### SENATE BILL 5623

State of Washington 65th Legislature 2017 Regular Session

**By** Senators Rolfes, Billig, Wellman, Saldaña, Takko, Hunt, Darneille, Ranker, Frockt, Carlyle, and Conway

Read first time 02/01/17. Referred to Committee on Ways & Means.

AN ACT Relating to fulfilling the state's paramount duty for all 1 2 children through equitable and responsible investments in the state's 3 basic education program and reductions to local effort contributions; 28A.150.200, 28A.150.410, 28A.400.205, 4 amending RCW 28A.400.200, 5 28A.500.020, and 28A.150.260; reenacting and amending RCW 84.52.0531, 28A.500.030, and 28A.150.260; adding new sections to chapter 28A.150 6 7 RCW; adding a new section to chapter 28A.400 RCW; adding new sections 8 to chapter 28A.415 RCW; creating new sections; recodifying RCW 28A.300.600, 28A.300.602, and 28A.300.604; repealing RCW 28A.400.201, 9 28A.415.020, 28A.415.023, 28A.415.024, and 28A.415.025; providing 10 11 effective dates; and providing expiration dates.

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

13 NEW SECTION. Sec. 1. INTENT. (1) Under the paramount duty of 14 the state Constitution, the legislature must provide every child in the state with an opportunity to succeed in school. The legislature 15 16 must also ensure that children's access to the state's program of 17 basic education is uniform and equitable. То meet the state's 18 obligation of making ample provision for the education of all children, state funding allocations must correspond to the cost of 19 20 providing students with the opportunity to receive the state's basic 21 education program.

1 (2) In chapter 548, Laws of 2009 (Engrossed Substitute House Bill No. 2261) and chapter 236, Laws of 2010 (Substitute House Bill No. 2 2776) the state established a plan for enhancing the state's program 3 of basic education by providing full-day kindergarten and K-3 class 4 size reduction, fully funding student transportation and materials, 5 6 supplies, and operating costs, revising program hour offerings and graduation requirements, and by adding the program for highly capable 7 students to the state's program of basic education. With this act, 8 the legislature intends to realize the remaining element of these 9 reforms—full state funding allocations for salaries needed for school 10 11 districts to hire and retain qualified staff for the state's 12 education program. Using market data compiled pursuant to Engrossed 13 Second Substitute Senate Bill No. 6195, the legislature is establishing a revised salary allocation methodology. The new salary 14 allocation methodology will ensure that each district receives 15 sufficient state funding to pay teachers and other school staff a 16 17 market-based, competitive wage. The new methodology will also recognize that the state's duty to fund adequate salaries includes 18 19 provisions for regular cost-of-living increases and professional development as well as adjustments to reflect regional differences in 20 21 the cost of hiring staff. In addition, the state's new allocation 22 methodology will provide for regular future rebasing to ensure that state salary allocations continue to align with staffing costs for 23 24 the state's program.

25 (3) The legislature also intends to phase in further enhancements basic education funding formulas by providing additional 26 to 27 allocations for career and technical education, skill centers, guidance counselors and parent involvement coordinators, and the 28 29 highly capable program. To address the opportunity gap, the state will enhance formulas in the learning assistance and transitional 30 bilingual programs. The legislature intends to preserve local ability 31 32 to enrich the state's program with local voter-approved levies and local effort assistance, subject to a new phased-in levy lid and a 33 plan to work collaboratively with school district leaders to provide 34 35 accountability and transparency for locally approved funding.

36 (4) Over the next six years, these investments will provide 37 equity for rural and urban districts, and ensure students' and 38 educators' achievements are based on hard work, not zip code.

39 (5) The legislature intends to consider recommendations from the 40 standing capital budget committees to address the additional

classroom and facility needs necessary to fully support the existing
 and planned investments in state-funded all-day kindergarten and K-3
 class size reductions that have been made in recent years.

4 (6) The legislature acknowledges that progress towards improving educator recruitment and retention was made in the 2016 legislative 5 6 session through enacted legislation and increased investment in the beginning educator support and training program. 7 However, the legislature recognizes that additional support is still necessary. 8 The legislature supports full funding of the enacted recruitment and 9 retention policies, developing additional proposals to 10 further 11 support recruitment and retention of educators, and increasing 12 investments in recruitment and retention policies. The legislature intends to consider the recommendations of its education policy and 13 fiscal committees to address these needs. 14

(7) The legislature finds that Washington state has a long 15 16 history of local control of school districts. The legislature further 17 finds that one way that local authority is expressed is through the collective bargaining process. The legislature recognizes that the 18 19 legal right to collective bargaining provides the opportunity for locally elected school districts to negotiate with educators in the 20 schools to create changes, find solutions, and improve teaching and 21 learning conditions unique to each school district. The legislature 22 intends to maintain local control over school district collective 23 24 bargaining.

25 (8) The legislature finds that additional reporting requirements 26 and a more robust accounting system should be created. The legislature intends to work with school district business officials 27 to develop details for a more comprehensive accounting system that 28 ensures local funds are used only for local enrichment to the state's 29 program of basic education and that state funding is providing full 30 31 support for the program of basic education. Additionally, the 32 legislature intends to require the office of the superintendent of public instruction to update its online reporting system to align 33 with the new accounting system and provide increased transparency of 34 local school district data. 35

36 (9) The legislature recognizes that local bargaining of health 37 benefits for school employees is the best way to meet the needs of 38 the employees who receive the health benefits. The legislature 39 intends to continue the legal right to locally bargained school 40 employee health benefits.

| 1  | PART I   |
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| 2  | SALARY ALLOCATIONS   |
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| 3  | <b>Sec. 101.</b> RCW 28A.150.200 and 2009 c 548 s 101 are each amended |
| 4  | to read as follows:  |
| 5  | FUNDING ELEMENTS OF THE BASIC EDUCATION PROGRAM. (1) The program       |
| 6  | of basic education established under this chapter is deemed by the     |
| 7  | legislature to comply with the requirements of Article IX, section 1   |
| 8  | of the state Constitution, which states that "It is the paramount      |
| 9  | duty of the state to make ample provision for the education of all     |
| 10 | children residing within its borders, without distinction or           |
| 11 | preference on account of race, color, caste, or sex," and is adopted   |
| 12 | pursuant to Article IX, section 2 of the state Constitution, which     |
| 13 | states that "The legislature shall provide for a general and uniform   |
| 14 | system of public schools."   |
| 15 | (2) The legislature defines the program of basic education under       |
| 16 | this chapter as that which is necessary to provide the opportunity to  |
| 17 | develop the knowledge and skills necessary to meet the state-          |
| 18 | established high school graduation requirements that are intended to   |
| 19 | allow students to have the opportunity to graduate with a meaningful   |
| 20 | diploma that prepares them for postsecondary education, gainful        |

employment, and citizenship. Basic education by necessity is an evolving program of instruction intended to reflect the changing educational opportunities that are needed to equip students for their role as productive citizens and includes the following:

(a) The instructional program of basic education the minimumcomponents of which are described in RCW 28A.150.220;

(b) The program of education provided by chapter 28A.190 RCW for
students in residential schools as defined by RCW 28A.190.020 and for
juveniles in detention facilities as identified by RCW 28A.190.010;

30 (c) The program of education provided by chapter 28A.193 RCW for 31 individuals under the age of eighteen who are incarcerated in adult 32 correctional facilities; ((and))

33 (d) Transportation and transportation services to and from school 34 for eligible students as provided under RCW 28A.160.150 through 35 28A.160.180;

36 (e) Statewide salary allocations provided for staff in the basic 37 education program as provided under RCW 28A.150.410 that are adjusted 38 annually by the same inflationary measure as provided in RCW 39 28A.400.205, adjusted to reflect regional differences in the cost of hiring staff, and rebased every six years to ensure that state salary allocations continue to align with staffing costs for the state's program in accordance with RCW 28A.150.410 and section 105 of this act; and

5 (f) Professional learning days as provided under section 106 of 6 <u>this act</u>.

7 Sec. 102. RCW 28A.150.410 and 2010 c 236 s 10 are each amended 8 to read as follows:

9 SALARY ALLOCATION METHODOLOGY-REGULAR REALIGNMENT-COST-OF-LIVING ADJUSTMENTS. (1) Through the 2016-17 school year, the legislature 10 11 shall establish for each school year in the appropriations act a 12 statewide salary allocation schedule, for allocation purposes only, to be used to distribute funds for basic education certificated 13 instructional staff salaries under RCW 28A.150.260. For the purposes 14 of this section, the staff allocations for classroom teachers, 15 16 teacher librarians, guidance counselors, and student health services 17 staff under RCW 28A.150.260 are considered allocations for 18 certificated instructional staff.

19 (2) <u>Through the 2016-17 school year, salary</u> allocations for 20 state-funded basic education certificated instructional staff shall 21 be calculated by the superintendent of public instruction by 22 determining the district's average salary for certificated 23 instructional staff, using the statewide salary allocation schedule 24 and related documents, conditions, and limitations established by the 25 omnibus appropriations act.

