S-3046.3	

## SENATE BILL 6188

State of Washington 52nd Legislature 1992 Regular Session

By Senators Bluechel, Sutherland, Nelson and Skratek; by request of Jnt Sel Committee on WASHINGTON 2000

Read first time 01/21/92. Referred to Committee on Ways & Means.

- 1 AN ACT Relating to the fiscal impact of proposed legislation;
- 2 amending RCW 43.88A.010, 43.88A.020, 43.88A.030, 43.88A.040,
- 3 43.132.010, 43.132.020, 43.132.030, 43.132.040, and 43.132.050; and
- 4 adding a new section to chapter 43.88A RCW.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 **Sec. 1.** RCW 43.88A.010 and 1977 ex.s. c 25 s 1 are each amended to
- 7 read as follows:
- 8 The legislature hereby recognizes the necessity of developing an
- 9 accurate uniform, independent, and coordinated procedure for
- 10 determining the expected fiscal impact of bills and resolutions on
- 11 state government. The legislature also recognizes that developing such
- 12 statements of fiscal impact, which shall be known as fiscal notes,
- 13 requires the ((designation of a state)) establishment of an independent
- 14 agency to be principally responsible therefor.

- 1 <u>NEW SECTION.</u> **Sec. 2.** A new section is added to chapter 43.88A RCW
- 2 to read as follows:
- 3 (1) The council on fiscal legislation is established. The council
- 4 shall consist of the director of financial management and the director
- 5 of community development, or their designees, and four individuals, one
- 6 of whom shall be appointed by each chairperson of the two largest
- 7 political caucuses in the senate and house of representatives. The
- 8 chair of the council shall be selected from among the four caucus
- 9 appointees. The council may select such other officers as the members
- 10 deem necessary.
- 11 (2) The council shall employ a fiscal note supervisor to supervise
- 12 the preparation of all fiscal notes. As used in this chapter,
- 13 "supervisor" means the fiscal note supervisor. The council may fix the
- 14 compensation of the supervisor. The supervisor shall employ staff
- 15 sufficient to accomplish the purposes of this chapter and shall, to the
- 16 extent possible, use existing resources available from legislative
- 17 committees and state agencies.
- 18 (3) The council shall oversee the preparation of fiscal notes
- 19 prepared under this chapter and chapter 43.132 RCW.
- 20 (4) A council member who does not agree with a fiscal note approved
- 21 by the supervisor may request, and the supervisor shall provide, an
- 22 alternative fiscal note based on assumptions specified by the member.
- 23 (5) Legislative members of the council shall serve without
- 24 additional compensation but shall be reimbursed for travel expenses in
- 25 accordance with RCW 44.04.120 while attending sessions of the council
- 26 or on official business authorized by the council. Nonlegislative
- 27 members of the council shall be reimbursed for travel expenses in
- 28 accordance with RCW 43.03.050 and 43.03.060.

- 1 Sec. 3. RCW 43.88A.020 and 1979 c 151 s 146 are each amended to
- 2 read as follows:
- 3 (1) The ((office of financial management)) council on fiscal
- 4 <u>legislation</u> shall, in cooperation with appropriate legislative
- 5 committees and ((<del>legislative staff</del>)) <u>state agencies</u>, establish a
- 6 procedure for the provision of fiscal notes on the expected impact of
- 7 bills and resolutions which increase or decrease or tend to increase or
- 8 decrease state government revenues or expenditures. Such fiscal notes
- 9 shall indicate by fiscal year the impact for the remainder of the
- 10 biennium in which the bill or resolution will first take effect as well
- 11 as a cumulative forecast of the fiscal impact for the succeeding four
- 12 fiscal years. Where necessary to adequately reflect the full costs and
- 13 benefits of the bill or resolution, the council shall provide for a
- 14 long-term fiscal analysis that projects the impact of the legislation
- 15 for at least ten succeeding fiscal years. The fiscal note may include,
- 16 <u>in appropriate instances</u>, an analysis of the bill's or resolution's
- 17 impact on those sectors of the state's economy that are the most
- 18 <u>directly affected</u>.
- 19 (2) The council shall prepare model fiscal note forms that apply,
- 20 to the extent possible, to each of the six functional areas of the
- 21 state biennial appropriations act. The council shall prepare a
- 22 procedure for incorporating relevant elements of cost-benefit analysis
- 23 <u>into fiscal note preparation</u>.
- 24 (3) The council on fiscal legislation shall periodically review and
- 25 make recommendations to improve the process by which fiscal notes are
- 26 requested, prepared, and distributed.
- 27 (4) In establishing the fiscal impact called for pursuant to this
- 28 chapter, the ((<del>office of financial management</del>)) <u>council</u> shall
- 29 coordinate the development of fiscal notes with all state agencies
- 30 affected.

