<u>SHB 1195</u> - S AMD 781 By Senator Hunt

ADOPTED 04/25/2019

1 Strike everything after the enacting clause and insert the 2 following:

"<u>NEW SECTION.</u> Sec. 1. The legislature finds that passage of 3 chapter 304, Laws of 2018 (Engrossed Substitute House Bill No. 2938) 4 and chapter 111, Laws of 2018 (Substitute Senate Bill No. 5991) was 5 an important step in achieving the goals of reforming campaign 6 7 finance reporting and oversight, including simplifying the reporting and enforcement processes to promote administrative efficiencies. 8 9 Much has been accomplished in the short time the public disclosure commission has implemented these new laws. However, some additional 10 11 improvements were identified by the legislature, stakeholders, and 12 the public disclosure commission, that are necessary to further 13 implement these goals and the purpose of the state campaign finance 14 law. Additional refinements to the law will help to ensure the public 15 disclosure commission may continue to provide transparency of election campaign funding activities, meaningful 16 quidance to 17 participants in the political process, and enforcement that is timely, fair, and focused on improving compliance. 18

19 Sec. 2. RCW 42.17A.001 and 1975 1st ex.s. c 294 s 1 are each 20 amended to read as follows:

It is hereby declared by the sovereign people to be the public policy of the state of Washington:

(1) That political campaign and lobbying contributions and expenditures be fully disclosed to the public and that secrecy is to be avoided.

(2) That the people have the right to expect from their elected
representatives at all levels of government the utmost of integrity,
honesty, and fairness in their dealings.

(3) That the people shall be assured that the private financialdealings of their public officials, and of candidates for those

1 offices, present no conflict of interest between the public trust and 2 private interest.

3 (4) That our representative form of government is founded on a 4 belief that those entrusted with the offices of government have 5 nothing to fear from full public disclosure of their financial and 6 business holdings, provided those officials deal honestly and fairly 7 with the people.

8 (5) That public confidence in government at all levels is 9 essential and must be promoted by all possible means.

10 (6) That public confidence in government at all levels can best 11 be sustained by assuring the people of the impartiality and honesty 12 of the officials in all public transactions and decisions.

13 (7) That the concept of attempting to increase financial 14 participation of individual contributors in political campaigns is 15 encouraged by the passage of the Revenue Act of 1971 by the Congress 16 of the United States, and in consequence thereof, it is desirable to 17 have implementing legislation at the state level.

18 (8) That the concepts of disclosure and limitation of election 19 campaign financing are established by the passage of the Federal 20 Election Campaign Act of 1971 by the Congress of the United States, 21 and in consequence thereof it is desirable to have implementing 22 legislation at the state level.

(9) That small contributions by individual contributors are to be
 encouraged, and that not requiring the reporting of small
 contributions may tend to encourage such contributions.

(10) That the public's right to know of the financing of political campaigns and lobbying and the financial affairs of elected officials and candidates far outweighs any right that these matters remain secret and private.

30 (11) That, mindful of the right of individuals to privacy and of 31 the desirability of the efficient administration of government, full 32 access to information concerning the conduct of government on every 33 level must be assured as a fundamental and necessary precondition to 34 the sound governance of a free society.

The provisions of this chapter shall be liberally construed to promote complete disclosure of all information respecting the financing of political campaigns and lobbying, and the financial affairs of elected officials and candidates, and full access to public records so as to assure continuing public confidence of fairness of elections and governmental processes, and so as to assure Code Rev/RB:eab 2 S-4501.1/19 1 that the public interest will be fully protected. In promoting such 2 complete disclosure, however, this chapter shall be enforced so as to 3 ((insure)) ensure that the information disclosed will not be misused 4 for arbitrary and capricious purposes and to ((insure)) ensure that 5 all persons reporting under this chapter will be protected from 6 harassment and unfounded allegations based on information they have 7 freely disclosed.

8 Sec. 3. RCW 42.17A.005 and 2018 c 304 s 2 and 2018 c 111 s 3 are 9 each reenacted and amended to read as follows:

10 The definitions in this section apply throughout this chapter 11 unless the context clearly requires otherwise.

12 (1) "Actual malice" means to act with knowledge of falsity or 13 with reckless disregard as to truth or falsity.

14 (2) (("Actual violation" means a violation of this chapter that 15 is not a remedial violation or technical correction.

16 (3)) "Agency" includes all state agencies and all local 17 agencies. "State agency" includes every state office, department, 18 division, bureau, board, commission, or other state agency. "Local 19 agency" includes every county, city, town, municipal corporation, 20 quasi-municipal corporation, or special purpose district, or any 21 office, department, division, bureau, board, commission, or agency 22 thereof, or other local public agency.

23 (((4))) (3) "Authorized committee" means the political committee 24 authorized by a candidate, or by the public official against whom 25 recall charges have been filed, to accept contributions or make 26 expenditures on behalf of the candidate or public official.

(((5))) (4) "Ballot proposition" means any "measure" as defined by RCW 29A.04.091, or any initiative, recall, or referendum proposition proposed to be submitted to the voters of the state or any municipal corporation, political subdivision, or other voting constituency from and after the time when the proposition has been initially filed with the appropriate election officer of that constituency before its circulation for signatures.

34 (((6))) <u>(5)</u> "Benefit" means a commercial, proprietary, financial, 35 economic, or monetary advantage, or the avoidance of a commercial, 36 proprietary, financial, economic, or monetary disadvantage.

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(((7))) <u>(6)</u> "Bona fide political party" means:

38 (a) An organization that has been recognized as a minor political39 party by the secretary of state;

1 (b) The governing body of the state organization of a major 2 political party, as defined in RCW 29A.04.086, that is the body 3 authorized by the charter or bylaws of the party to exercise 4 authority on behalf of the state party; or

5 (c) The county central committee or legislative district 6 committee of a major political party. There may be only one 7 legislative district committee for each party in each legislative 8 district.

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(((8))) <u>(7)</u> "Books of account" means:

10 (a) In the case of a campaign or political committee, a ledger or 11 similar listing of contributions, expenditures, and debts, such as a 12 campaign or committee is required to file regularly with the 13 commission, current as of the most recent business day; or

(b) In the case of a commercial advertiser, details of political advertising or electioneering communications provided by the advertiser, including the names and addresses of persons from whom it accepted political advertising or electioneering communications, the exact nature and extent of the services rendered and the total cost and the manner of payment for the services.

20 (((9))) <u>(8)</u> "Candidate" means any individual who seeks nomination 21 for election or election to public office. An individual seeks 22 nomination or election when ((he or she)) the individual first:

(a) Receives contributions or makes expenditures or reserves
 space or facilities with intent to promote ((his or her)) the
 <u>individual's</u> candidacy for office;

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(b) Announces publicly or files for office;

(c) Purchases commercial advertising space or broadcast time to
 promote ((his or her)) the individual's candidacy; or

(d) Gives ((his or her)) consent to another person to take on behalf of the individual any of the actions in (a) or (c) of this subsection.

32 (((10))) <u>(9)</u> "Caucus political committee" means a political 33 committee organized and maintained by the members of a major 34 political party in the state senate or state house of 35 representatives.

36 (((11))) (10) "Commercial advertiser" means any person ((who)) 37 that sells the service of communicating messages or producing 38 ((printed)) material for broadcast or distribution to the general 39 public or segments of the general public whether through ((the use 40 of)) brochures, fliers, newspapers, magazines, television ((and)), Code Rev/RB:eab 4 S-4501.1/19 1 radio ((stations)), billboards ((companies)), direct mail advertising 2 ((companies)), printing ((companies)), paid internet or digital 3 communications, or ((otherwise)) any other means of mass 4 communications used for the purpose of appealing, directly or 5 indirectly, for votes or for financial or other support in any

6 <u>election campaign</u>.

7 (((12))) <u>(11)</u> "Commission" means the agency established under RCW 8 42.17A.100.

9 (((13))) <u>(12)</u> "Committee" unless the context indicates otherwise, 10 includes ((any)) <u>a political committee such as a</u> candidate, ballot 11 ((measure)) <u>proposition</u>, recall, political, or continuing <u>political</u> 12 committee.

13 (((14))) (13) "Compensation" unless the context requires a 14 narrower meaning, includes payment in any form for real or personal 15 property or services of any kind. For the purpose of compliance with 16 RCW 42.17A.710, "compensation" does not include per diem allowances 17 or other payments made by a governmental entity to reimburse a public 18 official for expenses incurred while the official is engaged in the 19 official business of the governmental entity.

20 (((15))) <u>(14)</u> "Continuing political committee" means a political 21 committee that is an organization of continuing existence not 22 ((established)) <u>limited to participation</u> in ((anticipation of)) any 23 particular election campaign <u>or election cycle</u>.

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(((16))) <u>(15)</u>(a) "Contribution" includes:

(i) A loan, gift, deposit, subscription, forgiveness of
indebtedness, donation, advance, pledge, payment, transfer of funds
((between political committees)), or anything of value, including
personal and professional services for less than full consideration;

(ii) An expenditure made by a person in cooperation, consultation, or concert with, or at the request or suggestion of, a candidate, a political or incidental committee, the person or persons named on the candidate's or committee's registration form who direct expenditures on behalf of the candidate or committee, or their agents;

(iii) The financing by a person of the dissemination, distribution, or republication, in whole or in part, of broadcast, written, graphic, <u>digital</u>, or other form of political advertising or electioneering communication prepared by a candidate, a political or incidental committee, or its authorized agent;

1 (iv) Sums paid for tickets to fund-raising events such as dinners 2 and parties, except for the actual cost of the consumables furnished 3 at the event.

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(b) "Contribution" does not include:

5 (i) ((Legally)) Accrued interest on money deposited in a 6 political or incidental committee's account;

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(ii) Ordinary home hospitality;

8 (iii) A contribution received by a candidate or political or 9 incidental committee that is returned to the contributor within ten 10 business days of the date on which it is received by the candidate or 11 political or incidental committee;

(iv) A news item, feature, commentary, or editorial in a regularly scheduled news medium that is of ((primary)) interest to the ((general)) public, that is in a news medium controlled by a person whose business is that news medium, and that is not controlled by a candidate or a political or incidental committee;

(v) An internal political communication primarily limited to the members of or contributors to a political party organization or political or incidental committee, or to the officers, management staff, or stockholders of a corporation or similar enterprise, or to the members of a labor organization or other membership organization;

(vi) The rendering of personal services of the sort commonly performed by volunteer campaign workers, or incidental expenses personally incurred by volunteer campaign workers not in excess of fifty dollars personally paid for by the worker. "Volunteer services," for the purposes of this subsection, means services or labor for which the individual is not compensated by any person;

(vii) Messages in the form of reader boards, banners, or yard or window signs displayed on a person's own property or property occupied by a person. However, a facility used for such political advertising for which a rental charge is normally made must be reported as an in-kind contribution and counts toward((s)) any applicable contribution limit of the person providing the facility;

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(viii) Legal or accounting services rendered to or on behalf of:

35 (A) A political party or caucus political committee if the person 36 paying for the services is the regular employer of the person 37 rendering such services; or

(B) A candidate or an authorized committee if the person payingfor the services is the regular employer of the individual rendering

the services and if the services are solely for the purpose of ensuring compliance with state election or public disclosure laws; or (ix) The performance of ministerial functions by a person on behalf of two or more candidates or political or incidental committees either as volunteer services defined in (b)(vi) of this subsection or for payment by the candidate or political or incidental committee for whom the services are performed as long as:

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(A) The person performs solely ministerial functions;

9 (B) A person who is paid by two or more candidates or political 10 or incidental committees is identified by the candidates and 11 political committees on whose behalf services are performed as part 12 of their respective statements of organization under RCW 42.17A.205; 13 and

14 (C) The person does not disclose, except as required by law, any 15 information regarding a candidate's or committee's plans, projects, 16 activities, or needs, or regarding a candidate's or committee's 17 contributions or expenditures that is not already publicly available 18 from campaign reports filed with the commission, or otherwise engage 19 in activity that constitutes a contribution under (a)(ii) of this 20 subsection.

A person who performs ministerial functions under this subsection (((16))) (15)(b)(ix) is not considered an agent of the candidate or committee as long as ((he or she)) the person has no authority to authorize expenditures or make decisions on behalf of the candidate or committee.

(c) Contributions other than money or its equivalent are deemed to have a monetary value equivalent to the fair market value of the contribution. Services or property or rights furnished at less than their fair market value for the purpose of assisting any candidate or political committee are deemed a contribution. Such a contribution must be reported as an in-kind contribution at its fair market value and counts towards any applicable contribution limit of the provider.

33 (((17))) <u>(16)</u> "Depository" means a bank, mutual savings bank, 34 savings and loan association, or credit union doing business in this 35 state.

36 (((18))) <u>(17)</u> "Elected official" means any person elected at a 37 general or special election to any public office, and any person 38 appointed to fill a vacancy in any such office.

39 (((19))) <u>(18)</u> "Election" includes any primary, general, or 40 special election for public office and any election in which a ballot Code Rev/RB:eab 7 S-4501.1/19 1 proposition is submitted to the voters. An election in which the 2 qualifications for voting include other than those requirements set 3 forth in Article VI, section 1 (Amendment 63) of the Constitution of 4 the state of Washington shall not be considered an election for 5 purposes of this chapter.

6 (((20))) <u>(19)</u> "Election campaign" means any campaign in support 7 of or in opposition to a candidate for election to public office and 8 any campaign in support of, or in opposition to, a ballot 9 proposition.

10 (((21))) <u>(20)</u> "Election cycle" means the period beginning on the 11 first day of January after the date of the last previous general 12 election for the office that the candidate seeks and ending on 13 December 31st after the next election for the office. In the case of 14 a special election to fill a vacancy in an office, "election cycle" 15 means the period beginning on the day the vacancy occurs and ending 16 on December 31st after the special election.

17 (((22))) (21)(a) "Electioneering communication" means any 18 broadcast, cable, or satellite television, radio transmission, 19 digital communication, United States postal service mailing, 20 billboard, newspaper, or periodical that:

(i) Clearly identifies a candidate for a state, local, or
judicial office either by specifically naming the candidate, or
identifying the candidate without using the candidate's name;

(ii) Is broadcast, transmitted electronically or by other means, mailed, erected, distributed, or otherwise published within sixty days before any election for that office in the jurisdiction in which the candidate is seeking election; and

(iii) Either alone, or in combination with one or more communications identifying the candidate by the same sponsor during the sixty days before an election, has a fair market value <u>or cost</u> of one thousand dollars or more.

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(b) "Electioneering communication" does not include:

(i) Usual and customary advertising of a business owned by a candidate, even if the candidate is mentioned in the advertising when the candidate has been regularly mentioned in that advertising appearing at least twelve months preceding ((his or her)) the <u>candidate</u> becoming a candidate;

38 (ii) Advertising for candidate debates or forums when the 39 advertising is paid for by or on behalf of the debate or forum

sponsor, so long as two or more candidates for the same position have been invited to participate in the debate or forum;

3 (iii) A news item, feature, commentary, or editorial in a 4 regularly scheduled news medium that is:

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(A) Of ((primary)) interest to the ((general)) public;

6 (B) In a news medium controlled by a person whose business is 7 that news medium; and

8 (C) Not a medium controlled by a candidate or a political or 9 incidental committee;

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(iv) Slate cards and sample ballots;

(v) Advertising for books, films, dissertations, or similar works (A) written by a candidate when the candidate entered into a contract for such publications or media at least twelve months before becoming a candidate, or (B) written about a candidate;

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(vi) Public service announcements;

16 (vii) An internal political communication primarily limited to 17 the members of or contributors to a political party organization or 18 political or incidental committee, or to the officers, management 19 staff, or stockholders of a corporation or similar enterprise, or to 20 the members of a labor organization or other membership organization;

(viii) An expenditure by or contribution to the authorized committee of a candidate for state, local, or judicial office; or

23 (ix) Any other communication exempted by the commission through 24 rule consistent with the intent of this chapter.

25 (((23))) <u>(22)</u> "Expenditure" includes a payment, contribution, subscription, distribution, loan, advance, deposit, or gift of money 26 or anything of value, and includes a contract, promise, or agreement, 27 28 whether or not legally enforceable, to make an expenditure. 29 "Expenditure" also includes a promise to pay, a payment, or a transfer of anything of value in exchange for goods, services, 30 31 property, facilities, or anything of value for the purpose of 32 assisting, benefiting, or honoring any public official or candidate, or assisting in furthering or opposing any election campaign. For the 33 purposes of this chapter, agreements to make expenditures, contracts, 34 35 and promises to pay may be reported as estimated obligations until actual payment is made. "Expenditure" shall not include the partial 36 or complete repayment by a candidate or political or incidental 37 committee of the principal of a loan, the receipt of which loan has 38 39 been properly reported.

S-4501.1/19

1 (((-24))) (23) "Final report" means the report described as a 2 final report in RCW 42.17A.235((-(-8))) (11)(a).

3 (((25))) <u>(24)</u> "General election" for the purposes of RCW 4 42.17A.405 means the election that results in the election of a 5 person to a state or local office. It does not include a primary.

