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SECOND SUBSTITUTE SENATE BILL 5347

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State of Washington

52nd Legislature

1991 Regular Session

By Senate Committee on Ways & Means (originally sponsored by Senators West, Wojahn, L. Smith, Stratton, Johnson, Niemi, Roach, Vognild, Anderson, Amondson and Erwin).

Read first time March 11, 1991.

1 AN ACT Relating to establishment of regional health promotion and  
2 disease prevention programs; amending RCW 43.59.030; adding new  
3 sections to chapter 43.70 RCW; and creating new sections.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 NEW SECTION. **Sec. 1.** The legislature finds that:

6 (1) The current system of health care and public health has been  
7 remarkably successful in identifying and reducing or eradicating many  
8 contagious or infectious diseases that were major public health threats  
9 in years past.

10 (2) Chronic diseases account for three out of four deaths in  
11 Washington every year. Diseases such as heart disease, cancer,  
12 intentional and unintentional injuries, perinatal conditions, and other  
13 conditions can be prevented if individuals receive early detection of  
14 disease and periodic screening, and modify their personal behaviors and  
15 life styles.

1 (3) State, local, and private agencies have been established to  
2 plan and deliver social and health services. Many of these services  
3 are designed to arrest, treat, or cure illnesses and injuries, not to  
4 prevent them.

5 (4) While certain state agencies have responsibility for prevention  
6 of particular illnesses or injuries, such as the Washington traffic  
7 safety commission for prevention of traffic injuries and the department  
8 of social and health services for prevention of substance abuse, no  
9 single entity in state or local government is presently charged with  
10 the authority to oversee and coordinate all public and private efforts  
11 to address the factors which will promote health and prevent illness  
12 and injury, both intentional and unintentional. Of particular concern  
13 is the need to coordinate and lead existing public and private efforts  
14 to deal with chronic disease and its causes including tobacco use,  
15 misuse of alcohol and other drugs, intentional and unintentional  
16 injuries, diet, or other personal behaviors.

17 (5) These activities are essential to the protection and promotion  
18 of public health and should be pursued by individual citizens,  
19 communities, local governments, businesses, and public and private  
20 agencies with leadership from local health departments, the department  
21 of health, and the board of health through the state health report.

22 The purpose of this act is to provide health promotion and disease  
23 and injury prevention efforts within the public health system to  
24 empower individuals, voluntary community associations, health  
25 organizations, and others by providing information and resources to  
26 protect and promote health.

27 NEW SECTION. **Sec. 2.** There is established within the department  
28 of health a center for health promotion and disease and injury  
29 prevention whose principal administrator shall report to the secretary.

1 The center shall contain departmental functions that the secretary  
2 determines are most directly related to the promotion of health and the  
3 prevention of diseases and intentional and unintentional injuries,  
4 consistent with the organizational principles set forth in RCW  
5 43.70.020. The center shall collaborate with other entities within the  
6 department and other state, local, federal, and private agencies to use  
7 available information to:

8 (1) Identify the leading causes of death, disease, and injury to  
9 Washington citizens;

10 (2) Isolate the causes and risk factors for these illnesses and  
11 injuries, both intentional and unintentional;

12 (3) Identify geographic areas and population groups at risk for  
13 these illnesses and intentional and unintentional injuries;

14 (4) Identify strategies that have been demonstrated to be effective  
15 in reducing these illnesses, intentional and unintentional injuries,  
16 causes, or risk factors;

17 (5) Act as a clearinghouse and consultive resource for local health  
18 departments, other public and private groups, and voluntary community  
19 associations that wish to implement these strategies;

20 (6) Request and receive funds, gifts, grants, or appropriations  
21 from the legislature, the federal government, or private sources to  
22 pursue the department's duties under this section;

23 (7) Provide grants in consultation with the state board of health,  
24 to local health jurisdictions for health promotion and disease and  
25 injury prevention to enable citizens and communities to adopt behaviors  
26 that have demonstrated effectiveness in promoting health and preventing  
27 illness and injury, both intentional and unintentional;

28 (8) Biennially establish state-wide objectives after consultation  
29 with the local health jurisdictions and state board of health as  
30 recommended in the state health report and considering United States

