<u>SSB 5623</u> - S AMD 225 By Senator Ericksen

## NOT CONSIDERED 12/23/2019

1 Strike everything after the enacting clause and insert the 2 following:

3 "<u>NEW SECTION.</u> Sec. 1. A new section is added to chapter 4.24 4 RCW to read as follows:

The legislature finds and declares application of this 5 (1)section to pending claims and actions clarifies existing state law 6 7 rather than changes it. Public employees who paid agency or fair share fees as a condition of public employment in accordance with 8 state law and supreme court precedent before June 27, 2018, had no 9 legitimate expectation of receiving that money under any available 10 11 cause of action. Public employers and employee organizations who 12 relied on, and abided by, state law and supreme court precedent in deducting and accepting those fees were not liable to refund them. 13 14 fair share fees paid for collective bargaining Agency or representation that employee organizations were obligated by state 15 law to provide to public employees. Application of this section to 16 17 pending claims will preserve, rather than interfere with, important 18 reliance interests.

(2) Public employers and an employee organization, or any of 19 20 their employees or agents, are not liable for, and have a complete 21 defense to, any claims or actions under the law of this state for 22 requiring, deducting, receiving, or retaining agency or fair share fees from public employees, and current or former public employees do 23 not have standing to pursue these claims or actions, if the fees were 24 25 permitted at the time under the laws of this state then in force and 26 paid, through payroll deduction or otherwise, before June 27, 2018.

(a) This section applies to all claims and actions pending on the
effective date of this section, and to claims and actions filed on or
after the effective date of this section.

30 (b) This section may not be interpreted to infer that any relief 31 made unavailable by this section would otherwise be available.

1 (3) This section is necessary to provide certainty to public 2 employers and employee organizations that relied on state law, and to 3 avoid disruption of public employee labor relations, after the 4 supreme court's decision in *Janus v. American Federation of State*, 5 *County, and Municipal Employees, Council 31* (2018) 138 S.Ct. 2448.

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(4) For purposes of this section:

7 (a) "Employee organization" means any organization that 8 functioned as an exclusive collective bargaining representative for 9 public employees under any statute, ordinance, regulation, or other 10 state or local law, and any labor organization with which it was 11 affiliated.

12 (b) "Public employer" means any public employer including, but not limited to, the state, a court, a city, a county, a city and 13 14 county, a school district, a community college district, an institution of higher education and its board or regents, a transit 15 16 district, any public authority, any public agency, any other political subdivision or public corporation, or any other entity 17 considered a public employer for purposes of the labor relations 18 statutes of Washington. 19

20 Sec. 2. RCW 28B.52.020 and 1991 c 238 s 146 are each amended to 21 read as follows:

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As used in this chapter:

(1) "Employee organization" means any organization which includes as members the academic employees of a college district and which has as one of its purposes the representation of the employees in their employment relations with the college district.

(2) "Academic employee" means any teacher, counselor, librarian,
or department head, who is employed by any college district, whether
full or part time, with the exception of the chief administrative
officer of, and any administrator in, each college district.

(3) "Administrator" means any person employed either full or part 31 time by the college district and who performs administrative 32 functions as at least fifty percent or more of his or her 33 assignments, and has responsibilities to hire, dismiss, or discipline 34 35 other employees. Administrators shall not be members of the bargaining unit unless a majority of such administrators and a 36 majority of the bargaining unit elect by secret ballot for such 37 inclusion pursuant to rules as adopted in accordance with RCW 38 28B.52.080. 39

1 (4) "Commission" means the public employment relations 2 commission.

3 (5) "Unfair labor practice" means any unfair labor practice4 listed in RCW 28B.52.073.

(6) (("Union security provision" means a provision in a 5 6 collective bargaining agreement under which some or all employees in the bargaining unit may be required, as a condition of continued 7 employment on or after the thirtieth day following the beginning of 8 such employment or the effective date of the provision, whichever is 9 10 later, to become a member of the exclusive bargaining representative or pay an agency fee equal to the periodic dues and initiation fees 11 uniformly required as a condition of acquiring or retaining 12 membership in the exclusive bargaining representative. 13

14 (7)) "Exclusive bargaining representative" means any employee 15 organization which has:

16 (a) Been certified or recognized under this chapter as the 17 representative of the employees in an appropriate collective 18 bargaining unit; or

(b) Before July 26, 1987, been certified or recognized under a predecessor statute as the representative of the employees in a bargaining unit which continues to be appropriate under this chapter.

((<del>(8)</del>)) <u>(7)</u> "Collective bargaining" and "bargaining" mean the 22 23 performance of the mutual obligation of the representatives of the employer and the exclusive bargaining representative to meet at 24 25 reasonable times to bargain in good faith in an effort to reach 26 agreement with respect to wages, hours, and other terms and 27 conditions of employment, such as procedures related to nonretention, 28 dismissal, denial of tenure, and reduction in force. Prior law, practice, or interpretation shall be neither restrictive, expansive, 29 30 nor determinative with respect to the scope of bargaining. A written 31 contract incorporating any agreements reached shall be executed if requested by either party. The obligation to bargain does not compel 32 33 either party to agree to a proposal or to make a concession.

In the event of a dispute between an employer and an exclusive bargaining representative over the matters that are terms and conditions of employment, the commission shall decide which items are mandatory subjects for bargaining.

38 Sec. 3. RCW 28B.52.030 and 1991 c 238 s 147 are each amended to 39 read as follows:

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1 Representatives of an employee organization, which organization 2 shall by secret ballot have won a majority in an election to 3 represent the academic employees within its college district, shall 4 have the right to bargain ((as defined in RCW 28B.52.020(8))).

5 Sec. 4. RCW 28B.52.025 and 1987 c 314 s 5 are each amended to 6 read as follows:

Employees have the right to self-organization, to form, join, or assist employee organizations, to bargain collectively through prepresentatives of their own choosing, and also have the right to refrain from any or all of these activities ((except to the extent that employees may be required to make payments to an exclusive bargaining representative or charitable organization under a union security provision authorized in this chapter)).