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(((26))) <u>(25)</u> "Gift" has the definition in RCW 42.52.010.

(((27))) (26) "Immediate family" includes the spouse or domestic 7 partner, dependent children, and other dependent relatives, if living 8 For the purposes of the definition 9 in the household. of "intermediary" in this section, "immediate family" means 10 an 11 individual's spouse or domestic partner, and child, stepchild, 12 grandchild, parent, stepparent, grandparent, brother, half brother, sister, or half sister of the individual and the spouse or the 13 domestic partner of any such person and a child, stepchild, 14 grandchild, parent, stepparent, grandparent, brother, half brother, 15 16 sister, or half sister of the individual's spouse or domestic partner 17 and the spouse or the domestic partner of any such person.

18 (((28))) (27) "Incidental committee" means any nonprofit organization not otherwise defined as a political committee but that 19 may incidentally make a contribution or an expenditure in excess of 20 the reporting thresholds in RCW 42.17A.235, directly or through a 21 political committee. Any nonprofit organization is not an incidental 22 committee if it is only remitting payments through the nonprofit 23 24 organization in an aggregated form and the nonprofit organization is 25 not required to report those payments in accordance with this 26 chapter.

27 (((-(29)))) (28) "Incumbent" means a person who is in present 28 possession of an elected office.

29 (((30))) <u>(29)</u>(a) "Independent expenditure" means an expenditure 30 that has each of the following elements:

31 (i) It is made in support of or in opposition to a candidate for 32 office by a person who is not:

33 (A) A candidate for that office;

34 (B) An authorized committee of that candidate for that office;35 and

36 (C) A person who has received the candidate's encouragement or 37 approval to make the expenditure, if the expenditure pays in whole or 38 in part for political advertising supporting that candidate or 39 promoting the defeat of any other candidate or candidates for that 40 office; 1 (ii) It is made in support of or in opposition to a candidate for 2 office by a person with whom the candidate has not collaborated for 3 the purpose of making the expenditure, if the expenditure pays in 4 whole or in part for political advertising supporting that candidate 5 or promoting the defeat of any other candidate or candidates for that 6 office;

7 (iii) The expenditure pays in whole or in part for political 8 advertising that either specifically names the candidate supported or 9 opposed, or clearly and beyond any doubt identifies the candidate 10 without using the candidate's name; and

11 (iv) The expenditure, alone or in conjunction with another 12 expenditure or other expenditures of the same person in support of or opposition to that candidate, has a value of ((one-half the 13 contribution limit from an individual per election)) one thousand 14 dollars or more. A series of expenditures, each of which is under 15 16 ((one-half the contribution limit from an individual per election)) 17 one thousand dollars, constitutes one independent expenditure if their cumulative value is ((one-half the contribution limit from an 18 19 individual per election)) one thousand dollars or more.

(b) "Independent expenditure" does not include: Ordinary home 20 21 hospitality; communications with journalists or editorial staff 22 designed to elicit a news item, feature, commentary, or editorial in a regularly scheduled news medium that is of primary interest to the 23 general public, controlled by a person whose business is that news 24 25 medium, and not controlled by a candidate or a political committee; participation in the creation of a publicly funded voters pamphlet 26 statement in written or video form; an internal political 27 28 communication primarily limited to contributors to a political party organization or political action committee, the officers, management 29 staff, and stockholders of a corporation or similar enterprise, or 30 31 the members of a labor organization or other membership organization; 32 or the rendering of personal services of the sort commonly performed 33 by volunteer campaign workers or incidental expenses personally incurred by volunteer campaign workers not in excess of two hundred 34 fifty dollars personally paid for by the worker. 35

36 (((31))) <u>(30)</u>(a) "Intermediary" means an individual who transmits 37 a contribution to a candidate or committee from another person unless 38 the contribution is from the individual's employer, immediate family, 39 or an association to which the individual belongs.

1 (b) A treasurer or a candidate is not an intermediary for 2 purposes of the committee that the treasurer or candidate serves.

3 (c) A professional fund-raiser is not an intermediary if the 4 fund-raiser is compensated for fund-raising services at the usual and 5 customary rate.

6 (d) A volunteer hosting a fund-raising event at the individual's 7 home is not an intermediary for purposes of that event.

8 (((32))) <u>(31)</u> "Legislation" means bills, resolutions, motions, 9 amendments, nominations, and other matters pending or proposed in 10 either house of the state legislature, and includes any other matter 11 that may be the subject of action by either house or any committee of 12 the legislature and all bills and resolutions that, having passed 13 both houses, are pending approval by the governor.

14 (((33))) (32) "Legislative office" means the office of a member 15 of the state house of representatives or the office of a member of 16 the state senate.

17 ((((34))) (33) "Lobby" and "lobbying" each mean attempting to influence the passage or defeat of any legislation by the legislature 18 of the state of Washington, or the adoption or rejection of any rule, 19 standard, rate, or other legislative enactment of any state agency 20 21 under the state administrative procedure act, chapter 34.05 RCW. Neither "lobby" nor "lobbying" includes an association's or other 22 23 organization's act of communicating with the members of that association or organization. 24

25 (((35))) <u>(34)</u> "Lobbyist" includes any person who lobbies either 26 ((in his or her)) <u>on the person's</u> own or another's behalf.

27 (((36))) <u>(35)</u> "Lobbyist's employer" means the person or persons 28 by whom a lobbyist is employed and all persons by whom ((he or she)) 29 <u>the lobbyist</u> is compensated for acting as a lobbyist.

30 (((37))) <u>(36)</u> "Ministerial functions" means an act or duty 31 carried out as part of the duties of an administrative office without 32 exercise of personal judgment or discretion.

33 (((38))) <u>(37)</u> "Participate" means that, with respect to a 34 particular election, an entity:

35 (a) Makes either a monetary or in-kind contribution to a 36 candidate;

37 (b) Makes an independent expenditure or electioneering38 communication in support of or opposition to a candidate;

1 (c) Endorses a candidate before contributions are made by a 2 subsidiary corporation or local unit with respect to that candidate 3 or that candidate's opponent;

(d) Makes a recommendation regarding whether a candidate should
be supported or opposed before a contribution is made by a subsidiary
corporation or local unit with respect to that candidate or that
candidate's opponent; or

8 (e) Directly or indirectly collaborates or consults with a 9 subsidiary corporation or local unit on matters relating to the 10 support of or opposition to a candidate, including, but not limited 11 to, the amount of a contribution, when a contribution should be 12 given, and what assistance, services or independent expenditures, or 13 electioneering communications, if any, will be made or should be made 14 in support of or opposition to a candidate.

15 (((39))) (38) "Person" includes an individual, partnership, joint 16 venture, public or private corporation, association, federal, state, 17 or local governmental entity or agency however constituted, 18 candidate, committee, political committee, political party, executive 19 committee thereof, or any other organization or group of persons, 20 however organized.

(((40))) <u>(39)</u> "Political advertising" includes any advertising displays, newspaper ads, billboards, signs, brochures, articles, tabloids, flyers, letters, radio or television presentations, digital communication, or other means of mass communication, used for the purpose of appealing, directly or indirectly, for votes or for financial or other support or opposition in any election campaign.

((((41))) (40) "Political committee" means any person (except a 27 28 candidate or an individual dealing with ((his or her)) the candidate's or individual's own funds or property) 29 having the expectation of receiving contributions or making expenditures in 30 31 support of, or opposition to, any candidate or any ballot 32 proposition.

33 (((42))) <u>(41)</u> "Primary" for the purposes of RCW 42.17A.405 means 34 the procedure for nominating a candidate to state or local office 35 under chapter 29A.52 RCW or any other primary for an election that 36 uses, in large measure, the procedures established in chapter 29A.52 37 RCW.

38 (((43))) <u>(42)</u> "Public office" means any federal, state, judicial, 39 county, city, town, school district, port district, special district, 40 or other state political subdivision elective office.

S-4501.1/19

1 (((44))) <u>(43)</u> "Public record" has the definition in RCW 2 42.56.010.

3 (((45))) <u>(44)</u> "Recall campaign" means the period of time 4 beginning on the date of the filing of recall charges under RCW 5 29A.56.120 and ending thirty days after the recall election.

6 (((46))) <u>(45)</u> "((Remedial)) <u>Remediable</u> violation" means any 7 violation of this chapter that:

8 (a) Involved expenditures <u>or contributions</u> totaling no more than 9 the contribution limits set out under RCW 42.17A.405(2) per election, 10 or one thousand dollars if there is no statutory limit;

11 (b) Occurred:

12 (i) More than thirty days before an election, where the 13 commission entered into an agreement to resolve the matter; or

14 (ii) At any time where the violation did not constitute a 15 material violation because it was inadvertent and minor or otherwise 16 has been cured and, after consideration of all the circumstances, 17 further proceedings would not serve the purposes of this chapter;

18 (c) Does not materially ((affect)) harm the public interest, 19 beyond the harm to the policy of this chapter inherent in any 20 violation; and

21 (d) Involved:

22 (i) A person who:

(A) Took corrective action within five business days after the commission first notified the person of noncompliance, or where the commission did not provide notice and filed a required report within twenty-one days after the report was due to be filed; and

(B) Substantially met the filing deadline for all other required
 reports within the immediately preceding twelve-month period; or

29 (ii) A candidate who:

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(A) Lost the election in question; and

31 (B) Did not receive contributions over one hundred times the 32 contribution limit in aggregate per election during the campaign in 33 question.

34 (((47))) (46)(a) "Sponsor" for purposes of an electioneering 35 communications, independent expenditures, or political advertising 36 means the person paying for the electioneering communication, 37 independent expenditure, or political advertising. If a person acts 38 as an agent for another or is reimbursed by another for the payment, 39 the original source of the payment is the sponsor. 1 (b) "Sponsor," for purposes of a political or incidental 2 committee, means any person, except an authorized committee, to whom 3 any of the following applies:

4 (i) The committee receives eighty percent or more of its
5 contributions either from the person or from the person's members,
6 officers, employees, or shareholders;

7 (ii) The person collects contributions for the committee by use 8 of payroll deductions or dues from its members, officers, or 9 employees.

10 ((((48))) (47) "Sponsored committee" means a committee, other than 11 an authorized committee, that has one or more sponsors.

12 (((49))) <u>(48)</u> "State office" means state legislative office or 13 the office of governor, lieutenant governor, secretary of state, 14 attorney general, commissioner of public lands, insurance 15 commissioner, superintendent of public instruction, state auditor, or 16 state treasurer.

17 (((-50))) (49) "State official" means a person who holds a state 18 office.

19 ((((51))) (50) "Surplus funds" mean, in the case of a political committee or candidate, the balance of contributions that remain in 20 21 the possession or control of that committee or candidate subsequent 22 to the election for which the contributions were received, and that are in excess of the amount necessary to pay remaining debts or 23 expenses incurred by the committee or candidate with respect to that 24 25 election. In the case of a continuing political committee, "surplus funds" mean those contributions remaining in the possession or 26 control of the committee that are in excess of the amount necessary 27 28 to pay all remaining debts or expenses when it makes its final report 29 under RCW 42.17A.255.

30 (((52))) <u>(51)</u> "Technical correction" means <u>the correction of</u> a 31 minor or ministerial error in a required report that does not 32 materially ((impact)) <u>harm</u> the public interest and needs to be 33 corrected for the report to be in full compliance with the 34 requirements of this chapter.

35 (((53))) <u>(52)</u> "Treasurer" and "deputy treasurer" mean the 36 individuals appointed by a candidate or political or incidental 37 committee, pursuant to RCW 42.17A.210, to perform the duties 38 specified in that section.

S-4501.1/19

1 (53) "Violation" means a violation of this chapter that is not a 2 remediable violation, minor violation, or an error classified by the 3 commission as appropriate to address by a technical correction.

4 Sec. 4. RCW 42.17A.055 and 2018 c 304 s 3 are each amended to 5 read as follows:

6 (1) For each required report, as technology permits, the 7 commission shall make <u>an electronic reporting tool</u> available to 8 ((candidates, public officials, and political committees that)) <u>all</u> 9 <u>those who</u> are required to file <u>that</u> report((s)) under this chapter 10 ((an electronic filing alternative for submitting financial affairs 11 reports, contribution reports, and expenditure reports)).

12 (2) ((The commission shall make available to lobbyists and 13 lobbyists' employers required to file reports under RCW 42.17A.600, 14 42.17A.615, 42.17A.625, or 42.17A.630 an electronic filing 15 alternative for submitting these reports.

16 (3) State agencies required to report under RCW 42.17A.635 must 17 file all reports electronically.

18 (4) The commission shall make available to candidates, public 19 officials, political committees, lobbyists, and lobbyists' employers 20 an electronic copy of the appropriate reporting forms at no charge.

21 (5)) All persons required to file reports under this chapter 22 must file them electronically where the commission has provided an 23 electronic option. The executive director may make exceptions on a 24 case-by-case basis for persons who lack the technological ability to 25 file reports electronically.

(3) If the electronic filing system provided by the commission is inoperable for any period of time, the commission must keep a record of the date and time of each instance and post outages on its web site. If a report is due on a day the electronic filing system is inoperable, it is not late if filed the first business day the system is back in operation. The commission must provide notice to all reporting entities when the system is back in operation.

33 ((-(6))) (4) All persons required to file reports under this chapter shall, at the time of initial filing, provide the commission 34 an email address, or other electronic contact information, that shall 35 constitute the official address for purposes of all communications 36 from the commission. The person required to file one or more reports 37 38 must provide any new ((email address)) electronic contact information 39 to the commission within ten days, if the address has changed from Code Rev/RB:eab 16 S-4501.1/19

that listed on the most recent report. <u>Committees must provide the</u> <u>committee treasurer's electronic contact information to the</u> <u>commission. Committees must also provide any new electronic contact</u> <u>information for the committee's treasurer to the commission within</u> <u>ten days of the change.</u> The executive director may waive the ((email)) <u>electronic contact information</u> requirement and allow use of a postal address, ((on)) <u>upon</u> the ((basis)) <u>showing</u> of hardship.

8 (((7) The commission must publish a calendar of significant 9 reporting dates on its web site.))

10 Sec. 5. RCW 42.17A.065 and 2010 c 204 s 204 are each amended to 11 read as follows:

By July 1st of each year, the commission shall calculate the following performance measures, provide a copy of the performance measures to the governor and appropriate legislative committees, and make the performance measures available to the public:

16 The average number of days that elapse between the (1)commission's receipt of reports filed under RCW 42.17A.205, 17 42.17A.225, 42.17A.235, ((and)) 42.17A.255, 42.17A.265, 42.17A.600, 18 42.17A.615, 42.17A.625, and 42.17A.630 and the time that the report, 19 20 a copy of the report, or a copy of the data or information included in the report, is first accessible to the general public (a) in the 21 22 commission's office, and (b) via the commission's web site;

(2) ((The average number of days that elapse between the commission's receipt of reports filed under RCW 42.17A.265 and the time that the report, a copy of the report, or a copy of the data or information included in the report, is first accessible to the general public (a) in the commission's office, and (b) via the commission's web site;

29 (3) The average number of days that elapse between the 30 commission's receipt of reports filed under RCW 42.17A.600, 31 42.17A.615, 42.17A.625, and 42.17A.630 and the time that the report, 32 a copy of the report, or a copy of the data or information included 33 in the report, is first accessible to the general public (a) in the 34 commission's office, and (b) via the commission's web site;

35 (4) The percentage of candidates, categorized as statewide, 36 legislative, or local, that have used each of the following methods 37 to file reports under RCW 42.17A.235 or 42.17A.265: (a) Hard copy 38 paper format; or (b) electronic format via the Internet; 1 (5) The percentage of continuing political committees that have 2 used each of the following methods to file reports under RCW 3 42.17A.225 or 42.17A.265: (a) Hard copy paper format; or (b) 4 electronic format via the Internet; and

5 (6))) The percentage of ((lobbyists and lobbyists' employers 6 that)) filers pursuant to RCW 42.17A.055 who have used ((each of the 7 following methods to file reports under RCW 42.17A.600, 42.17A.615, 8 42.17A.625, or 42.17A.630)): (a) Hard copy paper format; or (b) 9 electronic format ((via the Internet)).

10 Sec. 6. RCW 42.17A.100 and 2010 c 204 s 301 are each amended to 11 read as follows:

The public disclosure commission is established. 12 (1)The 13 commission shall be composed of five ((members)) commissioners appointed by the governor, with the consent of the senate. The 14 commission shall have the authority and duties as set forth in this 15 16 chapter. All appointees shall be persons of the highest integrity and qualifications. No more than three ((members)) commissioners shall 17 18 have an identification with the same political party.

19 (2) The term of each ((member)) <u>commissioner</u> shall be five years, 20 which may continue until a successor is appointed, but may not exceed 21 <u>an additional twelve months</u>. No ((member)) <u>commissioner</u> is eligible 22 for appointment to more than one full term. Any ((member)) 23 <u>commissioner</u> may be removed by the governor, but only upon grounds of 24 neglect of duty or misconduct in office.

