
ENGROSSED SUBSTITUTE HOUSE BILL 2553

State of Washington

52nd Legislature

1992 Regular Session

By House Committee on Transportation (originally sponsored by Representatives R. Fisher, Betrozoff, R. Meyers and Dellwo; by request of Governor Gardner)

Read first time 02/11/92.

1 AN ACT Relating to transportation appropriations; amending 1991
2 sp.s. c 15 s 1 (uncodified), 1991 sp.s. c 15 s 21 (uncodified), 1991
3 sp.s. c 15 s 5 (uncodified), 1991 sp.s. c 15 s 6 (uncodified), 1991
4 sp.s. c 15 s 14 (uncodified), 1991 sp.s. c 15 s 8 (uncodified), 1991
5 sp.s. c 15 s 9 (uncodified), 1991 sp.s. c 15 s 10 (uncodified), 1991
6 sp.s. c 15 s 11 (uncodified), 1991 sp.s. c 15 s 12 (uncodified), 1991
7 sp.s. c 15 s 13 (uncodified), 1991 sp.s. c 15 s 18 (uncodified), 1991
8 sp.s. c 15 s 23 (uncodified), 1991 sp.s. c 15 s 25 (uncodified), 1991
9 sp.s. c 15 s 28 (uncodified), 1991 sp.s. c 15 s 32 (uncodified), 1991
10 sp.s. c 15 s 33 (uncodified), 1991 sp.s. c 15 s 35 (uncodified), 1991
11 sp.s. c 15 s 36 (uncodified), 1991 sp.s. c 15 s 38 (uncodified), and
12 1991 sp.s. c 15 s 39 (uncodified), 1991 sp.s. c 15 s 57 (uncodified);
13 adding new sections to 1991 sp.s. c 15; and declaring an emergency.

14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

1 **Sec. 1.** 1991 sp.s. c 15 s 1 (uncodified) is amended to read as
2 follows:

3 The transportation budget of the state is hereby adopted and,
4 subject to the provisions hereinafter set forth, the several amounts
5 hereinafter specified, or as much thereof as may be necessary to
6 accomplish the purposes designated, are hereby appropriated from the
7 several accounts and funds hereinafter named to the designated state
8 agencies and offices for salaries, wages, and other expenses, for
9 capital projects, and for other specified purposes, including the
10 payment of any final judgments arising out of such activities, for the
11 period ending June 30, 1993. No moneys are provided in this act for
12 major relocation of the Washington state patrol (~~or the department of~~
13 ~~licensing~~). Any bill enacted during the 1991 or 1992 legislative
14 sessions requiring expenditure from a transportation related fund or
15 account that was not heard by either of the respective transportation
16 committees is not funded in this act.

17 **Sec. 2.** 1991 sp.s. c 15 s 21 (uncodified) is amended to read as
18 follows:

19 **FOR THE DEPARTMENT OF AGRICULTURE**

20 Motor Vehicle Fund---State Appropriation \$ 409,000

21 (~~(\$209,000 or as much thereof as is necessary, is appropriated~~
22 ~~from)) The motor vehicle fund state appropriation is provided solely
23 for the motor fuel quality testing program. Annual reports shall be
24 submitted to the legislative transportation committee commencing
25 January 15, ((1992)) 1993.~~

26 **Sec. 3.** 1991 sp.s. c 15 s 5 (uncodified) is amended to read as
27 follows:

1 **FOR THE COUNTY ROAD ADMINISTRATION BOARD**

2 Motor Vehicle Fund--County Arterial Preservation

3 Account--State Appropriation \$ ((22,427,000))
4 23,732,000

5 Motor Vehicle Fund--Rural Arterial Trust Account--

6 State Appropriation \$ 37,413,000

7 Motor Vehicle Fund--Private Local Appropriation . . \$ 62,409

8 Motor Vehicle Fund--State Appropriation \$ ((1,190,000))

9 1,241,420

10 TOTAL APPROPRIATION \$ ((61,030,000))

11 62,448,829

12 \$153,319 of the motor vehicle fund--county arterial preservation
13 account--state appropriation and \$153,319 of the motor vehicle fund--
14 rural arterial trust account--state appropriation, or as much thereof
15 as may be necessary, are provided solely to provide transportation
16 planning assistance to counties.

17 **Sec. 4.** 1991 sp.s. c 15 s 6 (uncodified) is amended to read as
18 follows:

19 **FOR THE TRANSPORTATION IMPROVEMENT BOARD**

20 Motor Vehicle Fund--Transportation Improvement

21 Account--State Appropriation \$ 104,000,000

22 Motor Vehicle Fund--Urban Arterial Trust Account--

23 State Appropriation \$ 51,848,000

24 TOTAL APPROPRIATION \$ 155,848,000

25 ~~((The legislative transportation committee shall evaluate methods
26 to improve legislative oversight of transportation improvement account
27 projects.))~~ The legislative transportation committee shall designate

1 an interim committee of house and senate transportation committee
2 members to evaluate the transportation improvement account and urban
3 arterial trust account programs of the transportation improvement board
4 to determine the appropriateness of project selection criteria and the
5 structure of the two programs based on current transportation needs.
6 Recommendations shall include but not be limited to changes to
7 selection criteria, changes to the method of implementing selection
8 criteria, changes in level of funding for the two programs, whether to
9 combine the small cities components of the two programs, suggested
10 limits on the obligation of funds, and methods to improve legislative
11 oversight of projects in terms of total cost and scope. The
12 recommendations shall be submitted to the legislative transportation
13 committee by December 15, 1992.