1 public health service year 2000 objectives. Using data on Washington  
2 residents, the department shall adopt state-wide objectives in a manner  
3 that addresses at least the following national objectives to be  
4 achieved by the year 2000:

5 (a) Reduce cigarette smoking among people twenty years and over  
6 from 29.1 percent to no more than fifteen percent;

7 (b) Reduce cigarette smoking among people less than twenty years  
8 from 29.5 percent to no more than fifteen percent;

9 (c) Reduce breast cancer deaths from 27.2 per one hundred thousand  
10 women to no more than 25.2 per one hundred thousand;

11 (d) Reduce prevalence of cholesterol levels of two hundred forty  
12 milligrams per deciliter among people twenty and older from 26.8  
13 percent to no more than twenty percent;

14 (e) Reduce deaths from cancer of the uterine cervix from 3.2 per  
15 one hundred thousand women to no more than 1.5 per one hundred thousand  
16 women;

17 (f) Reduce serious nonfatal head injuries from one hundred eleven  
18 per one hundred thousand people to no more than eighty-three per one  
19 hundred thousand;

20 (g) Reduce drowning deaths from 2.6 per one hundred thousand  
21 persons to no more than 1.7 per one hundred thousand persons;

22 (h) Improve control of diabetes, as measured by a reduction in  
23 hospitalization from 13.8 per one thousand people with diabetes to 6.9  
24 per one thousand people with diabetes;

25 (i) Reverse the rising incidence of physical abuse of children  
26 under age eighteen from 10.7 per one thousand children to no more than  
27 10 per one thousand children;

28 (j) Reduce assault injuries among people age twelve and older from  
29 1841.8 per one hundred thousand people to no more than 1650 per one  
30 hundred thousand people;

1 (k) Reduce alcohol-related motor vehicle crash deaths from 9.7 per  
2 one hundred thousand people to 8.5 per one hundred thousand people;

3 (l) Reduce by fifty percent the use of alcohol, marijuana, and  
4 cocaine among young people ages twelve to seventeen years from 25.2  
5 percent for alcohol, 6.4 percent for marijuana, and 1.1 percent for  
6 cocaine;

7 (m) Reduce annual average alcohol consumption by people age  
8 fourteen and older by twenty-three percent from 2.6 gallons of ethanol  
9 per year to 2 gallons of ethanol per year;

10 (n) Reduce by twenty-five percent the number of infants born to  
11 chemical abusing women; and

12 (o) Reduce the incidence of gonorrhoea from 297 cases per one  
13 hundred thousand people to 225 cases per one hundred thousand people;

14 (9) Biennially evaluate local health jurisdictions' progress in  
15 meeting objectives, according to subsection (8) of this section.

16 NEW SECTION. **Sec. 3.** The department shall establish a state-wide  
17 system of health promotion and disease prevention regions as follows:

18 (1) The department, in collaboration with local health  
19 jurisdictions, shall designate regions and assist these regions in  
20 establishing local health promotion and disease and intentional and  
21 unintentional injury prevention priority objectives based on analysis  
22 of the information in section 2 of this act. Regions shall be  
23 consistent with the organizational principles in chapter 43.70 RCW,  
24 except as necessary to promote efficiency and responsiveness in  
25 programs, and, to the extent possible, reflect unique grouping of  
26 disease or injury incidence or populations identified at risk.

27 (2) The department, in consultation with the state board of health,  
28 shall designate regions incorporating the entire state by January 1,  
29 1992.

1       (3) Each region shall prepare, through a cooperative effort of  
2 local health departments, other health care providers, schools,  
3 community, business, and health organizations within the region, a  
4 regional health promotion and disease and intentional and unintentional  
5 injury prevention strategy that addresses the objectives established  
6 under subsection (1) of this section. The strategy shall incorporate  
7 existing efforts where appropriate. The strategies shall place  
8 emphasis on collaboration with local voluntary organizations within the  
9 region. Regions designated under subsection (2) of this section shall  
10 submit a regional health promotion and disease prevention strategy  
11 within six months of regional designation. All regions shall submit a  
12 regional health promotion and disease and intentional and unintentional  
13 injury prevention strategy for the following biennium by July 1, 1993,  
14 and biennially thereafter.

