CERTIFICATION OF ENROLLMENT

SUBSTITUTE HOUSE BILL 2501

Chapter 211, Laws of 1992

52nd Legislature 1992 Regular Session

FORFEITED PROPERTY--RECORDKEEPING, DISPOSITION, AND LANDLORD'S CLAIM AGAINST

EFFECTIVE DATE: 6/11/92

Passed by the House March 11, 1992 Yeas 97 Nays 0

JOE KING

Speaker of the House of Representatives

Passed by the Senate March 10, 1992 Yeas 49 Nays 0

CERTIFICATE

I, Alan Thompson, Chief Clerk of the House of Representatives of the State of Washington, do hereby certify that the attached is SUBSTITUTE HOUSE BILL 2501 as passed by the House of Representatives and the Senate on the dates hereon set forth.

JOEL PRITCHARD

ALAN THOMPSON

President of the Senate

Chief Clerk

Approved April 2, 1992

FILED

April 2, 1992 - 12:02 p.m.

BOOTH GARDNER

Governor of the State of Washington

Secretary of State State of Washington

SUBSTITUTE HOUSE BILL 2501

AS AMENDED BY THE SENATE

Passed Legislature - 1992 Regular Session

State of Washington

52nd Legislature

1992 Regular Session

By House Committee on Housing (originally sponsored by Representatives Wineberry, Ballard, Ogden, Mitchell, P. Johnson, Franklin, D. Sommers, Winsley, Paris, Van Luven, Bowman, Brough and Wynne)

Read first time 02/07/92.

- 1 AN ACT Relating to landlords' claims on tenants' property;
- 2 reenacting and amending RCW 69.50.505; and repealing 1992 c ... (2SSB
- 3 5318) s 5.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 Sec. 1. RCW 69.50.505 and 1990 c 248 s 2 and 1990 c 213 s 12 are
- 6 each reenacted and amended to read as follows:
- 7 (a) The following are subject to seizure and forfeiture and no
- 8 property right exists in them:
- 9 (1) All controlled substances which have been manufactured,
- 10 distributed, dispensed, acquired, or possessed in violation of this
- 11 chapter or chapter 69.41 or 69.52 RCW, and all hazardous chemicals, as
- 12 defined in RCW 64.44.010, used or intended to be used in the
- 13 manufacture of controlled substances;

- 1 (2) All raw materials, products, and equipment of any kind which
- 2 are used, or intended for use, in manufacturing, compounding,
- 3 processing, delivering, importing, or exporting any controlled
- 4 substance in violation of this chapter or chapter 69.41 or 69.52 RCW;
- 5 (3) All property which is used, or intended for use, as a container
- 6 for property described in paragraphs (1) or (2);
- 7 (4) All conveyances, including aircraft, vehicles, or vessels,
- 8 which are used, or intended for use, in any manner to facilitate the
- 9 sale, delivery, or receipt of property described in paragraphs (1) or
- 10 (2), except that:
- (i) No conveyance used by any person as a common carrier in the
- 12 transaction of business as a common carrier is subject to forfeiture
- 13 under this section unless it appears that the owner or other person in
- 14 charge of the conveyance is a consenting party or privy to a violation
- 15 of this chapter or chapter 69.41 or 69.52 RCW;
- 16 (ii) No conveyance is subject to forfeiture under this section by
- 17 reason of any act or omission established by the owner thereof to have
- 18 been committed or omitted without the owner's knowledge or consent;
- 19 (iii) No conveyance is subject to forfeiture under this section if
- 20 used in the receipt of only an amount of marijuana for which possession
- 21 constitutes a misdemeanor under RCW 69.50.401(e);
- 22 (iv) A forfeiture of a conveyance encumbered by a bona fide
- 23 security interest is subject to the interest of the secured party if
- 24 the secured party neither had knowledge of nor consented to the act or
- 25 omission; and
- 26 (v) When the owner of a conveyance has been arrested under this
- 27 chapter or chapter 69.41 or 69.52 RCW the conveyance in which the
- 28 person is arrested may not be subject to forfeiture unless it is seized
- 29 or process is issued for its seizure within ten days of the owner's
- 30 arrest;

- 1 (5) All books, records, and research products and materials,
- 2 including formulas, microfilm, tapes, and data which are used, or
- 3 intended for use, in violation of this chapter or chapter 69.41 or
- 4 69.52 RCW;
- 5 (6) All drug paraphernalia;
- 6 (7) All moneys, negotiable instruments, securities, or other
- 7 tangible or intangible property of value furnished or intended to be
- 8 furnished by any person in exchange for a controlled substance in
- 9 violation of this chapter or chapter 69.41 or 69.52 RCW, all tangible
- 10 or intangible personal property, proceeds, or assets acquired in whole
- 11 or in part with proceeds traceable to an exchange or series of
- 12 exchanges in violation of this chapter or chapter 69.41 or 69.52 RCW,
- 13 and all moneys, negotiable instruments, and securities used or intended
- 14 to be used to facilitate any violation of this chapter or chapter 69.41
- 15 or 69.52 RCW: PROVIDED, That a forfeiture of money, negotiable
- 16 instruments, securities, or other tangible or intangible property
- 17 encumbered by a bona fide security interest is subject to the interest
- 18 of the secured party if, at the time the security interest was created,
- 19 the secured party neither had knowledge of nor consented to the act or
- 20 omission: PROVIDED FURTHER, That no personal property may be forfeited
- 21 under this paragraph, to the extent of the interest of an owner, by
- 22 reason of any act or omission which that owner establishes was
- 23 committed or omitted without the owner's knowledge or consent; and
- 24 (8) All real property, including any right, title, and interest in
- 25 the whole of any lot or tract of land, and any appurtenances or
- 26 improvements which are being used with the knowledge of the owner for
- 27 the manufacturing, compounding, processing, delivery, importing, or
- 28 exporting of any controlled substance, or which have been acquired in
- 29 whole or in part with proceeds traceable to an exchange or series of
- 30 exchanges in violation of this chapter or chapter 69.41 or 69.52 RCW,