14 <u>NEW SECTION.</u> Sec. 5. A new section is added to chapter 28B.52
15 RCW to read as follows:

16 (1)(a) An employee's written, electronic, or recorded voice 17 authorization to have the employer deduct membership dues from the 18 employee's salary must be made by the employee to the employer. If 19 the employer receives an authorization of deductions, the employer 20 shall as soon as practicable forward a copy to the exclusive 21 bargaining representative.

(b) Upon receiving the employee's authorization, the employer shall deduct from the employee's salary membership dues and remit the amounts to the exclusive bargaining representative.

(c) The employee's authorization remains in effect until expressly revoked by the employee in accordance with the terms and conditions of the authorization.

(2) (a) An employee's request to revoke authorization for payroll
 deductions must be in writing and submitted by the employee to the
 employer.

31 (b) After the employer receives an employee's deduction 32 authorization revocation, the employer shall end the deduction 33 effective on the first payroll after receipt of the revocation.

34 Sec. 6. RCW 28B.52.045 and 2018 c 247 s 1 are each amended to 35 read as follows:

36 (1) ((<del>(a) A collective bargaining agreement may include union</del> 37 security provisions, but not a closed shop.

(b)) Upon ((written)) authorization of an employee within the bargaining unit and after the certification or recognition of the bargaining unit's exclusive bargaining representative, the employer must deduct from the payments to the employee the monthly amount of dues as certified by the secretary of the exclusive bargaining representative and must transmit the same to the treasurer of the exclusive bargaining representative.

8 ((<del>(c)</del>)) <u>(2)</u> If the employer and the exclusive bargaining 9 representative of a bargaining unit enter into a collective 10 bargaining agreement that((÷

11 (i) Includes a union security provision authorized under (a) of 12 this subsection, the employer must enforce the agreement by deducting 13 from the payments to bargaining unit members the dues required for 14 membership in the exclusive bargaining representative, or, for 15 nonmembers thereof, a fee equivalent to the dues; or

16 (ii)) <u>includes requirements for deductions of other</u> payments 17 ((other than the deduction under (c)(i) of this subsection)), the 18 employer must make such deductions upon ((written)) authorization of 19 the employee.

(((2) An employee who is covered by a union security provision 20 21 and who asserts a right of nonassociation based on bona fide religious tenets or teachings of a church or religious body of which 22 23 such employee is a member shall pay to a nonreligious charity or other charitable organization an amount of money equivalent to the 24 25 periodic dues and initiation fees uniformly required as a condition of acquiring or retaining membership in the exclusive bargaining 26 27 representative. The charity shall be agreed upon by the employee and 28 the employee organization to which such employee would otherwise pay the dues and fees. The employee shall furnish written proof that such 29 30 payments have been made. If the employee and the employee 31 organization do not reach agreement on such matter, the commission 32 shall designate the charitable organization.))

33 Sec. 7. RCW 41.56.060 and 2005 c 232 s 1 are each amended to 34 read as follows:

(1) The commission, after hearing upon reasonable notice, shall
 decide in each application for certification as an exclusive
 bargaining representative, the unit appropriate for the purpose of
 collective bargaining. In determining, modifying, or combining the
 bargaining unit, the commission shall consider the duties, skills,
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and working conditions of the public employees; the history of 1 collective bargaining by the public employees and their bargaining 2 representatives; the extent of organization among the 3 public employees; and the desire of the public employees. The commission 4 shall determine the bargaining representative by: (a) Examination of 5 6 organization membership rolls; (b) comparison of signatures on organization bargaining authorization cards, as provided under 7 section 8 of this act; or (c) conducting an election specifically 8 therefor. 9

10 (2) For classified employees of school districts and educational 11 service districts:

12 (a) Appropriate bargaining units existing on July 24, 2005, may 13 not be divided into more than one unit without the agreement of the 14 public employer and the certified bargaining representative of the 15 unit; and

(b) In making bargaining unit determinations under this section, the commission must consider, in addition to the factors listed in subsection (1) of this section, the avoidance of excessive fragmentation.

20 <u>NEW SECTION.</u> Sec. 8. A new section is added to chapter 41.56 21 RCW to read as follows:

(1) Except as provided under subsection (2) of this section, if 22 only one employee organization is seeking certification as the 23 exclusive bargaining representative of a bargaining unit for which 24 there is no incumbent exclusive bargaining representative, the 25 commission may determine the question concerning representation by 26 27 conducting a cross-check comparing the employee organization's membership records or bargaining authorization cards against the 28 employment records of the employer. A determination through a cross-29 30 check process may be made upon a showing of interest submitted in 31 support of the exclusive bargaining representative by more than fifty percent of the employees. The commission may adopt rules to implement 32 this section. 33

34 (2) This section does not apply to those employees under RCW35 41.56.026, 41.56.028, 41.56.029, and 41.56.510.

36 Sec. 9. RCW 41.56.110 and 2018 c 247 s 2 are each amended to 37 read as follows:

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1 (1) Upon the ((written)) authorization of an employee within the 2 bargaining unit and after the certification or recognition of the 3 bargaining unit's exclusive bargaining representative, the employer 4 shall deduct from the payments to the employee the monthly amount of 5 dues as certified by the secretary of the exclusive bargaining 6 representative and shall transmit the same to the treasurer of the 7 exclusive bargaining representative.

8 (2)(a) An employee's written, electronic, or recorded voice 9 authorization to have the employer deduct membership dues from the 10 employee's salary must be made by the employee to the employer. If 11 the employer receives an authorization of deductions, the employer 12 shall as soon as practicable forward a copy to the exclusive 13 bargaining representative.

14 (b) Upon receiving the employee's authorization, the employer 15 shall deduct from the employee's salary membership dues and remit the 16 amounts to the exclusive bargaining representative.

17 (c) The employee's authorization remains in effect until 18 expressly revoked by the employee in accordance with the terms and 19 conditions of the authorization.

20 <u>(3) (a) An employee's request to revoke authorization for payroll</u> 21 <u>deductions must be in writing and submitted by the employee to the</u> 22 <u>employer.</u>

(b) After the employer receives an employee's deduction
 authorization revocation, the employer shall end the deduction
 effective on the first payroll after receipt of the revocation.