14 **Sec. 5.** 1991 sp.s. c 15 s 14 (uncodified) is amended to read as
15 follows:

16 **FOR THE LEGISLATIVE TRANSPORTATION COMMITTEE**

17 Motor Vehicle Fund--State Appropriation	\$	((3,028,000))
18		<u>2,825,000</u>
19 High Capacity Transportation Account--		
20 State Appropriation	\$	950,000
21 TOTAL APPROPRIATION	\$	((3,978,000))
22		<u>3,775,000</u>

23 (1) Of the high capacity transportation account appropriation
24 provided for in this section, \$550,000 is a reappropriation for
25 continuation of stage 1 of the public transportation study described in
26 section 12(4), chapter 298, Laws of 1990, and \$400,000 is for a portion
27 of the cost of stage 2.

1 (2) The appropriation provided for in section 41, chapter 15, Laws
2 of 1991 sp.s., includes funds to carry out the studies described in
3 section 12 (5) and (6), chapter 298, Laws of 1990: PROVIDED, That the
4 completion dates for both studies shall be June 30, 1993.

5 (3) The committee is authorized to conduct performance analysis and
6 other reviews of state transportation agencies and programs to ensure
7 that the agencies and programs: (a) Are being conducted in accordance
8 with legislative intent; (b) are being conducted in an efficient and
9 effective manner; and (c) continue to serve their intended purposes.
10 The findings and recommendations of any such reviews shall be reported
11 to the legislature.

12 **Sec. 6.** 1991 sp.s. c 15 s 8 (uncodified) is amended to read as
13 follows:

14 **FOR THE STATE PATROL--FIELD OPERATIONS BUREAU**

15 Motor Vehicle Fund--State Patrol Highway Account--

16 State Appropriation \$((~~131,301,000~~))
17 136,410,000

18 Motor Vehicle Fund--State Patrol Highway Account--

19 Federal Appropriation \$ 3,033,000

20 TOTAL APPROPRIATION \$((~~134,334,000~~))
21 139,443,000

22 The appropriations in this section are subject to the following
23 conditions and limitations: Any user of Washington state patrol
24 aircraft shall pay its pro rata share of all operating and maintenance
25 costs including capitalization.

26 **Sec. 7.** 1991 sp.s. c 15 s 9 (uncodified) is amended to read as
27 follows:

1 **FOR THE STATE PATROL--SUPPORT SERVICES BUREAU**

2 Motor Vehicle Fund--State Patrol Highway Account--

3 State Appropriation \$ ((52,914,000))
4 52,718,000

5 **Sec. 8.** 1991 sp.s. c 15 s 10 (uncodified) is amended to read as
6 follows:

7 **FOR THE DEPARTMENT OF LICENSING--VEHICLE SERVICES**

8 Motor Vehicle Fund--State Appropriation \$ ((47,105,000))
9 45,695,000

10 General Fund--Marine Fuel Tax Refund Account--

11 State Appropriation \$ 25,000

12 General Fund--Wildlife Account--State Appropriation \$ ((502,000))
13 504,000

14 TOTAL APPROPRIATION \$ ((47,632,000))
15 46,224,000

16 ~~((The legislature recognizes the need to address issues remaining~~
17 ~~unresolved from the 1991 title and registration study required by the~~
18 ~~legislature and the governor. The intent of the legislature is to~~
19 ~~better align the fee structure with the costs associated with providing~~
20 ~~services for the state. Evidence from the 1991 study indicates~~
21 ~~inequities exist in cost recovery and/or profits realized between large~~
22 ~~and small county auditors and their subagents. Further, no policy~~
23 ~~exists regarding how counties treat excess revenues generated from~~
24 ~~providing this service. The Washington association of counties, the~~
25 ~~Washington association of county officials, representatives of the~~
26 ~~subagents, and the department of licensing, under the direction of the~~
27 ~~legislative transportation committee, shall report to the legislative~~

1 General Fund--Public Safety and Education Account--
2 State Appropriation \$ ((418,000))
3 406,000
4 TOTAL APPROPRIATION \$ ((9,780,000))
5 9,503,000

6 **Sec. 11.** 1991 sp.s. c 15 s 13 (uncodified) is amended to read as
7 follows:

8 **FOR THE DEPARTMENT OF LICENSING--INFORMATION SYSTEMS**

9 General Fund--Wildlife Account--State Appropriation \$ ((56,000))
10 53,000
11 Highway Safety Fund--State Appropriation \$ ((3,506,000))
12 5,909,000
13 Highway Safety Fund--Motorcycle Safety Education
14 Account--State Appropriation \$ ((58,000))
15 55,000
16 Motor Vehicle Fund--State Appropriation \$ ((5,961,000))
17 9,559,000
18 General Fund--Public Safety and Education Account--
19 State Appropriation \$ ((252,000))
20 241,000
21 TOTAL APPROPRIATION \$ ((9,833,000))
22 15,817,000

23 The appropriation for the licensing application migration project
24 (LAMP) is conditioned upon compliance with the provisions of section
25 ((54 of chapter 15, Laws of 1991 sp.s)) 26 of this act. If section 26
26 of this act is not enacted during the 1992 legislative session, then
27 the appropriation for the licensing application migration project shall
28 lapse.

1 activity and provide concurrent economic growth while protecting the
2 scenic and recreational quality surrounding state highways.

