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**SUBSTITUTE HOUSE BILL 2462**

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**State of Washington**

**52nd Legislature**

**1992 Regular Session**

**By** House Committee on State Government (originally sponsored by Representatives Pruitt, Bowman, Anderson, Franklin, Sprenkle, R. Meyers, Moyer, R. Fisher, Chandler, G. Fisher, Riley, Sheldon, Bray, Kremen, Ludwig, Spanel, J. Kohl, Cooper, H. Myers, Prentice, Valle, Basich, Morris, Rayburn, Dorn, Inslee, Horn, Orr, Rasmussen, Dellwo, Jacobsen, Ferguson, Paris, Winsley, Edmondson, Jones, Leonard, Ogden and Roland)

Read first time 02/07/92.

1 AN ACT Relating to accountability in state government; amending RCW  
2 43.09.050, 43.88.160, 44.28.085, 43.88.010, and 43.88.090; amending  
3 1987 c 480 s 3 (uncodified); adding a new section to chapter 43.06  
4 RCW; adding a new section to chapter 43.88 RCW; adding a new chapter to  
5 Title 43 RCW; creating new sections; and providing an effective date.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7 NEW SECTION. **Sec. 1.** The legislature finds that demand is  
8 growing for a new level of accountability in government. The public is  
9 asking its government whether desired results are actually  
10 accomplished, not just what volume of services is provided. Taxpayers  
11 want to know what value they are receiving for their money.  
12 Policymakers need more accurate information for setting policy and  
13 allocating scarce resources. Agency directors need better information  
14 on whether new and existing programs are effective. Mid-level managers

1 must be able to determine how efficiently they administer programs.  
2 Front-line employees must be given the necessary data and opportunity  
3 to suggest creative ways to improve program operations.

4 The legislature finds that ensuring accountability in government is  
5 a long-term process that will require a sustained and collaborative  
6 effort directed at developing an integrated, comprehensive  
7 accountability system that incorporates an ongoing cycle of policy  
8 planning, quality management, and program evaluation. It is the intent  
9 of the legislature that the state auditor, the legislative budget  
10 committee, and the commission for efficiency and accountability in  
11 government continue to perform responsibilities as currently defined in  
12 state law, except as amended by this act. However, establishing an  
13 integrated accountability system will require a collaborative effort  
14 between these existing evaluative entities and the public, the  
15 legislature, the governor, the office of financial management, and  
16 state agencies.

17 NEW SECTION. **Sec. 2.** For the purposes of this chapter, the  
18 following terms shall have the following meanings:

19 (1) "Performance audit" means an audit that determines the  
20 following: (a) Whether a government entity is acquiring, protecting,  
21 and using its resources economically and efficiently; (b) the causes of  
22 inefficiencies or uneconomical practices; (c) whether the entity has  
23 complied with laws and rules applicable to the program; (d) the extent  
24 to which the desired results or benefits established by the legislature  
25 are being achieved; and (e) the effectiveness of organizations,  
26 programs, activities, or functions.

27 (2) "Program evaluation" means the use of scientific research  
28 methods to determine the extent to which a program is achieving its  
29 legislative intent in terms of producing the effects expected. Program

1 evaluation seeks to make an objective judgment of the efficiency and  
2 effectiveness of programs in the context of their goals and objectives,  
3 with respect to their implementation, outcomes, and net impact. It  
4 includes the application of systematic methods to estimate the extent  
5 to which observed results, intended or unintended, are caused by  
6 program activities.

7 (3) "Success measures" means at least each of the following three  
8 different categories of indicators: (a) Indicators of service efforts,  
9 which include dollar cost inputs and nonmonetary resource inputs  
10 expended on a service during a particular period; (b) indicators of  
11 service accomplishments, which include outputs such as the amount of  
12 workload accomplished, and outcomes, including numeric indicators of  
13 program results and indicators of service quality; and (c) indicators  
14 that relate service efforts to service accomplishments, such as inputs  
15 divided by outputs or outcomes, and indexes of productivity or  
16 efficiency.

