S-4021.1

SUBSTITUTE SENATE BILL 6347

State of Washington 52nd Legislature 1992 Regular Session

By Senate Committee on Law & Justice (originally sponsored by Senators Nelson, A. Smith, Erwin, Madsen, Rinehart, Thorsness and von Reichbauer)

Read first time 02/07/92.

AN ACT Relating to domestic violence; amending RCW 26.50.030,
26.50.035, 26.50.060, 10.99.030, 26.50.010, 26.50.020, 4.08.050,
12.04.140, 12.04.150, and 26.28.015; creating new sections; and making
an appropriation.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 <u>NEW SECTION.</u> Sec. 1. The legislature finds that:

7 Domestic violence is a problem of immense proportions affecting individuals as well as communities. Domestic violence has long been 8 recognized as being at the core of other major social problems: Child 9 10 abuse, other crimes of violence against person or property, juvenile 11 delinquency, and alcohol and drug abuse. Domestic violence costs 12 millions of dollars each year in the state of Washington for health 13 care, absence from work, services to children, and more. The crisis is 14 growing.

While the existing protection order process can be a valuable tool 1 2 to increase safety for victims and to hold batterers accountable, specific problems in its use have become evident. 3 Victims have 4 difficulty completing the paperwork required particularly if they have 5 limited English proficiency; model forms have been modified to be б inconsistent with statutory language; different forms create confusion for law enforcement agencies about the contents and enforceability of 7 orders. Refinements are needed so that victims have the easy, quick, 8 9 and effective access to the court system envisioned at the time the 10 protection order process was first created.

11 When courts issue mutual protection orders without the filing of separate written petitions, notice to each respondent, and hearing on 12 13 each petition, the original petitioner is deprived of due process. 14 Mutual protection orders label both parties as violent and treat both as being equally at fault: Batterers conclude that the violence is 15 excusable or provoked and victims who are not violent are confused and 16 17 stigmatized. Enforcement may be ineffective and mutual orders may be used in other proceedings as evidence that the victim is equally at 18 19 fault.

Valuable information about the reported incidents of domestic violence in the state of Washington is unobtainable without gathering data from all law enforcement agencies; without this information, it is difficult for policymakers, funders, and service providers to plan for the resources and services needed to address the issue.

Domestic violence must be addressed more widely and more effectively in our state: Greater knowledge by professionals who deal frequently with domestic violence is essential to enforce existing laws, to intervene in domestic violence situations that do not come to the attention of the law enforcement or judicial systems, and to reduce and prevent domestic violence by intervening before the violence
 becomes severe.

Adolescent dating violence is occurring at increasingly high rates:
Preventing and confronting adolescent violence is important in
preventing potential violence in future adult relationships.

6 Sec. 2. RCW 26.50.030 and 1985 c 303 s 2 are each amended to read 7 as follows:

8 There shall exist an action known as a petition for an order for 9 protection in cases of domestic violence.

10 (1) A petition for relief shall allege the existence of domestic 11 violence, and shall be accompanied by an affidavit made under oath 12 stating the specific facts and circumstances from which relief is 13 sought.

14 (2) A petition for relief may be made regardless of whether or not 15 there is a pending lawsuit, complaint, petition, or other action 16 between the parties except in cases where the court realigns petitioner 17 and respondent in accordance with RCW 26.50.060(3).

18 (3) Within ninety days of receipt of the master copy from the administrator for the courts, all court clerk's offices shall make 19 available ((simplified)) the standardized forms, instructions, and 20 ((instructional)) informational brochures required by RCW 26.50.035 and 21 shall fill in and keep current specific program names and telephone 22 numbers for community resources. Any assistance or information 23 provided by clerks under this section does not constitute the practice 24 25 of law and clerks are not responsible for incorrect information contained in a petition. 26

(4) A filing fee of twenty dollars shall be charged for proceedings
under this section. No filing fee may be charged for: (a) A petition
filed in an existing action or under an existing cause number brought

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under this chapter in the jurisdiction where the relief is sought; or 1 2 (b) the transfer of a case from district or municipal court to superior 3 court under RCW 26.50.020(2). Forms and instructional brochures shall 4 be provided free of charge.

5 (5) A person is not required to post a bond to obtain relief in any б proceeding under this section.

