SECOND SUBSTITUTE SENATE BILL 6362

State of Washington 65th Legislature 2018 Regular Session

By Senate Ways & Means (originally sponsored by Senators Wellman, Rolfes, and Billig; by request of Superintendent of Public Instruction)

READ FIRST TIME 02/06/18.

- AN ACT Relating to modifying basic education funding provisions; 1 2 amending RCW 28A.150.260, 28A.150.390, 28A.165.055, 28A.320.330, 3 28A.150.412, 28A.400.006, 28A.400.200, 28A.400.205, 41.05.740, 28A.150.276, 4 41.56.800, 41.59.800, 28A.320.330, 28A.500.015, 5 84.52.053, 84.52.0531, 28A.150.392, 28A.150.415, 28A.505.240, 28A.710.280, 28A.715.040, and 43.09.2856; adding a new section to 6 7 chapter 28A.160 RCW; adding a new section to chapter 84.52 RCW; 8 adding a new section to chapter 28A.150 RCW; creating new sections; and providing an effective date. 9
- 10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 11 PART I: PROGRAM FUNDING
- 12 **Sec. 101.** RCW 28A.150.260 and 2017 3rd sp.s. c 13 s 402 are each 13 amended to read as follows:
- The purpose of this section is to provide for the allocation of state funding that the legislature deems necessary to support school districts in offering the minimum instructional program of basic education under RCW 28A.150.220. The allocation shall be determined as follows:
- 19 (1) The governor shall and the superintendent of public 20 instruction may recommend to the legislature a formula for the

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distribution of a basic education instructional allocation for each common school district.

- (2)(a) The distribution formula under this section shall be for allocation purposes only. Except as may be required under subsections (4)(b) and (c) and (9) of this section, chapter 28A.155, 28A.165, 28A.180, or 28A.185 RCW, or federal laws and regulations, nothing in this section requires school districts to use basic education instructional funds to implement a particular instructional approach or service. Nothing in this section requires school districts to maintain a particular classroom teacher-to-student ratio or other staff-to-student ratio or to use allocated funds to pay for particular types or classifications of staff. Nothing in this section entitles an individual teacher to a particular teacher planning period.
- (b) To promote transparency in state funding allocations, the superintendent of public instruction must report state per-pupil allocations for each school district for the general apportionment, special education, learning assistance, transitional bilingual, highly capable, and career and technical education programs. The superintendent must also report state general apportionment per-pupil allocations by grade for each school district. The superintendent must report this information in a user-friendly format on the main page of the office's web site and on school district apportionment reports. School districts must include a link to the superintendent's per-pupil allocations report on the main page of the school district's web site. In addition, the budget documents published by the legislature for the enacted omnibus operating appropriations act must report statewide average per-pupil allocations for general apportionment and the categorical programs listed in this subsection.
- (3)(a) To the extent the technical details of the formula have been adopted by the legislature and except when specifically provided as a school district allocation, the distribution formula for the basic education instructional allocation shall be based on minimum staffing and nonstaff costs the legislature deems necessary to support instruction and operations in prototypical schools serving high, middle, and elementary school students as provided in this section. The use of prototypical schools for the distribution formula does not constitute legislative intent that schools should be operated or structured in a similar fashion as the prototypes. Prototypical schools illustrate the level of resources needed to

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operate a school of a particular size with particular types and grade 1 levels of students using commonly understood terms and inputs, such 2 as class size, hours of instruction, and various categories of school 3 staff. It is the intent that the funding allocations to school 4 districts be adjusted from the school prototypes based on the actual 5 6 number of annual average full-time equivalent students in each grade level at each school in the district and not based on the grade-level 7 configuration of the school to the extent that data is available. The 8 allocations shall be further adjusted from the school prototypes with 9 minimum allocations for small schools and to reflect other factors 10 11 identified in the omnibus appropriations act.

- (b) For the purposes of this section, prototypical schools are defined as follows:
- 14 (i) A prototypical high school has six hundred average annual full-time equivalent students in grades nine through twelve;

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- 16 (ii) A prototypical middle school has four hundred thirty-two 17 average annual full-time equivalent students in grades seven and 18 eight; and
- 19 (iii) A prototypical elementary school has four hundred average 20 annual full-time equivalent students in grades kindergarten through 21 six.
 - (4)(a)(i) The minimum allocation for each level of prototypical school shall be based on the number of full-time equivalent classroom teachers needed to provide instruction over the minimum required annual instructional hours under RCW 28A.150.220 and provide at least one teacher planning period per school day, and based on the following general education average class size of full-time equivalent students per teacher:

29	General edu	cation
30	average clas	s size
31	Grades K-3	17.00
32	Grade 4	27.00
33	Grades 5-6	27.00
34	Grades 7-8	28.53
35	Grades 9-12	28.74

(ii) The minimum class size allocation for each prototypical high school shall also provide for enhanced funding for class size reduction for two laboratory science classes within grades nine through twelve per full-time equivalent high school student

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1	multiplied by a laboratory science course factor of 0.0833, based on			
2	the number of full-time equivalent classroom teachers needed to			
3	provide instruction over the minimum required annual instructional			
4	hours in RCW 28A.150.220, and providing at least one teacher planning			
5	period per school day:			
6	Laboratory science			
7	average class size			
8	Grades 9-12			
9	(b)(i) Beginning September 1, 2018, funding for average K-3 class			
10	sizes in this subsection (4) may be provided only to the extent of,			
11	and proportionate to, the school district's demonstrated actual class			
12	size in grades K-3, up to the funded class sizes.			
13	(ii) The office of the superintendent of public instruction shall			
14	develop rules to implement this subsection (4)(b).			
15	(c)(i) The minimum allocation for each prototypical middle and			
16	high school shall also provide for full-time equivalent classroom			
17	teachers based on the following number of full-time equivalent			
18	students per teacher in career and technical education:			
19	Career and technical			
20	education average			
21	class size			
22	Approved career and technical education offered at			
23	the middle school and high school level			
24	Skill center programs meeting the standards established			
25	by the office of the superintendent of public			
26	instruction			
27	(ii) Funding allocated under this subsection $(4)(c)$ is subject to			
28	RCW 28A.150.265.			
29	(d) In addition, the omnibus appropriations act shall at a			
30	minimum specify:			
31	(i) A high-poverty average class size in schools where more than			
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	fifty percent of the students are eligible for free and reduced-price			
33	meals; and			
33 34				
	meals; and			

shall include allocations for the following types of staff in

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addition to classroom teachers:

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1		Elementary	Middle	High
2		School	School	School
3	Principals, assistant principals, and other certificated building-level			
4	administrators	1.253	1.353	1.880
5	Teacher-librarians, a function that includes information literacy, technology,			
6	and media to support school library media programs	0.663	0.519	0.523
7	Health and social services:			
8	School nurses.	0.076	0.060	0.096
9	Social workers	0.042	0.006	0.015
10	Psychologists	0.017	0.002	0.007
11	Guidance counselors, a function that includes parent outreach and graduation			
12	advising.	0.493	1.216	2.539
13	Teaching assistance, including any aspect of educational instructional services			
14	provided by classified employees	0.936	0.700	0.652
15	Office support and other noninstructional aides	2.012	2.325	3.269
16	Custodians	1.657	1.942	2.965
17	Classified staff providing student and staff safety	0.079	0.092	0.141
18	Parent involvement coordinators	0.0825	0.00	0.00
19	(6)(a) The minimum staffing allocation	for each	school	distric
20	to provide district-wide support services sh	nall be a	llocated	per on
21	thousand annual average full-time equivalent	students	s in gra	des K-1
22	as follows:			

23	Staff per 1,000
24	K-12 students
25	Technology
26	Facilities, maintenance, and grounds
27	Warehouse, laborers, and mechanics

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- (b) The minimum allocation of staff units for each school district to support certificated and classified staffing of central administration shall be 5.30 percent of the staff units generated under subsections (4)(a) and (5) of this section and (a) of this subsection.
- (7) The distribution formula shall include staffing allocations to school districts for career and technical education and skill

