

# HOUSE BILL REPORT

## ESHB 1109

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### As Amended by the Senate

**Title:** An act relating to fiscal matters.

**Brief Description:** Making 2019-2021 biennium operating appropriations and 2017-2019 biennium second supplemental operating appropriations.

**Sponsors:** House Committee on Appropriations (originally sponsored by Representative Ormsby; by request of Office of Financial Management).

**Brief History:**

**Committee Activity:**

Appropriations: 1/14/19, 1/16/19, 3/25/19, 3/27/19 [DPS].

**Floor Activity:**

Passed House: 3/29/19, 56-38.

Senate Amended.

Passed Senate: 4/4/19, 31-17.

#### Brief Summary of Engrossed Substitute Bill

- Makes biennial operating budget appropriations for the 2019-21 biennium, and makes supplemental changes to the 2017-19 Operating Budget.

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### HOUSE COMMITTEE ON APPROPRIATIONS

**Majority Report:** The substitute bill be substituted therefor and the substitute bill do pass. Signed by 19 members: Representatives Ormsby, Chair; Bergquist, 2nd Vice Chair; Robinson, 1st Vice Chair; Cody, Dolan, Fitzgibbon, Hansen, Hudgins, Jenkins, Macri, Pettigrew, Pollet, Ryu, Senn, Springer, Stanford, Sullivan, Tarleton and Tharinger.

**Minority Report:** Do not pass. Signed by 14 members: Representatives Stokesbary, Ranking Minority Member; MacEwen, Assistant Ranking Minority Member; Rude, Assistant Ranking Minority Member; Caldier, Chandler, Dye, Hoff, Kraft, Mosbrucker, Schmick, Steele, Sutherland, Volz and Ybarra.

**Staff:** Charlie Gavigan (786-7340).

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*This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not a part of the legislation nor does it constitute a statement of legislative intent.*

## **Background:**

The state government operates on a fiscal biennium that begins on July 1 of each odd-numbered year. A two-year biennial operating budget is adopted every odd-numbered year. Supplemental budgets frequently are enacted in each of the following two years after adoption of the biennial budget. Appropriations are made in the biennial and supplemental budgets for the operation of state government and its various agencies and institutions, including higher education, as well as allocations for the funding of kindergarten through twelfth grade (K-12) public schools.

## **Summary of Engrossed Substitute Bill:**

Near General Fund-Outlook (General Fund-State, the Education Legacy Trust Account, and the Opportunity Pathways Account) appropriations for the 2019-21 biennium are \$52.9 billion. Total budgeted funds are \$100.0 billion (includes state, federal, and other funds). Fund transfers and other provisions are made.

Some of the larger Near General Fund-Outlook appropriations for the biennium include:

- \$27.4 billion for K-12 public schools;
- \$6.5 billion for the Department of Social and Health Services;
- \$10.0 billion for other human services programs, including the Health Care Authority and the Department of Corrections;
- \$4.0 billion for higher education institutions and financial aid; and
- \$2.5 billion for debt service.

Supplemental changes are made to the 2017-19 Operating Budget. Near General Fund-Outlook appropriations are increased by \$183.3 million; total budgeted funds are increased by \$270.3 million.

Additional detail can be found at [fiscal.wa.gov](http://fiscal.wa.gov).

## **EFFECT OF SENATE AMENDMENT(S):**

The Senate striking amendment makes numerous changes to appropriations and other provisions in the 2019-21 biennial operating budget and 2019 supplemental operating budget. Under the Senate striking amendment, NGF-O appropriations are \$52.2 billion, or \$0.7 billion below the level of the underlying House bill, for the 2019-21 biennium. Total budgeted funds for 2019-21 are \$98.8 billion, or \$1.2 billion below the level of the underlying House bill. See [fiscal.wa.gov](http://fiscal.wa.gov) for additional information.