26 (4) If the employer and the exclusive bargaining representative 27 of a bargaining unit enter into a collective bargaining agreement 28 that(( $\div$ 

29 (a) Includes a union security provision authorized under RCW
30 41.56.122, the employer must enforce the agreement by deducting from
31 the payments to bargaining unit members the dues required for
32 membership in the exclusive bargaining representative, or, for
33 nonmembers thereof, a fee equivalent to the dues; or

34 (b)) <u>includes requirements for deductions of other</u> payments 35 ((other than the deduction under (a) of this subsection)), the 36 employer must make such deductions upon ((written)) authorization of 37 the employee.

38 Sec. 10. RCW 41.56.113 and 2018 c 278 s 29 are each amended to 39 read as follows:

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1 (1) This subsection (1) applies only if the state makes the 2 payments directly to a provider.

(a) Upon the ((written)) authorization of an individual provider 3 who contracts with the department of social and health services, a 4 family child care provider, an adult family home provider, or a 5 6 language access provider within the bargaining unit and after the certification or recognition of the bargaining unit's exclusive 7 bargaining representative, the state as payor, but not as the 8 employer, shall, subject to (c) of this subsection, deduct from the 9 payments to an individual provider who contracts with the department 10 of social and health services, a family child care provider, an adult 11 12 family home provider, or a language access provider the monthly amount of dues as certified by the secretary of the exclusive 13 bargaining representative and shall transmit the 14 same to the 15 treasurer of the exclusive bargaining representative.

(b) (i) An employee's written, electronic, or recorded voice authorization to have the employer deduct membership dues from the employee's salary must be made by the employee to the employer. If the employer receives an authorization of deductions, the employer shall as soon as practicable forward a copy to the exclusive bargaining representative.

(ii) Upon receiving the employee's authorization, the employer shall deduct from the employee's salary membership dues and remit the amounts to the exclusive bargaining representative.

25 (iii) The employee's authorization remains in effect until 26 expressly revoked by the employee in accordance with the terms and 27 conditions of the authorization.

28 (iv) An employee's request to revoke authorization for payroll 29 deductions must be in writing and submitted by the employee to the 30 employer.

31 (v) After the employer receives an employee's deduction 32 authorization revocation, the employer shall end the deduction 33 effective on the first payroll after receipt of the revocation.

34 <u>(vi)</u> If the governor and the exclusive bargaining representative 35 of a bargaining unit of individual providers who contract with the 36 department of social and health services, family child care 37 providers, adult family home providers, or language access providers 38 enter into a collective bargaining agreement that((÷

39 (i) Includes a union security provision authorized in RCW 40 41.56.122, the state as payor, but not as the employer, shall, Code Rev/KB:eab 8 S-2516.1/19 1 subject to (c) of this subsection, enforce the agreement by deducting 2 from the payments to bargaining unit members the dues required for 3 membership in the exclusive bargaining representative, or, for 4 nonmembers thereof, a fee equivalent to the dues; or

5 (ii)) <u>includes requirements for deductions of other</u> payments 6 ((other than the deduction under (b)(i) of this subsection)), the 7 state, as payor, but not as the employer, shall, subject to (c) of 8 this subsection, make such deductions upon ((written)) authorization 9 of the individual provider, family child care provider, adult family 10 home provider, or language access provider.

11 (c)(i) The initial additional costs to the state in making 12 deductions from the payments to individual providers, family child 13 care providers, adult family home providers, and language access 14 providers under this section shall be negotiated, agreed upon in 15 advance, and reimbursed to the state by the exclusive bargaining 16 representative.

17 (ii) The allocation of ongoing additional costs to the state in 18 making deductions from the payments to individual providers, family 19 child care providers, adult family home providers, or language access providers under this section shall be an appropriate subject of 20 21 collective bargaining between the exclusive bargaining representative 22 and the governor unless prohibited by another statute. Ιf no 23 collective bargaining agreement containing a provision allocating the ongoing additional cost is entered 24 into between the exclusive 25 bargaining representative and the governor, or if the legislature does not approve funding for the collective bargaining agreement as 26 provided in RCW 74.39A.300, 41.56.028, 41.56.029, or 41.56.510, as 27 28 applicable, the ongoing additional costs to the state in making deductions from the payments to individual providers, family child 29 care providers, adult family home providers, or language access 30 31 providers under this section shall be negotiated, agreed upon in 32 advance, and reimbursed to the state by the exclusive bargaining 33 representative.

34 (((d) The governor and the exclusive bargaining representative of 35 a bargaining unit of family child care providers may not enter into a 36 collective bargaining agreement that contains a union security 37 provision unless the agreement contains a process, to be administered 38 by the exclusive bargaining representative of a bargaining unit of 39 family child care providers, for hardship dispensation for license-

exempt family child care providers who are also temporary assistance 1

for needy families recipients or WorkFirst participants.)) 2

(2) This subsection (2) applies only if the state does not make 3 4 the payments directly to a language access provider.  $((\frac{a}{b}))$  Upon the ((written)) authorization of a language access provider within the 5 bargaining unit and after the certification or recognition of the 6 bargaining unit's exclusive bargaining representative, the state 7 shall require through its contracts with third parties that: 8

9 ((((i))) (a) The monthly amount of dues as certified by the 10 secretary of the exclusive bargaining representative be deducted from 11 the payments to the language access provider and transmitted to the 12 treasurer of the exclusive bargaining representative; and

13 ((((ii))) (b) A record showing that dues have been deducted as specified in (a)  $\left(\frac{(i)}{(i)}\right)$  of this subsection be provided to the state. 14

15 (((b) If the governor and the exclusive bargaining representative 16 of the bargaining unit of language access providers enter into a 17 collective bargaining agreement that includes a union security provision authorized in RCW 41.56.122, the state shall enforce the 18 19 agreement by requiring through its contracts with third parties that:

(i) The monthly amount of dues required for membership in the 20 21 exclusive bargaining representative as certified by the secretary of the exclusive bargaining representative, or, for nonmembers thereof, 22 a fee equivalent to the dues, be deducted from the payments to the 23 24 language access provider and transmitted to the treasurer of the 25 exclusive bargaining representative; and

26 (ii) A record showing that dues or fees have been deducted as 27 specified in (a)(i) of this subsection be provided to the state.))