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specified in the omnibus appropriations act. 2 (8)(a) Except as provided in (b) of this subsection, the minimum 3 allocation for each school district shall include allocations per 4 annual average full-time equivalent student for the following 5 6 materials, supplies, and operating costs as provided in the 2017-18 7 school year, after which the allocations shall be adjusted annually for inflation as specified in the omnibus appropriations act: 8 9 Per annual average 10 full-time equivalent student 11 in grades K-12 12 \$130.76 13 \$355.30 14 \$140.39 15 Other supplies and library materials. \$298.05 Instructional professional development for certificated and 16 17 \$21.71 18 \$176.01 19 Security and central office administration. \$121.94 20 addition to the amounts provided in (a) of this (b) In 21 subsection, beginning in the 2014-15 school year, the omnibus 22 appropriations act shall provide the following minimum allocation for each annual average full-time equivalent student in grades nine 23 through twelve for the following materials, supplies, and operating 24 25 costs, to be adjusted annually for inflation: 26 Per annual average 27 full-time equivalent student 28 in grades 9-12 29 30 \$39.02 31 \$82.84 32 Instructional professional development for certificated and 33 34 (9) In addition to the amounts provided in subsection (8) of this 35 section and subject to RCW 28A.150.265, the omnibus appropriations act shall provide an amount based on full-time equivalent student 36

enrollment in each of the following:

center administrative and other school-level certificated staff, as

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1 (a) Exploratory career and technical education courses for 2 students in grades seven through twelve;

- (b) Preparatory career and technical education courses for students in grades nine through twelve offered in a high school; and
- (c) Preparatory career and technical education courses for students in grades eleven and twelve offered through a skill center.
- (10) In addition to the allocations otherwise provided under this section, amounts shall be provided to support the following programs and services:
- (a)(i) To provide supplemental instruction and services for students who are not meeting academic standards through the learning assistance program under RCW 28A.165.005 through 28A.165.065, allocations shall be based on the district percentage of students in grades K-12 who were eligible for free or reduced-price meals in the prior school year. The minimum allocation for the program shall provide for each level of prototypical school resources to provide, on a statewide average, 2.3975 hours per week in extra instruction with a class size of fifteen learning assistance program students per teacher.
- (ii) In addition to funding allocated under (a)(i) of this subsection, to provide supplemental instruction and services for students who are not meeting academic standards in ((schools where at least fifty percent of students are eligible for free and reduced-price meals)) qualifying schools. A qualifying school means a school in which the three-year rolling average of the prior year total annual average enrollment that qualifies for free or reduced-price meals equals or exceeds fifty percent or more of its total annual average enrollment. The minimum allocation for this additional high poverty-based allocation must provide for each level of prototypical school resources to provide, on a statewide average, 1.1 hours per week in extra instruction with a class size of fifteen learning assistance program students per teacher, under RCW 28A.165.055, school districts must distribute the high poverty-based allocation to the schools that generated the funding allocation.
- (b)(i) To provide supplemental instruction and services for students whose primary language is other than English, allocations shall be based on the head count number of students in each school who are eligible for and enrolled in the transitional bilingual instruction program under RCW 28A.180.010 through 28A.180.080. The minimum allocation for each level of prototypical school shall

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provide resources to provide, on a statewide average, 4.7780 hours per week in extra instruction for students in grades kindergarten through six and 6.7780 hours per week in extra instruction for students in grades seven through twelve, with fifteen transitional bilingual instruction program students per teacher. Notwithstanding other provisions of this subsection (10), the actual per-student allocation may be scaled to provide a larger allocation for students needing more intensive intervention and a commensurate reduced allocation for students needing less intensive intervention, detailed in the omnibus appropriations act.

- (ii) To provide supplemental instruction and services for students who have exited the transitional bilingual program, allocations shall be based on the head count number of students in each school who have exited the transitional bilingual program within the previous two years based on their performance on the English proficiency assessment and are eligible for and enrolled in the transitional bilingual instruction program under RCW 28A.180.040(1)(g). The minimum allocation for each prototypical school shall provide resources to provide, on a statewide average, 3.0 hours per week in extra instruction with fifteen exited students per teacher.
- (c) To provide additional allocations to support programs for highly capable students under RCW 28A.185.010 through 28A.185.030, allocations shall be based on 5.0 percent of each school district's full-time equivalent basic education enrollment. The minimum allocation for the programs shall provide resources to provide, on a statewide average, 2.1590 hours per week in extra instruction with fifteen highly capable program students per teacher.
- (11) For the 2017-18 and 2018-19 school years, a school district may carry over from one year to the next up to twenty percent of the funds allocated per program under the provisions of subsection (10) of this section. Carryover moneys must be expended solely for the allowable program costs per program as established in subsection (10) of this section.
- of this section shall be enhanced as provided under RCW 28A.150.390 on an excess cost basis to provide supplemental instructional resources for students with disabilities.
- $((\frac{(12)}{)})$ (13)(a) For the purposes of allocations for prototypical 40 high schools and middle schools under subsections (4) and (10) of

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this section that are based on the percent of students in the school who are eligible for free and reduced-price meals, the actual percent of such students in a school shall be adjusted by a factor identified in the omnibus appropriations act to reflect underreporting of free and reduced-price meal eligibility among middle and high school students.

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- (b) Allocations or enhancements provided under subsections (4), (7), and (9) of this section for exploratory and preparatory career and technical education courses shall be provided only for courses approved by the office of the superintendent of public instruction under chapter 28A.700 RCW.
- $((\frac{(13)}{(14)}))$ $\underline{(14)}(a)$ This formula for distribution of basic education funds shall be reviewed biennially by the superintendent and governor. The recommended formula shall be subject to approval, amendment or rejection by the legislature.
- (b) In the event the legislature rejects the distribution formula recommended by the governor, without adopting a new distribution formula, the distribution formula for the previous school year shall remain in effect.
- (c) The enrollment of any district shall be the annual average number of full-time equivalent students and part-time students as provided in RCW 28A.150.350, enrolled on the first school day of each month, including students who are in attendance pursuant to RCW 28A.335.160 and 28A.225.250 who do not reside within the servicing school district. The definition of full-time equivalent student shall be determined by rules of the superintendent of public instruction and shall be included as part of the superintendent's biennial budget request. The definition shall be based on the minimum instructional hour offerings required under RCW 28A.150.220. Any revision of the present definition shall not take effect until approved by the house ways and means committee and the senate ways and means committee.
- 32 (d) The office of financial management shall make a monthly 33 review of the superintendent's reported full-time equivalent students 34 in the common schools in conjunction with RCW 43.62.050.
- 35 **Sec. 102.** RCW 28A.150.390 and 2017 3rd sp.s. c 13 s 406 are each amended to read as follows:
- 37 (1) The superintendent of public instruction shall submit to each 38 regular session of the legislature during an odd-numbered year a 39 programmed budget request for special education programs for students

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- with disabilities. Funding for programs operated by local school districts shall be on an excess cost basis from appropriations provided by the legislature for special education programs for students with disabilities and shall take account of state funds accruing through RCW 28A.150.260 (4)(a), (5), (6), and (8).
- 6 (2) The excess cost allocation to school districts shall be based 7 on the following:
 - (a) A district's annual average headcount enrollment of students ages birth through four and those five year olds not yet enrolled in kindergarten who are eligible for and enrolled in special education, multiplied by the district's base allocation per full-time equivalent student, multiplied by 1.15; and
 - (b) A district's annual average full-time equivalent basic education enrollment, multiplied by the district's funded enrollment percent, multiplied by the district's base allocation per full-time equivalent student, multiplied by ((0.9309)) 0.9609.
 - (3) As used in this section:

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- 18 (a) "Base allocation" means the total state allocation to all schools in the district generated by the distribution formula under 20 RCW 28A.150.260 (4)(a), (5), (6), and (8), to be divided by the district's full-time equivalent enrollment.
 - (b) "Basic education enrollment" means enrollment of resident students including nonresident students enrolled under RCW 28A.225.225 and students from nonhigh districts enrolled under RCW 28A.225.210 and excluding students residing in another district enrolled as part of an interdistrict cooperative program under RCW 28A.225.250.
 - (c) "Enrollment percent" means the district's resident special education annual average enrollment, excluding students ages birth through four and those five year olds not yet enrolled in kindergarten, as a percent of the district's annual average full-time equivalent basic education enrollment.
- 33 (d) "Funded enrollment percent" means the lesser of the 34 district's actual enrollment percent or thirteen and five-tenths 35 percent.
- NEW SECTION. Sec. 103. A new section is added to chapter 28A.160 RCW to read as follows:

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- 1 (1) Subject to the availability of amounts appropriated for this 2 specific purpose, a transportation alternate funding grant program is 3 created.
 - (2) As part of the award process for the grants, the superintendent of public instruction must include a review of the school district's efficiency rating, key performance indicators, and local school district characteristics such as unique geographic constraints, low enrollment, geographic density of students, or whether the district is a nonhigh district.
- 10 **Sec. 104.** RCW 28A.165.055 and 2017 3rd sp.s. c 13 s 405 are each 11 amended to read as follows:
 - (1) The funds for the learning assistance program shall be appropriated in accordance with RCW 28A.150.260 and the omnibus appropriations act. The distribution formula is for school district allocation purposes only, except as provided in RCW 28A.150.260(10)(a)(ii), but all funds appropriated for the learning assistance program must be expended for the purposes of RCW 28A.165.005 through 28A.165.065.
- 19 (2) A district's high poverty-based allocation is generated by 20 its qualifying schools ((buildings)) as defined in RCW 21 28A.150.260(10) and must be expended by the district for those 22 buildings. This funding must supplement and not supplant the 23 district's expenditures under this chapter for those school 24 buildings.

25 PART II: COMPENSATION

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26 Sec. 201. The legislature recognizes that NEW SECTION. Initiative Measure No. 1433 was approved by the voters of the state 27 28 of Washington in 2016 requiring employers to provide paid sick leave to each of its employees. The legislature acknowledges that the 29 30 enactment of this initiative contributes to the costs of operations of the state's public schools and intends to provide funding in the 31 32 omnibus appropriations act to support school districts with these 33 additional costs.

34 **Sec. 202.** RCW 28A.150.412 and 2017 3rd sp.s. c 13 s 104 are each amended to read as follows:

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(1) Beginning with the 2023 regular legislative session, and every six years thereafter, the legislature shall review and rebase state basic education compensation allocations compared to school district compensation data, regionalization factors, whether the use of the implicit price deflator as the inflationary measure creates any inequities, and other economic information. The legislature shall revise the minimum allocations and regionalization factors if necessary to ensure that state basic education allocations continue to provide market-rate salaries and that regionalization adjustments reflect actual economic differences between school districts.

- (2)(a) For school districts with single-family residential values above the statewide median residential value, regionalization factors for school years 2018-19 through school year 2022-23 are as follows:
- (i) For school districts in tercile 1, state salary allocations for school district employees are regionalized by six percent;
- (ii) For school districts in tercile 2, state salary allocations for school district employees are regionalized by twelve percent; and
- (iii) For school districts in tercile 3, state salary allocations for school district employees are regionalized by eighteen percent.
- (b) For school districts sharing a boundary with any school district with a regionalization factor more than one tericile higher, the regionalization factor for the district with the lower regionalization factor must be increased by six percent, if the lower district is located west of the crest of the Cascade mountains.
- (c) Additional school district adjustments are identified in the omnibus appropriations act, and these adjustments are partially reduced or eliminated by the 2022-23 school year as follows:
- (i) Adjustments that increase the regionalization factor to a value that is greater than the tercile 3 regionalization factor must be reduced by two percentage points each school year beginning with school year 2020-21, through 2022-23.
- (ii) Adjustments that increase the regionalization factor to a value that is less than or equal to the tercile 3 regionalization factor must be reduced by one percentage point each school year beginning with school year 2020-21, through 2022-23.
- (3) To aid the legislature in reviewing and rebasing regionalization factors, the department of revenue shall, by November 1, 2022, and by November 1st every six years thereafter, determine the median single-family residential value of each school district as well as the median value of proximate districts within fifteen miles

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of the boundary of the school district for which the median residential value is being calculated.

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- (4) No district may receive less state funding for the minimum state salary allocation as compared to its prior school year salary allocation as a result of adjustments that reflect updated regionalized salaries.
- 7 (5) The definitions in this subsection apply throughout this 8 section unless the context clearly requires otherwise.
- 9 (a) "Median residential value of each school district" means the 10 median value of all single-family residential parcels included within 11 a school district and any other school district that is proximate to 12 the school district.
- 13 (b) "Proximate to the school district" means within fifteen miles 14 of the boundary of the school district for which the median 15 residential value is being calculated.
- 16 (c) "School district employees" means state-funded certificated 17 instructional staff, certificated administrative staff, and 18 classified staff.
- 19 (d) "School districts in tercile 1" means school districts with 20 median single-family residential values in the first tercile of 21 districts with single-family residential values above the statewide 22 median residential value.
- (e) "School districts in tercile 2" means school districts with median single-family residential values in the second tercile of districts with single-family residential values above the statewide median residential value.
 - (f) "School districts in tercile 3" means school districts with median single-family residential values in the third tercile of districts with single-family residential values above the statewide median residential value.
- 31 (g) "Statewide median residential value" means the median value 32 of single-family residential parcels located within all school 33 districts, reduced by five percent.
- 34 **Sec. 203.** RCW 28A.400.006 and 2017 3rd sp.s. c 13 s 703 are each 35 amended to read as follows:
- 36 (1) A school district may not ((provide any)) increase total 37 school district expenditures for certificated administrative staff 38 ((with a percentage increase to total salary)) for the 2018-19 school 39 year((, including supplemental contracts, that exceeds)) by more than

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- 1 the previous calendar year's annual average consumer price index, using the official current base compiled by the bureau of labor 2 statistics, United States department of labor, for the city of 3 Seattle. However, if a district's average certificated administrative 4 staff salary is less than the average certificated administrative 5 6 salary allocated by the state for that year, the district may 7 increase salaries not to exceed the point where the district's average certificated administrative staff salary equals the average 8 certificated administrative staff salary allocated by the state. 9
 - (2) This section expires August 31, 2019.

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- 11 **Sec. 204.** RCW 28A.400.200 and 2017 3rd sp.s. c 13 s 103 are each 12 amended to read as follows:
 - (1) Every school district board of directors shall fix, alter, allow, and order paid salaries and compensation for all district employees in conformance with this section.
 - (2)(a) Through the 2017-18 school year, salaries for certificated instructional staff shall not be less than the salary provided in the appropriations act in the statewide salary allocation schedule for an employee with a baccalaureate degree and zero years of service;
 - (b) Salaries for certificated instructional staff with a master's degree shall not be less than the salary provided in the appropriations act in the statewide salary allocation schedule for an employee with a master's degree and zero years of service; and
 - (c) Beginning with the 2019-20 school year:
 - (i) Salaries for full-time certificated instructional staff must not be less than forty thousand dollars, to be adjusted for regional differences in the cost of hiring staff as specified in RCW 28A.150.410, and to be adjusted annually by the same inflationary measure as provided in RCW 28A.400.205;
- (ii) Salaries for full-time certificated instructional staff with at least five years of experience must exceed by at least ten percent the value specified in (c)(i) of this subsection;
 - (iii) ((A district may not pay full-time certificated instructional staff a salary that exceeds ninety thousand dollars, subject to adjustment for regional differences in the cost of hiring staff as specified in RCW 28A.150.410. This maximum salary is adjusted annually by the inflationary measure in RCW 28A.400.205;
- 38 (iv))) These minimum and maximum salaries apply to the services 39 provided as part of the state's statutory program of basic education

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and exclude supplemental contracts for additional time, responsibility, or incentive pursuant to this section or for enrichment pursuant to RCW 28A.150.276;

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- $((\langle \mathbf{v} \rangle))$ (iv) A district may pay a salary that exceeds this maximum salary by up to ten percent for full-time certificated instructional staff: Who are educational staff associates; who teach in the subjects of science, technology, engineering, or math; or who teach in the transitional bilingual instruction or special education programs.
- (3)(a)(i) Through the 2017-18 school year the actual average salary paid to certificated instructional staff shall not exceed the district's average certificated instructional staff salary used for the state basic education allocations for that school year as determined pursuant to RCW 28A.150.410.
- 15 (ii) For the 2018-19 school year, salaries for certificated 16 instructional staff are subject to the limitations in RCW 41.59.800.
 - (iii) Beginning with the 2019-20 school year, for purposes of subsection (4) of this section, RCW 28A.150.276, and 28A.505.100, each school district must annually identify the actual salary paid to each certificated instructional staff for services rendered as part of the state's program of basic education.
 - (b) Through the 2018-19 school year, fringe benefit contributions for certificated instructional staff shall be included as salary under (a)(i) of this subsection only to the extent that the district's actual average benefit contribution exceeds the amount of the insurance benefits allocation, less the amount remitted by districts to the health care authority for retiree subsidies, provided per certificated instructional staff unit in the state operating appropriations act in effect at the time the compensation is payable. For purposes of this section, fringe benefits shall not include payment for unused leave for illness or injury under RCW 28A.400.210; employer contributions for old age survivors insurance, workers' compensation, unemployment compensation, and retirement benefits under the Washington state retirement system; or employer contributions for health benefits in excess of the insurance benefits allocation provided per certificated instructional staff unit in the state operating appropriations act in effect at the time the compensation is payable. A school district may not use state funds to provide employer contributions for such excess health benefits.