3 **Sec. 14.** 1991 sp.s. c 15 s 23 (uncodified) is amended to read as
4 follows:

5 **FOR THE DEPARTMENT OF TRANSPORTATION--HIGHWAY CONSTRUCTION--PROGRAM B**

6	Motor Vehicle Fund--State Appropriation	\$ ((42,000,000))
7		<u>47,000,000</u>
8	Motor Vehicle Fund--Federal Appropriation	\$((407,000,000))
9		<u>452,000,000</u>
10	Motor Vehicle Fund--Local Appropriation	\$ 8,000,000
11	TOTAL APPROPRIATION	\$((457,000,000))
12		<u>507,000,000</u>

13 The appropriations in this section are provided for the location,
14 design, right of way, and construction of state highway projects on
15 the interstate system designated as category "B" under RCW 47.05.030.
16 The appropriations in this section are subject to the following
17 conditions and limitations:

18 (1) ((\$42,000,000)) \$47,000,000 of the motor vehicle fund--state
19 appropriation includes a maximum of ((\$32,000,000)) \$37,000,000 in
20 proceeds from the sale of bonds authorized by RCW 47.10.790 and
21 47.10.801: PROVIDED, That the transportation commission may authorize
22 the use of current revenues available to the department of
23 transportation in lieu of bond proceeds for any part of the state
24 appropriation.

25 (2) Should cash flow demands exceed the motor vehicle fund--federal
26 appropriation, the motor vehicle fund--state appropriation is increased
27 proportionally to provide matching state funds from the sale of bonds
28 authorized by RCW 47.10.801 and 47.10.790 not to exceed \$10,000,000 and

1 it is understood that the department shall seek authority to expend
2 unanticipated receipts for the federal portion.

3 (3) It is further recognized that the department may make use of
4 federal cash flow obligations on interstate construction contracts in
5 order to complete the interstate highway system as expeditiously as
6 possible.

7 (4) It is the intent of the legislature that the department shall
8 place special emphasis on delivering the HOV projects contained in the
9 document dated March, 1991, entitled "Puget Sound HOV Core Lane Needs:
10 2000". The department shall report progress on program delivery to the
11 legislative transportation committee by November 1, 1991 and December
12 1, 1992.

13 **Sec. 15.** 1991 sp.s. c 15 s 25 (uncodified) is amended to read as
14 follows:

15 **FOR THE DEPARTMENT OF TRANSPORTATION--HIGHWAY CONSTRUCTION--PROGRAM C**

16 Motor Vehicle Fund--State Appropriation	\$ ((66,800,000))
17	<u>72,300,000</u>
18 Transportation Fund--State Appropriation	\$((119,000,000))
19	<u>115,500,000</u>
20 Motor Vehicle Fund--Federal Appropriation	\$ 16,000,000
21 Motor Vehicle Fund--Local Appropriation	\$ 4,000,000
22 TOTAL APPROPRIATION	\$((205,800,000))
23	<u>207,800,000</u>

24 The appropriations in this section are provided for the location,
25 design, right of way acquisition, and construction of state highway
26 projects designated as category "C" under RCW 47.05.030.

27 In order to accommodate the federal 1991 intermodal surface
28 transportation efficiency act, the department of transportation may

1 transfer dollar for dollar from the motor vehicle fund--state
 2 appropriation to the motor vehicle fund--federal appropriation. The
 3 department is authorized to proceed with construction of rest areas
 4 provided local and/or private contributions of at least forty percent
 5 of total project costs are made. The department is further authorized
 6 to construct rest areas if the department successfully obtains federal
 7 funds from either the federal "Scenic Byways" grant program and/or the
 8 "Transportation Enhancement Activities" program. If such federal funds
 9 are obtained, the department of transportation may transfer dollar for
 10 dollar from the motor vehicle fund--state appropriation to the motor
 11 vehicle fund--federal appropriation.

12 **Sec. 16.** 1991 sp.s. c 15 s 28 (uncodified) is amended to read as
 13 follows:

14 **FOR THE DEPARTMENT OF TRANSPORTATION--HIGHWAY MANAGEMENT AND**
 15 **FACILITIES--PROGRAM D**

16	Motor Vehicle Fund--State Appropriation	\$	39,302,000
17	<u>Transportation Fund--State Appropriation</u>	<u>\$</u>	<u>150,000</u>
18	Motor Vehicle Fund--Transportation Capital Facilities		
19	Account--State Appropriation	\$	((33,149,000))
20			<u>36,634,000</u>
21	TOTAL APPROPRIATION	\$	((72,451,000))
22			<u>76,086,000</u>

23 The appropriations in this section are subject to the following
 24 conditions and limitations:

25 (1) \$1,700,000 of the transportation capital facilities account--
 26 state appropriation is contingent upon the sale of bonds authorized in
 27 RCW 47.02.120.

1 (2) The transportation capital facilities account--state
2 appropriation will be funded by a state treasurer revenue transfer of
3 ((\$31,449,000)) \$34,934,000 from the motor vehicle fund to the
4 transportation capital facilities account.

5 ~~((3) No later than August, 1991, the department shall present a
6 comprehensive plan to the legislative transportation committee for
7 creation of an urban mobility office including recommendations on HOV
8 programs, growth management, the freeway and arterial management effort
9 (FAME), and other associated programs or activities. The plan shall
10 include recommended methods for quantifying reductions in congestion.))~~

11 **Sec. 17.** 1991 sp.s. c 15 s 32 (uncodified) is amended to read as
12 follows:

13 **FOR THE DEPARTMENT OF TRANSPORTATION--NONINTERSTATE BRIDGES--PROGRAM H**

14 Motor Vehicle Fund--State Appropriation	\$	53,200,000
15 Motor Vehicle Fund--Federal Appropriation	\$	52,400,000
16 Motor Vehicle Fund--Local Appropriation	\$	1,000,000
17 TOTAL APPROPRIATION	\$	106,600,000

18 The appropriations in this section are provided to preserve the
19 structural and operating integrity of existing bridges. It is the
20 intent of the legislature that this appropriation does not commit the
21 legislature to the transportation commission's proposed twenty-year
22 bridge program.