28 (3) This subsection (3) applies only to individual providers who contract with the department of social and health services. ((If the 29 30 governor and the exclusive bargaining representative of a bargaining 31 unit of individual providers enter into a collective bargaining 32 agreement that meets the requirements in subsection (1) (b) (i) or (ii) of this section, and the state as payor, but not as the employer, 33 34 contracts with a third-party entity to perform its obligations as set 35 forth in those subsections, and that third-party contracts with the exclusive bargaining representative to perform voluntary deductions 36 37 for individual providers, the exclusive bargaining representative may direct the third-party to make the deductions required by the 38 collective bargaining agreement, at the expense of the exclusive 39 bargaining representative, so long as such deductions by the 40 Code Rev/KB:eab 10

1 exclusive bargaining representative do not conflict with any federal or state law.)) The exclusive bargaining representative of individual 2 providers may designate a third-party entity to act as the individual 3 provider's agent in receiving payments from the state to the 4 individual provider, so long as the individual provider has entered 5 6 into an agency agreement with a third-party entity for the purposes of deducting and remitting voluntary payments to the exclusive 7 bargaining representative. A third-party entity that receives such 8 payments is responsible for making and remitting deductions 9 10 authorized by the individual provider. The costs of such deductions 11 must be paid by the exclusive bargaining representative.

- 12 Sec. 11. RCW 41.56.122 and 1975 1st ex.s. c 296 s 22 are each 13 amended to read as follows:
- 14 A collective bargaining agreement may((÷

15 (1) Contain union security provisions: PROVIDED, That nothing in 16 this section shall authorize a closed shop provision: PROVIDED 17 FURTHER, That agreements involving union security provisions must safequard the right of nonassociation of public employees based on 18 bona fide religious tenets or teachings of a church or religious body 19 of which such public employee is a member. Such public employee shall 20 pay an amount of money equivalent to regular union dues and 21 initiation fee to a nonreligious charity or to another charitable 22 organization mutually agreed upon by the public employee affected and 23 24 the bargaining representative to which such public employee would 25 otherwise pay the dues and initiation fee. The public employee shall 26 furnish written proof that such payment has been made. If the public 27 employee and the bargaining representative do not reach agreement on such matter, the commission shall designate the charitable 28 29 organization. When there is a conflict between any collective bargaining agreement reached by a public employer and a bargaining 30 representative on a union security provision and any charter, 31 32 ordinance, rule, or regulation adopted by the public employer or its agents, including but not limited to, a civil service commission, the 33 34 terms of the collective bargaining agreement shall prevail.

35 (2)) provide for binding arbitration of a labor dispute arising 36 from the application or the interpretation of the matters contained 37 in a collective bargaining agreement.

1 Sec. 12. RCW 41.59.060 and 2018 c 247 s 3 are each amended to 2 read as follows:

(1) Employees shall have the right to self-organization, to form, join, or assist employee organizations, to bargain collectively through representatives of their own choosing, and shall also have the right to refrain from any or all of such activities ((except to the extent that employees may be required to pay a fee to any employee organization under an agency shop agreement authorized in this chapter)).

10 (2)(a) Upon ((written)) authorization of an employee within the 11 bargaining unit and after the certification or recognition of the 12 bargaining unit's exclusive bargaining representative, the employer 13 must deduct from the payments to the employee the monthly amount of 14 dues as certified by the secretary of the exclusive bargaining 15 representative and must transmit the same to the treasurer of the 16 exclusive bargaining representative.

17 (b) <u>An employee's written, electronic, or recorded voice</u> 18 <u>authorization to have the employer deduct membership dues from the</u> 19 <u>employee's salary must be made by the employee to the employer. If</u> 20 <u>the employer receives an authorization of deductions, the employer</u> 21 <u>shall as soon as practicable forward a copy to the exclusive</u> 22 <u>bargaining representative.</u>

23 (c) Upon receiving the employee's authorization, the employer
24 shall deduct from the employee's salary membership dues and remit the
25 amounts to the exclusive bargaining representative.

26 <u>(d) The employee's authorization remains in effect until</u> 27 <u>expressly revoked by the employee in accordance with the terms and</u> 28 <u>conditions of the authorization.</u>

29 (e) An employee's request to revoke authorization for payroll 30 deductions must be in writing and submitted by the employee to the 31 employer.

32 (f) After the employer receives confirmation from the exclusive 33 bargaining representative that the employee has revoked authorization 34 for deductions, the employer shall end the deduction effective on the 35 first payroll after receipt of the confirmation.

36 (3) If the employer and the exclusive bargaining representative 37 of a bargaining unit enter into a collective bargaining agreement 38 that(( $\div$ 

39 (i) Includes a union security provision authorized under RCW
40 41.59.100, the employer must enforce the agreement by deducting from

1 the payments to bargaining unit members the dues required for 2 membership in the exclusive bargaining representative, or, for 3 nonmembers thereof, a fee equivalent to the dues; or

4 (ii)) <u>includes requirements for deductions of other</u> payments 5 ((other than the deduction under (b)(i) of this subsection)), the 6 employer must make such deductions upon ((written)) authorization of 7 the employee.

8 Sec. 13. RCW 41.76.020 and 2002 c 356 s 7 are each amended to 9 read as follows:

10 The commission shall certify exclusive bargaining representatives 11 in accordance with the procedures specified in this section.

12 (1) No question concerning representation may be raised within13 one year following issuance of a certification under this section.

If there is a valid collective bargaining agreement in 14 (2) 15 effect, no question concerning representation may be raised except during the period not more than ninety nor less than sixty days prior 16 to the expiration date of the agreement: PROVIDED, That in the event 17 a valid collective bargaining agreement, together with any renewals 18 or extensions thereof, has been or will be in existence for more than 19 20 three years, then a question concerning representation may be raised 21 not more than ninety nor less than sixty days prior to the third 22 anniversary date or any subsequent anniversary date of the agreement; and if the exclusive bargaining representative is removed as the 23 24 result of such procedure, the collective bargaining agreement shall be deemed to be terminated as of the date of the certification or the 25 anniversary date following the filing of the petition, whichever is 26 27 later.