(3) ((Beginning January 1, 1992)) Through the 2016-17 school year, no more than ninety college quarter-hour credits received by any employee after the baccalaureate degree may be used to determine compensation allocations under the state salary allocation schedule and LEAP documents referenced in the omnibus appropriations act, or any replacement schedules and documents, unless:

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(a) The employee has a master's degree; or

33 (b) The credits were used in generating state salary allocations34 before January 1, 1992.

35 (4) Beginning in the 2007-08 school year <u>and through the 2016-17</u> 36 <u>school year</u>, the calculation of years of service for occupational 37 therapists, physical therapists, speech-language pathologists, 38 audiologists, nurses, social workers, counselors, and psychologists 39 regulated under Title 18 RCW may include experience in schools and

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1 other nonschool positions as occupational therapists, physical therapists, speech-language pathologists, audiologists, nurses, 2 social workers, counselors, or psychologists. The calculation shall 3 be that one year of service in a nonschool position counts as one 4 year of service for purposes of this chapter, up to a limit of two 5 б years of nonschool service. Nonschool years of service included in calculations under this subsection shall not be applied to service 7 credit totals for purposes of any retirement benefit under chapter 8 41.32, 41.35, or 41.40 RCW, or any other state retirement system 9 10 benefits.

11 (5) Beginning with the 2017-18 school year, the minimum state 12 allocation for salaries for certificated instructional staff in the 13 basic education program must be increased in a linear fashion using 14 equal increments to provide a statewide average allocation in the 15 2019-20 school year of seventy thousand eight hundred twenty-four 16 dollars, adjusted in the 2019-20 school year by the same inflationary 17 measure as provided in RCW 28A.400.205.

18 (6) Beginning with the 2017-18 school year, the minimum state 19 allocation for salaries for certificated administrative staff in the 20 basic education program must be increased in a linear fashion using 21 equal increments to provide a statewide average allocation in the 22 2019-20 school year of one hundred seventeen thousand one hundred 23 fifty-nine dollars, adjusted in the 2019-20 school year by the same 24 inflationary measure as provided in RCW 28A.400.205.

25 (7) Beginning with the 2017-18 school year, the minimum state 26 allocation for salaries for classified staff in the basic education 27 program must be increased in a linear fashion using equal increments 28 to provide a statewide average allocation in the 2019-20 school year 29 of fifty-four thousand eighty-four dollars, adjusted in the 2019-20 30 school year by the same inflationary measure as provided in RCW 31 28A.400.205.

32 (8) Beginning with the 2019-20 school year, state allocations for salaries for certificated instructional staff, certificated 33 administrative staff, and classified staff must be adjusted for 34 regional differences in the cost of hiring staff. Adjustments for 35 regional differences must be specified in the omnibus appropriations 36 act. However, no district may receive less state funds for the 37 minimum state salary allocation as compared to its prior school year 38 39 salary allocations as a result of adjustments that reflect local 40 differences in the cost to recruit and retain staff.

1 (9) Beginning with the 2020-21 school year, the minimum state 2 salary allocations for salaries for certificated instructional staff, 3 certificated administrative staff, and classified staff must be 4 adjusted annually by the same inflationary measure as provided in RCW 5 <u>28A.400.205.</u>

6 (10) Beginning with the 2025-26 school year and every six years 7 thereafter, the minimum state salary allocation for certificated 8 instructional staff, certificated administration staff, and 9 classified staff must be rebased, as provided under section 105 of 10 this act, to ensure that state salary allocations continue to align 11 with staffing costs for the state's program of basic education.

12 Sec. 103. RCW 28A.400.205 and 2013 2nd sp.s. c 5 s 1 are each 13 amended to read as follows:

14 COST-OF-LIVING ADJUSTMENTS. (1) School district employees shall 15 be provided an annual salary cost-of-living increase in accordance 16 with this section.

(a) The cost-of-living increase shall be calculated by applying 17 the rate of the yearly increase in the cost-of-living index to any 18 state-funded salary base used in state funding formulas for teachers 19 and other school district employees. Beginning with the ((2001-02 20 21 school year, and for each subsequent school year, except for the 22 2013-14 and 2014-15 school years)) 2019-20 school year, each school district shall be provided a cost-of-living allocation sufficient to 23 24 grant this cost-of-living increase.

(b) A school district shall distribute its cost-of-living allocation for salaries and salary-related benefits in accordance with the district's ( $(salary schedules_{7})$ ) collective bargaining agreements( $(_{7})$ ) and compensation policies. No later than the end of the school year, each school district shall certify to the superintendent of public instruction that it has spent funds provided for cost-of-living increases on salaries and salary-related benefits.

32 (c) Any funded cost-of-living increase shall be included in the 33 salary base used to determine cost-of-living increases for school 34 employees in subsequent years. For teachers and other certificated 35 instructional staff, the rate of the annual cost-of-living increase 36 funded for certificated instructional staff shall be applied to the 37 base salary used with the statewide salary allocation ((schedule)) 38 methodology established under RCW 28A.150.410 and to any other salary

1 ((models)) allocation methodologies used to recognize school district
2 personnel costs.

(2) For the purposes of this section, "cost-of-living index" 3 means, for any school year, the previous calendar year's annual 4 average consumer price index, using the official current base, 5 6 compiled by the bureau of labor statistics, United States department 7 of labor for the state of Washington. If the bureau of labor statistics develops more than one consumer price index for areas 8 within the state, the index covering the greatest number of people, 9 covering areas exclusively within the boundaries of the state, and 10 11 including all items shall be used for the cost-of-living index in 12 this section.

13 (3) Beginning with the 2019-20 school year, state funding 14 provided under this section is part of the funding necessary to 15 comply with the state's Article IX constitutional duty.

16 **Sec. 104.** RCW 28A.400.200 and 2010 c 235 s 401 are each amended 17 to read as follows:

18 REQUIREMENTS FOR SCHOOL DISTRICT SALARIES. (1) Every school 19 district board of directors shall fix, alter, allow, and order paid 20 salaries and compensation for all district employees in conformance 21 with this section.

(2)(a) <u>Through the 2018-19 school year, salaries</u> for certificated instructional staff shall not be less than the salary provided in the appropriations act in the statewide salary allocation schedule for an employee with a baccalaureate degree and zero years of service; ((and))

(b) Salaries for certificated instructional staff with a master's degree shall not be less than the salary provided in the appropriations act in the statewide salary allocation schedule for an employee with a master's degree and zero years of service; and

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(c) Beginning with 2019-20 school year:

32 (i) Salaries for full-time beginning certificated instructional 33 staff with zero years of experience must not be less than forty-five 34 thousand five hundred dollars, to be adjusted annually by the same 35 inflationary measure as provided in RCW 28A.400.205;

36 (ii) Salaries for full-time certificated instructional staff with 37 three years of experience must not be less than fifty thousand five 38 hundred dollars, to be adjusted annually by the same inflationary 39 measure as provided in RCW 28A.400.205. 1 (3)(a) The actual average salary paid to certificated 2 instructional staff shall not exceed the district's average 3 certificated instructional staff salary used for the state basic 4 education allocations for that school year as determined pursuant to 5 RCW 28A.150.410.

(b) Fringe benefit contributions for certificated instructional б staff shall be included as salary under (a) of this subsection only 7 to the extent that the district's actual average benefit contribution 8 exceeds the amount of the insurance benefits allocation provided per 9 10 certificated instructional staff unit in the state operating appropriations act in effect at the time the compensation is payable. 11 12 For purposes of this section, fringe benefits shall not include payment for unused leave for illness or injury under RCW 28A.400.210; 13 employer contributions for old age survivors insurance, workers' 14 compensation, unemployment compensation, and retirement benefits 15 16 under the Washington state retirement system; or employer 17 contributions for health benefits in excess of the insurance benefits allocation provided per certificated instructional staff unit in the 18 19 state operating appropriations act in effect at the time the compensation is payable. A school district may not use state funds to 20 21 provide employer contributions for such excess health benefits.

(c) Salary and benefits for certificated instructional staff in
 programs other than basic education shall be consistent with the
 salary and benefits paid to certificated instructional staff in the
 basic education program.

