# Title 139 WAC CRIMINAL JUSTICE TRAINING COMMISSION, WASHINGTON STATE

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## Chapter 139-04 WAC PUBLIC RECORDS AND ORGANIZATIONAL DESCRIPTION

#### WAC

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WAC 139-04-010 Description of central and field organization. The Washington State Criminal Justice Training Commission consists of the Commission and its personnel, the Board on Law Enforcement Training Standards and Education, the Board on Prosecutor Training Standards and Education, the Board on Correctional Training Standards and Education, and the Board on Judicial Training Standards and Education. The primary responsibility of the Boards is the recommendation to the Commission of training standards, goals, and programs for criminal justice personnel within their specific purview. Recommendations for training pursuant to Commission adopted goals and standards may be approved by the Executive Director of the Commission. Other Board recommendations will be reviewed by the Commission for approval or rejection. Approved recommendations and other matters of the Commission necessitating implementation or staff involvement will be assigned by the Executive Director to appropriate personnel.

The central office of the Commission is located at 1107 S. Eastside Street, Olympia, Washington. It is maintained by the Commission's Executive Director and

staff and serves as a central repository for the Commission's records of administration and operation. Due to the proximity of training and student facilities, the Commission maintains an auxiliary office at the Providence Heights Education and Conference Center, Issaquah, Washington. The auxiliary office is staffed by administrative and operational personnel, primarily responsible for the implementation of specific training programs and the maintenance of field records necessary to the conduct of such programming. [Order 6, § 139–04–010, filed 8/15/75.]

WAC 139-04-020 Public records available. The Commission's records, made public and accessible by the provisions of RCW 42.17.250 through RCW 42.17.340, shall be made available for inspection and copying at the Commission's central office, upon request received by the Executive Director.

The Commission and its Boards are statutorily empowered to adopt necessary rules. A copy of rules concerning only the internal management of the adoptor and not affecting private rights or procedures available to the public shall be maintained at the Commission's central office and shall be made public pursuant to the aforesaid procedures relating to Commission records. Adopted substantive and procedural rules of general applicability, statements of general policy, interpretations of general applicability, and each amendment, revision or repeal thereof, shall be included in the Washington Administrative Code. [Order 6, § 139–04–020, filed 8/15/75.]

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WAC 139-08-005 "Commission" defined. As used in this chapter "commission" means the Washington

State Criminal Justice Training Commission and, where applicable, the Board on Law Enforcement Training Standards and Education, the Board on Prosecutor Training Standards and Education, the Board on Judicial Training Standards and Education, and the Board on Correctional Training Standards and Education. [Order 2, § 139–08–005, filed 1/22/75.]

WAC 139-08-010 Appearance and practice before commission—Who may appear. No person may appear in a representative capacity before the commission or a hearing committee of said commission other than the following:

- (1) Attorneys at law duly qualified and entitled to practice before the supreme court of the state of Washington.
- (2) Attorneys at law duly qualified and entitled to practice before the highest court of record of any other state, if the attorneys at law of the state of Washington are permitted to appear in a representative capacity before administrative agencies of such other state, and if not otherwise prohibited by our state law. [Order 2, § 139–08–010, filed 1/22/75.]

WAC 139-08-020 Appearance and practice before commission—Solicitation of business unethical. It shall be unethical for persons acting in a representative capacity before the commission or a hearing committee of said commission to solicit business by circulars, advertisements or by personal communication or interviews not warranted by personal relations, provided that such representative may publish or circulate business cards. It is equally unethical to procure business indirectly by solicitors of any kind. [Order 2, § 139-08-020, filed 1/22/75.]

WAC 139-08-030 Appearance and practice before commission—Standards of ethical conduct. All persons appearing in proceedings before the commission or a hearing committee of said commission in a representative capacity shall conform to the standards of ethical conduct required of attorneys before the courts of Washington. If any such person does not conform to such standards, the commission or a hearing committee of said commission may decline to permit such person to appear in a representative capacity in any proceeding before it. [Order 2, § 139-08-030, filed 1/22/75.]

WAC 139-08-040 Appearance and practice before commission—Appearance by former employee of board or former member of attorney general's staff. No member of the attorney general's staff assigned to represent the commission or a hearing committee of said commission may at any time after severing his employment with the attorney general appear, except with the written permission of the commission, in a representative capacity on behalf of other parties in a formal proceeding wherein he previously took an active part in the investigation as a representative of the commission or a hearing committee of said commission. [Order 2, § 139-08-040, filed 1/22/75.]

WAC 139-08-050 Computation of time. In computing any period of time prescribed or allowed by the commission or a hearing committee of said commission rules, by order of the commission or by any applicable statute, the day of the act, event, or default after which the designated period of time begins to run is not to be included. The last day of the period so computed is to be included unless it is a Saturday, Sunday or legal holiday, in which event the period runs until the end of the next day which is neither a Saturday, Sunday nor a holiday. When the period of time prescribed or allowed is less than seven days, intermediate Saturdays, Sundays and holidays shall be excluded in the computation. [Order 2, § 139-08-050, filed 1/22/75.]

WAC 139-08-060 Notice and opportunity for hearing in contested cases. In any contested case all parties shall be served with a notice of hearing not less than twenty days before the date set for hearing. The notice shall state the time, place and issues involved, as required by RCW 34.04.090. [Order 2, § 139-08-060, filed 1/22/75.]

WAC 139-08-070 Service of process—By whom served. The commission shall cause to be served all orders, notices and other papers issued by it, together with any other papers which it is required by law to serve. Every other paper shall be served by the party filing it. [Order 2, § 139-08-070, filed 1/22/75.]

WAC 139-08-080 Service of process—Upon whom served. All papers served by the commission or any party shall be served upon all counsel of record at the time of such filing and upon parties not represented by counsel or upon their agents designated by them or by law. Any counsel entering an appearance subsequent to the initiation of the proceeding shall notify all other counsel then of record and all parties not represented by counsel of such fact. [Order 2, § 139-08-080, filed 1/22/75.]

WAC 139-08-090 Service of process—Service upon parties. The final order, and any other paper required to be served by the commission upon a party, shall be served upon such party or upon the agent designated by him or by law to receive service of such papers, and a copy shall be furnished to counsel of record. [Order 2, § 139-08-090, filed 1/22/75.]