(3) An employee organization seeking certification as exclusive 28 bargaining representative of a bargaining unit, or faculty members 29 30 seeking decertification of their exclusive bargaining representative, 31 must make a confidential showing to the commission of credible evidence demonstrating that at least thirty percent of the faculty in 32 the bargaining unit are in support of the petition. The petition must 33 indicate the name, address, and telephone number of any employee 34 organization known to claim an interest in the bargaining unit. 35

36 (4) A petition filed by an employer must be supported by credible 37 evidence demonstrating the good faith basis on which the employer 38 claims the existence of a question concerning the representation of 39 its faculty. 1 (5) Any employee organization which makes a confidential showing 2 to the commission of credible evidence demonstrating that it has the 3 support of at least ten percent of the faculty in the bargaining unit 4 involved is entitled to intervene in proceedings under this section 5 and to have its name listed as a choice on the ballot in an election 6 conducted by the commission.

7 (6) The commission shall determine any question concerning 8 representation by conducting a secret ballot election among the 9 faculty members in the bargaining unit, except under the following 10 circumstances:

11 (a) If only one employee organization is seeking certification as 12 exclusive bargaining representative of a bargaining unit for which there is no incumbent exclusive bargaining representative, the 13 14 commission may((, upon the concurrence of the employer and the employee organization,)) determine the question concerning 15 16 representation by conducting a cross-check comparing the employee 17 organization's membership records or bargaining authorization cards against the employment records of the employer. A determination 18 19 through a cross-check process may be made upon a showing of interest submitted in support of the exclusive bargaining representative by 20 21 more than fifty percent of the employees; or

(b) If the commission determines that a serious unfair labor practice has been committed which interfered with the election process and precludes the holding of a fair election, the commission may determine the question concerning representation by conducting a cross-check comparing the employee organization's membership records or bargaining authorization cards against the employment records of the employer.

29 (c) The commission may adopt rules to implement this subsection 30 (6).

31 (7) The representation election ballot must contain a choice for 32 each employee organization qualifying under subsection (3) or (5) of 33 this section, together with a choice for no representation. The representation election shall be determined by the majority of the 34 valid ballots cast. If there are three or more choices on the ballot 35 and none of the three or more choices receives a majority of the 36 37 valid ballots cast, a runoff election shall be conducted between the two choices receiving the highest and second highest numbers of 38 39 votes.

1 (8) The commission shall certify as the exclusive bargaining 2 representative the employee organization that has been determined to 3 represent a majority of faculty members in a bargaining unit.

4 Sec. 14. RCW 41.76.045 and 2018 c 247 s 4 are each amended to 5 read as follows:

6 (1)(a) ((A collective bargaining agreement may include union 7 security provisions, but not a closed shop.

8 (b)) Upon ((written)) authorization of an employee within the 9 bargaining unit and after the certification or recognition of the 10 bargaining unit's exclusive bargaining representative, the employer 11 must deduct from the payments to the employee the monthly amount of 12 dues as certified by the secretary of the exclusive bargaining 13 representative and must transmit the same to the treasurer of the 14 exclusive bargaining representative.

15 ((<del>(c)</del>)) <u>(b) An employee's written, electronic, or recorded voice</u> 16 <u>authorization to have the employer deduct membership dues from the</u> 17 <u>employee's salary must be made by the employee to the employer. If</u> 18 <u>the employer receives an authorization of deductions, the employer</u> 19 <u>shall as soon as practicable forward a copy to the exclusive</u> 20 <u>bargaining representative.</u>

21 (c) Upon receiving the employee's authorization, the employer 22 shall deduct from the employee's salary membership dues and remit the 23 amounts to the exclusive bargaining representative.

24 (d) The employee's authorization remains in effect until 25 expressly revoked by the employee in accordance with the terms and 26 conditions of the authorization.

27 (e) An employee's request to revoke authorization for payroll 28 deductions must be in writing and submitted by the employee to the 29 employer.

30 (f) After the employer receives an employee's deduction 31 authorization, the employer shall end the deduction effective on the 32 first payroll after receipt of the revocation.

33 (2) If the employer and the exclusive bargaining representative 34 of a bargaining unit enter into a collective bargaining agreement 35 that(( $\div$ 

36 (i) Includes a union security provision authorized under (a) of 37 this subsection, the employer must enforce the agreement by deducting 38 from the payments to bargaining unit members the dues required for 1 membership in the exclusive bargaining representative, or, for nonmembers thereof, a fee equivalent to the dues; or 2

(ii))) <u>includes</u> requirements for deductions of <u>other</u> payments 3 ((other than the deduction under (c)(i) of this subsection)), the 4 employer must make such deductions upon ((written)) authorization of 5 6 the employee.

((<del>2) A faculty member who is covered by a union security</del> 7 provision and who asserts a right of nonassociation based on bona 8 fide religious tenets or teachings of a church or religious body of 9 which such faculty member is a member shall pay to a nonreligious 10 charity or other charitable organization an amount of money 11 equivalent to the periodic dues and initiation fees uniformly 12 required as a condition of acquiring or retaining membership in the 13 exclusive bargaining representative. The charity shall be agreed upon 14 by the faculty member and the employee organization to which such 15 16 faculty member would otherwise pay the dues and fees. The faculty 17 member shall furnish written proof that such payments have been made. If the faculty member and the employee organization do not reach 18 agreement on such matter, the dispute shall be submitted to the 19 commission for determination.)) 20

Sec. 15. RCW 41.80.050 and 2002 c 354 s 306 are each amended to 21 22 read as follows:

Except as may be specifically limited by this chapter, employees 23 24 shall have the right to self-organization, to form, join, or assist 25 employee organizations, and to bargain collectively through representatives of their own choosing for the purpose of collective 26 27 bargaining free from interference, restraint, or coercion. Employees shall also have the right to refrain from any or all such activities 28 ((except to the extent that they may be required to pay a fee to an 29 30 exclusive bargaining representative under a union security provision 31 authorized by this chapter)).

32 NEW SECTION. Sec. 16. A new section is added to chapter 41.80 RCW to read as follows: 33

If only one employee organization is seeking certification as 34 exclusive bargaining representative of a bargaining unit for which 35 incumbent exclusive bargaining representative, the 36 is no there 37 commission may determine the question concerning representation by conducting a cross-check comparing the employee organization's 38 Code Rev/KB:eab S-2516.1/19

1 membership records or bargaining authorization cards against the 2 employment records of the employer. A determination through a cross-3 check process may be made upon a showing of interest submitted in 4 support of the exclusive bargaining representative by more than fifty 5 percent of the employees. The commission may adopt rules to implement 6 this section.