(4) Salaries and benefits for certificated instructional staff 26 may exceed the limitations in subsection (3) of this section only by 27 28 contract for additional time, for additional separate responsibilities, for incentives, or for implementing specific 29 30 measurable innovative activities, including professional development, 31 specified by the school district to: (a) Close one or more 32 achievement gaps, (b) focus on development of science, technology, engineering, and mathematics (STEM) learning opportunities, or (c) 33 34 provide arts education. ((Beginning September 1, 2011, school districts shall annually provide a brief description of the 35 innovative activities included in any supplemental contract to the 36 37 office of the superintendent of public instruction. The office of the superintendent of public instruction shall summarize the district 38 39 information and submit an annual report to the education committees 40 of the house of representatives and the senate.)) Supplemental 1 contracts shall not cause the state to incur any present or future funding obligation. Supplemental contracts shall be subject to the 2 collective bargaining provisions of chapter 41.59 RCW and the 3 provisions of RCW 28A.405.240, shall not exceed one year, and if not 4 renewed shall not constitute adverse change in accordance with RCW 5 6 28A.405.300 through 28A.405.380. No district may enter into a supplemental contract under this subsection for the provision of 7 services which are a part of the basic education program required by 8 Article IX, section 3 of the state Constitution. 9

10 (5) Employee benefit plans offered by any district shall comply 11 with RCW 28A.400.350 ((and)), 28A.400.275, and 28A.400.280.

12 <u>NEW SECTION.</u> Sec. 105. A new section is added to chapter 13 28A.150 RCW to read as follows:

PROCESS FOR REBASING SALARY ALLOCATIONS. (1) The legislature intends to ensure that the state-provided K-12 basic education salary allocations keep pace with the wages of comparable occupations by requiring that a comparable wage analysis be conducted every six years.

19 (2)(a) By July 1, 2024, and July 1st every six years thereafter, 20 the employment security department shall provide the governor and the 21 legislature an update to the comparable wage analysis that was 22 conducted by the employment security department and reported to the 23 legislature in 2012 by the technical working group established in RCW 24 28A.400.201.

25 (b) The office of financial management must calculate a new 26 state-funded average base salary to be used in state funding 27 allocation formulas for certificated instructional staff, 28 certificated administrative staff, and classified staff, based on the salaries identified by the employment security department in the 29 30 updated comparable wage analysis and increased by the cost-of-living increase pursuant to RCW 28A.400.205. The office of 31 financial management must make this calculation for the school year beginning 32 September 1, 2025, and at a period of every six years thereafter. 33

34 (c) When submitting his or her biennial budget under chapter 35 43.88 RCW, the governor's funding request for state school salary 36 allocations must use the new state-funded average base salaries 37 calculated by the office of financial management.

(d) The legislature must approve or reject the submission of therequest for funding for state school salary allocations as a whole.

1 (3) No district may receive less state funding for the minimum 2 state salary allocation as compared to its prior school year salary 3 allocation as a result of adjustments that reflect the updated 4 comparable wage index.

5 <u>NEW SECTION.</u> Sec. 106. A new section is added to chapter 6 28A.150 RCW to read as follows:

7 PROFESSIONAL LEARNING DAYS. (1) Beginning with the 2017-18 school 8 year, the legislature shall begin phasing in funding for professional 9 learning days for certificated instructional staff, certificated 10 administrative staff, and classified staff. At a minimum, the state 11 must allocate funding for:

12 (a) One professional learning day in the 2017-18 school year;

13 (b) Two professional learning days in the 2018-19 school year;

14 (c) Four professional learning days in the 2019-20 school year;

15 (d) Six professional learning days in the 2020-21 school year; 16 and

(e) Ten professional learning days by the 2022-23 school year.

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18 (2) The professional learning days must meet the definitions and 19 standards provided in RCW 28A.300.600, 28A.300.602, and 28A.300.604 20 (as recodified by this act).

PART II

## MAINTENANCE AND OPERATION LEVIES

LOCAL EFFORT ASSISTANCE

24 **Sec. 201.** RCW 84.52.0531 and 2010 c 237 s 2 and 2010 c 99 s 11 25 are each reenacted and amended to read as follows:

26 PHASED-IN LEVY LID REDUCTION. The maximum dollar amount which may 27 be levied by or for any school district for maintenance and operation 28 support under the provisions of RCW 84.52.053 shall be determined as 29 follows:

30 (1) For excess levies for collection in calendar year 1997, the 31 maximum dollar amount shall be calculated pursuant to the laws and 32 rules in effect in November 1996.

33 (2) For excess levies for collection in calendar year 1998 and 34 thereafter, the maximum dollar amount shall be the sum of (a) plus or 35 minus (b), (c), and (d) of this subsection minus (e) of this 36 subsection: (a) The district's levy base as defined in subsection (3) of this
 section multiplied by the district's maximum levy percentage as
 defined in subsection (4) of this section;

4 (b) For districts in a high/nonhigh relationship, the high school 5 district's maximum levy amount shall be reduced and the nonhigh 6 school district's maximum levy amount shall be increased by an amount 7 equal to the estimated amount of the nonhigh payment due to the high 8 school district under RCW 28A.545.030(3) and 28A.545.050 for the 9 school year commencing the year of the levy;

10 (c) Except for nonhigh districts under (d) of this subsection, 11 for districts in an interdistrict cooperative agreement, the 12 nonresident school district's maximum levy amount shall be reduced 13 and the resident school district's maximum levy amount shall be 14 increased by an amount equal to the per pupil basic education 15 allocation included in the nonresident district's levy base under 16 subsection (3) of this section multiplied by:

17 (i) The number of full-time equivalent students served from the 18 resident district in the prior school year; multiplied by:

19 (ii) The serving district's maximum levy percentage determined 20 under subsection (4) of this section; increased by:

(iii) The percent increase per full-time equivalent student as stated in the state basic education appropriation section of the biennial budget between the prior school year and the current school year divided by fifty-five percent;

(d) The levy bases of nonhigh districts participating in an innovation academy cooperative established under RCW 28A.340.080 shall be adjusted by the office of the superintendent of public instruction to reflect each district's proportional share of student enrollment in the cooperative;

30 (e) The district's maximum levy amount shall be reduced by the 31 maximum amount of state matching funds for which the district is 32 eligible under RCW 28A.500.010.

(3) For excess levies for collection in calendar year 1998 and 33 thereafter, a district's levy base shall be the sum of allocations in 34 (a) through (c) of this subsection received by the district for the 35 prior school year, including allocations for compensation increases, 36 plus the sum of such allocations multiplied by the percent increase 37 per full time equivalent student as stated in the state basic 38 39 education appropriation section of the biennial budget between the 40 prior school year and the current school year and divided by fifty-

1 five percent. A district's levy base shall not include local school district property tax levies or other local revenues, or state and 2 federal allocations not identified in (a) through (c) of this 3 subsection. 4 (a) The district's basic education allocation as determined 5 б pursuant to RCW 28A.150.250, 28A.150.260, and 28A.150.350; 7 (b) State and federal categorical allocations for the following 8 programs: 9 (i) Pupil transportation; (ii) Special education; 10 (iii) Education of highly capable students; 11 12 (iv) Compensatory education, including but not limited to learning assistance, migrant education, Indian education, refugee 13 14 programs, and bilingual education; (v) Food services; and 15 16 (vi) Statewide block grant programs; and 17 (c) Any other federal allocations for elementary and secondary 18 school programs, including direct grants, other than federal impact 19 aid funds and allocations in lieu of taxes. (4)(a) A district's maximum levy percentage ((shall be twenty-20 21 four percent in 2010 and twenty-eight percent in 2011 through 2017 22 and twenty-four percent every year thereafter)) is: 23 (i) For 2018, twenty-eight percent; 24 (ii) For 2019, twenty-seven percent; 25 (iii) For 2020, twenty-six percent; 26 (iv) For 2021 and each year thereafter, twenty-four percent; (b) For qualifying districts, in ((addition to)) lieu of the 27 percentage in (a) of this subsection the grandfathered maximum levy 28 percentage is determined as follows for years 2018 through 2020 only: 29 (i) ((For 1997, the difference between the district's 1993 30 31 maximum levy percentage and twenty percent; and 32 (ii) For 2011 through 2017, the percentage calculated as follows: 33 (A) Multiply the grandfathered percentage for the prior year times the district's levy base determined under subsection (3) of 34 this section; 35 36 (B) Reduce the result of (b)(ii)(A) of this subsection by any levy reduction funds as defined in subsection (5) of this section 37 38 that are to be allocated to the district for the current school year; 39 (C) Divide the result of (b)(ii)(B) of this subsection by the 40 district's levy base; and p. 13 SB 5623

1 (D) Take the greater of zero or the percentage calculated in
2 (b)(ii)(C) of this subsection;

3 (iii) For 2018 and thereafter, the percentage shall be calculated
4 as follows:

5 (A) Multiply the grandfathered percentage for the prior year
6 times the district's levy base determined under subsection (3) of
7 this section;

8 (B) Reduce the result of (b)(iii)(A) of this subsection by any 9 levy reduction funds as defined in subsection (5) of this section 10 that are to be allocated to the district for the current school year;

11 (C) Divide the result of (b)(iii)(B) of this subsection by the 12 district's levy base; and

13 (D) Take the greater of zero or the percentage calculated in 14 (b)(iii)(C) of this subsection)) For 2018, the maximum levy 15 percentage calculated for 2017 under section 8, chapter 242, Laws of 16 2013 (former RCW 84.52.0531);

17 (ii) For 2019, the district's 2018 maximum levy percentage minus 18 one-quarter of the difference between the district's 2018 maximum 19 percentage and twenty-four percent;

20 (iii) For 2020, the district's 2018 maximum levy percentage minus
21 one-half of the difference between the district's 2018 maximum
22 percentage and twenty-four percent.