25 (3) (a) During ((his or her)) <u>a commissioner's</u> tenure, ((a member 26 of the commission)) <u>the commissioner</u> is prohibited from engaging in 27 any of the following activities, either within or outside the state 28 of Washington:

29

(((a))) <u>(i)</u> Holding or campaigning for elective office;

30 (((b))) <u>(ii)</u> Serving as an officer of any political party or 31 political committee;

32 (((c))) <u>(iii)</u> Permitting ((his or her)) <u>the commissioner's</u> name 33 to be used in support of or in opposition to a candidate or 34 proposition;

35 (((d))) <u>(iv)</u> Soliciting or making contributions to a candidate or 36 in support of or in opposition to any candidate or proposition;

37 (((c))) <u>(v)</u> Participating in any way in any election campaign; or 38 (((f))) <u>(vi)</u> Lobbying, employing, or assisting a lobbyist, except 39 that a ((member)) <u>commissioner</u> or the staff of the commission may Code Rev/RB:eab 18 S-4501.1/19 1 lobby to the limited extent permitted by RCW 42.17A.635 on matters 2 directly affecting this chapter.

3 (b) This subsection is not intended to prohibit a commissioner 4 from participating in or supporting nonprofit or other organizations, 5 in the commissioner's private capacity, to the extent such 6 participation is not prohibited under (a) of this subsection.

7 (c) The provisions of this subsection do not relieve a
 8 commissioner of any applicable disqualification and recusal
 9 requirements.

10 (4) A vacancy on the commission shall be filled within thirty 11 days of the vacancy by the governor, with the consent of the senate, 12 and the appointee shall serve for the remaining term of ((his or 13 her)) <u>the appointee's</u> predecessor. A vacancy shall not impair the 14 powers of the remaining ((members)) <u>commissioners</u> to exercise all of 15 the powers of the commission.

16 (5) Three ((members of the commission)) commissioners shall 17 constitute a quorum. The commission shall elect its own chair and 18 adopt its own rules of procedure in the manner provided in chapter 19 34.05 RCW.

(6) ((Members)) <u>Commissioners</u> shall be compensated in accordance with RCW 43.03.250 and shall be reimbursed for travel expenses incurred while engaged in the business of the commission as provided in RCW 43.03.050 and 43.03.060. The compensation provided pursuant to this section shall not be considered salary for purposes of the provisions of any retirement system created under the laws of this state.

27 Sec. 7. RCW 42.17A.105 and 2010 c 204 s 302 are each amended to 28 read as follows:

29 The commission shall:

30 (1) Develop and provide forms for the reports and statements 31 required to be made under this chapter;

32 (2) ((Prepare and publish a manual setting forth)) Provide 33 recommended uniform methods of bookkeeping and reporting for use by 34 persons required to make reports and statements under this chapter;

35 (3) Compile and maintain a current list of all filed reports and 36 statements;

37 (4) Investigate whether properly completed statements and reports38 have been filed within the times required by this chapter;

1 (5) Upon complaint or upon its own motion, investigate and report 2 apparent violations of this chapter to the appropriate law 3 enforcement authorities;

(6) Conduct a sufficient number of audits and field 4 investigations, as staff capacity permits without impacting the 5 6 timeliness of addressing alleged violations, to provide а statistically valid finding regarding the degree of compliance with 7 the provisions of this chapter by all required filers. Any documents, 8 records, reports, computer files, papers, or materials provided to 9 the commission for use in conducting audits and investigations must 10 be returned to the candidate, campaign, or political committee from 11 which they were received within one week of the commission's 12 completion of an audit or field investigation; 13

(7) Prepare and publish an annual report to the governor as to the effectiveness of this chapter and ((its enforcement by appropriate law enforcement authorities)) the work of the commission;

17 (8) Enforce this chapter according to the powers granted it by 18 law;

(9) ((Adopt rules governing the arrangement, handling, indexing, and disclosing of those reports required by this chapter to be filed with a county auditor or county elections official. The rules shall:

22

(a) Ensure ease of access by the public to the reports; and

(b) Include, but not be limited to, requirements for indexing the reports by the names of candidates or political committees and by the ballot proposition for or against which a political committee is receiving contributions or making expenditures;

27 (10)) Adopt rules to carry out the policies of chapter 348, Laws 28 of 2006. The adoption of these rules is not subject to the time 29 restrictions of RCW 42.17A.110(1);

30 (((11))) (10) Adopt administrative rules establishing 31 requirements for filer participation in any system designed and 32 implemented by the commission for the electronic filing of reports; 33 ((and)

34 (12)) (11) Maintain and make available to the public and 35 political committees of this state a toll-free telephone number;

36 (12) Operate a web site or contract for the operation of a web 37 site that allows access to reports, copies of reports, or copies of 38 data and information submitted in reports, filed with the commission 39 under RCW 42.17A.205, 42.17A.225, 42.17A.235, 42.17A.255, 42.17A.265, 40 42.17A.600, 42.17A.615, 42.17A.625, and 42.17A.630;

1 (13) (a) Attempt to make available via the web site other public records submitted to or generated by the commission that are required 2 by this <u>chapter to be available for public use or inspection;</u> 3 (b) The statement of financial affairs filed pursuant to RCW 4 42.17A.700 is subject to public disclosure upon request, but the 5 6 commission may not post the statements of financial affairs on any we<u>b site;</u> 7 (14) Publish a calendar of significant reporting dates on the 8 commission's web site; and 9 10 (15) Establish goals that all reports, copies of reports, or copies of the data or information included in reports, filed under 11 RCW 42.17A.205, 42.17A.225, 42.17A.235, 42.17A.255, 42.17A.265, 12 42.17A.600, 42.17A.615, 42.17A.625, and 42.17A.630, are submitted: 13 (a) Using the commission's electronic filing system and must be 14 15 accessible in the commission's office and on the commission's web site within two business days of the commission's receipt of the 16 17 report; and (b) On paper and must be accessible in the commission's office 18 19 and on the commission's web site within four business days of the actual physical receipt of the report, and not the technical date of 20

21 <u>filing as provided under RCW 42.17A.140</u>, as specified in rule adopted 22 <u>by the commission</u>.

23 Sec. 8. RCW 42.17A.110 and 2018 c 304 s 4 are each amended to 24 read as follows:

25 <u>In addition to the duties in RCW 42.17A.105, the commission may:</u>

(1) Adopt, amend, and rescind suitable administrative rules to carry out the policies and purposes of this chapter, which rules shall be adopted under chapter 34.05 RCW. Any rule relating to campaign finance, political advertising, or related forms that would otherwise take effect after June 30th of a general election year shall take effect no earlier than the day following the general election in that year;

33 (2) Appoint an executive director and set, within the limits established by the office of financial management under RCW 34 43.03.028, the executive director's compensation. The executive 35 director shall perform such duties and have such powers as the 36 commission may prescribe and delegate to implement and enforce this 37 38 chapter efficiently and effectively. The commission shall not 39 delegate its authority to adopt, amend, or rescind rules nor may it Code Rev/RB:eab 21 S-4501.1/19

1 delegate authority to determine that ((an actual)) <u>a</u> violation of 2 this chapter has occurred or to assess penalties for such violations;

3 (3) Prepare and publish reports and technical studies as in its 4 judgment will tend to promote the purposes of this chapter, including 5 reports and statistics concerning campaign financing, lobbying, 6 financial interests of elected officials, and enforcement of this 7 chapter;

8 (4) Conduct, as it deems appropriate, audits and field 9 investigations;

10 (5) Make public the time and date of any formal hearing set to 11 determine whether a violation has occurred, the question or questions 12 to be considered, and the results thereof;

13 (6) Administer oaths and affirmations, issue subpoenas, and 14 compel attendance, take evidence, and require the production of any 15 records relevant to any investigation authorized under this chapter, 16 or any other proceeding under this chapter;

17

(7) Adopt a code of fair campaign practices;

18 (8) Adopt rules relieving candidates or political committees of 19 obligations to comply with ((the)) election campaign provisions of 20 this chapter, if they have not received contributions nor made 21 expenditures in connection with any election campaign of more than 22 five thousand dollars; ((and))

(9) Develop and provide to filers a system for certification of reports required under this chapter which are transmitted ((by facsimile or)) electronically to the commission. Implementation of the program is contingent on the availability of funds<u>; and</u>

27 (10) Make available and keep current on its web site a glossary 28 of all defined terms in this chapter and in rules adopted by the 29 commission.

30 <u>NEW SECTION.</u> Sec. 9. A new section is added to chapter 42.17A 31 RCW to read as follows:

(1) The commission may apply for and obtain a superior court order approving and authorizing a subpoena in advance of its issuance. The application may be made in Thurston county, the county where the subpoenaed person resides or is found, or the county where the subpoenaed documents, records, or evidence are located. The application must:

38

(a) State that an order is sought under this section;

(b) Adequately specify the documents, records, evidence, or
 testimony; and

3 (c) Include a declaration made under oath that an investigation 4 is being conducted for a lawfully authorized purpose related to an 5 investigation within the commission's authority and that the 6 subpoenaed documents, records, evidence, or testimony are reasonably 7 related to an investigation within the commission's authority.

8 (2) When an application under this section is made to the 9 satisfaction of the court, the court must issue an order approving 10 the subpoena. An order under this subsection constitutes authority of 11 law for the agency to subpoena the documents, records, evidence, or 12 testimony.

(3) The commission may seek approval and a court may issue an order under this section without prior notice to any person, including the person to whom the subpoena is directed and the person who is the subject of an investigation. An application for court approval is subject to the fee and process set forth in RCW 36.18.012(3).

19 Sec. 10. RCW 42.17A.120 and 2010 c 204 s 304 are each amended to 20 read as follows:

(1) The commission may suspend or modify any of the reporting 21 22 requirements of this chapter if it finds that literal application of this chapter works a manifestly unreasonable hardship in a particular 23 24 case and the suspension or modification will not frustrate the purposes of this chapter. The commission may suspend or modify 25 reporting requirements only to the extent necessary to substantially 26 27 relieve the hardship and only after a hearing is held and the suspension or modification receives approval ((from a majority of the 28 29 commission. The commission shall act to suspend or modify any 30 reporting requirements:

31 (a) Only if it determines that facts exist that are clear and 32 convincing proof of the findings required under this section; and

(b) Only to the extent necessary to substantially relieve the hardship)). A suspension or modification of the financial affairs reporting requirements in RCW 42.17A.710 may be approved for an elected official's term of office or for up to three years for an executive state officer. If a material change in the applicant's circumstances or relevant information occurs or has occurred, the

1 applicant must request a modification at least one month prior to the

2

next filing deadline rather than at the conclusion of the term.

(2) A manifestly unreasonable hardship exists if reporting the 3 of entity required to be reported under 4 name an RCW 42.17A.710(1)(q)(ii) would be likely to adversely affect 5 the 6 competitive position of any entity in which the person filing the report, or any member of ((his or her)) the person's immediate 7 family, holds any office, directorship, general partnership interest, 8 or an ownership interest of ten percent or more. 9

10 (3) Requests for ((renewals of)) reporting modifications may be 11 heard in a brief adjudicative proceeding as set forth in RCW 12 34.05.482 through 34.05.494 and in accordance with the standards established in this section. ((No initial request may be heard in a 13 brief adjudicative proceeding. No request for renewal may be heard in 14 15 a brief adjudicative proceeding if the initial request was granted 16 more than three years previously or if the applicant is holding an 17 office or position of employment different from the office or position held when the initial request was granted.)) The commission, 18 the commission chair acting as presiding officer, or another 19 commissioner appointed by the chair to serve as presiding officer, 20 may preside over a brief adjudicatory proceeding. If a modification 21 is requested by a filer because of a concern for personal safety, the 22 information submitted regarding that safety concern shall not be made 23 24 public prior to, or at, the hearing on the request. Any information 25 provided or prepared for the modification hearing shall remain exempt from public disclosure under this chapter and chapter 42.56 RCW to 26 27 the extent it is determined at the hearing that disclosure of such 28 information would present a personal safety risk to a reasonable 29 person.

30 (4) If the commission, or presiding officer, grants a 31 modification request, the commission or presiding officer may apply 32 the modification retroactively to previously filed reports. In that 33 event, previously reported information of the kind that is no longer 34 being reported is confidential and exempt from public disclosure 35 under this chapter and chapter 42.56 RCW.

36 <u>(5)</u> Any citizen has standing to bring an action in Thurston 37 county superior court to contest the propriety of any order entered 38 under this section within one year from the date of the entry of the 39 order.

1 (((-5))) (6) The commission shall adopt rules governing the 2 proceedings.

3 Sec. 11. RCW 42.17A.125 and 2011 c 60 s 21 are each amended to 4 read as follows:

5 (((1) At the beginning of each even-numbered calendar year, the commission shall increase or decrease the dollar amounts in RCW 6 42.17A.005(26), 42.17A.405, 42.17A.410, 42.17A.445(3), 42.17A.475, 7 and 42.17A.630(1) based on changes in economic conditions as 8 9 reflected in the inflationary index recommended by the office of financial management. The new dollar amounts established by the 10 commission under this section shall be rounded off to amounts as 11 judged most convenient for public understanding and so as to be 12 within ten percent of the target amount equal to the base amount 13 provided in this chapter multiplied by the increase in the 14 15 inflationary index since July 2008.

16 (2) The commission may revise,)) $\underline{A}t$ least once every five years. but no more often than every two years, the commission must consider 17 whether to revise the monetary contribution limits and reporting 18 thresholds and ((reporting)) code values of this chapter. If the 19 20 commission chooses to make revisions, the revisions shall be only for the purpose of recognizing economic changes as reflected by an 21 inflationary index recommended by the office of financial management, 22 and may be rounded off to amounts as determined by the commission to 23 24 be most accessible for public understanding. The revisions shall be quided by the change in the index for the period commencing with the 25 month of December preceding the last revision and concluding with the 26 27 month of December preceding the month the revision is adopted. As to each of the three general categories of this chapter, reports of 28 29 campaign finance, reports of lobbyist activity, and reports of the 30 financial affairs of elected and appointed officials, the revisions 31 shall equally affect all thresholds within each category. The revisions authorized by this subsection shall reflect economic 32 33 changes from the time of the last legislative enactment affecting the respective code or threshold. 34

35 (((3))) Revisions made in accordance with ((subsections (1) and (2) of)) this section shall be adopted as rules ((under)) in 37 <u>accordance with</u> chapter 34.05 RCW.

S-4501.1/19

1 Sec. 12. RCW 42.17A.135 and 2010 c 204 s 307 are each amended to 2 read as follows:

3 (1) Except as provided in subsections (2), (3), and (7) of this 4 section, the reporting provisions of this chapter do not apply to:

5 (a) Candidates, elected officials, and agencies in political 6 subdivisions with ((less)) <u>fewer</u> than ((one)) <u>two</u> thousand registered 7 voters as of the date of the most recent general election in the 8 jurisdiction;

9 (b) Political committees formed to support or oppose candidates 10 or ballot propositions in such political subdivisions; or

11 (c) Persons making independent expenditures in support of or 12 opposition to such ballot propositions.

(2) The reporting provisions of this chapter apply in any exempt 13 14 political subdivision from which a "petition for disclosure" containing the valid signatures of fifteen percent of the number of 15 16 registered voters, as of the date of the most recent general election 17 in the political subdivision, is filed with the commission. The commission shall by rule prescribe the form of the petition. After 18 the signatures are gathered, the petition shall be presented to the 19 auditor or elections officer of the county, or counties, in which the 20 21 political subdivision is located. The auditor or elections officer 22 shall verify the signatures and certify to the commission that the petition contains no less than the required number of valid 23 signatures. The commission, upon receipt of a valid petition, shall 24 25 order every known affected person in the political subdivision to 26 file the initially required statement and reports within fourteen days of the date of the order. 27

28 (3) The reporting provisions of this chapter apply in any exempt political subdivision that by ordinance, resolution, or other 29 official action has petitioned the commission to make the provisions 30 31 applicable to elected officials and candidates of the exempt 32 political subdivision. A copy of the action shall be sent to the commission. If the commission finds the petition to be a valid action 33 of the appropriate governing body or authority, the commission shall 34 order every known affected person in the political subdivision to 35 36 file the initially required statement and reports within fourteen days of the date of the order. 37

(4) The commission shall void any order issued by it pursuant to
 subsection (2) or (3) of this section when, at least four years after
 issuing the order, the commission is presented a petition or official
 Code Rev/RB:eab
 26

1 action so requesting from the affected political subdivision. Such 2 petition or official action shall meet the respective requirements of 3 subsection (2) or (3) of this section.

4 (5) Any petition for disclosure, ordinance, resolution, or
5 official action of an agency petitioning the commission to void the
6 exemption in RCW 42.17A.200(3) shall not be considered unless it has
7 been filed with the commission:

8 (a) In the case of a ballot ((measure)) proposition, at least 9 sixty days before the date of any election in which campaign finance 10 reporting is to be required;

(b) In the case of a candidate, at least sixty days before the first day on which a person may file a declaration of candidacy for any election in which campaign finance reporting is to be required.

14 (6) Any person exempted from reporting under this chapter may at 15 ((his or her)) the person's option file the statement and reports.

