H-1842.2

HOUSE BILL 2114

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By Representatives Prince, Grant, Lisk, Nealey, Fuhrman, Cole, Vance, Rayburn, Morton, Chandler, Neher, Hochstatter, Rasmussen, Moyer, McLean, Bowman, Betrozoff, Casada, D. Sommers, P. Johnson and Silver.

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- 1 AN ACT Relating to underground storage tanks for petroleum
- 2 products; amending RCW 70.148.020 and 82.23A.020; adding a new section
- 3 to chapter 35.21 RCW; adding a new section to chapter 36.32 RCW; adding
- 4 new sections to chapter 70.148 RCW; creating new sections; and
- 5 declaring an emergency.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 7 NEW SECTION. Sec. 1. LEGISLATIVE INTENT. Laws have been enacted
- 8 to limit and prevent environmental damage and risk to public health and
- 9 safety caused by underground petroleum storage tank leaks. Due to the
- 10 costs associated with compliance with such laws and the high costs
- 11 associated with correcting past environmental damage, underground
- 12 petroleum storage tank sites have closed or are planned for closure.
- 13 In addition, these costs present potential delays in needed corrective
- 14 action to protect the environment and public health and safety and loss
- 15 of necessary access to petroleum products within the affected local

- 1 community. Rural communities in particular have been hard pressed to
- 2 preserve their limited number of petroleum outlets and service
- 3 stations, the loss of which would adversely affect the fundamental
- 4 government responsibilities pertaining to: Emergency medical, fire,
- 5 and police services; vital educational, economic, social, and
- 6 transportation services; pollution prevention; and promotion of public
- 7 health and safety.
- 8 It is the intent of the legislature with the passage of this act to
- 9 assist the communities in the state that are remote from major
- 10 population centers and that are experiencing difficulties in preserving
- 11 their necessary petroleum outlets and service stations in order to:
- 12 Ensure emergency medical, fire, and police services; maintain vital
- 13 educational, economic, social, and transportation services; address
- 14 petroleum pollution; and promote public health and safety.
- This act authorizes local governments to apply to the state for
- 16 loans and grants to facilitate the corrective action at an underground
- 17 petroleum storage tank site necessary to protect public health and
- 18 safety and preserve community access to fuel and other petroleum
- 19 products. Such financial assistance is conditioned upon a commitment
- 20 that the tank site will continue to meet local community needs.
- 21 <u>NEW SECTION.</u> **Sec. 2.** A new section is added to chapter 35.21 RCW
- 22 to read as follows:
- 23 CITIES AND TOWNS--AUTHORIZATION. (1) Cities and towns are
- 24 authorized to provide loans and grants to owners and operators of
- 25 underground storage tanks containing petroleum located within their
- 26 jurisdictions for the construction, reconstruction, repair, renewal,
- 27 site-cleanup, maintenance, or establishment of the underground storage
- 28 tank containing petroleum if such action is necessary to accomplish one
- 29 or more of the following fundamental governmental responsibilities:

- 1 (a) Maintain emergency medical, fire, and police services;
- 2 (b) Preserve vital educational, economic, social, and
- 3 transportation services;
- 4 (c) Address petroleum pollution;
- 5 (d) Promote public health and safety.
- 6 (2) In consideration for receiving a loan or grant under subsection
- 7 (1) of this section, the owner and operator of the underground storage
- 8 tank containing petroleum shall be subject to the provisions of section
- 9 8 of this act.
- 10 <u>NEW SECTION.</u> **Sec. 3.** A new section is added to chapter 36.32 RCW
- 11 to read as follows:
- 12 COUNTIES--AUTHORIZATION. (1) Counties are authorized to provide
- 13 loans and grants to owners and operators of underground storage tanks
- 14 containing petroleum located within their jurisdictions for the
- 15 construction, reconstruction, repair, renewal, site-cleanup,
- 16 maintenance, or establishment of the underground storage tank
- 17 containing petroleum if such action is necessary to accomplish one or
- 18 more of the following fundamental governmental responsibilities:
- 19 (a) Maintain emergency medical, fire, and police services;
- 20 (b) Preserve vital educational, economic, social, and
- 21 transportation services;
- 22 (c) Address petroleum pollution;
- 23 (d) Promote public health and safety.
- 24 (2) In consideration for receiving a loan or grant under subsection
- 25 (1) of this section, the owner and operator of the underground storage
- 26 tank containing petroleum shall be subject to the provisions of section
- 27 8 of this act.