(5) "Levy reduction funds" shall mean increases in state funds 23 from the prior school year for programs included under subsection (3) 24 25 of this section: (a) That are not attributable to enrollment changes, compensation increases, or inflationary adjustments; and (b) that are 26 or were specifically identified as levy reduction funds in the 27 appropriations act. If levy reduction funds are dependent on formula 28 factors which would not be finalized until after the start of the 29 current school year, the superintendent of public instruction shall 30 31 estimate the total amount of levy reduction funds by using prior 32 school year data in place of current school year data. Levy reduction 33 funds shall not include moneys received by school districts from cities or counties. 34

35 (6) For the purposes of this section, "prior school year" means 36 the most recent school year completed prior to the year in which the 37 levies are to be collected.

38 (7) For the purposes of this section, "current school year" means39 the year immediately following the prior school year.

(8) Funds collected from transportation vehicle fund tax levies
 shall not be subject to the levy limitations in this section.

3 (9) The superintendent of public instruction shall develop rules
4 and regulations and inform school districts of the pertinent data
5 necessary to carry out the provisions of this section.

6 **Sec. 202.** RCW 28A.500.020 and 1999 c 317 s 2 are each amended to 7 read as follows:

8 PHASED-IN ADJUSTMENTS TO LOCAL EFFORT ASSISTANCE. (1) Unless the 9 context clearly requires otherwise, the definitions in this section 10 apply throughout this chapter.

11 (a) "Prior tax collection year" means the year immediately 12 preceding the year in which the local effort assistance shall be 13 allocated.

(b) "Statewide average ((twelve percent)) statutory percentage levy rate" means ((twelve percent)) the applicable statutory percentage of the total levy bases as defined in RCW 84.52.0531(3) summed for all school districts, and divided by the total assessed valuation for excess levy purposes in the prior tax collection year for all districts as adjusted to one hundred percent by the county indicated ratio established in RCW 84.48.075.

(c) The "district's ((twelve percent)) statutory percentage levy amount" means the school district's maximum levy authority after transfers determined under RCW 84.52.0531(2) (a) through (c) divided by the district's maximum levy percentage determined under RCW 84.52.0531(4) multiplied by ((twelve percent)) the applicable statutory percentage.

(d) The "district's ((twelve percent)) statutory percentage levy rate" means the district's ((twelve percent)) statutory percentage levy amount divided by the district's assessed valuation for excess levy purposes for the prior tax collection year as adjusted to one hundred percent by the county indicated ratio.

32 (e) "Districts eligible for local effort assistance" means those 33 districts with a ((twelve percent)) statutory percentage levy rate 34 that exceeds the statewide average ((twelve percent)) statutory 35 percentage levy rate.

- 36 (f) "Statutory percentage" means:
- 37 <u>(i) Fourteen percent for 2018;</u>
- 38 (ii) Thirteen and one-half percent for 2019;
- 39 (iii) Thirteen percent for 2020; and

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(iv) Twelve percent for 2021 and each year thereafter.

(2) Unless otherwise stated all rates, percents, and amounts are
for the calendar year for which local effort assistance is being
calculated under this chapter.

5 Sec. 203. RCW 28A.500.030 and 2006 c 372 s 904 and 2006 c 119 s
 6 1 are each reenacted and amended to read as follows:

7 PHASED-IN ADJUSTMENTS TO LOCAL EFFORT ASSISTANCE. Allocation of 8 state matching funds to eligible districts for local effort 9 assistance shall be determined as follows:

10 (1) Funds raised by the district through maintenance and 11 operation levies shall be matched with state funds using the 12 following ratio of state funds to levy funds:

13 (a) The difference between the district's ((twelve percent)) 14 <u>statutory percentage</u> levy rate and the statewide average ((twelve 15 <u>percent</u>)) <u>statutory percentage</u> levy rate; to

16 (b) The statewide average ((twelve percent)) statutory percentage 17 levy rate.

18 (2) The maximum amount of state matching funds for districts 19 eligible for local effort assistance shall be the district's ((twelve 20 percent)) statutory percentage levy amount, multiplied by the 21 following percentage:

(a) The difference between the district's ((twelve percent))
 <u>statutory percentage</u> levy rate and the statewide average ((twelve
 <u>percent</u>)) <u>statutory percentage</u> levy rate; divided by

25 (b) The district's ((twelve percent)) statutory percentage levy 26 rate.

(3) ((Calendar year 2003 allocations and maximum eligibility
 under this chapter shall be multiplied by 0.99.

29 (4) From January 1, 2004, to December 31, 2005, allocations and 30 maximum eligibility under this chapter shall be multiplied by 0.937.

31 (5) From January 1, 2006, to December 31, 2006, allocations and 32 maximum eligibility under this chapter shall be multiplied by 33 0.9563.)) Beginning with calendar year 2007, allocations and maximum 34 eligibility under this chapter shall be fully funded at one hundred 35 percent and shall not be reduced.

36 <u>NEW SECTION.</u> Sec. 204. Sections 201 through 203 of this act 37 take effect January 1, 2018.

#### PART III

#### ENHANCING THE PROGRAM OF BASIC EDUCATION

3 sec. 301. RCW 28A.150.260 and 2014 c 217 s 206 are each amended 4 to read as follows:

5 PHASED-IN ENHANCEMENTS TO BASIC EDUCATION PROGRAM. The purpose of 6 this section is to provide for the allocation of state funding that 7 the legislature deems necessary to support school districts in 8 offering the minimum instructional program of basic education under 9 RCW 28A.150.220. The allocation shall be determined as follows:

10 (1) The governor shall and the superintendent of public 11 instruction may recommend to the legislature a formula for the 12 distribution of a basic education instructional allocation for each 13 common school district.

(2) The distribution formula under this section shall be for 14 15 allocation purposes only. Except as may be required under chapter 16 28A.155, 28A.165, 28A.180, or 28A.185 RCW, or federal laws and 17 regulations, nothing in this section requires school districts to use basic education instructional funds to 18 implement a particular instructional approach or service. Nothing in this section requires 19 20 school districts to maintain a particular classroom teacher-to-21 student ratio or other staff-to-student ratio or to use allocated funds to pay for particular types or classifications of staff. 22 23 Nothing in this section entitles an individual teacher to а 24 particular teacher planning period.

(3)(a) To the extent the technical details of the formula have 25 26 been adopted by the legislature and except when specifically provided 27 as a school district allocation, the distribution formula for the basic education instructional allocation shall be based on minimum 28 staffing and nonstaff costs the legislature deems necessary to 29 30 support instruction and operations in prototypical schools serving high, middle, and elementary school students as provided in this 31 section. The use of prototypical schools for the distribution formula 32 does not constitute legislative intent that schools should be 33 operated or structured in a similar fashion as the prototypes. 34 35 Prototypical schools illustrate the level of resources needed to operate a school of a particular size with particular types and grade 36 37 levels of students using commonly understood terms and inputs, such as class size, hours of instruction, and various categories of school 38 staff. It is the intent that the funding allocations to school 39

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1 2 districts be adjusted from the school prototypes based on the actual number of annual average full-time equivalent students in each grade level at each school in the district and not based on the grade-level configuration of the school to the extent that data is available. The allocations shall be further adjusted from the school prototypes with minimum allocations for small schools and to reflect other factors identified in the omnibus appropriations act.

8 (b) For the purposes of this section, prototypical schools are9 defined as follows:

(i) A prototypical high school has six hundred average annualfull-time equivalent students in grades nine through twelve;

12 (ii) A prototypical middle school has four hundred thirty-two 13 average annual full-time equivalent students in grades seven and 14 eight; and

15 (iii) A prototypical elementary school has four hundred average 16 annual full-time equivalent students in grades kindergarten through 17 six.

