

SENATE BILL REPORT

SB 5561

As Reported by Senate Committee On:
Law & Justice, February 9, 2023
Ways & Means, February 23, 2023

Title: An act relating to extending the expiration date of the law enforcement community engagement grant project.

Brief Description: Extending the expiration date of the law enforcement community engagement grant project.

Sponsors: Senators Conway, Pedersen, Lovick, Dhingra, Hasegawa, Lias, Saldaña, Valdez and Wagoner.

Brief History:

Committee Activity: Law & Justice: 2/07/23, 2/09/23 [DPS-WM].
Ways & Means: 2/20/23, 2/23/23 [DPS (LAW), w/oRec].

Brief Summary of First Substitute Bill

- Expands the scope of the Law Enforcement Community Engagement Grant Project for all rural and urban counties across Washington State.
- Changes certain criteria for participants to be disjunctive—"or" not "and."
- Changes reporting requirements for the Department of Commerce to odd numbered years with reporting to include details on implementation and outcomes.
- Extends the expiration date five years from January 1, 2024, to January 1, 2029, for the Law Enforcement Community Engagement Grant Project.

SENATE COMMITTEE ON LAW & JUSTICE

This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not part of the legislation nor does it constitute a statement of legislative intent.

Majority Report: That Substitute Senate Bill No. 5561 be substituted therefor, and the substitute bill do pass and be referred to Committee on Ways & Means.

Signed by Senators Dhingra, Chair; Trudeau, Vice Chair; Padden, Ranking Member; Kuderer, McCune, Pedersen, Salomon, Torres, Valdez, Wagoner and Wilson, L..

Staff: Tim Ford (786-7423)

SENATE COMMITTEE ON WAYS & MEANS

Majority Report: That Substitute Senate Bill No. 5561 as recommended by Committee on Law & Justice be substituted therefor, and the substitute bill do pass.

Signed by Senators Rolfes, Chair; Robinson, Vice Chair, Operating & Revenue; Mullet, Vice Chair, Capital; Wilson, L., Ranking Member, Operating; Gildon, Assistant Ranking Member, Operating; Schoesler, Ranking Member, Capital; Rivers, Assistant Ranking Member, Capital; Warnick, Assistant Ranking Member, Capital; Billig, Boehnke, Conway, Dhingra, Hasegawa, Hunt, Keiser, Muzzall, Nguyen, Pedersen, Saldaña, Torres, Van De Wege, Wagoner and Wellman.

Minority Report: That it be referred without recommendation.

Signed by Senator Braun.

Staff: Trevor Press (786-7446)

Background: Community Engagement Grant Project. In 2021, the Legislature created the Community Engagement Grant Project within the Department of Commerce (Commerce). The grant project's purpose is to foster community engagement through neighborhood organizing, law enforcement and community partnerships, youth mobilization, and business engagement. The project includes 12 to 15 grant awards in those counties that have demonstrated their commitment to programs that promote community engagement in public safety including Spokane, Pierce, King, Okanogan, Yakima, Cowlitz, Clark, Chelan-Douglas, Walla Walla, Benton-Franklin, Grant, and Snohomish counties.

Commerce adopted policies and procedures to administer the project, including an application process, disbursement of grant funds to selected applicants, tracking compliance and proper use of funds, and measuring outcomes.

Project Eligibility. Applicants for the grant program must:

- be a public agency or nongovernmental agency that is not a law enforcement agency serving a city or county with a population in excess of 10,000 people;
- have demonstrated experience with community engagement initiatives that impact public safety;
- have community engagement and have established or be willing to establish a coordinated effort with committed partners, which must include law enforcement and organizations committed to diversity, equity, and inclusion of community members;

and

- have established priorities, policies, and measurable goals in compliance with the requirements of the project.

