WSR 21-10-019 PERMANENT RULES PUGET SOUND CLEAN AIR AGENCY

[Filed April 23, 2021, 3:48 p.m., effective June 1, 2021]

Effective Date of Rule: June 1, 2021.

Purpose: The notice of construction (NOC) program fees, like the other fee programs of the Puget Sound Clean Air Agency (agency) (registration, operating permits, and asbestos), are designed to recover the costs implementing and administering the program. The last significant changes to the NOC fee schedule in Regulation I, Section 6.04 were made in 2012. The current changes are intended to adjust fees to keep the revenues in balance with the level of effort to complete the NOC review work. As costs have continued to rise over the past nine years, the agency has held off on fee increases, in part, in recognition of various challenges presented by economic conditions over the years. While the revenue and expenses for the NOC program have been roughly balanced for most of the past nine years, the increasing costs to the program and increasing level of effort for some types of work by the agency for certain NOC applications need to be addressed through a revised fee schedule to ensure the agency does not reach a deficit condition.

The amendments to the NOC fee schedule include both cost increases for existing categories of applications as well as the addition of some new fee categories unique to certain types of applications which increase the level of effort to process those applications. The adjustments to existing fees groups are linked to increasing operational costs and are expected in the approximately the five to ten percent range which is consistent with previous fee increases.

Other fees are based on recent experience that has shown the existing fees are inadequate. New categories have been added for work that is currently not charged to applicants. Examples include:

- Size tiers for composting applications.
- Fees when agency needs to compile emissions data that should have been submitted by applicant.
- Fee for changes only to recordkeeping or reporting requirements.
- Fee for responding to comments from public, based on the level of difficulty to respond (meaning complexity and/or number of comments received).
- Fee associated with changing an application that is already under review.
- Certain State Environmental Policy Act documents such as an environmental impact statement.

Various fee levels for these revised and new fee schedule elements are based on the agency's experience and estimates for the level of effort and costs necessary to complete that work.

Citation of Rules Affected by this Order: Amending Regulation I, Section 6.04 Notice of Construction Fees.

Statutory Authority for Adoption: Chapter 70A.15 RCW. Adopted under notice filed as WSR 21-05-077 on February 17, 2021. Date Adopted: April 22, 2021.

> Craig T. Kenworthy Executive Director

AMENDATORY SECTION

SECTION 6.04 NOTICE OF CONSTRUCTION FEES

(a) A Notice of Construction application is incomplete until the Agency has received $\underline{all\ applicable}$ fees as shown below:

| Filing Fee (for each application, to be paid prior to any review) | ((1,150)) 1,550 | |
|--|--|--|
| Coffee Roaster (less than 40 pounds/batch or 18.14 kg/batch, with thermal or catalytic oxidizer) | \$((600)) 650 | |
| Hot Mix Asphalt Batch Plant | \$((8,000)) <u>8,500</u> | |
| Soil Thermal Desorption Unit | \$((5,000)) 5,250 | |
| Marijuana Production, Processing, or Extraction: | | |
| Production | \$1,500 | |
| Extraction or Processing | \$1,300 | |
| <u>Combustion-Based</u> Electric Generation Pro (combined heat input capacity) | ject: | |
| 10 - 100 million Btu/hr | ((5,000)) 5,250 | |
| 101 - 250 million Btu/hr | \$((10,000)) <u>10,500</u> | |
| ((>)) More than 250 million Btu/hr | \$((25,000)) 26,500 | |
| Composting Facility, new facility or increase | sed capacity | |
| at existing facility (annual waste acceptance | | |
| Less than 15,000 tons per year | \$((10,000)) <u>12,000</u> | |
| 15,000 tons or more per year, but | \$25,000 | |
| less than 75,000 tons per year | \$25,000 | |
| 75,000 or more tons per year | \$50,000 | |
| Composting Facility, changes to existing permit conditions with no increase in | | |
| capacity | \$6,000 | |
| Commercial Solid Waste Handling | | |
| Facility Other Than Composting | \$((10,000)) | |
| Facilities. | 10,500 \$((2,500)) | |
| Landfill Gas System | \$((2,500)) 2,750 | |
| Refuse Burning Equipment: (rated charging | capacity) | |
| $((\leq))$ <u>Up to</u> 12 tons per day | ((5,000)) 5,250 | |
| ((>)) <u>More than</u> 12 tons ((and ≤)) <u>up</u> to 250 tons per day | ((20,000)) 21,000 | |
| ((>)) More than 250 tons per day | ((50,000)) 52,500 | |
| Modification of Existing Permit Conditions Composting Facilities addressed above): | (excluding | |
| Exclusively related to reporting or | | |
| recordkeeping with no increase in emissions and no changes to | | |
| materials processed, emissions unit, | 0.050 | |
| or control device | \$650 | |
| Solely administrative changes as determined by the Control Officer. | Filing fee only | |