WAC 139-08-100 Service of process—Method of service. Service of papers shall be made personally or, unless otherwise provided by law, by first-class, registered, or certified mail; or by telegraph. [Order 2, § 139-08-100, filed 1/22/75.]

WAC 139-08-110 Service of process—When service complete. Service upon parties shall be regarded as complete: By mail, upon deposit in the United States mail properly stamped and addressed; by telegraph, when deposited with a telegraph company properly addressed and with charges prepaid. [Order 2, § 139-08-110, filed 1/22/75.]

WAC 139-08-120 Service of process—Filing with agency. Papers required to be filed with the involved agency shall be deemed filed upon actual receipt by said agency at the place specified in its rules accompanied by proof of service upon parties required to be served. [Order 2, § 139-08-120, filed 1/22/75.]

WAC 139-08-130 Subpoenas—Where provided by law—Form. Every subpoena shall state the name of the commission and the title of the proceeding, if any, and shall command the person to whom it is directed to attend and give testimony or produce designated books, documents or things under his control at a specified time and place. [Order 2, § 139-08-130, filed 1/22/75.]

WAC 139-08-140 Subpoenas—Issuance to parties. Upon application of counsel or other representative authorized to practice before the agency for any party to a contested case, there shall be issued to such party subpoenas requiring the attendance and testimony of witnesses or the production of evidence in such proceeding. The executive director may issue subpoenas to parties not so represented upon request or upon a showing of general relevance and reasonable scope of the testimony or evidence sought. [Order 2, § 139-08-140, filed 1/22/75.]

WAC 139-08-150 Subpoenas—Service. Unless the service of a subpoena is acknowledged on its face by the person subpoenaed, service shall be made by delivering a copy of the subpoena to such person and by tendering him on demand the fees for one day's attendance and the mileage allowed by law. [Order 2, § 139-08-150, filed 1/22/75.]

WAC 139-08-160 Subpoenas—Fees. Witnesses summoned before the commission shall be paid by the party at whose instance they appear the same fees and mileage that are paid to witnesses in the superior courts of the state of Washington. [Order 2, § 139-08-160, filed 1/22/75.]

WAC 139-08-170 Subpoenas—Proof of service. The person serving the subpoena shall make proof of service by filing the subpoena and the required return, affidavit, or acknowledgment of service with the department or the officer before whom the witness is required to testify or produce evidence. If service is made by a person other than an officer of the department, and such service has not been acknowledged by the witness, such person shall make an affidavit of service. Failure to make proof of service does not affect the validity of the service. [Order 2, § 139-08-170, filed 1/22/75.]

WAC 139-08-180 Subpoenas—Quashing. Upon motion made promptly, and in any event at or before the time specified in the subpoena for compliance, by the person to whom the subpoena is directed and upon notice to the party to whom the subpoena was issued, the commission or its authorized member or officer may (1) quash or modify the subpoena if it is unreasonable or requires evidence not relevance to any matter in issue, or

(2) condition denial of the motion upon just and reasonable conditions. [Order 2, § 139–08–180, filed 1/22/75.]

WAC 139-08-190 Subpoenas—Enforcement. Upon application and for good cause shown the commission will seek judicial enforcement of subpoenas issued to parties and which have not been quashed. [Order 2, § 139-08-190, filed 1/22/75.]

WAC 139-08-200 Subpoenas—Geographical scope. Such attendance of witnesses and such production of evidence may be required from any place in the state of Washington, at any designated place of hearing. [Order 2, § 139-08-200, filed 1/22/75.]

WAC 139-08-210 Depositions and interrogatories in contested cases—Right to take. Except as may be otherwise provided, any party may take the testimony of any person, including a party, by deposition upon oral examination or written interrogatories for use as evidence in the proceeding, except that leave must be obtained if notice of the taking is served by a proponent within twenty days after the filing of a complaint, application, or petition. The attendance of witnesses may be compelled by the use of a subpoena. Depositions shall be taken only in accordance with this rule and the rule on subpoenas. [Order 2, § 139-08-210, filed 1/22/75.]

WAC 139-08-220 Depositions and interrogatories in contested cases—Scope. Unless otherwise ordered, the deponent may be examined regarding any matter not privileged, which is relevant to the subject matter involved in the proceeding. [Order 2, § 139-08-220, filed 1/22/75.]

WAC 139-08-230 Depositions and interrogatories in contested cases-Officer before whom taken. Within the United States or within a territory or insular possession subject to the dominion of the United States depositions shall be taken before an officer authorized to administer oaths by the laws of the state of Washington or of the place where the examination is held; within a foreign country, deposition shall be taken before a secretary of an embassy or legation, consul general, vice consul or consular agent of the United States, or a person designated by the commission or agreed upon by the parties by stipulation in writing filed with the commission. Except by stipulation, no deposition shall be taken before a person who is a party or the privy of a party, or a privy of any consul of a party, or who is financially interested in the proceeding. [Order 2, § 139–08–230, filed 1/22/75.]

WAC 139-08-240 Depositions and interrogatories in contested cases—Authorization. A party desiring to take the deposition of any person upon oral examination shall give reasonable notice of not less than three days in writing to the commission and all parties. The notice shall state the time and place for taking the deposition, the name and address of each person to be examined, if known, and if the name is not known, a general description sufficient to identify him or the particular class or

group to which he belongs. On motion of a party upon whom the notice is served, the hearing officer may for cause shown, enlarge or shorten the time. If the parties so stipulate in writing, depositions may be taken before any person, at any time or place, upon any notice, and in any manner and when so taken may be used as other depositions. [Order 2, § 139–08–240, filed 1/22/75.]

WAC 139-08-250 Depositions and interrogatories in contested cases-Protection of parties and deponents. After notice is served for taking a deposition, upon its own motion or upon motion reasonably made by any party or by the person to be examined and upon notice and for good cause shown, the commission or its designated hearing officer may make an order that the deposition shall not be taken, or that it may be taken only at some designated place other than that stated in the notice, or that it may be taken only on written interrogatories, or that certain matters shall not be inquired into, or that the scope of the examination shall be limited to certain matters, or that the examination shall be held with no one present except the parties to the action and their officers or counsel, or that after being sealed, the deposition shall be opened only by order of the commission, or that business secrets or secret processes, developments, or research need not be disclosed, or that the parties shall simultaneously file specified documents, or information enclosed in sealed envelopes to be opened as directed by the commission, or the commission may make any other order which justice requires to protect the party or witness from annoyance, embarrassment or oppression. At any time during the taking of the deposition, on motion of any party or of the deponent and upon a showing that the examination is being conducted in bad faith or in such manner as unreasonably to annoy, embarrass, or oppress the deponent or party, the commission or its designated hearing officer may order the officer conducting the examination to cease forthwith from taking the deposition, or may limit the scope and manner of the taking of the deposition as above provided. If the order made terminates the examination, it shall be resumed thereafter only upon the order of the commission. Upon demand of the objecting party or deponent, the taking of the deposition shall be suspended for the time necessary to make a motion for an order. [Order 2, § 139–08–250, filed 1/22/75.]