**Appropriation:** The bill contains multiple appropriations. Please refer to the bill and supporting documents.

**Fiscal Note:** Not requested.

**Effective Date:** The bill contains an emergency clause and takes effect immediately, except for section 983, relating to the litter tax, which takes effect June 30, 2019.

## **Staff Summary of Public Testimony:**

Please refer to the January 14, 2019, and the January 16, 2019, recordings of the public hearing on the original bill.

Please refer to the March 25, 2019, recording of the public hearing on the proposed substitute bill.

### **Persons Testifying:**

#### *Hearing Date January 14, 2019*

(In support of the original bill) Chris Reykdal, Office of the Superintendent of Public Instruction; Michelle Nims, Washington State PTA; Rosie Cullen, Washington Association for Children and Families; Charlotte Shindler, Public School Employees of Washington-Service Employees International Union 1948; Kim Mead, Washington Education Association; Claire Lane, Anti-Hunger & Nutrition Coalition; Pam Crone, Washington Coalition for Homeless Youth Advocacy; Annie Blackledge, The Mockingbird Society; Erica Hallock, Fight Crime: Invest in Kids; Austin Quinn, Associated Students of Eastern Washington University; Charles Adkins and Annie Landis, Geoduck Student Union at The Evergreen State College; Katara Jordan, Building Changes; Andy Nicholas, Washington State Budget and Policy Center; Marc Webster, Washington Student Achievement Council; Diana Stadden, The Arc of Washington; Donna Patrick, State Developmental Disabilities Council; Gary Burris, Child Care Action Council; David Lord, Disability Rights Washington; Adrienne Stuart and Lucas Doleman, Community Employment Alliance; Kandy Kraig, Retired Public Employees Council; Brad Forbes, National Alliance for Mental Illness of Washington; and Mike Canfield, Foster Parent Association of Washington State.

(Opposed to original bill) None.

(Other testimony on the original bill) Dana Ralph, City of Kent; Bill Pugh, City of Sumner; Allan Ekberg, City of Tukwila; Alejandra Villa, Partners for Our Children; Julie Schroath, Washington Childcare Centers Association; Courtney Angeles, Children's Home Society of Washington; Ashley Albert, Parents for Parents; Jim Theofelis, A Way Home Washington; Mary Taylor, Washington State Association of Drug Court Professionals; Tom Essex, King County Drug Court; Emily Murphy, Mary Cameron Perillo, and Jiji Jally, Children's Alliance; Mark Mullen, Evergreen Court Retirement Community; Tony Byrd and Jennifer Flood, Teach for America Washington; Mike Hatchett, Washington Council for Behavioral Health; Noah Seidel, Office of Developmental Disabilities; Jeff DeLuca, Washington State Community Action Partnership; and Sarah Clinton, Washington State Alliance of YMCAs.

#### *Hearing Date January 16, 2019*

(In support of the original bill) Michael Pugsley, Ashley House; Steve DuPont, Central Washington University; Joe Dacca and JoAnn Taricani, University of Washington; Sarah Teague, United Way of Pierce County-South Sound 2-1-1; Lukas Garcia, Associated Students of the University of Washington; Kelsey Hood, Graduate and Professional Student Senate, University of Washington; Amy Brackenbury, Washington School Counselors Association, Washington State Nurses Association, and Public Health Roundtable; Jessica Vavrus, Washington State School Directors' Association; Amber McPhee Millard, Breakthrough and Northwest Agriculture Business Center; Heather Navarre, Alliance Home Health; Bob

Cooper, Washington Association of Colleges for Teacher Education and National Association of Social Workers-Washington Chapter; Noah Martin, Quaker Voice on Washington Public Policy; and MyKuhLean Manion, Kitsap Parent Coalition for Developmental Disabilities.

(Opposed to original bill) None.

