SHB 2224 - S COMM AMD

By Committee on Human Services

NOT CONSIDERED 03/07/2024

1 Strike everything after the enacting clause and insert the 2 following:

3 "<u>NEW SECTION.</u> Sec. 1. (1) The department of children, youth, 4 and families shall conduct a study to improve its risks, strengths, 5 and needs assessment tool used in the risk assessment process when 6 investigating alleged child abuse and neglect referrals described in 7 RCW 26.44.030(19) to:

8 (a) Identify family risks, strengths, and needs at the time of 9 the initial child protective services investigation or family 10 assessment response to help inform the most appropriate service path 11 for the family;

(b) Identify the risk of harm to a child when substance use disorder is a factor in the case or high potency synthetic opioids, such as fentanyl, are a condition in the home;

15 (c) Determine the service needs of the family and support 16 caseworkers to identify and transition families to appropriate, 17 available services quickly; and

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(d) Support reassessment and monitoring of family progress.

(2) By November 1, 2024, and in compliance with RCW 43.01.036, 19 the department of children, youth, and families shall provide data 20 21 and information to the legislature on the department of children, 22 youth, and families' efforts to improve its risks, strengths, and 23 needs assessment tool based on the study required under subsection (1) of this section. The department shall also provide data, 24 25 information, and analysis on the effect its efforts would have upon racial disproportionality within the risk assessment process. 26

(3) This section expires August 1, 2025.

28 Sec. 2. RCW 26.44.030 and 2019 c 172 s 6 are each amended to 29 read as follows:

1 (1) (a) When any practitioner, county coroner or medical examiner, law enforcement officer, professional school personnel, registered or 2 licensed nurse, social service counselor, psychologist, pharmacist, 3 employee of the department of children, youth, and families, licensed 4 or certified child care providers or their employees, employee of the 5 6 department of social and health services, juvenile probation officer, 7 placement and liaison specialist, responsible living skills program staff, HOPE center staff, state family and children's ombuds or any 8 volunteer in the ombuds's office, or host home program has reasonable 9 cause to believe that a child has suffered abuse or neglect, he or 10 11 she shall report such incident, or cause a report to be made, to the 12 proper law enforcement agency or to the department as provided in RCW 26.44.040. 13

14 (b) When any person, in his or her official supervisory capacity with a nonprofit or for-profit organization, has reasonable cause to 15 16 believe that a child has suffered abuse or neglect caused by a person 17 over whom he or she regularly exercises supervisory authority, he or she shall report such incident, or cause a report to be made, to the 18 proper law enforcement agency, provided that the person alleged to 19 have caused the abuse or neglect is employed by, contracted by, or 20 volunteers with the organization and coaches, trains, educates, or 21 counsels a child or children or regularly has unsupervised access to 22 a child or children as part of the employment, contract, or voluntary 23 service. No one shall be required to report under this section when 24 25 he or she obtains the information solely as a result of a privileged 26 communication as provided in RCW 5.60.060.

Nothing in this subsection (1)(b) shall limit a person's duty to report under (a) of this subsection.

For the purposes of this subsection, the following definitions apply:

(i) "Official supervisory capacity" means a position, status, or role created, recognized, or designated by any nonprofit or forprofit organization, either for financial gain or without financial gain, whose scope includes, but is not limited to, overseeing, directing, or managing another person who is employed by, contracted by, or volunteers with the nonprofit or for-profit organization.

(ii) "Organization" includes a sole proprietor, partnership, corporation, limited liability company, trust, association, financial institution, governmental entity, other than the federal government, and any other individual or group engaged in a trade, occupation, Code Rev/CC:lel 2 S-5164.3/24 3rd draft 1 enterprise, governmental function, charitable function, or similar 2 activity in this state whether or not the entity is operated as a 3 nonprofit or for-profit entity.

4 (iii) "Reasonable cause" means a person witnesses or receives a
5 credible written or oral report alleging abuse, including sexual
6 contact, or neglect of a child.

7 (iv) "Regularly exercises supervisory authority" means to act in 8 his or her official supervisory capacity on an ongoing or continuing 9 basis with regards to a particular person.