WAC 139-08-260 Depositions and interrogatories in contested cases—Oral examination and cross-examination. Examination and cross-examination shall proceed as at an oral hearing. In lieu of participating in the oral examination, any party served with notice of taking a deposition may transmit written cross interrogatories to the officer who, without first disclosing them to any person, and after the direct testimony is complete, shall propound them seriatim to the deponent and record or cause the answers to be recorded. [Order 2, § 139-08-260, filed 1/22/75.]

WAC 139-08-270 Depositions and interrogatories in contested cases—Recordation. The officer before whom the deposition is to be taken shall put the witness

on oath and shall personally or by someone acting under his direction and in his presence, record the testimony by typewriter directly or by transcription from stenographic notes, wire or record recorders, which record shall separately and consecutively number each interrogatory. Objections to the notice, qualifications of the officer taking the deposition, or to the manner of taking it, or to the evidence presented or to the conduct of the officer, or of any party, shall be noted by the officer upon the deposition. All objections by any party not so made are waived. [Order 2, § 139–08–270, filed 1/22/75.]

WAC 139-08-280 Depositions and interrogatories in contested cases——Signing attestation and return. (1) When the testimony is fully transcribed, the deposition shall be submitted to the witness for examination and shall be read to or by him, unless such examination and reading are waived by the witness and by the parties. Any changes in form or substance which the witness desires to make shall be entered upon the deposition by the officer with a statement of the reasons given by the witness for making them. The deposition shall then be signed by the witness, unless the parties by stipulation waive the signing or the witness is ill or cannot be found or refuses to sign. If the deposition is not signed by the witness, the officer shall sign it and state on the record the fact of the waiver or of the illness or absence of the witness or the fact of the refusal to sign together with the reason, if any, given therefor; and the deposition may then be used as fully as though signed, unless on a motion to suppress, the commission holds that the reasons given for the refusal to sign require rejection of the deposition in whole or in part.

(2) The officer shall certify on the deposition that the witness was duly sworn by him and that the deposition is a true record of the testimony given by the witness. He shall then securely seal the deposition in an envelope indorsed with the title of proceeding and marked "Deposition of (here insert name of witness)" and shall promptly send it by registered or certified mail to the commission, or its designated hearing officer, for filing. The party taking the deposition shall give prompt notice of its filing to all other parties. Upon payment of reasonable charges therefor, the officer shall furnish a copy of the deposition to any party or to the deponent. [Order 2, § 139–08–280, filed 1/22/75.]

WAC 139-08-290 Depositions and interrogatories in contested cases—Use and effect. Subject to ruling by the hearing officer upon objections, a deposition taken and filed as provided in this rule will not become a part of the record in the proceeding until received in evidence by the hearing officer upon his own motion or the motion of any party. Except by agreement of the parties or ruling of the hearing officer, a deposition will be received only in its entirety. A party does not make a party, or the privy of a party, or any hostile witness his witness by taking his deposition. Any party may rebut any relevant evidence contained in a deposition whether introduced by him or any other party. [Order 2, § 139-08-290, filed 1/22/75.]

WAC 139-08-300 Depositions and interrogatories in contested cases—Fees of officers and deponents. Deponents whose depositions are taken and the officers taking the same shall be entitled to the same fees as are paid for like services in the superior courts of the state of Washington, which fees shall be paid by the party at whose instance the depositions are taken. [Order 2, § 139-08-300, filed 1/22/75.]

WAC 139-08-310 Depositions upon interrogato--Submission of interrogatories. Where the deposition is taken upon written interrogatories, the party offering the testimony shall separately and consecutively number each interrogatory and file and serve them with a notice stating the name and address of the person who is to answer them and the name or descriptive title and address of the officer before whom they are to be taken. Within 10 days thereafter a party so served may serve cross-interrogatories upon the party proposing to take the deposition. Within five days thereafter, the latter may serve cross-interrogatories upon the party proposing to take the deposition. Within five days thereafter, the latter may serve redirect interrogatories upon the party who served cross-interrogatories. [Order 2, § 139-08-310, filed 1/22/75.]

WAC 139-08-320 Depositions upon interrogatories—Interrogation. Where the interrogatories are forwarded to an officer authorized to administer oaths as provided in WAC 139-08-230 the officer taking the same, after duly swearing the deponent, shall read to him seriatim, one interrogatory at a time and cause the same and the answer thereto to be recorded before the succeeding interrogatory is asked. No one except the deponent, the officer and the court reporter or stenographer recording and transcribing it shall be present during the interrogation. [Order 2, § 139-08-320, filed 1/22/75.]

WAC 139-08-330 Depositions upon interrogatories—Attestation and return. The officer before whom interrogatories are verified or answered shall (1) certify under his official signature and seal that the deponent was duly sworn by him, that the interrogatories and answers are a true record of the deponent's testimony, that no one except deponent, the officer and the stenographer were present during the taking, and that neither he nor the stenographer, to his knowledge, is a party, privy to a party, or interested in the event of the proceedings, and (2) promptly send by registered or certified mail the original copy of the deposition and exhibits with his attestation to the commission, or its designated hearing officer, one copy to the counsel who submitted the interrogatories and another copy to the deponent. [Order 2, § 139-08-330, filed 1/22/75.]

WAC 139-08-340 Depositions upon interrogatories—Provisions of deposition rule. In all other respects, depositions upon interrogatories shall be governed by the previous deposition rule. [Order 2, § 139-08-340, filed 1/22/75.]