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(c) Salary and benefits for certificated instructional staff in programs other than basic education shall be consistent with the salary and benefits paid to certificated instructional staff in the basic education program.

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- (4)(a) Salaries and benefits for certificated instructional staff may exceed the limitations in subsection (3) of this section only by separate contract for additional time, for additional responsibilities, or for incentives. Supplemental contracts shall not cause the state to incur any present or future funding obligation. Supplemental contracts must be accounted for by a school district when the district is developing its four-year budget plan under RCW 28A.505.040.
- (b) Supplemental contracts shall be subject to the collective bargaining provisions of chapter 41.59 RCW and the provisions of RCW 28A.405.240, shall not exceed one year, and if not renewed shall not constitute adverse change in accordance with RCW 28A.405.300 through 28A.405.380. No district may enter into a supplemental contract under this subsection for the provision of services which are a part of the basic education program required by Article IX, section 1 of the state Constitution and RCW 28A.150.220. Beginning September 1, 2019, supplemental contracts for certificated instructional staff subject to the following additional restrictions: School districts may enter into supplemental contracts only for enrichment activities as defined in and subject to the limitations of RCW 28A.150.276. The rate the district pays under a supplemental contract may not exceed the hourly rate provided to that same instructional staff for services under the basic education salary identified pursuant to subsection (3)(a)(iii) of this section.
- 29 (5) Employee benefit plans offered by any district shall comply 30 with RCW 28A.400.350, 28A.400.275, and 28A.400.280.
- 31 **Sec. 205.** RCW 28A.400.205 and 2017 3rd sp.s. c 13 s 102 are each 32 amended to read as follows:
- 33 (1) School district employees shall be provided an annual salary 34 inflationary increase in accordance with this section.
 - (a) The inflationary increase shall be calculated by applying the rate of the yearly increase in the inflationary adjustment index to any state-funded salary base used in state funding formulas for teachers and other school district employees. Beginning with the 2020-21 school year, each school district shall be provided an

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1 inflationary adjustment allocation sufficient to grant this 2 inflationary increase.

- (b) A school district shall distribute its inflationary adjustment allocation for salaries and salary-related benefits in accordance with the district's collective bargaining agreements and compensation policies. No later than the end of the school year, each school district shall certify to the superintendent of public instruction that it has spent funds provided for inflationary increases on salaries and salary-related benefits.
- (c) Any funded inflationary increase shall be included in the salary base used to determine inflationary increases for school employees in subsequent years. For teachers and other certificated instructional staff, the rate of the annual inflationary increase funded for certificated instructional staff shall be applied to the base salary used with the statewide salary allocation methodology established under RCW 28A.150.410 and to any other salary allocation methodologies used to recognize school district personnel costs.
- (2) For the purposes of this section, "inflationary adjustment index" means, for any school year, the implicit price deflator ((for that fiscal year, using the official current base, compiled by the bureau of labor statistics, United States department of labor for the state of Washington)) as compiled by the bureau of economic analysis of the United States department of commerce.
 - Sec. 206. RCW 41.05.740 and 2017 3rd sp.s. c 13 s 801 are each amended to read as follows:
 - (1) The school employees' benefits board is created within the authority. The function of the board is to design and approve insurance benefit plans for school employees and to establish eligibility criteria for participation in insurance benefit plans.
- 30 (2) By September 30, 2017, the governor shall appoint the 31 following voting members to the board as follows:
- 32 (a) Two members from associations representing certificated 33 employees;
- 34 (b) Two members from associations representing classified 35 employees;
- 36 (c) Four members with expertise in employee health benefits 37 policy and administration, one of which is nominated by an 38 association representing school business officials; and
 - (d) The director of the authority or his or her designee.

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- 1 (3) Initial members of the board shall serve staggered terms not 2 to exceed four years. Members appointed thereafter shall serve two-3 year terms.
 - (4) Members of the board must be compensated in accordance with RCW 43.03.250 and must be reimbursed for their travel expenses while on official business in accordance with RCW 43.03.050 and 43.03.060.
 - (5) The director of the authority or his or her designee shall be the chair and another member shall be selected by the board as vice chair. The chair shall conduct meetings of the board. The vice chair shall preside over meetings in the absence of the chair. The board shall develop bylaws for the conduct of its business.
 - (6) The board shall:

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- (a) Study all matters connected with the provision of health care coverage, life insurance, liability insurance, accidental death and dismemberment, and disability insurance, or any of, or combination of, the enumerated types of insurance for eligible employees and their dependents on the best basis possible with relation both to the welfare of the employees and the state. However, liability insurance should not be made available to dependents;
- (b) Develop employee benefit plans that include comprehensive, evidence-based health care benefits for employees. In developing these plans, the board shall consider the following elements:
- 23 (i) Methods of maximizing cost containment while ensuring access 24 to quality health care;
 - (ii) Development of provider arrangements that encourage cost containment and ensure access to quality care including, but not limited to, prepaid delivery systems and prospective payment methods;
- 28 (iii) Wellness, preventive care, chronic disease management, and 29 other incentives that focus on proven strategies;
- 30 (iv) Utilization review procedures to support cost-effective 31 benefits delivery;
- (v) Ways to leverage efficient purchasing by coordinating with the public employees' benefits board;
 - (vi) Effective coordination of benefits; and
- 35 (vii) Minimum standards for insuring entities;
- 36 (c) Authorize premium contributions for ((an)) a school employee 37 and the employee's dependents in a manner that encourages the use of 38 cost-efficient health care systems. For participating school 39 employees, the required employee share of the cost for family 40 coverage ((under a plan)) premiums may not exceed ((the required

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- employee share of the cost for employee-only coverage)) three times
 the premiums for a school employee purchasing single coverage for the
 same coverage plan;
 - (d) Determine the terms and conditions of employee and dependent eligibility criteria, enrollment policies, and scope of coverage. At a minimum, the eligibility criteria established by the board shall address the following:
 - (i) The effective date of coverage following hire;

- 9 (ii) An employee must work at least six hundred thirty hours per 10 year to qualify for coverage; and
 - (iii) Coverage for dependents, including criteria for legal spouses; children up to age twenty-six; children of any age with disabilities, mental illness, or intellectual or other developmental disabilities; and state registered domestic partners, as defined in RCW 26.60.020, and others authorized by the legislature;
- 16 (e) Determine the terms and conditions of purchasing system
 17 participation, consistent with chapter 13, Laws of 2017 3rd sp.
 18 sess., including establishment of criteria for employing districts
 19 and individual employees;
 - (f) Establish penalties to be imposed when the employing district fails to comply with established participation criteria; and
 - (g) Participate with the authority in the preparation of specifications and selection of carriers contracted for employee benefit plan coverage of eligible employees in accordance with the criteria set forth in rules. To the extent possible, the board shall leverage efficient purchasing by coordinating with the public employees' benefits board.
 - (7) By November 30, 2021, the authority shall review the benefit plans provided through the school employees' benefits board, complete an analysis of the benefits provided and the administration of the benefits plans, and determine whether provisions in chapter 13, Laws of 2017 3rd sp. sess. have resulted in cost savings to the state. The authority shall submit a report to the relevant legislative policy and fiscal committees summarizing the results of the review and analysis.
- **Sec. 207.** RCW 41.56.800 and 2017 3rd sp.s. c 13 s 701 are each 37 amended to read as follows:
- 38 (1) A school district collective bargaining agreement that is 39 executed or modified after July 6, 2017, and that is in effect for

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- the 2018-19 school year may not ((provide)) increase total school district expenditures for classified staff ((with a percentage increase to total salary)) salaries for the 2018-19 school year((7 including supplemental contracts, that exceeds)) by more than the previous calendar year's annual average consumer price index, using the official current base compiled by the bureau of labor statistics, United States department of labor, for the city of Seattle. However, if a district's average classified staff salary is less than the average classified salary allocated by the state for that year, the district may increase salaries not to exceed the point where the district's average classified staff salary equals the average classified staff salary allocated by the state.
- 13 (2) This section expires August 31, 2019.

