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## ENGROSSED SUBSTITUTE HOUSE BILL 2389

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State of Washington 52nd Legislature 1992 Regular Session

By House Committee on Environmental Affairs (originally sponsored by Representatives Rust, Horn, Valle, Pruitt, Bray, J. Kohl, Brekke, D. Sommers and Jones)

Read first time 01/21/92.

- 1 AN ACT Relating to revisions in existing oil spill prevention and
- 2 clean-up statutes; amending RCW 43.21B.110, 43.21B.300, 43.21B.310,
- 3 43.21I.010, 43.21I.020, 82.23B.010, 82.23B.020, 82.23B.030, 82.23B.040,
- 4 43.211.030, 88.40.011, 88.40.020, 88.40.040, 88.44.010, 88.44.100,
- 5 88.44.110, 88.46.010, 88.46.050, 88.46.060, 88.46.070, 88.46.080,
- 6 88.46.090, 88.46.110, 90.48.120, 90.48.140, 90.48.144, 90.48.366,
- 7 90.48.368, 90.48.400, 90.56.010, 90.56.100, 90.56.210, 90.56.300,
- 8 90.56.310, 90.56.330, 90.56.380, 90.56.390, 90.56.400, 90.56.450,
- 9 90.56.510, and 90.56.520; adding a new section to chapter 82.23B RCW;
- 10 creating new sections; prescribing penalties; providing an effective
- 11 date; and declaring an emergency.
- 12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 13 Sec. 1. RCW 43.21B.110 and 1989 c 175 s 102 are each amended to
- 14 read as follows:

- 1 (1) The hearings board shall only have jurisdiction to hear and
- 2 decide appeals from the following decisions of the department, the
- 3 director, the administrator of the office of marine safety, and the air
- 4 pollution control boards or authorities as established pursuant to
- 5 chapter 70.94 RCW, or local health departments:
- 6 (a) Civil penalties imposed pursuant to RCW 70.94.431, 70.105.080,
- 7 70.107.050, <u>88.46.090</u>, 90.03.600, 90.48.144, <u>90.56.310</u>, and
- $8 \quad ((90.48.350)) \quad 90.56.330.$
- 9 (b) Orders issued pursuant to RCW 43.27A.190, 70.94.211, 70.94.332,
- 10 70.105.095, 86.16.020, <u>88.46.070</u>, 90.14.130, and 90.48.120.
- 11 (c) The issuance, modification, or termination of any permit,
- 12 certificate, or license by the department or any air authority in the
- 13 exercise of its jurisdiction, including the issuance or termination of
- 14 a waste disposal permit, the denial of an application for a waste
- 15 disposal permit, or the modification of the conditions or the terms of
- 16 a waste disposal permit.
- 17 (d) Decisions of local health departments regarding the grant or
- 18 denial of solid waste permits pursuant to chapter 70.95 RCW.
- 19 (e) Any other decision by the department, the administrator of the
- 20 office of marine safety, or an air authority which pursuant to law must
- 21 be decided as an adjudicative proceeding under chapter 34.05 RCW.
- 22 (2) The following hearings shall not be conducted by the hearings
- 23 board:
- 24 (a) Hearings required by law to be conducted by the shorelines
- 25 hearings board pursuant to chapter 90.58 RCW.
- 26 (b) Hearings conducted by the department pursuant to RCW 70.94.332,
- 27 70.94.390, 70.94.395, 70.94.400, 70.94.405, 70.94.410, and 90.44.180.
- 28 (c) Proceedings by the department relating to general adjudications
- 29 of water rights pursuant to chapter 90.03 or 90.44 RCW.

- 1 (d) Hearings conducted by the department to adopt, modify, or 2 repeal rules.
- 3 (3) Review of rules and regulations adopted by the hearings board
- 4 shall be subject to review in accordance with the provisions of the
- 5 Administrative Procedure Act, chapter 34.05 RCW.
- 6 Sec. 2. RCW 43.21B.300 and 1987 c 109 s 5 are each amended to read 7 as follows:
- 8 (1) Any civil penalty provided in RCW 70.94.431, 70.105.080,
- 9 70.107.050, <u>88.46.090</u>, 90.03.600, 90.48.144, <u>90.56.310</u>, and
- 10 ((90.48.350)) 90.56.330 shall be imposed by a notice in writing, either
- 11 by certified mail with return receipt requested or by personal service,
- 12 to the person incurring the penalty from the department, the
- 13 <u>administrator of the office of marine safety</u>, or the local air
- 14 authority, describing the violation with reasonable particularity.
- 15 Within fifteen days after the notice is received, the person incurring
- 16 the penalty may apply in writing to the department, the administrator,
- 17 or the authority for the remission or mitigation of the penalty. Upon
- 18 receipt of the application, the department, the administrator, or
- 19 authority may remit or mitigate the penalty upon whatever terms the
- 20 department, the administrator, or the authority in its discretion deems
- 21 proper. The department or the authority may ascertain the facts
- 22 regarding all such applications in such reasonable manner and under
- 23 such rules as it may deem proper and shall remit or mitigate the
- 24 penalty only upon a demonstration of extraordinary circumstances such
- 25 as the presence of information or factors not considered in setting the
- 26 original penalty.
- 27 (2) Any penalty imposed under this section may be appealed to the
- 28 pollution control hearings board in accordance with this chapter if the
- 29 appeal is filed with the hearings board and served on the department,

- 1 the administrator, or authority thirty days after receipt by the person
- 2 penalized of the notice imposing the penalty or thirty days after
- 3 receipt of the notice of disposition of the application for relief from
- 4 penalty.
- 5 (3) A penalty shall become due and payable on the later of:
- 6 (a) Thirty days after receipt of the notice imposing the penalty;
- 7 (b) Thirty days after receipt of the notice of disposition on
- 8 application for relief from penalty, if such an application is made; or
- 9 (c) Thirty days after receipt of the notice of decision of the
- 10 hearings board if the penalty is appealed.
- 11 (4) If the amount of any penalty is not paid to the department or
- 12 the administrator within thirty days after it becomes due and payable,
- 13 the attorney general, upon request of the department or the
- 14 administrator, shall bring an action in the name of the state of
- 15 Washington in the superior court of Thurston county, or of any county
- 16 in which the violator does business, to recover the penalty. If the
- 17 amount of the penalty is not paid to the authority within thirty days
- 18 after it becomes due and payable, the authority may bring an action to
- 19 recover the penalty in the superior court of the county of the
- 20 authority's main office or of any county in which the violator does
- 21 business. In these actions, the procedures and rules of evidence shall
- 22 be the same as in an ordinary civil action.
- 23 (5) All penalties recovered shall be paid into the state treasury
- 24 and credited to the general fund except those penalties imposed
- 25 pursuant to RCW 70.94.431, the disposition of which shall be governed
- 26 by that provision, RCW 70.105.080, which shall be credited to the
- 27 hazardous waste control and elimination account, created by RCW
- 28 70.105.180, and RCW ((90.48.350)) 90.56.330, which shall be credited to
- 29 the coastal protection fund created by RCW 90.48.390.

- 1 Sec. 3. RCW 43.21B.310 and 1989 c 2 s 14 are each amended to read
- 2 as follows:
- 3 (1) Any order issued by the department, the administrator of the
- 4 office of marine safety, or authority pursuant to RCW 70.94.211,
- 5 70.94.332, 70.105.095, 43.27A.190, 86.16.020, <u>88.46.070</u>, or
- 6 90.48.120(2) or any provision enacted after July 26, 1987, or any
- 7 permit, certificate, or license issued by the department may be
- 8 appealed to the pollution control hearings board if the appeal is filed
- 9 with the board and served on the department or authority within thirty
- 10 days after receipt of the order. Except as provided under chapter
- 11 70.105D RCW, this is the exclusive means of appeal of such an order.
- 12 (2) The department, the administrator, or the authority in its
- 13 discretion may stay the effectiveness of an order during the pendency
- 14 of such an appeal.
- 15 (3) At any time during the pendency of an appeal of such an order
- 16 to the board, the appellant may apply pursuant to RCW 43.21B.320 to the
- 17 hearings board for a stay of the order or for the removal thereof.
- 18 (4) Any appeal must contain the following in accordance with the
- 19 rules of the hearings board:
- 20 (a) The appellant's name and address;
- 21 (b) The date and docket number of the order, permit, or license
- 22 appealed;
- 23 (c) A description of the substance of the order, permit, or license
- 24 that is the subject of the appeal;
- 25 (d) A clear, separate, and concise statement of every error alleged
- 26 to have been committed;
- (e) A clear and concise statement of facts upon which the requester
- 28 relies to sustain his or her statements of error; and
- 29 (f) A statement setting forth the relief sought.

- 1 (5) Upon failure to comply with any final order of the department
- 2 or the administrator, the attorney general, on request of the
- 3 department or the administrator, may bring an action in the superior
- 4 court of the county where the violation occurred or the potential
- 5 violation is about to occur to obtain such relief as necessary,
- 6 including injunctive relief, to insure compliance with the order. The
- 7 air authorities may bring similar actions to enforce their orders.
- 8 (6) An appealable decision or order shall be identified as such and
- 9 shall contain a conspicuous notice to the recipient that it may be
- 10 appealed only by filing an appeal with the hearings board and serving
- 11 it on the department within thirty days of receipt.
- 12 Sec. 4. RCW 43.21I.010 and 1991 c 200 s 402 are each amended to
- 13 read as follows:
- 14 (1) There is hereby created an agency of state government to be
- 15 known as the office of marine safety. The office shall be vested with
- 16 all powers and duties transferred to it and such other powers and
- 17 duties as may be authorized by law. The main administrative office of
- 18 the office shall be located in the city of Olympia. The administrator
- 19 may establish administrative facilities in other locations, if deemed
- 20 necessary for the efficient operation of the office, and if consistent
- 21 with the principles set forth in subsection (2) of this section.
- 22 (2) The office of marine safety shall be organized consistent with
- 23 the goals of providing state government with a focus in marine
- 24 transportation and serving the people of this state. The legislature
- 25 recognizes that the administrator needs sufficient organizational
- 26 flexibility to carry out the office's various duties. To the extent
- 27 practical, the administrator shall consider the following
- 28 organizational principles:

- 1 (a) Clear lines of authority which avoid functional duplication
- 2 within and between subelements of the office;
- 3 (b) A clear and simplified organizational design promoting
- 4 accessibility, responsiveness, and accountability to the legislature,
- 5 the consumer, and the general public; and
- 6 (c) Maximum span of control without jeopardizing adequate
- 7 supervision.
- 8 (3) The office shall provide leadership and coordination in
- 9 identifying and resolving threats to the safety of marine
- 10 transportation and the impact of marine transportation on the
- 11 environment:
- 12 (a) Working with other state agencies and local governments to
- 13 strengthen the state and local governmental partnership in providing
- 14 public protection;
- 15 (b) Providing expert advice to the executive and legislative
- 16 branches of state government;
- 17 (c) Providing active and fair enforcement of rules;
- 18 (d) Working with other federal, state, and local agencies and
- 19 facilitating their involvement in planning and implementing marine
- 20 safety measures;
- 21 (e) Providing information to the public; and
- 22 (f) Carrying out such other related actions as may be appropriate
- 23 to this purpose.
- 24 (4) In accordance with the administrative procedure act, chapter
- 25 34.05 RCW, the office shall ensure an opportunity for consultation,
- 26 review, and comment before the adoption of standards, guidelines, and
- 27 rules.
- 28 (5) Consistent with the principles set forth in subsection (2) of
- 29 this section, the administrator may create such administrative
- 30 divisions, offices, bureaus, and programs within the office as the

- 1 administrator deems necessary. The administrator shall have complete
- 2 charge of and supervisory powers over the office, except where the
- 3 administrator's authority is specifically limited by law.
- 4 (6) The administrator shall appoint such personnel as are necessary
- 5 to carry out the duties of the office ((in accordance with chapter
- 6 41.06 RCW)). In addition to exemptions set forth in RCW 41.06.070(28),
- 7 the administrator, the administrator's confidential secretary, and up
- 8 to four professional staff members shall be exempt from the provisions
- 9 of chapter 41.06 RCW. All other employees of the office shall be
- 10 subject to the provisions of chapter 41.06 RCW.
- 11 Sec. 5. RCW 43.21I.020 and 1991 c 200 s 403 are each amended to
- 12 read as follows:
- 13 The executive head and appointing authority of the office shall be
- 14 the administrator of marine safety. The administrator shall be
- 15 appointed by, and serve at the pleasure of, the governor ((in
- 16 accordance with RCW 43.17.020)). The administrator shall be paid a
- 17 salary to be fixed by the governor in accordance with RCW 43.03.040.
- 18 **Sec. 6.** RCW 82.23B.010 and 1991 c 200 s 801 are each amended to
- 19 read as follows:
- 20 Unless the context clearly requires otherwise, the definitions in
- 21 this section apply throughout this chapter.
- 22 (1) "Barrel" means a unit of measurement of volume equal to forty-
- 23 two United States gallons of crude oil or petroleum product.
- 24 (2) "Crude oil" means any naturally occurring liquid hydrocarbons
- 25 at atmospheric temperature and pressure coming from the earth,
- 26 including condensate and natural gasoline.
- 27 (3) "Department" means the department of revenue.