15       (4) The department shall biennially prepare a statement of progress  
16 toward meeting state-wide health promotion and disease and intentional  
17 and unintentional injury prevention objectives specified in section 2  
18 of this act. The statement shall also reflect regional strategy  
19 implementation accomplishments of the preceding biennium.

20       (5) Health promotion and disease and intentional and unintentional  
21 injury prevention interventions under sections 2 through 4 of this act  
22 shall include measures with demonstrated effectiveness in meeting  
23 regional health promotion and disease and intentional and unintentional  
24 injury prevention objectives. Interventions may include at least  
25 health screening services and assessments, public education campaigns,  
26 and targeted education efforts. In no case may interventions under  
27 sections 2 through 4 of this act include the delivery of primary health  
28 or social services.

29       (6) In developing intervention strategies regarding the health of  
30 children and adolescents, the region shall cooperate with all local

1 school districts within the region. It is the region's obligation to  
2 involve local school districts in planning these interventions for  
3 children and adolescents. If a local school district declines to  
4 participate, the school district shall submit a written statement to  
5 this effect to the region. This statement must be submitted by the  
6 region with their regional health promotion and disease and intentional  
7 and unintentional injury prevention strategy.

8 (7) The regional health promotion and disease and intentional and  
9 unintentional injury prevention strategy shall be developed and  
10 administered by the local public health jurisdiction within the region.  
11 If a region encompasses more than one local public health jurisdiction,  
12 those jurisdictions shall select a jurisdiction to develop and  
13 administer the regional strategy. In the event agreement cannot be  
14 reached, the department shall determine the lead jurisdiction.

15 (8) Available funding for health promotion and disease and  
16 intentional and unintentional injury prevention regions shall be  
17 allocated in grants based on priorities established under subsection  
18 (1) of this section and the cost efficiencies of interventions  
19 associated with those priorities.

20 (9) If the department is not able to establish a region by  
21 agreement solely with local health jurisdictions, it may contract with  
22 nonprofit agencies for any or all of the development and administration  
23 of the regional health promotion and disease and intentional and  
24 unintentional injury prevention strategy.

25 (10) The department shall reflect the funds necessary to implement  
26 this section in its departmental biennial budget request.

27 NEW SECTION. **Sec. 4.** The state board of health shall review the  
28 health promotion and disease and intentional and unintentional injury

1 prevention objectives established in section 2 of this act and  
2 recommend modification as part of the state health report.

3 NEW SECTION. **Sec. 5.** Sections 2 through 4 of this act are each  
4 added to chapter 43.70 RCW.

5 **Sec. 6.** RCW 43.59.030 and 1982 c 30 s 1 are each amended to read  
6 as follows:

7 The governor shall be assisted in his or her duties and  
8 responsibilities by the Washington state traffic safety commission.  
9 The Washington traffic safety commission shall be composed of the  
10 governor as ((~~chairman~~)) chair, the superintendent of public  
11 instruction, the director of licensing, the secretary of  
12 transportation, the chief of the state patrol, the secretary of social  
13 and health services, the secretary of health, a representative of the  
14 association of Washington cities to be appointed by the governor, a  
15 member of the association of counties to be appointed by the governor,  
16 and a representative of the judiciary to be appointed by the governor.  
17 Appointments to any vacancies among appointee members shall be as in  
18 the case of original appointment.

19 The governor may designate an employee of the governor's office to  
20 act on behalf of the governor during the absence of the governor at one  
21 or more of the meetings of the commission. The vote of the designee  
22 shall have the same effect as if cast by the governor if the  
23 designation is in writing and is presented to the person presiding at  
24 the meetings included within the designation.

25 The governor may designate a member to preside during the  
26 governor's absence.



1        NEW SECTION.    **Sec. 7.**    If specific funding for the purposes of  
2 this act, referencing this act by bill number, is not provided by June  
3 30, 1991, in the omnibus appropriations act, this act shall be null and  
4 void.