7 sec. 3. RCW 26.50.035 and 1985 c 303 s 3 are each amended to read 8 as follows:

9 By January 1, 1993, the administrator for the courts shall develop and prepare, in consultation with interested persons, to include a 10 representative of the state domestic violence coalition, judges, and 11 <u>law enforcement personnel</u>, ((the forms)) <u>instructions</u> 12 and 13 ((instructional)) informational brochures required under RCW 26.50.030(3), standard petition and order for protection forms that 14 must be used after April 15, 1993, for all petitions filed and orders 15 16 issued under this chapter, and a court staff handbook on domestic violence and the protection order process. The instructions shall be 17 18 designed to assist petitioners in completing the petition. The 19 informational brochure shall describe the use of and the process for obtaining a protection order, a no contact order as provided by RCW 20 10.99.040, a restraining order as provided by RCW 26.09.060, and an 21 22 antiharassment protection order as provided by chapter 10.14 RCW, along with a list of local community resources. The community resources 23 24 shall be in the form of a list that includes law enforcement agencies, domestic violence agencies, sexual assault agencies, legal assistance 25 programs, interpreters, multicultural programs, and batterers' 26 27 treatment programs, which shall contain the names and telephone numbers 28 of programs serving the community in which the court is located. Court 29 staff shall obtain the community resource list from a domestic violence SSB 6347

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program as defined in RCW 70.123.020 serving the county in which the 1 2 court is located. The order for protection form shall include, in a conspicuous location, notice of criminal penalties resulting from 3 violation of the order, notice that the petitioner may not waive any 4 provisions of the order, and notice that it is the sole responsibility 5 6 of the respondent to avoid or refrain from violating the provisions of the order. The administrator for the courts shall distribute a master 7 petition and order forms ((and instructional)), 8 copy of the 9 instructions, and informational brochures to ((all court clerks)) the 10 staff of all courts and shall distribute a master copy of the order forms to all superior, district, and municipal courts. 11

12 The administrator for the courts shall arrange for translation of 13 the instructions and informational brochures into Spanish, Vietnamese, 14 Laotian, Cambodian, and Chinese and shall distribute a master copy of 15 the translated instructions and informational brochures to all court 16 clerks by March 1, 1993.

17 The administrator for the courts shall, in consultation with interested parties to include a representative of the state domestic 18 19 violence coalition, judges, law enforcement personnel, and staff from 20 multicultural programs, determine by June 30, 1993, whether translation of the petition and standard order forms would substantially improve 21 access to the protection order process for those with limited English 22 proficiency. If so, the administrator for the courts shall arrange for 23 24 the translation of the petition and standard order forms into Spanish, Vietnamese, Laotian, Cambodian, and Chinese, and shall distribute a 25 master copy of the translated petition and standard order forms to all 26 court staff by September 1, 1993, along with any necessary instructions 27 28 or explanations for use of the translated petition and standard order

29 <u>forms</u>.

1 sec. 4. RCW 26.50.060 and 1989 c 411 s 1 are each amended to read
2 as follows:

3 (1) Upon notice and after hearing, the court may provide relief as 4 follows:

5 (a) Restrain ((a party)) the respondent from committing acts of
6 domestic violence;

7 (b) Exclude the respondent from the dwelling which the parties8 share or from the residence of the petitioner;

9 (c) On the same basis as is provided in chapter 26.09 RCW, the 10 court shall make residential provision with regard to minor children of 11 the parties. However, parenting plans as specified in chapter 26.09 12 RCW shall not be required under this chapter;

13 (d) Order the respondent to participate in <u>batterers'</u> treatment 14 ((or counseling services));

(e) Order other relief as it deems necessary for the protection of ((a)) <u>the petitioner and other</u> family or household members sought to be <u>protected</u>, including orders or directives to a peace officer, as allowed under this chapter;

(f) Require the respondent to pay the filing fee and court costs, including service fees, and to reimburse the petitioner for costs incurred in bringing the action, including a reasonable attorney's fee. If the petitioner has been granted leave to proceed in forma pauperis, the court may require the respondent to pay the filing fee and costs, including services fees, to the county or municipality incurring the expense; and

(g) Restrain ((any party)) the respondent from having any contact with the victim of domestic violence or the victim's children or members of the victim's household.

(2) Any relief granted by the order for protection, other than a
judgment for costs, shall be for a fixed period not to exceed one year.