(Other testimony on the original bill) Nick Federici, Washington Information Network 2-1-1; Liz Mills, King County 2-1-1 and Crisis Connections; Paul Larsen, United Way of Thurston County; Melissa Johnson, Community Residential Services Association and Washington State Association of Head Start & Early Childhood Education and Assistance Program; Leslie Emerick, Washington State Hospice and Palliative Care Organization, Home Care Association of Washington, and Washington East Asian Medicine Association; and Seth Dawson, Child Advocacy Centers of Washington.

*Hearing Date March 25, 2019*

(In support of the proposed substitute bill) Dana Ralph, City of Kent; Allan Ekberg, City of Tukwila; Emily Carmichael, Washington Paramount Duty; Samantha Fogg; Natalya Yudkovsk; Brandon Buchanan, City of Woodinville; Dave Mastin, Office of the Superintendent of Public Instruction; Jeremy Mohn, The Evergreen State College; Jay Jennings, Office of the Secretary of State; Noah Seidel, Office of Developmental Disabilities; Bob Cooper, National Association of Social Workers-Washington Chapter; Mario Villanueva, Washington State Communities of Concern Commission; Andy Nicholas, Washington Budget & Policy Center; Ruth Lipscomb; David Brook, Washington Physicians for Social Responsibility; Michael Moran, Confederated Tribes of the Colville Reservation; Lindsey Grad, Service Employees International Union Healthcare 1199NW; Celia Jackson, King County; Seamus Petrie, Washington Public Employees Association-United Food and Commercial Workers 365; Marc Webster, Washington Student Achievement Council; Demas Nesterenko, Service Employees International Union 775; Rhonda Parker; Leslie Emerick, Home Care Association of Washington, Washington State Hospice and Palliative Care Organization, and Washington East Asian Medicine Association; Heather Villanueva, Washington Census Alliance; Floribet Mubalama, Congolese Integration Network; Ophelia Noble, The Noble Foundation; Nick Federici, Washington Information Network 2-1-1 and United Way of King County; Heather Navarre, Alliance Nursing; Mike Pugsley, Ashley House; Michelle Baker, New Care Concepts Incorporated; Kyle Long, Aveanna Healthcare; Joanne Moore, Director, Washington State Office of Public Defense; Adam Ballout and Taila AyAy, ABC Law Group; Carey Morris, Washington State Coalition Against Domestic Violence; Amy Brackenbury, Public Health Roundtable and Washington School Counselors Association; Amanda Cuthbert, Washington Childcare Centers Association; Charlie Brown, Tacoma School Alliance and Tacoma School District; Adrienne Stuart, Community Employment Alliance; Kate Baber, Downtown Emergency Service Center; Mary Swift, Nielsen Broman & Koch; Dana Petersen, Petersen Legal Counsel; Jodi Backlund, Backlund and Mistry; Antonio Sanchez, Central Washington University; Patricia Whitefoot; David Lord, Disability Rights Washington; Mike Canfield, Foster Parents Association of Washington State; Will Livesley-O'Neill, Equal Justice Coalition; Rachel Langen Lundmark, Thurston County Volunteer Legal Services; JoAnn Taricani, University of Washington Faculty Senate; and Gerry O'Keefe, Washington Public Ports Association.

(Opposed to the proposed substitute bill) Seth Dawson, Children's Advocacy Centers of Washington; and Clay Hill, Association of Washington Business.