- 1 (4) "Marine terminal" means a facility of any kind, other than a
- 2 waterborne vessel, that is used for transferring crude oil or petroleum
- 3 products to or from a waterborne vessel or barge.
- 4 (5) "Navigable waters" means those waters of the state and their
- 5 adjoining shorelines that are subject to the ebb and flow of the tide,
- 6 including the Columbia and Snake rivers.
- 7 (6) "Person" has the meaning provided in RCW 82.04.030.
- 8 (7) "Petroleum product" means any liquid hydrocarbons at
- 9 atmospheric temperature and pressure that are the product of the
- 10 fractionation, distillation, or other refining or processing of crude
- 11 oil, and that are used as, useable as, or may be refined as a fuel or
- 12 fuel blendstock, including but not limited to, gasoline, diesel fuel,
- 13 aviation fuel, bunker fuel, and fuels containing a blend of alcohol and
- 14 petroleum.
- 15 (8) "Taxpayer" means the person owning crude oil or petroleum
- 16 products immediately ((before the same are off-loaded at)) after
- 17 receipt of the same into the storage tanks of a marine terminal in this
- 18 state from a waterborne vessel or barge and who is liable for the taxes
- 19 imposed by this chapter.
- 20 (9) "Waterborne vessel or barge" means any ship, barge, or other
- 21 watercraft capable of travelling on the navigable waters of this state
- 22 and capable of transporting any crude oil or petroleum product in
- 23 quantities of ten thousand gallons or more for purposes other than
- 24 providing fuel for its motor or engine.
- 25 **Sec. 7.** RCW 82.23B.020 and 1991 c 200 s 802 are each amended to
- 26 read as follows:
- 27 (1) An oil spill response tax is imposed on the privilege of ((off-
- 28 <del>loading</del>)) receiving crude oil or petroleum products at a marine
- 29 terminal within this state from a waterborne vessel or barge operating

- 1 on the navigable waters of this state. The tax imposed in this section
- 2 is levied upon the owner of the crude oil or petroleum products
- 3 immediately ((before off-loading begins)) after receipt of the same
- 4 <u>into the storage tanks of a marine terminal from a waterborne vessel or</u>
- 5 <u>barge</u> at the rate of two cents per barrel of crude oil or petroleum
- 6 product ((<del>off-loaded</del>)) <u>received</u>.
- 7 (2) In addition to the tax imposed in subsection (1) of this
- 8 section, an oil spill administration tax is imposed on the privilege of
- 9 ((off-loading)) receiving crude oil or petroleum products at a marine
- 10 terminal within this state from a waterborne vessel or barge operating
- 11 on the navigable waters of this state. The tax imposed in this section
- 12 is levied upon the owner of the crude oil or petroleum products
- 13 immediately ((before off-loading begins)) after receipt of the same
- 14 into the storage tanks of a marine terminal from a waterborne vessel or
- 15 <u>barge</u> at the rate of three cents per barrel of crude oil or petroleum
- 16 product ((off-loaded)).
- 17 (3) The taxes imposed by this chapter shall be collected by the
- 18 marine terminal operator from the ((owner of the crude oil or petroleum
- 19 products off-loaded at the marine terminal)) taxpayer. If any person
- 20 charged with collecting the taxes fails to bill the taxpayer for the
- 21 taxes, or in the alternative has not notified the taxpayer in writing
- 22 of the imposition of the taxes, or having collected the taxes, fails to
- 23 pay them to the department in the manner prescribed by this chapter,
- 24 whether such failure is the result of the person's own acts or the
- 25 result of acts or conditions beyond the person's control, he or she
- 26 shall, nevertheless, be personally liable to the state for the amount
- 27 of the taxes. Payment of the taxes by the owner to a marine terminal
- 28 operator shall relieve the owner from further liability for the taxes.
- 29 (4) Taxes collected under this chapter shall be held in trust until
- 30 paid to the department. Any person collecting the taxes who

- 1 appropriates or converts the taxes collected shall be guilty of a gross
- 2 misdemeanor if the money required to be collected is not available for
- 3 payment on the date payment is due. The taxes required by this chapter
- 4 to be collected shall be stated separately from other charges made by
- 5 the marine terminal operator in any invoice or other statement of
- 6 account provided to the taxpayer.
- 7 (5) If a taxpayer fails to pay the taxes imposed by this chapter to
- 8 the person charged with collection of the taxes and the person charged
- 9 with collection fails to pay the taxes to the department, the
- 10 department may, in its discretion, proceed directly against the
- 11 taxpayer for collection of the taxes.
- 12 (6) The taxes shall be due from the marine terminal operator, along
- 13 with reports and returns on forms prescribed by the department, within
- 14 twenty-five days after the end of the month in which the taxable
- 15 activity occurs.
- 16 (7) The amount of taxes, until paid by the taxpayer to the marine
- 17 terminal operator or to the department, shall constitute a debt from
- 18 the taxpayer to the marine terminal operator. Any person required to
- 19 collect the taxes under this chapter who, with intent to violate the
- 20 provisions of this chapter, fails or refuses to do so as required and
- 21 any taxpayer who refuses to pay any taxes due under this chapter, shall
- 22 be guilty of a misdemeanor as provided in chapter 9A.20 RCW.
- 23 (8) Upon prior approval of the department, the ((<del>owner of crude oil</del>
- 24 or petroleum products off-loaded in this state)) taxpayer may pay the
- 25 taxes imposed by this chapter directly to the department. The
- 26 department shall give its approval for direct payment under this
- 27 section whenever it appears, in the department's judgment, that direct
- 28 payment will enhance the administration of the taxes imposed under this
- 29 chapter. The department shall provide by rule for the issuance of a
- 30 direct payment certificate to any taxpayer qualifying for direct

- 1 payment of the taxes. Good faith acceptance of a direct payment
- 2 certificate by a terminal operator shall relieve the marine terminal
- 3 operator from any liability for the collection or payment of the taxes
- 4 imposed under this chapter.
- 5 (9) All receipts from the tax imposed in subsection (1) of this
- 6 section shall be deposited into the state oil spill response account.
- 7 All receipts from the tax imposed in subsection (2) of this section
- 8 shall be deposited into the state oil spill administration account.
- 9 (10) Within forty-five days after the end of each calendar quarter,
- 10 the office of financial management shall determine the balance of the
- 11 oil spill response account as of the last day of that calendar quarter.
- 12 Balance determinations by the office of financial management under this
- 13 section are final and shall not be used to challenge the validity of
- 14 any tax imposed under this chapter. The office of financial management
- 15 shall promptly notify the departments of revenue and ecology of the
- 16 account balance once a determination is made. For each subsequent
- 17 calendar quarter, the tax imposed by subsection (1) of this section
- 18 shall be imposed during the entire calendar quarter unless:
- 19 (a) Tax was imposed under subsection (1) of this section during the
- 20 immediately preceding calendar quarter, and the most recent quarterly
- 21 balance is more than twenty-five million dollars; or
- 22 (b) Tax was not imposed under subsection (1) of this section during
- 23 the immediately preceding calendar quarter, and the most recent
- 24 quarterly balance is more than fifteen million dollars.
- 25 (11) The office of marine safety, the department of revenue, and
- 26 the department of trade and economic development shall study tax
- 27 credits for taxpayers employing vessels with the best achievable
- 28 technology and the best available protection to reduce the risk of oil
- 29 spills to the navigable waters of the state and submit the study to the
- 30 appropriate standing committees of the legislature by December 1, 1992.

- 1 <u>NEW SECTION.</u> **Sec. 8.** A new section is added to chapter 82.23B RCW
- 2 to read as follows:
- 3 (1) Any person having paid the tax imposed by this chapter who uses
- 4 petroleum products as a consumer for a purpose other than as a fuel may
- 5 claim refund or credit against the tax imposed under this chapter. For
- 6 this purpose, the term consumer shall be defined as provided in RCW
- 7 82.04.190.
- 8 (2) Any person having paid the tax imposed by this chapter who uses
- 9 petroleum products as a component or ingredient in the manufacture of
- 10 an item which is not a fuel may claim a refund or credit against the
- 11 tax imposed by this chapter.
- 12 (3) The amount of refund or credit claimed under this section may
- 13 not exceed the amount of tax paid by the person making such claim on
- 14 the petroleum products so consumed or used. The refund or credit
- 15 allowed by this section shall be claimed on such forms and subject to
- 16 such requirements as the department may prescribe by rule.
- 17 **Sec. 9.** RCW 82.23B.030 and 1991 c 200 s 803 are each amended to
- 18 read as follows:
- 19 The taxes imposed under this chapter shall only apply to the first
- 20 ((off-loading)) receipt of crude oil or petroleum products at a marine
- 21 terminal in this state and not to the later transporting and subsequent
- 22 ((off-loading)) receipt of the same oil or petroleum product, whether
- 23 in the form originally ((off-loaded)) received at a marine terminal in
- 24 this state or after refining or other processing.
- 25 **Sec. 10.** RCW 82.23B.040 and 1991 c 200 s 804 are each amended to
- 26 read as follows:
- 27 Credit shall be allowed against the taxes imposed under this
- 28 chapter for any crude oil or petroleum products ((off-loaded)) received

- 1 at a marine terminal and subsequently exported from or sold for export
- 2 from the state.
- 3 Sec. 11. RCW 43.21I.030 and 1991 c 200 s 405 are each amended to
- 4 read as follows:
- 5 In addition to any other powers granted the administrator, the
- 6 administrator may:
- 7 (1) Adopt, in accordance with chapter 34.05 RCW, rules necessary to
- 8 carry out the provisions of this chapter and chapter 88.46 RCW;
- 9 (2) Appoint such advisory committees as may be necessary to carry
- 10 out the provisions of this chapter and chapter 88.46 RCW. Members of
- 11 such advisory committees are authorized to receive travel expenses in
- 12 accordance with RCW 43.03.050 and 43.03.060. The administrator shall
- 13 review each advisory committee within the jurisdiction of the office
- 14 and each statutory advisory committee on a biennial basis to determine
- 15 if such advisory committee is needed. The criteria specified in RCW
- 16 43.131.070 shall be used to determine whether or not each advisory
- 17 committee shall be continued;
- 18 (3) Undertake studies, research, and analysis necessary to carry
- 19 out the provisions of this chapter and chapter 88.46 RCW;
- 20 (4) Delegate powers, duties, and functions of the ((department))
- 21 <u>office</u> to employees of the ((<del>department</del>)) <u>office</u> as the ((<del>secretary</del>))
- 22 <u>administrator</u> deems necessary to carry out the provisions of this
- 23 chapter and chapter 88.46 RCW;
- 24 (5) Enter into contracts on behalf of the ((department)) office to
- 25 carry out the purposes of this chapter and chapter 88.46 RCW;
- 26 (6) Act for the state in the initiation of, or the participation
- 27 in, any intergovernmental program for the purposes of this chapter and
- 28 chapter 88.46 RCW; or
- 29 (7) Accept gifts, grants, or other funds.

- 1 Sec. 12. RCW 88.40.011 and 1991 c 200 s 702 are each amended to
- 2 read as follows:
- 3 Unless the context clearly requires otherwise, the definitions in
- 4 this section apply throughout this chapter.
- 5 (1) "Administrator" means the administrator of the office of marine
- 6 safety created in RCW 43.21I.010.
- 7 (2) "Cargo vessel" means a self-propelled ship in commerce, other
- 8 than a tank vessel or a passenger vessel, of ((greater than)) three
- 9 hundred or more gross tons, including but not limited to, commercial
- 10 fish processing vessels and freighters.
- 11 (3) "Bulk" means material that is stored or transported in a loose,
- 12 unpackaged liquid, powder, or granular form capable of being conveyed
- 13 by a pipe, bucket, chute, or belt system.
- 14 (4) "Covered vessel" means a tank vessel, cargo vessel, or
- 15 passenger vessel.
- 16 (5) "Department" means the department of ecology.
- 17 (6) "Director" means the director of the department of ecology.
- 18 (7)(a) "Facility" means any structure, group of structures,
- 19 equipment, pipeline, or device, other than a vessel, located on or near
- 20 the navigable waters of the state that transfers oil in bulk to or from
- 21 a tank vessel or pipeline, that is used for producing, storing,
- 22 handling, transferring, processing, or transporting oil in bulk.
- 23 (b) A facility does not include any: (i) Railroad car, motor
- 24 vehicle, or other rolling stock while transporting oil over the
- 25 highways or rail lines of this state; (ii) retail motor vehicle motor
- 26 fuel outlet; (iii) facility that is operated as part of an exempt
- 27 agricultural activity as provided in RCW 82.04.330; (iv) underground
- 28 storage tank regulated by the department or a local government under
- 29 chapter 90.76 RCW; or (v) ((a)) marine fuel outlet that does not

- 1 dispense more than three thousand gallons of fuel to a ship that is not
- 2 a covered vessel, in a single transaction.
- 3 (8) "Hazardous substances" means any substance listed in Table
- 4 302.4 of 40 C.F.R. Part 302 adopted August 14, 1989, under section
- 5 101(14) of the federal comprehensive environmental response,
- 6 compensation, and liability act of 1980, as amended by P.L. 99-499.
- 7 The following are not hazardous substances for purposes of this
- 8 chapter:
- 9 (a) Wastes listed as F001 through F028 in Table 302.4; and
- 10 (b) Wastes listed as K001 through K136 in Table 302.4.
- 11 (9) "Inland barge" means any barge operating on the waters of the
- 12 state and certified by the coast guard as an inland barge.
- 13 (10) "Navigable waters of the state" means those waters of the
- 14 state, and their adjoining shorelines, that are subject to the ebb and
- 15 flow of the tide and/or are presently used, have been used in the past,
- 16 or may be susceptible for use to transport intrastate, interstate, or
- 17 foreign commerce.
- 18 (11) "Office" means the office of marine safety established by RCW
- 19 43.21I.010.
- 20 (12) "Oil" or "oils" means any naturally occurring liquid
- 21 hydrocarbons at atmospheric temperature and pressure coming from the
- 22 earth, including condensate and natural gasoline, and any fractionation
- 23 thereof, including, but not limited to, crude oil, petroleum, gasoline,
- 24 fuel oil, diesel oil, oil sludge, oil refuse, and oil mixed with wastes
- 25 other than dredged spoil. Oil does not include any substance listed in
- 26 Table 302.4 of 40 C.F.R. Part 302 adopted August 14, 1989, under
- 27 section 101(14) of the federal comprehensive environmental response,
- 28 compensation, and liability act of 1980, as amended by P.L. 99-499.
- 29 (13) "Offshore facility" means any facility((<del>, as defined in</del>
- 30 subsection (7) of this section, )) located in, on, or under any of the

- 1 navigable waters of the state, but does not include a facility any part
- 2 of which is located in, on, or under any land of the state, other than
- 3 submerged land.
- 4 (14) "Onshore facility" means any facility((, as defined in
- 5 subsection (7) of this section,)) any part of which is located in, on,
- 6 or under any land of the state, other than submerged land, that because
- 7 of its location, could reasonably be expected to cause substantial harm
- 8 to the environment by discharging oil into or on the navigable waters
- 9 of the state or the adjoining shorelines.
- 10 (15)(a) "Owner or operator" means (i) in the case of a vessel, any
- 11 person owning, operating, or chartering by demise, the vessel; (ii) in
- 12 the case of an onshore or offshore facility, any person owning or
- 13 operating the facility; and (iii) in the case of an abandoned vessel or
- 14 onshore or offshore facility, the person who owned or operated the
- 15 vessel or facility immediately before its abandonment.
- 16 (b) "Operator" does not include any person who owns the land
- 17 underlying a facility if the person is not involved in the operations
- 18 of the facility.
- 19 (16) "Passenger vessel" means a ship of ((greater than)) three
- 20 hundred or more gross tons ((or five hundred or more international
- 21 gross tons)) with a fuel capacity of at least five thousand gallons
- 22 carrying passengers for compensation.
- 23 (17) "Ship" means any boat, ship, vessel, barge, or other floating
- 24 craft of any kind.
- 25 (18) "Spill" means an unauthorized discharge of oil into the waters
- 26 of the state.
- 27 (19) "Tank vessel" means a ship that is constructed or adapted to
- 28 carry, or that carries, oil in bulk as cargo or cargo residue, and
- 29 that:
- 30 (a) Operates on the waters of the state; or