7 Sec. 17. RCW 41.80.080 and 2002 c 354 s 309 are each amended to 8 read as follows:

9 (1) The commission shall determine all questions pertaining to 10 representation and shall administer all elections <u>and cross-check</u> 11 <u>procedures</u>, and be responsible for the processing and adjudication of 12 all disputes that arise as a consequence of elections <u>and cross-check</u> 13 <u>procedures</u>. The commission shall adopt rules that provide for at 14 least the following:

15 (a) Secret balloting;

16

(b) Consulting with employee organizations;

17 (c) Access to lists of employees, job classification, work 18 locations, and home mailing addresses;

19 (d) Absentee voting;

20 (e) Procedures for the greatest possible participation in voting;

21 (f) Campaigning on the employer's property during working hours; 22 and

23 (g) Election observers.

24 (2) (a) If an employee organization has been certified as the 25 exclusive bargaining representative of the employees of a bargaining unit, the employee organization may act for and negotiate master 26 27 collective bargaining agreements that will include within the 28 coverage of the agreement all employees in the bargaining unit as provided in RCW 41.80.010(2)(a). However, if a master collective 29 30 bargaining agreement is in effect for the exclusive bargaining 31 representative, it shall apply to the bargaining unit for which the 32 certification has been issued. Nothing in this section requires the parties to engage in new negotiations during the term of that 33 34 agreement.

35 (b) This subsection (2) does not apply to exclusive bargaining 36 representatives who represent employees of institutions of higher 37 education.

38 (3) The certified exclusive bargaining representative shall be
 39 responsible for representing the interests of all the employees in
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1 the bargaining unit. This section shall not be construed to limit an 2 exclusive representative's right to exercise its discretion to refuse 3 to process grievances of employees that are unmeritorious.

4

(4) No question concerning representation may be raised if:

5 (a) Fewer than twelve months have elapsed since the last 6 certification or election; or

7 (b) A valid collective bargaining agreement exists covering the 8 unit, except for that period of no more than one hundred twenty 9 calendar days nor less than ninety calendar days before the 10 expiration of the contract.

11 Sec. 18. RCW 41.80.100 and 2018 c 247 s 5 are each amended to 12 read as follows:

13 (1) ((A collective bargaining agreement may contain a union 14 security provision requiring as a condition of employment the 15 payment, no later than the thirtieth day following the beginning of 16 employment or July 1, 2004, whichever is later, of an agency shop fee to the employee organization that is the exclusive bargaining 17 representative for the bargaining unit in which the employee is 18 employed. The amount of the fee shall be equal to the amount required 19 to become a member in good standing of the employee organization. 20 Each employee organization shall establish a procedure by which any 21 22 employee so requesting may pay a representation fee no greater than 23 the part of the membership fee that represents a pro rata share of 24 expenditures for purposes germane to the collective bargaining process, to contract administration, or to pursuing matters affecting 25 26 wages, hours, and other conditions of employment.

27 (2) An employee who is covered by a union security provision and who asserts a right of nonassociation based on bona fide religious 28 29 tenets, or teachings of a church or religious body of which the 30 employee is a member, shall, as a condition of employment, make payments to the employee organization, for purposes within the 31 program of the employee organization as designated by the employee 32 that would be in harmony with his or her individual conscience. The 33 34 amount of the payments shall be equal to the periodic dues and fees uniformly required as a condition of acquiring or retaining 35 36 membership in the employee organization minus any included monthly 37 premiums for insurance programs sponsored by the employee organization. The employee shall not be a member of the employee 38

1 organization but is entitled to all the representation rights of a

2 member of the employee organization.

3 (3)(a)) Upon ((written)) authorization of an employee within the 4 bargaining unit and after the certification or recognition of the 5 bargaining unit's exclusive bargaining representative, the employer 6 must deduct from the payments to the employee the monthly amount of 7 dues as certified by the secretary of the exclusive bargaining 8 representative and must transmit the same to the treasurer of the 9 exclusive bargaining representative.

10 ((<del>(b)</del>)) <u>(2)(a)</u> If the employer and the exclusive bargaining 11 representative of a bargaining unit enter into a collective 12 bargaining agreement that((÷

13 (i) Includes a union security provision authorized under 14 subsection (1) of this section, the employer must enforce the 15 agreement by deducting from the payments to bargaining unit members 16 the dues required for membership in the exclusive bargaining 17 representative, or, for nonmembers thereof, a fee equivalent to the 18 dues; or

19 (ii)) <u>includes requirements for deductions of other</u> payments 20 ((other than the deduction under (b)(i) of this subsection)), the 21 employer must make such deductions upon ((written)) authorization of 22 the employee.

23 (((4) Employee organizations that before July 1, 2004, were entitled to the benefits of this section shall continue to be 24 25 entitled to these benefits.)) (b) An employee's written, electronic, or recorded voice authorization to have the employer deduct 26 27 membership dues from the employee's salary must be made by the 28 employee to the employer. If the employer receives an authorization of deductions, the employer shall as soon as practicable forward a 29 30 copy to the exclusive bargaining representative.

31 (c) Upon receiving the employee's authorization, the employer 32 shall deduct from the employee's salary membership dues and remit the 33 amounts to the exclusive bargaining representative.

34 <u>(d) The employee's authorization remains in effect until</u> 35 <u>expressly revoked by the employee in accordance with the terms and</u> 36 <u>conditions of the authorization.</u>

37 (e) An employee's request to revoke authorization for payroll 38 deductions must be in writing and submitted by the employee to the 39 employer.

1	<u>(f)</u> <u>Aft</u>	er the	employer	receives	an	employe	ee's	deduction
2	<u>authorization</u>	n revocat	ion, the	employer	shall	. end	the	deduction
3	effective on	the first	payroll a	after receip	ot of	the rev	<u>rocati</u>	on.

(g) The employer shall rely on information provided by the
exclusive bargaining representative regarding the authorization and
revocation of deductions.