(Other testimony on the proposed substitute bill) Claire Lane, Anti-Hunger & Nutrition Coalition; Brian Estes, Washington Young Farmers Coalition; Christina Wong, Northwest Harvest; Jan Yoshiwara, State Board for Community & Technical Colleges; Christine Johnson and Glenn Johnson, Community Colleges of Spokane; Beverly Maine and Laura Dodd, St. Andrew's Place Assisted Living; Lisa Erwin, The Sequoia; Bill Dorn, Northhaven; Kim Mead, Washington Education Association; Diana Stadden, The Arc of Washington; Donna Patrick, Developmental Disabilities Council; Lee Phillips, Snohomish County Community Living Providers; Dave Foltz, Fred Lind Manor; Laurie Lippold, Partners for Our Children; Jim Theofelis, A Way Home Washington; Mellani McAleenan, Washington State Association of Counties; Cynthia Stewart, League of Women Voters of Washington; Pamela Crone, Washington Coalition for Homeless Youth Advocacy; Katara Jordan, Building Changes; Fernando Clara and Liz Trautman, The Mockingbird Society; Bill Jones, Parent Ally; Alex Hur, Statewide Poverty Action Network, Seattle Education Access, and Washington Defender Association; Courtney Angeles, Children's Home Society of Washington; Melissa Johnson, Community Residential Services Association; Carl Burke, Northwest SportsFishing Industry Association and Fish Northwest; Scott Sigmon, Coastal Conservation Association; Alan Burke, Washington State School Retirees' Association; Melanie Smith, Wellspring Family Services; Brad Forbes, National Alliance on Mental Illness-Washington; Christie Hedman, Washington Defender Association; Jim Bamberger, Office of Civil Legal Aid; Karl Epps; Nicholas Arndt; Tonnette Barquete; Rick Hoffman; Michele Thomas, Washington Low Income Housing Alliance; Doug Levy, City of Renton; Becca Kenna-Schenk, Western Washington University; Doug Nelson and Jose Eduardo Mares Domingez, Public School Employees-Service Employees International Union 1948; Amber McPhee Millard and Jill May, Washington Association of Children & Families; Dave Budd, Full Life; Rob Roettger, Cheney School District; Steve Mccullough, Tonasket School District; Jamie Weingart, Cheney School District; Candice Bock, Association of Washington Cities; Joeseeph Boogard, Save Our Wild Salmon; John Rosenberg, Earth Ministry; Amanda Grondin, Duna Fisheries; Connie Mueller, Kitsap Community Resources; Karen Matson, Snohomish County Human Services; Ryan Pricco, Child Care Aware of Washington; Robin Dale, Washington Health Care Association; Terry Robertson, Josephine Sunset Home; Jeff Cohen, Caroline Kline Galland Home; Bill Miller, EmpRes Healthcare Management; Amy Brackenbury, School Nurses of Washington; Ramona Hattendorf, The Arc of King County; Dennis Eagle, Washington Federation of State Employees; Emily Murphy, Children's Alliance; Anne Lee, TeamChild; Jennifer Priddy, Olympia School District; Karen Strickland, American Federation of Teachers; Nancy Heley, Retired Public Employees Council; Patricia Hickey, Washington Association of Conservation Districts; Paul Jewell, Washington State Association of Counties; Aaron Peterson, Regional Fisheries Enhancement Groups; Sarah Clinton, South Sound YMCA and Washington State Alliance of YMCAs; Jeff DeLuca, Washington State Community Action Partnership; Chris Mulick, Washington State University; Jim Hedrick, Greater Spokane Incorporated; Bill Leland, Yakima Nation Tribal Council; Mara Machulsky, Public Works Board and Stillaguamish Tribe of Indians; Jennifer Muhm, Washington State Nurses Association; Aimee Champion, and Robert Wardell, Self Advocates in Leadership; July Simpson, Office of the Attorney General; Carolyn Logue, Washington Food Industry; and Russell Brown, Washington Association of Prosecuting Attorneys.

**Persons Signed In To Testify But Not Testifying:** (January 14, 2019) Peter Diedrick, Washington State School Retirees' Association; Zackary Turner, Central Washington University; Dennis Eagle, Washington Federation of State Employees; Bruce Wishart, Sierra Club, Puget Sound Keeper Alliance, Center for Environmental Law & Policy, and Sound Action; Carl Burke, Northwest Marine Trades Association and Northwest Sportfishing Industry; and Scott Sigmon, Coastal Conservation Association.