- 1 (b) Transfers oil in a port or place subject to the jurisdiction of
- 2 this state.
- 3 (20) "Waters of the state" includes lakes, rivers, ponds, streams,
- 4 inland waters, underground water, salt waters, estuaries, tidal flats,
- 5 beaches and lands adjoining the seacoast of the state, sewers, and all
- 6 other surface waters and watercourses within the jurisdiction of the
- 7 state of Washington.
- 8 Sec. 13. RCW 88.40.020 and 1991 c 200 s 703 are each amended to
- 9 read as follows:
- 10 (1) Any inland barge that transports hazardous substances in bulk
- 11 as cargo, using any port or place in the state of Washington or the
- 12 navigable waters of the state shall establish evidence of financial
- 13 responsibility in the amount of the greater of one million dollars, or
- 14 one hundred fifty dollars per gross ton of such vessel.
- 15 (2)(a) Except as provided in (c) of this subsection, a tank vessel
- 16 that carries oil as cargo in bulk shall demonstrate financial
- 17 responsibility to pay at least five hundred million dollars.
- 18 (b) The administrator by rule may establish a lesser standard of
- 19 financial responsibility for barges of three hundred gross tons or
- 20 less. The standard shall set the level of financial responsibility
- 21 based on the quantity of cargo the barge is capable of carrying. The
- 22 administrator shall not set the standard for barges of three
- 23 ((thousand)) hundred gross tons or less below that required under
- 24 federal law.
- 25 (c) The owner or operator of a tank vessel who is a member of an
- 26 international protection and indemnity mutual organization and is
- 27 covered for oil pollution risks up to the amounts required under this
- 28 section is not required to demonstrate financial responsibility under

- 1 this chapter. The administrator may require the owner or operator of
- 2 <u>a tank vessel to prove membership in such an organization.</u>
- 3 (3) A cargo vessel or passenger vessel that carries oil as fuel
- 4 shall demonstrate financial responsibility to pay the greater of at
- 5 least six hundred dollars per gross ton or five hundred thousand
- 6 dollars.
- 7 (4) The documentation of financial responsibility shall demonstrate
- 8 the ability of the document holder to meet state and federal financial
- 9 liability requirements for the actual costs for removal of oil spills,
- 10 for natural resource damages, and necessary expenses.
- 11 (5) The office may by rule set a lesser amount of financial
- 12 responsibility for a tank vessel that meets standards for construction,
- 13 propulsion, equipment, and personnel established by the office. The
- 14 office shall require as a minimum level of financial responsibility
- 15 under this subsection the same level of financial responsibility
- 16 required under federal law.
- 17 (6) This section shall not apply to a covered vessel owned or
- 18 operated by the federal government or by a state or local government.
- 19 **Sec. 14.** RCW 88.40.040 and 1991 c 200 s 706 are each amended to
- 20 read as follows:
- 21 (1) The office shall deny entry to the waters of the state to any
- 22 vessel that does not meet the financial responsibility requirements of
- 23 this chapter. Any vessel owner or operator that does not meet the
- 24 financial responsibility requirements of this chapter and any rules
- 25 prescribed thereunder or the federal oil pollution act of 1990 shall be
- 26 reported by the office to the United States coast guard.
- 27 (2) The office shall enforce section 1016 of the federal oil
- 28 pollution act of 1990 as authorized by section 1019 of the federal act.

- 1 (((3) Any onshore or offshore facility owner or operator who does
- 2 not meet the financial responsibility requirements of RCW 88.40.025 and
- 3 any rules adopted by the department or office shall be reported to the
- 4 secretary of state. The secretary of state shall suspend the
- 5 facility's privilege of operating in this state until financial
- 6 responsibility is demonstrated.))
- 7 Sec. 15. RCW 88.44.010 and 1991 c 200 s 901 are each amended to
- 8 read as follows:
- 9 Unless the context clearly requires otherwise, the definitions in
- 10 this section apply throughout this chapter.
- 11 (1) "Administrator" means the administrator of the office of marine
- 12 safety created by RCW 43.21I.010.
- 13 (2) "Business class" means a recognized trade segment of the
- 14 maritime industry.
- 15 (3) "Commission" means the Washington state maritime commission.
- 16 (4) "Fishing vessel" means a vessel (a) on which persons
- 17 commercially engage in: (i) Catching, taking, or harvesting fish; (ii)
- 18 preparing fish or fish products; or (b) that supplies, stores,
- 19 refrigerates, or transports fish, fish products, or materials directly
- 20 related to fishing or the preparation of fish.
- 21 (5) "Foreign vessel" means a vessel of foreign registry or operated
- 22 under the authority of a country, except the United States.
- 23 (6) "Oil" or "oils" means oil, including gasoline, crude oil, fuel
- 24 oil, diesel oil, lubricating oil, sludge, oil refuse, liquid natural
- 25 gas, propane, butane, oils distilled from coal, and other liquid
- 26 hydrocarbons regardless of specific gravity, or any other petroleum
- 27 related products.
- 28 (7) "Oceanographic research vessel" means a vessel that is employed
- 29 only in instruction in oceanography or limnology, or both, or only in

- 1 oceanographic or limnological research, including those studies about
- 2 the sea such as seismic, gravity meter, and magnetic exploration and
- 3 other marine geophysical or geological surveys, atmospheric research,
- 4 and biological research.
- 5 (8) "Protection and indemnity club" means a mutual insurance
- 6 organization formed by a group of shipowners or operators in order to
- 7 secure cover for various risks of vessel operation, including oil spill
- 8 costs, not covered by normal hull insurance.
- 9 (9) "Public vessel" means a vessel that is owned, or chartered and
- 10 operated by the United States government, by a state of the United
- 11 States, or a government of a foreign country and is not engaged in
- 12 commercial service.
- 13 (10) "State" means a state of the United States, Guam, Puerto Rico,
- 14 the Virgin Islands, American Samoa, the District of Columbia, the
- 15 Northern Mariana Islands, and any other territory or possession of the
- 16 United States.
- 17 (11) "Steamship agent or agency" means an agent or agency appointed
- 18 by a vessel owner or operator to enter or clear vessels at ports within
- 19 the state of Washington and to conduct onshore activities, or contract
- 20 on behalf of the owner or operator for whatever is required for the
- 21 efficient operation of the vessel.
- 22 (12) "Steamship liner company" means a steamship company
- 23 maintaining a regular schedule of calls at designated ports of the
- 24 state of Washington.
- 25 (13) "Towboat" means a commercial vessel engaged in, or intending
- 26 to engage in, the service of pulling, pushing, or hauling along side,
- 27 or any combination of pulling, pushing, or hauling along side.
- 28 (14) "United States flag vessel" means a vessel documented under
- 29 the laws of the United States or registered under the laws of any state
- 30 of the United States.

- 1 (15) "Vessel" means every description of watercraft, other than a
- 2 seaplane on water, used or capable of being used as a means of
- 3 transportation on water, carrying oil as fuel or cargo, ((and over)) of
- 4 three hundred or more gross registered tons, except oceanographic
- 5 research vessels, public vessels, <u>passenger vessels with a maximum fuel</u>
- 6 capacity of less than five thousand gallons, vessels being employed
- 7 exclusively for pleasure, or vessels which, prior to entering
- 8 Washington waters, have a contingency plan approved pursuant to RCW
- 9 <u>88.46.060</u>, or have ((formerly)) arranged for immediate oil spill
- 10 response with an officially recognized cleanup cooperative or with a
- 11 private cleanup contractor ((for immediate oil spill response)).
- 12 (16) "Vessel owner or operator" means the legal owner of a vessel
- 13 and/or the charterer or other person in charge of the day-to-day
- 14 operation.
- 15 (17) "Waters of this state" or "waters of the state of Washington"
- 16 has the meaning in RCW 90.56.010.
- 17 **Sec. 16.** RCW 88.44.100 and 1990 c 117 s 11 are each amended to
- 18 read as follows:
- 19 There is levied on and after October 1, 1990, an assessment upon
- 20 all vessels, or the owners or operators thereof, which transit upon
- 21 waters of this state, except as exempted herein and not including
- 22 vessels which transit upon the portion of the Columbia river that runs
- 23 between the states of Washington and Oregon, an assessment to be set by
- 24 the commission on each vessel transit, plus annual increases as are
- 25 imposed pursuant to the provisions of RCW 88.44.110. ((Vessels which
- 26 show proof to the commission or the department of ecology that they
- 27 have previously and individually arranged with an officially recognized
- 28 cleanup cooperative or with a private cleanup contractor to provide
- 29 immediate response capabilities in the event of an oil spill or

- 1 threatened release, are exempt from assessment under this chapter.))
- 2 Of those vessels assessed, the commission may set the rate. When the
- 3 fund reaches one million five hundred thousand dollars, the commission
- 4 shall discontinue the assessment until the fund declines to one million
- 5 dollars, at which time the assessment must be reinstated. The
- 6 assessment, at a minimum, must be able to generate the maximum fund
- 7 level within four years. All moneys collected hereunder shall be
- 8 expended to effectuate the purpose and objects of this chapter.
- 9 <u>If the commission establishes an oil spill first response system</u>
- 10 for the Columbia river, there may be levied on and after ((<del>January</del>))
- 11 July 1, 1992, an assessment upon all vessels, or the owners or
- 12 operators thereof, which transit upon the portion of the Columbia river
- 13 that runs between the states of Washington and Oregon.
- 14 Sec. 17. RCW 88.44.110 and 1991 c 200 s 906 are each amended to
- 15 read as follows:
- If it appears from investigation by the commission that the revenue
- 17 from the assessment levied on vessels under this chapter is inadequate
- 18 to accomplish the purposes of this chapter, the commission by rule
- 19 shall increase the assessment to a sum determined by the commission to
- 20 be necessary for those purposes. The rule adopting the increase shall
- 21 be filed with the administrator((. An increase shall not take effect
- 22 earlier than ninety days after the rule is adopted and filed with the
- 23 administrator, unless)) at least thirty days prior to the date set by
- 24 the commission for final adoption of the rule. If the administrator
- 25 determines that the increase is not justified, not later than the date
- 26 set by the commission for adoption of the final rule, the administrator
- 27 shall notify the commission that the rule has been disapproved.

- 1 Sec. 18. RCW 88.46.010 and 1991 c 200 s 414 are each amended to
- 2 read as follows:
- 3 Unless the context clearly requires otherwise, the definitions in
- 4 this section apply throughout this chapter.
- 5 (1) "Administrator" means the administrator of the office of marine
- 6 safety created in RCW 43.21I.010.
- 7 (2) "Best achievable protection" means the highest level of
- 8 protection that can be achieved through the use of the best achievable
- 9 technology and those staffing levels, training procedures, and
- 10 operational methods that provide the greatest degree of protection
- 11 achievable. The administrator's determination of best achievable
- 12 protection shall be guided by the critical need to protect the state's
- 13 natural resources and waters, while considering (a) the additional
- 14 protection provided by the measures; (b) the technological
- 15 achievability of the measures; and (c) the cost of the measures.
- 16 (3) "Best achievable technology" means the technology that provides
- 17 the greatest degree of protection taking into consideration (a)
- 18 processes that are being developed, or could feasibly be developed,
- 19 given overall reasonable expenditures on research and development, and
- 20 (b) processes that are currently in use. In determining what is best
- 21 achievable technology, the administrator shall consider the
- 22 effectiveness, engineering feasibility, and commercial availability of
- 23 the technology.
- 24 (4) "Cargo vessel" means a self-propelled ship in commerce, other
- 25 than a tank vessel or a passenger vessel, of ((greater than)) three
- 26 hundred or more gross tons, including but not limited to, commercial
- 27 fish processing vessels and freighters.
- 28 (5) "Bulk" means material that is stored or transported in a loose,
- 29 unpackaged liquid, powder, or granular form capable of being conveyed
- 30 by a pipe, bucket, chute, or belt system.

- 1 (6) "Covered vessel" means a tank vessel, cargo vessel, or
- 2 passenger vessel.
- 3 (7) "Department" means the department of ecology.
- 4 (8) "Director" means the director of the department of ecology.
- 5 (9) "Discharge" means any spilling, leaking, pumping, pouring,
- 6 emitting, emptying, or dumping.
- 7 (10)(a) "Facility" means any structure, group of structures,
- 8 equipment, pipeline, or device, other than a vessel, located on or near
- 9 the navigable waters of the state that transfers oil in bulk to or from
- 10 a tank vessel or pipeline, that is used for producing, storing,
- 11 handling, transferring, processing, or transporting oil in bulk.
- 12 (b) A facility does not include any: (i) Railroad car, motor
- 13 vehicle, or other rolling stock while transporting oil over the
- 14 highways or rail lines of this state; (ii) retail motor vehicle motor
- 15 fuel outlet; (iii) facility that is operated as part of an exempt
- 16 agricultural activity as provided in RCW 82.04.330; (iv) underground
- 17 storage tank regulated by the department or a local government under
- 18 chapter 90.76 RCW; or (v) ((a)) marine fuel outlet that does not
- 19 dispense more than three thousand gallons of fuel to a ship that is not
- 20 a covered vessel, in a single transaction.
- 21 (11) "Marine facility" means any facility used for tank vessel
- 22 wharfage or anchorage, including any equipment used for the purpose of
- 23 handling or transferring oil in bulk to or from a tank vessel.
- 24 (12) "Navigable waters of the state" means those waters of the
- 25 state, and their adjoining shorelines, that are subject to the ebb and
- 26 flow of the tide and/or are presently used, have been used in the past,
- 27 or may be susceptible for use to transport intrastate, interstate, or
- 28 foreign commerce.
- 29 (13) "Office" means the office of marine safety established by RCW
- 30 43.21I.010.