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(v) "Sexual contact" has the same meaning as in RCW 9A.44.010.

11 (c) The reporting requirement also applies to department of 12 corrections personnel who, in the course of their employment, observe offenders or the children with whom the offenders are in contact. If, 13 as a result of observations or information received in the course of 14 his or her employment, any department of corrections personnel has 15 16 reasonable cause to believe that a child has suffered abuse or 17 neglect, he or she shall report the incident, or cause a report to be 18 made, to the proper law enforcement agency or to the department as provided in RCW 26.44.040. 19

(d) The reporting requirement shall also apply to any adult who 20 21 has reasonable cause to believe that a child who resides with them, has suffered severe abuse, and is able or capable of making a report. 22 For the purposes of this subsection, "severe abuse" means any of the 23 following: Any single act of abuse that causes physical trauma of 24 25 sufficient severity that, if left untreated, could cause death; any single act of sexual abuse that causes significant bleeding, deep 26 bruising, or significant external or internal swelling; or more than 27 one act of physical abuse, each of which causes bleeding, deep 28 bruising, significant external or internal swelling, bone fracture, 29 or unconsciousness. 30

31 (e) The reporting requirement also applies to guardians ad litem, 32 including court-appointed special advocates, appointed under Titles 33 11 and 13 RCW and this title, who in the course of their 34 representation of children in these actions have reasonable cause to 35 believe a child has been abused or neglected.

36 (f) The reporting requirement in (a) of this subsection also 37 applies to administrative and academic or athletic department 38 employees, including student employees, of institutions of higher 39 education, as defined in RCW 28B.10.016, and of private institutions 40 of higher education.

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1 (g) The report must be made at the first opportunity, but in no 2 case longer than forty-eight hours after there is reasonable cause to 3 believe that the child has suffered abuse or neglect. The report must 4 include the identity of the accused if known.

5 (2) The reporting requirement of subsection (1) of this section 6 does not apply to the discovery of abuse or neglect that occurred 7 during childhood if it is discovered after the child has become an 8 adult. However, if there is reasonable cause to believe other 9 children are or may be at risk of abuse or neglect by the accused, 10 the reporting requirement of subsection (1) of this section does 11 apply.

12 (3) Any other person who has reasonable cause to believe that a 13 child has suffered abuse or neglect may report such incident to the 14 proper law enforcement agency or to the department as provided in RCW 15 26.44.040.

16 (4) The department, upon receiving a report of an incident of 17 alleged abuse or neglect pursuant to this chapter, involving a child who has died or has had physical injury or injuries inflicted upon 18 him or her other than by accidental means or who has been subjected 19 to alleged sexual abuse, shall report such incident to the proper law 20 21 enforcement agency, including military law enforcement, if appropriate. In emergency cases, where the child's welfare 22 is endangered, the department shall notify the proper law enforcement 23 agency within twenty-four hours after a report is received by the 24 25 department. In all other cases, the department shall notify the law 26 enforcement agency within seventy-two hours after a report is received by the department. If the department makes an oral report, a 27 written report must also be made to the proper law enforcement agency 28 29 within five days thereafter.

(5) Any law enforcement agency receiving a report of an incident 30 31 of alleged abuse or neglect pursuant to this chapter, involving a child who has died or has had physical injury or injuries inflicted 32 upon him or her other than by accidental means, or who has been 33 subjected to alleged sexual abuse, shall report such incident in 34 writing as provided in RCW 26.44.040 to the proper county prosecutor 35 36 or city attorney for appropriate action whenever the law enforcement agency's investigation reveals that a crime may have been committed. 37 The law enforcement agency shall also notify the department of all 38 39 reports received and the law enforcement agency's disposition of them. In emergency cases, where the child's welfare is endangered, 40 Code Rev/CC:lel 4 S-5164.3/24 3rd draft the law enforcement agency shall notify the department within twentyfour hours. In all other cases, the law enforcement agency shall notify the department within seventy-two hours after a report is received by the law enforcement agency.

5 (6) Any county prosecutor or city attorney receiving a report 6 under subsection (5) of this section shall notify the victim, any 7 persons the victim requests, and the local office of the department, 8 of the decision to charge or decline to charge a crime, within five 9 days of making the decision.