- **Sec. 208.** RCW 41.59.800 and 2017 3rd sp.s. c 13 s 702 are each 15 amended to read as follows:
 - (1) A school district collective bargaining agreement that is executed or modified after July 6, 2017, and that is in effect for the 2018-19 school year may not ((provide)) increase total school district expenditures for certificated instructional staff ((with a percentage increase to total salary)) salaries for the 2018-19 school year((, including supplemental contracts, that exceeds)) by more than the previous calendar year's annual average consumer price index, using the official current base compiled by the bureau of labor statistics, United States department of labor, for the city of Seattle. However, if a district's average certificated instructional staff salary is less than the average certificated instructional staff salary allocated by the state for that year, the district may increase salaries not to exceed the point where the district's average certificated instructional staff salary equals the average certificated instructional staff salary equals the average certificated instructional staff salary equals the average certificated instructional staff salary allocated by the state.
- 31 (2) This section expires August 31, 2019.

32 PART III: ENRICHMENT LEVIES AND LOCAL EFFORT ASSISTANCE

NEW SECTION. Sec. 301. The legislature recognizes that modifications to the local levy and local effort assistance policies adopted as part of Engrossed House Bill No. 2242 (chapter 13, Laws of 2017 3rd sp. sess.) in 2017 are necessary in order to ensure that those policies do not negatively impact our schools and our students.

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- 1 It is the intent of the legislature to take action to reform those
- 2 policies in the 2018 legislative session.
- 3 **Sec. 302.** RCW 28A.150.276 and 2017 3rd sp.s. c 13 s 501 are each 4 amended to read as follows:
- 5 (1)(a) Beginning September 1, 2019, school districts may use 6 local revenues only for documented and demonstrated enrichment of the 7 state's statutory program of basic education as authorized in 8 subsection (2) of this section.
- 9 (b) Nothing in this section revises the definition of the program of basic education under RCW 28A.150.220 and 28A.150.260.
- 11 (c) For purposes of this section, "local revenues" means enrichment levies collected under RCW 84.52.053, ((transportation 12 vehicle enrichment levies,)) local effort assistance funding received 13 under chapter 28A.500 RCW, and other school district local revenues 14 15 including, but not limited to, grants, donations, and state and 16 federal payments in lieu of taxes, except that "local revenues" does 17 not include other federal revenues, or local revenues that operate as 18 an offset to the district's basic education allocation under RCW 28A.150.250. 19
- 20 (2)(a) Enrichment activities are permitted under this section if 21 they provide supplementation beyond the state:
- 22 (i) Minimum instructional offerings of RCW 28A.150.220 or 23 28A.150.260;
- (ii) Staffing ratios or program components of RCW 28A.150.260, including providing additional staff for class size reduction beyond class sizes allocated in the prototypical school model and additional staff beyond the staffing ratios allocated in the prototypical school formula;
- 29 (iii) Program components of RCW 28A.150.200, 28A.150.220, or 30 28A.150.260; ((or))
- 31 (iv) Operating costs beyond the state allocation for student 32 transportation to and from school under RCW 28A.160.150; or
- 33 <u>(v)</u> Program of professional learning as defined by RCW 34 28A.415.430 beyond that allocated pursuant to RCW 28A.150.415.
 - (b) Permitted enrichment activities consist of:

36 (i) Extracurricular activities, extended school days, or an 37 extended school year;

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- 1 (ii) Additional course offerings beyond the minimum instructional 2 program established in the state's statutory program of basic 3 education;
 - (iii) Activities associated with early learning programs;

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- (iv) Any additional salary costs attributable to the provision or administration of the enrichment activities allowed under this subsection; and
- (v) Additional activities or enhancements that the office of the superintendent of public instruction determines to be a documented and demonstrated enrichment of the state's statutory program of basic education under (a) of this subsection and for which the superintendent approves proposed expenditures during the preballot approval process required by RCW 84.52.053 and 28A.505.240.
- 14 (3) In addition to the limitations of subsections (1) and (2) of 15 this section and of RCW 28A.400.200, permitted enrichment activities 16 are subject to the following conditions and limitations:
 - (a) If a school district spends local revenues for salary costs attributable to the administration of enrichment programs, the portion of administrator salaries attributable to that purpose may not exceed ((the proportion)) twenty-five percent of the ((district's local revenues to its other revenues)) total district expenditures for administrator salaries; and
- 23 (b) Supplemental contracts under RCW 28A.400.200 are subject to 24 the limitations of this section.
- 25 (4) The superintendent of public instruction must adopt rules to 26 implement this section.
- 27 **Sec. 303.** RCW 28A.320.330 and 2017 3rd sp.s. c 13 s 601 are each 28 amended to read as follows:
- 29 School districts shall establish the following funds in addition 30 to those provided elsewhere by law:
- 31 (1)(a) A general fund for the school district to account for all 32 financial operations of the school district except those required to 33 be accounted for in another fund.
 - (b) By the 2019-20 school year, a local revenue subfund of its general fund to account for the financial operations of a school district that are paid from local revenues. The local revenues that must be deposited in the local revenue subfund are enrichment levies ((and transportation vehicle enrichment levies)) collected under RCW 84.52.053, local effort assistance funding received under chapter

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28A.500 RCW, and other school district local revenues including, but not limited to, grants, donations, and state and federal payments in lieu of taxes, but do not include other federal revenues, or local revenues that operate as an offset to the district's basic education allocation under RCW 28A.150.250. School districts must track expenditures from this subfund separately to account for the expenditure of each of these streams of revenue by source, and must provide any supplemental expenditure schedules required by the superintendent of public instruction or state auditor for purposes of RCW 43.09.2856.

(2) A capital projects fund shall be established for major capital purposes. All statutory references to a "building fund" shall mean the capital projects fund so established. Money to be deposited into the capital projects fund shall include, but not be limited to, bond proceeds, proceeds from excess levies authorized by RCW 84.52.053, state apportionment proceeds as authorized by RCW 28A.150.270, earnings from capital projects fund investments as authorized by RCW 28A.320.310 and 28A.320.320, and state forest revenues transferred pursuant to subsection (3) of this section.

Money derived from the sale of bonds, including interest earnings thereof, may only be used for those purposes described in RCW 28A.530.010, except that accrued interest paid for bonds shall be deposited in the debt service fund.

Money to be deposited into the capital projects fund shall include but not be limited to rental and lease proceeds as authorized by RCW 28A.335.060, and proceeds from the sale of real property as authorized by RCW 28A.335.130.

Money legally deposited into the capital projects fund from other sources may be used for the purposes described in RCW 28A.530.010, and for the purposes of:

- (a) Major renovation and replacement of facilities and systems where periodical repairs are no longer economical or extend the useful life of the facility or system beyond its original planned useful life. Such renovation and replacement shall include, but shall not be limited to, major repairs, exterior painting of facilities, replacement and refurbishment of roofing, exterior walls, windows, heating and ventilating systems, floor covering in classrooms and public or common areas, and electrical and plumbing systems.
- (b) Renovation and rehabilitation of playfields, athletic fields, and other district real property.