17 **Sec. 3.** 1987 c 480 s 3 (uncodified) is amended to read as follows:

18 To carry out the provisions of section 2, chapter 480, Laws of  
19 1987, the commission shall:

20 (1) (~~Prepare a list of~~) Identify selected programs funded by the  
21 state that will be subject to review by the commission(~~(. The list~~  
22 ~~shall include)~~) including programs that have a major fiscal impact on  
23 the state and where the commission determines that operational and  
24 organizational improvements are feasible. The reviews shall concentrate  
25 on identifying improvements that will result in increased program  
26 efficiency and effectiveness and reduced costs, greater accountability  
27 to the general public, increased information and data relative to  
28 governmental expenditures, and increased managerial competence and  
29 workforce productivity.

1       (2) ~~((Develop a four year plan for the orderly review of each~~  
2 ~~program identified under subsection (1) of this section. The plan~~  
3 ~~shall contain a timetable for the completion of each program review and~~  
4 ~~an estimate of the resources needed to carry out the reviews. The plan~~  
5 ~~shall be updated annually.~~

6       ~~(3) Secure private sector financial and other support for the~~  
7 ~~conduct of the reviews.~~

8       ~~(4))~~ Establish the scope of program reviews, select review teams  
9 and direct those teams to conduct the program reviews identified by the  
10 commission. The review teams shall report to the commission their  
11 findings and recommendations for organizational and operational  
12 improvements.

13       ~~((5))~~ (3) Decide upon recommendations for executive action or  
14 legislation necessary to implement the operational or organizational  
15 improvements developed by program review teams.

16       ~~((6) Submit the following reports to the legislature:~~

17       ~~(a) By December 31, 1987, a four year plan required by subsection~~  
18 ~~(2) of this section;~~

19       ~~(b))~~ (4) Provide to the legislature, upon completion of each  
20 program review, its recommendations for operational and organizational  
21 improvements for the program reviewed. The report shall include  
22 estimates of savings which may result from recommended legislative or  
23 executive action.

24       ~~((c) By December 31, 1988, a report summarizing recommendations of~~  
25 ~~the commission for legislative and executive actions to accomplish~~  
26 ~~operational and organizational improvements identified in completed~~  
27 ~~program reviews and any executive action initiated as a result of~~  
28 ~~findings of a program review. Thereafter,))~~ The commission shall  
29 report to the legislature annually, no later than December 31, on its  
30 progress ~~((toward completing the four year review plan))~~ and on its

1 recommendations for operational and organizational improvements in  
2 state government.

3 NEW SECTION. **Sec. 4.** There is created a government  
4 accountability task force to advise the legislature on establishing an  
5 integrated accountability system. The composition of the task force  
6 shall be as follows:

7 (1) Four members to be appointed by the governor, with at least one  
8 representative each from private sector business and industry, state  
9 employee labor unions, and public interest organizations;

10 (2) One representative from each of the four legislative caucuses,  
11 to be appointed by the president of the senate and the speaker of the  
12 house of representatives;

13 (3) The state auditor;

14 (4) The chair of the legislative budget committee;

15 (5) The director of the office of financial management;

16 (6) The superintendent of public instruction;

17 (7) The chair of the higher education coordinating board;

18 (8) The commissioner of public lands; and

19 (9) The chair of the transportation commission.

20 The chair of the task force shall be selected by its members. Staffing  
21 for the task force shall be provided by the office of financial  
22 management. The task force shall expire on June 30, 1998.

