

# SENATE BILL REPORT

## SB 5115

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As of January 28, 2019

**Title:** An act relating to appliance efficiency standards.

**Brief Description:** Concerning appliance efficiency standards.

**Sponsors:** Senators Carlyle, Palumbo, Wellman, Hunt, Saldaña, Liias and Kuderer; by request of Department of Commerce.

**Brief History:**

**Committee Activity:** Environment, Energy & Technology: 1/17/19, 1/23/19.

### Brief Summary of Bill

- Removes federally preempted efficiency and testing standards.
- Amends the state efficiency and testing standards for certain state-covered products.
- Establishes new minimum efficiency and testing standards for certain products.
- Authorizes the Department of Commerce to adopt rules that incorporate, by reference, federal efficiency standards for federally covered products only as the standards existed on January 3, 2017.

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### SENATE COMMITTEE ON ENVIRONMENT, ENERGY & TECHNOLOGY

**Staff:** Angela Kleis (786-7469)

**Background:** Appliance Efficiency and Testing Standards. Federal law generally allows states to establish minimum efficiency and testing standards for products that are not covered by federal appliance efficiency regulations. Once a federal efficiency standard is established for a given appliance, it will preempt existing state standards unless the state is granted a waiver of federal preemption.

Federal efficiency and testing standards have been established for the following products: automatic commercial ice makers, commercial refrigeration and freezing equipment, pool heaters, and incandescent reflector lamps.

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*This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not a part of the legislation nor does it constitute a statement of legislative intent.*

Washington law sets minimum efficiency and testing standards for several categories of appliances sold, offered for sale, or installed in the state. The Department of Commerce (Commerce) may recommend updates to the efficiency and testing standards for certain products and recommend establishing state standards for additional non-federally covered appliances.

Voluntary Consensus Standards. The American National Standards Institute (ANSI) is a not-for-profit organization that develops and publishes voluntary consensus standards and conformity assessment systems for a variety of industry sectors. These standards become mandatory under certain circumstances, such as being referenced by the government.

**Summary of Bill:** Federally Preempted Efficiency and Testing Standards. The following state standards have been federally preempted and are repealed:

- automatic commercial ice cube machines;
- commercial refrigerators and freezers;
- pool heaters; and
- state-regulated incandescent reflector lamps.

Existing Minimum Efficiency and Testing Standards. State standards are amended, including:

- portable electric spas must meet ANSI standards beginning January 1, 2021; and
- state standards for hot water dispensers, bottle-type water dispensers, and point-of-use water dispensers expire on January 1, 2020.

New Minimum Efficiency and Testing Standards. State standards are established for certain products such as computers and computer monitors; urinals and water closets; and residential electric storage water heaters. Products covered under the new state standards, if manufactured on or after January 1, 2021, may not be sold or offered for sale, lease, or rent in the state unless the efficiency of the new product meets or exceeds the state's efficiency standards.

Department of Commerce. Commerce may adopt rules that incorporate, by reference, federal efficiency standards for federally covered products only as the standards existed on January 3, 2017. Commerce must regularly submit a report to the Legislature on federal standards that preempt the state appliance efficiency and testing standards.

Water Conservation Performance Standards. Certain water conservation performance standards are repealed.

**Appropriation:** None.

**Fiscal Note:** Available.

**Creates Committee/Commission/Task Force that includes Legislative members:** No.

**Effective Date:** Ninety days after adjournment of session in which bill is passed.

**Staff Summary of Public Testimony:** PRO: Strong state standards make money saving appliances accessible to homeowners and renters providing resilience to all regardless of income levels. There are products easily found in our economy meeting the efficiency standards included in the bill. State standards give local governments the ability to try to change the future for their residents. It is important to have the standards align across states. We are working with stakeholders to address concerns.

OTHER: It is important to align with other states to help reduce business costs. The certification and reporting requirements would be burdensome on companies already having to report to multiple entities. The data is already available. We are concerned with the inclusion of high CRI lamps and general services lamps. Additional research needs to be done on appliance cost and the most effect ways businesses can transition to energy efficient products.

**Persons Testifying:** PRO: Kraig Stevenson, International Code Council; Nancy Tosta, Burien City Councilmember; Bruce Bassett, Mercer Island Councilmember; Rachel Brombaugh, King County; Charlie Stephens, Senior Codes & Standards Engineer, Northwest Energy Efficiency Alliance; David Mendoza, Front & Centered; Amy Wheelless, Northwest Energy Coalition; Leah Missik, Climate Solutions; Elyette Weinstein, Washington League of Women Voters; Bruce Wishart, Center for Environmental Law & Policy, Sierra Club; Glenn Blackmon, Commerce, State Energy Office.

CON: Peter Godlewski, Association of Washington Business; Kevin Messner, Association of Home Appliance Manufacturers; Charlie Brown, citizen.

OTHER: Carolyn Logue, Washington Food Industry Association; Tina Jayaweera, Northwest Power and Conservation Council; Mark Johnson, Washington Retail Association.

**Persons Signed In To Testify But Not Testifying:** Vlad Gutman-Britten, Climate Solutions; Sarah Vorpahl, Commerce.