- 1 (14) "Oil" or "oils" means any naturally occurring liquid
- 2 hydrocarbons at atmospheric temperature and pressure coming from the
- 3 earth, including condensate and natural gasoline, and any fractionation
- 4 thereof, including, but not limited to, crude oil, petroleum, gasoline,
- 5 fuel oil, diesel oil, oil sludge, oil refuse, and oil mixed with wastes
- 6 other than dredged spoil. Oil does not include any substance listed in
- 7 Table 302.4 of 40 C.F.R. Part 302 adopted August 14, 1989, under
- 8 section 101(14) of the federal comprehensive environmental response,
- 9 compensation, and liability act of 1980, as amended by P.L. 99-499.
- 10 (15) "Offshore facility" means any facility((, as defined in
- 11 subsection (10) of this section, )) located in, on, or under any of the
- 12 navigable waters of the state, but does not include a facility any part
- 13 of which is located in, on, or under any land of the state, other than
- 14 submerged land. "Offshore facility" does not include a marine facility
- 15 ((as defined in subsection (11) of this section)).
- 16 (16) "Onshore facility" means any facility((<del>, as defined in</del>
- 17 subsection (10) of this section, )) any part of which is located in, on,
- 18 or under any land of the state, other than submerged land, that because
- 19 of its location, could reasonably be expected to cause substantial harm
- 20 to the environment by discharging oil into or on the navigable waters
- 21 of the state or the adjoining shorelines.
- 22 (17)(a) "Owner or operator" means (i) in the case of a vessel, any
- 23 person owning, operating, or chartering by demise, the vessel; (ii) in
- 24 the case of an onshore or offshore facility, any person owning or
- 25 operating the facility; and (iii) in the case of an abandoned vessel or
- 26 onshore or offshore facility, the person who owned or operated the
- 27 vessel or facility immediately before its abandonment.
- 28 (b) "Operator" does not include any person who owns the land
- 29 underlying a facility if the person is not involved in the operations
- 30 of the facility.

- 1 (18) "Passenger vessel" means a ship of ((greater than)) three
- 2 hundred or more gross tons ((or five hundred or more international
- 3 gross tons)) with a fuel capacity of at least five thousand gallons
- 4 carrying passengers for compensation.
- 5 (19) "Person" means any political subdivision, government agency,
- 6 municipality, industry, public or private corporation, copartnership,
- 7 association, firm, individual, or any other entity whatsoever.
- 8 (20) "Ship" means any boat, ship, vessel, barge, or other floating
- 9 craft of any kind.
- 10 (21) "Spill" means an unauthorized discharge of oil into the waters
- 11 of the state.
- 12 (22) "Tank vessel" means a ship that is constructed or adapted to
- 13 carry, or that carries, oil in bulk as cargo or cargo residue, and
- 14 that:
- 15 (a) Operates on the waters of the state; or
- 16 (b) Transfers oil in a port or place subject to the jurisdiction of
- 17 this state.
- 18 (23) "Waters of the state" includes lakes, rivers, ponds, streams,
- 19 inland waters, underground water, salt waters, estuaries, tidal flats,
- 20 beaches and lands adjoining the seacoast of the state, sewers, and all
- 21 other surface waters and watercourses within the jurisdiction of the
- 22 state of Washington.
- 23 (24) "Worst case spill" means: (a) In the case of a vessel, a
- 24 spill of the entire cargo and fuel of the vessel complicated by adverse
- 25 weather conditions; and (b) in the case of an onshore or offshore
- 26 facility, the largest foreseeable spill in adverse weather conditions.
- 27 **Sec. 19.** RCW 88.46.050 and 1991 c 200 s 418 are each amended to
- 28 read as follows:

- 1 (1) In order to ensure the safety of marine transportation within
- 2 the navigable waters of the state and to protect the state's natural
- 3 resources, the administrator shall adopt rules by July 1, 1992, for
- 4 determining whether cargo vessels and passenger vessels entering the
- 5 navigable waters of the state pose a substantial risk of harm to the
- 6 public health and safety and the environment.
- 7 (2) The rules adopted by the administrator pursuant to this section
- 8 may include, but are not limited to the following:
- 9 (a) Examining available information ((to examine)) sources for
- 10 evidence that a cargo or passenger vessel may pose a substantial risk
- 11 to safe marine transportation or the state's natural resources((-
- 12 including, )). Information sources may include: Vessel casualty lists,
- 13 United States coast guard casualty reports, maritime insurance ratings,
- 14 the index of contingency plans compiled by the department of ecology,
- 15 other data gathered by the office or the maritime commission, or any
- 16 other resources;
- 17 (b) ((A request to)) Requesting the United States coast guard to
- 18 deny a cargo vessel or passenger vessel entry into the navigable waters
- 19 of the state, if the vessel poses a substantial environmental risk;
- 20 (c) ((A notice to)) Notifying the state's spill response system
- 21 that a cargo or passenger vessel entering the state's navigable waters
- 22 poses a substantial environmental risk;
- 23 (d) ((A)) <u>Inspecting a cargo or passenger</u> vessel ((inspection for
- 24 vessels)) that may pose a substantial environmental risk, to determine
- 25 whether ((a cargo vessel or passenger)) the vessel complies with
- 26 applicable state or federal laws. Any vessel inspection conducted
- 27 pursuant to this section shall be performed during the vessel's
- 28 scheduled stay in port; and
- 29 (e) Enforcement actions.

- 1 Sec. 20. RCW 88.46.060 and 1991 c 200 s 419 are each amended to
- 2 read as follows:
- 3 (1) Each covered vessel shall have a contingency plan for the
- 4 containment and cleanup of oil spills from the covered vessel into the
- 5 waters of the state and for the protection of fisheries and wildlife,
- 6 natural resources, and public and private property from such spills.
- 7 The office shall by rule adopt and periodically revise standards for
- 8 the preparation of contingency plans. The office shall require
- 9 contingency plans, at a minimum, to meet the following standards:
- 10 (a) Include full details of the method of response to spills of
- 11 various sizes from any vessel which is covered by the plan;
- 12 (b) Be designed to be capable in terms of personnel, materials, and
- 13 equipment, of promptly and properly, to the maximum extent practicable,
- 14 as defined by the office( $(\{\cdot,\cdot\})$ ), removing oil and minimizing any damage
- 15 to the environment resulting from a worst case spill;
- 16 (c) Provide a clear, precise, and detailed description of how the
- 17 plan relates to and is integrated into relevant contingency plans which
- 18 have been prepared by cooperatives, ports, regional entities, the
- 19 state, and the federal government;
- 20 (d) Provide procedures for early detection of spills and timely
- 21 notification of such spills to appropriate federal, state, and local
- 22 authorities under applicable state and federal law;
- 23 (e) State the number, training preparedness, and fitness of all
- 24 dedicated, prepositioned personnel assigned to direct and implement the
- 25 plan;
- 26 (f) Incorporate periodic training and drill programs to evaluate
- 27 whether personnel and equipment provided under the plan are in a state
- 28 of operational readiness at all times;
- 29 (g) Describe important features of the surrounding environment,
- 30 including fish and wildlife habitat, environmentally and

- 1 <u>archaeologically</u> sensitive areas, and public facilities. The
- 2 departments of ecology, fisheries, wildlife, and natural resources, and
- 3 the office of archaeology and historic preservation, upon request,
- 4 shall provide information that they have available to assist in
- 5 preparing this description. If the office has adopted rules for
- 6 contingency plans prior to July 1, 1992, the description of
- 7 archaeologically sensitive areas shall only be required when the office
- 8 revises the rules for contingency plans after July 1, 1992. The
- 9 <u>description of archaeologically sensitive areas shall not be required</u>
- 10 to be included in a contingency plan until it is reviewed and updated
- 11 pursuant to subsection (9) of this section;
- 12 (h) State the means of protecting and mitigating effects on the
- 13 environment, including fish, marine mammals, and other wildlife, and
- 14 ensure that implementation of the plan does not pose unacceptable risks
- 15 to the public or the environment;
- 16 (i) Establish guidelines for the use of equipment by the crew of a
- 17 vessel to minimize vessel damage, stop or reduce any spilling from the
- 18 vessel, and, only when appropriate and only when vessel safety is
- 19 assured, contain and clean up the spilled oil;
- 20 (j) Provide arrangements for the prepositioning of spill
- 21 containment and cleanup equipment and trained personnel at strategic
- 22 locations from which they can be deployed to the spill site to promptly
- 23 and properly remove the spilled oil;
- 24 (k) Provide arrangements for enlisting the use of qualified and
- 25 trained cleanup personnel to implement the plan;
- 26 (1) Provide for disposal of recovered spilled oil in accordance
- 27 with local, state, and federal laws;
- 28 (m) Until a spill prevention plan has been submitted pursuant to
- 29 RCW 88.46.040, state the measures that have been taken to reduce the
- 30 likelihood that a spill will occur, including but not limited to,

- 1 design and operation of a vessel, training of personnel, number of
- 2 personnel, and backup systems designed to prevent a spill;
- 3 (n) State the amount and type of equipment available to respond to
- 4 a spill, where the equipment is located, and the extent to which other
- 5 contingency plans rely on the same equipment; and
- 6 (o) If the department of ecology has adopted rules permitting the
- 7 use of dispersants, the circumstances, if any, and the manner for the
- 8 application of the dispersants in conformance with the department's
- 9 rules.
- 10 (2)(a) The owner or operator of a tank vessel of three thousand
- 11 gross tons or more shall submit a contingency plan to the office within
- 12 six months after the office adopts rules establishing standards for
- 13 contingency plans under subsection (1) of this section.
- 14 (b) Contingency plans for all other covered vessels shall be
- 15 submitted to the office within eighteen months after the office has
- 16 adopted rules under subsection (1) of this section. The office may
- 17 adopt a schedule for submission of plans within the eighteen-month
- 18 period.
- 19 (3)(a) The owner or operator of a tank vessel or of the facilities
- 20 at which the vessel will be unloading its cargo shall submit the
- 21 contingency plan for the tank vessel. Subject to conditions imposed by
- 22 the office, the owner or operator of a facility may submit a single
- 23 contingency plan for tank vessels of a particular class that will be
- 24 unloading cargo at the facility.
- 25 (b) The contingency plan for a cargo vessel or passenger vessel may
- 26 be submitted by the owner or operator of the cargo vessel or passenger
- 27 vessel, by the agent for the vessel resident in this state, or by the
- 28 Washington state maritime commission pursuant to RCW 88.44.020.
- 29 Subject to conditions imposed by the office, the owner, operator, or

- 1 agent may submit a single contingency plan for cargo vessels or
- 2 passenger vessels of a particular class.
- 3 (c) A person who has contracted with a covered vessel to provide
- 4 containment and cleanup services and who meets the standards
- 5 established pursuant to RCW 90.56.240, may submit the plan for any
- 6 covered vessel for which the person is contractually obligated to
- 7 provide services. Subject to conditions imposed by the office, the
- 8 person may submit a single plan for more than one covered vessel.
- 9 (4) A contingency plan prepared for an agency of the federal
- 10 government or another state that satisfies the requirements of this
- 11 section and rules adopted by the office may be accepted by the office
- 12 as a contingency plan under this section. The office shall assure that
- 13 to the greatest extent possible, requirements for contingency plans
- 14 under this section are consistent with the requirements for contingency
- 15 plans under federal law.
- 16 (5) In reviewing the contingency plans required by this section,
- 17 the office shall consider at least the following factors:
- 18 (a) The adequacy of containment and cleanup equipment, personnel,
- 19 communications equipment, notification procedures and call down lists,
- 20 response time, and logistical arrangements for coordination and
- 21 implementation of response efforts to remove oil spills promptly and
- 22 properly and to protect the environment;
- 23 (b) The nature and amount of vessel traffic within the area covered
- 24 by the plan;
- 25 (c) The volume and type of oil being transported within the area
- 26 covered by the plan;
- 27 (d) The existence of navigational hazards within the area covered
- 28 by the plan;
- 29 (e) The history and circumstances surrounding prior spills of oil
- 30 within the area covered by the plan;

- 1 (f) The sensitivity of fisheries and wildlife and other natural
- 2 resources within the area covered by the plan;
- 3 (g) Relevant information on previous spills contained in on-scene
- 4 coordinator reports prepared by the director; and
- 5 (h) The extent to which reasonable, cost-effective measures to
- 6 prevent a likelihood that a spill will occur have been incorporated
- 7 into the plan.
- 8 (6) The office shall approve a contingency plan only if it
- 9 determines that the plan meets the requirements of this section and
- 10 that, if implemented, the plan is capable, in terms of personnel,
- 11 materials, and equipment, of removing oil promptly and properly and
- 12 minimizing any damage to the environment.
- 13 (7) The approval of the contingency plan shall be valid for five
- 14 years. Upon approval of a contingency plan, the office shall provide
- 15 to the person submitting the plan a statement indicating that the plan
- 16 has been approved, the vessels covered by the plan, and other
- 17 information the office determines should be included.
- 18 (8) An owner or operator of a covered vessel shall notify the
- 19 office in writing immediately of any significant change of which it is
- 20 aware affecting its contingency plan, including changes in any factor
- 21 set forth in this section or in rules adopted by the office. The
- 22 office may require the owner or operator to update a contingency plan
- 23 as a result of these changes.
- 24 (9) The office by rule shall require contingency plans to be
- 25 reviewed, updated, if necessary, and resubmitted to the office at least
- 26 once every five years.
- 27 (10) Approval of a contingency plan by the office does not
- 28 constitute an express assurance regarding the adequacy of the plan nor
- 29 constitute a defense to liability imposed under this chapter or other
- 30 state law.

- 1 Sec. 21. RCW 88.46.070 and 1991 c 200 s 420 are each amended to
- 2 read as follows:
- 3 (1) The provisions of prevention plans and contingency plans
- 4 approved by the office pursuant to this chapter shall be legally
- 5 binding on those persons submitting them to the office and on their
- 6 successors, assigns, agents, and employees. The superior court shall
- 7 have jurisdiction to restrain a violation of, compel specific
- 8 performance of, or otherwise to enforce such plans upon application by
- 9 the office. The office may issue an order pursuant to chapter 34.05
- 10 RCW requiring compliance with a contingency plan or a prevention plan
- 11 and may impose administrative penalties for failure to comply with a
- 12 plan.
- 13 (2) If the administrator believes a person has violated or is
- 14 violating or creates a substantial potential to violate the provisions
- 15 of this chapter, the administrator shall notify the person of the
- 16 <u>administrator's determination</u> by registered mail. The determination
- 17 shall not constitute an order or directive under RCW 43.21B.310.
- 18 Within thirty days from the receipt of notice of the determination, the
- 19 person shall file with the administrator a full report stating what
- 20 steps have been and are being taken to comply with the determination of
- 21 the administrator. The administrator shall issue an order or
- 22 <u>directive</u>, as the administrator deems appropriate under the
- 23 <u>circumstances</u>, and shall notify the person by registered mail.
- 24 (3) If the administrator believes immediate action is necessary to
- 25 accomplish the purposes of this chapter, the administrator may issue an
- 26 order or directive, as appropriate under the circumstances, without
- 27 first issuing a notice or determination pursuant to subsection (2) of
- 28 this section. An order or directive issued pursuant to this subsection
- 29 shall be served by registered mail or personally upon any person to
- 30 whom it is directed.

