HOUSE BILL 1428

State of Washington 52nd Legislature 1991 Regular Session

By Representatives Neher, H. Sommers and Schmidt; by request of Office of Financial Management.

Read first time January 29, 1991. Referred to Committee on Appropriations. Referred 1/31/91 to Committee on Capital Facilities & Financing.

- 1 AN ACT Relating to the content of budget documents; amending RCW
- 2 43.88.030; and adding a new section to chapter 43.88 RCW.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 4 **Sec. 1.** RCW 43.88.030 and 1990 c 115 s 1 are each amended to read
- 5 as follows:
- 6 (1) The director of financial management shall provide all agencies
- 7 with a complete set of instructions for submitting biennial budget
- 8 requests to the director at least three months before agency budget
- 9 documents are due into the office of financial management. The budget
- 10 document or documents shall consist of the governor's budget message
- 11 which shall be explanatory of the budget and shall contain an outline
- 12 of the proposed financial policies of the state for the ensuing fiscal
- 13 period and shall describe in connection therewith the important
- 14 features of the budget. The message shall set forth the reasons for
- 15 salient changes from the previous fiscal period in expenditure and

- 1 revenue items and shall explain any major changes in financial policy.
- 2 Attached to the budget message shall be such supporting schedules,
- 3 exhibits and other explanatory material in respect to both current
- 4 operations and capital improvements as the governor shall deem to be
- 5 useful to the legislature. The budget document or documents shall set
- 6 forth a proposal for expenditures in the ensuing fiscal period based
- 7 upon the estimated revenues as approved by the economic and revenue
- 8 forecast council for such fiscal period from the source and at the
- 9 rates existing by law at the time of submission of the budget document.
- 10 However, the estimated revenues for use in the governor's budget
- 11 document may be adjusted to reflect budgetary revenue transfers and
- 12 revenue estimates dependent upon budgetary assumptions of enrollments,
- 13 workloads, and caseloads. All adjustments to the approved estimated
- 14 revenues must be set forth in the budget document. The governor may
- 15 additionally submit, as an appendix to each agency budget or to the
- 16 budget document or documents, a proposal for expenditures in the
- 17 ensuing fiscal period from revenue sources derived from proposed
- 18 changes in existing statutes.
- 19 The budget document or documents shall also contain:
- 20 (a) Revenues classified by fund and source for the immediately past
- 21 fiscal period, those received or anticipated for the current fiscal
- 22 period, and those anticipated for the ensuing biennium;
- 23 (b) The undesignated fund balance or deficit, by fund;
- 24 (c) Such additional information dealing with expenditures,
- 25 revenues, workload, performance and personnel as the legislature may
- 26 direct by law or concurrent resolution;
- 27 (d) Such additional information dealing with revenues and
- 28 expenditures as the governor shall deem pertinent and useful to the
- 29 legislature;

- 1 (e) Tabulations showing expenditures classified by fund, function,
- 2 activity and object;
- 3 (f) A delineation of each agency's activities, including those
- 4 activities funded from nonbudgeted, nonappropriated sources, including
- 5 funds maintained outside the state treasury; and
- 6 (g) Identification of all proposed direct expenditures to implement
- 7 the Puget Sound water quality plan under chapter 90.70 RCW, shown by
- 8 agency and in total.
- 9 (2) The budget document or documents shall include detailed
- 10 estimates of all anticipated revenues applicable to proposed operating
- 11 or capital expenditures and shall also include all proposed operating
- 12 or capital expenditures. The total of beginning undesignated fund
- 13 balance and estimated revenues less working capital and other reserves
- 14 shall equal or exceed the total of proposed applicable expenditures.
- 15 The budget document or documents shall further include:
- 16 (a) Interest, amortization and redemption charges on the state
- 17 debt;
- (b) Payments of all reliefs, judgments and claims;
- 19 (c) Other statutory expenditures;
- 20 (d) Expenditures incident to the operation for each agency;
- 21 (e) Revenues derived from agency operations;
- 22 (f) Expenditures and revenues shall be given in comparative form
- 23 showing those incurred or received for the immediately past fiscal
- 24 period and those anticipated for the current biennium and next ensuing
- 25 biennium;
- 26 (q) A showing and explanation of amounts of general fund
- 27 obligations for debt service and any transfers of moneys that otherwise
- 28 would have been available for general fund appropriations;
- 29 (h) Common school expenditures on a fiscal-year basis;

- 1 (i) A showing, by agency, of the value and purpose of financing
- 2 contracts for the lease/purchase or acquisition of personal or real
- 3 property for the current and ensuing fiscal periods.
- 4 (3) A separate budget document or schedule may be submitted
- 5 consisting of:
- 6 (a) Expenditures incident to current or pending capital projects
- 7 and to proposed new capital projects, relating the respective amounts
- 8 proposed to be raised therefor by appropriations in the budget and the
- 9 respective amounts proposed to be raised therefor by the issuance of
- 10 bonds during the fiscal period;
- 11 (b) A capital program consisting of proposed capital projects for
- 12 at least ((the two)) one fiscal period((s)) succeeding the next fiscal
- 13 period. The capital program shall include for each proposed project a
- 14 statement of the reason or purpose for the project along with an
- 15 estimate of its cost;
- 16 (c) A capital plan consisting of proposed capital spending for at
- 17 <u>least four fiscal periods succeeding the next fiscal period;</u>
- 18 (d) Such other information bearing upon capital projects as the
- 19 governor shall deem to be useful to the legislature;
- 20 (((d))) <u>(e)</u> Such other information relating to capital improvement
- 21 projects as the legislature may direct by law or concurrent resolution.
- 22 (4) No change affecting the comparability of agency or program
- 23 information relating to expenditures, revenues, workload, performance
- 24 and personnel shall be made in the format of any budget document or
- 25 report presented to the legislature under this section or RCW
- 26 43.88.160(1) relative to the format of the budget document or report
- 27 which was presented to the previous regular session of the legislature
- 28 during an odd-numbered year without prior legislative concurrence.
- 29 Prior legislative concurrence shall consist of (a) a favorable majority
- 30 vote on the proposal by the standing committees on ways and means of

HB 1428

- 1 both houses if the legislature is in session or (b) a favorable
- 2 majority vote on the proposal by members of the legislative evaluation
- 3 and accountability program committee if the legislature is not in
- 4 session.
- 5 <u>NEW SECTION.</u> **Sec. 2.** A new section is added to chapter 43.88 RCW
- 6 to read as follows:
- 7 A capital appropriation bill shall include the estimated general
- 8 fund debt service costs associated with new capital appropriations
- 9 contained in that bill for the biennia in which the appropriations
- 10 occur and for the succeeding two biennia.