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(c) The conduct of preliminary energy audits and energy audits of school district buildings. For the purpose of this section:

- (i) "Preliminary energy audits" means a determination of the energy consumption characteristics of a building, including the size, type, rate of energy consumption, and major energy using systems of the building.
- (ii) "Energy audit" means a survey of a building or complex which identifies the type, size, energy use level, and major energy using systems; which determines appropriate energy conservation maintenance or operating procedures and assesses any need for the acquisition and installation of energy conservation measures, including solar energy and renewable resource measures.
- (iii) "Energy capital improvement" means the installation, or modification of the installation, of energy conservation measures in a building which measures are primarily intended to reduce energy consumption or allow the use of an alternative energy source.
- (d) Those energy capital improvements which are identified as being cost-effective in the audits authorized by this section.
- (e) Purchase or installation of additional major items of equipment and furniture: PROVIDED, That vehicles shall not be purchased with capital projects fund money.
- (f)(i) Costs associated with implementing technology systems, facilities, and projects, including acquiring hardware, licensing software, and online applications and training related to the installation of the foregoing. However, the software or applications must be an integral part of the district's technology systems, facilities, or projects.
- (ii) Costs associated with the application and modernization of technology systems for operations and instruction including, but not limited to, the ongoing fees for online applications, subscriptions, or software licenses, including upgrades and incidental services, and ongoing training related to the installation and integration of these products and services. However, to the extent the funds are used for the purpose under this subsection (2)(f)(ii), the school district shall transfer to the district's general fund the portion of the capital projects fund used for this purpose. The office of the superintendent of public instruction shall develop accounting guidelines for these transfers in accordance with internal revenue service regulations.

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(g) Major equipment repair, painting of facilities, and other major preventative maintenance purposes. However, to the extent the funds are used for the purpose under this subsection (2)(g), the school district shall transfer to the district's general fund the portion of the capital projects fund used for this purpose. The office of the superintendent of public instruction shall develop accounting guidelines for these transfers in accordance with internal revenue service regulations. Based on the district's most recent two-year history of general fund maintenance expenditures, funds used for this purpose may not replace routine annual preventive maintenance expenditures made from the district's general fund.

- (3) A debt service fund to provide for tax proceeds, other revenues, and disbursements as authorized in chapter 39.44 RCW. State forestland revenues that are deposited in a school district's debt service fund pursuant to RCW 79.64.110 and to the extent not necessary for payment of debt service on school district bonds may be transferred by the school district into the district's capital projects fund.
- 19 (4) An associated student body fund as authorized by RCW 20 28A.325.030.
- 21 (5) Advance refunding bond funds and refunded bond funds to 22 provide for the proceeds and disbursements as authorized in chapter 23 39.53 RCW.
- **Sec. 304.** RCW 28A.500.015 and 2017 3rd sp.s. c 13 s 206 are each 25 amended to read as follows:
 - (1) Beginning in calendar year 2019 and each calendar year thereafter, the state must provide state local effort assistance funding to supplement school district enrichment levies as provided in this section.
 - (2) For an eligible school district, annual local effort assistance funding is equal to the school district's maximum local effort assistance multiplied by a fraction equal to the school district's actual enrichment levy divided by the school district's maximum allowable enrichment levy.
- 35 (3) The state local effort assistance funding provided under this 36 section is not part of the state's program of basic education deemed 37 by the legislature to comply with the requirements of Article IX, 38 section 1 of the state Constitution.

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- 1 (4) The definitions in this subsection apply throughout this 2 section unless the context clearly requires otherwise.
 - (a) "Eligible school district" means a school district whose maximum allowable enrichment levy divided by the school district's total student enrollment in the prior school year is less than the state local effort assistance threshold.
 - (b) "Inflation" means inflation as defined in RCW 84.55.005.
- 8 (c) "Maximum allowable enrichment levy" means the maximum levy 9 permitted by RCW 84.52.0531.
 - (d) "Maximum local effort assistance" means the school district's student enrollment in the prior school year multiplied by the difference of the state local effort assistance threshold and a school district's maximum allowable enrichment levy divided by the school district's student enrollment in the prior school year.
- 15 (e) "Prior school year" means the most recent school year 16 completed prior to the year in which the state local effort 17 assistance funding is to be distributed.
 - (f) "State local effort assistance threshold" means one thousand five hundred dollars per student, adjusted for inflation beginning in calendar year 2020.
- 21 (g) "Student enrollment" means the average annual resident full-22 time equivalent student enrollment.
 - (h) "Resident" means a student who:

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- 24 <u>(i) Resides within the geographic boundaries of the school</u> 25 <u>district; or</u>
- (ii) Transfers into the district by choice under RCW 28A.225.225;
 except students who participate in an online course or online school
 program as defined in RCW 28A.250.010, and do not also attend a
 school within the district, are excluded from the definition.
- 30 (5) The home district of a student who transfers into another 31 district by choice under chapter 28A.225 RCW shall not receive local 32 effort assistance funding under this section.
- NEW SECTION. Sec. 305. A new section is added to chapter 84.52 RCW to read as follows:
- For districts in a high/nonhigh relationship, if the district is subject to the maximum per pupil limit under RCW 84.52.0531, the high school district's maximum levy amount must be reduced by an amount equal to the estimated amount of the nonhigh payment due to the high

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- school district under RCW 28A.545.030(3) and 28A.545.050 for the school year commencing the year of the levy.
- 3 **Sec. 306.** RCW 84.52.053 and 2017 3rd sp.s. c 13 s 201 are each 4 amended to read as follows:
- 5 The limitations imposed by RCW 84.52.050 through 84.52.056, and 84.52.043 shall not prevent the levy of taxes by б school districts, when authorized so to do by the voters of such 7 school district in the manner and for the purposes and number of 8 years allowable under Article VII, section 2(a) and Article IX, 9 section 1 of the Constitution of this state. Elections for such taxes 10 11 shall be held in the year in which the levy is made or, in the case of propositions authorizing two-year through four-year levies for 12 enrichment funding for a school district, authorizing two-year levies 13 for transportation vehicle funds established in RCW 14 calendar year 2019, authorizing two-year levies for 15 16 transportation vehicles ((enrichment beginning with)) only through 17 calendar year 2020, or authorizing two-year through six-year levies to support the construction, modernization, or remodeling of school 18 facilities, which includes the purposes of RCW 28A.320.330(2) (f) and 19 20 (g), in the year in which the first annual levy is made; and for the portion of transportation vehicles used for enrichment purposes. 21
- 22 <u>(b) After November 15, 2018, school districts may not submit a</u> 23 transportation vehicle levy.

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- (2)(a) Once additional tax levies have been authorized for enrichment funding for a school district for a two-year through four-year period as provided under subsection (1) of this section, no further additional tax levies for enrichment funding for the district for that period may be authorized, except for additional levies to provide for subsequently enacted increases affecting the district's maximum levy.
- (b) Notwithstanding (a) of this subsection, any school district that is required to annex or receive territory pursuant to a dissolution of a financially insolvent school district pursuant to RCW 28A.315.225 may call either a replacement or supplemental levy election within the school district, including the territory annexed or transferred, as follows:
- 37 (i) An election for a proposition authorizing two-year through 38 four-year levies for enrichment funding for a school district may be 39 called and held before the effective date of dissolution to replace

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existing enrichment levies and to provide for increases due to the dissolution.

- (ii) An election for a proposition authorizing additional tax levies may be called and held before the effective date of dissolution to provide for increases due to the dissolution.
- (iii) In the event a replacement levy election under (b)(i) of this subsection is held but does not pass, the affected school district may subsequently hold a supplemental levy election pursuant to (b)(ii) of this subsection if the supplemental levy election is held before the effective date of dissolution. In the event a supplemental levy election is held under (b)(ii) of this subsection but does not pass, the affected school district may subsequently hold a replacement levy election pursuant to (b)(i) of this subsection if the replacement levy election is held before the effective date of dissolution. Failure of a replacement levy or supplemental levy election does not affect any previously approved and existing enrichment levy within the affected school district or districts.
 - (c) For the purpose of applying the limitation of this subsection (2), a two-year through six-year levy to support the construction, modernization, or remodeling of school facilities shall not be deemed to be a tax levy for enrichment funding for a school district.
 - (3) A special election may be called and the time therefor fixed by the board of school directors, by giving notice thereof by publication in the manner provided by law for giving notices of general elections, at which special election the proposition authorizing such excess levy shall be submitted in such form as to enable the voters favoring the proposition to vote "yes" and those opposed thereto to vote "no."
 - (4)(a) Beginning September 1, 2019, school districts may use enrichment levies ((and transportation vehicle enrichment levies)) solely to enrich the state's statutory program of basic education as authorized under RCW 28A.150.276.
 - (b) Beginning with propositions for enrichment levies ((and transportation vehicle enrichment levies)) for collection in calendar year 2020 and thereafter, a district must receive approval of an enrichment levy expenditure plan from the superintendent of public instruction under RCW 28A.505.240 before submission of the proposition to the voters.