18 (4)(a)(i) The minimum allocation for each level of prototypical 19 school shall be based on the number of full-time equivalent classroom 20 teachers needed to provide instruction over the minimum required 21 annual instructional hours under RCW 28A.150.220 and provide at least 22 one teacher planning period per school day, and based on the 23 following general education average class size of full-time 24 equivalent students per teacher:

| 25 | General edu   | cation |
|----|---------------|--------|
| 26 | average class | s size |
| 27 | Grades K-3    | 25.23  |
| 28 | Grade 4       | 27.00  |
| 29 | Grades 5-6    | 27.00  |
| 30 | Grades 7-8    | 28.53  |
| 31 | Grades 9-12   | 28.74  |

32 (ii) The minimum class size allocation for each prototypical high school shall also provide for enhanced funding for class size 33 reduction for two laboratory science classes within grades nine 34 through twelve per full-time equivalent high school 35 student multiplied by a laboratory science course factor of 0.0833, based on 36 37 the number of full-time equivalent classroom teachers needed to provide instruction over the minimum required annual instructional 38

| 1<br>2 | hours in RCW 28A.150.220, and providing at least one teacher planning period per school day: |
|--------|--|
| 3      |  |
| -      | Laboratory science   |
| 4      | average class size   |
| 5      | Grades 9-12  |
| 6      | (b) During the 2011-2013 biennium and beginning with schools with                            |
| 7      | the highest percentage of students eligible for free and reduced-                            |
| 8      | price meals in the prior school year, the general education average                          |
| 9      | class size for grades K-3 shall be reduced until the average class                           |
| 10     | size funded under this subsection (4) is no more than 17.0 full-time                         |
| 11     | equivalent students per teacher beginning in the 2017-18 school year.                        |
| 12     | (c) The minimum allocation for each prototypical middle and high                             |
| 13     | school shall also provide for full-time equivalent classroom teachers                        |
| 14     | based on the following number of full-time equivalent students per                           |
| 15     | teacher in career and technical education:   |
| 16     | <u>(i) Until September 1, 2019:</u>  |
| 17     | Career and technical   |
| 18     | education average  |
| 19     | class size   |
| 20     | Approved career and technical education offered at   |
| 21     | the middle school and high school level  |
| 22     | Skill center programs meeting the standards established                                      |
| 23     | by the office of the superintendent of public  |
| 24     | instruction  |
| 25     | <u>(ii) Beginning September 1, 2019:</u>   |
| 26     | Career and technical   |
| 27     | education average  |
| 28     | <u>class size</u>  |
| 29     | Approved career and technical education offered at   |
| 30     | the middle school and high school level  |
| 31     | Skill center programs meeting the standards established                                      |
| 32     | by the office of the superintendent of public  |
| 33     | <u>instruction</u>   |
| 34     | <u>(iii) Beginning September 1, 2020:</u>  |
| 35     | Career and technical   |
| 36     | education average  |
| 37     | <u>class size</u>  |
| 38     | Approved career and technical education offered at   |

| 1  | the middle school and high school level                                 |            |          | . 19.0   |
|----|---|------------|----------|----------|
| 2  | Skill center programs meeting the standards e                           | stablishe  | <u>d</u> |          |
| 3  | by the office of the superintendent of public                           |            |          |          |
| 4  | <u>instruction</u>  |            |          | . 16.0   |
| 5  | (d) In addition, the omnibus appropri                                   | lations a  | ict shal | l at a   |
| 6  | minimum specify:  |            |          |          |
| 7  | (i) A high-poverty average class size in                                | schools    | where mo | ore than |
| 8  | fifty percent of the students are eligible for                          | or free a  | nd reduc | ed-price |
| 9  | meals; and  |            |          |          |
| 10 | (ii) A specialty average class size for                                 | r advance  | d placem | nent and |
| 11 | international baccalaureate courses.                                    |            |          |          |
| 12 | (5) <u>(a)</u> The minimum allocation for eac                           | h level    | of prot  | otypical |
| 13 | school shall include allocations for the fol                            | lowing ty  | pes of s | staff in |
| 14 | addition to classroom teachers:   |            |          |          |
| 15 |   | Elementary | Middle   | High     |
| 16 |   | School     | School   | School   |
| 17 | Principals, assistant principals, and other certificated building-level |            |          |          |
| 18 | administrators  | 1.253      | 1.353    | 1.880    |

| 19<br>20 | Teacher librarians, a function that includes information literacy, technology, and media to support school library media programs. | 0.663 | 0.519 | 0.523 |
|----------|--|-------|-------|-------|
| 21       | Health and social services:  | 0.005 | 0.517 | 0.525 |
| 22       | School nurses  | 0.076 | 0.060 | 0.096 |
| 23       | Social workers.  | 0.042 | 0.006 | 0.015 |
| 24       | Psychologists  | 0.017 | 0.002 | 0.007 |
| 25       | Guidance counselors, a function that includes parent outreach and graduation   |       |       |       |
| 26       | advising   | 0.493 | 1.116 | 2.539 |
| 27       | Teaching assistance, including any aspect of educational instructional services  |       |       |       |
| 28       | provided by classified employees.  | 0.936 | 0.700 | 0.652 |
| 29       | Office support and other noninstructional aides.   | 2.012 | 2.325 | 3.269 |
| 30       | Custodians   | 1.657 | 1.942 | 2.965 |
| 31       | Classified staff providing student and staff safety.   | 0.079 | 0.092 | 0.141 |
| 32       | Parent involvement coordinators.   | 0.00  | 0.00  | 0.00  |
|          |  |       |       |       |

33 (b) In addition to amounts provided in (a) of this subsection, 34 the allocation for each level of prototypical school must include the 35 following allocations for parent involvement coordinators:

1 (i) Until September 1, 2019, 0.0825; (ii) Beginning September 1, 2019, 0.5825; 2 (iii) Beginning September 1, 2020, 1.0825. 3 (c) In addition to amounts provided in (a) of this subsection, 4 the allocation for prototypical middle schools must include the 5 б following allocations for guidance counselors: 7 (i) Until September 1, 2019, 0.1; (ii) Beginning September 1, 2019, 0.6; 8 (iii) Beginning September 1, 2020, 1.1. 9 (d) In addition to amounts provided in (a) of this subsection, 10 the allocation for the prototypical high school must include the 11 12 following allocations for guidance counselors: (i) Beginning September 1, 2019, 0.5; 13 14 (ii) Beginning September 1, 2020, 1.0. (6)(a) The minimum staffing allocation for each school district 15 16 to provide district-wide support services shall be allocated per one thousand annual average full-time equivalent students in grades K-12 17 18 as follows: 19 Staff per 1,000 20 K-12 students 21 22 Facilities, maintenance, and grounds. . . . . . . . . . . . . 1.813 23 Warehouse, laborers, and mechanics. . . . . . . . . . . . . . 0.332 24 (b) The minimum allocation of staff units for each school 25 district to support certificated and classified staffing of central 26 administration shall be 5.30 percent of the staff units generated 27 under subsections (4)(a) and (b) and (5) of this section and (a) of 28 this subsection. (7) The distribution formula shall include staffing allocations 29 30 to school districts for career and technical education and skill 31 center administrative and other school-level certificated staff, as specified in the omnibus appropriations act. 32 (8)(a) Except as provided in (b) and (c) of this subsection, the 33 minimum allocation for each school district shall include allocations 34 35 per annual average full-time equivalent student for the following materials, supplies, and operating costs, to be 36 adjusted for 37 inflation from the 2008-09 school year:

Per annual average

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| 1  | full-time equivalent student  |
|----|---|
| 2  | in grades K-12  |
| 3  | Technology  |
| 4  | Utilities and insurance   |
| 5  | Curriculum and textbooks  |
| б  | Other supplies and library materials                                  |
| 7  | Instructional professional development for certified and              |
| 8  | classified staff  |
| 9  | Facilities maintenance  |
| 10 | Security and central office   |
| 11 | (b) During the 2011-2013 biennium, the minimum allocation for         |
| 12 | maintenance, supplies, and operating costs shall be increased as      |
| 13 | specified in the omnibus appropriations act. The following            |
| 14 | allocations, adjusted for inflation from the 2007-08 school year, are |
| 15 | provided in the 2015-16 school year, after which the allocations      |
| 16 | shall be adjusted annually for inflation as specified in the omnibus  |
| 17 | appropriations act:   |
| 18 | Per annual average  |
| 19 | full-time equivalent student  |
| 20 | in grades K-12  |
| 21 | Technology  |
| 22 | Utilities and insurance   |
| 23 | Curriculum and textbooks  |
| 24 | Other supplies and library materials                                  |
| 25 | Instructional professional development for certificated and           |
| 26 | classified staff  |
| 27 | Facilities maintenance  |
| 28 | Security and central office administration \$106.12                   |
| 29 | (c) In addition to the amounts provided in (a) and (b) of this        |
| 30 | subsection, beginning in the 2014-15 school year, the omnibus         |
| 31 | appropriations act shall provide the following minimum allocation for |
| 32 | each annual average full-time equivalent student in grades nine       |
| 33 | through twelve for the following materials, supplies, and operating   |
| 34 | costs, to be adjusted annually for inflation:                         |
| 35 | Per annual average  |
| 36 | full-time equivalent student  |
| 37 | in grades 9-12  |
| 38 | Technology  |

| 1 | Curriculum and textbooks                                    | \$39.02 |
|---|---|---------|
| 2 | Other supplies and library materials                        | \$82.84 |
| 3 | Instructional professional development for certificated and |         |
| 4 | classified staff  | \$6 04  |

5 (9) In addition to the amounts provided in subsection (8) of this 6 section, the omnibus appropriations act shall provide an amount based 7 on full-time equivalent student enrollment in each of the following:

8 (a) Exploratory career and technical education courses for9 students in grades seven through twelve;

10 (b) Preparatory career and technical education courses for 11 students in grades nine through twelve offered in a high school; and 12 (c) Preparatory career and technical education courses for 13 students in grades eleven and twelve offered through a skill center.