7 Sec. 19. RCW 47.64.090 and 2011 1st sp.s. c 16 s 25 are each 8 amended to read as follows:

9 (1) Except as provided in RCW 47.60.656 and subsections (2) and 10 (4) of this section, or as provided in RCW 36.54.130 and subsection 11 of this section, if (3) any party assumes the operation and maintenance of any ferry or ferry system by rent, lease, or charter 12 from the department of transportation, such party shall assume and be 13 bound by all the provisions herein and any agreement or contract for 14 15 such operation of any ferry or ferry system entered into by the 16 department shall provide that the wages to be paid, hours of 17 employment, working conditions, and seniority rights of employees 18 will be established by the commission in accordance with the terms and provisions of this chapter and it shall further provide that all 19 20 labor disputes shall be adjudicated in accordance with chapter 47.64 21 RCW.

22 (2)public transportation benefit Ιf a area meeting the operate 23 requirements of RCW 36.57A.200 has voter approval to 24 passenger-only ferry service, it may enter into an agreement with 25 Washington State Ferries to rent, lease, or purchase passenger-only vessels, related equipment, or terminal space for purposes of loading 26 27 and unloading the passenger-only ferry. Charges for the vessels, 28 equipment, and space must be fair market value taking into account the public benefit derived from the ferry service. A benefit area or 29 30 subcontractor of that benefit area that qualifies under this 31 subsection is not subject to the restrictions of subsection (1) of 32 this section, but is subject to:

(a) The terms of those collective bargaining agreements that it
 or its subcontractors negotiate with the exclusive bargaining
 representatives of its or its subcontractors' employees under chapter
 41.56 RCW or the National Labor Relations Act, as applicable;

37 (b) Unless otherwise prohibited by federal or state law, a
 38 requirement that the benefit area and any contract with its
 39 subcontractors, give preferential hiring to former employees of the
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1 department of transportation who separated from employment with the 2 department because of termination of the ferry service by the state 3 of Washington; and

(c) Unless otherwise prohibited by federal or state law, 4 а requirement that the benefit area and any contract with its 5 6 subcontractors, on any questions concerning representation of employees for collective bargaining purposes, may be determined by 7 conducting a cross-check comparing an employee organization's 8 membership records or bargaining authorization cards against the 9 10 employment records of the employer. A determination through a crosscheck process may be made upon a showing of interest submitted in 11 12 support of the exclusive bargaining representative by more than fifty percent of the employees. 13

(3) If a ferry district is formed under RCW 36.54.110 to operate 14 passenger-only ferry service, it may enter into an agreement with 15 16 Washington State Ferries to rent, lease, or purchase vessels, related 17 equipment, or terminal space for purposes of loading and unloading the ferry. Charges for the vessels, equipment, and space must be fair 18 19 market value taking into account the public benefit derived from the ferry service. A ferry district or subcontractor of that district 20 that qualifies under this subsection is not 21 subject to the restrictions of subsection (1) of this section, but is subject to: 22

(a) The terms of those collective bargaining agreements that it
or its subcontractors negotiate with the exclusive bargaining
representatives of its or its subcontractors' employees under chapter
41.56 RCW or the <u>national labor relations act</u>, as applicable;

(b) Unless otherwise prohibited by federal or state law, a requirement that the ferry district and any contract with its subcontractors, give preferential hiring to former employees of the department of transportation who separated from employment with the department because of termination of the ferry service by the state of Washington; and

(c) Unless otherwise prohibited by federal or state law, 33 а requirement that the ferry district and any contract with its 34 subcontractors, on any questions concerning representation 35 of employees for collective bargaining purposes, may be determined by 36 37 conducting a cross-check comparing an employee organization's membership records or bargaining authorization cards against the 38 39 employment records of the employer.

1 (4) The department of transportation shall make its terminal, dock, and pier space available to private operators of passenger-only 2 ferries if the space can be made available without limiting the 3 operation of car ferries operated by the department. These private 4 operators are not bound by the provisions of subsection (1) of this 5 6 section. Charges for the equipment and space must be fair market value taking into account the public benefit derived from the 7 passenger-only ferry service. 8

9 Sec. 20. RCW 47.64.160 and 1983 c 15 s 7 are each amended to 10 read as follows:

11 (1) A collective bargaining agreement may include ((union security provisions including an agency shop, but not a union or 12 closed shop. If an agency shop provision is agreed to,)) a provision 13 for members of the bargaining unit to authorize the deduction of 14 membership dues from their salary, and the employer shall enforce it 15 16 by deducting from the salary payments to members of the bargaining dues required of membership ((in the bargaining 17 unit the representative, or, for nonmembers thereof, a fee equivalent to such 18 dues. All union security provisions shall safeguard the right of 19 20 nonassociation of employees based on bona fide religious tenets or teachings of a church or religious body of which such employee is a 21 22 member. Such employee shall pay an amount of money equivalent to 23 regular dues and fees to a nonreligious charity or to another 24 charitable organization mutually agreed upon by the employee affected and the bargaining representative to which such employee would 25 26 otherwise pay the dues and fees. The employee shall furnish written 27 proof that such payment has been made. If the employee and the bargaining representative do not reach agreement on such matter, the 28 29 commission shall designate the charitable organization)). An employee's written, electronic, or recorded voice authorization to 30 31 have the employer deduct membership dues from the employee's salary must be made by the employee to the employer. If the employer 32 receives an authorization of deductions, the employer shall as soon 33 34 as practicable forward a copy to the exclusive bargaining 35 representative.

36 (2) (a) Upon receiving the employee's authorization, the employer 37 shall deduct from the employee's salary membership dues and remit the 38 amounts to the exclusive bargaining representative.

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1 <u>(b) The employee's authorization remains in effect until</u> 2 <u>expressly revoked by the employee in accordance with the terms and</u> 3 <u>conditions of the authorization.</u>

4 (c) An employee's request to revoke authorization for payroll
5 deductions must be in writing and submitted by the employee to the
6 employer.

7 (d) After the employer receives an employee's deduction 8 authorization revocation, the employer shall end the deduction 9 effective on the first payroll after receipt of the revocation.

10 <u>NEW SECTION.</u> Sec. 21. A new section is added to chapter 49.39 11 RCW to read as follows:

If only one employee organization is seeking certification as 12 exclusive bargaining representative of a bargaining unit for which 13 there is no incumbent exclusive bargaining representative, the 14 15 commission may determine the question concerning representation by 16 conducting a cross-check comparing the employee organization's membership records or bargaining authorization cards against the 17 employment records of the employer. A determination through a cross-18 check process may be made upon a showing of interest submitted in 19 20 support of the exclusive bargaining representative by more than fifty percent of the employees. The commission may adopt rules to implement 21 22 this section.