- WAC 139-08-350 Official notice—Matters of law. The hearing officer, upon request made before or during a hearing, will officially notice:
- (1) Federal law. The United States Constitution; congressional acts, resolutions, records, journals and committee reports; decisions of federal courts and administrative agencies; executive orders and proclamations; and all rules, orders and notices published in the Federal Register;
- (2) State law. The Constitution of the state of Washington, acts of the legislature, resolutions, records, journals and committee reports; decisions of administrative agencies of the state of Washington, executive orders and proclamations by the governor; and all rules, orders and notices filed with the code reviser.
- (3) Governmental organization. Organization, territorial limitations, officers, departments, and general administration of the government of the state of Washington, the United States, the several states and foreign nations;
- (4) Commission organization. The commission organization, administration, officers, personnel, official publications, and practitioners before its bar. [Order 2, § 139–08–350, filed 1/22/75.]
- WAC 139-08-360 Official notice—Material facts. In the absence of controverting evidence, the commission and its hearing officers, upon request made before or during a hearing, may officially notice:
- (1) Commission proceedings. The pendency of, the issues and position of the parties therein, and the disposition of any proceeding then pending before or theretofore concluded by the commission;
- (2) Business customs. General customs and practices followed in the transaction of business;
- (3) Notorious facts. Facts so generally and widely known to all well-informed persons as not to be subject to reasonable dispute, or specific facts which are capable of immediate and accurate demonstration by resort to accessible sources of generally accepted authority, including but not exclusively, facts stated in any publication authorized or permitted by law to be made by any federal or state officer, department, or agency;
- (4) Technical knowledge. Matters within the technical knowledge of the commission as a body of experts, within the scope or pertaining to the subject matter of its statutory duties, responsibilities or jurisdiction;
- (5) Request or suggestion. Any party may request, or the hearing officer or the commission may suggest, that official notice be taken of a material fact, which shall be clearly and precisely stated, orally on the record, at any pre-hearing conference or oral hearing or argument, or may make such request or suggestion by written notice, any pleading, motion, memorandum, or brief served upon all parties, at any time prior to a final decision;
- (6) Statement. Where an initial or final decision of the commission rests in whole or in part upon official notice of a material fact, such fact shall be clearly and precisely stated in such decision. In determining whether to take official notice of material facts, the hearing officer of the commission may consult any source of pertinent information, whether or not furnished as it may be,

- by any party and whether or not admissible under the rules of evidence;
- (7) Controversion. Any party may controvert a request or a suggestion that official notice of a material fact be taken at the time the same is made if it be made orally, or by a pleading, reply or brief in response to the pleading or brief or notice in which the same is made or suggested. If any decision is stated to rest in whole or in part upon official notice of a material fact which the parties have not had a prior opportunity to controvert, any party may controvert such fact by appropriate exceptions if such notice be taken in an initial or intermediate decision or by a petition for reconsideration if notice of such fact be taken in a final report. Such controversion shall concisely and clearly set forth the sources, authority and other data relied upon to show the existence or nonexistence of the material fact assumed or denied in the decision;
- (8) Evaluation of evidence. Nothing herein shall be construed to preclude the commission or its authorized agents from utilizing their experience, technical competence, and specialized knowledge in the evaluation of the evidence presented to them. [Order 2, § 139–08–360, filed 1/22/75.]
- WAC 139-08-370 Presumptions. Upon proof of the predicate facts specified in the following six subdivisions hereof without substantial dispute and by direct, clear, and convincing evidence, the commission, with or without prior request or notice, may make the following presumptions, where consistent with all surrounding facts and circumstances:
- (1) Continuity. That a fact of a continuous nature, proved to exist at a particular time, continues to exist as of the date of the presumption, if the fact is one which usually exists for at least that period of time;
- (2) Identity. That persons and objects of the same name and description are identical;
- (3) Delivery. Except in a proceeding where the liability of the carrier for nondelivery is involved, that mail matter, communications, express or freight, properly addressed, marked, billed and delivered respectively to the post office, telegraph, cable or radio company, or authorized common carrier of property with all postage, tolls and charges properly prepaid, is or has been delivered to the addressee or consignee in the ordinary course of business;
- (4) Ordinary course. That a fact exists or does not exist, upon proof of the existence or nonexistence of another fact which in the ordinary and usual course of affairs, usually and regularly coexists with the fact presumed;
- (5) Acceptance of benefit. That a person for whom an act is done or to whom a transfer is made has, does or will accept same where it is clearly in his own self-interest so to do;
- (6) Interference with remedy. That evidence, with respect to a material fact which in bad faith is destroyed, eloigned, suppressed or withheld by a party in control thereof, would if produced, corroborate the evidence of the adversary party with respect to such fact. [Order 2, § 139–08–370, filed 1/22/75.]

- WAC 139-08-380 Stipulations and admissions of record. The existence or nonexistence of a material fact, as made or agreed in a stipulation or in an admission of record, will be conclusively presumed against any party bound thereby, and no other evidence with respect thereto will be received upon behalf of such party, provided:
- (1) Upon whom binding. Such a stipulation or admission is binding upon the party or parties by whom it is made, their privies and upon all other parties to the proceeding who do not expressly and unequivocally deny the existence or nonexistence of the material fact so admitted or stipulated, upon the making thereof, if made on the record at a prehearing conference, oral hearing, oral argument or by a writing filed and served upon all parties within five days after a copy of such stipulation or admission has been served upon them;
- (2) Withdrawal. Any party bound by a stipulation or admission of record at any time prior to final decision may be permitted to withdraw the same in whole or in part by showing to the satisfaction of the hearing committee or the commission that such stipulation or admission was made inadvertently or under a bona fide mistake of fact contrary to the true fact and that its withdrawal at the time proposed will not unjustly prejudice the rights of other parties to the proceeding. [Order 2, § 139–08–380, filed 1/22/75.]
- WAC 139-08-390 Form and content of decisions in contested cases. Every decision and order, whether proposed by the hearing committee, or as finally adopted by the commission, shall:
- (1) Be correctly captioned as to name of agency and name of proceeding;
- (2) Designate all parties and counsel to the proceeding;
- (3) Include a concise statement of the nature and background of the proceeding;
- (4) Be accompanied by appropriate numbered findings of fact and conclusions of law;
- (5) Whenever practical, the conclusions of law shall include the reason or reasons for the particular order or remedy afforded;
- (6) Wherever practical, the conclusions and/or order shall be referenced to specific provisions of the law and/or regulations appropriate thereto, together with reasons and precedents relied upon to support the same. [Order 2, § 139–08–390, filed 1/22/75.]
- WAC 139-08-400 Definition of issues before hearing. In all proceedings the issues to be adjudicated shall be made initially as precise as possible, in order that the hearing committee may proceed promptly to conduct the hearing on relevant and material matter only. [Order 2, § 139-08-400, filed 1/22/75.]
- WAC 139-08-410 Prehearing conference rule—Authorized. In any proceeding the commission or its designated hearing committee, upon its own motion, or upon the motion of the party or parties or their counsel, may in its discretion direct the parties or their counsel to

appear at a specified time and place for a conference to consider

- (1) The simplification of the issues;
- (2) The necessity of amendments to the pleadings;
- (3) The possibility of obtaining stipulations, admissions of facts and of documents;
  - (4) The limitation of the number of expert witnesses;
- (5) Such other matters as may aid in the disposition of the proceeding. [Order 2, § 139–08–410, filed 1/22/75.]

