

# SENATE BILL REPORT

## SHB 1587

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As Reported by Senate Committee On:  
Human Services, Reentry & Rehabilitation, March 21, 2019  
Ways & Means, April 9, 2019

**Title:** An act relating to increasing access to fruits and vegetables for individuals with limited incomes.

**Brief Description:** Increasing access to fruits and vegetables for individuals with limited incomes.

**Sponsors:** House Committee on Appropriations (originally sponsored by Representatives Riccelli, Entenman, Harris, Stonier, Peterson, Chandler, Gregerson, Thai, Senn, Hudgins, Macri, Lekanoff, Griffey, Steele, Goehner, Wylie, Appleton, Chapman, Lovick, Shewmake, Valdez, Bergquist, Morris, Doglio, Robinson, Tharinger, Goodman, Pollet, Slatter, Ormsby and Frame).

**Brief History:** Passed House: 3/04/19, 82-14.

**Committee Activity:** Human Services, Reentry & Rehabilitation: 3/14/19, 3/21/19 [DP-WM].

Ways & Means: 4/05/19, 4/09/19 [DPA, DNP, w/oRec].

### Brief Summary of Amended Bill

- Creates the Fruit and Vegetable Incentives Program at the Department of Health.

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### SENATE COMMITTEE ON HUMAN SERVICES, REENTRY & REHABILITATION

**Majority Report:** Do pass and be referred to Committee on Ways & Means.

Signed by Senators Darneille, Chair; Nguyen, Vice Chair; Walsh, Ranking Member; Cleveland, O'Ban, Wilson, C. and Zeiger.

**Staff:** Alison Mendiola (786-7488)

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### SENATE COMMITTEE ON WAYS & MEANS

**Majority Report:** Do pass as amended.

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*This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not a part of the legislation nor does it constitute a statement of legislative intent.*

Signed by Senators Rolfes, Chair; Frockt, Vice Chair, Operating, Capital Lead; Mullet, Capital Budget Cabinet; Braun, Ranking Member; Brown, Assistant Ranking Member, Operating; Bailey, Becker, Billig, Carlyle, Conway, Darneille, Hasegawa, Hunt, Keiser, Liias, Palumbo, Pedersen, Rivers, Van De Wege and Wagoner.

**Minority Report:** Do not pass.

Signed by Senators Honeyford, Assistant Ranking Member, Capital; Warnick.

**Minority Report:** That it be referred without recommendation.

Signed by Senator Schoesler.

**Staff:** Julie Murray (786-7711)

**Background:** The Department of Health (DOH) manages the Food Insecurity Incentives Program (FINI). FINI was funded in 2015 by a \$5.86 million five-year grant from the United States Department of Agriculture (USDA). The FINI grant period ends March 31, 2020. FINI incentivizes purchases of fruits and vegetables by participants in the Supplemental Nutrition Assistance Program (SNAP). FINI consists of three components: farmers market incentives, grocery store incentives, and fruit and vegetable prescriptions. Farmers market incentives and grocery store incentives provide SNAP participants with matching funds to purchase fruits and vegetables. Fruit and vegetable prescriptions are vouchers provided by health care providers to food-insecure patients for purchasing fruits and vegetables. SNAP, also referred to in Washington as Basic Food, provides nutrition assistance to low-income individuals. In Washington, the Department of Social and Health Services (DSHS) administers SNAP benefits. Generally, a household must have a monthly income at or below 200 percent of the federal poverty guideline in order to qualify for SNAP. Participating households receive a monthly benefit in the form of electronic debit cards also known as electronic benefit transfer. SNAP benefits are limited to purchasing food items for use at home as well as seeds and plants to produce food.

**Summary of Amended Bill:** Fruit and Vegetable Incentives Program. The Fruit and Vegetable Incentives Program is administered by DOH. The Fruit and Vegetable Incentives Program includes:

1. Farmer's market basic food incentives, to provide eligible participants with extra benefits to purchase fruits and vegetables at authorized farmers markets when the participant uses basic food benefits. The incentives are additional funds that may be used to purchase eligible fruits and vegetables as defined by DOH. When authorizing a farmers market, DOH may give preference to a farmers market that accepts or has previously accepted SNAP benefits, has the capacity to accept SNAP, or is located in a county with a high level of food insecurity.
2. Grocery store basic food incentives, to provide eligible participants with extra benefits to purchase fruits and vegetables at authorized grocery stores that are authorized SNAP retailers, when the participant uses basic food benefits. The incentives are additional funds which may be used to purchase eligible fruits and vegetables as defined by DOH. When approving a grocery store, DOH may give preference to a store located in a county with a high level of food insecurity.
3. Fruit and vegetable vouchers are provided by a health care provider, health educator, community health workers, or other health professional to an eligible participant for

use at an authorized farmers market or grocery store. The vouchers are cash-value vouchers which may be distributed to a patient who is eligible for basic food and has a qualifying health condition, as defined by DOH, or is food insecure. The voucher may be redeemed at a participating retailer, including an authorized farmers market or grocery store. DOH is to approve participating health care systems and may give preference to systems that have operated fruit and vegetable prescriptions programs, routinely screen patients for food insecurity, have a high percentage of patients who are Medicaid clients, or are located in a county with a high level of food insecurity.

Responsibilities of Department of Health. DOH must:

- collaborate with the other state agencies to develop the program, including DSHS and USDA;
- provide resources, coordination, and technical assistance to program partners including farmers markets, grocery stores, government agencies, health care systems, and nonprofit organizations for targeted outreach to food insecure populations and for administration of the program;
- evaluate the program's effectiveness by collecting information related to fruit and vegetable consumption by participants, levels of food insecurity, and likely impacts on public health outcomes as a result of the program; and
- subject to availability of funds, submit a progress report to the Governor and the Legislature by July 1, 2021, describing the results of the program and recommending any legislative or programmatic changes to improve effectiveness of program delivery; and submit by December 1, 2023, a complete program evaluation describing the program's effectiveness and including any additional recommendations for program improvements.

Definitions. For the farmers market and grocery store basic food incentives, an eligible participant means a recipient of basic food benefits, including SNAP and the food assistance program. Food insecure means a state in which consistent access to adequate food is limited by the lack of money and other resources at times during the year.

**EFFECT OF WAYS & MEANS COMMITTEE AMENDMENT(S):** The progress report and program evaluation to the Governor and the Legislature are made subject to available funds.

**Appropriation:** None.

**Fiscal Note:** Available.

**Creates Committee/Commission/Task Force that includes Legislative members:** No.

**Effective Date:** Ninety days after adjournment of session in which bill is passed.

**Staff Summary of Public Testimony on Substitute House Bill (Human Services, Reentry & Rehabilitation):** PRO: We currently have an obesity problem—we have our first 100 pound kindergartner. Food access and access to quality healthy food is real challenge for low-income households and seniors. This bill is subject to appropriations and there are private foundations that will make the state dollars go farther. It is all about prevention,

either we pay for access to healthy food now or we pay for increased health care costs later. Farmers markets have seen a tremendous increase of SNAP participants which is a win-win; a win for the small businesses and a win for families having access to healthy foods, the ability to shop with dignity and connect with their community. At farmers markets, a SNAP recipient's dollars are matched 1:1 which is a great incentive.

**Persons Testifying (Human Services, Reentry & Rehabilitation):** PRO: Representative Marcus Riccelli, Prime Sponsor; Katie Green, Wild Hare Farm; April Henson, SNAP Ambassador, Tacoma Farmers Market; Lindsay Hovind, American Heart Association and Child Obesity Prevention Coalition.

**Persons Signed In To Testify But Not Testifying (Human Services, Reentry & Rehabilitation):** No one.

**Staff Summary of Public Testimony on Substitute House Bill (Ways & Means):** *The committee recommended a different version of the bill than what was heard.* PRO: This bill helps people who are food insecure access healthy food through three strategies; farmers markets, Safeway, and three health care systems. This bill also helps our local businesses and supports agriculture by bringing more business to farmers markets. EBT usage is up in farmers markets although the overall number of basic food recipients is on the decline. For every SNAP dollar spent, \$1.79 is generated in the local economy. The current federal grant money is expiring in 2020 and while DOH is applying for additional funds, DOH will not know the results until September. If federal funds are awarded, the state funds would be used to expand the program. This program has been so successful that Dell is offering a grant to help fund part of the grocery store component. Advocates are working with DOH to expand the list of participating retailers.

**Persons Testifying (Ways & Means):** PRO: Jan Gee, Washington Food Industry Association; Claire Lane, Anti-Hunger & Nutrition Coalition; Stacy Carkonen, Tacoma Farmers Market.

**Persons Signed In To Testify But Not Testifying (Ways & Means):** No one.