- 1 Sec. 4. RCW 43.88A.030 and 1986 c 158 s 16 are each amended to
- 2 read as follows:
- When a fiscal note is prepared and approved as to form, accuracy,
- 4 and completeness ((by the office of financial management)) pursuant to
- 5 the procedures established by the council on fiscal legislation, which
- 6 depicts the expected fiscal impact of a bill or resolution, copies
- 7 shall be filed immediately with:
- 8 (1) The chairperson of the committee to which the bill or
- 9 resolution was referred upon introduction in the house of origin;
- 10 (2) The senate committee on ways and means, or its successor; and
- 11 (3) The house committees on revenue and appropriations, or their
- 12 successors.
- Whenever possible, such fiscal note shall be provided prior to or
- 14 at the time the bill or resolution is first heard by the committee of
- 15 reference in the house of origin. The council shall establish
- 16 priorities for the completion of requested fiscal notes, with the
- 17 highest priority given to legislation that has been scheduled for a
- 18 <u>hearing before a committee of the legislature.</u>
- 19 When a fiscal note has been prepared for a bill or resolution, a
- 20 copy of the fiscal note shall be placed in the bill books or otherwise
- 21 attached to the bill or resolution and shall remain with the bill or
- 22 resolution throughout the legislative process insofar as possible.
- 23 Sec. 5. RCW 43.88A.040 and 1979 c 151 s 148 are each amended to
- 24 read as follows:
- 25 The ((office of financial management)) council on fiscal
- 26 <u>legislation</u> shall also provide a fiscal note on any legislative
- 27 proposal at the request of any legislator. Such fiscal note shall be
- 28 returned to the requesting legislator, and copies shall be filed with

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- 1 the appropriate legislative committees pursuant to RCW 43.88A.030 at
- 2 the time such proposed legislation is introduced in either house.
- 3 Sec. 6. RCW 43.132.010 and 1977 ex.s. c 19 s 1 are each amended to
- 4 read as follows:
- It is the intent of this chapter to create ((a)) an accurate
- 6 uniform, independent, and coordinated procedure to determine the fiscal
- 7 impact of proposed legislation on units of local government.
- 8 **Sec. 7.** RCW 43.132.020 and 1984 c 125 s 16 are each amended to
- 9 read as follows:
- 10 The ((director of financial management or the director's designee))
- 11 council on fiscal legislation established under chapter 43.88A RCW
- 12 shall, in cooperation with appropriate legislative committees and
- 13 ((<del>legislative staff</del>)) <u>state agencies</u>, establish a mechanism for the
- 14 determination of the fiscal impact of proposed legislation which if
- 15 enacted into law would directly or indirectly increase or decrease
- 16 revenues received or expenditures incurred by counties, cities, towns,
- 17 or any other political subdivisions of the state. The ((office of
- 18 financial management)) council on fiscal legislation shall, when
- 19 requested by a member of the state legislature, report in writing as to
- 20 such fiscal impact and said report shall be known as a "local
- 21 government fiscal note".
- 22 Such fiscal notes shall indicate by fiscal year the total impact on
- 23 the subdivisions involved for the first two years the legislation would
- 24 be in effect and also a cumulative six year forecast of the fiscal
- 25 impact. Where feasible and applicable, the fiscal note also shall
- 26 indicate the fiscal impact on each individual county or on a
- 27 representative sampling of cities, towns, or other political
- 28 subdivisions. Where necessary to adequately reflect the full costs and