WAC 139-08-420 Prehearing conference rule—Record of conference action. The Commission or a hearing committee of said commission shall make an order or statement which recites the action taken at the conference, the amendments allowed to the pleadings and the agreements made by the party or parties or their counsel as to any of the matters considered, including the settlement or simplification of issues, and which limits the issues for hearing to those not disposed of by admissions or agreements; and such order or statement shall control the subsequent course of the proceeding unless modified for good cause by subsequent order. [Order 2, § 139-08-420, filed 1/22/75.]

WAC 139-08-430 Submission of documentary evidence in advance. Where practicable the commission or a hearing committee of said commission may require:

- (1) That all documentary evidence which is to be offered during the taking of evidence be submitted to the hearing committee sufficiently in advance of such taking of evidence to permit study and preparation of cross-examination and rebuttal evidence;
- (2) That documentary evidence not submitted in advance, as may be required by subsection (1), be not received in evidence in the absence of a clear showing that the offering party had good cause for his failure to produce the evidence sooner;
- (3) That the authenticity of all documents submitted in advance in a proceeding in which such submission is required be deemed admitted unless written objection thereto is filed prior to the hearing, except that a party will be permitted to challenge such authenticity at a later time upon a clear showing of good cause for failure to have filed such written objection. [Order 2, § 139–08–430, filed 1/22/75.]
- WAC 139-08-440 Excerpts from documentary evidence. When portions only of a document are to be relied upon, the offering party shall prepare the pertinent excerpts, adequately identified, and shall supply copies of such excerpts together with a statement indicating the purpose for which such materials will be offered, to the hearing committee and to the other party or parties. Only the excerpts, so prepared and submitted, shall be received in the record. However, the whole of the original document shall be made available for examination and for use by all parties to the proceeding. [Order 2, § 139-08-440, filed 1/22/75.]

WAC 139-08-450 Expert or opinion testimony and testimony based on economic and statistical data—

Number and qualifications of witnesses. That the hearing examiner or other appropriate officer in all classes of cases where practicable make an effort to have the interested parties agree upon the witness or witnesses who are to give expert or opinion testimony, either by selecting one or more to speak for all parties or by limiting the number for each party; and, if the interested parties cannot agree, require them to submit to him and to the other parties written statements containing the names, addresses and qualifications of their respective opinion or expert witnesses, by a date determined by him and fixed sufficiently in advance of the hearing to permit the other interested parties to investigate such qualifications. [Order 2, § 139–08–450, filed 1/22/75.]

WAC 139-08-460 Expert or opinion testimony and testimony based on economic and statistical data-Written sworn statements. That the hearing examiner or other appropriate officer, in all classes of cases in which it is practicable and permissible, require, and when not so permissible, make every effort to bring about by voluntary submission, that all direct opinion or expert testimony and all direct testimony based on economic or statistical data be reduced to written sworn statements, and, together with the exhibits upon which based, be submitted to him and to the other parties to the proceeding by a date determined by the hearing officer and fixed a reasonable time in advance of the hearing; and that such sworn statements be acceptable as evidence upon formal offer at the hearing, subject to objection on any ground except that such sworn statements shall not be subject to challenge because the testimony is not presented orally, and provided that witnesses making such statements shall not be subject to cross-examination unless a request is made sufficiently in advance of the hearing to insure the presence of the witnesses. [Order 2, § 139–08–460, filed 1/22/75.]

WAC 139-08-470 Expert or opinion testimony and testimony based on economic and statistical data—Supporting data. That the hearing examiner or other appropriate officer, in his discretion but consistent with the rights of the parties shall cause the parties to make available for inspection in advance of the hearing, and for purposes of cross-examination at the hearing, the data underlying statements and exhibits submitted in accordance with WAC 139-08-460, but wherever practicable that he restrict to a minimum the placing of such data in the record. [Order 2, § 139-08-470, filed 1/22/75.]

WAC 139-08-480 Expert or opinion testimony and testimony based on economic and statistical data—Effect of noncompliance with WAC 139-08-450 or 139-08-460. Whenever the manner of introduction of opinion or expert testimony or testimony based on economic or statistical data is governed by requirements fixed under the provisions of WAC 139-08-450 or 139-08-460, such testimony not submitted in accordance with the relevant requirements shall not be received in evidence in the absence of a clear showing that the offering party

had good cause for his failure to conform to such requirements. [Order 2, § 139-08-480, filed 1/22/75.]

WAC 139-08-490 Continuances. Any party who desires a continuance shall, immediately upon receipt of notice of a hearing, or as soon thereafter as facts requiring such continuance come to his knowledge, notify the commission or its designated hearing officer of said desire, stating in detail the reasons why such continuance is necessary. The commission or its designated hearing officer, in passing upon a request for continuance, shall consider whether such request was promptly and timely made. For good cause shown, the commission or its designated hearing officer may grant such a continuance and may at any time order a continuance upon its or his own motion. During a hearing, if it appears in the public interest or in the interest of justice that further testimony or argument should be received, the examiner or other officer conducting the hearing may in his discretion continue the hearing and fix the date for introduction of additional evidence or presentation of argument. Such oral notice shall constitute final notice of such continued hearing. [Order 2, § 139-08-490, filed 1/22/75.]

WAC 139-08-500 Rules of evidence—Admissibility criteria. Subject to the other provisions of these rules, all relevant evidence is admissible which, in the opinion of the officer conducting the hearing, is the best evidence reasonably obtainable, having due regard for its necessity, availability and trustworthiness. In passing upon the admissibility of evidence, the officer conducting the hearing shall give consideration to, but shall not be bound to follow, the rules of evidence governing civil proceedings, in matters not involving trial by jury, in the superior court of the state of Washington. [Order 2, § 139-08-500, filed 1/22/75.]