23 In order to accommodate the federal 1991 intermodal surface
24 transportation efficiency act the department of transportation may
25 transfer dollar for dollar from the motor vehicle fund--state
26 appropriation to the motor vehicle fund--federal appropriation.

1 **Sec. 18.** 1991 sp.s. c 15 s 33 (uncodified) is amended to read as
2 follows:

3 **FOR THE DEPARTMENT OF TRANSPORTATION--HIGHWAY MAINTENANCE AND**
4 **OPERATIONS--PROGRAM M**

5 Motor Vehicle Fund--State Appropriation	\$((215,160,000))
6	<u>217,750,000</u>
7 Motor Vehicle Fund--Local Appropriation	\$ 750,000
8 TOTAL APPROPRIATION	\$((215,910,000))
9	<u>218,500,000</u>

10 (~~The department shall place emphasis on the development and~~
11 ~~construction of rest areas. The department shall establish criteria~~
12 ~~for prioritizing rest area construction state wide. The department~~
13 ~~shall report the criteria and priority array to the legislative~~
14 ~~transportation committee by August 1, 1991.))~~

15 The department may, as part of its regular maintenance program,
16 begin correcting existing fish passage barriers.

17 Up to \$742,000 is provided for the incident response program. This
18 program may not be used to compete with private industry in removing or
19 relocating vehicles, but shall be for the purpose of assisting in
20 coordinating the response of both public and private efforts to clear
21 obstructions in an efficient manner.

22 **Sec. 19.** 1991 sp.s. c 15 s 35 (uncodified) is amended to read as
23 follows:

24 **FOR THE DEPARTMENT OF TRANSPORTATION--TRANSPORTATION MANAGEMENT AND**
25 **SUPPORT--PROGRAM S**

26 Transportation Fund--State Appropriation	\$ 700,000
27 Motor Vehicle Fund--Puget Sound Capital Construction	
28 Account--State Appropriation	\$ 465,000

1 Motor Vehicle Fund--Puget Sound Ferry Operations
2 Account--State Appropriation \$ 885,000
3 Motor Vehicle Fund--State
4 Appropriation \$ ((33,770,000))
5 33,855,000
6 TOTAL APPROPRIATION \$ ((35,820,000))
7 35,905,000

8 **Sec. 20.** 1991 sp.s. c 15 s 36 (uncodified) is amended to read as
9 follows:

10 **FOR THE DEPARTMENT OF TRANSPORTATION--PLANNING, RESEARCH, AND PUBLIC**
11 **TRANSPORTATION--PROGRAM T**

12 For public transportation and rail programs:

13 Transportation Fund--State Appropriation \$ ((8,295,000))
14 9,849,000
15 Transportation Fund--Federal/Local Appropriation . \$ ((5,518,000))
16 5,735,000

17 High Capacity Transportation Account--

18 State Appropriation \$ 15,640,000

19 For planning and research:

20 Motor Vehicle Fund--State Appropriation \$ 17,830,000
21 Motor Vehicle Fund--Federal Appropriation \$ 9,000,000
22 TOTAL APPROPRIATION \$ ((56,283,000))
23 58,054,000

24 The appropriations in this section are subject to the following
25 conditions and limitations:

26 (1) (~~By December 15, 1991, the department of transportation, in~~
27 ~~cooperation with local units of government and Amtrak, shall submit to~~
28 ~~the legislative transportation committee a program to improve Amtrak~~

1 ~~services in Washington. The program may include but is not limited to~~
2 ~~the following:~~

3 ~~(a) Improvements to tracks, grade crossings, and signal systems~~
4 ~~necessary to increase operating speeds. In developing these~~
5 ~~recommendations, the department shall involve the utilities and~~
6 ~~transportation commission and other affected state and local agencies;~~

7 ~~(b) Station improvements;~~

8 ~~(c) Resumption of service between Seattle, Washington, and~~
9 ~~Vancouver, British Columbia; and~~

10 ~~(d) New or additional service on other routes for which there is~~
11 ~~adequate demand and reasonable opportunity for cost recovery)) The~~
12 ~~appropriation in this section contains up to \$5,000,000 transportation~~
13 ~~fund--state to implement the recommendations of the 1991 amtrak study~~
14 ~~to improve amtrak services in Washington, including station and~~
15 ~~crossing improvements.~~

16 ~~(2) ((Funds are provided for acquisition of rail rights of way~~
17 ~~under RCW 47.76.140: PROVIDED, That funds expended for the Stampede~~
18 ~~Pass corridor connecting Ravensdale in King County and Cle Elum in~~
19 ~~Kittitas County may be expended only if the corridor is acquired~~
20 ~~jointly with the city of Tacoma. The department shall enter into an~~
21 ~~agreement with the City of Tacoma to develop appropriate restrictions~~
22 ~~on the use of the right of way designed to protect Tacoma's Green River~~
23 ~~water supply. Following acquisition, the department may not expend or~~
24 ~~authorize the expenditure of funds for improvements to tracks, bridges,~~
25 ~~and associated elements without prior legislative approval. Funds may~~
26 ~~be expended for necessary maintenance and preservation, such as fire~~
27 ~~and weed control. This appropriation shall lapse if \$1,100,000 is not~~
28 ~~reappropriated for the purchase of corridors from the essential rail~~
29 ~~banking account.~~

1 ~~(3))~~ Moneys in this appropriation for the Spokane intermodal
2 transportation center may be expended only after the Washington state
3 transportation commission has received funding commitments from all
4 other project participants.