23 The major responsibility of the task force is to work toward  
24 development of an integrated, comprehensive program accountability  
25 system. Toward this end, the task force shall at a minimum:

26 (a) Recommend, by January 1995, strategies to support four broad  
27 categories of program accountability: (i) Compliance with the law in  
28 the use of resources; (ii) efficiency in the use of resources; (iii)  
29 effectiveness in meeting program goals and objectives; and (iv)

1 appropriateness of program activity in fulfilling the identified public  
2 need;

3 (b) Develop a state reporting process on program accountability  
4 that includes information on agency success measures in relation to the  
5 results-oriented goals and objectives set forth in the strategic  
6 planning process described in section 6 of this act and the budget  
7 process described in RCW 43.88.090. This reporting process should  
8 provide information on goals and success measures to the governor and  
9 to the legislature by January 1997;

10 (c) Develop a plan for internal and external performance audits of  
11 state agencies. This plan shall include identification of the proper  
12 roles for state agencies, the state auditor, the legislative budget  
13 committee, and the commission for efficiency and accountability in  
14 government in conducting these performance audits. The tasks force  
15 shall present this plan to the governor and to the legislature by  
16 January 1993.

17 NEW SECTION. **Sec. 5.** The office of financial management shall  
18 develop a state-wide program evaluation system. Toward this end, the  
19 office of financial management shall at a minimum:

20 (1) Provide technical assistance to agencies in initiating,  
21 conducting, and using the results of evaluations to improve programs;

22 (2) Share evaluation information and results;

23 (3) Develop standard definitions of commonly used program  
24 evaluation terms;

25 (4) Develop suggested guidelines for conducting program  
26 evaluations, including standards of practices and standards for  
27 evaluative tools;

28 (5) Assist in developing training programs in evaluation  
29 methodologies for state employees;

1 (6) Work toward establishing automated data systems that are  
2 readily accessible for evaluation purposes;

3 (7) Establish a clearinghouse for program evaluation results and  
4 information from other states and the federal government; and

5 (8) Develop methods of tracking success measures.

6 NEW SECTION. **Sec. 6.** A new section is added to chapter 43.06 RCW  
7 to read as follows:

8 (1) The office of financial management shall prepare a plan for the  
9 establishment of a strategic planning process for many of the key  
10 functional areas of state government. The key functional areas that  
11 must be accounted for in the strategic planning process are general  
12 government, health and human services, community and economic  
13 development, the environment and natural resources, transportation, K-  
14 12 education, and higher education. The strategic planning processes  
15 must include (a) the identification of key stakeholders and a means to  
16 involve them actively in the planning process; (b) the establishment of  
17 results-oriented goals and objectives for the biennium and for a six-  
18 year planning cycle; and (c) the development of indicators of success  
19 measures based on the identified goals and objectives, for each key  
20 functional area of state government. The plan shall provide for  
21 implementing the strategic planning process in July 1993, with specific  
22 results-oriented goals and objectives for each functional area to be  
23 presented to the legislature for its approval in January 1995. The  
24 office of financial management shall report to the legislature and to  
25 the governor on the status of the strategic planning process in January  
26 1994. In developing this plan, the office of financial management  
27 shall consult with the commissioner of public lands, the transportation  
28 commission, the superintendent of public instruction, and the higher  
29 education coordinating board.

1       **Sec. 7.** RCW 43.09.050 and 1979 c 151 s 91 are each amended to read  
2 as follows:

3       The auditor shall:

4       (1) Except as otherwise specifically provided by law, audit the  
5 accounts of all collectors of the revenue and other holders of public  
6 money required by law to pay the same into the treasury;

7       (2) In his or her discretion, inspect the books of any person  
8 charged with the receipt, safekeeping, and disbursement of public  
9 moneys;

10       (3) Inform the attorney general in writing of the necessity for  
11 (~~him~~) the attorney general to direct prosecutions in the name of the  
12 state for all official delinquencies in relation to the assessment,  
13 collection, and payment of the revenue, against all persons who, by any  
14 means, become possessed of public money or property, and fail to pay  
15 over or deliver the same, and against all debtors of the state;

16       (4) Give information in writing to the legislature, whenever  
17 required, upon any subject relating to the financial affairs of the  
18 state, or touching any duties of his or her office;

19       (5) Report to the director of financial management in writing the  
20 names of all persons who have received any moneys belonging to the  
21 state, and have not accounted therefor;

22       (6) Authenticate with his or her official seal papers issued from  
23 his or her office;

24       (7) Make his or her official report annually on or before the 31st  
25 of December(~~(-)~~)i

26       (8) Conduct performance audits of state agency programs.