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(3) In providing relief under this chapter, the court may realign 1 2 the designation of the parties as "petitioner" and "respondent" where 3 the court finds that the original petitioner is the abuser and the 4 original respondent is the victim of domestic violence and may issue an ex parte temporary order for protection in accordance with RCW 5 6 26.50.070 on behalf of the victim until the victim is able to prepare a petition for an order for protection in accordance with RCW 7 <u>26.50.030.</u> 8

9 <u>(4) Except as provided in subsection (3) of this section, no order</u> 10 for protection shall grant relief to any party except upon notice to 11 the respondent and hearing pursuant to a petition or counter-petition 12 filed and served by the party seeking relief in accordance with RCW 13 <u>26.50.050</u>.

14 Sec. 5. RCW 10.99.030 and 1984 c 263 s 21 are each amended to read 15 as follows:

16 (1) All training relating to the handling of domestic violence 17 complaints by law enforcement officers shall stress enforcement of 18 criminal laws in domestic situations, availability of community 19 resources, and protection of the victim. Law enforcement agencies and 20 community organizations with expertise in the issue of domestic 21 violence shall cooperate in all aspects of such training.

(2) The primary duty of peace officers, when responding to a domestic violence situation, is to enforce the laws allegedly violated and to protect the complaining party.

(3)(a) When a peace officer responds to a domestic violence call and has probable cause to believe that a crime has been committed, the peace officer shall exercise arrest powers with reference to the criteria in RCW 10.31.100. The officer shall notify the victim of the victim's right to initiate a criminal proceeding in all cases where the

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officer has not exercised arrest powers or decided to initiate criminal
 proceedings by citation or otherwise. The parties in such cases shall
 also be advised of the importance of preserving evidence.

4 (b) A peace officer responding to a domestic violence call shall 5 take a complete offense report including the officer's disposition of 6 the case.

7 (4) When a peace officer responds to a domestic violence call, the 8 officer shall advise victims of all reasonable means to prevent further 9 abuse, including advising each person of the availability of a shelter 10 or other services in the community, and giving each person immediate 11 notice of the legal rights and remedies available. The notice shall 12 include handing each person a copy of the following statement:

13 "IF YOU ARE THE VICTIM OF DOMESTIC VIOLENCE, you can ask the 14 city or county prosecuting attorney to file a criminal complaint. You also have the right to file a petition in 15 16 superior, district, or municipal court requesting an order for 17 protection from domestic abuse which could include any of the 18 following: (a) An order restraining your abuser from further 19 acts of abuse; (b) an order directing your abuser to leave your 20 household; (c) an order preventing your abuser from entering your residence, school, business, or place of employment; (d) 21 22 an order awarding you or the other parent custody of or 23 visitation with your minor child or children; and (e) an order restraining your abuser from molesting or interfering with 24 minor children in your custody. The forms you need to obtain 25 26 a protection order are available in any municipal, district, or 27 superior court.

Information about shelters and alternatives to domestic violence is available from a state-wide twenty-four-hour toll-free hotline at 1-800-562-6025. The battered women's shelter and other resources in your area are --- (include local information)"

5 (5) The peace officer may offer, arrange, or facilitate 6 transportation for the victim to a hospital for treatment of injuries 7 or to a place of safety or shelter.

8 (6) The law enforcement agency shall forward the offense report to 9 the appropriate prosecutor within ten days of making such report if 10 there is probable cause to believe that an offense has been committed, 11 unless the case is under active investigation.

12 (7) Each law enforcement agency shall make as soon as practicable 13 a written record and shall maintain records of all incidents of 14 domestic violence reported to it.

15 (8) Records kept pursuant to subsections (3) and (7) of this 16 section shall be made identifiable by means of a departmental code for 17 domestic violence.

18 (9) Commencing January 1, 1993, records of incidents of domestic 19 violence shall be submitted, in accordance with procedures described in this subsection, to the Washington association of sheriffs and police 20 chiefs by all law enforcement agencies. The Washington criminal 21 22 justice training commission shall amend its contract for collection of 23 state-wide crime data with the Washington association of sheriffs and police chiefs: (a) To require the compilation, presentation, and 24 25 inclusion of domestic violence incidents in the annual report of crime 26 in Washington produced by the Washington association of sheriffs and 27 police chiefs pursuant to such contract; and (b) to require that, in 28 consultation with interested persons, the Washington association of sheriffs and police chiefs prepare and disseminate procedures to all 29

law enforcement agencies in the state as to how such agencies shall
 code and report domestic violence incidents to the Washington
 association of sheriffs and police chiefs.