5 ~~((4))~~ (3) Of the amount provided for regional transportation
6 planning organizations, funds not allocated to such organizations may
7 be used for a discretionary grant program for special regional planning
8 projects, to be administered by the department of transportation.

9 ~~((5))~~ (4) The amount provided for implementation of the universal
10 bus pass program at the University of Washington shall be expended
11 solely for one-time infrastructure costs for modification of roads to
12 accommodate buses, modification of parking facilities, bus shelters,
13 security lighting for night shuttle programs, and bike storage
14 facilities. It is the intent of the legislature that comparable
15 comprehensive programs be developed in the near future for all
16 universities and colleges within the greater Seattle area. To that
17 end, Metro, community transit and Pierce transit, and Seattle area
18 colleges and universities shall work together and submit a plan to the
19 legislative transportation committee identifying potential services,
20 costs and implementation schedules. The plan shall be submitted by
21 November 1992.

22 (5) In order to accommodate the federal 1991 intermodal surface
23 transportation efficiency act the department of transportation may
24 transfer dollar for dollar from the motor vehicle fund--state
25 appropriation to the motor vehicle fund--federal appropriation.

26 (6) The legislature finds that there is a significant state
27 interest in transportation systems and facilities that serve regional
28 and state-wide travel. Further, the state growth management act gives
29 local governments significant authority to develop plans for all
30 transportation systems, including regional and state-wide facilities.

1 While the department of transportation and the transportation
2 commission have broad authority to develop state-wide transportation
3 plans, the relationship between these plans and local growth management
4 plans is unclear.

5 The department of transportation is directed to report to the 1993
6 legislature on a proposed definition of transportation issues of state-
7 wide significance, the recommended role of the state, regions, and
8 local governments in addressing these issues, and a proposed process
9 for their inclusion in local comprehensive plans. The department shall
10 involve local governments, regional transportation planning
11 organizations, and the department of community development in the
12 development of these recommendations.

13 **Sec. 21.** 1991 sp.s. c 15 s 38 (uncodified) is amended to read as
14 follows:

15	FOR THE DEPARTMENT OF TRANSPORTATION--MARINE CONSTRUCTION--PROGRAM W	
16	Motor Vehicle Fund--Puget Sound Capital Construction	
17	Account--State Appropriation	\$((107,324,000))
18		<u>117,324,000</u>
19	Motor Vehicle Fund--Puget Sound Capital Construction	
20	Account--Federal Appropriation	\$ 16,937,000
21	Motor Vehicle Fund--Puget Sound Capital Construction	
22	Account--Private/Local Appropriation	\$ 1,500,000
23	TOTAL APPROPRIATION	\$((125,761,000))
24		<u>135,761,000</u>

25 The appropriations in this section are provided for improving the
26 Washington state ferry system, including, but not limited to, vessel
27 acquisition, vessel construction, major and minor vessel improvements,

1 and terminal construction and improvements. The appropriations in this
2 section are subject to the following conditions and limitations:

3 The appropriations in this section are provided to carry out only
4 the projects in the department of transportation's 1991-93 biennial
5 budget request dated March 1991, as approved by the transportation
6 commission. The department of transportation shall revise these
7 projects to reconcile them with the 1989-91 actual expenditures within
8 sixty days of the beginning of the biennium. The department shall also
9 reevaluate such projects, based on the findings and recommendations of
10 the April 5, 1991, Final Report by Booz.Allen, Hamilton and M.
11 Rosenblatt and Son, Inc. on the Washington State Ferries' Vessel
12 Refurbishment Programs, and, if appropriate, make the necessary project
13 revisions, after consultation with the legislative transportation
14 committee, prior to September 1, 1991.

15 The Puget Sound capital construction account--state appropriation
16 includes the reappropriation of \$18,965,000 and \$15,000,000 in proceeds
17 from the sale of bonds authorized by RCW 47.60.560 and \$10,000,000 in
18 proceeds from the sale of bonds authorized by House Bill No. 2896, Laws
19 of 1992: PROVIDED, That the department of transportation may use
20 current revenues available to the Puget Sound capital construction
21 account in lieu of bond proceeds for any part of the state
22 appropriation.

23 The appropriation in this section contains an amount for
24 prerefurbishment inspections as identified in Recommendation 8 of the
25 April 5, 1991, Final Report by Booz.Allen, Hamilton and M. Rosenblatt
26 and Son, Inc. on the Washington State Ferries' Vessel Refurbishment
27 Programs.

28 The Puget Sound capital construction account--state appropriation
29 includes \$1,082,000 to be expended solely for the design of a jumbo
30 class automobile ferry vessel.

1 The department shall consult the legislative transportation
2 committee regarding the expenditure of moneys appropriated in this
3 section and shall provide the committee with a monthly report
4 concerning the status of the capital program authorized in this
5 section.

6 \$300,000 of the Puget Sound capital construction account--state
7 appropriation is provided to implement Recommendation Numbers 7 and 19
8 of the April 5, 1991, Final Report by Booz.Allen, Hamilton and M.
9 Rosenblatt and Son, Inc. on the Washington State Ferries' Vessel
10 Refurbishment Programs. Of that amount \$200,000 is provided for
11 implementing a formal hazardous materials program and \$100,000 is
12 provided for audiogauge steel testing.

13 The department of transportation shall establish a task force to
14 assess and oversee the implementation of the recommendations contained
15 in the April 5, 1991, Final Report by Booz.Allen, Hamilton and M.
16 Rosenblatt and Son, Inc. on the Washington State Ferries' Vessel
17 Refurbishment Programs. The task force shall be comprised of
18 department of transportation management, representatives of Washington
19 state ferry system employee organizations, the shipbuilding industry,
20 the legislative transportation committee, and any other entity or
21 individual as deemed appropriate by the department. The task force
22 shall provide a progress report to the legislative transportation
23 committee by December 1, 1991 and December 1, 1992.