Document Review to Determine the Notice of Construction Permitting History of an Emissions Unit (if determined necessary by Agency and not provided by applicant):

| Two or more previous Orders of Approval | <u>\$650</u> |
|--|---------------------------------------|
| One previous Order of Approval | <u>No</u> additional <u>fee</u> |
| ((Other (not listed above) for each)) Each Piece of Equipment and Control Equipment not included in any other category in this section, 6.04(a) | \$((600)) <u>650</u> |
| Additional Charges (for each application): | |
| State Environmental Policy Act ("SEPA") Threshold Determination (DNS, under Regulation I, Section 2.04) | \$((800)) <u>900</u> |
| SEPA Threshold Determination (MDNS, under Regulation I, Section 2.07) | \$((4 ,000)) 4,400 |
| SEPA Environmental Impact Statement (EIS), Supplemental EIS or Addendum. | \$25,000, |
| in addition to all costs incurred by the Agency for the preparation of the EIS, SEIS or Addendum (EIS or SEIS under Regulation I, Section 2.08 and Addendum under WAC 197-11-630) | |
| Document Collection to Support Conclusion that SEPA Requirements were met by a Previous Environmental Review (not provided by applicant) | \$((800)) <u>900</u> |
| Document and/or Reference Collection to Develop Project or Facility Emission (if not provided in entirety by applican readily available to Agency) (See WAC (1)(b) and 173-460-050(1)): | ns Estimates t and not |
| Development of facility-wide inventory if needed to determine applicability of Emissions reporting program, the Operating Permit program, or the status as a major or area source of hazardous air | |
| pollutants Development of project emissions | \$2,500 |
| inventory from Safety Data Sheets | \$1,000 |

Other calculation of project emissions: Novel source category not previously permitted by

Agency

\$7,500

| Higher complexity source category (Commercial solid waste handling facility, commercial composting facility, lumber kiln, landfill, wastewater treatment plant, cement kiln, | | |
|--|--|--|
| glass manufacturer, asphalt plant, gasoline terminal, oil refinery, or oil re-refinery) | <u>\$5,000</u> | |
| Lower complexity source category (All other facility types) | <u>\$1,500</u> | |
| Review of Engineering Source Testing submitted in support of application | <u>\$1,000</u> | |
| Application, or Part of Application, as Confidential (fee applies regardless of the result of the | | |
| Agency's review) | <u>\$1,000</u> | |
| Public Notice | \$((700)) <u>750</u> | |
| (under WAC 173-400-171) | (((+)) <u>plus</u> publication costs) | |
| Public Hearing | \$((2,000)) 2,500 | |
| (under WAC 173-400-171) | $(((+)) \underline{\text{plus}}$ | |
| (under WAC 173-400-171) | cost of facility and equipment needed for the hearing, | |
| | and publication | |
| | costs, | |
| | if separate | |
| | public notice) | |
| Preparation of Agency Response to Comments Resulting from Public Notice and/or Public Hearing, based on level of difficulty as determined by Control Officer based upon factors including, but not limited to, substance of or numbers of comments received: | | |
| Low Difficulty | No extra | |
| | <u>charge</u> | |
| Moderate Difficulty | \$2,500 | |
| High Difficulty | <u>\$5,000</u> | |
| NSPS or NESHAP | $\$((\frac{1,000}{1,050}))$ | |
| (per subpart of 40 CFR Parts 60, 61, and 63) | | |
| | | |

First Tier Review of Toxic Air Contaminants:

Agency Review of Screening
Dispersion Modeling Analysis
(provided by applicant).