- 1 <u>NEW SECTION.</u> **Sec. 4.** A new section is added to chapter 70.148 RCW
- 2 to read as follows:
- 3 COMMITTEE ESTABLISHED. There is established within the pollution
- 4 liability insurance agency the underground storage tank community
- 5 assistance program committee.
- 6 (1) The committee shall have five members. The director shall
- 7 appoint the members, which shall include:
- 8 (a) One member representing the Washington state association of
- 9 counties;
- 10 (b) One member representing the association of Washington cities;
- 11 (c) One member representing a state-wide agricultural organization;
- 12 (d) One member representing the pollution liability insurance
- 13 agency; and
- (e) One member representing owners of underground petroleum storage
- 15 tanks.
- 16 (2) Each member shall serve a term of two years. A person
- 17 appointed to fill a vacancy of a member shall be appointed in a like
- 18 manner and shall serve for only the unexpired term. A member is
- 19 eligible for reappointment. A member may be removed by the director
- 20 only for cause.
- 21 (3) The director shall designate a member of the board as its
- 22 chairperson. The committee may elect other officers it deems
- 23 appropriate. Three members of the committee constitute a quorum and
- 24 three affirmative votes are necessary for the transaction of business
- 25 or the exercise of any power or function of the committee.
- 26 (4) The members of the committee shall serve without compensation,
- 27 but are entitled to reimbursement for actual and necessary expenses
- 28 incurred in the performance of official duties in accordance with RCW
- 29 43.03.050 and 43.03.060.

- 1 (5) Members shall not be liable to the state, to cities, towns, or
- 2 counties, or to any other person as a result of their activities,
- 3 whether ministerial or discretionary, as members except for willful
- 4 dishonesty or intentional violations of the law. The department may
- 5 purchase liability insurance for members and may indemnify these
- 6 persons against the claims of others.
- 7 NEW SECTION. Sec. 5. A new section is added to chapter 70.148 RCW
- 8 to read as follows:
- 9 AUTHORIZATION TO REVIEW AND APPROVE APPLICATIONS. Subject to the
- 10 restriction contained in sections 4 through 8 of this act, the
- 11 underground storage tank community assistance program committee is
- 12 authorized to review and approve applications of cities, towns, and
- 13 counties for loans or grants which the city, town, or county will use
- 14 to carry out the activities authorized under sections 2 and 3 of this
- 15 act.
- 16 NEW SECTION. Sec. 6. A new section is added to chapter 70.148 RCW
- 17 to read as follows:
- 18 APPLICATION STANDARDS. The underground storage tank community
- 19 assistance program committee shall approve those applications for loans
- 20 and grants that meet the minimum standards set forth in sections 4
- 21 through 8 of this act and that will best serve the intent of this
- 22 chapter to assist communities in providing for fundamental government
- 23 services.
- 24 (1) The committee shall not approve more than one hundred fifty
- 25 thousand dollars in loans and/or grants for any one underground storage
- 26 tank site.
- 27 (2) The committee shall only approve applications of cities, towns,
- 28 and counties seeking to preserve or construct an underground storage

- 1 tank site that constitutes the sole source of petroleum products
- 2 available to the public in a rural community remote from other
- 3 population centers.
- 4 (3) The committee shall only approve applications from cities or
- 5 towns that have demonstrated intention to comply with the provisions of
- 6 sections 2 and 8 of this act.
- 7 (4) The committee shall only approve applications from counties
- 8 that have demonstrated intention to comply with the provisions of
- 9 sections 3 and 8 of this act.
- 10 (5) In approving applications for grant money, the committee shall
- 11 give preference to those applicants providing a local match, in cash or
- 12 through in-kind services, for the state assistance. The committee
- 13 shall ensure to the greatest extent possible, given the limited
- 14 resources of the city, town, or county, that there is financial
- 15 participation by the city, town, or county.
- 16 (6) The committee shall adopt rules necessary to implement the
- 17 provisions of this chapter.
- 18 <u>NEW SECTION.</u> **Sec. 7.** A new section is added to chapter 70.148 RCW
- 19 to read as follows:
- 20 FUNDING LIMITATION. Loans or grants provided under sections 2 and
- 21 3 of this act for cleanup of underground petroleum storage tank sites
- 22 may not exceed seventy-five thousand dollars. If at any time before
- 23 providing the financial assistance, it appears to the city, town, or
- 24 county that site clean-up costs may exceed seventy-five thousand
- 25 dollars, the city, town, or county may not provide further financial
- 26 assistance until the owner or operator has developed and implemented a
- 27 corrective action plan with the department of ecology. These funds
- 28 shall not be expended for ongoing operations of underground storage
- 29 tanks.

- 1 <u>NEW SECTION.</u> **Sec. 8.** A new section is added to chapter 70.148 RCW
- 2 to read as follows:
- 3 OWNER OR OPERATOR RESPONSIBILITIES TO LOCAL GOVERNMENT. (1) To
- 4 qualify for a loan or grant under section 2 or 3 of this act, the owner
- 5 or operator of an underground petroleum storage tank must:
- 6 (a) Apply and qualify for insurance from the pollution liability
- 7 insurance program; and
- 8 (b) Enter into a written agreement with the city, town, or county
- 9 that conditions financial assistance upon the owner's and operator's
- 10 promise to: (i) Provide needed petroleum products and related
- 11 services; (ii) maintain the tank site for the use for which the
- 12 assistance was provided for a period of not less than twenty-five years
- 13 from the date of the agreement; and (iii) maintain compliance with
- 14 state underground storage tank financial responsibility and other
- 15 technical requirements.
- 16 (2) The city, town, or county shall file the agreement required of
- 17 owners and operators receiving financial assistance as a real property
- 18 lien against the tank site with the county auditor in which the tanks
- 19 are located. If the owner or operator receiving financial assistance
- 20 under this chapter transfers his or her interest in such property, the
- 21 new owner or operator must agree to abide by the agreement, or any
- 22 financial assistance provided under this section immediately becomes
- 23 due and repayable to the awarding city, town, or county by the owner or
- 24 operator who received the assistance.
- 25 (3) If an owner or operator materially breaches the agreement
- 26 required of owners and operators receiving financial assistance, any
- 27 financial assistance provided under this section immediately becomes
- 28 due and repayable by the owner or operator.