The departments of social and health 4 <u>NEW SECTION.</u> Sec. 6. 5 services, community development, and health; the administrator for the courts; and the criminal justice training commission, in cooperation 6 with each other and with the department of social and health services 7 8 as lead agency shall, in consultation with interested parties, conduct 9 a review of and issue a report on the current level of domestic violence education in the state of Washington, including higher 10 education curricula and continuing professional education for 11 12 individuals working in positions that involve duties to, or contact 13 with, those affected by domestic violence. Professions for which education levels should be determined include, but are not limited to, 14 health care, mental health, and substance abuse professionals licensed 15 16 or certified by the state and pastoral counselors, employee assistance counselors, police and law enforcement officers, prosecutors, judges, 17 18 court administrators, court clerks, probation officers, parole 19 officers, child protective service workers, school counselors, teachers, and clergy. The analysis shall include suggested approaches 20 of how to achieve any needed additional education, and an evaluation of 21 whether there is a need for additional domestic violence education for 22 23 some or all of these professions, either as part of their higher 24 education curricula or through continuing education or both. The department of social and health services shall report to the house of 25 26 representatives judiciary and senate law and justice committees regarding its findings and recommendations by September 1, 1992. 27

1 Sec. 7. RCW 26.50.010 and 1991 c 301 s 8 are each amended to read
2 as follows:

3 As used in this chapter, the following terms shall have the 4 meanings given them:

5 (1) "Domestic violence" means: (a) Physical harm, bodily injury, 6 assault, or the infliction of fear of imminent physical harm, bodily 7 injury or assault, between family or household members; or (b) sexual 8 assault of one family or household member by another.

(2) "Family or household members" means spouses, former spouses, 9 10 persons who have a child in common regardless of whether they have been married or have lived together at any time, adult persons related by 11 blood or marriage, ((and)) adult persons who are presently residing 12 together or who have resided together in the past, persons sixteen 13 14 years of age or older who are presently residing together or who have resided together in the past and who have or have had a dating 15 16 relationship, and persons sixteen years of age or older with whom a 17 respondent sixteen years of age or older has or has had a dating relationship. 18

19 (3) "Dating relationship" means a social relationship of a romantic 20 nature. Factors that the court may consider in making this 21 determination include: (a) The length of time the relationship has 22 existed; (b) the nature of the relationship; and (c) the frequency of 23 interaction between the parties.

24 (4) "Court" includes the superior, district, and municipal courts
 25 of the state of Washington.

26 (((4))) <u>(5)</u> "Judicial day" does not include Saturdays, Sundays, or 27 legal holidays.

28 Sec. 8. RCW 26.50.020 and 1989 c 375 s 28 are each amended to read 29 as follows:

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(1) Any person may seek relief under this chapter by filing a 1 2 petition with a court alleging that the person has been the victim of 3 domestic violence committed by the respondent. The person may petition 4 for relief on behalf of himself or herself and on behalf of minor 5 family or household members.

6 (2) A person under eighteen years of age who is sixteen years of age or older may seek relief under this chapter and is not required to 7 seek relief by a guardian or next friend. 8

9 (3) No guardian or guardian ad litem need be appointed on behalf of 10 a respondent to an action under this chapter who is under eighteen years of age if such respondent is sixteen years of age or older. 11

(4) The court may, if it deems necessary, appoint a guardian ad 12 litem for a petitioner or respondent who is a party to an action under 13 14 this chapter.

15 (5) The courts defined in RCW 26.50.010(3) have jurisdiction over 16 proceedings under this chapter. The jurisdiction of district and 17 municipal courts under this chapter shall be limited to enforcement of 18 RCW 26.50.110(1), or the equivalent municipal ordinance, and the 19 issuance and enforcement of temporary orders for protection provided 20 for in RCW 26.50.070 if: (a) A superior court has exercised or is exercising jurisdiction over a proceeding under this title or chapter 21 13.34 RCW involving the parties; (b) the petition for relief under this 22 chapter presents issues of residential schedule of and contact with 23 24 children of the parties; or (c) the petition for relief under this 25 chapter requests the court to exclude a party from the dwelling which 26 the parties share. When the jurisdiction of a district or municipal 27 court is limited to the issuance and enforcement of a temporary order, the district or municipal court shall set the full hearing provided for 28 29 in RCW 26.50.050 in superior court and transfer the case. If the notice and order are not served on the respondent in time for the full 30 SSB 6347

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hearing, the issuing court shall have concurrent jurisdiction with the
 superior court to extend the order for protection.