- 1 benefits of the bill or resolution, the council shall provide for a
- 2 long-term fiscal analysis that projects the impact of the legislation
- 3 for at least the ten succeeding fiscal years.
- 4 A <u>local government</u> fiscal note as defined in this section shall be
- 5 provided only upon request of any member of the state legislature. A
- 6 legislator also may request that such a fiscal note be revised to
- 7 reflect the impact of proposed amendments or substitute bills. Fiscal
- 8 notes shall be completed within seventy-two hours of the request unless
- 9 a longer time period is allowed by the requesting legislator. In the
- 10 event a fiscal note has not been completed within seventy-two hours of
- 11 a request, a daily report shall be prepared for the requesting
- 12 legislator by the ((director of financial management)) council on
- 13 <u>fiscal legislation</u> which report summarizes the progress in preparing
- 14 the fiscal note. ((If the request is referred to the director of
- 15 community development, the daily report shall also include the date and
- 16 time such referral was made.)) The council shall establish priorities
- 17 for the completion of requested fiscal notes, with the highest priority
- 18 given to legislation that has been scheduled for a hearing before a
- 19 <u>committee of the legislature</u>.
- 20 **Sec. 8.** RCW 43.132.030 and 1985 c 6 s 10 are each amended to read
- 21 as follows:
- 22 ((The director of financial management is hereby empowered to
- 23 designate the director of community development as the official
- 24 responsible for the preparation of fiscal notes authorized and required
- 25 by this chapter.)) It is the intent of the legislature that, when
- 26 necessary, the resources of other state agencies, appropriate
- 27 legislative staffs, and the various associations of local government
- 28 may be employed in the development of ((such)) local government fiscal
- 29 notes.

- 1 Sec. 9. RCW 43.132.040 and 1986 c 158 s 18 are each amended to
- 2 read as follows:0
- When a <u>local government</u> fiscal note is prepared and approved as to
- 4 form and completeness ((by the director of financial management))
- 5 pursuant to the procedures established by the council on fiscal
- 6 <u>legislation</u>, the ((director)) council shall transmit copies immediately
- 7 to:
- 8 (1) The requesting legislator;
- 9 (2) With respect to proposed legislation held by the senate, the
- 10 chairperson of the committee which holds or has acted upon the proposed
- 11 legislation, the chairperson of the ways and means committee, the
- 12 chairperson of the ((<del>local government</del>)) governmental operations
- 13 committee, and the secretary of the senate; and
- 14 (3) With respect to proposed legislation held by the house of
- 15 representatives, the chairperson of the committee which holds or has
- 16 acted upon the proposed legislation, the chairpersons of the revenue
- 17 and taxation and appropriations committees, the chairperson of the
- 18 local government committee, and the chief clerk of the house of
- 19 representatives.
- 20 **Sec. 10.** RCW 43.132.050 and 1986 c 158 s 19 are each amended to
- 21 read as follows:
- 22 The ((office of financial management)) council on fiscal
- 23 <u>legislation</u> may make additional copies of the <u>local government</u> fiscal
- 24 note available to members of the legislature and others on request.
- 25 At the request of any member of the senate or house of
- 26 representatives, whichever is considering the proposed legislation, and
- 27 unless it is prohibited by the rules of the body, copies of the fiscal
- 28 note or a synopsis thereof shall be placed on the members' desks at the

- 1 time the proposed legislation takes its place on the second reading
- 2 calendar.
- 3 Whenever proposed legislation accompanied by such a <u>local</u>
- 4 government fiscal note is passed by either the senate or the house of
- 5 representatives, the fiscal note shall be transmitted with the bill to
- 6 the other house.