16 (7) The reporting provisions of this chapter apply to a candidate 17 in any political subdivision if the candidate receives or expects to 18 receive five thousand dollars or more in contributions.

19 Sec. 13. RCW 42.17A.140 and 2010 c 204 s 308 are each amended to 20 read as follows:

(1) Except as provided in subsection (2) of this section, the date of receipt of any properly addressed application, report, statement, notice, or payment required to be made under the provisions of this chapter is the date shown by the post office cancellation mark on the envelope of the submitted material. The provisions of this section do not apply to reports required to be delivered under RCW 42.17A.265 and 42.17A.625.

28 (2) When a report is filed electronically with the commission, it is deemed to have been received on the file transfer date. The 29 30 commission shall notify the filer of receipt of the electronically filed report. Such notification may be sent by $mail((\frac{r}{r}))$ 31 or ((electronic mail)) electronically. If the notification of receipt 32 of the electronically filed report is not received by the filer, the 33 filer may offer ((his or her own)) proof of sending the report, and 34 such proof shall be treated as if it were a receipt sent by the 35 commission. Electronic filing may be used for purposes of filing the 36 special reports required to be delivered under RCW 42.17A.265 and 37 38 42.17A.625.

S-4501.1/19

1 Sec. 14. RCW 42.17A.205 and 2011 c 145 s 3 are each amended to 2 read as follows:

3 Every political committee shall file a statement (1)of organization with the commission. The statement must be filed within 4 two weeks after organization or within two weeks after the date the 5 6 committee first has the expectation of receiving contributions or 7 making expenditures in any election campaign, whichever is earlier. A political committee organized within the last three weeks before an 8 election and having the expectation of receiving contributions or 9 making expenditures during and for that election campaign shall file 10 11 a statement of organization within three business days after its 12 organization or when it first has the expectation of receiving contributions or making expenditures in the election campaign. 13

14 (2) The statement of organization shall include but not be 15 limited to:

16 (a) The name ((and)), address, and electronic contact information
17 of the committee;

18 (b) The names ((and)), addresses, and electronic contact 19 <u>information</u> of all related or affiliated committees or other persons, 20 and the nature of the relationship or affiliation;

(c) The names, addresses, and titles of its officers; or if it has no officers, the names, addresses, and titles of its responsible leaders;

(d) The name ((and)), address, and electronic contact information
 of its treasurer and depository;

26

(e) A statement whether the committee is a continuing one;

(f) The name, office sought, and party affiliation of each candidate whom the committee is supporting or opposing, and, if the committee is supporting the entire ticket of any party, the name of the party;

31 (g) The ballot proposition concerned, if any, and whether the 32 committee is in favor of or opposed to such proposition;

33 (h) What distribution of surplus funds will be made, in 34 accordance with RCW 42.17A.430, in the event of dissolution;

(i) ((The street address of the place and the hours during which the committee will make available for public inspection its books of account and all reports filed in accordance with RCW 42.17A.235;

38 (j)) Such other information as the commission may by 39 ((regulation)) rule prescribe, in keeping with the policies and 40 purposes of this chapter;

Code Rev/RB:eab

S-4501.1/19

1 (((k))) (j) The name, address, and title of any person who 2 authorizes expenditures or makes decisions on behalf of the candidate 3 or committee; and

4 (((1))) <u>(k)</u> The name, address, and title of any person who is 5 paid by or is a volunteer for a candidate or political committee to 6 perform ministerial functions and who performs ministerial functions 7 on behalf of two or more candidates or committees.

8

(3) No two political committees may have the same name.

9 (4) Any material change in information previously submitted in a 10 statement of organization shall be reported to the commission within 11 the ten days following the change.

(5) As used in this section, the "name" of a sponsored committee must include the name of the person ((that)) who is the sponsor of the committee. If more than one person meets the definition of sponsor, the name of the committee must include the name of at least one sponsor, but may include the names of other sponsors. A person may sponsor only one political committee for the same elected office or same ballot ((measure)) proposition per election cycle.

19 Sec. 15. RCW 42.17A.207 and 2018 c 111 s 4 are each amended to 20 read as follows:

(1) (a) An incidental committee must file a statement of organization with the commission within two weeks after the date the committee first:

(i) Has the expectation of making ((contributions or)) any
 expenditures aggregating at least twenty-five thousand dollars in a
 calendar year in any election campaign, or to a political committee;
 and

28 (ii) Is required to disclose a payment received under RCW 29 42.17A.240(2)((-+)) (d).

30 (b) If an incidental committee first meets the criteria requiring 31 filing a statement of organization as specified in (a) of this 32 subsection in the last three weeks before an election, then it must 33 file the statement of organization within three business days.

34 (2) The statement of organization must include but is not limited 35 to:

36 (a) The name ((and)), address, and electronic contact information 37 of the committee;

S-4501.1/19

1 (b) The names and addresses of all related or affiliated 2 political or incidental committees or other persons, and the nature 3 of the relationship or affiliation;

4 (c) The names, addresses, and titles of its officers; or if it 5 has no officers, the names, addresses, and titles of its responsible 6 leaders and the name of the person designated as the treasurer of the 7 incidental committee;

8 (d) The name, office sought, and party affiliation of each 9 candidate whom the committee is supporting or opposing if the 10 committee contributes directly to a candidate and, if donating to a 11 political committee, the name and address of that political 12 committee;

13 (e) The ballot proposition concerned, if any, and whether the 14 committee is in favor of or opposed to such proposition; and

(f) Such other information as the commission may by rule prescribe, in keeping with the policies and purposes of this chapter.

17 (3) Any material change in information previously submitted in a 18 statement of organization must be reported to the commission within 19 the ten days following the change.

20 Sec. 16. RCW 42.17A.210 and 2010 c 205 s 2 and 2010 c 204 s 403 21 are each reenacted and amended to read as follows:

(1) Each candidate, within two weeks after becoming a candidate, and each political committee, at the time it is required to file a statement of organization, shall designate and file with the commission the name and address of one legally competent individual, who may be the candidate, to serve as a treasurer.

(2) A candidate, a political committee, or a treasurer may appoint as many deputy treasurers as is considered necessary and shall file the names and addresses of the deputy treasurers with the commission.

31 (3) (a) A candidate or political committee may at any time remove32 a treasurer or deputy treasurer.

33 (b) In the event of the death, resignation, removal, or change of 34 a treasurer or deputy treasurer, the candidate or political committee 35 shall designate and file with the commission the name and address of 36 any successor.

37 (4) No treasurer or deputy treasurer may be deemed to be in
 38 compliance with the provisions of this chapter until ((his or her))

1 <u>the treasurer's or deputy treasurer's</u> name ((and)), address, and 2 <u>electronic contact information</u> is filed with the commission.

3 Sec. 17. RCW 42.17A.215 and 2010 c 204 s 404 are each amended to 4 read as follows:

5 Each candidate and each political committee shall designate and file with the commission ((and the appropriate county elections 6 officer)) the name and address of not more than one depository for 7 each county in which the campaign is conducted in which the 8 candidate's or political committee's accounts are maintained and the 9 10 name of the account or accounts maintained in that depository on 11 behalf of the candidate or political committee. The candidate or political committee may at any time change the designated depository 12 13 and shall file with the commission ((and the appropriate county elections officer)) the same information for the successor depository 14 15 as for the original depository. The candidate or political committee may not be deemed in compliance with the provisions of this chapter 16 17 until the information required for the depository is filed with the commission ((and the appropriate county elections officer)). 18

19 Sec. 18. RCW 42.17A.225 and 2018 c 304 s 6 are each amended to 20 read as follows:

(1) In addition to the provisions of this section, a continuing political committee shall file and report on the same conditions and at the same times as any other committee in accordance with the provisions of RCW 42.17A.205, 42.17A.210, and 42.17A.220.

(2) A continuing political committee shall file with the 25 26 commission a report on the tenth day of each month detailing 27 expenditures made and contributions received for the preceding calendar month. This report need only be filed if either the total 28 29 contributions received or total expenditures made since the last such 30 report exceed two hundred dollars. The report shall be on a form 31 supplied by the commission and shall include the following information: 32

33 (a) The information required by RCW 42.17A.240;

34 (b) Each expenditure made to retire previously accumulated debts 35 of the committee identified by recipient, amount, and date of 36 payments;

37

(c) Other information the commission shall prescribe by rule.

1 (3) If a continuing political committee makes a contribution in 2 support of or in opposition to a candidate or ballot proposition 3 within sixty days before the date that the candidate or ballot 4 proposition will be voted upon, the committee shall report pursuant 5 to RCW 42.17A.235.

6 (4) (a) A continuing political committee shall file reports as required by this chapter until the committee has ceased to function 7 and intends to dissolve, at which time, when there is no outstanding 8 debt or obligation and the committee is concluded in all respects, a 9 final report shall be filed. Upon submitting a final report, the 10 continuing political committee so intending to dissolve must file 11 12 notice of intent to dissolve with the commission and the commission must post the notice on its web site. 13

14 (b) The continuing political committee may dissolve sixty days 15 after it files its notice to dissolve, only if:

16 (i) The continuing political committee does not make any 17 expenditures other than those related to the dissolution process or 18 engage in any political activity or any other activities that 19 generate additional reporting requirements under this chapter after 20 filing such notice;

(ii) No complaint or court action, pursuant to this chapter, is pending against the continuing political committee; and

(iii) All penalties assessed by the commission or court order
 ((are)) <u>have been</u> paid by the continuing political committee.

(c) The continuing political committee must continue to report regularly as required under this chapter until all the conditions under (b) of this subsection are resolved.

28 (d) ((The treasurer may not close the continuing political 29 committee's bank account before the political committee has 30 dissolved.

31 (e))) Upon dissolution, the commission must issue an acknowledgment of dissolution, the duties of the treasurer shall 32 33 cease, and there shall be no further obligations under this chapter. Dissolution does not absolve the candidate or board of the committee 34 from responsibility for any future obligations resulting from the 35 36 finding after dissolution of a violation committed prior to dissolution. 37

38 (5) The treasurer shall maintain books of account, current within 39 five business days, that accurately reflect all contributions and 40 expenditures. During the ten calendar days immediately preceding the Code Rev/RB:eab 32 S-4501.1/19 1 date of any election that the committee has received any 2 contributions or made any expenditures, the books of account shall be 3 kept current within one business day and shall be open for public 4 inspection in the same manner as provided for candidates and other 5 political committees in RCW 42.17A.235(6).

6 (6) All reports filed pursuant to this section shall be certified 7 as correct by the treasurer.

8 (7) The treasurer shall preserve books of account, bills, 9 receipts, and all other financial records of the campaign or 10 political committee for not less than five calendar years following 11 the year during which the transaction occurred.

Sec. 19. RCW 42.17A.230 and 2010 c 205 s 5 and 2010 c 204 s 407 are each reenacted and amended to read as follows:

(1) Fund-raising activities meeting the standards of subsection
(2) of this section may be reported in accordance with the provisions
of this section in lieu of reporting in accordance with RCW
42.17A.235.

18 (2) Standards:

19 (a) The activity consists of one or more of the following:

(i) A sale of goods or services sold at a reasonable
 approximation of the fair market value of each item or service; or

(ii) A gambling operation that is licensed, conducted, or
 operated in accordance with the provisions of chapter 9.46 RCW; or

(iii) A gathering where food and beverages are purchased and the
price of admission or the per person charge for the food and
beverages is no more than twenty-five dollars; or

27 (iv) A concert, dance, theater performance, or similar 28 entertainment event and the price of admission is no more than 29 twenty-five dollars; or

30 (v) An auction or similar sale for which the total fair market 31 value <u>or cost</u> of items donated by any person is no more than fifty 32 dollars; and

33 (b) No person responsible for receiving money at the fund-raising 34 activity knowingly accepts payments from a single person at or from 35 such an activity to the candidate or committee aggregating more than 36 fifty dollars unless the name and address of the person making the 37 payment, together with the amount paid to the candidate or committee, 38 are disclosed in the report filed pursuant to subsection (6) of this 39 section; and

Code Rev/RB:eab

S-4501.1/19

(c) Any other standards established by rule of the commission to
 prevent frustration of the purposes of this chapter.

3 (3) All funds received from a fund-raising activity that conforms 4 with subsection (2) of this section must be deposited in the 5 depository within five business days of receipt by the treasurer or 6 deputy treasurer.

7 (4) At the time reports are required under RCW 42.17A.235, the 8 treasurer or deputy treasurer making the deposit shall file with the 9 commission a report of the fund-raising activity which must contain 10 the following information:

11

(a) The date of the activity;

12 (b) A precise description of the fund-raising methods used in the 13 activity; and

14 (c) The total amount of cash receipts from persons, each of whom 15 paid no more than fifty dollars.

16 (5) The treasurer or deputy treasurer shall certify the report is 17 correct.

18 (6) The treasurer shall report pursuant to RCW 42.17A.235 and 19 42.17A.240:

20 (a) The name and address and the amount contributed by each 21 person contributing goods or services with a fair market value of 22 more than fifty dollars to a fund-raising activity reported under 23 subsection (4) of this section; and

(b) The name and address and the amount paid by each person whose identity can be ascertained, who made a contribution to the candidate or committee aggregating more than fifty dollars at or from such a fund-raising activity.

28 Sec. 20. RCW 42.17A.235 and 2018 c 304 s 7 and 2018 c 111 s 5 29 are each reenacted and amended to read as follows:

30 (1)(a) In addition to the information required under RCW 31 42.17A.205 and 42.17A.210, each candidate or political committee must 32 file with the commission a report of all contributions received and 33 expenditures made as a political committee on the next reporting date 34 pursuant to the timeline established in this section.

35 (b) In addition to the information required under RCW ((42.17A.205)) 42.17A.207 and 42.17A.210, on the day an incidental 36 committee files a statement of organization with the commission, each 37 incidental committee must file with the commission a report of any 38 election campaign expenditures under RCW 42.17A.240(6), as well as 39 S-4501.1/19 Code Rev/RB:eab 34

1 the source of the ten largest cumulative payments of ten thousand 2 dollars or greater it received in the current calendar year from a 3 single person, including any persons tied as the tenth largest source 4 of payments it received, if any.

5 (2) Each treasurer of a candidate or political committee, or an 6 incidental committee, required to file a statement of organization 7 under this chapter, shall file with the commission a report, for each 8 election in which a candidate ((Θ r)), political committee, or 9 <u>incidental committee</u> is participating, containing the information 10 required by RCW 42.17A.240 at the following intervals:

11 (a) On the twenty-first day and the seventh day immediately 12 preceding the date on which the election is held; and

13

(b) On the tenth day of the first full month after the election.

(3) (a) Each treasurer of a candidate or political committee shall 14 file with the commission a report on the tenth day of each month 15 16 during which the candidate or political committee is not 17 participating in an election campaign, only if the committee has received a contribution or made an expenditure in the preceding 18 calendar month and either the total contributions received or total 19 expenditures made since the last such report exceed two hundred 20 21 dollars.

22 ((For an)) (b) Each incidental committee $((\tau))$ shall file with the 23 commission a report on the tenth day of each month during which the 24 incidental committee is not otherwise required to report under this 25 section only if the committee has:

26 (((A))) <u>(i)</u> Received a payment that would change the information 27 required under RCW 42.17A.240(2)(((++))) (d) as included in its last 28 report; or

29 (((B))) <u>(ii)</u> Made any election campaign expenditure reportable 30 under RCW 42.17A.240(6) since its last report, and the total election 31 campaign expenditures made since the last report exceed two hundred 32 dollars.

(4) The report filed twenty-one days before the election shall report all contributions received and expenditures made as of the end of one business day before the date of the report. The report filed seven days before the election shall report all contributions received and expenditures made as of the end of one business day before the date of the report. Reports filed on the tenth day of the month shall report all contributions received and expenditures made 1 from the closing date of the last report filed through the last day 2 of the month preceding the date of the current report.

3 (5) For the period beginning the first day of the fourth month preceding the date of the special election, or for the period 4 beginning the first day of the fifth month before the date of the 5 6 general election, and ending on the date of that special or general election, each Monday the treasurer for a candidate or a political 7 committee shall file with the commission a report of each bank 8 deposit made during the previous seven calendar days. The report 9 shall contain the name of each person contributing the funds and the 10 amount contributed by each person. However, persons who contribute no 11 12 more than twenty-five dollars in the aggregate are not required to be identified in the report. A copy of the report shall be retained by 13 the treasurer for ((his or her)) the treasurer's records. In the 14 event of deposits made by candidates, political committee members, or 15 16 paid staff other than the treasurer, the copy shall be immediately provided to the treasurer for ((his or her)) the treasurer's records. 17 Each report shall be certified as correct by the treasurer. 18

(6) (a) The treasurer for a candidate or a political committee 19 shall maintain books of account accurately reflecting all 20 21 contributions and expenditures on a current basis within five business days of receipt or expenditure. During the ten calendar days 22 23 immediately preceding the date of the election the books of account shall be kept current within one business day. As specified in the 24 25 political committee's statement of organization filed under RCW 42.17A.205, the books of account must be open for public inspection 26 by appointment at a place agreed upon by both the treasurer and the 27 28 requestor, for inspections between 9:00 a.m. and 5:00 p.m. on any day 29 from the tenth calendar day immediately before the election through the day immediately before the election, other than Saturday, Sunday, 30 31 or a legal holiday. It is a violation of this chapter for a candidate or political committee to refuse to allow and keep an appointment for 32 33 an inspection to be conducted during these authorized times and days. The appointment must be allowed at an authorized time and day for 34 such inspections that is within forty-eight hours of the time and day 35 that is requested for the inspection. The treasurer may provide 36 digital access or copies of the books of account 37 in lieu of scheduling an appointment at a designated place for inspection. If 38 39 the treasurer and requestor are unable to agree on a location and the 40 treasurer has not provided digital access to the books of account,

1 the default location for an appointment shall be a place of public 2 accommodation selected by the treasurer within a reasonable distance 3 from the treasurer's office.