The department may conduct ongoing case planning 10 (7) and 11 consultation with those persons or agencies required to report under 12 this section, with consultants designated by the department, and with designated representatives of Washington Indian tribes if the client 13 information exchanged is pertinent to cases currently receiving child 14 protective services. Upon request, the department shall conduct such 15 16 planning and consultation with those persons required to report under 17 this section if the department determines it is in the best interests of the child. Information considered privileged by statute and not 18 directly related to reports required by this section must not be 19 divulged without a valid written waiver of the privilege. 20

21 (8) Any case referred to the department by a physician licensed under chapter 18.57 or 18.71 RCW on the basis of an expert medical 22 opinion that child abuse, neglect, or sexual assault has occurred and 23 that the child's safety will be seriously endangered if returned 24 25 home, the department shall file a dependency petition unless a second 26 licensed physician of the parents' choice believes that such expert medical opinion is incorrect. If the parents fail to designate a 27 second physician, the department may make the selection. If 28 а physician finds that a child has suffered abuse or neglect but that 29 such abuse or neglect does not constitute imminent danger to the 30 31 child's health or safety, and the department agrees with the physician's assessment, the child may be left in the parents' home 32 while the department proceeds with reasonable efforts to remedy 33 parenting deficiencies. 34

(9) Persons or agencies exchanging information under subsection
(7) of this section shall not further disseminate or release the
information except as authorized by state or federal statute.
Violation of this subsection is a misdemeanor.

39 (10) Upon receiving a report that a child is a candidate for 40 foster care as defined in RCW 26.44.020, the department may provide Code Rev/CC:lel 5 S-5164.3/24 3rd draft prevention and family services and programs to the child's parents, guardian, or caregiver. The department may not be held civilly liable for the decision regarding whether to provide prevention and family services and programs, or for the provision of those services and programs, for a child determined to be a candidate for foster care.

6 (11) Upon receiving a report of alleged abuse or neglect, the department shall make reasonable efforts to learn the name, address, 7 and telephone number of each person making a report of abuse or 8 neglect under this section. The department shall provide assurances 9 of appropriate confidentiality of the identification of persons 10 reporting under this section. If the department is unable to learn 11 12 the information required under this subsection, the department shall only investigate cases in which: 13

14 (a) The department believes there is a serious threat of 15 substantial harm to the child;

16 (b) The report indicates conduct involving a criminal offense 17 that has, or is about to occur, in which the child is the victim; or

18 (c) The department has a prior founded report of abuse or neglect 19 with regard to a member of the household that is within three years 20 of receipt of the referral.

(12) (a) Upon receiving a report of alleged abuse or neglect, the department shall use one of the following discrete responses to reports of child abuse or neglect that are screened in and accepted for departmental response:

25 (i) Investigation; or

26 (ii) Family assessment.

27 (b) In making the response in (a) of this subsection the 28 department shall:

(i) Use a method by which to assign cases to investigation or family assessment which are based on an array of factors that may include the presence of: Imminent danger, level of risk, number of previous child abuse or neglect reports, or other presenting case characteristics, such as the type of alleged maltreatment and the age of the alleged victim. Age of the alleged victim shall not be used as the sole criterion for determining case assignment;

36 (ii) Allow for a change in response assignment based on new 37 information that alters risk or safety level;

38 (iii) Allow families assigned to family assessment to choose to 39 receive an investigation rather than a family assessment;

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(iv) Provide a full investigation if a family refuses the initial
 family assessment;

(v) Provide voluntary services to families based on the results 3 of the initial family assessment. If a family refuses voluntary 4 services, and the department cannot identify specific facts related 5 6 to risk or safety that warrant assignment to investigation under this chapter, and there is not a history of reports of child abuse or 7 neglect related to the family, then the department must close the 8 family assessment response case. However, if at any time the 9 department identifies risk or safety factors that warrant 10 an 11 investigation under this chapter, then the family assessment response 12 case must be reassigned to investigation;

(vi) Conduct an investigation, and not a family assessment, in response to an allegation that, the department determines based on the intake assessment:

16 (A) Indicates a child's health, safety, and welfare will be 17 seriously endangered if not taken into custody for reasons including, 18 but not limited to, sexual abuse and sexual exploitation of the child 19 as defined in this chapter;

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(B) Poses a serious threat of substantial harm to a child;

(C) Constitutes conduct involving a criminal offense that has, oris about to occur, in which the child is the victim;

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(D) The child is an abandoned child as defined in RCW 13.34.030;

(E) The child is an adjudicated dependent child as defined in RCW
13.34.030, or the child is in a facility that is licensed, operated,
or certified for care of children by the department under chapter
74.15 RCW.

(c) In addition, the department may use a family assessment response to assess for and provide prevention and family services and programs, as defined in RCW 26.44.020, for the following children and their families, consistent with requirements under the federal family first prevention services act and this section:

33 (i) A child who is a candidate for foster care, as defined in RCW34 26.44.020; and

35 (ii) A child who is in foster care and who is pregnant, 36 parenting, or both.

37 (d) The department may not be held civilly liable for the 38 decision to respond to an allegation of child abuse or neglect by 39 using the family assessment response under this section unless the

state or its officers, agents, or employees acted with reckless
 disregard.

(13) (a) For reports of alleged abuse or neglect that are accepted 3 for investigation by the department, the investigation shall be 4 conducted within time frames established by the department in rule. 5 6 In no case shall the investigation extend longer than ninety days from the date the report is received, unless the investigation is 7 being conducted under a written protocol pursuant to RCW 26.44.180 8 and a law enforcement agency or prosecuting attorney has determined 9 that a longer investigation period is necessary. At the completion of 10 11 the investigation, the department shall make a finding that the 12 report of child abuse or neglect is founded or unfounded.

(b) If a court in a civil or criminal proceeding, considering the same facts or circumstances as are contained in the report being investigated by the department, makes a judicial finding by a preponderance of the evidence or higher that the subject of the pending investigation has abused or neglected the child, the department shall adopt the finding in its investigation.

(14) For reports of alleged abuse or neglect that are respondedto through family assessment response, the department shall:

(a) Provide the family with a written explanation of the procedure for assessment of the child and the family and its purposes;

(b) Collaborate with the family to identify family strengths, resources, and service needs, and develop a service plan with the goal of reducing risk of harm to the child and improving or restoring family well-being;

(c) Complete the family assessment response within forty-fivedays of receiving the report except as follows:

30 (i) Upon parental agreement, the family assessment response 31 period may be extended up to one hundred twenty days. The 32 department's extension of the family assessment response period must 33 be operated within the department's appropriations;

34 (ii) For cases in which the department elects to use a family 35 assessment response as authorized under subsection (12)(c) of this 36 section, and upon agreement of the child's parent, legal guardian, 37 legal custodian, or relative placement, the family assessment 38 response period may be extended up to one year. The department's 39 extension of the family assessment response must be operated within 40 the department's appropriations.

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(d) Offer services to the family in a manner that makes it clear
 that acceptance of the services is voluntary;

3 (e) Implement the family assessment response in a consistent and 4 cooperative manner;

5 (f) Have the parent or guardian agree to participate in services 6 before services are initiated. The department shall inform the 7 parents of their rights under family assessment response, all of 8 their options, and the options the department has if the parents do 9 not agree to participate in services.

10 (15)(a) In conducting an investigation or family assessment of 11 alleged abuse or neglect, the department or law enforcement agency:

12 (i) May interview children. If the department determines that the response to the allegation will be family assessment response, the 13 14 preferred practice is to request a parent's, guardian's, or custodian's permission to interview the child before conducting the 15 16 child interview unless doing so would compromise the safety of the 17 child or the integrity of the assessment. The interviews may be conducted on school premises, at day-care facilities, at the child's 18 home, or at other suitable locations outside of the presence of 19 parents. If the allegation is investigated, parental notification of 20 21 the interview must occur at the earliest possible point in the investigation that will not jeopardize the safety or protection of 22 the child or the course of the investigation. Prior to commencing the 23 interview the department or law enforcement agency shall determine 24 25 whether the child wishes a third party to be present for the interview and, if so, shall make reasonable efforts to accommodate 26 the child's wishes. Unless the child objects, the department or law 27 enforcement agency shall make reasonable efforts to include a third 28 party in any interview so long as the presence of the third party 29 will not jeopardize the course of the investigation; and 30

(ii) Shall have access to all relevant records of the child inthe possession of mandated reporters and their employees.