(under Regulation III, Section 2.07 (c)(1)(B))

\$800

| ((Iterative)) Screening Dispersion Modeling Analysis <u>performed</u> by Agency (not provided by applicant) (under Regulation III, Section | \$((1,000)) 1,500 |
|--|-----------------------------------|
| 2.07 (c)(1)(B)) Agency Review of Refined | |
| Dispersion Modeling ((Analysis Review)) (provided by applicant). | \$((1,000)) 1,500 |
| (under Regulation III, Section $2.07 (c)(1)(C)$) | |
| Refined Dispersion Modeling performed by Agency (not provided by applicant) | <u>\$4,500</u> |
| (under Regulation III, Section 2.07 (c)(1)(C)) | |
| Major Source, Major Modification, or Emission Increases Greater than Prevention of Significant Deterioration (PSD) Thresholds | \$5,000 (+ Ecology fees) |
| An Agency request for an Inapplicability Determination for PSD Program Requiring Written Applicability Determination from Ecology | \$5,000 (+ Ecology fees) |
| Establishing Voluntary Limits on Emissions for Synthetic Minor Source Status, Concurrent with Notice of Construction Application Review | \$((2,000)) 2,100 |
| (See WAC 173-400-091) | |
| Construction or Reconstruction of a Major Source of Hazardous Air Pollutants (see 40 CFR 63.2) | \$((2,500)) $3,000$ |
| Tier II Air Toxics Review (under WAC 173-400-090) | \$5,000 (+ Ecology fees) |
| Review of Opacity/Grain Loading Correlation requested under Regulation I, Section 9.04(d). | \$5,000 |

- (b) A notification under Section 6.03 (b) (1) through Section 6.03 (b) (9) and 6.03 (b) (11) of this regulation is incomplete until the Agency has received a fee of \$200. An application processed as a Notice of Construction exemption under Section 6.03 (b) (10) requires payment of the Notice of Construction filing fee only. An application for coverage under a general order of approval issued by this Agency is not subject to the fees in Section 6.04(a) and instead requires payment of a \$500 fee, which is due prior to any review of the application.
- (c) An application may be subject to and an applicant required to pay multiple fees as determined applicable by the Agency under Section 6.04(a). The Control Officer is authorized to enter into a written cost-reimbursement agreement with an applicant as provided in RCW ((70.94.085)) 70A.15.1570, which shall cover costs incurred by the Agency separate from Section 6.04(a) fees.
- (d) Additional Fee for Service Second Incomplete Application Upon receipt of a second incomplete Notice of Construction application from the same applicant for the same project, the Control Offi-

cer may cease review of the application and provide written notification of that determination. The Control Officer may resume review of the application if, within 30 days of the date of the notification describing the Agency's receipt of the second incomplete Notice of Construction application, the applicant has deposited \$1,000 with the Agency, and executed a fee-for-service agreement with the Agency that allows the Agency to recover the reasonable direct and indirect costs that arise from processing the Notice of Construction application, including the requirements of other relevant laws such as ((the Washington State Environmental Policy Act (SEPA))) SEPA.

The agreement shall require that the applicant assume full responsibility for paying the Agency for the costs incurred under the fee-for-service agreement. The Agency shall credit the \$1,000 deposit made by the applicant towards the costs required by a fee-for-service agreement. The fee-for-service agreement may require the applicant to make progress payments during the application review period. The \$1,000 deposit referred to in this section and the costs provided for in a fee-for-service agreement are in addition to the fees required in Section $6.04\,(a)$.

If the applicant has not made a \$1,000 deposit and executed such a fee-for-service agreement within 30 days of the date of the notification from the Agency describing its receipt of a second incomplete application, the Agency may issue an Intent to Disapprove an Application.

The \$1,000 deposit required under this section is not refundable. In addition, any payments made to the Agency under a fee-for-service agreement are not refundable.

(e) Additional Fee - Revised Application

The Control Officer may assess an additional fee for processing a Notice of Construction application ((when a subsequent)) if an applicant submits a significantly revised application ((is submitted)) or submits information stating or demonstrating that the project which is the subject of the application has significantly changed after review by the Agency of the original ((application was determined to be complete)) project has begun and prior to the Agency issuing an Order of Approval or Intent to Disapprove an Application regarding the original application. The revision fee may be assessed if the changed information renders invalid or moot any of the review accomplished before the submission of the changes to the project. The revision fee shall be the ((amount)) sum of the individual fee items for work that ((was charged for the original Notice of Construction application, including the filing fee)) the Agency determines must be re-evaluated as a result of the changed information. The resulting total fee required by this Section is the fee for the original Notice of Construction application plus the revision fee.

Reviser's note: The typographical error in the above section occurred in the copy filed by the agency and appears in the Register pursuant to the requirements of RCW 34.08.040.