- 1 Sec. 22. RCW 88.46.080 and 1991 c 200 s 421 are each amended to
- 2 read as follows:
- 3 (1) Except as provided in subsection (2) of this section, it shall
- 4 be unlawful for the owner or operator to knowingly and intentionally
- 5 operate in this state or on the waters of this state a covered vessel
- 6 without an approved contingency plan or an approved prevention plan as
- 7 required by this chapter, or financial responsibility in compliance
- 8 with chapter 88.40 RCW and the federal oil pollution act of 1990. The
- 9 first conviction under this section shall be a gross misdemeanor under
- 10 chapter 9A.20 RCW. A second or subsequent conviction shall be a class
- 11 C felony under chapter 9A.20 RCW.
- 12 (2) It shall not be unlawful for the owner or operator to operate
- 13 a covered vessel if:
- 14 (a) The covered vessel is not required to have a contingency plan,
- 15 spill prevention plan, or financial responsibility;
- 16 (b) All required plans have been submitted to the office as
- 17 required by this chapter and rules adopted by the office and the office
- 18 is reviewing the plan and has not denied approval; or
- 19 (c) The covered vessel has entered state waters after the United
- 20 States coast guard has determined that the vessel is in distress.
- 21 (3) A person may rely on a copy of the statement issued by the
- 22 office pursuant to RCW 88.46.060 as evidence that a vessel has an
- 23 approved contingency plan and the statement issued pursuant to RCW
- 24 88.46.040 that a vessel has an approved prevention plan.
- 25 (4) Any person found guilty of willfully violating any of the
- 26 provisions of this chapter, or any final written orders or directive of
- 27 the administrator or a court in pursuance thereof shall be deemed
- 28 guilty of a gross misdemeanor, as provided in chapter 9A.20 RCW, and
- 29 upon conviction thereof shall be punished by a fine of up to ten
- 30 thousand dollars and costs of prosecution, or by imprisonment in the

- 1 county jail for not more than one year, or by both such fine and
- 2 imprisonment in the discretion of the court. Each day upon which a
- 3 willful violation of the provisions of this chapter occurs may be
- 4 <u>deemed a separate and additional violation</u>.
- 5 Sec. 23. RCW 88.46.090 and 1991 c 200 s 422 are each amended to
- 6 read as follows:
- 7 (1) Except as provided in subsection (4) of this section, it shall
- 8 be unlawful for a covered vessel to enter the waters of the state
- 9 without an approved contingency plan required by RCW 88.46.060, a spill
- 10 prevention plan required by RCW 88.46.040, or financial responsibility
- 11 in compliance with chapter 88.40 RCW and the federal oil pollution act
- 12 of 1990. The office may deny entry onto the waters of the state to any
- 13 covered vessel that does not have a required contingency or spill
- 14 prevention plan or financial responsibility.
- 15 (2) Except as provided in subsection (4) of this section, it shall
- 16 be unlawful for a covered vessel to transfer oil to or from an onshore
- 17 or offshore facility that does not have an approved contingency plan
- 18 required under RCW 90.56.210, a spill prevention plan required by RCW
- 19 90.56.200, or financial responsibility in compliance with chapter 88.40
- 20 RCW and the federal oil pollution act of 1990.
- 21 (3) The administrator may assess a civil penalty of up to one
- 22 hundred thousand dollars against the owner or operator of a vessel who
- 23 is in violation of subsection (1) or (2) of this section. Each day
- 24 that the owner or operator of a covered vessel is in violation of this
- 25 section shall be considered a separate violation.
- 26 (4) It shall not be unlawful for a covered vessel to operate on the
- 27 waters of the state if:
- 28 (a) A contingency plan, a prevention plan, or financial
- 29 responsibility is not required for the covered vessel;

- 1 (b) A contingency plan and prevention plan has been submitted to
- 2 the office as required by this chapter and rules adopted by the office
- 3 and the office is reviewing the plan and has not denied approval; or
- 4 (c) The covered vessel has entered state waters after the United
- 5 States coast guard has determined that the vessel is in distress.
- 6 (5) Any person may rely on a copy of the statement issued by the
- 7 office to RCW 88.46.060 as evidence that the vessel has an approved
- 8 contingency plan and the statement issued pursuant to RCW 88.46.040 as
- 9 evidence that the vessel has an approved spill prevention plan.
- 10 (6) Except for violations of subsection (1) or (2) of this section,
- 11 any person who violates the provisions of this chapter or rules or
- 12 orders adopted or issued pursuant thereto, shall incur, in addition to
- 13 any other penalty as provided by law, a penalty in an amount of up to
- 14 ten thousand dollars a day for each violation. Each violation is a
- 15 separate offense, and in case of a continuing violation, every day's
- 16 continuance is a separate violation. Every act of commission or
- 17 omission which procures, aids, or abets in the violation shall be
- 18 considered a violation under the provisions of this subsection and
- 19 <u>subject to penalty</u>. The penalty amount shall be set in consideration
- 20 of the previous history of the violator and the severity of the
- 21 violation's impact on public health and the environment in addition to
- 22 other relevant factors. The penalty shall be imposed pursuant to the
- 23 procedures set forth in RCW 43.21B.300.
- 24 Sec. 24. RCW 88.46.110 and 1991 c 200 s 424 are each amended to
- 25 read as follows:
- 26 (1) The office shall establish regional marine safety committees
- 27 ((at least)) for the Strait of Juan de Fuca/Northern Puget Sound,
- 28 Southern Puget Sound, and Grays Harbor/Pacific coast. It is the intent
- 29 of the legislature that the office also establish a regional marine

- 1 safety committee jointly with the state of Oregon for the Columbia
- 2 river. The office by rule shall establish the boundaries of the
- 3 committees. The office may establish additional committees that it
- 4 <u>determines will be in the public interest.</u>
- 5 (2) The administrator shall appoint to each regional committee for
- 6 a term of three years six persons representing a cross section of
- 7 interests and the public with an interest in maritime transportation
- 8 and environmental issues.
- 9 (3) The administrator or his or her designee shall chair each of
- 10 the regional committees. Each member of the committee shall be
- 11 reimbursed for actual and necessary expenses incurred in the
- 12 performance of committee duties in accordance with RCW 43.03.250.
- 13 (4) Each regional committee shall be responsible for planning for
- 14 the safe navigation and operation of tankers, barges, and other vessels
- 15 within each region. Each committee shall prepare a regional marine
- 16 safety plan, encompassing all vessel traffic within the region. The
- 17 coast guard, the federal environmental protection agency, the army
- 18 corps of engineers, and the navy shall be invited to attend the
- 19 meetings of each marine regional safety committee.
- 20 (5) The administrator shall adopt rules and guidelines for regional
- 21 marine safety plans in consultation with affected parties. The rules
- 22 shall require the committees to establish subcommittees to involve all
- 23 interested parties in the development of the plans and to require the
- 24 committees to include a summary of public comments and any minority
- 25 reports with recommendations submitted to the administrator. The rules
- 26 shall also require the plans to consider all of the following:
- 27 (a) Requirements for tug escorts of tankers and other commercial
- 28 vessels, and speed limits for tankers and other vessels in addition to
- 29 the requirements imposed by statute;

- 1 (b) A review and evaluation of the adequacy of and any changes
- 2 needed in:
- 3 (i) Anchorage designations and sounding checks;
- 4 (ii) Communications systems;
- 5 (iii) Commercial and recreational fishing, recreational boaters,
- 6 and other small vessel congestion in shipping lanes; and
- 7 (iv) Placement and effectiveness of navigational aids, channel
- 8 design plans, and the traffic and routings from port construction and
- 9 dredging projects;
- 10 (c) Procedures for routing vessels during emergencies that impact
- 11 navigation;
- 12 (d) Management requirements for <u>vessel</u> control bridges;
- (e) Special protection for environmentally sensitive areas;
- 14 (f) Suggested mechanisms to ensure that the provisions of the plan
- 15 are fully and regularly enforced; and
- 16 (g) A recommendation as to whether establishing or expanding vessel
- 17 traffic safety systems within the regions is desirable.
- 18 (6) Each regional marine safety plan shall be submitted to the
- 19 office for approval within one year after the regional marine safety
- 20 committee is established. The office shall review the plans for
- 21 consistency with the rules and guidelines and shall approve the plans
- 22 or give reasons for their disapproval. If a regional marine safety
- 23 committee does not submit a regional marine safety plan to the office
- 24 within one year after the committee is established, the office, after
- 25 consulting with affected interests, may adopt a plan for the region
- 26 that meets the requirements of subsection (5) of this section.
- 27 (7) Upon approval of a plan, the office shall implement those
- 28 elements of the plan over which the state has authority. If federal
- 29 authority or action is required, the office shall petition the
- 30 appropriate agency or congress.

- 1 (8) Not later than July 1st of each even-numbered year each
  2 regional marine safety committee shall report its findings and
  3 recommendations to the marine oversight board established in RCW
  4 90.56.450 and the office concerning vessel traffic safety in its region
  5 and any recommendations for improving tanker, barge, and other vessel
  6 safety in the region by amending the regional marine safety plan. The
  7 regional committees shall also provide technical assistance to the
- 9 (9) The regional safety committees shall recommend to the office 10 the need for, and the structure and design of, an emergency response 11 system for the Strait of Juan de Fuca and the Pacific coast.

marine oversight board.

8

- 12 **Sec. 25.** RCW 90.48.120 and 1987 c 109 s 131 are each amended to 13 read as follows:
- 14 (1) Whenever, in the opinion of the department, any person shall violate or creates a substantial potential to violate the provisions of 15 16 this chapter or chapter 90.56 RCW, or fails to control the polluting 17 content of waste discharged or to be discharged into any waters of the 18 state, the department shall notify such person of its determination by registered mail. Such determination shall not constitute an order or 19 directive under RCW 43.21B.310. Within thirty days from the receipt of 20 notice of such determination, such person shall file with the 21 department a full report stating what steps have been and are being 22 23 taken to control such waste or pollution or to otherwise comply with the determination of the department. Whereupon the department shall 24 25 issue such order or directive as it deems appropriate under the 26 circumstances, and shall notify such person thereof by registered mail.
- (2) Whenever the department deems immediate action is necessary to accomplish the purposes of <u>this</u> chapter ((90.48)) or chapter 90.56 RCW,
- 29 it may issue such order or directive, as appropriate under the

- 1 circumstances, without first issuing a notice or determination pursuant
- 2 to subsection (1) of this section. An order or directive issued
- 3 pursuant to this subsection shall be served by registered mail or
- 4 personally upon any person to whom it is directed.
- 5 Sec. 26. RCW 90.48.140 and 1973 c 155 s 8 are each amended to read
- 6 as follows:
- 7 Any person found guilty of willfully violating any of the
- 8 provisions of this chapter or chapter 90.56 RCW, or any final written
- 9 orders or directive of the department or a court in pursuance thereof
- 10 shall be deemed guilty of a crime, and upon conviction thereof shall be
- 11 punished by a fine of up to ten thousand dollars and costs of
- 12 prosecution, or by imprisonment in the county jail for not more than
- 13 one year, or by both such fine and imprisonment in the discretion of
- 14 the court. Each day upon which a willful violation of the provisions
- 15 of this chapter or chapter 90.56 RCW occurs may be deemed a separate
- 16 and additional violation.
- 17 **Sec. 27.** RCW 90.48.144 and 1987 c 109 s 17 are each amended to
- 18 read as follows:
- 19 Every person who:
- 20 (1) Violates the terms or conditions of a waste discharge permit
- 21 issued pursuant to RCW 90.48.180 or 90.48.260 through 90.48.262, or
- 22 (2) Conducts a commercial or industrial operation or other point
- 23 source discharge operation without a waste discharge permit as required
- 24 by RCW 90.48.160 or 90.48.260 through 90.48.262, or
- 25 (3) Violates the provisions of RCW 90.48.080, or other sections of
- 26 this chapter or chapter 90.56 RCW or ((regulations)) rules or orders
- 27 adopted or issued pursuant ((thereto)) to either of those chapters,
- 28 shall incur, in addition to any other penalty as provided by law, a

- 1 penalty in an amount of up to ten thousand dollars a day for every such
- 2 violation. Each and every such violation shall be a separate and
- 3 distinct offense, and in case of a continuing violation, every day's
- 4 continuance shall be and be deemed to be a separate and distinct
- 5 violation. Every act of commission or omission which procures, aids or
- 6 abets in the violation shall be considered a violation under the
- 7 provisions of this section and subject to the penalty herein provided
- 8 for. The penalty amount shall be set in consideration of the previous
- 9 history of the violator and the severity of the violation's impact on
- 10 public health and/or the environment in addition to other relevant
- 11 factors. The penalty herein provided for shall be imposed pursuant to
- 12 the procedures set forth in RCW 43.21B.300.
- 13 Sec. 28. RCW 90.48.366 and 1991 c 200 s 812 are each amended to
- 14 read as follows:
- 15 By July 1, 1991, the department, in consultation with the
- 16 departments of fisheries, wildlife, and natural resources, and the
- 17 parks and recreation commission, shall adopt rules establishing a
- 18 compensation schedule for the discharge of oil in violation of this
- 19 chapter and chapter 90.56 RCW. The department shall establish a
- 20 scientific advisory board to assist in establishing the compensation
- 21 schedule. The amount of compensation assessed under this schedule
- 22 shall be no less than one dollar per gallon of oil spilled and no
- 23 greater than fifty dollars per gallon of oil spilled. The compensation
- 24 schedule shall reflect adequate compensation for unquantifiable damages
- 25 or for damages not quantifiable at reasonable cost for any adverse
- 26 environmental, recreational, aesthetic, or other effects caused by the
- 27 spill and shall take into account:
- 28 (1) Characteristics of any oil spilled, such as toxicity,
- 29 dispersibility, solubility, and persistence, that may affect the