24 In order to accommodate the federal 1991 intermodal surface
25 transportation efficiency act, the department may transfer on a dollar
26 for dollar basis, motor vehicle fund--Puget Sound capital construction
27 account--state appropriation to the motor vehicle fund--Puget Sound
28 capital construction account--federal appropriation.

1 **Sec. 22.** 1991 sp.s. c 15 s 39 (uncodified) is amended to read as
2 follows:

3 **FOR THE DEPARTMENT OF TRANSPORTATION--MARINE--PROGRAM X**

4 Marine Operating Fund--State Appropriation \$((~~204,767,000~~))
5 205,754,039

6 The appropriation in this section is subject to the following
7 conditions and limitations:

8 (1) The marine operating fund is hereby created in the state
9 treasury.

10 To fund the appropriations in this act, the department shall
11 transfer operating subsidies from the Puget Sound ferry operations
12 account and ferry user revenues from the ferry system revolving account
13 to the marine operating fund.

14 The department shall transfer moneys from the ferry system
15 revolving account to the marine operating fund so as to minimize the
16 need for revenues from the Puget Sound ferry operations account during
17 June of each respective fiscal year in support of the expenditures
18 necessary for the operation and maintenance of the state ferry system
19 as authorized in this section.

20 (2) The appropriation is based on the budgeted expenditure of
21 \$24,562,547 for vessel operating fuel in the 1991-93 biennium. If the
22 actual cost of fuel is less than this budgeted amount, the excess
23 amount shall not be expended. If the actual cost exceeds this amount,
24 the department shall request a supplemental appropriation.

25 (3) The appropriation contained in this section provides for the
26 compensation of ferry employees, including increases. The expenditures
27 for compensation paid to ferry employees during the 1991-93 biennium
28 shall not exceed ((~~\$135,862,000~~)) \$136,582,000 plus a dollar amount, as
29 prescribed by the office of financial management, that is equal to any

1 insurance benefit increase granted general government employees in
2 excess of \$256.07 a month annualized per eligible marine employee
3 multiplied by the number of eligible marine employees for the
4 respective fiscal year, a dollar amount as prescribed by the office of
5 financial management for salary increases during the 1991-93 biennium,
6 and a dollar amount as prescribed by the office of financial management
7 for costs associated with pension amortization charges and cost of
8 living allowances. For the purposes of this section, the expenditures
9 for compensation paid to ferry employees shall be limited to salaries
10 and wages and employee benefits as defined in the office of financial
11 management's policies, regulations, and procedures named under objects
12 of expenditure "A" and "B" (7.2.6.2). Of the ((~~\$135,862,000~~))
13 \$136,582,000 provided for compensation, plus the prescribed insurance
14 benefit, pension, and salary increase dollar amount:

15 (a) The maximum dollar amount that shall be allocated from the
16 governor's compensation salary appropriation is in addition to the
17 appropriation contained in this section and may be used to increase
18 compensation costs, effective January 1, 1992;

19 (b) The maximum dollar amount that shall be allocated from the
20 governor's compensation salary appropriation is in addition to the
21 appropriation contained in this section and shall be used to maintain
22 any 1991-92 compensation increase and may be used to increase
23 compensation costs, effective January 1, 1993.

24 In no event may the June 30, 1992, hourly salary rate increase
25 exceed any average hourly salary rate increase granted during the 1991-
26 92 fiscal year.

27 In no event may the June 30, 1993, hourly salary rate increase
28 exceed any salary rate increase granted during the 1992-93 fiscal year.

29 (c) The prescribed insurance benefit increase dollar amount that
30 shall be allocated from the governor's compensation insurance benefits

1 appropriation is in addition to the appropriation contained in this
2 section and may be used to increase compensation costs, effective July
3 1, 1991;

4 (d) The prescribed insurance benefit increase dollar amount that
5 shall be allocated from the governor's compensation insurance benefits
6 appropriation is in addition to the appropriation contained in this
7 section and may be used to increase compensation costs, effective July
8 1, 1992.

9 (4) The intent of the legislature is to eliminate the current
10 passenger-only service between Seattle and Bremerton. The
11 transportation commission is responsible for evaluating other potential
12 passenger-only routes and determining the location of a new passenger-
13 only route. The transfer of the Seattle/Bremerton passenger-only
14 vessel to a new route should be implemented as soon as it is feasible.

15 (5) The appropriation in this section includes \$1,091,290 for an
16 additional eight-hour automobile ferry service between Seattle and
17 Bremerton during the 1992-93 fiscal period commencing with the
18 elimination of the passenger only service.

19 (6) The department of transportation shall provide the legislative
20 transportation committee with a monthly report concerning the status of
21 the operating program authorized in this section.

22 (7) The transportation commission is directed to continue its
23 evaluation of passenger-only vessel designs capable of providing high
24 speed service between Seattle and Bremerton. The commission shall
25 provide the legislative transportation committee with a report
26 concerning the status of the evaluation by September 30, 1991 and
27 December 1, 1992.