14 (10) In addition to the allocations otherwise provided under this 15 section, amounts shall be provided to support the following programs 16 and services:

To provide supplemental instruction and 17 (a) services for underachieving students through the learning assistance program under 18 19 RCW 28A.165.005 through 28A.165.065, allocations shall be based on 20 the district percentage of students in grades K-12 who were eligible 21 for free or reduced-price meals in the prior school year. The minimum 22 allocation for the program shall provide for each level of 23 prototypical school resources to provide, on a statewide average, 24 ((1.5156 hours per week in)) extra instruction with a class size of fifteen learning assistance program students per teacher in the 25 following number of hours per week: 26

27 28

29

<u>(i)</u> Until September 1, 2019, 1.5156 hours;

(ii) Beginning September 1, 2019, 2.8988 hours;

<u>(iii) Beginning September 1, 2020, 3.40 hours</u>.

30 (b)(i) To provide supplemental instruction and services for 31 students whose primary language is other than English, allocations 32 shall be based on the head count number of students in each school 33 who are eligible for and enrolled in the transitional bilingual 34 instruction program under RCW 28A.180.010 through 28A.180.080.

35 (ii) The minimum allocation for each level of prototypical school 36 shall provide resources to provide, on a statewide average, 4.7780 37 hours per week in extra instruction with fifteen transitional 38 bilingual instruction program students per teacher.

(iii) In addition to the allocation in (b)(ii) of this 1 subsection, for the middle and high school levels of the prototypical 2 school formula, the minimum allocation must provide resources to 3 provide, on a statewide average, an additional one hour per week 4 beginning September 1, 2019, and an additional one hour per week 5 6 beginning September 1, 2020, for a total of 6.778 hours for these levels at full implementation in the 2020-21 school year, with 7 fifteen transitional bilingual instruction program students per 8 9 teacher.

10 <u>(iv)</u> Notwithstanding other provisions of this subsection (10), 11 the actual per-student allocation may be scaled to provide a larger 12 allocation for students needing more intensive intervention and a 13 commensurate reduced allocation for students needing less intensive 14 intervention, as detailed in the omnibus appropriations act.

(c) To provide additional allocations to support programs for 15 16 highly capable students under RCW 28A.185.010 through 28A.185.030, allocations shall be based on two and three hundred fourteen one-17 thousandths percent of each school district's full-time equivalent 18 19 basic education enrollment. The minimum allocation for the programs shall provide resources to provide, on a statewide average, ((2.1590 20 21 hours per week)) in extra instruction with fifteen highly capable 22 program students per teacher in the following number of hours per 23 week:

24

25 26 (i) Until September 1, 2019, 2.314 hours;

(ii) Beginning September 1, 2019, 2.6975 hours;

<u>(iii) Beginning September 1, 2020, 3.20 hours</u>.

(11) The allocations under subsections (4)(a) and (b), (5), (6),
and (8) of this section shall be enhanced as provided under RCW
28A.150.390 on an excess cost basis to provide supplemental
instructional resources for students with disabilities.

(12)(a) For the purposes of allocations for prototypical high schools and middle schools under subsections (4) and (10) of this section that are based on the percent of students in the school who are eligible for free and reduced-price meals, the actual percent of such students in a school shall be adjusted by a factor identified in the omnibus appropriations act to reflect underreporting of free and reduced-price meal eligibility among middle and high school students.

(b) Allocations or enhancements provided under subsections (4),
 (7), and (9) of this section for exploratory and preparatory career
 and technical education courses shall be provided only for courses

approved by the office of the superintendent of public instruction
 under chapter 28A.700 RCW.

3 (13)(a) This formula for distribution of basic education funds 4 shall be reviewed biennially by the superintendent and governor. The 5 recommended formula shall be subject to approval, amendment or 6 rejection by the legislature.

7 (b) In the event the legislature rejects the distribution formula 8 recommended by the governor, without adopting a new distribution 9 formula, the distribution formula for the previous school year shall 10 remain in effect.

(c) The enrollment of any district shall be the annual average 11 12 number of full-time equivalent students and part-time students as provided in RCW 28A.150.350, enrolled on the first school day of each 13 month, including students who are in attendance pursuant to RCW 14 28A.335.160 and 28A.225.250 who do not reside within the servicing 15 16 school district. The definition of full-time equivalent student shall 17 be determined by rules of the superintendent of public instruction and shall be included as part of the superintendent's biennial budget 18 19 request. The definition shall be based on the minimum instructional hour offerings required under RCW 28A.150.220. Any revision of the 20 21 present definition shall not take effect until approved by the house ways and means committee and the senate ways and means committee. 22

(d) The office of financial management shall make a monthly review of the superintendent's reported full-time equivalent students in the common schools in conjunction with RCW 43.62.050.

26 Sec. 302. RCW 28A.150.260 and 2015 c 2 s 2 and 2014 c 217 s 206 27 are each reenacted and amended to read as follows:

28 PHASED-IN FUNDING OF BASIC EDUCATION ENHANCEMENTS (I-1351 VERSION 29 EFFECTIVE SEPTEMBER 1, 2022). The purpose of this section is to 30 provide for the allocation of state funding that the legislature 31 deems necessary to support school districts in offering the minimum 32 instructional program of basic education under RCW 28A.150.220. The 33 allocation shall be determined as follows:

34 (1) The governor shall and the superintendent of public 35 instruction may recommend to the legislature a formula for the 36 distribution of a basic education instructional allocation for each 37 common school district.

38 (2) The distribution formula under this section shall be for39 allocation purposes only. Except as required for class size reduction

1 funding provided under subsection (4)(f) of this section and as may be required under chapter 28A.155, 28A.165, 28A.180, or 28A.185 RCW, 2 or federal laws and regulations, nothing in this section requires 3 school districts to use basic education instructional funds 4 to implement a particular instructional approach or service. Nothing in 5 6 this section requires school districts to maintain a particular classroom teacher-to-student ratio or other staff-to-student ratio or 7 to use allocated funds to pay for particular types or classifications 8 of staff. Nothing in this section entitles an individual teacher to a 9 particular teacher planning period. 10

(3)(a) To the extent the technical details of the formula have 11 12 been adopted by the legislature and except when specifically provided as a school district allocation, the distribution formula for the 13 basic education instructional allocation shall be based on minimum 14 staffing and nonstaff costs the legislature deems necessary to 15 16 support instruction and operations in prototypical schools serving 17 high, middle, and elementary school students as provided in this section. The use of prototypical schools for the distribution formula 18 19 does not constitute legislative intent that schools should be operated or structured in a similar fashion as the prototypes. 20 Prototypical schools illustrate the level of resources needed to 21 operate a school of a particular size with particular types and grade 22 levels of students using commonly understood terms and inputs, such 23 as class size, hours of instruction, and various categories of school 24 25 staff. It is the intent that the funding allocations to school 26 districts be adjusted from the school prototypes based on the actual number of annual average full-time equivalent students in each grade 27 28 level at each school in the district and not based on the grade-level configuration of the school to the extent that data is available. The 29 allocations shall be further adjusted from the school prototypes with 30 31 minimum allocations for small schools and to reflect other factors 32 identified in the omnibus appropriations act.

33 (b) For the purposes of this section, prototypical schools are 34 defined as follows:

(i) A prototypical high school has six hundred average annualfull-time equivalent students in grades nine through twelve;

37 (ii) A prototypical middle school has four hundred thirty-two 38 average annual full-time equivalent students in grades seven and 39 eight; and (iii) A prototypical elementary school has four hundred average
 annual full-time equivalent students in grades kindergarten through
 six.