- 1 severity of the effects on the receiving environment, living organisms,
- 2 and recreational and aesthetic resources;
- 3 (2) The sensitivity of the affected area as determined by such
- 4 factors as: (a) The location of the spill; (b) habitat and living
- 5 resource sensitivity; (c) seasonal distribution or sensitivity of
- 6 living resources; (d) areas of recreational use or aesthetic
- 7 importance; (e) the proximity of the spill to important habitats for
- 8 birds, aquatic mammals, fish, or to species listed as threatened or
- 9 endangered under state or federal law; (f) significant archaeological
- 10 resources as determined by the office of archaeology and historic
- 11 preservation; and ((f)) other areas of special ecological or
- 12 recreational importance, as determined by the department. If the
- 13 <u>department has adopted rules for a compensation table prior to July 1,</u>
- 14 1992, the sensitivity of significant archaeological resources shall
- 15 only be included among factors to be used in the compensation table
- 16 when the department revises the rules for the compensation table after
- 17 <u>July 1, 1992</u>; and
- 18 (3) Actions taken by the party who spilled oil or any party liable
- 19 for the spill that: (a) Demonstrate a recognition and affirmative
- 20 acceptance of responsibility for the spill, such as the immediate
- 21 removal of oil and the amount of oil removed from the environment; or
- 22 (b) enhance or impede the detection of the spill, the determination of
- 23 the quantity of oil spilled, or the extent of damage, including the
- 24 unauthorized removal of evidence such as injured fish or wildlife.
- 25 **Sec. 29.** RCW 90.48.368 and 1991 c 200 s 814 are each amended to
- 26 read as follows:
- 27 (1) The department shall adopt rules establishing a formal process
- 28 for preassessment screening of damages resulting from spills to the
- 29 waters of the state causing the death of, or injury to, fish, animals,

- 1 vegetation, or other resources of the state. The rules shall specify
- 2 the conditions under which the department shall convene a preassessment
- 3 screening committee. The preassessment screening process shall occur
- 4 concurrently with reconnaissance activities. The committee shall use
- 5 information obtained from reconnaissance activities as well as any
- 6 other relevant resource and resource use information. For each
- 7 incident, the committee shall determine whether a damage assessment
- 8 investigation should be conducted, or, whether the compensation
- 9 schedule authorized under RCW 90.48.366 and 90.48.367 should be used to
- 10 assess damages. The committee may accept restoration or enhancement
- 11 projects or studies proposed by the liable parties in lieu of some or
- 12 all of: (a) The compensation schedule authorized under RCW 90.48.366
- 13 and 90.48.367; or (b) the claims from damage assessment studies
- 14 authorized under RCW 90.48.142.
- 15 (2) A preassessment screening committee may consist of
- 16 representatives of the departments of ecology, fisheries, wildlife,
- 17 natural resources, social and health services, and emergency
- 18 management, the parks and recreation commission, the office of
- 19 <u>archaeology and historic preservation</u>, as well as other federal, state,
- 20 and local agencies, and tribal and local governments whose presence
- 21 would enhance the reconnaissance or damage assessment aspects of spill
- 22 response. The department shall chair the committee and determine which
- 23 representatives will be needed on a spill-by-spill basis.
- 24 (3) The committee shall consider the following factors when
- 25 determining whether a damage assessment study authorized under RCW
- 26 90.48.367 should be conducted: (a) Whether evidence from
- 27 reconnaissance investigations suggests that injury has occurred or is
- 28 likely to occur to publicly owned resources; (b) the potential loss in
- 29 services provided by resources injured or likely to be injured and the
- 30 expected value of the potential loss; (c) whether a restoration project

- 1 to return lost services is technically feasible; (d) the accuracy of
- 2 damage quantification methods that could be used and the anticipated
- 3 cost-effectiveness of applying each method; (e) the extent to which
- 4 likely injury to resources can be verified with available
- 5 quantification methods; and (f) whether the injury, once quantified,
- 6 can be translated into monetary values with sufficient precision or
- 7 accuracy.
- 8 (4) When a resource damage assessment is required for an oil spill
- 9 in the navigable waters of the state, as defined in RCW 90.56.010, the
- 10 state trustee agency responsible for the resource and habitat damaged
- 11 shall conduct the damage assessment and pursue all appropriate remedies
- 12 with the responsible party.
- 13 (5) Oil spill damage assessment studies authorized under RCW
- 14 90.48.367 may only be conducted if the committee, after considering the
- 15 factors enumerated in subsection (3) of this section, determines that
- 16 the damages to be investigated are quantifiable at a reasonable cost
- 17 and that proposed assessment studies are clearly linked to
- 18 quantification of the damages incurred.
- 19 (6) As new information becomes available, the committee may
- 20 reevaluate the scope of damage assessment using the factors listed in
- 21 subsection (3) of this section and may reduce or expand the scope of
- 22 damage assessment as appropriate.
- 23 (7) The preassessment screening process shall provide for the
- 24 ongoing involvement of persons who may be liable for damages resulting
- 25 from an oil spill. The department may negotiate with a potentially
- 26 liable party to perform restoration and enhancement projects or studies
- 27 which may substitute for all or part of the compensation authorized
- 28 under RCW 90.48.366 and 90.48.367 or the damage assessment studies
- 29 authorized under RCW 90.48.367.

- 1 (8) For the purposes of this section and RCW 90.48.367, the cost of
- 2 a damage assessment shall be considered "reasonable" when the
- 3 anticipated cost of the damage assessment is expected to be less than
- 4 the anticipated damage that may have occurred or may occur.
- 5 Sec. 30. RCW 90.48.400 and 1991 c 200 s 816 are each amended to
- 6 read as follows:
- 7 (1) Moneys in the coastal protection fund shall be disbursed for
- 8 the following purposes and no others:
- 9 (a) Environmental restoration and enhancement projects intended to
- 10 restore or enhance environmental, recreational, archaeological, or
- 11 aesthetic resources for the benefit of Washington's citizens;
- 12 (b) Investigations of the long-term effects of oil spills; and
- 13 (c) Development and implementation of an aquatic land geographic
- 14 information system.
- 15 (2) The director may allocate a portion of the fund to be devoted
- 16 to research and development in the causes, effects, and removal of
- 17 pollution caused by the discharge of oil or other hazardous substances.
- 18 (3) A steering committee consisting of representatives of the
- 19 department of ecology, fisheries, wildlife, and natural resources, and
- 20 the parks and recreation commission shall authorize the expenditure of
- 21 the moneys collected under RCW 90.48.366 through 90.48.368, after
- 22 consulting impacted local agencies and local and tribal governments.
- 23 (4) Agencies may not be reimbursed from the coastal protection fund
- 24 for the salaries and benefits of permanent employees for routine
- 25 operational support. Agencies may only be reimbursed under this
- 26 section if money for reconnaissance and damage assessment activities is
- 27 unavailable from other sources.

- 1 Sec. 31. RCW 90.56.010 and 1991 c 200 s 102 are each amended to
- 2 read as follows:
- For purposes of this chapter, the following definitions shall apply
- 4 unless the context indicates otherwise:
- 5 (1) "Administrator" means the administrator of the office of marine
- 6 safety created in RCW 43.21I.010.
- 7 (2) "Best achievable protection" means the highest level of
- 8 protection that can be achieved through the use of the best achievable
- 9 technology and those staffing levels, training procedures, and
- 10 operational methods that provide the greatest degree of protection
- 11 achievable. The director's determination of best achievable protection
- 12 shall be guided by the critical need to protect the state's natural
- 13 resources and waters, while considering (a) the additional protection
- 14 provided by the measures; (b) the technological achievability of the
- 15 measures; and (c) the cost of the measures.
- 16 (3) "Best achievable technology" means the technology that provides
- 17 the greatest degree of protection taking into consideration (a)
- 18 processes that are being developed, or could feasibly be developed,
- 19 given overall reasonable expenditures on research and development, and
- 20 (b) processes that are currently in use. In determining what is best
- 21 achievable technology, the director shall consider the effectiveness,
- 22 engineering feasibility, and commercial availability of the technology.
- 23 (4) "Board" means the pollution control hearings board.
- 24 (5) "Cargo vessel" means a self-propelled ship in commerce, other
- 25 than a tank vessel or a passenger vessel, ((greater than)) three
- 26 hundred or more gross tons, including but not limited to, commercial
- 27 fish processing vessels and freighters.
- 28 (6) "Bulk" means material that is stored or transported in a loose,
- 29 unpackaged liquid, powder, or granular form capable of being conveyed
- 30 by a pipe, bucket, chute, or belt system.

- 1 (7) "Committee" means the preassessment screening committee
- 2 established under RCW 90.48.368.
- 3 (8) "Covered vessel" means a tank vessel, cargo vessel, or
- 4 passenger vessel.
- 5 (9) "Department" means the department of ecology.
- 6 (10) "Director" means the director of the department of ecology.
- 7 (11) "Discharge" means any spilling, leaking, pumping, pouring,
- 8 emitting, emptying, or dumping.
- 9 (12)(a) "Facility" means any structure, group of structures,
- 10 equipment, pipeline, or device, other than a vessel, located on or near
- 11 the navigable waters of the state that transfers oil in bulk to or from
- 12 a tank vessel or pipeline, that is used for producing, storing,
- 13 handling, transferring, processing, or transporting oil in bulk.
- 14 (b) A facility does not include any: (i) Railroad car, motor
- 15 vehicle, or other rolling stock while transporting oil over the
- 16 highways or rail lines of this state; (ii) underground storage tank
- 17 regulated by the department or a local government under chapter 90.76
- 18 RCW; (iii) ((a)) motor vehicle motor fuel outlet; (iv) ((a)) facility
- 19 that is operated as part of an exempt agricultural activity as provided
- 20 in RCW 82.04.330; or (v) ((a)) marine fuel outlet that does not
- 21 dispense more than three thousand gallons of fuel to a ship that is not
- 22 a covered vessel, in a single transaction.
- 23 (13) "Fund" means the state coastal protection fund as provided in
- 24 RCW 90.48.390 and 90.48.400.
- 25 (14) "Having control over oil" shall include but not be limited to
- 26 any person using, storing, or transporting oil immediately prior to
- 27 entry of such oil into the waters of the state, and shall specifically
- 28 include carriers and bailees of such oil.

- 1 (15) "Marine facility" means any facility used for tank vessel
- 2 wharfage or anchorage, including any equipment used for the purpose of
- 3 handling or transferring oil in bulk to or from a tank vessel.
- 4 (16) "Navigable waters of the state" means those waters of the
- 5 state, and their adjoining shorelines, that are subject to the ebb and
- 6 flow of the tide and/or are presently used, have been used in the past,
- 7 or may be susceptible for use to transport intrastate, interstate, or
- 8 foreign commerce.
- 9 (17) "Necessary expenses" means the expenses incurred by the
- 10 department and assisting state agencies for (a) investigating the
- 11 source of the discharge; (b) investigating the extent of the
- 12 environmental damage caused by the discharge; (c) conducting actions
- 13 necessary to clean up the discharge; (d) conducting predamage and
- 14 damage assessment studies; and (e) enforcing the provisions of this
- 15 chapter and collecting for damages caused by a discharge.
- 16 (18) "Oil" or "oils" means naturally occurring liquid hydrocarbons
- 17 at atmospheric temperature and pressure coming from the earth,
- 18 including condensate and natural gasoline, and any fractionation
- 19 thereof, including, but not limited to, crude oil, petroleum, gasoline,
- 20 fuel oil, diesel oil, oil sludge, oil refuse, and oil mixed with wastes
- 21 other than dredged spoil. Oil does not include any substance listed in
- 22 Table 302.4 of 40 C.F.R. Part 302 adopted August 14, 1989, under
- 23 section 101(14) of the federal comprehensive environmental response,
- 24 compensation, and liability act of 1980, as amended by P.L. 99-499.
- 25 (19) "Offshore facility" means any facility((<del>, as defined in</del>
- 26 subsection (12) of this section, )) located in, on, or under any of the
- 27 navigable waters of the state, but does not include a facility any part
- 28 of which is located in, on, or under any land of the state, other than
- 29 submerged land.

- 1 (20) "Onshore facility" means any facility((, as defined in
- 2 subsection (12) of this section, )) any part of which is located in, on,
- 3 or under any land of the state, other than submerged land, that because
- 4 of its location, could reasonably be expected to cause substantial harm
- 5 to the environment by discharging oil into or on the navigable waters
- 6 of the state or the adjoining shorelines.
- 7 (21)(a) "Owner or operator" means (i) in the case of a vessel, any
- 8 person owning, operating, or chartering by demise, the vessel; (ii) in
- 9 the case of an onshore or offshore facility, any person owning or
- 10 operating the facility; and (iii) in the case of an abandoned vessel or
- 11 onshore or offshore facility, the person who owned or operated the
- 12 vessel or facility immediately before its abandonment.
- 13 (b) "Operator" does not include any person who owns the land
- 14 underlying a facility if the person is not involved in the operations
- 15 of the facility.
- 16 (22) "Passenger vessel" means a ship of ((greater than)) three
- 17 hundred or more gross tons ((or five hundred or more international
- 18 gross tons)) with a fuel capacity of at least five thousand gallons
- 19 carrying passengers for compensation.
- 20 (23) "Person" means any political subdivision, government agency,
- 21 municipality, industry, public or private corporation, copartnership,
- 22 association, firm, individual, or any other entity whatsoever.
- 23 (24) "Ship" means any boat, ship, vessel, barge, or other floating
- 24 craft of any kind.
- 25 (25) "Spill" means an unauthorized discharge of oil or hazardous
- 26 substances into the waters of the state.
- 27 (26) "Tank vessel" means a ship that is constructed or adapted to
- 28 carry, or that carries, oil in bulk as cargo or cargo residue, and
- 29 that:
- 30 (a) Operates on the waters of the state; or