27       **Sec. 8.** RCW 43.88.160 and 1991 c 358 s 4 are each amended to read  
28 as follows:



1 This section sets forth the major fiscal duties and  
2 responsibilities of officers and agencies of the executive branch. The  
3 regulations issued by the governor pursuant to this chapter shall  
4 provide for a comprehensive, orderly basis for fiscal management and  
5 control, including efficient accounting and reporting therefor, for the  
6 executive branch of the state government and may include, in addition,  
7 such requirements as will generally promote more efficient public  
8 management in the state.

9 (1) Governor; director of financial management. The governor,  
10 through the director of financial management, shall devise and  
11 supervise a modern and complete accounting system for each agency to  
12 the end that all revenues, expenditures, receipts, disbursements,  
13 resources, and obligations of the state shall be properly and  
14 systematically accounted for. The accounting system shall include the  
15 development of accurate, timely records and reports of all financial  
16 affairs of the state. The system shall also provide for central  
17 accounts in the office of financial management at the level of detail  
18 deemed necessary by the director to perform central financial  
19 management. The director of financial management shall adopt and  
20 periodically update an accounting procedures manual. Any agency  
21 maintaining its own accounting and reporting system shall comply with  
22 the updated accounting procedures manual and the rules of the director  
23 adopted under this chapter. An agency may receive a waiver from  
24 complying with this requirement if the waiver is approved by the  
25 director. Waivers expire at the end of the fiscal biennium for which  
26 they are granted. The director shall forward notice of waivers granted  
27 to the appropriate legislative fiscal committees. The director of  
28 financial management may require such financial, statistical, and other  
29 reports as the director deems necessary from all agencies covering any  
30 period.

1           (2) The director of financial management is responsible for  
2 quarterly reporting of primary operating budget drivers such as  
3 applicable workloads, caseload estimates, and appropriate unit cost  
4 data. These reports shall be transmitted to the legislative fiscal  
5 committees or by electronic means to the legislative evaluation and  
6 accountability program committee. Quarterly reports shall include  
7 actual monthly data and the variance between actual and estimated data  
8 to date. The reports shall also include estimates of these items for  
9 the remainder of the budget period.

10           (3) The director of financial management shall report at least  
11 annually to the appropriate legislative committees regarding the status  
12 of all appropriated capital projects, including transportation  
13 projects, showing significant cost overruns or underruns. If funds are  
14 shifted from one project to another, the office of financial management  
15 shall also reflect this in the annual variance report. Once a project  
16 is complete, the report shall provide a final summary showing estimated  
17 start and completion dates of each project phase compared to actual  
18 dates, estimated costs of each project phase compared to actual costs,  
19 and whether or not there are any outstanding liabilities or unsettled  
20 claims at the time of completion.

21           (4) In addition, the director of financial management, as agent of  
22 the governor, shall:

23           (a) Make surveys and analyses of agencies with the object of  
24 determining better methods and increased effectiveness in the use of  
25 manpower and materials; and the director shall authorize expenditures  
26 for employee training to the end that the state may benefit from  
27 training facilities made available to state employees;

28           (b) Report to the governor with regard to duplication of effort or  
29 lack of coordination among agencies;

1 (c) Review any pay and classification plans, and changes  
2 thereunder, developed by any agency for their fiscal impact: PROVIDED,  
3 That none of the provisions of this subsection shall affect merit  
4 systems of personnel management now existing or hereafter established  
5 by statute relating to the fixing of qualifications requirements for  
6 recruitment, appointment, or promotion of employees of any agency. The  
7 director shall advise and confer with agencies including appropriate  
8 standing committees of the legislature as may be designated by the  
9 speaker of the house and the president of the senate regarding the  
10 fiscal impact of such plans and may amend or alter said plans, except  
11 that for the following agencies no amendment or alteration of said  
12 plans may be made without the approval of the agency concerned:  
13 Agencies headed by elective officials;