23 Sec. 22. RCW 49.39.080 and 2018 c 247 s 6 are each amended to 24 read as follows:

(1) Upon the ((written)) authorization of an employee within the bargaining unit and after the certification or recognition of the bargaining unit's exclusive bargaining representative, the employer must deduct from the payments to the employee the monthly amount of dues as certified by the secretary of the exclusive bargaining representative and must transmit the same to the treasurer of the exclusive bargaining representative.

32 (2)(a) An employee's written, electronic, or recorded voice 33 authorization to have the employer deduct membership dues from the 34 employee's salary must be made by the employee to the employer. If 35 the employer receives an authorization of deductions, the employer 36 shall as soon as practicable forward a copy to the exclusive 37 bargaining representative.

1 (b) Upon receiving the employee's authorization, the employer 2 shall deduct from the employee's salary membership dues and remit the 3 amounts to the exclusive bargaining representative.

4 <u>(c) The employee's authorization remains in effect until</u> 5 <u>expressly revoked by the employee in accordance with the terms and</u> 6 <u>conditions of the authorization.</u>

7 (d) An employee's request to revoke authorization for payroll 8 deductions must be in writing and submitted by the employee to the 9 employer.

10 <u>(e) After the employer receives an employee's deduction</u> 11 <u>authorization revocation, the employer shall end the deduction</u> 12 <u>effective on the first payroll after receipt of the revocation.</u>

13 (3) If the employer and the exclusive bargaining representative 14 of a bargaining unit enter into a collective bargaining agreement 15 that(( $\div$ 

16 (a) Includes a union security provision authorized under RCW 17 49.39.090, the employer must enforce the agreement by deducting from 18 the payments to bargaining unit members the dues required for 19 membership in the exclusive bargaining representative, or, for 20 nonmembers thereof, a fee equivalent to the dues; or

21 (b)) <u>includes requirements for deductions of other</u> payments 22 ((other than the deduction under (a) of this subsection)), the 23 employer must make such deductions upon ((written)) authorization of 24 the employee.

25 Sec. 23. RCW 49.39.090 and 2010 c 6 s 10 are each amended to 26 read as follows:

27

A collective bargaining agreement may(( $\div$ 

(1) Contain union security provisions. However, nothing in this 28 29 section authorizes a closed shop provision. Agreements involving 30 union security provisions must safeguard the right of nonassociation 31 of employees based on bona fide religious tenets or teachings of a church or religious body of which the symphony musician is a member. 32 33 The symphony musician must pay an amount of money equivalent to 34 regular union dues and initiation fee to a nonreligious charity or to another charitable organization mutually agreed upon by the symphony 35 36 musician affected and the bargaining representative to which the 37 symphony musician would otherwise pay the dues and initiation fee. 38 The symphony musician must furnish written proof that the payment has 39 been made. If the symphony musician and the bargaining representative 1 do not reach agreement on this matter, the commission must designate

2 the charitable organization;

8

3 (2)) provide for binding arbitration of a labor dispute arising
4 from the application or the interpretation of the matters contained
5 in a collective bargaining agreement.

6 **Sec. 24.** RCW 53.18.050 and 1967 c 101 s 5 are each amended to 7 read as follows:

A labor agreement signed by a port district may contain:

9 (1) Provisions that the employee organization chosen by a 10 majority of the employees in a grouping or unit will be recognized as 11 the representative of all employees in the classification included in 12 such grouping or unit;

13 (2) Maintenance of membership provisions including dues ((<del>check-</del> 14 <del>off</del>)) <u>cross-check</u> arrangements <u>as provided in section 8 of this act</u>; 15 and

16 (3) Provisions providing for binding arbitration, the expenses 17 being equally borne by the parties, in matters of contract 18 interpretation and the settlement of jurisdictional disputes.

19 <u>NEW SECTION.</u> Sec. 25. A new section is added to chapter 4.24 20 RCW to read as follows:

Public employers and an employee organization, or any of their 21 employees or agents, are not liable for, and have a complete defense 22 23 to, any claims or actions under the law of this state for requiring, 24 deducting, receiving, or retaining membership dues from public employees under sections 5, 8, 16, and 21 of this act and RCW 25 26 28B.52.045, 41.56.060, 41.56.110, 41.56.113, 41.56.122, 41.59.060, 41.76.020, 41.76.045, 41.80.050, 41.80.080, 41.80.100, 47.64.090, 27 47.64.160, 49.39.080, 49.39.090, and 53.18.050; current or former 28 29 public employees do not have standing to pursue these claims or 30 actions.

31 <u>NEW SECTION.</u> Sec. 26. RCW 41.59.100 (Union security provisions— 32 Scope—Agency shop provision, collection of dues or fees) and 1975 1st 33 ex.s. c 288 s 11 are each repealed.

34 <u>NEW SECTION.</u> Sec. 27. If any provision of this act or its 35 application to any person or circumstance is held invalid, the

1 remainder of the act or the application of the provision to other

2 persons or circumstances is not affected."

## <u>SSB 5623</u> - S AMD 225

By Senator Ericksen

## NOT CONSIDERED 12/23/2019

On page 1, line 4 of the title, after "fees;" strike the 3 4 remainder of the title and insert "amending RCW 28B.52.020, 28B.52.030, 28B.52.025, 28B.52.045, 41.56.060, 41.56.110, 41.56.113, 5 41.56.122, 41.59.060, 41.76.020, 41.76.045, 41.80.050, 41.80.080, 6 41.80.100, 47.64.090, 47.64.160, 49.39.080, 49.39.090, and 53.18.050; 7 adding new sections to chapter 4.24 RCW; adding a new section to 8 9 chapter 28B.52 RCW; adding a new section to chapter 41.56 RCW; adding a new section to chapter 41.80 RCW; adding a new section to chapter 10 49.39 RCW; and repealing RCW 41.59.100." 11

 $\underline{\rm EFFECT:}$  Requires dues deduction authorizations and revocations to be made to the employer rather than the exclusive bargaining representative.

--- END ---