- 1 (b) Transfers oil in a port or place subject to the jurisdiction of
- 2 this state.
- 3 (27) (("Technical feasibility" or "technically feasible" shall mean
- 4 that given available technology, a restoration or enhancement project
- 5 can be successfully completed at a cost that is not disproportionate to
- 6 the value of the resource prior to the injury.
- 7 (28))) "Waters of the state" includes lakes, rivers, ponds,
- 8 streams, inland waters, underground water, salt waters, estuaries,
- 9 tidal flats, beaches and lands adjoining the seacoast of the state,
- 10 sewers, and all other surface waters and watercourses within the
- 11 jurisdiction of the state of Washington.
- 12  $((\frac{(29)}{(28)}))$  Worst case spill means: (a) In the case of a
- 13 vessel, a spill of the entire cargo and fuel of the vessel complicated
- 14 by adverse weather conditions; and (b) in the case of an onshore or
- 15 offshore facility, the largest foreseeable spill in adverse weather
- 16 conditions.
- 17 **Sec. 32.** RCW 90.56.100 and 1990 c 116 s 12 are each amended to
- 18 read as follows:
- 19 (1) The Washington wildlife rescue coalition shall be established
- 20 for the purpose of coordinating the rescue and rehabilitation of
- 21 wildlife injured or endangered by oil spills or the release of other
- 22 hazardous substances into the environment.
- 23 (2) The Washington wildlife rescue coalition shall be composed of:
- 24 (a) A representative of the department of wildlife designated by
- 25 the director of wildlife. The department of wildlife shall be
- 26 designated as lead agency in the operations of the coalition. The
- 27 coalition shall be chaired by the representative from the department of
- 28 wildlife;

- 1 (b) A representative of the department of ecology designated by the
- 2 director;
- 3 (c) A representative of the department of community development
- 4 emergency management program designated by the director of community
- 5 development;
- 6 (d) A licensed veterinarian, with experience and training in
- 7 wildlife rehabilitation, appointed by the veterinary board of
- 8 governors;
- 9 (e) The director of the Washington conservation corps;
- 10 (f) A lay person, with training and experience in the rescue and
- 11 rehabilitation of wildlife appointed by the department; and
- 12 (g) A person designated by the legislative authority of the county
- 13 where oil spills or spills of other hazardous substances may occur.
- 14 This member of the coalition shall serve on the coalition until
- 15 wildlife rescue and rehabilitation is completed in that county. The
- 16 completion of any rescue or rehabilitation project shall be determined
- 17 by the director of wildlife.
- 18 (3) The duties of the Washington wildlife rescue coalition shall be
- 19 to:
- 20 (a) Develop an emergency mobilization plan to rescue and
- 21 rehabilitate waterfowl and other wildlife that are injured or
- 22 endangered by an oil spill or the release of other hazardous substances
- 23 into the environment;
- 24 (b) Develop and maintain a resource directory of persons,
- 25 governmental agencies, and private organizations that may provide
- 26 assistance in an emergency rescue effort;
- 27 (c) Provide advance training and instruction to volunteers in
- 28 rescuing and rehabilitating waterfowl and wildlife injured or
- 29 endangered by oil spills or the release of other hazardous substances
- 30 into the environment. The training may be provided through grants to

- 1 community colleges or to groups that conduct programs for training
- 2 volunteers. The coalition representatives from the agencies described
- 3 in subsection (2) of this section shall coordinate training efforts
- 4 with the director of the Washington conservation corps and work to
- 5 provide training opportunities for young citizens;
- 6 (d) Obtain and maintain equipment and supplies used in emergency
- 7 rescue efforts;
- 8 (e) Report to the appropriate standing committees of the
- 9 legislature on the progress of the coalition's efforts and detail
- 10 future funding options necessary for the implementation of this section
- 11 and RCW 90.56.110. The coalition shall report by January 30, 1991.
- 12 (4)(a) Expenses for the coalition may be provided by the coastal
- 13 protection fund administered according to RCW 90.48.400.
- (b) The ((commission)) coalition is encouraged to seek grants,
- 15 gifts, or donations from private sources in order to carry out the
- 16 provisions of this section and RCW 90.56.110. Any private funds
- 17 donated to the commission shall be deposited into the wildlife rescue
- 18 account hereby created within the wildlife fund as authorized under
- 19 Title 77 RCW.
- 20 **Sec. 33.** RCW 90.56.210 and 1991 c 200 s 202 are each amended to
- 21 read as follows:
- 22 (1) Each onshore and offshore facility shall have a contingency
- 23 plan for the containment and cleanup of oil spills from the facility
- 24 into the waters of the state and for the protection of fisheries and
- 25 wildlife, natural resources, and public and private property from such
- 26 spills. The department shall by rule adopt and periodically revise
- 27 standards for the preparation of contingency plans. The department
- 28 shall require contingency plans, at a minimum, to meet the following
- 29 standards:

- 1 (a) Include full details of the method of response to spills of
- 2 various sizes from any facility which is covered by the plan;
- 3 (b) Be designed to be capable in terms of personnel, materials, and
- 4 equipment, of promptly and properly, to the maximum extent practicable,
- 5 as defined by the department removing oil and minimizing any damage to
- 6 the environment resulting from a worst case spill;
- 7 (c) Provide a clear, precise, and detailed description of how the
- 8 plan relates to and is integrated into relevant contingency plans which
- 9 have been prepared by cooperatives, ports, regional entities, the
- 10 state, and the federal government;
- 11 (d) Provide procedures for early detection of oil spills and timely
- 12 notification of such spills to appropriate federal, state, and local
- 13 authorities under applicable state and federal law;
- 14 (e) State the number, training preparedness, and fitness of all
- 15 dedicated, prepositioned personnel assigned to direct and implement the
- 16 plan;
- 17 (f) Incorporate periodic training and drill programs to evaluate
- 18 whether personnel and equipment provided under the plan are in a state
- 19 of operational readiness at all times;
- 20 (g) Describe important features of the surrounding environment,
- 21 including fish and wildlife habitat, environmentally and
- 22 <u>archaeologically</u> sensitive areas, and public facilities. The
- 23 departments of ecology, fisheries, wildlife, and natural resources, and
- 24 the office of archaeology and historic preservation, upon request,
- 25 shall provide information that they have available to assist in
- 26 preparing this description. If the department has adopted rules for
- 27 contingency plans prior to July 1, 1992, the description of
- 28 <u>archaeologically sensitive areas shall only be required when the</u>
- 29 department revises the rules for contingency plans after July 1, 1992.
- 30 The description of archaeologically sensitive areas shall not be

- 1 required to be included in a contingency plan until it is reviewed and
- 2 updated pursuant to subsection (9) of this section;
- 3 (h) State the means of protecting and mitigating effects on the
- 4 environment, including fish, marine mammals, and other wildlife, and
- 5 ensure that implementation of the plan does not pose unacceptable risks
- 6 to the public or the environment;
- 7 (i) Provide arrangements for the prepositioning of oil spill
- 8 containment and cleanup equipment and trained personnel at strategic
- 9 locations from which they can be deployed to the spill site to promptly
- 10 and properly remove the spilled oil;
- 11 (j) Provide arrangements for enlisting the use of qualified and
- 12 trained cleanup personnel to implement the plan;
- 13 (k) Provide for disposal of recovered spilled oil in accordance
- 14 with local, state, and federal laws;
- 15 (1) Until a spill prevention plan has been submitted pursuant to
- 16 RCW 90.56.200, state the measures that have been taken to reduce the
- 17 likelihood that a spill will occur, including but not limited to,
- 18 design and operation of a facility, training of personnel, number of
- 19 personnel, and backup systems designed to prevent a spill;
- 20 (m) State the amount and type of equipment available to respond to
- 21 a spill, where the equipment is located, and the extent to which other
- 22 contingency plans rely on the same equipment; and
- 23 (n) If the department has adopted rules permitting the use of
- 24 dispersants, the circumstances, if any, and the manner for the
- 25 application of the dispersants in conformance with the department's
- 26 rules.
- 27 (2)(a) The following shall submit contingency plans to the
- 28 department within six months after the department adopts rules
- 29 establishing standards for contingency plans under subsection (1) of
- 30 this section:

- 1 (i) Onshore facilities capable of storing one million gallons or
- 2 more of oil; and
- 3 (ii) Offshore facilities.
- 4 (b) Contingency plans for all other onshore and offshore facilities
- 5 shall be submitted to the department within eighteen months after the
- 6 department has adopted rules under subsection (1) of this section. The
- 7 department may adopt a schedule for submission of plans within the
- 8 eighteen-month period.
- 9 (3)(a) The owner or operator of a facility shall submit the
- 10 contingency plan for the facility.
- 11 (b) A person who has contracted with a facility to provide
- 12 containment and cleanup services and who meets the standards
- 13 established pursuant to RCW 90.56.240, may submit the plan for any
- 14 facility for which the person is contractually obligated to provide
- 15 services. Subject to conditions imposed by the department, the person
- 16 may submit a single plan for more than one facility.
- 17 (4) A contingency plan prepared for an agency of the federal
- 18 government or another state that satisfies the requirements of this
- 19 section and rules adopted by the department may be accepted by the
- 20 department as a contingency plan under this section. The department
- 21 shall assure that to the greatest extent possible, requirements for
- 22 contingency plans under this section are consistent with the
- 23 requirements for contingency plans under federal law.
- 24 (5) In reviewing the contingency plans required by this section,
- 25 the department shall consider at least the following factors:
- 26 (a) The adequacy of containment and cleanup equipment, personnel,
- 27 communications equipment, notification procedures and call down lists,
- 28 response time, and logistical arrangements for coordination and
- 29 implementation of response efforts to remove oil spills promptly and
- 30 properly and to protect the environment;

- 1 (b) The nature and amount of vessel traffic within the area covered
- 2 by the plan;
- 3 (c) The volume and type of oil being transported within the area
- 4 covered by the plan;
- 5 (d) The existence of navigational hazards within the area covered
- 6 by the plan;
- 7 (e) The history and circumstances surrounding prior spills of oil
- 8 within the area covered by the plan;
- 9 (f) The sensitivity of fisheries and wildlife and other natural
- 10 resources within the area covered by the plan;
- 11 (g) Relevant information on previous spills contained in on-scene
- 12 coordinator reports prepared by the department; and
- 13 (h) The extent to which reasonable, cost-effective measures to
- 14 prevent a likelihood that a spill will occur have been incorporated
- 15 into the plan.
- 16 (6) The department shall approve a contingency plan only if it
- 17 determines that the plan meets the requirements of this section and
- 18 that, if implemented, the plan is capable, in terms of personnel,
- 19 materials, and equipment, of removing oil promptly and properly and
- 20 minimizing any damage to the environment.
- 21 (7) The approval of the contingency plan shall be valid for five
- 22 years. Upon approval of a contingency plan, the department shall
- 23 provide to the person submitting the plan a statement indicating that
- 24 the plan has been approved, the facilities or vessels covered by the
- 25 plan, and other information the department determines should be
- 26 included.
- 27 (8) An owner or operator of a facility shall notify the department
- 28 in writing immediately of any significant change of which it is aware
- 29 affecting its contingency plan, including changes in any factor set
- 30 forth in this section or in rules adopted by the department. The

- 1 department may require the owner or operator to update a contingency
- 2 plan as a result of these changes.
- 3 (9) The department by rule shall require contingency plans to be
- 4 reviewed, updated, if necessary, and resubmitted to the department at
- 5 least once every five years.
- 6 (10) Approval of a contingency plan by the department does not
- 7 constitute an express assurance regarding the adequacy of the plan nor
- 8 constitute a defense to liability imposed under this chapter or other
- 9 state law.
- 10 **Sec. 34.** RCW 90.56.300 and 1991 c 200 s 301 are each amended to
- 11 read as follows:
- 12 (1) Except as provided in subsection (2) of this section, it shall
- 13 be unlawful for the owner or operator to knowingly and intentionally
- 14 operate in this state or on the waters of this state an onshore or
- 15 offshore facility without an approved contingency plan or an approved
- 16 prevention plan as required by this chapter, or financial
- 17 responsibility in compliance with chapter 88.40 RCW and the federal oil
- 18 pollution act of 1990. The first conviction under this section shall
- 19 be a gross misdemeanor under chapter 9A.20 RCW. A second or subsequent
- 20 conviction shall be a class C felony under chapter 9A.20 RCW.
- 21 (2) It shall not be unlawful for the owner or operator to operate
- 22 an onshore or offshore facility if:
- 23 (a) The facility is not required to have a contingency plan, spill
- 24 prevention plan, or financial responsibility; or
- 25 (b) All required plans have been submitted to the department as
- 26 required by RCW 90.56.210 and rules adopted by the department and the
- 27 department is reviewing the plan and has not denied approval.
- 28 (3) A person may rely on a copy of the statement issued by the
- 29 department pursuant to RCW 90.56.210(7) as evidence that a facility has

- 1 an approved contingency plan and the statement issued pursuant to RCW
- 2((90.56.200(5))) 90.56.200(4) that a facility has an approved
- 3 prevention plan.
- 4 Sec. 35. RCW 90.56.310 and 1991 c 200 s 302 are each amended to
- 5 read as follows:
- 6 (1) Except as provided in subsection (3) of this section, it shall
- 7 be unlawful:
- 8 (a) For the owner or operator to operate an onshore or offshore
- 9 facility without an approved contingency plan as required under RCW
- 10 90.56.210, a spill prevention plan required by RCW 90.56.200, or
- 11 financial responsibility in compliance with chapter 88.40 RCW and the
- 12 federal oil pollution act of 1990; or
- 13 (b) For the owner or operator of an onshore or offshore facility to
- 14 ((accept)) transfer cargo or passengers to or from a covered vessel
- 15 that does not have an approved contingency plan or an approved
- 16 prevention plan required under chapter 88.46 RCW or financial
- 17 responsibility in compliance with chapter 88.40 RCW and the federal oil
- 18 pollution act of 1990.
- 19 (2) ((The department may notify the secretary of state to suspend
- 20 the business license of any onshore or offshore facility or other
- 21 person that is in violation of this section.)) The department may
- 22 assess a civil penalty under RCW 43.21B.300 of up to one hundred
- 23 thousand dollars against any person who is in violation of this
- 24 section. Each day that a facility or person is in violation of this
- 25 section shall be considered a separate violation.
- 26 (3) It shall not be unlawful for a facility or other person to
- 27 operate or accept cargo or passengers from a covered vessel if:
- 28 (a) A contingency plan, a prevention plan, or financial
- 29 responsibility is not required for the facility; or