14 (d) Fix the number and classes of positions or authorized man years  
15 of employment for each agency and during the fiscal period amend the  
16 determinations previously fixed by the director except that the  
17 director shall not be empowered to fix said number or said classes for  
18 the following: Agencies headed by elective officials;

19 (e) Provide for transfers and repayments between the budget  
20 stabilization account and the general fund as directed by appropriation  
21 and RCW 43.88.525 through 43.88.540;

22 (f) Promulgate regulations to effectuate provisions contained in  
23 subsections (a) through (e) hereof.

24 (5) The treasurer shall:

25 (a) Receive, keep, and disburse all public funds of the state not  
26 expressly required by law to be received, kept, and disbursed by some  
27 other persons: PROVIDED, That this subsection shall not apply to those  
28 public funds of the institutions of higher learning which are not  
29 subject to appropriation;

1 (b) Disburse public funds under the treasurer's supervision or  
2 custody by warrant or check;

3 (c) Keep a correct and current account of all moneys received and  
4 disbursed by the treasurer, classified by fund or account;

5 (d) Perform such other duties as may be required by law or by  
6 regulations issued pursuant to this law.

7 It shall be unlawful for the treasurer to issue any warrant or  
8 check for public funds in the treasury except upon forms duly  
9 prescribed by the director of financial management. Said forms shall  
10 provide for authentication and certification by the agency head or the  
11 agency head's designee that the services have been rendered or the  
12 materials have been furnished; or, in the case of loans or grants, that  
13 the loans or grants are authorized by law; or, in the case of payments  
14 for periodic maintenance services to be performed on state owned  
15 equipment, that a written contract for such periodic maintenance  
16 services is currently in effect and copies thereof are on file with the  
17 office of financial management; and the treasurer shall not be liable  
18 under the treasurer's surety bond for erroneous or improper payments so  
19 made: PROVIDED, That when services are lawfully paid for in advance of  
20 full performance by any private individual or business entity other  
21 than as provided for by RCW 42.24.035, such individual or entity other  
22 than central stores rendering such services shall make a cash deposit  
23 or furnish surety bond coverage to the state as shall be fixed in an  
24 amount by law, or if not fixed by law, then in such amounts as shall be  
25 fixed by the director of the department of general administration but  
26 in no case shall such required cash deposit or surety bond be less than  
27 an amount which will fully indemnify the state against any and all  
28 losses on account of breach of promise to fully perform such services:  
29 AND PROVIDED FURTHER, That no payments shall be made in advance for any  
30 equipment maintenance services to be performed more than three months

1 after such payment. Any such bond so furnished shall be conditioned  
2 that the person, firm or corporation receiving the advance payment will  
3 apply it toward performance of the contract. The responsibility for  
4 recovery of erroneous or improper payments made under this section  
5 shall lie with the agency head or the agency head's designee in  
6 accordance with regulations issued pursuant to this chapter. Nothing  
7 in this section shall be construed to permit a public body to advance  
8 funds to a private service provider pursuant to a grant or loan before  
9 services have been rendered or material furnished.

10 (6) The state auditor shall:

11 (a) Report to the legislature the results of current post audits  
12 that have been made of the financial transactions of each agency; to  
13 this end the auditor may, in the auditor's discretion, examine the  
14 books and accounts of any agency, official or employee charged with the  
15 receipt, custody or safekeeping of public funds. The current post  
16 audit of each agency may include a section on recommendations to the  
17 legislature as provided in (c) of this subsection.

18 (b) Give information to the legislature, whenever required, upon  
19 any subject relating to the financial affairs of the state.