4 (b) At the time of making the appointment, a person wishing to 5 inspect the books of account must provide the treasurer the name and 6 telephone number of the person wishing to inspect the books of 7 account. The person inspecting the books of account must show photo 8 identification before the inspection begins.

9 (c) A treasurer may refuse to show the books of account to any 10 person who does not make an appointment or provide the required 11 identification. The commission may issue limited rules to modify the 12 requirements set forth in this section in consideration of other 13 technology and best practices.

14 (7) Copies of all reports filed pursuant to this section shall be 15 readily available for public inspection by appointment, pursuant to 16 subsection (6) of this section.

17 (8) The treasurer or candidate shall preserve books of account, 18 bills, receipts, and all other financial records of the campaign or 19 political committee for not less than ((two)) <u>five</u> calendar years 20 following the year during which the transaction occurred or for any 21 longer period as otherwise required by law.

(9) All reports filed pursuant to subsection (1) or (2) of this
 section shall be certified as correct by the candidate and the
 treasurer.

(10) Where there is not a pending complaint concerning a report, it is not evidence of a violation of this section to submit an amended report within twenty-one days of filing an ((underlying)) initial report if:

29

(a) The report is accurately amended;

30 (b) The ((corrected)) <u>amended</u> report is filed more than thirty 31 days before an election;

32 (c) The total aggregate dollar amount of the adjustment for the 33 ((individual)) <u>amended</u> report is within three times the contribution 34 limit per election or two hundred dollars, whichever is greater; and

35 (d) The committee reported all information that was available to 36 it at the time of filing, or made a good-faith effort to do so, or if 37 a refund of a contribution or expenditure is being reported.

38 (11)(a) When there is no outstanding debt or obligation, the 39 campaign fund is closed, the campaign is concluded in all respects, 40 and the <u>political</u> committee has ceased to function and intends to Code Rev/RB:eab 37 S-4501.1/19 dissolve, the treasurer shall file a final report. Upon submitting a final report, the <u>political</u> committee <u>so intending to dissolve</u> must file notice of intent to dissolve with the commission and the commission must post the notice on its web site.

5 (b) Any <u>political</u> committee may dissolve sixty days after it 6 files its notice to dissolve, only if:

7 (i) The political committee does not make any expenditures other 8 than those related to the dissolution process or engage in any 9 political activity or any other activities that generate additional 10 reporting requirements under this chapter after filing such notice;

(ii) No complaint or court action under this chapter is pending against the political committee; and

13 (iii) All penalties assessed by the commission or court order 14 ((are)) have been paid by the political committee.

15 (c) The political committee must continue to report regularly as 16 required under this chapter until all the conditions under (b) of 17 this subsection are resolved.

18 (d) ((The treasurer may not close the political committee's bank 19 account before the political committee has dissolved.

20 Upon dissolution, the commission must issue (e))) an 21 acknowledgment of dissolution, the duties of the treasurer shall cease, and there shall be no further obligations under this chapter. 22 23 Dissolution does not absolve the candidate or board of the committee from responsibility for any future obligations resulting from the 24 25 finding after dissolution of a violation committed prior to dissolution. 26

27 (((-9))) (12) The commission must adopt rules for the dissolution 28 of incidental committees.

Sec. 21. RCW 42.17A.240 and 2018 c 304 s 8 and 2018 c 111 s 6 are each reenacted and amended to read as follows:

Each report required under RCW 42.17A.235 (1) ((and (2))) through 31 (4) must be certified as correct by the treasurer and the candidate 32 and shall disclose the following, except ((that the commission may 33 suspend or modify reporting requirements for contributions received 34 by an incidental committee in cases of manifestly unreasonable 35 hardship under RCW 42.17A.120)) an incidental committee only must 36 disclose and certify as correct the information required under 37 38 subsections (2) (d) and (6) of this section:

39 (1) The funds on hand at the beginning of the period;

Code Rev/RB:eab

S-4501.1/19

1 (2) The name and address of each person who has made one or more 2 contributions during the period, together with the money value and 3 date of each contribution and the aggregate value of all 4 contributions received from each person during the campaign, or in 5 the case of a continuing political committee, the current calendar 6 year, with the following exceptions:

7 (a) <u>Pledges in the aggregate of less than one hundred dollars</u>
8 <u>from any one person need not be reported;</u>

9 (b) Income that results from a fund-raising activity conducted in 10 accordance with RCW 42.17A.230 may be reported as one lump sum, with 11 the exception of that portion received from persons whose names and 12 addresses are required to be included in the report required by RCW 13 42.17A.230;

14 (((b))) <u>(c)</u> Contributions of no more than twenty-five dollars in 15 the aggregate from any one person during the election campaign may be 16 reported as one lump sum if the treasurer maintains a separate and 17 private list of the name, address, and amount of each such 18 contributor;

(((c))) <u>(d)</u> Payments received by an incidental committee from any 19 one person need not be reported unless the person is one of the 20 21 committee's ten largest sources of payments received, including any 22 persons tied as the tenth largest source of payments received, during the current calendar year, and the value of the cumulative payments 23 received from that person during the current calendar year is ten 24 25 thousand dollars or greater. For payments to incidental committees 26 from multiple persons received in aggregated form, any payment of more than ten thousand dollars from any single person must be 27 28 reported, but the aggregated payment itself may not be reported. The commission may suspend or modify reporting requirements for payments 29 30 received by an incidental committee in cases of manifestly 31 unreasonable hardship under this chapter;

32 (((d))) <u>(e)</u> Payments from private foundations organized under 33 section 501(c)(3) of the internal revenue code to an incidental 34 committee do not have to be reported if:

35 (i) The private foundation is contracting with the incidental 36 committee for a specific purpose other than election campaign 37 purposes;

38 (ii) Use of the funds for election campaign purposes is 39 explicitly prohibited by contract; and

S-4501.1/19

(iii) Funding from the private foundation represents less than
 twenty-five percent of the incidental committee's total budget;

3 (((e) For purposes of this subsection,)) (f) Commentary or 4 analysis on a ballot ((measure)) proposition by an incidental 5 committee is not considered a contribution if it does not advocate 6 specifically to vote for or against the ballot ((measure)) 7 proposition; and

8 (((f))) <u>(g)</u> The money value of contributions of postage is the 9 face value of the postage;

10 (3) Each loan, promissory note, or security instrument to be used 11 by or for the benefit of the candidate or political committee made by 12 any person, including the names and addresses of the lender and each 13 person liable directly, indirectly or contingently and the date and 14 amount of each such loan, promissory note, or security instrument;

15

(4) All other contributions not otherwise listed or exempted;

16 (5) The name and address of each candidate or political committee 17 to which any transfer of funds was made, including the amounts and 18 dates of the transfers;

(6) The name and address of each person to whom an expenditure 19 was made in the aggregate amount of more than fifty dollars during 20 21 the period covered by this report, the amount, date, and purpose of each expenditure, and the total sum of all expenditures. 22 An incidental committee only must report on expenditures, made and 23 reportable as contributions as defined in RCW 42.17A.005, to election 24 25 campaigns. For purposes of this subsection, commentary or analysis on 26 a ballot ((measure)) proposition by an incidental committee is not considered an expenditure if it does not advocate specifically to 27 vote for or against the ballot ((measure)) proposition; 28

(7) The name ((and)), address, and electronic contact information of each person ((directly compensated)) to whom an expenditure was made for soliciting or procuring signatures on an initiative or referendum petition, the amount of the compensation to each person, and the total expenditures made for this purpose. Such expenditures shall be reported under this subsection in addition to what is required to be reported under subsection (6) of this section;

36 (8) (a) The name and address of any person and the amount owed for 37 any debt with a value of more than seven hundred fifty dollars that 38 has not been paid for any invoices submitted, goods received, or 39 services performed, within five business days during the period

within thirty days before an election, or within ten business days
 during any other period.

3 (b) For purposes of this subsection, debt does not include((\div

4 (i)) <u>r</u>egularly recurring expenditures of the same amount that 5 have already been reported at least once and that are not late or 6 outstanding((; or

7 (ii) Any obligations already reported to pay for goods and 8 services made by a third party on behalf of a candidate or political 9 committee after the original payment or debt to that party has been 10 reported));

11

(9) The surplus or deficit of contributions over expenditures;

12 (10) The disposition made in accordance with RCW 42.17A.430 of 13 any surplus funds; and

14 (11) Any other information required by the commission by rule in 15 conformance with the policies and purposes of this chapter.

16 Sec. 22. RCW 42.17A.255 and 2011 c 60 s 24 are each amended to 17 read as follows:

18 (1) For the purposes of this section the term "independent expenditure" means any expenditure that is made in support of or in 19 opposition to any candidate or ballot proposition and is not 20 otherwise required to be reported pursuant to RCW ((42.17A.220)) 21 42.17A.225, 42.17A.235, and 42.17A.240. "Independent expenditure" 22 does not include: An internal political communication primarily 23 24 limited to the contributors to a political party organization or political action committee, or the officers, management staff, and 25 stockholders of a corporation or similar enterprise, or the members 26 27 of a labor organization or other membership organization; or the rendering of personal services of the sort commonly performed by 28 volunteer campaign workers, or incidental expenses personally 29 30 incurred by volunteer campaign workers not in excess of fifty dollars 31 personally paid for by the worker. "Volunteer services," for the purposes of this section, means services or labor for which the 32 individual is not compensated by any person. 33

34 (2) Within five days after the date of making an independent 35 expenditure that by itself or when added to all other such 36 independent expenditures made during the same election campaign by 37 the same person equals one hundred dollars or more, or within five 38 days after the date of making an independent expenditure for which no 39 reasonable estimate of monetary value is practicable, whichever

Code Rev/RB:eab

S-4501.1/19

1 occurs first, the person who made the independent expenditure shall 2 file with the commission an initial report of all independent 3 expenditures made during the campaign prior to and including such 4 date.

5 (3) At the following intervals each person who is required to 6 file an initial report pursuant to subsection (2) of this section 7 shall file with the commission a further report of the independent 8 expenditures made since the date of the last report:

9 (a) On the twenty-first day and the seventh day preceding the 10 date on which the election is held; and

11

(b) On the tenth day of the first month after the election; and

12 (c) On the tenth day of each month in which no other reports are 13 required to be filed pursuant to this section. However, the further 14 reports required by this subsection (3) shall only be filed if the 15 reporting person has made an independent expenditure since the date 16 of the last previous report filed.

The report filed pursuant to ((paragraph)) (a) of this subsection (3) shall be the final report, and upon submitting such final report the duties of the reporting person shall cease, and there shall be no obligation to make any further reports.

(4) All reports filed pursuant to this section shall be certifiedas correct by the reporting person.

(5) Each report required by subsections (2) and (3) of this section shall disclose for the period beginning at the end of the period for the last previous report filed or, in the case of an initial report, beginning at the time of the first independent expenditure, and ending not more than one business day before the date the report is due:

(a) The name ((and)), address, and electronic contact information
 of the person filing the report;

31 (b) The name and address of each person to whom an independent 32 expenditure was made in the aggregate amount of more than fifty dollars, and the amount, date, and purpose of each such expenditure. 33 If no reasonable estimate of the monetary value of a particular 34 independent expenditure is practicable, it is sufficient to report 35 instead a precise description of services, property, or rights 36 furnished through the expenditure and where appropriate to attach a 37 copy of the item produced or distributed by the expenditure; 38

39 (c) The total sum of all independent expenditures made during the 40 campaign to date; and

Code Rev/RB:eab

S-4501.1/19

1 (d) Such other information as shall be required by the commission 2 by rule in conformance with the policies and purposes of this 3 chapter.

4 Sec. 23. RCW 42.17A.260 and 2010 c 204 s 413 are each amended to 5 read as follows:

6 (1) The sponsor of political advertising ((who)) shall file a
7 special report to the commission within twenty-four hours of, or on
8 the first working day after, the date the political advertising is
9 first published, mailed, or otherwise presented to the public, if the
10 political advertising:

11 (a) Is published, mailed, or otherwise presented to the public within twenty-one days of an election((, publishes, mails, or 12 otherwise presents to the public political advertising supporting or 13 opposing a candidate or ballot proposition that qualifies as an 14 independent expenditure with a fair market value of one thousand 15 16 dollars or more shall deliver, either electronically or in written form, a special report to the commission within twenty-four hours of, 17 or on the first working day after, the date the political advertising 18 is first published, mailed, or otherwise presented to the public)); 19 20 and

21 <u>(b) Either:</u>

(i) Qualifies as an independent expenditure with a fair market value or actual cost of one thousand dollars or more, for political advertising supporting or opposing a candidate; or

25 <u>(ii) Has a fair market value or actual cost of one thousand</u> 26 <u>dollars or more, for political advertising supporting or opposing a</u> 27 <u>ballot proposition</u>.

(2) If a sponsor is required to file a special report under this 28 29 section, the sponsor shall also deliver to the commission within the 30 delivery period established in subsection (1) of this section a 31 special report for each subsequent independent expenditure of any size supporting or opposing the same candidate who was the subject of 32 the previous independent expenditure, supporting or opposing that 33 candidate's opponent, or, in the case of a subsequent expenditure of 34 any size made in support of or in opposition to a ballot proposition 35 not otherwise required to be reported pursuant to RCW 42.17A.225, 36 42.17A.235, or 42.17A.240, supporting or opposing the same ballot 37 38 proposition that was the subject of the previous ((independent)) 39 expenditure.

- 1
- (3) The special report must include:

2 (a) The name and address of the person making the expenditure;

3 (b) The name and address of the person to whom the expenditure 4 was made;

5

(c) A detailed description of the expenditure;

6 (d) The date the expenditure was made and the date the political 7 advertising was first published or otherwise presented to the public;

8

(e) The amount of the expenditure;

9 (f) The name of the candidate supported or opposed by the 10 expenditure, the office being sought by the candidate, and whether 11 the expenditure supports or opposes the candidate; or the name of the 12 ballot proposition supported or opposed by the expenditure and 13 whether the expenditure supports or opposes the ballot proposition; 14 and

15

(g) Any other information the commission may require by rule.

16 (4) All persons required to report under RCW 42.17A.225, 17 42.17A.235, 42.17A.240, 42.17A.255, and 42.17A.305 are subject to the 18 requirements of this section. The commission may determine that 19 reports filed pursuant to this section also satisfy the requirements 20 of RCW 42.17A.255.

21 (5) The sponsor of independent expenditures supporting а candidate or opposing that candidate's opponent required to report 22 under this section shall file with each required report an affidavit 23 24 or declaration of the person responsible for making the independent 25 expenditure that the expenditure was not made in cooperation, 26 consultation, or concert with, or at the request or suggestion of, 27 the candidate, the candidate's authorized committee, or the candidate's agent, or with the encouragement or approval of the 28 29 candidate, the candidate's authorized committee, or the candidate's 30 agent.

31 Sec. 24. RCW 42.17A.265 and 2010 c 204 s 414 are each amended to 32 read as follows:

(1) Treasurers shall prepare and deliver to the commission a special report when a contribution or aggregate of contributions totals one thousand dollars or more, is from a single person or entity, and is received during a special reporting period.

37 (2) A political committee shall prepare and deliver to the38 commission a special report when it makes a contribution or an

1 aggregate of contributions to a single entity that totals one 2 thousand dollars or more during a special reporting period.

3 (3) An aggregate of contributions includes only those 4 contributions made to or received from a single entity during any one 5 special reporting period. Any subsequent contribution of any size 6 made to or received from the same person or entity during the special 7 reporting period must also be reported.

8 (4) Special reporting periods, for purposes of this section,9 include:

10 (a) The period beginning on the day after the last report 11 required by RCW 42.17A.235 and 42.17A.240 to be filed before a 12 primary and concluding on the end of the day before that primary;

13 (b) The period twenty-one days preceding a general election; and

14 (c) An aggregate of contributions includes only those 15 contributions received from a single entity during any one special 16 reporting period or made by the contributing political committee to a 17 single entity during any one special reporting period.