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- **Sec. 307.** RCW 84.52.0531 and 2017 3rd sp.s. c 13 s 203 are each 2 amended to read as follows:
 - (1) Beginning with taxes levied for collection in 2019, the maximum dollar amount which may be levied by or for any school district for enrichment levies under RCW 84.52.053 is equal to the lesser of one dollar and fifty cents per thousand dollars of the assessed value of property in the school district or the maximum perpupil limit.
- 9 (2) The definitions in this subsection apply to this section 10 unless the context clearly requires otherwise.
 - (a) "Inflation" means inflation as defined in RCW 84.55.005.
 - (b) "Maximum per-pupil limit" means two thousand five hundred dollars, multiplied by the number of average annual resident full-time equivalent students enrolled in the school district in the prior school year. Beginning with property taxes levied for collection in 2020, the maximum per-pupil limit shall be increased by inflation.
 - (c) "Prior school year" means the most recent school year completed prior to the year in which the levies are to be collected.
 - (d) "Resident" means a student who:

- 20 <u>(i) Resides within the geographic boundaries of the school</u> 21 <u>district; or</u>
 - (ii) Transfers into the district by choice under RCW 28A.225.225; except students who participate in an online course or online school program as defined in RCW 28A.250.010, and do not also attend a school within the district, are excluded from the definition.
 - (3) Beginning with propositions for enrichment levies for collection in calendar year 2020 and thereafter, a district must receive approval of an enrichment levy expenditure plan under RCW 28A.505.240 before submission of the proposition to the voters.
 - (4) The superintendent of public instruction shall develop rules and regulations and inform school districts of the pertinent data necessary to carry out the provisions of this section.
 - (5) Beginning with taxes levied for collection in 2020, enrichment levy revenues must be deposited in a separate subfund of the school district's general fund pursuant to RCW 28A.320.330, and are subject to the restrictions of RCW 28A.150.276 and the audit requirements of RCW 43.09.2856.
- (6) ((Funds collected from transportation vehicle enrichment levies shall not be subject to the levy limitations in this to section.)) The home district of a student who transfers into another

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- 1 district by choice under chapter 28A.225 RCW shall not receive levy
- 2 revenues under this section.

3 PART IV: OTHER POLICIES

- 4 <u>NEW SECTION.</u> **Sec. 401.** A new section is added to chapter 5 28A.150 RCW to read as follows:
- For the 2018-19 and 2019-20 school years, a school district qualifies for a hold harmless payment if the sum of the school
- 8 district's state basic education allocations plus its enrichment levy
- 9 and local effort assistance under chapter 13, Laws of 2017 3rd sp.
- 10 sess. is less than the sum of state basic education allocations,
- 11 local maintenance and operation levy, and local effort assistance
- 12 provided under the law as it existed on January 1, 2017. For the
- 13 purposes of this section, the local levy is limited to the lesser of
- 14 the voter-approved levy as of January 1, 2017, or the maximum levy
- 15 allowed under the law as of January 1, 2017.
- 16 **Sec. 402.** RCW 28A.150.392 and 2017 3rd sp.s. c 13 s 407 are each 17 amended to read as follows:
- (1)(a) To the extent necessary, funds shall be made available for safety net awards for districts with demonstrated needs for special education funding beyond the amounts provided through the special education funding formula under RCW 28A.150.390.
- (b) If the federal safety net awards based on the federal eligibility threshold exceed the federal appropriation in any fiscal year, then the superintendent shall expend all available federal discretionary funds necessary to meet this need.
- 26 (2) Safety net funds shall be awarded by the state safety net 27 oversight committee subject to the following conditions and 28 limitations:
- 29 (a) The committee shall award additional funds for districts that 30 can convincingly demonstrate that all legitimate expenditures for 31 special education exceed all available revenues from state funding 32 formulas.
- 33 (b) In the determination of need, the committee shall consider 34 additional available revenues from federal sources.
- 35 (c) Differences in program costs attributable to district 36 philosophy, service delivery choice, or accounting practices are not 37 a legitimate basis for safety net awards.

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(d) In the determination of need, the committee shall require that districts demonstrate that they are maximizing their eligibility for all state revenues related to services for special education-eligible students and all federal revenues from federal impact aid, medicaid, and the individuals with disabilities education act-Part B and appropriate special projects. Awards associated with (e) and (f) of this subsection shall not exceed the total of a district's specific determination of need.

- (e) The committee shall then consider the extraordinary high cost needs of one or more individual special education students. Differences in costs attributable to district philosophy, service delivery choice, or accounting practices are not a legitimate basis for safety net awards.
- (f) Using criteria developed by the committee, the committee shall then consider extraordinary costs associated with communities that draw a larger number of families with children in need of special education services, which may include consideration of proximity to group homes, military bases, and regional hospitals. Safety net awards under this subsection (2)(f) shall be adjusted to reflect amounts awarded under (e) of this subsection.
- (g) The maximum allowable indirect cost for calculating safety net eligibility may not exceed the federal restricted indirect cost rate for the district plus one percent.
- (h) Safety net awards shall be adjusted based on the percent of potential medicaid eligible students billed as calculated by the superintendent of public instruction in accordance with chapter 318, Laws of 1999.
- (i) Safety net awards must be adjusted for any audit findings or exceptions related to special education funding.
- (3) The superintendent of public instruction shall adopt such rules and procedures as are necessary to administer the special education funding and safety net award process. By September 1, ((2019)) 2018, the superintendent shall review and revise the rules to achieve full and complete implementation of the requirements of this subsection and subsection (4) of this section. Before revising any standards, procedures, or rules, the superintendent shall consult with the office of financial management and the fiscal committees of the legislature. In adopting and revising the rules, the superintendent shall ensure the application process to access safety net funding is streamlined, timelines for submission are not in

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1 conflict, feedback to school districts is timely and provides sufficient information to allow school districts to understand how to 2 correct any deficiencies in a safety net application, and that there 3 is consistency between awards approved by school district and by 4 application period. The office of the superintendent of public 5 instruction shall also provide technical assistance to 6 school 7 districts in preparing and submitting special education safety net 8 applications.

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- (4) On an annual basis, the superintendent shall survey districts regarding their satisfaction with the safety net process and consider feedback from districts to improve the safety net process. Each year by December 1st, the superintendent shall prepare and submit a report to the office of financial management and the appropriate policy and fiscal committees of the legislature that summarizes the survey results and those changes made to the safety net process as a result of the school district feedback.
- 17 (5) The safety net oversight committee appointed by the superintendent of public instruction shall consist of:
- 19 (a) One staff member from the office of the superintendent of 20 public instruction;
- 21 (b) Staff of the office of the state auditor who shall be 22 nonvoting members of the committee; and
- (c) One or more representatives from school districts or educational service districts knowledgeable of special education programs and funding.
- 26 **Sec. 403.** RCW 28A.150.415 and 2017 3rd sp.s. c 13 s 105 are each 27 amended to read as follows:
 - (1) Beginning with the 2018-19 school year, the legislature shall begin phasing in funding for professional learning days for certificated instructional staff. The state allocation must be used solely for the purpose of providing professional learning. At a minimum, the state must allocate funding for:
 - (a) One professional learning day in the 2018-19 school year;
- 34 (b) Two professional learning days in the 2019-20 school year; 35 and
- 36 (c) Three professional learning days in the 2020-21 school year.
- 37 (2) <u>The calculation for the professional development allocation</u> 38 is as follows:

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1 (a) Multiply the number of state allocated certificated 2 instructional staff units by the statewide average salary allocation 3 and the regionalization factor;