28 **Sec. 23.** 1991 sp.s. c 15 s 57 (uncodified) is amended to read as
29 follows:

1 **FOR THE WASHINGTON STATE PATROL--CAPITAL**

2 As used in this section, "St Patrol Hiwy Acct" means the State
 3 Patrol Highway Account.

4 (1) Design and construct WSP/DOL district offices-Tacoma (90-2-013)

	Reappropriation	Appropriation
6 St Patrol Hiwy Acct		5,413,000
7 Motor Vehicle Acct--State		924,000
8 Highway Safety Fund--State		924,000
9 Total Appropriation		7,261,000
10 Project	Estimated	Estimated
11 Costs	Costs	Total
12 Through	7/1/91 and	Costs
13 6/30/91	Thereafter	
14 750,000		8,011,000

15 (2) Design new agency headquarters-Olympia (90-2-040)

	<u>Reappropriation</u>	<u>Appropriation</u>
17 <u>St Patrol Const Acct</u>		<u>33,020,000</u>
18 <u>Project</u>	<u>Estimated</u>	<u>Estimated</u>
19 <u>Costs</u>	<u>Costs</u>	<u>Total</u>
20 <u>Through</u>	<u>7/1/91 and</u>	<u>Costs</u>
21 <u>6/30/91</u>	<u>Thereafter</u>	
22 36,420,000		<u>36,420,000</u>

23 The moneys provided by the appropriation in this subsection are to
 24 be used for the building component only. The money appropriated by
 25 this subsection shall lapse unless the bond authorization in ESHB 1810,
 26 or any other similar bond authorization, is enacted during the 1992
 27 legislative session.

28 (3) Complete Construction District Headquarters-Everett
 29 (90-2-018)

	Reappropriation	Appropriation
31 St Patrol Hiwy Acct	3,200,000	<u>1,300,000</u>
32 Project	Estimated	Estimated
33 Costs	Costs	Total
34 Through	7/1/91 and	Costs
35 6/30/91	Thereafter	
36 300,000	((3,200,000))	((3,500,000))
37	<u>4,500,000</u>	<u>4,800,000</u>

1	(4) Replace underground storage tanks-Ten locations (92-1-002)		
2		Reappropriation	Appropriation
3	St Patrol Hiwy Acct		((1,656,000))
4			<u>1,469,000</u>
5	Project	Estimated	Estimated
6	Costs	Costs	Total
7	Through	7/1/91 and	Costs
8	6/30/91	Thereafter	
9	376,000		((2,032,000))
10			<u>1,932,000</u>
11	(5) Minor works (92-2-004)		
12		Reappropriation	Appropriation
13	St Patrol Hiwy Acct		((435,000))
14			<u>278,000</u>
15	Project	Estimated	Estimated
16	Costs	Costs	Total
17	Through	7/1/91 and	Costs
18	6/30/91	Thereafter	
19	1,654,000	((759,200))	((2,848,200))
20		<u>602,200</u>	<u>2,691,200</u>
21	(6) Property acquisition for communications site-Maple Falls		
22	(92-2-0064)		
23		Reappropriation	Appropriation
24	St Patrol Hiwy Acct		17,000
25	Project	Estimated	Estimated
26	Costs	Costs	Total
27	Through	7/1/91 and	Costs
28	6/30/91	Thereafter	
29		<u>17,000</u>	17,000
30	(7) BAW FAW replacement communication tower (92-2-010)		
31		Reappropriation	Appropriation
32	St Patrol Hiwy Acct		((234,000))
33			<u>184,000</u>
34	Project	Estimated	Estimated
35	Costs	Costs	Total
36	Through	7/1/91 and	Costs
37	6/30/91	Thereafter	
38		<u>184,000</u>	((234,000))
39			<u>184,000</u>

1 The state patrol and the department of licensing shall coordinate
2 their activities when siting facilities. This coordination shall
3 result in the colocation of driver and vehicle licensing and vehicle
4 inspection service facilities whenever possible.

5 The department and state patrol shall explore alternative state
6 services, such as vehicle emission testing, that would be feasible to
7 colocate in these joint facilities. The department and state patrol
8 shall reach agreement with the department of transportation for the
9 purposes of offering department of transportation permits at these one-
10 stop transportation centers. All services provided by the department
11 or the state patrol at these transportation service facilities shall be
12 provided at cost to the participating agencies.

13 In those instances where the community need or the agencies needs
14 do not warrant colocation this proviso shall not apply.

15 NEW SECTION. **Sec. 24.** A new section is added to 1991 sp.s. c 15
16 to read as follows:

17 **FOR THE WASHINGTON STATE PATROL**

18 General Fund--State Appropriation Transfer:

19 For transfer to state patrol highway account . . . \$ 1,100,000

20 The appropriation in this section is provided to reimburse from the
21 general fund up to \$1,100,000 to the state patrol highway account for
22 the general fund share of the design costs contained in section 29(3),
23 chapter 14, Laws of 1991 sp. sess. for the Washington state patrol
24 headquarters facility, should funding for construction of the patrol
25 headquarters not be enacted during the 1991-93 biennium. The amount to
26 be transferred shall be based on actual project expenditures and the
27 pro rata share between parking and nonparking components of the
28 building as projected by the design consultant.

1 NEW SECTION. **Sec. 25.** A new section is added to 1991 sp.s. c 15
2 to read as follows:

3 **FOR DEPARTMENT OF TRANSPORTATION**

4 Motor Vehicle Fund--State Appropriation Transfer:

5 For transfer to transportation equipment fund . . . \$ 146,000

6 This appropriation is provided to replace equipment lost and other
7 associated costs in the Kent maintenance facility fire.

8 NEW SECTION. **Sec. 26.** A new section is added to 1991 sp.s. c 15
9 to read as follows:

10 Agencies shall comply with the following requirements regarding
11 information technology projects if directed to do so by specific
12 appropriation proviso within this act. In addition to these provisos
13 agencies shall comply with all department of information services
14 requirements.

