

# HOUSE BILL REPORT

## SHB 1051

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*As Passed Legislature*

**Title:** An act relating to international student exchange programs.

**Brief Description:** Requiring international student exchange visitor placement organizations to be registered.

**Sponsor(s):** By House Committee on Higher Education (originally sponsored by Representatives Fraser, Forner, Prince, Jacobsen, Van Luven, Peery, Brough, Miller, Cantwell, Basich, Valle, Ogden, Dellwo, Wood, Ludwig, Sheldon, Morris, Tate, Ferguson, Silver, May, Ballard, Bowman, Haugen, Brumsickle, Jones, Broback, R. King, Mitchell, McLean and Winsley).

**Brief History:**

Reported by House Committee on:  
Higher Education, January 31, 1991, DPS;  
Passed House, March 8, 1991, 96-0;  
Amended by Senate;  
House concurred;  
Passed Legislature, 94-0.

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**HOUSE COMMITTEE ON  
HIGHER EDUCATION**

**Majority Report:** *That Substitute House Bill No. 1051 be substituted therefor, and the substitute bill do pass.*  
Signed by 13 members: Representatives Jacobsen, Chair; Ogden, Vice Chair; Wood, Ranking Minority Member; May, Assistant Ranking Minority Member; Basich; Dellwo; Fraser; Ludwig; Miller; Prince; Sheldon; Spanel; and Van Luven.

**Staff:** Marilee Scarbrough (786-7196).

**Background:** Currently, the state of Washington does not require organizations which place international exchange student visitors in public schools to register. Many questions and concerns have arisen over the past several months concerning organizations who place students in Washington. Some of the problems in Washington included recruiting of host families in shopping center parking lots, foreign students seeking enrollment with a lack of English speaking skills, students not having a local representative to contact in their area, misrepresentation of the medical

condition of a foreign exchange student and sexual abuse of a foreign student.

Two organizations currently exist which set standards for international travel and monitor compliance with those standards. Those organizations are the United States Information Agency and the Council on Standards for International Education. The United States Information Agency (USIA) is the federal agency which issues the IAP-66 forms which are necessary for the international student to obtain a J-1 visa. Prior to designation and issuance of the IAP-66 forms, USIA requires an organization to meet a set of standards. Those standards address a wide range of issues including selection of students, orientation of students and host families, health and accident insurance, acceptance of students, employment of students, and supervision of the sponsor.

The Council on Standards for International Educational Travel (CSIET) was created in December 1984. CSIET was created after a study by the Council of Chief State School Officers, assessed the need for industry-wide exchange standards and pointed out a number of problems and potential problems in the exchange and international educational travel field. Representatives of a group of educational associations, community/volunteer based groups and exchange program sponsors then met in 1984 to consider and develop standards and a system of program evaluation. CSIET sets standards for international travel programs, evaluates travel programs, and publishes an advisory list of international educational travel and exchange programs as a service to schools and prospective international high school programs.

**Summary of Bill:** International student exchange visitor placement organizations which place students in Washington public schools must register with the Secretary of State. Registration is not considered an endorsement by the Secretary of State or the state. Failure to register is a misdemeanor.

The Secretary of State will adopt standards which the organizations must meet to be eligible for registration. In adopting the standards, the secretary will strive to adopt USIA and CSIET standards and will strive to achieve uniformity with national standards. The Secretary of State may incorporate standards established by USIA and CSIET by reference. A designation by USIA or a listing by CSIET may also be accepted as evidence of compliance with the standards adopted by the Secretary of State.

The information required in the registration form is outlined. The information includes: (1) the name, address, and telephone number of the person within the organization responsible for placement; (2) evidence that the organization meets the Washington standards; (3) the organization's unified business identification number; (4) whether the organization is exempt from federal income tax; and (5) a list of the organization's placements in Washington for the previous academic year, including the number of students placed, their home countries, the school districts in which they were placed, and the length of their placements. The Secretary of State may charge fees not to exceed \$50 to defray the cost of processing the registrations.

The student exchange organizations must provide their exchange students, host families, and superintendent of the school district in which the student is being placed an informational document regarding services to be provided and telephone numbers for assistance.

Placing students without being registered, deliberately providing false registration information, and deliberately failing to provide students, host families, and school districts the information prescribed is a misdemeanor. A violation of the act is also a violation of the consumer protection act.

Annually, the Superintendent of Public Instruction (SPI) will make available to schools summary information about registered international student exchange visitor placement organizations and provide general information and assistance to school districts regarding international student exchange visitors.

The Superintendent of Public Instruction is also authorized to coordinate and sponsor student and teacher exchanges between Washington schools and schools in Pacific Rim nations and other nations, subject to available funding.

A Task Force on International Student Exchange is created to be chaired by the Secretary of State. The task force will estimate the number of exchange students going to and from Washington; investigate ways to promote international student and teacher exchanges, with an emphasis on sending more Washington students to other nations; examine reported problems in the industry and the effect of the act on those problems; and examine the adequacy of the fee structure established in the act. The task force shall report its findings and recommendations to the Legislature by December 1, 1992.

The child care agency licensing statute is clarified. Organizations which place exchange students or international student exchange visitors are specifically excluded from the definition of agency used in the child care licensing statute. Therefore, international student exchange visitor placement organizations are not subject to licensing by the secretary of the Department of Social and Health Services.

**Fiscal Note:** Requested January 18, 1991.

**Effective Date:** This act shall take effect January 1, 1992.

**Testimony For:** The legislation is necessary because of the increasing number of complaints from international exchange students. The demographics of the country and the world are changing. The legislation will provide regulation for international exchange students in Washington state. Standards adopted by Washington state should be consistent with uniform national standards. The legislation provides safety and accountability to the international exchange visitor placement programs in Washington state. The legislation will help students and help schools provide a better service. The provisions requiring the superintendent to provide a leadership role for international student exchange programs is needed. International students make a valuable contribution to the state of Washington.

**Testimony Against:** F-1 organizations which are not listed with the Council on Standards for Educational Travel or designated by the United States Information Agency should have an opportunity to place students in Washington public schools. (The substitute bill addressed this issue.)

**Witnesses:** Persons speaking in favor of the bill: Representative Karen Fraser, Prime Sponsor; Representative Elmira Forner; Mike Middleton; Cliff Julius, Washington Interscholastic Activities Association; Tim McDonald; Karen Tweet, Department of Social and Health Services; Denise Keegan (in favor with amendment); and Clark Sitzes, Sara Viccello, Steve Johnson, Bonnie Mortell, John Richards, members of the Washington International Student Exchange Coalition.