3 (((3))) <u>(6)</u> An action under this chapter shall be filed in the 4 county or the municipality where the petitioner resides, unless the 5 petitioner has left the residence or household to avoid abuse. In that 6 case, the petitioner may bring an action in the county or municipality 7 of the previous or the new household or residence.

8 (((4))) <u>(7)</u> A person's right to petition for relief under this 9 chapter is not affected by the person leaving the residence or 10 household to avoid abuse.

11 Sec. 9. RCW 4.08.050 and 1891 c 30 s 1 are each amended to read as
12 follows:

Except as provided under RCW 26.50.020, when an infant is a party he <u>or she</u> shall appear by guardian, or if he <u>or she</u> has no guardian, or in the opinion of the court the guardian is an improper person, the court shall appoint one to act. Said guardian shall be appointed as follows:

18 (1) When the infant is plaintiff, upon the application of the 19 infant, if he <u>or she</u> be of the age of fourteen years, or if under that 20 age, upon the application of a relative or friend of the infant.

(2) When the infant is defendant, upon the application of the infant, if he <u>or she</u> be of the age of fourteen years, and applies within thirty days after the service of the summons; if he <u>or she</u> be under the age of fourteen, or neglects to apply, then upon the application of any other party to the action, or of a relative or friend of the infant.

27 Sec. 10. RCW 12.04.140 and 1971 ex.s. c 292 s 75 are each amended 28 to read as follows:

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Except as provided under RCW 26.50.020, no action shall be commenced by any person under the age of eighteen years, except by his guardian, or until a next friend for such a person shall have been appointed. Whenever requested, the justice shall appoint some suitable person, who shall consent thereto in writing, to be named by such plaintiff, to act as his <u>or her</u> next friend in such action, who shall be responsible for the costs therein.

8 Sec. 11. RCW 12.04.150 and 1971 ex.s. c 292 s 76 are each amended 9 to read as follows:

10 After service and return of process against a defendant under the age of eighteen years, the action shall not be further prosecuted, 11 until a guardian for such defendant shall have been appointed, except 12 as provided under RCW 26.50.020. Upon the request of such defendant, 13 the justice shall appoint some person who shall consent thereto in 14 writing, to be guardian of the defendant in defense of the action; and 15 16 if the defendant shall not appear on the return day of the process, or if he or she neglect or refuse to nominate such quardian, the justice 17 18 may, at the request of the plaintiff, appoint any discreet person as 19 such guardian. The consent of the guardian or next friend shall be filed with the justice; and such guardian for the defendant shall not 20 21 be liable for any costs in the action.

Sec. 12. RCW 26.28.015 and 1971 ex.s. c 292 s 2 are each amended to read as follows:

Notwithstanding any other provision of law, <u>and except as provided</u> <u>under RCW 26.50.020</u>, all persons shall be deemed and taken to be of full age for the specific purposes hereafter enumerated at the age of eighteen years:

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(1) To enter into any marriage contract without parental consent if
 otherwise qualified by law;

3 (2) To execute a will for the disposition of both real and personal4 property if otherwise qualified by law;

5 (3) To vote in any election if authorized by the Constitution and
6 otherwise qualified by law;

7 (4) To enter into any legal contractual obligation and to be 8 legally bound thereby to the full extent as any other adult person;

9 (5) To make decisions in regard to their own body and the body of 10 their lawful issue whether natural born to or adopted by such person to 11 the full extent allowed to any other adult person including but not 12 limited to consent to surgical operations;

13 (6) To sue and be sued on any action to the full extent as any 14 other adult person in any of the courts of this state, without the 15 necessity for a guardian ad litem.

16 <u>NEW SECTION.</u> Sec. 13. The sum of sixty-one thousand seven 17 hundred fifty dollars, or as much thereof as may be necessary, is 18 appropriated for the biennium ending June 30, 1993, from the general 19 fund to the administrator for the courts for the purposes of sections 20 2 and 3 of this act.

The sum of forty-seven thousand dollars, or as much thereof as may be necessary, is appropriated for the biennium ending June 30, 1993, from the public safety and education account to the criminal justice training commission for the purposes of section 5 of this act.

The sum of three thousand six hundred dollars, or as much thereof as may be necessary, is appropriated for the biennium ending June 30, 1993, from the public safety and education account to the department of community development for the purposes of section 6 of this act.

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1 <u>NEW SECTION.</u> Sec. 14. If any provision of this act or its 2 application to any person or circumstance is held invalid, the 3 remainder of the act or the application of the provision to other 4 persons or circumstances is not affected.