(5) If a campaign treasurer files a special report under this 18 section for one or more contributions received from a single entity 19 during a special reporting period, the treasurer shall also file a 20 special report under this section for each subsequent contribution of 21 22 any size which is received from that entity during the special reporting period. If a political committee files a special report 23 under this section for a contribution or contributions made to a 24 25 single entity during a special reporting period, the political committee shall also file a special report for each subsequent 26 27 contribution of any size which is made to that entity during the 28 special reporting period.

(6) Special reports required by this section shall be delivered 29 electronically, or in written form((, including but not limited to 30 31 mailgram, telegram, or nightletter. The special report may be transmitted orally by telephone to the commission if the written form 32 of the report is postmarked and mailed to the commission or the 33 electronic filing is transferred to the commission within the 34 delivery periods established in (a) and (b) of this subsection)) if 35 an electronic alternative is not available. 36

37 (a) The special report required of a contribution recipient under
 38 subsection (1) of this section shall be delivered to the commission
 39 within forty-eight hours of the time, or on the first working day
 40 after: The contribution of one thousand dollars or more is received
 Code Rev/RB:eab
 45
 S-4501.1/19

by the candidate or treasurer; the aggregate received by the candidate or treasurer first equals one thousand dollars or more; or any subsequent contribution from the same source is received by the candidate or treasurer.

(b) The special report required of a contributor under subsection 5 6 (2) of this section or RCW 42.17A.625 shall be delivered to the commission, and the candidate or political committee to whom the 7 contribution or contributions are made, within twenty-four hours of 8 the time, or on the first working day after: The contribution is 9 made; the aggregate of contributions made first equals one thousand 10 11 dollars or more; or any subsequent contribution to the same person or 12 entity is made.

13 (7) The special report shall include:

14 (a) The amount of the contribution or contributions;

15 (b) The date or dates of receipt;

16 (c) The name and address of the donor;

17 (d) The name and address of the recipient; and

18 (e) Any other information the commission may by rule require.

(8) Contributions reported under this section shall also bereported as required by other provisions of this chapter.

(9) The commission shall prepare daily a summary of the special
 reports made under this section and RCW 42.17A.625.

(10) Contributions governed by this section include, but are not limited to, contributions made or received indirectly through a third party or entity whether the contributions are or are not reported to the commission as earmarked contributions under RCW 42.17A.270.

27 Sec. 25. RCW 42.17A.305 and 2010 c 204 s 502 are each amended to 28 read as follows:

(1) A payment for or promise to pay for any electioneering communication shall be reported to the commission by the sponsor on forms the commission shall develop by rule to include, at a minimum, the following information:

33

Code Rev/RB:eab

(a) Name and address of the sponsor;

34 (b) Source of funds for the communication, including:

(i) General treasury funds. The name and address of businesses, unions, groups, associations, or other organizations using general treasury funds for the communication, however, if a business, union, group, association, or other organization undertakes a special solicitation of its members or other persons for an electioneering

1 communication, or it otherwise receives funds for an electioneering 2 communication, that entity shall report pursuant to (b)(ii) of this 3 subsection;

4 (ii) Special solicitations and other funds. The name, address, 5 and, for individuals, occupation and employer, of a person whose 6 funds were used to pay for the electioneering communication, along 7 with the amount, if such funds from the person have exceeded two 8 hundred fifty dollars in the aggregate for the electioneering 9 communication; and

10 (iii) Any other source information required or exempted by the 11 commission by rule;

12 (c) Name and address of the person to whom an electioneering 13 communication related expenditure was made;

14 (d) A detailed description of each expenditure of more than one 15 hundred dollars;

16 (e) The date the expenditure was made and the date the 17 electioneering communication was first broadcast, transmitted, 18 mailed, erected, distributed, or otherwise published;

19 (f) The amount of the expenditure;

20 (g) The name of each candidate clearly identified in the 21 electioneering communication, the office being sought by each 22 candidate, and the amount of the expenditure attributable to each 23 candidate; and

24 (h) Any other information the commission may require or exempt by 25 rule.

(2) Electioneering communications shall be reported as follows: The sponsor of an electioneering communication shall report to the commission within twenty-four hours of, or on the first working day after, the date the electioneering communication is broadcast, transmitted, mailed, erected, distributed, <u>digitally or otherwise</u>, or otherwise published.

32 (3) Electioneering communications shall be reported 33 electronically by the sponsor using software provided or approved by 34 the commission. The commission may make exceptions on a case-by-case 35 basis for a sponsor who lacks the technological ability to file 36 reports using the electronic means provided or approved by the 37 commission.

(4) All persons required to report under RCW 42.17A.225,
 42.17A.235, 42.17A.240, and 42.17A.255 are subject to the
 requirements of this section, although the commission may determine
 Code Rev/RB:eab
 47
 S-4501.1/19

by rule that persons filing according to those sections may be exempt from reporting some of the information otherwise required by this section. The commission may determine that reports filed pursuant to this section also satisfy the requirements of RCW 42.17A.255 and 42.17A.260.

6 (5) Failure of any sponsor to report electronically under this 7 section shall be a violation of this chapter.

8 Sec. 26. RCW 42.17A.345 and 2010 c 204 s 508 are each amended to 9 read as follows:

10 (1) Each commercial advertiser who has accepted or provided political advertising or electioneering communications during the 11 election campaign shall maintain ((documents and)) current books of 12 13 account and related materials as provided by rule that shall be open for public inspection during normal business hours during the 14 15 campaign and for a period of no less than ((three)) five years after the date of the applicable election. The documents and books of 16 17 account shall specify:

18 (a) The names and addresses of persons from whom it accepted19 political advertising or electioneering communications;

20 21 (b) The exact nature and extent of the services rendered; and

(c) The total cost and the manner of payment for the services.

(2) At the request of the commission, each commercial advertiser required to comply with subsection (1) of this section shall ((deliver)) provide to the commission copies of the information that must be maintained and be open for public inspection pursuant to subsection (1) of this section.

27 Sec. 27. RCW 42.17A.420 and 2018 c 111 s 7 are each amended to 28 read as follows:

(1) It is a violation of this chapter for any person to make, or for any candidate or political committee to accept from any one person, contributions reportable under RCW 42.17A.240 in the aggregate exceeding fifty thousand dollars for any campaign for statewide office or exceeding five thousand dollars for any other campaign subject to the provisions of this chapter within twenty-one days of a general election. This subsection does not apply to:

36 <u>(a) C</u>ontributions made by, or accepted from, a bona fide 37 political party as defined in this chapter, excluding the county

1 central committee or legislative district committee((. This
2 subsection does not apply to));

3 (b) Contributions made to, or received by, a ballot proposition 4 committee; or

5 (c) Payments received by an incidental committee.

6 (2) Contributions governed by this section include, but are not 7 limited to, contributions made or received indirectly through a third 8 party or entity whether the contributions are or are not reported to 9 the commission as earmarked contributions under RCW 42.17A.270.

10 Sec. 28. RCW 42.17A.475 and 2010 c 204 s 611 are each amended to 11 read as follows:

(1) A person may not make a contribution of more than ((eighty))
<u>one hundred</u> dollars, other than an in-kind contribution, except by a
written instrument containing the name of the donor and the name of
the payee.

16 (2) A political committee may not make a contribution, other than 17 in-kind, except by a written instrument containing the name of the 18 donor and the name of the payee.

19 Sec. 29. RCW 42.17A.600 and 2010 c 204 s 801 are each amended to 20 read as follows:

(1) Before lobbying, or within thirty days after being employed
as a lobbyist, whichever occurs first, <u>unless exempt under RCW</u>
<u>42.17A.610</u>, a lobbyist shall register by filing with the commission a
lobbyist registration statement, in such detail as the commission
shall prescribe, that includes the following information:

(a) The lobbyist's name, permanent business address, <u>electronic</u>
 <u>contact information</u>, and any temporary residential and business
 addresses in Thurston county during the legislative session;

29 (b) The name, address and occupation or business of the 30 lobbyist's employer;

31

(c) The duration of the lobbyist's employment;

32 (d) The compensation to be received for lobbying, the amount to33 be paid for expenses, and what expenses are to be reimbursed;

(e) Whether the lobbyist is employed solely as a lobbyist or whether the lobbyist is a regular employee performing services for ((his or her)) the lobbyist's employer which include but are not limited to the influencing of legislation;

38 (f) The general subject or subjects to be lobbied;

Code Rev/RB:eab

S-4501.1/19

(g) A written authorization from each of the lobbyist's employers
 confirming such employment;

3 (h) The name ((and)), address, and electronic contact information
4 of the person who will have custody of the accounts, bills, receipts,
5 books, papers, and documents required to be kept under this chapter;

6 (i) If the lobbyist's employer is an entity (including, but not limited to, business and trade associations) whose members include, 7 or which as a representative entity undertakes lobbying activities 8 for, businesses, groups, associations, or organizations, the name and 9 address of each member of such entity or person represented by such 10 entity whose fees, dues, payments, or other consideration paid to 11 such entity during either of the prior two years have exceeded five 12 hundred dollars or who is obligated to or has agreed to pay fees, 13 dues, payments, or other consideration exceeding five hundred dollars 14 to such entity during the current year. 15

16 (2) Any lobbyist who receives or is to receive compensation from 17 more than one person for lobbying shall file a separate notice of 18 representation for each person. However, if two or more persons are 19 jointly paying or contributing to the payment of the lobbyist, the 20 lobbyist may file a single statement detailing the name, business 21 address, and occupation of each person paying or contributing and the 22 respective amounts to be paid or contributed.

(3) Whenever a change, modification, or termination of the lobbyist's employment occurs, the lobbyist shall file with the commission an amended registration statement within one week of the change, modification, or termination.

(4) Each registered lobbyist shall file a new registration statement, revised as appropriate, on the second Monday in January of each odd-numbered year. Failure to do so terminates the lobbyist's registration.

31 Sec. 30. RCW 42.17A.605 and 2010 c 204 s 802 are each amended to 32 read as follows:

Each lobbyist shall at the time ((he or she)) the lobbyist 33 registers submit <u>electronically</u> to the commission a recent photograph 34 of ((himself or herself)) the lobbyist of a size and format as 35 determined by rule of the commission, together with the name of the 36 lobbyist's employer, the length of ((his or her)) the lobbyist's 37 38 employment as a lobbyist before the legislature, a brief biographical description, and any other information ((he or she)) the lobbyist may 39 Code Rev/RB:eab 50 S-4501.1/19

1 wish to submit not to exceed fifty words in length. The photograph 2 and information shall be published by the commission ((at least 3 biennially in a booklet form for distribution to legislators and the 4 public)) on its web site.

5 Sec. 31. RCW 42.17A.610 and 2010 c 204 s 803 are each amended to 6 read as follows:

7 The following persons and activities are exempt from registration 8 and reporting under RCW 42.17A.600, 42.17A.615, and 42.17A.640:

9 (1) Persons who limit their lobbying activities to appearing 10 before public sessions of committees of the legislature, or public 11 hearings of state agencies;

12 (2) Activities by lobbyists or other persons whose participation
 13 has been solicited by an agency under RCW 34.05.310(2);

14 (3) News or feature reporting activities and editorial comment by 15 working members of the press, radio, <u>digital media</u>, or television and 16 the publication or dissemination thereof by a newspaper, book 17 publisher, regularly published periodical, radio station, <u>digital</u> 18 <u>platform</u>, or television station;

(4) Persons who lobby without compensation or other consideration 19 for acting as a lobbyist, if the person makes no expenditure for or 20 on behalf of any member of the legislature or elected official or 21 22 public officer or employee of the state of Washington in connection with such lobbying. The exemption contained in this subsection is 23 24 intended to permit and encourage citizens of this state to lobby any legislator, public official, or state agency without incurring any 25 registration or reporting obligation provided they do not exceed the 26 27 limits stated above. Any person exempt under this subsection (4) may at ((his or her)) the person's option register and report under this 28 29 chapter;

30 (5) Persons who restrict their lobbying activities to no more than four days or parts of four days during any three-month period 31 and whose total expenditures during such three-month period for or on 32 behalf of any one or more members of the legislature or state elected 33 officials or public officers or employees of the state of Washington 34 in connection with such lobbying do not exceed twenty-five dollars. 35 The commission shall adopt rules to require disclosure by persons 36 exempt under this subsection or their employers or entities which 37 38 sponsor or coordinate the lobbying activities of such persons if it determines that such regulations are necessary to prevent frustration 39 Code Rev/RB:eab 51 S-4501.1/19

1 of the purposes of this chapter. Any person exempt under this
2 subsection (5) may at ((his or her)) the person's option register and
3 report under this chapter;

4 (6) The governor;

5 (7) The lieutenant governor;

6 (8) Except as provided by RCW 42.17A.635(1), members of the 7 legislature;

8 (9) Except as provided by RCW 42.17A.635(1), persons employed by 9 the legislature for the purpose of aiding in the preparation or 10 enactment of legislation or the performance of legislative duties;

(10) Elected officials, and officers and employees of any agency reporting under RCW 42.17A.635(5).

13 Sec. 32. RCW 42.17A.615 and 2010 c 204 s 804 are each amended to 14 read as follows:

(1) Any lobbyist registered under RCW 42.17A.600 and any person who lobbies shall file <u>electronically</u> with the commission monthly reports of ((<u>his or her</u>)) <u>the lobbyist's or person's</u> lobbying activities. The reports shall be made in the form and manner prescribed by the commission and must be signed by the lobbyist. The monthly report shall be filed within fifteen days after the last day of the calendar month covered by the report.

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(2) The monthly report shall contain:

(a) The totals of all expenditures for lobbying activities made 23 24 or incurred by the lobbyist or on behalf of the lobbyist by the lobbyist's employer during the period covered by the report. 25 Expenditure totals for lobbying activities shall be segregated 26 27 according to financial category, including compensation; food and accommodations; advertising; travel; 28 refreshments; living contributions; and other expenses or services. Each individual 29 30 expenditure of more than twenty-five dollars for entertainment shall 31 be identified by date, place, amount, and the names of all persons taking part in the entertainment, along with the dollar amount 32 attributable to each person, including the lobbyist's portion. 33

34 (b) In the case of a lobbyist employed by more than one employer, 35 the proportionate amount of expenditures in each category incurred on 36 behalf of each of the lobbyist's employers.

37 (c) An itemized listing of each contribution of money or of
 38 tangible or intangible personal property, whether contributed by the
 39 lobbyist personally or delivered or transmitted by the lobbyist, to
 Code Rev/RB:eab
 52
 S-4501.1/19

any candidate, elected official, or officer or employee of any 1 agency, or any political committee supporting or opposing any ballot 2 proposition, or for or on behalf of any candidate, elected official, 3 or officer or employee of any agency, or any political committee 4 supporting or opposing any ballot proposition. All contributions made 5 6 to, or for the benefit of, any candidate, elected official, or 7 officer or employee of any agency, or any political committee supporting or opposing any ballot proposition shall be identified by 8 date, amount, and the name of the candidate, elected official, or 9 officer or employee of any agency, or any political committee 10 supporting or opposing any ballot proposition receiving, or to be 11 12 benefited by each such contribution.

(d) The subject matter of proposed legislation or other legislative activity or rule making under chapter 34.05 RCW, the state administrative procedure act, and the state agency considering the same, which the lobbyist has been engaged in supporting or opposing during the reporting period, unless exempt under RCW 42.17A.610(2).

(e) A listing of each payment for an item specified in RCW
42.52.150(5) in excess of fifty dollars and each item specified in
RCW 42.52.010(((10))) (9) (d) and (f) made to a state elected
official, state officer, or state employee. Each item shall be
identified by recipient, date, and approximate value of the item.

(f) The total expenditures paid or incurred during the reporting 24 25 period by the lobbyist for lobbying purposes, whether through or on 26 behalf of a lobbyist or otherwise, for (i) political advertising as defined in RCW 42.17A.005; and (ii) public relations, telemarketing, 27 polling, or similar activities if the activities, directly or 28 29 indirectly, are intended, designed, or calculated to influence legislation or the adoption or rejection of a rule, standard, or rate 30 31 by an agency under the administrative procedure act. The report shall 32 specify the amount, the person to whom the amount was paid, and a 33 brief description of the activity.

(3) Lobbyists are not required to report the following:

35 (a) Unreimbursed personal living and travel expenses not incurred36 directly for lobbying;

37 (b) Any expenses incurred for ((his or her)) the lobbyist's own 38 living accommodations;

39 (c) Any expenses incurred for ((his or her)) the lobbyist's own 40 travel to and from hearings of the legislature;

Code Rev/RB:eab

34

S-4501.1/19

(d) Any expenses incurred for telephone, and any office expenses,
 including rent and salaries and wages paid for staff and secretarial
 assistance.

4 (4) The commission may adopt rules to vary the content of 5 lobbyist reports to address specific circumstances, consistent with 6 this section. Lobbyist reports are subject to audit by the 7 commission.