20 (c) Make the auditor's official report on or before the thirty-  
21 first of December which precedes the meeting of the legislature. The  
22 report shall be for the last complete fiscal period and shall include  
23 at least the following:

24 Determinations as to whether agencies, in making expenditures,  
25 complied with the laws of this state(~~(: PROVIDED, That nothing in this~~  
26 ~~section may be construed to grant the state auditor the right to~~  
27 ~~perform performance audits. A performance audit for the purpose of~~  
28 ~~this section is the examination of the effectiveness of the~~  
29 ~~administration, its efficiency, and its adequacy in terms of the~~  
30 ~~programs of departments or agencies as previously approved by the~~

1 legislature.— The authority and responsibility to conduct such an  
2 examination shall be vested in the legislative budget committee as  
3 prescribed in RCW 44.28.085)).

4 (d) Be empowered to take exception to specific expenditures that  
5 have been incurred by any agency or to take exception to other  
6 practices related in any way to the agency's financial transactions and  
7 to cause such exceptions to be made a matter of public record,  
8 including disclosure to the agency concerned and to the director of  
9 financial management. It shall be the duty of the director of  
10 financial management to cause corrective action to be taken promptly,  
11 such action to include, as appropriate, the withholding of funds as  
12 provided in RCW 43.88.110.

13 (e) Promptly report any irregularities to the attorney general.

14 (7) The legislative budget committee may:

15 (a) Make post audits of the financial transactions of any agency  
16 and management surveys and program reviews as provided for in RCW  
17 44.28.085. To this end the committee may in its discretion examine the  
18 books, accounts, and other records of any agency, official, or  
19 employee.

20 (b) Give information to the legislature or any legislative  
21 committee whenever required upon any subject relating to the  
22 performance and management of state agencies.

23 (c) Make a report to the legislature which shall include at least  
24 the following:

25 (i) Determinations as to the extent to which agencies in making  
26 expenditures have complied with the will of the legislature and in this  
27 connection, may take exception to specific expenditures or financial  
28 practices of any agencies; and

29 (ii) Such plans as it deems expedient for the support of the  
30 state's credit, for lessening expenditures, for promoting frugality and

1 economy in agency affairs and generally for an improved level of fiscal  
2 management.

3 **Sec. 9.** RCW 44.28.085 and 1975 1st ex.s. c 293 s 15 are each  
4 amended to read as follows:

5 The legislative budget committee shall make management surveys and  
6 program reviews as to every public body, officer or employee subject to  
7 the provisions of RCW 43.09.290 through 43.09.340. The legislative  
8 budget committee may also make management surveys and program reviews  
9 of local school districts, intermediate school districts, and other  
10 units of local government receiving state funds as grants-in-aid or as  
11 shared revenues. Management surveys for the purposes of this section  
12 shall be an independent examination for the purpose of providing the  
13 legislature with an evaluation and report of the manner in which any  
14 public agency, officer, administrator, or employee has discharged the  
15 responsibility to faithfully, efficiently, and effectively administer  
16 any legislative purpose of the state. Program reviews for the purpose  
17 of this section shall be an examination of state or local government  
18 programs to ascertain whether or not such programs continue to serve  
19 their intended purposes, are conducted in an efficient and effective  
20 manner, or require modification or elimination: PROVIDED, That nothing  
21 in this section shall limit the power or duty of the state auditor to  
22 report to the legislature as directed by subsection (3) of RCW  
23 43.88.160 (~~as now or hereafter amended. The authority in this section~~  
24 ~~conferred excludes a like authority in the state auditor~~)).

25 The legislative budget committee shall receive a copy of each  
26 report of examination issued by the state auditor under RCW 43.09.310,  
27 shall review all such reports, and shall make such recommendations to  
28 the legislature and to the state auditor as it deems appropriate.