- 1 (b) A contingency and prevention plan has been submitted to the
- 2 department as required by this chapter and rules adopted by the
- 3 department and the department is reviewing the plan and has not denied
- 4 approval.
- 5 (4) Any person may rely on a copy of the statement issued by the
- 6 department pursuant to RCW 90.56.210(7) as evidence that the facility
- 7 has an approved contingency plan and the statement issued pursuant to
- 8 RCW ((90.56.200(5))) 90.56.200(4) as evidence that the facility has an
- 9 approved spill prevention plan. Any person may rely on a copy of the
- 10 statement issued by the office to RCW 88.46.060 as evidence that the
- 11 vessel has an approved contingency plan and the statement issued
- 12 pursuant to RCW 88.46.040 as evidence that the vessel has an approved
- 13 prevention plan.
- 14 Sec. 36. RCW 90.56.330 and 1990 c 116 s 20 are each amended to
- 15 read as follows:
- Except as otherwise provided in RCW ((90.48.383))  $\underline{90.56.390}$ , any
- 17 person who negligently discharges oil, or causes or permits the entry
- 18 of the same, shall incur, in addition to any other penalty as provided
- 19 by law, a penalty in an amount of up to twenty thousand dollars for
- 20 every such violation, and for each day the spill poses risks to the
- 21 environment as determined by the director. Any person who
- 22 intentionally or recklessly discharges or causes or permits the entry
- 23 of oil into the waters of the state shall incur, in addition to any
- 24 other penalty authorized by law, a penalty of up to one hundred
- 25 thousand dollars for every such violation and for each day the spill
- 26 poses risks to the environment as determined by the director. The
- 27 amount of the penalty shall be determined by the director after taking
- 28 into consideration the gravity of the violation, the previous record of
- 29 the violator in complying, or failing to comply, with the provisions of

- 1 chapter 90.48 RCW, the speed and thoroughness of the collection and
- 2 removal of the oil, and such other considerations as the director deems
- 3 appropriate. Every act of commission or omission which procures, aids
- 4 or abets in the violation shall be considered a violation under the
- 5 provisions of this section and subject to the penalty herein provided
- 6 for. The penalty herein provided for shall be imposed pursuant to RCW
- 7 43.21B.300.
- 8 **Sec. 37.** RCW 90.56.380 and 1990 c 116 s 19 are each amended to
- 9 read as follows:
- 10 In addition to any cause of action the state may have to recover
- 11 necessary expenses for the cleanup of oil pursuant to RCW 90.56.340 and
- 12 90.56.330, and except as otherwise provided in RCW ((90.48.383))
- 13 90.56.390, any other person causing the entry of oil shall be directly
- 14 liable to the state for the necessary expenses of oil cleanup arising
- 15 from such entry and the state shall have a cause of action to recover
- 16 from any or all of said persons. Except as otherwise provided in RCW
- 17 ((90.48.383)) 90.56.390, any person liable for cost of oil cleanup as
- 18 provided in RCW 90.56.340 and 90.56.330 shall have a cause of action to
- 19 recover for costs of cleanup from any other person causing the entry of
- 20 oil into the waters of the state including any amount recoverable by
- 21 the state as necessary expenses under RCW 90.56.330.
- 22 Sec. 38. RCW 90.56.390 and 1991 c 200 s 304 are each amended to
- 23 read as follows:
- 24 (1)(a) ((Notwithstanding any other provision of law,)) A person is
- 25 not liable for removal costs or damages that result from actions taken
- 26 or omitted to be taken in the course of rendering care, assistance, or
- 27 advice consistent with the national contingency plan or as otherwise
- 28 directed by the federal on-scene coordinator or by the official within

- 1 the department with responsibility for oil spill response. This
- 2 subsection (1)(a) does not apply:
- 3 (i) To a responsible party;
- 4 (ii) With respect to personal injury or wrongful death; or
- 5 (iii) If the person is grossly negligent or engages in willful
- 6 misconduct.
- 7 (b) A responsible party is liable for any removal costs and damages
- 8 that another person is relieved of under (a) of this subsection.
- 9 (c) Nothing in this section affects the liability of a responsible
- 10 party for oil spill response under state law.
- 11 (2) For the purposes of this section:
- 12 (a) "Damages" means damages of any kind for which liability may
- 13 exist under the laws of this state resulting from, arising out of, or
- 14 related to the discharge or threatened discharge of oil.
- 15 (b) (("Discharge" means any emission other than natural seepage,
- 16 intentional or unintentional, and includes, but is not limited to,
- 17 spilling, leaking, pumping, pouring, emitting, emptying, or dumping.
- 18 <del>(c)</del>)) "Federal on-scene coordinator" means the federal official
- 19 predesignated by the United States environmental protection agency or
- 20 the United States coast guard to coordinate and direct federal
- 21 responses under subpart D, or the official designated by the lead
- 22 agency to coordinate and direct removal under subpart E, of the
- 23 national contingency plan.
- $((\frac{d}{d}))$  (c) "National contingency plan" means the national
- 25 contingency plan prepared and published under section 311(d) of the
- 26 federal water pollution control act (33 U.S.C. Sec. 1321(d)), as
- 27 amended by the oil pollution act of 1990 (P.L. 101-380, 104 Stat. 484
- 28 (1990)).

- 1 ((e) "Oil" means oil of any kind or in any form, including, but
- 2 not limited to, petroleum, fuel oil, sludge, oil refuse, and oil mixed
- 3 with wastes other than dredged spoil.
- 4 (f) "Person" means an individual, corporation, partnership,
- 5 association, state, municipality, commission, or political subdivision
- 6 of a state, or any interstate body.
- (g)) (d) "Removal costs" means the costs of removal that are
- 8 incurred after a discharge of oil has occurred or, in any case in which
- 9 there is a substantial threat of a discharge of oil, the costs to
- 10 prevent, minimize, or mitigate oil pollution from such an incident.
- 11 ((<del>(h)</del>)) <u>(e)</u> "Responsible party" means a person liable under RCW
- 12 90.56.370.
- 13 **Sec. 39.** RCW 90.56.400 and 1991 c 200 s 305 are each amended to
- 14 read as follows:
- The department shall investigate each activity or project conducted
- 16 under RCW 90.56.350 to determine, if possible, the circumstances
- 17 surrounding the entry of oil into waters of the state and the person or
- 18 persons allowing said entry or responsible for the act or acts which
- 19 result in said entry. Whenever it appears to the department, after
- 20 investigation, that a specific person or persons are responsible for
- 21 the necessary expenses incurred by the state pertaining to a project or
- 22 activity as specified in RCW 90.56.360, the department shall notify
- 23 said person or persons by appropriate order. The department may not
- 24 issue an order pertaining to a project or activity which was completed
- 25 more than five years prior to the date of the proposed issuance of the
- 26 order. The order shall state the findings of the department, the
- 27 amount of necessary expenses incurred in conducting the project or
- 28 activity, and a notice that said amount is due and payable immediately
- 29 upon receipt of said order. The department may, upon application from

- the recipient of an order received within thirty days from the receipt 1 2 of the order, reduce or set aside in its entirety the amount due and payable, when it appears from the application, and from any further 3 4 investigation the department may desire to undertake, that a reduction or setting aside is just and fair under all the circumstances. If the 5 6 amount specified in the order issued by the department notifying said person or persons is not paid within thirty days after receipt of 7 notice imposing the same, or if an application has been made within 8 9 thirty days as herein provided and the amount provided in the order 10 issued by the department subsequent to such application is not paid within fifteen days after receipt thereof, the attorney general, upon 11 request of the department, shall bring an action on behalf of the state 12 in the superior court of Thurston county or any county in which the 13 14 person to which the order is directed does business, or in any other 15 court of competent jurisdiction, to recover the amount specified in the final order of the department. No order issued under this section 16 17 shall be construed as an order within the meaning of RCW 43.21B.310 and 18 shall not be appealable to the hearings board. In any action to 19 recover necessary expenses as herein provided said person shall be 20 relieved from liability for necessary expenses if the person can prove that the oil to which the necessary expenses relate entered the waters 21 of the state by causes set forth in RCW ((90.56.320(2))) 90.56.370(2). 22
- 23 **Sec. 40.** RCW 90.56.450 and 1991 c 200 s 501 are each amended to 24 read as follows:
- 25 (1) The ((<del>oil</del>)) marine oversight board is established to provide
- 26 independent oversight of the actions of the federal government,
- 27 industry, the department, the office, and other state agencies with
- 28 respect to oil spill prevention and response for covered vessels and
- 29 onshore and offshore facilities.

- (2)(a) The board may, at its own discretion, study any aspect of 1 2 oil spill prevention and response for covered vessels and onshore and 3 offshore facilities in the state. The board shall report to the 4 governor and make recommendations to the department and the office on activities of the federal government and industry with respect to oil 5 6 spill prevention and response for covered vessels and onshore and offshore facilities, including recommendations for the state's response 7 to those actions. The board shall specifically review the need for, 8 9 and the structure and design of an emergency response system for the 10 Strait of Juan de Fuca and the Pacific coast. The board shall also make recommendations to the legislature and other state agencies on any 11 provision of this chapter, other state laws, and rules, policies, and 12 guidelines adopted by the department, the office, or((-)) other state 13 14 agencies relating to the prevention and cleanup of oil spills into the 15 waters of the state from covered vessels and onshore and offshore
- (b) To minimize duplication of effort, reviews conducted by the board shall be coordinated with related activities of the federal government, the department, the office, and other appropriate state and international entities. The Puget Sound water quality authority shall ensure that studies and recommendations by the board shall not be duplicated by any recommendations prepared and adopted pursuant to chapter 90.70 RCW after May 15, 1991.

facilities.

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- (c) The board shall evaluate and report at least annually to the governor and the appropriate standing committees of the legislature on oil spill prevention, response, and preparedness programs within the state for covered vessels and onshore and offshore facilities.
- (3) There shall be five members of the board appointed by the governor for terms of five years. Members' terms shall be staggered.

  The members of the board shall be representative of the public and

- 1 shall have demonstrable knowledge of environmental protection and the
- 2 study of marine ecosystems, or have familiarity with marine
- 3 transportation systems.
- 4 (4) A chair shall be selected by majority vote of the board. The
- 5 board shall meet as often as required, but at least four times per
- 6 year. Members shall be reimbursed for travel and expenses for
- 7 attending meetings as provided in RCW 43.03.050 and 43.03.060.
- 8 (5) The chair may hire staff as necessary for the board to fulfill
- 9 its responsibilities.
- 10 **Sec. 41.** RCW 90.56.510 and 1991 c 200 s 806 are each amended to
- 11 read as follows:
- The ((state)) oil spill administration account is created in the
- 13 state treasury. All receipts from RCW 82.23B.020(2) shall be deposited
- 14 in the account. Moneys from the account may be spent only after
- 15 appropriation. The account is subject to allotment procedures under
- 16 chapter 43.88 RCW. On July 1 of each odd-numbered year, if receipts
- 17 deposited in the account from the tax imposed by RCW 82.23B.020(2) for
- 18 the previous fiscal biennium exceed the amount appropriated from the
- 19 account for the previous fiscal biennium, the state treasurer shall
- 20 transfer the amount of receipts exceeding the appropriation to the oil
- 21 spill response account. If, on the first day of any calendar month,
- 22 the balance of the oil spill response account is greater than twenty-
- 23 five million dollars and the balance of the oil spill administration
- 24 account exceeds the unexpended appropriation for the current biennium,
- 25 then the tax under RCW 82.23B.020(2) shall be suspended on the first
- 26 day of the next calendar month until the beginning of the following
- 27 biennium, provided that the tax shall not be suspended during the last
- 28 six months of the biennium. If the tax imposed under RCW 82.23B.020(2)
- 29 is suspended during two consecutive biennia, the department shall by

- 1 November 1st after the end of the second biennium, recommend to the
- 2 appropriate standing committees an adjustment in the tax rate. For the
- 3 period 1991-93 the state treasurer may transfer funds from the oil
- 4 spill response account to the oil spill administration account in
- 5 amounts necessary to support appropriations made from the oil spill
- 6 administration account in the omnibus appropriations act. Expenditures
- 7 from the oil spill administration account shall be used exclusively for
- 8 the administrative costs related to the purposes of this chapter, and
- 9 chapters 90.48, 88.40, and 88.46 RCW. Costs of administration include
- 10 the costs of:
- 11 (1) Routine responses not covered under RCW 90.56.500;
- 12 (2) Management and staff development activities;
- 13 (3) Development of rules and policies and the state-wide plan
- 14 provided for in RCW 90.56.060;
- 15 (4) Facility and vessel plan review and approval, drills,
- 16 inspections, investigations, enforcement, and litigation;
- 17 (5) Interagency coordination and public outreach and education;
- 18 (6) Collection and administration of the tax provided for in
- 19 chapter 82.23B RCW; and
- 20 (7) Appropriate travel, goods and services, contracts, and
- 21 equipment.
- 22 Sec. 42. RCW 90.56.520 and 1991 c 200 s 807 are each amended to
- 23 read as follows:
- 24 The director of the department of ecology shall submit a report to
- 25 the appropriate standing committees of the legislature by November 1 of
- 26 each even-numbered year showing detailed information regarding
- 27 expenditures authorized by the director under RCW 90.56.500. The
- 28 report shall include, but not be limited to:

- 1 (1) The total amount spent for each response for which the director
- 2 has approved expenditures and the amount paid for from the oil spill
- 3 ((prevention and)) response account;
- 4 (2) The amount recovered from a responsible party for each spill;
- 5 (3) The amount of time between a spill and the time a responsible
- 6 party assumes responsibility for the response costs related to a spill;
- 7 (4) The number of incidents for which the director has determined
- 8 that the responsible party or another source was available to pay for
- 9 the response; and
- 10 (5) A recommendation concerning the need to continue collecting the
- 11 tax under RCW 82.23B.020(1).
- 12 This section shall expire December 31, 1996.
- 13 <u>NEW SECTION.</u> **Sec. 43.** If any provision of this act or its
- 14 application to any person or circumstance is held invalid, the
- 15 remainder of the act or the application of the provision to other
- 16 persons or circumstances is not affected.
- 17 NEW SECTION. Sec. 44. The amendment of RCW 82.23B.010,
- 18 82.23B.020, 82.23B.030, and 82.23B.040 by chapter --, Laws of 1992,
- 19 (this act) shall not be construed as affecting any existing right
- 20 acquired or liability or obligation incurred under the sections or
- 21 under any rule or order adopted under the sections, nor as affecting
- 22 any proceeding instituted under the sections.
- 23 <u>NEW SECTION.</u> **Sec. 45.** Section 15 of this act shall apply to
- 24 vessels beginning May 15, 1991.
- 25 <u>NEW SECTION.</u> **Sec. 46.** This act is necessary for the immediate
- 26 preservation of the public peace, health, or safety, or support of the

- 1 state government and its existing public institutions, and shall take
- 2 effect immediately, except sections 6, 7, 9, and 10 of this act shall
- 3 take effect October 1, 1992.