8 **Sec. 33.** RCW 42.17A.630 and 2010 c 204 s 807 are each amended to 9 read as follows:

(1) Every employer of a lobbyist registered under this chapter 10 during the preceding calendar year and every person other than an 11 individual ((that)) who made contributions aggregating to more than 12 sixteen thousand dollars or independent expenditures aggregating to 13 more than eight hundred dollars during the preceding calendar year 14 15 shall file with the commission on or before the last day of February 16 of each year a statement disclosing for the preceding calendar year 17 the following information:

(a) The name of each state elected official and the name of each 18 candidate for state office who was elected to the office and any 19 member of the immediate family of those persons to whom the person 20 reporting has paid any compensation in the amount of eight hundred 21 dollars or more during the preceding calendar year for personal 22 employment or professional services, including professional services 23 24 rendered by a corporation, partnership, joint venture, association, union, or other entity in which the person holds any office, 25 directorship, or any general partnership interest, or an ownership 26 27 interest of ten percent or more, the value of the compensation in 28 accordance with the reporting provisions set out in RCW 42.17A.710(((+2))) (3), and the consideration given or performed in 29 30 exchange for the compensation.

31 (b) The name of each state elected official, successful candidate 32 for state office, or members of ((his or her)) the official's or candidate's immediate family to whom the person reporting made 33 expenditures, directly or indirectly, either through a lobbyist or 34 otherwise, the amount of the expenditures and the purpose for the 35 expenditures. For the purposes of this subsection, "expenditure" 36 shall not include any expenditure made by the employer in the 37 38 ordinary course of business if the expenditure is not made for the purpose of influencing, honoring, or benefiting the elected official, 39 Code Rev/RB:eab 54 S-4501.1/19 successful candidate, or member of his immediate family, as an
 elected official or candidate.

3 (c) The total expenditures made by the person reporting for 4 lobbying purposes, whether through or on behalf of a registered 5 lobbyist or otherwise.

6 (d) All contributions made to a political committee supporting or 7 opposing a candidate for state office, or to a political committee 8 supporting or opposing a statewide ballot proposition. Such 9 contributions shall be identified by the name and the address of the 10 recipient and the aggregate amount contributed to each such 11 recipient.

12 (e) The name and address of each registered lobbyist employed by 13 the person reporting and the total expenditures made by the person 14 reporting for each lobbyist for lobbying purposes.

15 (f) The names, offices sought, and party affiliations of 16 candidates for state offices supported or opposed by independent 17 expenditures of the person reporting and the amount of each such 18 expenditure.

(g) The identifying proposition number and a brief description of any statewide ballot proposition supported or opposed by expenditures not reported under (d) of this subsection and the amount of each such expenditure.

23

(h) Any other information the commission prescribes by rule.

(2)(a) Except as provided in (b) of this subsection, an employer 24 25 of a lobbyist registered under this chapter shall file a special report with the commission if the employer makes a contribution or 26 contributions aggregating more than one hundred dollars in a calendar 27 28 month to any one of the following: A candidate, elected official, 29 officer or employee of an agency, or political committee. The report shall identify the date and amount of each such contribution and the 30 31 name of the candidate, elected official, agency officer or employee, 32 or political committee receiving the contribution or to be benefited 33 by the contribution. The report shall be filed on a form prescribed by the commission and shall be filed within fifteen days after the 34 last day of the calendar month during which the contribution was 35 36 made.

37 (b) The provisions of (a) of this subsection do not apply to a 38 contribution that is made through a registered lobbyist and 39 reportable under RCW 42.17A.425.

S-4501.1/19

1 Sec. 34. RCW 42.17A.655 and 2010 c 204 s 812 are each amended to 2 read as follows:

3 (1) A person required to register as a lobbyist under RCW 42.17A.600 shall substantiate financial reports required to be made 4 under this chapter with accounts, bills, receipts, books, papers, and 5 6 other necessary documents and records. All such documents must be obtained and preserved for a period of at least five years from the 7 date of filing the statement containing such items and shall be made 8 available for inspection by the commission at any time. If the terms 9 of the lobbyist's employment contract require that these records be 10 11 turned over to ((his or her)) the lobbyist's employer, responsibility 12 for the preservation and inspection of these records under this subsection shall be with such employer. 13

14 (2) A person required to register as a lobbyist under RCW 15 42.17A.600 shall not:

16 (a) Engage in any lobbying activity before registering as a 17 lobbyist;

18 (b) Knowingly deceive or attempt to deceive a legislator 19 regarding the facts pertaining to any pending or proposed 20 legislation;

(c) Cause or influence the introduction of a bill or amendment to that bill for the purpose of later being employed to secure its defeat;

(d) Knowingly represent an interest adverse to ((his or her)) the
 <u>lobbyist's</u> employer without full disclosure of the adverse interest
 to the employer and obtaining the employer's written consent;

(e) Exercise any undue influence, extortion, or unlawful retaliation upon any legislator due to the legislator's position or vote on any pending or proposed legislation;

30 (f) Enter into any agreement, arrangement, or understanding in 31 which any portion of ((his or her)) <u>the lobbyist's</u> compensation is or 32 will be contingent upon ((his or her)) <u>the lobbyist's</u> success in 33 influencing legislation.

(3) A violation by a lobbyist of this section shall be cause for revocation of ((his or her)) the lobbyist's registration, and may subject the lobbyist and the lobbyist's employer, if the employer aids, abets, ratifies, or confirms the violation, to other civil liabilities as provided by this chapter.

S-4501.1/19

1 Sec. 35. RCW 42.17A.700 and 2010 c 204 s 901 are each amended to 2 read as follows:

3 (1) After January 1st and before April 15th of each year, every elected official and every executive state officer who served for any 4 portion of the preceding year shall electronically file with the 5 commission a statement of financial affairs for the preceding 6 calendar year or for that portion of the year served. ((However, any 7 local elected official whose term of office ends on December 31st 8 shall file the statement required to be filed by this section for the 9 final year of his or her term.)) Any official or officer in office 10 for any period of time in a calendar year, but not in office as of 11 12 January 1st of the following year, may electronically file either within sixty days of leaving office or during the January 1st through 13 April 15th reporting period of that following year. Such filing must 14 include information for the portion of the current calendar year for 15 16 which the official or officer was in office.

17 (2) Within two weeks of becoming a candidate, every candidate 18 shall file with the commission a statement of financial affairs for 19 the preceding twelve months.

(3) Within two weeks of appointment, every person appointed to a 20 21 vacancy in an elective office or executive state officer position 22 during the months of January through November shall file with the 23 commission a statement of financial affairs for the preceding twelve months, except as provided in subsection (4) of this section. For 24 appointments made in December, the appointee must file the statement 25 of financial affairs between January 1st and January 15th of the 26 immediate following year for the preceding twelve-month period ending 27 28 on December 31st.

(4) A statement of a candidate or appointee filed during the period from January 1st to April 15th shall cover the period from January 1st of the preceding calendar year to the time of candidacy or appointment if the filing of the statement would relieve the individual of a prior obligation to file a statement covering the entire preceding calendar year.

35 (5) No individual may be required to file more than once in any 36 calendar year.

37 (6) Each statement of financial affairs filed under this section38 shall be sworn as to its truth and accuracy.

39 (7) Every elected official and every executive state officer 40 shall file with their statement of financial affairs a statement Code Rev/RB:eab 57 S-4501.1/19 certifying that they have read and are familiar with RCW 42.17A.555
 or 42.52.180, whichever is applicable.

3 (8) For the purposes of this section, the term "executive state
4 officer" includes those listed in RCW 42.17A.705.

5 (9) This section does not apply to incumbents or candidates for a 6 federal office or the office of precinct committee officer.

7 Sec. 36. RCW 42.17A.710 and 2010 c 204 s 903 are each amended to 8 read as follows:

9 (1) The statement of financial affairs required by RCW 42.17A.700 10 shall disclose the following information for the reporting individual 11 and each member of ((his or her)) the reporting individual's 12 immediate family:

13

(a) Occupation, name of employer, and business address;

(b) Each bank account, savings account, and insurance policy in 14 15 which a direct financial interest was held that exceeds twenty 16 thousand dollars at any time during the reporting period; each other 17 item of intangible personal property in which a direct financial interest was held that exceeds two thousand dollars during the 18 reporting period; the name, address, and nature of the entity; and 19 20 the nature and highest value of each direct financial interest during the reporting period; 21

(c) The name and address of each creditor to whom the value of two thousand dollars or more was owed; the original amount of each debt to each creditor; the amount of each debt owed to each creditor as of the date of filing; the terms of repayment of each debt; and the security given, if any, for each such debt. Debts arising from a "retail installment transaction" as defined in chapter 63.14 RCW (retail installment sales act) need not be reported;

(d) Every public or private office, directorship, and position held as trustee; except that an elected official or executive state officer need not report the elected official's or executive state officer's service on a governmental board, commission, association, or functional equivalent, when such service is part of the elected official's or executive state officer's official duties;

(e) All persons for whom any legislation, rule, rate, or standard has been prepared, promoted, or opposed for current or deferred compensation. For the purposes of this subsection, "compensation" does not include payments made to the person reporting by the governmental entity for which the person serves as an elected Code Rev/RB:eab 58 S-4501.1/19 official or state executive officer or professional staff member for ((his or her)) the person's service in office; the description of such actual or proposed legislation, rules, rates, or standards; and the amount of current or deferred compensation paid or promised to be paid;

6 (f) The name and address of each governmental entity, 7 corporation, partnership, joint venture, sole proprietorship, 8 association, union, or other business or commercial entity from whom 9 compensation has been received in any form of a total value of two 10 thousand dollars or more; the value of the compensation; and the 11 consideration given or performed in exchange for the compensation;

12 (g) The name of any corporation, partnership, joint venture, association, union, or other entity in which is held any office, 13 directorship, or any general partnership interest, or an ownership 14 interest of ten percent or more; the name or title of that office, 15 16 directorship, or partnership; the nature of ownership interest; and: 17 (i) With respect to a governmental unit in which the official seeks 18 or holds any office or position, if the entity has received compensation in any form during the preceding twelve months from the 19 unit, the value of the compensation 20 governmental and the 21 consideration given or performed in exchange for the compensation; (ii) the name of each governmental unit, corporation, 22 and partnership, joint venture, sole proprietorship, association, union, 23 or other business or commercial entity from which the entity has 24 25 received compensation in any form in the amount of ten thousand 26 dollars or more during the preceding twelve months and the consideration given or performed in exchange for the compensation. As 27 28 used in (g)(ii) of this subsection, "compensation" does not include payment for water and other utility services at rates approved by the 29 Washington state utilities and transportation commission or the 30 31 legislative authority of the public entity providing the service. 32 With respect to any bank or commercial lending institution in which is held any office, directorship, partnership interest, or ownership 33 interest, it shall only be necessary to report either the name, 34 address, and occupation of every director and officer of the bank or 35 commercial lending institution and the average monthly balance of 36 each account held during the preceding twelve months by the bank or 37 commercial lending institution from the governmental entity for which 38 39 the individual is an official or candidate or professional staff 40 member, or all interest paid by a borrower on loans from and all Code Rev/RB:eab 59 S-4501.1/19 1 interest paid to a depositor by the bank or commercial lending 2 institution if the interest exceeds two thousand four hundred 3 dollars;

4 (h) A list, including legal or other sufficient descriptions as 5 prescribed by the commission, of all real property in the state of 6 Washington, the assessed valuation of which exceeds ten thousand 7 dollars in which any direct financial interest was acquired during 8 the preceding calendar year, and a statement of the amount and nature 9 of the financial interest and of the consideration given in exchange 10 for that interest;

(i) A list, including legal or other sufficient descriptions as prescribed by the commission, of all real property in the state of Washington, the assessed valuation of which exceeds ten thousand dollars in which any direct financial interest was divested during the preceding calendar year, and a statement of the amount and nature of the consideration received in exchange for that interest, and the name and address of the person furnishing the consideration;

(j) A list, including legal or other sufficient descriptions as prescribed by the commission, of all real property in the state of Washington, the assessed valuation of which exceeds ten thousand dollars in which a direct financial interest was held. If a description of the property has been included in a report previously filed, the property may be listed, for purposes of this subsection (1) (j), by reference to the previously filed report;

(k) A list, including legal or other sufficient descriptions as prescribed by the commission, of all real property in the state of Washington, the assessed valuation of which exceeds twenty thousand dollars, in which a corporation, partnership, firm, enterprise, or other entity had a direct financial interest, in which corporation, partnership, firm, or enterprise a ten percent or greater ownership interest was held;

32 (1) A list of each occasion, specifying date, donor, and amount, 33 at which food and beverage in excess of fifty dollars was accepted 34 under RCW 42.52.150(5);

(m) A list of each occasion, specifying date, donor, and amount, at which items specified in RCW 42.52.010(((10))) <u>(9)</u> (d) and (f) were accepted; and

(n) Such other information as the commission may deem necessary in order to properly carry out the purposes and policies of this chapter, as the commission shall prescribe by rule.

Code Rev/RB:eab

S-4501.1/19

1	(2) <u>(a) When j</u>	udges,	prosecutors, sheriffs, o:	<u>r their immediate</u>				
2	family members are required to disclose real property that is the							
3	personal residence of the judge, prosecutor, or sheriff, the							
4	requirements of subsection (1)(h) through (k) of this section may be							
5	satisfied for that property by substituting:							
6	(i) The city or town;							
7	(ii) The type of residence, such as a single-family or							
8	multifamily residence, and the nature of ownership; and							
9	(iii) Such other identifying information the commission							
10	prescribes by rule for the mailing address where the property is							
11	located.							
12	(b) Nothing in this subsection relieves the judge, prosecutor, or							
13	sheriff of any other applicable obligations to disclose potential							
14	conflicts or to recuse oneself.							
15	(3)(a) Where an amount is required to be reported under							
16	subsection (1)(a) through (m) of this section, it ((shall be							
17	sufficient to comply with the requirement to report whether the							
18	amount is less than four thousand dollars, at least four thousand							
19	dollars but less than twenty thousand dollars, at least twenty							
20	thousand dollars but less than forty thousand dollars, at least forty							
21	thousand dollars but less than one hundred thousand dollars, or one							
22	hundred thousand dollars or more.)) may be reported within a range as							
23	provided in (b) of this subsection.							
24	<u>(b)</u>							
25		Code A	Less than thirty thousand dollars;					
26		Code B	At least thirty thousand dollars, but less					
27			than sixty thousand dollars;					
28		Code C	At least sixty thousand dollars, but less					

Code C	At least sixty thousand dollars, but less
	than one hundred thousand dollars;
Code D	At least one hundred thousand dollars, but
	less than two hundred thousand dollars;
Code E	At least two hundred thousand dollars, but
	less than five hundred thousand dollars;
Code F	At least five hundred thousand dollars, but
	less than seven hundred and fifty
	thousand dollars;

1	Code G	At least seven hundred fifty thousand
2		dollars, but less than one million dollars;
3		or
4	Code H	One million dollars or more.

5 <u>(c)</u> An amount of stock may be reported by number of shares 6 instead of by market value. No provision of this subsection may be 7 interpreted to prevent any person from filing more information or 8 more detailed information than required.

9 (((3))) <u>(4)</u> Items of value given to an official's or employee's 10 spouse, domestic partner, or family member are attributable to the 11 official or employee, except the item is not attributable if an 12 independent business, family, or social relationship exists between 13 the donor and the spouse, domestic partner, or family member.

14 Sec. 37. RCW 42.17A.750 and 2018 c 304 s 12 are each amended to 15 read as follows:

16 (1) In addition to the penalties in subsection (2) of this 17 section, and any other remedies provided by law, one or more of the 18 following civil remedies and sanctions may be imposed by court order 19 in addition to any other remedies provided by law:

20 (a) If the court finds that the violation of any provision of 21 this chapter by any candidate ((or political)), committee, or 22 incidental committee probably affected the outcome of any election, 23 the result of that election may be held void and a special election 24 held within sixty days of the finding. Any action to void an election 25 shall be commenced within one year of the date of the election in question. It is intended that this remedy be imposed freely in all 26 27 appropriate cases to protect the right of the electorate to an 28 informed and knowledgeable vote.

(b) If any lobbyist or sponsor of any grass roots lobbying campaign violates any of the provisions of this chapter, ((his or her)) <u>the lobbyist's or sponsor's</u> registration may be revoked or suspended and ((he or she)) <u>the lobbyist or sponsor</u> may be enjoined from receiving compensation or making expenditures for lobbying. The imposition of a sanction shall not excuse the lobbyist from filing statements and reports required by this chapter.

36 (c) A person who violates any of the provisions of this chapter 37 may be subject to a civil penalty of not more than ten thousand 38 dollars for each violation. However, a person or entity who violates

1 RCW 42.17A.405 may be subject to a civil penalty of ten thousand 2 dollars or three times the amount of the contribution illegally made 3 or accepted, whichever is greater.