1       **Sec. 10.** RCW 43.88.010 and 1986 c 215 s 1 are each amended to read  
2 as follows:

3       It is the purpose of this chapter to establish an effective state  
4 budgeting, accounting, and reporting system for all activities of the  
5 state government, including both capital and operating expenditures and  
6 state program performance; to prescribe the powers and duties of the  
7 governor as these relate to securing such (~~fiscal~~) controls as will  
8 promote effective program and budget administration; and to prescribe  
9 the responsibilities of agencies of the executive branch of the state  
10 government.

11       It is the intent of the legislature that the powers conferred by  
12 this chapter, as amended, shall be exercised by the executive in  
13 cooperation with the legislature and its standing, special, and interim  
14 committees in its status as a separate and coequal branch of state  
15 government.

16       **Sec. 11.** RCW 43.88.090 and 1989 c 273 s 26 are each amended to  
17 read as follows:

18       (1) For purposes of developing budget proposals to the legislature,  
19 the governor shall have the power, and it shall be the governor's duty,  
20 to require from proper agency officials such detailed estimates and  
21 other information in such form and at such times as the governor shall  
22 direct. The estimates for the legislature and the judiciary shall be  
23 transmitted to the governor and shall be included in the budget without  
24 revision. The estimates for state pension contributions shall be based  
25 on the rates provided in chapter 41.45 RCW. Copies of all such  
26 estimates shall be transmitted to the standing committees on ways and  
27 means of the house and senate at the same time as they are filed with  
28 the governor and the office of financial management.



1       (2) (~~Estimates from each agency shall include goals and objectives~~  
2 ~~for each program administered by the agency. The goals and objectives~~  
3 ~~shall, whenever possible, be stated in terms of objective measurable~~  
4 ~~results.)) For the purpose of assessing program performance, each  
5 state agency shall establish results-oriented goals and objectives, and  
6 develop success measures based on these goals and objectives, for each  
7 major program in its budget. Each agency shall express the success  
8 measures in an objective, quantifiable, and measurable form unless  
9 permitted by the office of financial management to adopt a different  
10 standard.~~

11       The estimates shall include statements or tables which indicate, by  
12 agency, the state funds which are required for the receipt of federal  
13 matching revenues. The estimates shall be revised as necessary to  
14 reflect legislative enactments and adopted appropriations and shall be  
15 included with the initial biennial allotment submitted under RCW  
16 43.88.110.

17       (3) In the year of the gubernatorial election, the governor shall  
18 invite the governor-elect or the governor-elect's designee to attend  
19 all hearings provided in RCW 43.88.100; and the governor shall furnish  
20 the governor-elect or the governor-elect's designee with such  
21 information as will enable the governor-elect or the governor-elect's  
22 designee to gain an understanding of the state's budget requirements.  
23 The governor-elect or the governor-elect's designee may ask such  
24 questions during the hearings and require such information as the  
25 governor-elect or the governor-elect's designee deems necessary and may  
26 make recommendations in connection with any item of the budget which,  
27 with the governor-elect's reasons therefor, shall be presented to the  
28 legislature in writing with the budget document. Copies of all such  
29 estimates and other required information shall also be submitted to the  
30 standing committees on ways and means of the house and senate.

1        NEW SECTION.    **Sec. 12.**    A new section is added to chapter 43.88 RCW  
2 to read as follows:

3        It shall not be in order for either house of the legislature to  
4 consider any bill or amendment that provides for the authorization of  
5 appropriation of funds unless the bill or amendment specifies goals or  
6 objectives, and desired outcomes, for the appropriation.

7        NEW SECTION.    **Sec. 13.**        This act may be known and cited as the  
8 government accountability act of 1992.

9        NEW SECTION.    **Sec. 14.**        Sections 10 through 12 of this act shall  
10 take effect July 1, 1993, for the purpose of incorporating these  
11 sections into budget planning for the 1995-97 biennium.

12        NEW SECTION.    **Sec. 15.**        Sections 1, 2, 4, and 5 of this act  
13 shall constitute a new chapter in Title 43 RCW.