Grant Participants. Activities for grant participants are outlined. Among other requirements, a successful participant must:

- build substantive law enforcement and community partnerships;
- mobilize youth to partner with neighborhood groups and law enforcement to prevent violence;
- engage businesses to help prevent crimes through safety training and other prevention initiatives; and
- collect and report data and information required by Commerce.

Reporting. Commerce worked with the Washington State Institute for Public Policy to develop reporting guidelines for the grant recipient to measure whether the program had an impact on crime rates and community engagement with law enforcement. A preliminary report was to be submitted to the Legislature by January 1, 2022, with a final report due December 1, 2023.

Summary of Bill (First Substitute): The Law Enforcement Community Engagement Project is expanded to all rural and urban counties across Washington State. Certain criteria for participants is changed to be disjunctive—"or" not "and." Commerce reporting requirements are changed to every odd numbered year with reporting to include details on implementation and outcomes. The expiration date of January 1, 2024, is extended five years to January 1, 2029.

EFFECT OF CHANGES MADE BY LAW & JUSTICE COMMITTEE (First Substitute):

- Extends the scope of the project to all rural and urban counties across Washington.
- Neighborhood organizing initiatives may be disjunctive—separated by “or” not “and.”
- Activities to mobilize youth for violence prevention may be disjunctive.
- Commerce reporting requirements are changed to every odd-numbered year with details on implementation and outcomes.
- Changes the expiration date to January 1, 2029.

Appropriation: The bill contains a section or sections to limit implementation to the availability of amounts appropriated for that specific purpose.

Fiscal Note: Available.

Creates Committee/Commission/Task Force that includes Legislative members: No.

Effective Date: Ninety days after adjournment of session in which bill is passed.

Staff Summary of Public Testimony on Original Bill (Law & Justice): *The committee recommended a different version of the bill than what was heard.* PRO: Community policing builds a partnership between police and our neighborhoods. It mitigates the polarization between police and civilians. It builds a positive relationship between police and neighborhoods. It makes sense to continue to work on this partnership. The grant program has been very positive. There is a need for more partnership, more support and more training for law enforcement. Renew the funding for CLEP. There are people who are in fear of reporting to law enforcement and are frustrated with the system. Extending this would help build relationships with law enforcement and would help communities feel safe to report. The date on the bill may need to be extended out even further.

OTHER: This effort is not included in the Governor's budget. This program was developed two years ago in the Department of Commerce. Fourteen grants were issued to organizations across the state, funding a variety of projects to make neighborhoods safe and develop trust between police and communities and encourage community participation. It establishes lines of communication between residents and law enforcement as an avenue to prevent crime, rather than react to it. This program respects the needs of communities, and recognizing the importance of including Law enforcement. This bill should be expanded to allow the program to run through the biennium at a minimum.

Persons Testifying (Law & Justice): PRO: Senator Steve Conway, Prime Sponsor; Teresa Taylor, WACOPS - Washington Council of Police and Sheriffs; Stacey Okland, Okanogan County Community Coalition; Kyra Abrahamson, Washington Trafficking Prevention; Maria Lopez, Community Outreach Coordinator, Yakima Valley Conference of Governments; Nora Flemming de Sandoval, Safe Streets; Linda Thompson, Greater Spokane Substance Abuse Council (GSSAC) & WASAVP; Vicki Baker, Deputy Director, Yakima Valley Conference of Governments; Taylor Gardner, WA Assn of Sheriffs and Police Chiefs.

OTHER: Kate Kelly, Department of Commerce, Office of Firearm Safety and Violence Prevention.

Persons Signed In To Testify But Not Testifying (Law & Justice): No one.

Staff Summary of Public Testimony on First Substitute (Ways & Means): PRO: This bill will extend which counties can take advantage of this successful program. It needs some language amendments, and the expiration date should be repealed.

Persons Testifying (Ways & Means): PRO: Senator Steve Conway, Prime Sponsor; James McMahan, WA Assoc Sheriffs & Police Chiefs.

Persons Signed In To Testify But Not Testifying (Ways & Means): No one.