WAC 139-08-510 Rules of evidence—Tentative admission—Exclusion—Discontinuance—Objections. When objection is made to the admissibility of evidence, such evidence may be received subject to a later ruling. The officer conducting the hearing may, in his discretion, either with or without objection, exclude inadmissible evidence or order cumulative evidence discontinued. Parties objecting to the introduction of evidence shall state the precise grounds of such objection at the time such evidence is offered. [Order 2, § 139-08-510, filed 1/22/75.]

WAC 139-08-520 Petitions for rule making, amendment or repeal—Who may petition. Any interested person may petition the commission requesting the promulgation, amendment, or repeal of any rule. [Order 2, § 139-08-520, filed 1/22/75.]

WAC 139-08-530 Petitions for rule making, amendment or repeal—Requisites. Where the petition requests the promulgation of a rule, the requested or proposed rule must be set out in full. The petition must also include all the reasons for the requested rule together with briefs of any applicable law. Where the petition requests the amendment or repeal of a rule

presently in effect, the rule or portion of the rule in question must be set out as well as a suggested amended form, if any. The petition must include all reasons for the requested amendment or repeal of the rule. [Order 2,  $\S 139-08-530$ , filed 1/22/75.]

WAC 139-08-540 Petitions for rule making, amendment or repeal—Agency must consider. All petitions shall be considered by the commission and the commission may, in its discretion, order a hearing for the further consideration and discussion of the requested promulgation, amendment, repeal, or modification of any rule. [Order 2, § 139-08-540, filed 1/22/75.]

WAC 139-08-550 Petitions for rule making, amendment or repeal—Notice of disposition. The commission shall notify the petitioning party within a reasonable time of the disposition, if any, of the petition. [Order 2, § 139-08-550, filed 1/22/75.]

WAC 139-08-560 Declaratory rulings. As prescribed by RCW 34.04.080 any interested person may petition the commission for a declaratory ruling. The commission shall consider the petition and within a reasonable time the commission shall:

- (1) Issue a nonbinding declaratory ruling; or
- (2) Notify the person that no declaratory ruling is to be issued; or
- (3) Set a reasonable time and place for an oral hearing or the submission of written evidence upon the matter, and give reasonable notification to the person of the time and place for such hearing or submission and of the issues involved.

If a hearing as provided in subsection (3) is conducted, the agency shall within a reasonable time:

- (a) Issue a binding declaratory rule; or
- (b) Issue a nonbinding declaratory ruling; or
- (c) Notify the person that no declaratory ruling is to be issued. [Order 2, § 139–08–560, filed 1/22/75.]

WAC 139-08-570 Forms. Any interested person petitioning the commission for a declaratory ruling pursuant to RCW 34.04.080 shall generally adhere to the following form for such purpose.

At the top of the page shall appear the wording "Before the Washington State Criminal Justice Training Commission." On the left side of page below the foregoing the following caption shall be set out: "In the Matter of the Petition of (name of petitioning party) for a Declaratory Ruling." Opposite the foregoing caption shall appear the word "Petition".

The body of the petition shall be set out in numbered paragraphs. The first paragraph shall state the name and address of the petitioning party and whether petitioner seeks the promulgation of new rule or rules, or amendment or repeal of existing rule or rules. The second paragraph, in case of a proposed new rule or amendment of an existing rule, shall set forth the desired rule in its entirety. Where the petition is for repeal of an existing rule, such shall be stated and the rule proposed to be repealed shall either be set forth in full or shall be

referred to by commission rule number. The third paragraph shall set forth concisely the reasons for the proposal of the petitioner and shall contain a statement as to the interest of the petitioner in the subject matter of the rule. Additional numbered paragraphs may be used to give full explanation of petitioner's reason for the action sought.

Petitions shall be dated and signed by the person or entity named in the first paragraph or by his attorney. The original and two legible copies of the petition shall be filed with the commission. Petitions shall be on white paper, either 8 1/2" x 11" or 8 1/2" x 13" in size. [Order 2, § 139–08–570, filed 1/22/75.]

## Chapter 139–16 WAC BASIC LAW ENFORCEMENT SCHOOL CURRICULUM

WAC

139-16-010

Revision and expansion of basic law enforcement school curriculum.

WAC 139-16-010 Revision and expansion of basic law enforcement curriculum. The basic law enforcement curriculum of the Washington State Criminal Justice Training Commission shall consist of 440 instructional hours including the following subject areas:

Introduction to Law Enforcement

Introduction to Law Enforcement

The Criminal Justice System

Police Power and Execution of Authority

Civil Rights and Civil Liability

Police Ethics

Law

Constitutional Law

Probable Cause

Laws of Arrest

Search and Seizure

Interrogation, Statements and Confessions

Field Interrogations and "Stop and Frisk"

Rules of Evidence

Criminal Law

Washington Motor Vehicle Laws

Juvenile Law

Patrol Procedures

Observation and Perception

Report Writing and Notetaking

Techniques of Patrol

First Aid

Defensive and Emergency Driving

Community Relations

Crime Prevention

Juvenile Procedures

Crisis Intervention

Crisis Intervention

Recognizing and Handling of Abnormal Behavior

Oral and Physical Communication

Handling Stress

Traffic

Traffic Law Enforcement

Breathalyzer and Impaired Driving Accident Investigation

Firearms

Physical Training and Defensive Tactics

Criminal Investigation

Crime Scene Search and Protection Collection and Preservation of Evidence Interviews and Interrogation (Techniques)

Investigation of Crimes

Narcotics and Dangerous Drugs

Practical Exercises

Traffic Stop

Felony Stop

Field Interview

**Building Search** 

Family Disturbance

Testifying in Court

Report Writing

Crime Scene Protection and Search [Order 3-A, § 139-16-010, filed 1/4/77; Order 3, § 139-16-010, filed 1/22/75.]

#### Chapter 139-18 WAC

### PHYSICAL REQUIREMENTS FOR ADMISSION TO ACADEMIES

WAC

139-18-010 Physical requirements for admission to basic law enforcement academies.