15 It is the intent of the legislature that information technology
16 projects in state government be managed and completed successfully.
17 Information technology projects should be divided into distinct phases.
18 Each phase of a project should be successfully completed before
19 subsequent phases are commenced, unless an alternative plan is approved
20 by the department of information services, office of financial
21 management, and legislative transportation committee. In addition to
22 the post-implementation review, reviews using oversight and quality
23 assurance measures are to be conducted throughout the project.

24 The legislature, department of information services and office of
25 financial management, should evaluate each project's scope, duration,
26 and risk in determining whether appropriations should be for a fiscal
27 year or a biennium, and whether specific phases or the entire project
28 can be accomplished within a specified time period.

1 Work shall not commence on any task in a subsequent phase of a
2 project until the status report for the preceding key decision point
3 has been approved by the department of information services and the
4 office of financial management.

5 (1) Prior to requesting moneys from the legislature, or as a
6 condition of receiving an appropriation for planning or development of
7 information technology projects, an agency shall complete a project
8 scoping process. The scoping process shall detail the key issues to be
9 addressed by the information technology project. The scoping process
10 shall precede the feasibility study.

11 The scoping process must define the project's scope; key issues,
12 including business, management, technical and other issues; major
13 objectives; project justifications; project approach; and answer by a
14 test of reasonableness that the project is feasible. The purpose of
15 the scoping process is to provide the legislature, office of financial
16 management, and the department of information services with the high
17 level information that is needed to grant approval to proceed with the
18 project.

19 (2) The agency shall produce a feasibility study for each
20 information systems project in accordance with published department of
21 information services instructions. In addition to department of
22 information services requirements such studies shall examine and
23 evaluate the costs and benefits of maintaining the status quo, and of
24 the proposed project. The study shall identify if and in what amounts
25 any fiscal savings, costs, and benefits will occur, and what programs
26 or fund sources will be affected. Benefits of information technology
27 projects shall not be limited to fiscal savings, but may include
28 improvements in service delivery by the agency to the citizens of the
29 state. The feasibility study in this section shall be accompanied by

1 the project management plan described in subsection (3) of this
2 section.

3 (3) The project management plan shall document how the agency will
4 manage the project identified in the feasibility study. The plan shall
5 be an evolving document. Each subsequent phase of the project shall
6 have an updated project management plan submitted as a prerequisite for
7 approval to begin the next phase.

8 The project management plan shall cover all factors critical to the
9 entire project and shall specifically address management plans for
10 successfully completing the subsequent phase. The project management
11 plan shall address all factors critical to the overall project,
12 including, but not limited to, the following elements:

13 (a) Project organization: Define agency executive personnel
14 accountable for project success; define oversight and management
15 committee structures; identify key personnel including key positions
16 that are not yet filled; address staffing requirements, including
17 backfilling requirements; and other key resources needed for successful
18 project implementation.

19 (b) A description of scope change and cost control procedures.

20 (c) A risk assessment and risk mitigation plan.

21 (d) A description of project oversight monitoring and quality
22 assurance procedures.

23 (e) A project workplan: Explaining the appropriately defined
24 phases, key management decision points, scheduling of other activities,
25 and estimated costs for the next phase or phases to be conducted in a
26 specified time period.

27 (4) Prior to reaching key decision points identified in the
28 relevant project management plan a project status report shall be
29 submitted to the department of information services, the office of
30 financial management, and the legislative transportation committee for

1 each project. Project status reports shall examine and evaluate
2 project management, accomplishments, budget, action to address
3 variances, risk management, cost and benefits analysis, and other
4 aspects critical to completion of a project.

5 (5) In instances where a project review is requested in accordance
6 with department of information services policies, the reviews shall
7 examine and evaluate: System requirements specifications; scope;
8 system architecture; change controls; documentation; user involvement;
9 training; availability and capability of resources; programming
10 languages and techniques; system inputs and outputs; plans for testing,
11 conversion, implementation, and post-implementation; and other aspects
12 critical to successful construction, integration, and implementation of
13 information technology projects. Copies of written project review
14 reports shall be forwarded to the office of financial management and
15 the legislative transportation committee by the agency.

16 (6) The agency and the department of information services shall
17 provide the legislative transportation committee and the office of
18 financial management with a written bi-monthly project oversight and
19 risk assessment report for each project that has a specific proviso
20 under this section. The report shall include, but not be limited to,
21 the following: Project name, agency undertaking the project, a
22 description of the project, key project activities during the next
23 sixty to ninety days, base-line cost data, costs to date, schedule to
24 date, risk assessments, risk management, and recommendations.

25 (7) A written post-implementation review report shall be prepared
26 by the agency for each information systems project in accordance with
27 published department of information services instructions. In addition
28 to the information requested pursuant to the department of information
29 services instructions, post-implementation reports shall evaluate the
30 degree to which a project accomplished its major objectives including,

1 but not limited to, a comparison of original cost and benefit estimates
2 to actual costs and benefits achieved. Copies of post-implementation
3 review reports shall be provided to the department of information
4 services, the office of financial management, and the legislative
5 transportation committee.

6 (8) Where major variances in project scope, cost, or risk occur,
7 the sponsoring agency shall inform the department of information
8 services of the change. The director of the sponsoring agency and the
9 director of the department of information services shall jointly report
10 such findings in writing to the legislative transportation committee
11 and office of financial management. A major variance is defined as a
12 budget change in excess of \$1,000,000 or ten percent, whichever is
13 lower; an increase in risk category to high; or a change in scope that
14 could result in major change in budget or risk.

15 NEW SECTION. **Sec. 27.** This act is necessary for the immediate
16 preservation of the public peace, health, or safety, or support of the
17 state government and its existing public institutions, and shall take
18 effect immediately.