- 1 **Sec. 9.** RCW 70.148.020 and 1990 c 64 s 3 are each amended to read 2 as follows:
- 3 (1) The pollution liability insurance program trust account is
- 4 established in the custody of the state treasurer. All funds
- 5 appropriated for this chapter and all premiums collected for
- 6 reinsurance shall be deposited in the account. Expenditures from the
- 7 account shall be used exclusively for the purposes of this chapter
- 8 including payment of costs of administering the pollution liability
- 9 <u>insurance and underground storage tank community assistance</u> programs.
- 10 The account is subject to allotment procedures under chapter 43.88 RCW.
- 11 Expenditures for payment of the costs of administering the programs may
- 12 be made only after appropriation by statute. No appropriation is
- 13 required for other expenditures from the account. The earnings on any
- 14 surplus balances in the pollution liability insurance program trust
- 15 account shall be credited to the account notwithstanding RCW 43.84.090.
- 16 (2) Each calendar quarter, the director shall report to the
- 17 insurance commissioner and the chairs of the senate ways and means,
- 18 senate financial institutions, house of representatives revenue, and
- 19 house of representatives financial institutions committees, the loss
- 20 and surplus reserves required for the calendar quarter. The director
- 21 shall notify the department of revenue of this amount by the fifteenth
- 22 day of each calendar quarter.
- 23 (3) Each calendar quarter the director shall report to the senate
- 24 ways and means and house of representatives revenue committees the
- 25 amount of reserves necessary to fund commitments made to provide
- 26 financial assistance under sections 4 through 8 of this act to the
- 27 extent that the financial assistance reserves do not jeopardize the
- 28 operations and liabilities of the pollution liability insurance
- 29 program. The director shall notify the department of revenue of this
- 30 amount by the fifteenth day of each calendar quarter. The director may

- 1 immediately establish an initial financial assistance reserve of five
- 2 million dollars from available revenues.
- 3 Sec. 10. RCW 82.23A.020 and 1990 c 64 s 12 are each amended to
- 4 read as follows:
- 5 (1) A tax is imposed on the privilege of possession of petroleum
- 6 products in this state. The rate of the tax shall be fifty one-
- 7 hundredths of one percent multiplied by the wholesale value of the
- 8 petroleum product.
- 9 (2) Moneys collected under this chapter shall be deposited in the
- 10 pollution liability insurance program trust account under RCW
- 11 70.148.020.
- 12 (3) Chapter 82.32 RCW applies to the tax imposed in this chapter.
- 13 The tax due dates, reporting periods, and return requirements
- 14 applicable to chapter 82.04 RCW apply equally to the tax imposed in
- 15 this chapter.
- 16 (4) Within thirty days after the end of each calendar quarter the
- 17 department shall determine the "quarterly balance," which shall be the
- 18 cash balance in the pollution liability insurance program trust account
- 19 as of the last day of that calendar quarter, after excluding the
- 20 reserves determined for that quarter under RCW 70.148.020 (2) and (3).
- 21 Balance determinations by the department under this section are final
- 22 and shall not be used to challenge the validity of any tax imposed
- 23 under this section. For each subsequent calendar quarter, tax shall be
- 24 imposed under this section during the entire calendar quarter unless:
- 25 (a) Tax was imposed under this section during the immediately
- 26 preceding calendar quarter, and the most recent quarterly balance is
- 27 more than fifteen million dollars; or

- 1 (b) Tax was not imposed under this section during the immediately
- 2 preceding calendar quarter, and the most recent quarterly balance is
- 3 more than seven million five hundred thousand dollars.
- 4 <u>NEW SECTION.</u> **Sec. 11.** Section captions as used in this act do not
- 5 constitute any part of the law.
- 6 <u>NEW SECTION.</u> **Sec. 12.** If any provision of this act or its
- 7 application to any person or circumstance is held invalid, the
- 8 remainder of the act or the application of the provision to other
- 9 persons or circumstances is not affected.
- 10 <u>NEW SECTION.</u> **Sec. 13.** This act is necessary for the immediate
- 11 preservation of the public peace, health, or safety, or support of the
- 12 state government and its existing public institutions, and shall take
- 13 effect immediately.