WAC 139-18-010 Physical requirements for admission to basic law enforcement academies. Each successful applicant for admission to a basic law enforcement academy sponsored or conducted by the Washington State Criminal Justice Training Commission shall possess good health and physical capability to actively and fully participate in the physical activities required for basic certification. In addition to defensive tactics, such activities shall include a physical training program geared to final attainment of the instructional objectives of physical performance designated by the Board on Law Enforcement Training Standards and Education: Provided, That any applicant whose beginning date of continuous law enforcement employment precedes January 1, 1977, may be allowed to audit, in whole or in part, basic law enforcement training. In no such instance shall a basic certificate be issued. [Order 12-A, § 139-18-010, filed 3/29/77.]

#### Chapter 139-20 WAC

#### ACKNOWLEDGMENT OF PRIOR BASIC TRAINING

WAC

139-20-010

Procedure for acknowledgment of prior basic training and issuance of certificate of equivalent basic training

WAC 139-20-010 Procedure for acknowledgment of prior basic training and issuance of certificate of equivalent basic training. A certificate of equivalent basic training shall be granted to those law enforcement officers previously trained in other jurisdictions who qualify in accordance with the procedure hereinafter set forth.

Note: A certificate of completion for the Commission's standard Basic Law Enforcement School shall be granted only to those officers who have successfully completed that School in Washington State.

The decision to request a certificate of equivalent basic training is discretionary with the employing sheriff or police chief. He may require that his officer, even though previously trained in another jurisdiction, attend and successfully complete the Commission's standard Basic Law Enforcement School.

The procedure for requesting a certificate of equivalent basic training shall be as follows:

- (1) The employing sheriff, police chief or head of agency, or in the case of a one-man department, the sheriff of the county in which the one-man department is located, shall submit to the Commission office a Request for Certificate of Equivalent Basic Training form for an officer who he believes has received adequate basic training. This Request form shall be accompanied by documentary proof of the applicant's law enforcement experience and completion of prior basic training, to include dates, location, curriculum, hours devoted to each subject, and certification of successful completion signed by the sheriff, chief of police, or head of agency.
- (2) Upon approval of the Request form by the Commission office, the officer shall be required to pass a comprehensive written examination covering the subjects contained in the Commission's Basic Law Enforcement School curriculum. This written examination shall be prepared and furnished by the Commission office, conducted by a supervisory officer in the applicant officer's department or the Commission's designee, and graded by the Commission office.
- (3) Upon review of the application, documentation, and written examination, the Commission shall take one of the following actions:
  - (a) issue a certificate of equivalent basic training;
- (b) issue a certificate of equivalent basic training upon completion of certain subjects contained in the Commission's standard Basic Law Enforcement School; or
- (c) require completion of the Commission's entire standard Basic Law Enforcement School.
- (4) Under extraordinary circumstances, after approval of the Board on Law Enforcement Training Standards and Education, the Commission may, at its discretion, waive the requirements of Item 2 thereof.
- (5) The certificate of equivalent basic training shall be recognized in the same manner as the certificate of completion of the Commission's standard Basic Law Enforcement School. [Order 4A, § 139–20–010, filed 8/15/75; Order 4, § 139–20–010, filed 1/22/75.]

#### Chapter 139-22 WAC

### REQUIREMENTS OF CERTIFICATION FOR BASIC LAW ENFORCEMENT TRAINING

WAC

139-22-010 Requirements of certification for basic law enforcement training.

WAC 139-22-010 Requirements of certification for basic law enforcement training. 1. Each trainee in a basic law enforcement academy shall receive certification only upon full and successful completion of the academy process as prescribed by the Board on Law Enforcement Training Standards and Education. The performance of each trainee shall be evaluated as follows:

- (a) Scholarship. A standardized examination process shall be utilized by all basic law enforcement academies sponsored or conducted by the Washington State Criminal Justice Training Commission, in evaluating the level of scholastic achievement of each trainee. Such process shall include the application of a designated minimum passing score to each subject area and the availability of a retesting procedure. Failure to achieve the required minimum passing score will result in termination of academy assignment; provided, that any unsuccessful trainee whose beginning date of continuous law enforcement employment precedes January 1, 1977, may be allowed to audit the remainder of the academy upon a determination by the Coordinator of Law Enforcement Training that such audit would be beneficial to the trainee and have no adverse effect upon the other attendees.
- (b) Physical performance. A standardized evaluation process shall be utilized by all basic law enforcement academies sponsored or conducted by the Commission in evaluating the level of physical performance of each trainee. Such process shall include the application of pass/fail grading to designated instructional objectives for physical performance and the availability of a retesting procedure. Failure to achieve a final grade of pass in physical training, including defensive tactics, shall preclude certification. Failure to fully and actively participate in required physical activities during the academy process, for any reason, may result in termination of academy assignment.
- (c) Deportment and conduct. Failure to maintain an exemplary standard of deportment and conduct or to adhere to all rules, regulations and policies of a basic law enforcement academy may result in termination of academy assignment.
- 2. In the instance of termination of a trainee's assignment for any reason, nothing shall prevent the submission of such trainee's application to any subsequent basic academy, nor shall such termination serve as disqualification in or prejudice to the application process.
- 3. Upon the written request of a trainee, or the head of his employing agency, any action affecting such trainee's status or eligibility for certification shall be reviewed by the Board on Law Enforcement Training Standards and Education which shall determine whether

any factual or legal base exists upon which such action may be justified. The Board thereafter shall affirm, rescind, or amend such action. Subsequent appeal may be taken to the Commission pursuant to the procedural rules and regulations adopted by the Commission. [Order 7407, § 139–22–010, filed 3/29/77.]

## Chapter 139-24 WAC CERTIFICATION OF INSTRUCTORS

WAC

139-24-010 Certification of instructors.

WAC 139-24-010 Certification of instructors. Law enforcement officers who are engaged as instructors in the basic law enforcement course or any advanced, specialized or other training courses directly under the sponsorship and control of the Washington State Criminal Justice Training Commission must meet the following certification requirements.

(1) Officer must have had at least five years of experience in law enforcement: *Provided*, *however*, That college education may be substituted year for year to a maximum of two years. In computing that substitution, a year of college education shall be forty-five quarter credit hours or thirty semester credit hours of college education;

(2) certificated completion of a course in teacher training approved by the Washington State Coordinating Council for Occupational Education or any other teacher training course approved by the Commission as its substantial equivalent: *Provided*, *however*, under exceptional circumstances both experience and teacher training requirements may be waived in whole or in part by the Commission for individuals possessing outstanding competencies in specialized areas;

(3) a recommendation by the sheriff, chief of police, or head of agency employing the instructor applicant that he be certified as an instructor. [Order 5, § 139–24–010, filed 1/22/75.]

