Washington State House of Representatives Office of Program Research



Public Safety Committee

E2SSB 5120

Brief Description: Contracting with for-profit correctional facilities for the transfer or placement of offenders.

Sponsors: Senate Committee on Ways & Means (originally sponsored by Senators Palumbo, Darneille, Mullet, Nguyen, Hunt, Saldaña, Liias, Carlyle, Frockt, Hasegawa and Kuderer).

Brief Summary of Engrossed Second Substitute Bill

- Removes the existing authority of the Department of Corrections (DOC) to transfer offenders to private institutions.
- Prohibits the DOC, local governments, and county sheriff's departments from utilizing a contract with a private correctional entity, with certain exceptions.
- Outlines circumstances applicable in the event that the Governor finds an emergency exists over facility capacity, in which the DOC is authorized to transfer offenders to an out-of-state private correctional entity.

Hearing Date: 3/18/19

Staff: Omeara Harrington (786-7136).

Background:

Adult criminal sentences of up to one year are served in jail facilities operated by local governments, and sentences of over one year are served in state prison facilities. The Department of Corrections (DOC) manages all state-operated adult prisons and supervises certain adult DOC offenders who live in the community. Juvenile sentences of 30 days or less are served in local juvenile detention facilities operated or maintained by local governments, and longer sentences are served in state-operated Juvenile Rehabilitation (JR) facilities, which, as of July 1, 2019, will be housed within the Department of Children, Youth, and Families (DCYF).

The Secretary of the DOC is authorized to transfer offenders out of state to private or governmental institutions upon determining that the transfer is in the best interest of the state or

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the offender. In addition, if the Governor finds that an emergency exists in which the population of a state correctional facility exceeds its reasonable maximum capacity, the Governor may take certain measures to mitigate the emergency. Such measures include calling the Sentencing Guidelines Commission into an emergency meeting for the purpose of evaluating the standard ranges and other standards, or calling the Clemency and Pardons Board into an emergency meeting for the propose of making recommendations for the Governor's use of commutation and pardon powers.

Summary of Bill:

The general authority of the DOC to transfer offenders to private institutions is removed, and with certain exceptions, the DOC, city and county governments, and county sheriff's departments are prohibited from utilizing a contract with a private correctional entity. A "private correctional entity" includes any for-profit contractor or for-profit vendor who provides services relating to the ownership, management, or administration of security services of a correctional facility for the incarceration of persons in the custody of the DOC, the DCYF, or any city government, county government, or county sheriff's department.

The prohibition on contracting with private correctional entities does not apply to specified categories, including:

- state work-release centers, juvenile residential facilities, nonprofit community-based alternative juvenile detention facilities, or nonprofit community-based alternative adult detention facilities that provide separate care or special treatment, operated in whole or in part by for-profit contractors;
- contracts for ancillary services, such as medical and educational services, repair and maintenance contracts, behavioral health services, or other services not directly related to the ownership, management, or operation of security services in a correctional entity; or
- tribal entities.

The DOC may transfer offenders to out-of-state private correctional entities when the Governor has found that an emergency exists in which the population of a state correctional facility exceeds its reasonable maximum capacity, resulting in safety and security concerns. To exercise this option, the Governor must have considered all other legal options to address capacity and the DOC must have determined that the transfer is in the best interest of the state or the offender.

Appropriation: None.

Fiscal Note: Available. New fiscal note requested on March 14, 2019.

Effective Date: The bill takes effect 90 days after adjournment of the session in which the bill is passed.

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