4 (4)(a)(i) The minimum allocation for each level of prototypical 5 school shall be based on the number of full-time equivalent classroom 6 teachers needed to provide instruction over the minimum required 7 annual instructional hours under RCW 28A.150.220 and provide at least 8 one teacher planning period per school day, and based on the 9 following general education average class size of full-time 10 equivalent students per teacher:

| 11 | General edu | cation |
|----|-------------|--------|
| 12 | a           | verage |
| 13 | clas        | s size |
| 14 | Grades K-3  | 17.00  |
| 15 | Grade 4     | 25.00  |
| 16 | Grades 5-6  | 25.00  |
| 17 | Grades 7-8  | 25.00  |
| 18 | Grades 9-12 | 25.00  |

(ii) The minimum class size allocation for each prototypical high 19 20 school shall also provide for enhanced funding for class size 21 reduction for two laboratory science classes within grades nine 22 through twelve per full-time equivalent high school student multiplied by a laboratory science course factor of 0.0833, based on 23 the number of full-time equivalent classroom teachers needed to 24 25 provide instruction over the minimum required annual instructional hours in RCW 28A.150.220, and providing at least one teacher planning 26 27 period per school day:

| 28 |              |   |   |       |   |   |   |   |   |   |   |   |   |   |   |   |   | Ι | lak | COC | cat | to  | ry | SC  | ienc  | e |
|----|--------------|---|---|-------|---|---|---|---|---|---|---|---|---|---|---|---|---|---|-----|-----|-----|-----|----|-----|-------|---|
| 29 |              |   |   |       |   |   |   |   |   |   |   |   |   |   |   |   |   | ā | ave | era | age | e i | cl | ass | s siz | e |
| 30 | Grades 9-12. | • | • | <br>• | • | • | • | • | • | • | • | • | • | • | • | • | • | • | •   | •   | •   | •   | •  |     | 19.9  | 8 |

(b) During the 2011-2013 biennium and beginning with schools with the highest percentage of students eligible for free and reducedprice meals in the prior school year, the general education average class size for grades K-3 shall be reduced until the average class size funded under this subsection (4) is no more than 17.0 full-time equivalent students per teacher beginning in the 2017-18 school year. (c) The minimum allocation for each prototypical middle and high

38 school shall also provide for full-time equivalent classroom teachers

| 1<br>2 | based on the following number of full-time equivalent students per teacher in career and technical education: |
|--------|---|
| 3      | Career and technical  |
| 4      | education average   |
| 5      | class size  |
| 6      | Approved career and technical education offered at  |
| 7      | the middle school and high school level   |
| 8      | Skill center programs meeting the standards established   |
| 9      | by the office of the superintendent of public   |
| 10     | instruction   |
| 11     | (d) In addition, the omnibus appropriations act shall at a  |
| 12     | minimum specify a specialty average class size for advanced placement   |
| 13     | and international baccalaureate courses.  |
| 14     | (e) For each level of prototypical school at which more than  |
| 15     | fifty percent of the students were eligible for free and reduced-   |
| 16     | price meals in the prior school year, the superintendent shall  |
| 17     | allocate funding based on the following average class size of full-   |
| 18     | time equivalent students per teacher:   |
| 19     | General education average   |
| 20     | class size in   |
| 21     | high poverty  |
| 22     | Grades K-3  |
| 23     | Grade 4   |
| 24     | Grades 5-6  |
| 25     | Grades 7-8  |
| 26     | Grades 9-12   |
| 27     | (f)(i) Funding for average class sizes in this subsection (4)   |
| 28     | shall be provided only to the extent of, and proportionate to, the  |
| 29     | school district's demonstrated actual average class size, up to the   |
| 30     | funded class sizes.   |
| 31     | (ii) Districts that demonstrate capital facility needs that   |
| 32     | prevent them from reducing actual class sizes to funded levels, may   |
| 33     | use funding in this subsection (4) for school-based personnel who   |
| 34     | provide direct services to students. Districts that use this funding  |
| 35     | for purposes other than reducing actual class sizes must annually   |
| 36     | report the number and dollar value for each type of personnel funded  |
| 37     | by school and grade level.  |

(iii) The office of the superintendent of public instruction
 shall develop rules to implement this subsection (4).

3 (5)(a) The minimum allocation for each level of prototypical 4 school shall include allocations necessary for the safe and effective 5 operation of a school, to meet individual student needs, and to 6 ensure all required school functions can be performed by 7 appropriately trained personnel, for the following types of staff in 8 addition to classroom teachers:

| 9  |   | Elementary | Middle | High        |
|----|---|------------|--------|-------------|
| 10 |   | School     | School | School      |
| 11 | Principals, assistant principals, and other certificated building-level         |            |        |             |
| 12 | administrators  | 1.3        | 1.4    | 1.9         |
| 13 | Teacher librarians, a function that includes information literacy, technology,  |            |        |             |
| 14 | and media to support school library media programs.                             | 1.0        | 1.0    | 1.0         |
| 15 | Health and social services:   |            |        |             |
| 16 | School nurses.  | 0.585      | 0.888  | 0.824       |
| 17 | Social workers.   | 0.311      | 0.088  | 0.127       |
| 18 | Psychologists   | 0.104      | 0.024  | 0.049       |
| 19 | Guidance counselors, a function that includes parent outreach and graduation    |            |        |             |
| 20 | advising  | 0.50       | 2.0    | 3.5         |
| 21 | Teaching assistance, including any aspect of educational instructional services |            |        |             |
| 22 | provided by classified employees.   | 2.0        | 1.0    | 1.0         |
| 23 | Office support and other noninstructional aides                                 | 3.0        | 3.5    | 3.5         |
| 24 | Custodians  | 1.7        | 2.0    | 3.0         |
| 25 | Classified staff providing student and staff safety                             | 0.0        | 0.7    | 1.3         |
| 26 | Parent involvement coordinators   | 1.0        | 1.0    | 1.0         |
| 27 | (b) In addition to amounts provided in  | (a) of     | this s | subsection, |

28 the allocation for each level of prototypical school must include a 29 further 0.0825 allocation for parent involvement coordinators.

30 <u>(c) In addition to amounts provided in (a) of this subsection,</u> 31 <u>the allocation for prototypical middle schools must include a further</u> 32 <u>0.0216 allocation for guidance counselors.</u>

33 (d) In addition to amounts provided in (a) of this subsection, 34 the allocation for the prototypical high school must include a 35 further 0.039 allocation for guidance counselors. 1 (6)(a) The minimum staffing allocation for each school district 2 to provide district-wide support services shall be allocated per one 3 thousand annual average full-time equivalent students in grades K-12 4 as follows:

| 5  | Staff per 1,000   |
|----|---|
| 6  | K-12 students   |
| 7  | Technology  |
| 8  | Facilities, maintenance, and grounds 4.0                                    |
| 9  | Warehouse, laborers, and mechanics  |
| 10 | (b) The minimum allocation of staff units for each school                   |
| 11 | district to support certificated and classified staffing of central         |
| 12 | administration shall be 5.30 percent of the staff units generated           |
| 13 | under subsections $(4)(a)$ and $(b)$ and $(5)$ of this section and $(a)$ of |
| 14 | this subsection.  |
| 15 | (7) The distribution formula shall include staffing allocations             |
| 16 | to school districts for career and technical education and skill            |
| 17 | center administrative and other school-level certificated staff, as         |
| 18 | specified in the omnibus appropriations act.                                |
| 19 | (8)(a) Except as provided in (b) and (c) of this subsection, the            |
| 20 | minimum allocation for each school district shall include allocations       |
| 21 | per annual average full-time equivalent student for the following           |
| 22 | materials, supplies, and operating costs, to be adjusted for                |
| 23 | inflation from the 2008-09 school year:                                     |
| 24 | Per annual average  |
| 25 | full-time equivalent student  |
| 26 | in grades K-12  |
| 27 | Technology  |
| 28 | Utilities and insurance   |
| 29 | Curriculum and textbooks  |
| 30 | Other supplies and library materials  |
| 31 | Instructional professional development for certified and                    |
| 32 | classified staff  |
| 33 | Facilities maintenance  |
| 34 | Security and central office   |

35 (b) During the 2011-2013 biennium, the minimum allocation for 36 maintenance, supplies, and operating costs shall be increased as 37 specified in the omnibus appropriations act. The following 38 allocations, adjusted for inflation from the 2007-08 school year, are

1 provided in the 2015-16 school year, after which the allocations 2 shall be adjusted annually for inflation as specified in the omnibus 3 appropriations act:

| 4  | Per annual average  |
|--|---|
| 5  | full-time equivalent student  |
| 6  | in grades K-12  |
| 7  | Technology  |
| 8  | Utilities and insurance   |
| 9  | Curriculum and textbooks  |
| 10   | Other supplies and library materials \$259.39                         |
| 11   | Instructional professional development for certificated and           |
| 12   | classified staff  |
| 13   | Facilities maintenance  |
| 14   | Security and central office administration \$106.12                   |
| 15   | (c) In addition to the amounts provided in (a) and (b) of this        |
| 16   | subsection, beginning in the 2014-15 school year, the omnibus         |
| 17   | appropriations act shall provide the following minimum allocation for |
| 18   | each annual average full-time equivalent student in grades nine       |
| 19   | through twelve for the following materials, supplies, and operating   |
| 20   | costs, to be adjusted annually for inflation:                         |
| 21   | Per annual average  |
|  |   |
| 22   | full-time equivalent student  |
| 22<br>23   | _   |
|  | full-time equivalent student  |
| 23   | full-time equivalent student<br>in grades 9-12                        |
| 23<br>24   | full-time equivalent student<br>in grades 9-12<br>Technology          |
| 23<br>24<br>25   | full-time equivalent student<br>in grades 9-12<br>Technology          |
| 23<br>24<br>25<br>26   | full-time equivalent student<br>in grades 9-12<br>Technology          |
| 23<br>24<br>25<br>26<br>27   | full-time equivalent student<br>in grades 9-12<br>Technology          |
| 23<br>24<br>25<br>26<br>27<br>28                                     | full-time equivalent student<br>in grades 9-12<br>Technology          |
| 23<br>24<br>25<br>26<br>27<br>28<br>29                               | full-time equivalent student<br>in grades 9-12<br>Technology          |
| 23<br>24<br>25<br>26<br>27<br>28<br>29<br>30                         | full-time equivalent student<br>in grades 9-12<br>Technology          |
| 23<br>24<br>25<br>26<br>27<br>28<br>29<br>30<br>31                   | full-time equivalent student<br>in grades 9-12<br>Technology          |
| 23<br>24<br>25<br>26<br>27<br>28<br>29<br>30<br>31<br>32             | full-time equivalent student<br>in grades 9-12<br>Technology          |
| 23<br>24<br>25<br>26<br>27<br>28<br>29<br>30<br>31<br>32<br>33       | full-time equivalent student<br>in grades 9-12<br>Technology          |
| 23<br>24<br>25<br>26<br>27<br>28<br>29<br>30<br>31<br>32<br>33<br>34 | full-time equivalent student<br>in grades 9-12<br>Technology          |

(10) In addition to the allocations otherwise provided under this
 section, amounts shall be provided to support the following programs
 and services:

To provide supplemental instruction and services for 4 (a) underachieving students through the learning assistance program under 5 б RCW 28A.165.005 through 28A.165.065, allocations shall be based on 7 the district percentage of students in grades K-12 who were eligible for free or reduced-price meals in the prior school year. The minimum 8 allocation for the program shall provide for each level 9 of prototypical school resources to provide, on a statewide average, 10 11 ((1.5156)) 3.40 hours per week in extra instruction with a class size 12 of fifteen learning assistance program students per teacher.

(b) To provide supplemental instruction and services for students 13 14 whose primary language is other than English, allocations shall be based on the head count number of students in each school who are 15 16 eligible for and enrolled in the transitional bilingual instruction 17 program under RCW 28A.180.010 through 28A.180.080. The minimum allocation for each level of prototypical school shall provide 18 19 resources to provide, on a statewide average, 4.7780 hours per week in the elementary school level of the prototypical school model and 20 6.7880 hours per week in the middle and high school levels of the 21 prototypical school model in extra instruction with 22 fifteen transitional bilingual instruction program students per teacher. 23 Notwithstanding other provisions of this subsection (10), the actual 24 25 per-student allocation may be scaled to provide a larger allocation for students needing more intensive intervention and a commensurate 26 reduced allocation for students needing less intensive intervention, 27 28 as detailed in the omnibus appropriations act.

29 (c) To provide additional allocations to support programs for highly capable students under RCW 28A.185.010 through 28A.185.030, 30 31 allocations shall be based on two and three hundred fourteen one-32 thousandths percent of each school district's full-time equivalent basic education enrollment. The minimum allocation for the programs 33 shall provide resources to provide, on a statewide average, 34 ((2.1590)) 3.20 hours per week in extra instruction with fifteen 35 36 highly capable program students per teacher.

37 (11) The allocations under subsections (4)(a) and (b), (5), (6), 38 and (8) of this section shall be enhanced as provided under RCW 39 28A.150.390 on an excess cost basis to provide supplemental 40 instructional resources for students with disabilities. 1 (12)(a) For the purposes of allocations for prototypical high 2 schools and middle schools under subsections (4) and (10) of this 3 section that are based on the percent of students in the school who 4 are eligible for free and reduced-price meals, the actual percent of 5 such students in a school shall be adjusted by a factor identified in 6 the omnibus appropriations act to reflect underreporting of free and 7 reduced-price meal eligibility among middle and high school students.

8 (b) Allocations or enhancements provided under subsections (4), 9 (7), and (9) of this section for exploratory and preparatory career 10 and technical education courses shall be provided only for courses 11 approved by the office of the superintendent of public instruction 12 under chapter 28A.700 RCW.

(13)(a) This formula for distribution of basic education funds shall be reviewed biennially by the superintendent and governor. The recommended formula shall be subject to approval, amendment or rejection by the legislature.

(b) In the event the legislature rejects the distribution formula recommended by the governor, without adopting a new distribution formula, the distribution formula for the previous school year shall remain in effect.

21 (c) The enrollment of any district shall be the annual average number of full-time equivalent students and part-time students as 22 provided in RCW 28A.150.350, enrolled on the first school day of each 23 month, including students who are in attendance pursuant to RCW 24 25 28A.335.160 and 28A.225.250 who do not reside within the servicing 26 school district. The definition of full-time equivalent student shall be determined by rules of the superintendent of public instruction 27 and shall be included as part of the superintendent's biennial budget 28 request. The definition shall be based on the minimum instructional 29 hour offerings required under RCW 28A.150.220. Any revision of the 30 31 present definition shall not take effect until approved by the house 32 ways and means committee and the senate ways and means committee.

33 (d) The office of financial management shall make a monthly 34 review of the superintendent's reported full-time equivalent students 35 in the common schools in conjunction with RCW 43.62.050.

36 <u>NEW SECTION.</u> Sec. 303. Section 301 of this act takes effect 37 September 1, 2017.

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<u>NEW SECTION.</u> Sec. 304. Section 301 of this act expires
 September 1, 2022.

3 <u>NEW SECTION.</u> **Sec. 305.** Section 302 of this act takes effect 4 September 1, 2022.

### PART IV

# 5 6

## REPORTING, ACCOUNTING, AND TRANSPARENCY

7 TECHNICAL WORKING GROUP FOR SCHOOL NEW SECTION. Sec. 401. 8 DISTRICT TRANSPARENCY AND ACCOUNTING PRACTICES. (1)The superintendent of public instruction must convene a technical working 9 group to provide recommendations for revising school district 10 accounting practices. The purpose of the recommended revisions is to 11 improve fiscal transparency by establishing methods for separate 12 accounting of school district expenditures made to support the 13 14 state's program of basic education and those made as locally 15 determined enrichments with local or other funding sources.

16 (2) The technical working group must include representatives of 17 school administrators, school business officers, county treasurers, 18 the legislative evaluation and accountability program, and other 19 interested stakeholders with expertise in school district and local 20 government accounting and finance.

(3) The technical working group is administered and staffed bythe office of the superintendent of public instruction.

(4) The technical working group must provide its recommendations
to the appropriate policy and fiscal committees of the legislature by
December 15, 2017.

26 (5) This section expires July 1, 2018.

27 <u>NEW SECTION.</u> Sec. 402. A new section is added to chapter 28 28A.400 RCW to read as follows:

29 SCHOOL DISTRICT REPORTS TO THE OFFICE OF THE SUPERINTENDENT OF 30 PUBLIC INSTRUCTION ON TRII CONTRACTS. Beginning September 1, 2017, 31 school districts must annually report to the superintendent of public 32 instruction on supplemental contracts entered into subject to RCW 33 28A.400.200(4) for additional time, responsibility, incentive, or 34 innovative activities. The office of the superintendent of public 35 instruction shall summarize the district information and submit an

annual report to the education committees of the house of
 representatives and the senate.

3

# 4

## PART V

### TECHNICAL PROVISIONS

5 <u>NEW SECTION.</u> Sec. 501. RECODIFICATION. RCW 28A.300.600, 6 28A.300.602, and 28A.300.604 are each recodified as sections in 7 chapter 28A.415 RCW.

8 <u>NEW SECTION.</u> Sec. 502. REPEALERS. The following acts or parts 9 of acts are each repealed:

10 (1) RCW 28A.400.201 (Enhanced salary allocation model for 11 educator development and certification—Technical working group— 12 Report and recommendation) and 2016 c 162 s 4, 2011 1st sp.s. c 43 s 13 468, 2010 c 236 s 7, & 2009 c 548 s 601;

14 (2) RCW 28A.415.020 (Credit on salary schedule for approved in-15 service training, continuing education, and internship) and 2011 1st 16 sp.s. c 18 s 5, 2007 c 319 s 3, 2006 c 263 s 808, 1995 c 284 s 2, 17 1990 c 33 s 415, & 1987 c 519 s 1;

18 (3) RCW 28A.415.023 (Credit on salary schedule for approved in-19 service training, continuing education, or internship—Course content 20 —Rules) and 2012 c 35 s 6 & 2011 1st sp.s. c 18 s 6;

(4) RCW 28A.415.024 (Credit on salary schedule—Accredited institutions—Verification—Penalty for submitting credits from unaccredited institutions) and 2006 c 263 s 809 & 2005 c 461 s 1; and (5) RCW 28A.415.025 (Internship clock hours—Rules) and 2006 c 263 s 810 & 1995 c 284 s 3.

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