## Chapter 139-28 WAC LAW ENFORCEMENT TRAINING

WAC

139-28-010 Goals of board on law enforcement training standards and education.

WAC 139-28-010 Goals of board on law enforcement training standards and education. (b) insure basic training for all those employed after July 1, 1975, within their probationary period or within one year after the commencement of employment. [Order 7-A, § 139-28-010, filed 1/4/77; Order 7, § 139-28-010, filed 9/23/75.]

### Chapter 139-32 WAC PROSECUTOR TRAINING

WAC

139-32-010

Goals of board on prosecutor training standards and education.

WAC 139-32-010 Goals of board on prosecutor training standards and education. The Washington State Criminal Justice Training Commission shall make available the following orientation and in-service training to county prosecuting attorneys, municipal attorneys, and attorneys who are engaged primarily in the defense of persons charged with offenses:

- (1) An orientation program approved by the Commission designed for persons whose responsibility is prosecution of criminal, juvenile and traffic offenses shall be offered at times and locations to allow such personnel the opportunity of attending within their first six months of employment.
- (2) An orientation course approved by the Commission for persons whose responsibility is defense of criminal, juvenile and traffic offenses shall be offered at least annually.
- (3) A criminal law refresher course approved by the Commission which is open to county prosecuting attorneys, municipal attorneys, attorneys who are engaged primarily in the defense of persons charged with offenses, and their staffs, shall be offered annually.
- (4) Specialized training courses approved by the Commission shall be offered to county prosecutors, municipal attorneys and attorneys who are engaged primarily in the defense of persons charged with offenses, their staffs and public defenders as frequently as quality courses can be developed and offered.
- (5) Selected courses shall be offered from time to time, regionally, to county prosecutors, municipal attorneys, attorneys engaged primarily in the defense of persons charged with offenses, and their staffs.
- (6) The Board on Prosecutor Training Standards and Education shall assist the Commission in developing at least one interdisciplinary training program each year. [Order 8, § 139–32–010, filed 9/23/75.]

### Chapter 139–36 WAC CORRECTIONAL TRAINING

WAC

139-36-010

Standards of board on correctional training standards and education.

WAC 139-36-010 Standards of board on correctional training standards and education. (1) The Washington State Criminal Justice Training Commission shall make available to all newly employed adult and juvenile correctional personnel an 80-hour basic orientation course.

(a) All state, county or municipal correctional officers/guards, counselors, and probation and parole officers employed after July 1, 1975, shall complete this program within their first year of employment;

- (b) All law enforcement personnel whose primary and continuing (one year or more) assignment after July 1, 1975, is that of the operation or administration of a jail shall complete this program within their first year of such assignment.
- (2) The Washington State Criminal Justice Training Commission shall make available 20 hours of annual inservice training to all adult and juvenile correctional personnel.
- (a) All state, county or municipal correctional officers/guards, counselors, and parole and probation officers who have, as of July 1, 1975, been employed one or more years shall complete such training during each subsequent year of continued employment;
- (b) All law enforcement personnel who have, as of July 1, 1975, been employed one or more years in the operation or administration of a jail shall complete such training during each subsequent year of continued employment. [Order 9, § 139–36–010, filed 9/23/75.]

## Chapter 139-40 WAC OPERATING POLICY——COMMISSION——BOARDS

WAC

139-40-010

Operating policy of Washington State Criminal Justice Training Commission and boards on training standards and education.

WAC 139-40-010 Operating policy of Washington State Criminal Justice Training Commission and boards on training standards and education. (1) The Washington State Criminal Justice Training Commission (Commission) may initiate training programs or adopt standards and/or goals, without the recommendation of a Board on Training Standards and Education (Board), if it is determined that the substance thereof does not fall within the purview of any Board but is intended to generally enhance the effectiveness of the Commission in meeting its responsibilities. Any Commission business which requires Board action or involvement shall be transmitted by the Executive Director to the appropriate Board.

(2) The Boards shall initiate training recommendations. Such recommendations shall be transmitted to the Executive Director who shall have the authority of approval if he determines that the recommended training is consistent and identifiable with an adopted training standard or goal. In each instance of approval, the Executive Director shall provide to the Commission, at its next regular business meeting, a report of the approved training for information and review.

In the event that the Executive Director is of the opinion that a Board's recommendation is not consistent and identifiable with an adopted training standard or goal, he shall then transmit it to the Commission for review and approval or rejection at its next regular business meeting.

Any other Board business which requires Commission action or involvement shall be transmitted by the Executive Director to the Commission.

- (3) Any request for training, other than those initiated by the Board or Commission, shall be made in writing to the Executive Director who shall transmit such request directly to the Board or Boards deemed by the Executive Director to have responsibility for the substance of such request. At the next regular business meeting, such Board(s) shall consider the request and make a recommendation regarding it. The requestor shall receive written notice of such meeting and be provided the opportunity to personally appear in support of the request. In the instance of affirmative Board recommendation, the request shall be processed pursuant to the procedures set forth in Section 2 above. In the instance of negative Board recommendation, the requestor shall be advised by the Executive Director and shall be given the opportunity to directly petition the Commission for remand to the Board(s) for reconsideration. Each requestor shall be advised, in writing, of the action taken upon his request.
- (4) Other communicative or operational procedures may be utilized in the event that time and/or circumstances make adherence to the procedures herein impracticable; provided, however, that the Commission and/or the appropriate training standards and education Board shall be notified of any such action as soon as possible. [Order 10, § 139–40–010, filed 9/23/75.]

## Chapter 139-44 WAC JUDICIAL TRAINING STANDARDS AND EDUCATION——GOALS OF BOARD

WAC

139-44-010 Goals of board on judicial training standards and education.

WAC 139-44-010 Goals of board on judicial training standards and education. (1) To provide all new judges after July 1, 1976, an orientation training program immediately before or after taking office.

(2) To provide all incumbent judges continuing train-

ing programs.

(3) To provide orientation and continuing training for court support personnel. [Order 11, § 319-44-010 (codified WAC 139-44-010), filed 7/2/76.]