4 (d) When assessing a civil penalty, the court may consider the 5 nature of the violation and any relevant circumstances, including the 6 following factors:

7 (i) The respondent's compliance history, including whether the noncompliance was isolated or limited in nature, indicative of 8 systematic or ongoing problems, or part of a pattern of violations by 9 the respondent, resulted from a knowing or intentional effort to 10 conceal, deceive or mislead, or from collusive behavior, or in the 11 12 case of a political committee or other entity, part of a pattern of violations by the respondent's officers, staff, principal decision 13 14 makers, consultants, or sponsoring organization;

15 (ii) The impact on the public, including whether the 16 noncompliance deprived the public of timely or accurate information 17 during a time-sensitive period or otherwise had a significant or 18 material impact on the public;

(iii) Experience with campaign finance law and procedures or the financing, staffing, or size of the respondent's campaign or organization;

(iv) The amount of financial activity by the respondent during the statement period or election cycle;

(v) Whether the late or unreported activity was within three times the contribution limit per election, including in proportion to the total amount of expenditures by the respondent in the campaign or statement period;

(vi) Whether the respondent or any person benefited politically or economically from the noncompliance;

30 (vii) Whether there was a personal emergency or illness of the 31 respondent or member of ((his or her)) <u>the respondent's</u> immediate 32 family;

33 (viii) Whether other emergencies such as fire, flood, or utility 34 failure prevented filing;

35 (ix) Whether there was commission staff or equipment error, 36 including technical problems at the commission that prevented or 37 delayed electronic filing;

38 (x) The respondent's demonstrated good-faith uncertainty 39 concerning commission staff guidance or instructions;

40 (xi) Whether the respondent is a first-time filer;

Code Rev/RB:eab

S-4501.1/19

1 (xii) Good faith efforts to comply, including consultation with 2 commission staff prior to initiation of enforcement action and 3 cooperation with commission staff during enforcement action and a 4 demonstrated wish to acknowledge and take responsibility for the 5 violation;

6

(xiii) Penalties imposed in factually similar cases; and

(xiv) Other factors relevant to the particular case.

7

8 (e) A person who fails to file a properly completed statement or 9 report within the time required by this chapter may be subject to a 10 civil penalty of ten dollars per day for each day each delinquency 11 continues.

12 (f) Each state agency director who knowingly fails to file 13 statements required by RCW 42.17A.635 shall be subject to personal 14 liability in the form of a civil penalty in the amount of one hundred 15 dollars per statement. These penalties are in addition to any other 16 civil remedies or sanctions imposed on the agency.

(g) A person who fails to report a contribution or expenditure as required by this chapter may be subject to a civil penalty equivalent to the amount not reported as required.

(h) Any state agency official, officer, or employee who is responsible for or knowingly directs or expends public funds in violation of RCW 42.17A.635 (2) or (3) may be subject to personal liability in the form of a civil penalty in an amount that is at least equivalent to the amount of public funds expended in the violation.

(i) The court may enjoin any person to prevent the doing of any
 act herein prohibited, or to compel the performance of any act
 required herein.

29 (2) The commission may refer the following violations for 30 criminal prosecution:

(a) A person who, with actual malice, violates a provision of
 this chapter is guilty of a misdemeanor under chapter 9.92 RCW;

33 (b) A person who, within a five-year period, with actual malice, 34 violates three or more provisions of this chapter is guilty of a 35 gross misdemeanor under chapter 9.92 RCW; and

36 (c) A person who, with actual malice, procures or offers any 37 false or forged document to be filed, registered, or recorded with 38 the commission under this chapter is guilty of a class C felony under 39 chapter 9.94A RCW.

1 Sec. 38. RCW 42.17A.755 and 2018 c 304 s 13 are each amended to 2 read as follows:

3 (1) The commission may initiate or respond to a complaint, 4 request a technical correction, or otherwise resolve matters of 5 compliance with this chapter, in accordance with this section. If a 6 complaint is filed with or initiated by the commission, the 7 commission must:

8 (a) Dismiss the complaint or otherwise resolve the matter in 9 accordance with subsection (2) of this section, as appropriate under 10 the circumstances after conducting a preliminary review;

(b) Initiate an investigation to determine whether ((an actual))
<u>a</u> violation has occurred, conduct hearings, and issue and enforce an
appropriate order, in accordance with chapter 34.05 RCW and
subsection (3) of this section; or

15 (c) Refer the matter to the attorney general, in accordance with 16 subsection (4) of this section.

17 (2) (a) For complaints of ((remedial)) remediable violations or 18 requests for technical corrections, the commission may, by rule, 19 delegate authority to its executive director to resolve these matters 20 in accordance with subsection (1) (a) of this section, provided the 21 executive director consistently applies such authority.

(b) The commission shall, by rule, develop additional processes 22 by which a respondent may agree by stipulation to any allegations and 23 pay a penalty subject to a schedule of violations and penalties, 24 25 unless waived by the commission as provided for in this section. Any stipulation must be referred to the commission for review. 26 If approved or modified by the commission, agreed to by the parties, and 27 28 the respondent complies with all requirements set forth in the 29 stipulation, the matter is then considered resolved and no further action or review is allowed. 30

31 (3) If the commission initiates an investigation, an initial 32 hearing must be held within ninety days of the complaint being filed. 33 Following an investigation, in cases where it chooses to determine 34 whether ((an actual)) <u>a</u> violation has occurred, the commission shall 35 hold a hearing pursuant to the administrative procedure act, chapter 36 34.05 RCW. Any order that the commission issues under this section 37 shall be pursuant to such a hearing.

38 (a) The person against whom an order is directed under this
 39 section shall be designated as the respondent. The order may require
 40 the respondent to cease and desist from the activity that constitutes
 Code Rev/RB:eab
 65 S-4501.1/19

1 a violation and in addition, or alternatively, may impose one or more 2 of the remedies provided in RCW 42.17A.750(1) (b) through (h), or 3 other requirements as the commission determines appropriate to 4 effectuate the purposes of this chapter.

5 (b) The commission may assess a penalty in an amount not to 6 exceed ten thousand dollars per violation, unless the parties 7 stipulate otherwise. Any order that the commission issues under this 8 section that imposes a financial penalty must be made pursuant to a 9 hearing, held in accordance with the administrative procedure act, 10 chapter 34.05 RCW.

11 (c) The commission has the authority to waive a penalty for a 12 first-time ((actual)) violation. A second ((actual)) violation of the same requirement by the same person, regardless if the person or 13 individual committed the ((actual)) violation for a 14 different political committee or incidental committee, shall result in a 15 penalty. Successive ((actual)) violations of the same requirement 16 shall result in successively increased penalties. The commission may 17 18 suspend any portion of an assessed penalty contingent on future compliance with this chapter. The commission must create a schedule 19 to enhance penalties based on repeat ((actual)) violations by the 20 21 person.

(d) Any order issued by the commission is subject to judicial 22 23 review under the administrative procedure act, chapter 34.05 RCW. If the commission's order is not satisfied and no petition for review is 24 25 filed within thirty days, the commission may petition a court of competent jurisdiction of any county in which a petition for review 26 could be filed under that jurisdiction, for an order of enforcement. 27 28 Proceedings in connection with the commission's petition shall be in accordance with RCW 42.17A.760. 29

30 (4) In lieu of holding a hearing or issuing an order under this 31 section, the commission may refer the matter to the attorney general 32 consistent with this section, when the commission believes:

33 (a) Additional authority is needed to ensure full compliance with34 this chapter;

35 (b) An ((actual)) <u>apparent</u> violation potentially warrants a 36 penalty greater than the commission's penalty authority; or

37 (c) The maximum penalty the commission is able to levy is not38 enough to address the severity of the violation.

39 (5) Prior to filing a citizen's action under RCW 42.17A.775, a 40 person who has filed a complaint pursuant to this section must

S-4501.1/19

provide written notice to the attorney general if the commission does not, within 90 days of the complaint being filed with the commission, take action pursuant to subsection (1) of this section. A person must simultaneously provide a copy of the written notice to the commission.

6 Sec. 39. RCW 42.17A.765 and 2018 c 304 s 14 are each amended to 7 read as follows: 8 (1) (a) ((Only after a matter is referred by the commission, under 9 RCW 42.17A.755,)) The attorney general may bring civil actions in the 10 name of the state for any appropriate civil remedy, including but not 11 limited to the special remedies provided in RCW 42.17A.750((-)) upon: (i) Referral by the commission pursuant to RCW 42.17A.755(4); 12 13 (ii) Receipt of a notice provided in accordance with RCW 42.17A.755(5); or 14 15 (iii) Receipt of a notice of intent to commence a citizen's 16 action, as provided under RCW 42.17A.775(3). (b) Within forty-five days of receiving a referral from the 17 commission or notice of the commission's failure to take action 18 provided in accordance with RCW 42.17A.755(5), or within ten days of 19 receiving a citizen's action notice, the attorney general must 20 ((provide notice of his or her)) publish a decision whether to 21 22 commence an action on the attorney general's office web site ((within

forty-five days of receiving the referral, which constitutes state action for purposes of this chapter)). Publication of the decision within the forty-five day period, or ten-day period, whichever is applicable, shall preclude a citizen's action pursuant to RCW 42.17A.775.

28 (((b))) <u>(c)</u> The attorney general should use the enforcement 29 powers in this section in a consistent manner that provides guidance 30 in complying with the provisions of this chapter to candidates, 31 political committees, or other individuals subject to the regulations 32 of this chapter.

33 (2)The attorney general may investigate or cause to be investigated the activities of any person who there is reason to 34 believe is or has been acting in violation of this chapter, and may 35 require any such person or any other person reasonably believed to 36 have information concerning the activities of such person to appear 37 at a time and place designated in the county in which such person 38 resides or is found, to give such information under oath and to 39 Code Rev/RB:eab S-4501.1/19 67

1 produce all accounts, bills, receipts, books, paper and documents 2 which may be relevant or material to any investigation authorized 3 under this chapter.

(3) When the attorney general requires the attendance of any 4 person to obtain such information or produce the accounts, bills, 5 6 receipts, books, papers, and documents that may be relevant or material to any investigation authorized under this chapter, ((he or 7 she)) the attorney general shall issue an order setting forth the 8 time when and the place where attendance is required and shall cause 9 the same to be delivered to or sent by registered mail to the person 10 at least fourteen days before the date fixed for attendance. The 11 12 order shall have the same force and effect as a subpoena, shall be effective statewide, and, upon application of the attorney general, 13 obedience to the order may be enforced by any superior court judge in 14 the county where the person receiving it resides or is found, in the 15 16 same manner as though the order were a subpoena. The court, after 17 hearing, for good cause, and upon application of any person aggrieved by the order, shall have the right to alter, amend, revise, suspend, 18 or postpone all or any part of its provisions. In any case where the 19 order is not enforced by the court according to its terms, the 20 21 reasons for the court's actions shall be clearly stated in writing, 22 and the action shall be subject to review by the appellate courts by 23 certiorari or other appropriate proceeding.

24 Sec. 40. RCW 42.17A.775 and 2018 c 304 s 16 are each amended to 25 read as follows:

(1) A person who has reason to believe that a provision of this chapter is being or has been violated may bring a citizen's action in the name of the state, in accordance with the procedures of this section.

30 (2) A citizen's action may be brought and prosecuted only if the 31 person first has filed a complaint with the commission and:

(a) The commission has not taken action authorized under RCW 32 42.17A.755(1) within ninety days of the complaint being filed with 33 the commission((; and)), and the person who initially filed the 34 35 complaint with the commission provided written notice to the attorney general in accordance with RCW 42.17A.755(5) and the attorney general 36 has not commenced an action, or published a decision whether to 37 38 commence action pursuant to RCW 42.17A.765(1)(b), within forty-five days of receiving the notice; 39

1 (b) For matters referred to the attorney general within ninety 2 days of the commission receiving the complaint, the attorney general 3 has not commenced an action, or published a decision whether to 4 <u>commence an action pursuant to RCW 42.17A.765(1)(b)</u>, within forty-5 five days of receiving referral from the commission; and

6 <u>(c) The person who initially filed the complaint with the</u> 7 <u>commission has provided notice of a citizen's action in accordance</u> 8 <u>with subsection (3) of this section and the commission or the</u> 9 <u>attorney general has not commenced action within the ten days</u> 10 <u>provided under subsection (3) of this section</u>.

initiate the citizen's action, after meeting the 11 (3) То requirements under subsection (2) (a) and (b) of this section, a 12 person must notify the attorney general and the commission that ((he 13 14 or she)) the person will commence a citizen's action within ten days the commission does not take action authorized under RCW 15 if 16 <u>42.17A.755(1)</u>, or((, if applicable,)) the attorney general does not 17 commence an action or publish a decision whether to commence an action pursuant to RCW 42.17A.765(1)(b). The attorney general and the 18 19 commission must notify the other of its decision whether to commence 20 an action.

(4) The citizen's action must be commenced within two years after the date when the alleged violation occurred and may not be commenced against a committee <u>or incidental committee</u> before the end of such period if the committee <u>or incidental committee</u> has received an acknowledgment of dissolution.

26 (5) If the person who brings the citizen's action prevails, the judgment awarded shall escheat to the state, but he or she shall be 27 28 entitled to be reimbursed by the state for reasonable costs and 29 reasonable attorneys' fees the person incurred. In the case of a citizen's action that is dismissed and that the court also finds was 30 31 brought without reasonable cause, the court may order the person commencing the action to pay all trial costs and reasonable 32 attorneys' fees incurred by the defendant. 33

34 Sec. 41. RCW 42.17A.785 and 2018 c 304 s 18 are each amended to 35 read as follows:

36 (1) The public disclosure transparency account is created in the 37 state treasury. All receipts from penalties, sanctions, or other 38 remedies collected pursuant to enforcement actions ((or)), 39 settlements, judgments, or otherwise under this chapter, including Code Rev/RB:eab 69 S-4501.1/19 1 any fees or costs <u>awarded to the state</u>, must be deposited into the 2 account. Moneys in the account may be spent only after appropriation. 3 Moneys in the account may be used only for the implementation of 4 chapter 304, Laws of 2018 and duties under this chapter, and may not 5 be used to supplant general fund appropriations to the commission.

6 (2) Any fees and costs awarded pursuant to RCW 42.17A.775(5) may 7 not be deposited into the public disclosure transparency account or 8 reimbursed from the account or otherwise by the state. Payment and 9 collection of any such fees and costs are the sole responsibility of 10 the person commencing the action and the defendant.

11 NEW SECTION. Sec. 42. The following acts or parts of acts are 12 each repealed: 13 (1) RCW 42.17A.050 (Web site for commission documents) and 2010 c 204 s 201, 1999 c 401 s 9, & 1994 c 40 s 2; 14 15 (2) RCW 42.17A.061 (Access goals) and 2010 c 204 s 203, 2000 c 16 237 s 5, & 1999 c 401 s 2; and 17 (3) RCW 42.17A.245 (Electronic filing-When required) and 2011 c 145 s 4, 2010 c 204 s 410, 2000 c 237 s 4, & 1999 c 401 s 12. 18

19 <u>NEW SECTION.</u> Sec. 43. Sections 35 and 36 of this act take 20 effect January 1, 2020.

21 <u>NEW SECTION.</u> Sec. 44. Except for sections 35 and 36 of this 22 act, this act is necessary for the immediate preservation of the 23 public peace, health, or safety, or support of the state government 24 and its existing public institutions, and takes effect immediately."

<u>SHB 1195</u> - S AMD 781 By Senator Hunt

ADOPTED 04/25/2019

25	On page 1	, line 2 of	the title, afte	r "enforcement;"	strike the
26	remainder of	the title	and insert	"amending RCW	42.17A.001,
27	42.17A.055,	42.17A.065,	42.17A.100,	42.17A.105,	42.17A.110,
28	42.17A.120,	42.17A.125,	42.17A.135,	42.17A.140,	42.17A.205,
29	42.17A.207,	42.17A.215,	42.17A.225,	42.17A.255,	42.17A.260,
30	42.17A.265,	42.17A.305,	42.17A.345,	42.17A.420,	42.17A.475,
31	42.17A.600,	42.17A.605,	42.17A.610,	42.17A.615,	42.17A.630,

Code Rev/RB:eab

42.17A.655, 42.17A.700, 42.17A.710, 42.17A.750, 42.17A.755,
42.17A.765, 42.17A.775, and 42.17A.785; reenacting and amending RCW
42.17A.005, 42.17A.210, 42.17A.230, 42.17A.235, and 42.17A.240;
adding a new section to chapter 42.17A RCW; creating a new section;
repealing RCW 42.17A.050, 42.17A.061, and 42.17A.245; providing an
effective date; and declaring an emergency."

<u>EFFECT:</u> (1) Makes the PDC's review of monetary contribution limits discretionary, rather than mandatory, at least every two years.

(2) Removes a cross-reference to effectuate removal of requirement that dissolving political committees keep bank accounts open.

(3) Removes conflicting provision of current law to effectuate provision in the bill that all PDC filers file reports electronically, with certain exceptions.

(4) Removes provisions allowing Public Disclosure Commission (PDC) commissioners to lobby outside the state if the lobbying activity does not create the appearance of a conflict of interest with PDC duties and does not involve any PDC affiliation.

(5) Prohibits the PDC from posting the personal financial affairs statement of any filer, rather than just those of professional staff members of the legislature, on a web site, while retaining the requirement that personal financial affairs statements be subject to public disclosure upon request.

(6) Removes provision requiring defendants to reimburse successful citizen's action plaintiffs for costs and fees and requires citizen's action judgments to escheat to the state, which then reimburses the plaintiff for costs and fees.

--- END ---