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- (b) Divide the result of (a) of this subsection by one hundred eighty to derive a daily rate; and
- (c) Multiply the daily rate resulting from (b) of this subsection by the number of professional development days described in subsection (1) of this section.
- 9 (3) Nothing in this section entitles an individual certificated 10 instructional staff to any particular number of professional learning 11 days.
- 12 (((3))) (4) Nothing in this section requires a school district to 13 provide professional learning days in excess of the days that are 14 funded by this allotment.
- 15 <u>(5)</u> The professional learning days must meet the definitions and standards provided in RCW 28A.415.430, 28A.415.432, and 28A.415.434.
- 17 (6) The use of the funding provided under this section must be
 18 audited as part of the regular financial audits of school districts
 19 by the state auditor's office to ensure compliance with the
 20 limitations and conditions of this section.
- 21 **Sec. 404.** RCW 28A.505.240 and 2017 3rd sp.s. c 13 s 204 are each 22 amended to read as follows:
 - (1) As required by RCW 84.52.053(4), before a school district may submit an enrichment levy((, including a transportation vehicle enrichment levy,)) under RCW 84.52.053 to the voters, it must have received approval from the office of the superintendent of public instruction of an expenditure plan for the district's enrichment levy and other local revenues as defined in RCW 28A.150.276. Within thirty days after receiving the plan the office of the superintendent of public instruction must notify the school district whether the spending plan is approved. If the office of the superintendent of public instruction rejects a district's proposed spending plan, then the district may submit a revised spending plan, and the superintendent must approve or reject the revised submission within thirty days. The office of the superintendent of public instruction may approve a spending plan only if it determines that the enrichment levy and other local revenues as defined in RCW 28A.150.276(1) will be used solely for permitted enrichment activities as provided in RCW 28A.150.276(2).

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1 (2)(a) Except as provided in (b) of this subsection, after a school district has received voter approval for a levy for an enrichment levy under RCW 84.52.053, a school district may change its 3 spending plan for the voter-approved levy by submitting a revised 4 spending plan to the office of the superintendent of public 6 instruction for review and approval. To revise a previously approved spending plan, the district must provide notice and an opportunity 7 for review and comment at an open meeting of the school board, and 8 the board must adopt the revised spending plan by resolution. The board must then submit the plan to the office of the superintendent 11 of public instruction. Within thirty days after receiving the revised 12 spending plan the office must notify the school district whether the revised spending plan is approved. The office of the superintendent 13 of public instruction may approve a revised spending plan only if it 14 determines that the enrichment levy and other local revenues as 15 defined in RCW 28A.150.276(1) will be used solely for permitted 17 enrichment activities as provided in RCW 28A.150.276(2).

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- (b) If the superintendent has approved expenditures for specific purposes under (a) of this subsection, a district may change the relative amounts to be spent for those respective purposes for the same levy in subsequent years without having to first receive approval for the change from the office of the superintendent of public instruction if the district adopts the change as part of its annual budget proposal after a public hearing under RCW 28A.505.060.
- 25 (3) This section applies to taxes levied for collection beginning 26 in calendar year 2020 and thereafter.
- 27 Sec. 405. RCW 28A.710.280 and 2016 c 241 s 128 are each amended 28 to read as follows:
- The legislature intends that state funding for charter 29 (1)30 schools be distributed equitably with state funding provided for 31 other public schools.
 - (2) eligible students enrolled in а charter school established and operating in accordance with this chapter, the superintendent of public instruction shall transmit to each charter school an amount calculated as provided in this section and based on the statewide average ((staff mix factor)) salaries set forth in RCW 28A.150.410 for certificated instructional staff adjusted by the regionalization factor that applies to the school district in which charter school is geographically located, the including

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- 1 enrichment to those statutory formulae that is specified in the 2 omnibus appropriations act. The amount must be the sum of (a) and (b) of this subsection((, as applicable)). 3
- superintendent shall, for purposes of 4 (a) The distributions under this section, separately calculate and distribute 6 to charter schools moneys appropriated for general apportionment under the same ratios as in RCW 28A.150.260. 7

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- (b) The superintendent also shall, for purposes of making distributions under this section, and in accordance with the applicable formulae for categorical programs specified in (b)(i) through (v) of this subsection (2) and any enrichment to those statutory formulae that is specified in the omnibus appropriations act, separately calculate and distribute moneys appropriated by the legislature to charter schools for:
- (i) Supplemental instruction and services for underachieving 15 students through the learning assistance program 16 under 17 28A.165.005 through 28A.165.065;
 - (ii) Supplemental instruction and services for eligible and enrolled students and exited students whose primary language is other than English through the transitional bilingual instruction program under RCW 28A.180.010 through 28A.180.080;
- (iii) The opportunity for an appropriate education at public 22 expense as defined by RCW 28A.155.020 for all eligible students with 23 disabilities as defined in RCW 28A.155.020; 24
 - (iv) Programs for highly capable students under RCW 28A.185.010 through 28A.185.030; and
 - Pupil transportation services to and from school accordance with RCW 28A.160.150 through 28A.160.180. Distributions for pupil transportation must be calculated on a per eligible student basis based on the allocation for the previous school year to the school district in which the charter school is located.
- 32 (3) The superintendent of public instruction must adopt rules 33 necessary for the distribution of funding required by this section and to comply with federal reporting requirements. 34
- 35 Sec. 406. RCW 28A.715.040 and 2013 c 242 s 5 are each amended to read as follows: 36
- (1) A school that is the subject of a state-tribal education 37 compact must report student enrollment. Reporting must be done in the 38 same manner and use the same definitions of enrolled students and 39

p. 35 2SSB 6362 annual average full-time equivalent enrollment as is required of school districts. The reporting requirements in this subsection are required for a school to receive state or federal funding that is allocated based on student characteristics.

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- (2) Funding for a school that is the subject of a state-tribal 5 6 education compact shall be apportioned by the superintendent of public instruction according to the schedule established under RCW 7 28A.510.250, including general apportionment, special education, 8 categorical, and other nonbasic education moneys. Allocations for 9 10 certificated instructional staff must be based on the statewide average ((staff mix ratio of the school, as calculated by the 11 superintendent of public instruction using the statewide salary 12 allocation schedule and related documents, conditions, and 13 limitations established by the omnibus appropriations act)) salary 14 set forth in RCW 28A.150.410, adjusted by the regionalization factor 15 that applies to the school district in which the school is located. 16 17 Allocations for classified staff and certificated administrative staff must be based on the salary allocations of the school district 18 19 in which the school is located((, subject to conditions and limitations established by the omnibus appropriations act)) as set 20 forth in RCW 28A.150.410, adjusted by the regionalization factor that 21 applies to the school district in which the school is located. 22 Nothing in this section requires a school that is the subject of a 23 state-tribal education compact to use the statewide salary allocation 24 25 schedule. Such a school is eligible to apply for state grants on the 26 same basis as a school district.
 - (3) Any moneys received by a school that is the subject of a state-tribal education compact from any source that remain in the school's accounts at the end of any budget year must remain in the school's accounts for use by the school during subsequent budget years.
 - **Sec. 407.** RCW 43.09.2856 and 2017 3rd sp.s. c 13 s 503 are each amended to read as follows:
 - (1) Beginning with the 2019-20 school year, to ensure that school district local revenues are used solely for purposes of enriching the state's statutory program of basic education, the state auditor's regular financial audits of school districts must include a review of the expenditure of school district local revenues for compliance with RCW 28A.150.276, including the spending plan approved by the

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superintendent of public instruction under RCW 28A.505.240 and its implementation, and any supplemental contracts entered into under RCW 3 28A.400.200.

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- (2) If an audit <u>under subsection</u> (1) of this <u>section</u> results in findings that a school district has failed to comply with these requirements, then within ninety days of completing the audit the auditor must report the findings to the superintendent of public instruction, the office of financial management, and the education and operating budget committees of the legislature.
- 10 (3) The use of the state allocation provided for professional
 11 learning under RCW 28A.150.415 must be audited as part of the regular
 12 financial audits of school districts by the state auditor's office to
 13 ensure compliance with the limitations and conditions of RCW
 14 28A.150.415.
- NEW SECTION. Sec. 408. Sections 304 and 307 of this act take effect January 1, 2019.

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