33 (b) The Washington state school directors' association shall 34 adopt a model policy addressing protocols when an interview, as 35 authorized by this subsection, is conducted on school premises. In 36 formulating its policy, the association shall consult with the 37 department and the Washington association of sheriffs and police 38 chiefs.

39 (16) If a report of alleged abuse or neglect is founded and 40 constitutes the third founded report received by the department Code Rev/CC:lel 9 S-5164.3/24 3rd draft within the last twelve months involving the same child or family, the department shall promptly notify the office of the family and children's ombuds of the contents of the report. The department shall also notify the ombuds of the disposition of the report.

5 (17) In investigating and responding to allegations of child 6 abuse and neglect, the department may conduct background checks as 7 authorized by state and federal law.

8 (18)(a) The department shall maintain investigation records and 9 conduct timely and periodic reviews of all founded cases of abuse and 10 neglect. The department shall maintain a log of screened-out 11 nonabusive cases.

(b) In the family assessment response, the department shall not make a finding as to whether child abuse or neglect occurred. No one shall be named as a perpetrator and no investigative finding shall be entered in the department's child abuse or neglect database.

16 (19)(a) The department shall use a risk assessment process when 17 investigating alleged child abuse and neglect referrals. The 18 department shall present the risk factors at all hearings in which 19 the placement of a dependent child is an issue. Substance abuse must 20 be a risk factor.

(b) The risk assessment process used under this subsection must be certified at least once every three years based on current academic standards for assessment validation, and can be certified by the office of innovation, alignment, and accountability or an outside researcher. The certified risk assessment process must address, and may not exacerbate, racial disproportionality in the child welfare system.

(20) Upon receipt of a report of alleged abuse or neglect the law enforcement agency may arrange to interview the person making the report and any collateral sources to determine if any malice is involved in the reporting.

32 (21) Upon receiving a report of alleged abuse or neglect 33 involving a child under the court's jurisdiction under chapter 13.34 34 RCW, the department shall promptly notify the child's guardian ad 35 litem of the report's contents. The department shall also notify the 36 guardian ad litem of the disposition of the report. For purposes of 37 this subsection, "guardian ad litem" has the meaning provided in RCW 38 13.34.030.

39 (22) The department shall make efforts as soon as practicable to 40 determine the military status of parents whose children are subject Code Rev/CC:lel 10 S-5164.3/24 3rd draft to abuse or neglect allegations. If the department determines that a parent or guardian is in the military, the department shall notify a department of defense family advocacy program that there is an allegation of abuse and neglect that is screened in and open for investigation that relates to that military parent or guardian.

6 (23) The department shall make available on its public website a downloadable and printable poster that includes the reporting 7 requirements included in this section. The poster must be no smaller 8 than eight and one-half by eleven inches with all information on one 9 side. The poster must be made available in both the English and 10 11 Spanish languages. Organizations that include employees or volunteers subject to the reporting requirements of this section must clearly 12 display this poster in a common area. At a minimum, this poster must 13 14 include the following:

15 (a) Who is required to report child abuse and neglect;

16 (b) The standard of knowledge to justify a report;

17 (c) The definition of reportable crimes;

18 (d) Where to report suspected child abuse and neglect; and

19 (e) What should be included in a report and the appropriate 20 timing."

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On page 1, line 3 of the title, after "referrals;" strike the remainder of the title and insert "amending RCW 26.44.030; creating a new section; and providing an expiration date."

EFFECT: DCYF is to provide the Legislature with data, information, and analysis on the effect its efforts would have upon racial disproportionality within the risk assessment process. The certified risk assessment process used when investigating alleged child abuse and neglect must address, and not exacerbate, racial disproportionality in the child welfare system.

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