- 1 if such activity is not less than a class C felony and a substantial
- 2 nexus exists between the commercial production or sale of the
- 3 controlled substance and the real property: PROVIDED, That:
- 4 (i) No property may be forfeited pursuant to this subsection, to
- 5 the extent of the interest of an owner, by reason of any act or
- 6 omission committed or omitted without the owner's knowledge or consent;
- 7 (ii) The bona fide gift of a controlled substance, legend drug, or
- 8 imitation controlled substance shall not result in the forfeiture of
- 9 real property;
- 10 (iii) The possession of marijuana shall not result in the
- 11 forfeiture of real property unless the marijuana is possessed for
- 12 commercial purposes, the amount possessed is five or more plants or one
- 13 pound or more of marijuana, and a substantial nexus exists between the
- 14 possession of marijuana and the real property. In such a case, the
- 15 intent of the offender shall be determined by the preponderance of the
- 16 evidence, including the offender's prior criminal history, the amount
- 17 of marijuana possessed by the offender, the sophistication of the
- 18 activity or equipment used by the offender, and other evidence which
- 19 demonstrates the offender's intent to engage in commercial activity;
- 20 (iv) The unlawful sale of marijuana or a legend drug shall not
- 21 result in the forfeiture of real property unless the sale was forty
- 22 grams or more in the case of marijuana or one hundred dollars or more
- 23 in the case of a legend drug, and a substantial nexus exists between
- 24 the unlawful sale and the real property; and
- 25 (v) A forfeiture of real property encumbered by a bona fide
- 26 security interest is subject to the interest of the secured party if
- 27 the secured party, at the time the security interest was created,
- 28 neither had knowledge of nor consented to the act or omission.
- 29 (b) Real or personal property subject to forfeiture under this
- 30 chapter may be seized by any board inspector or law enforcement officer

- 1 of this state upon process issued by any superior court having
- 2 jurisdiction over the property. Seizure of real property shall include
- 3 the filing of a lis pendens by the seizing agency. Real property
- 4 seized under this section shall not be transferred or otherwise
- 5 conveyed until ninety days after seizure or until a judgment of
- 6 forfeiture is entered, whichever is later: PROVIDED, That real
- 7 property seized under this section may be transferred or conveyed to
- 8 any person or entity who acquires title by foreclosure or deed in lieu
- 9 of foreclosure of a security interest. Seizure of personal property
- 10 without process may be made if:
- 11 (1) The seizure is incident to an arrest or a search under a search
- 12 warrant or an inspection under an administrative inspection warrant;
- 13 (2) The property subject to seizure has been the subject of a prior
- 14 judgment in favor of the state in a criminal injunction or forfeiture
- 15 proceeding based upon this chapter;
- 16 (3) A board inspector or law enforcement officer has probable cause
- 17 to believe that the property is directly or indirectly dangerous to
- 18 health or safety; or
- 19 (4) The board inspector or law enforcement officer has probable
- 20 cause to believe that the property was used or is intended to be used
- 21 in violation of this chapter.
- 22 (c) In the event of seizure pursuant to subsection (b), proceedings
- 23 for forfeiture shall be deemed commenced by the seizure. The law
- 24 enforcement agency under whose authority the seizure was made shall
- 25 cause notice to be served within fifteen days following the seizure on
- 26 the owner of the property seized and the person in charge thereof and
- 27 any person having any known right or interest therein, including any
- 28 community property interest, of the seizure and intended forfeiture of
- 29 the seized property. Service of notice of seizure of real property
- 30 shall be made according to the rules of civil procedure. However, the

- 1 state may not obtain a default judgment with respect to real property
- 2 against a party who is served by substituted service absent an
- 3 affidavit stating that a good faith effort has been made to ascertain
- 4 if the defaulted party is incarcerated within the state, and that there
- 5 is no present basis to believe that the party is incarcerated within
- 6 the state. The notice of seizure in other cases may be served by any
- 7 method authorized by law or court rule including but not limited to
- 8 service by certified mail with return receipt requested. Service by
- 9 mail shall be deemed complete upon mailing within the fifteen day
- 10 period following the seizure.
- 11 (d) If no person notifies the seizing law enforcement agency in
- 12 writing of the person's claim of ownership or right to possession of
- 13 items specified in subsection (a)(4), (a)(7), or (a)(8) of this section
- 14 within forty-five days of the seizure in the case of personal property
- 15 and ninety days in the case of real property, the item seized shall be
- 16 deemed forfeited. The community property interest in real property of
- 17 a person whose spouse committed a violation giving rise to seizure of
- 18 the real property may not be forfeited if the person did not
- 19 participate in the violation.
- 20 (e) If any person notifies the seizing law enforcement agency in
- 21 writing of the person's claim of ownership or right to possession of
- 22 items specified in subsection (a)(2), (a)(3), (a)(4), (a)(5), (a)(6),
- 23 (a)(7), or (a)(8) of this section within forty-five days of the seizure
- 24 in the case of personal property and ninety days in the case of real
- 25 property, the person or persons shall be afforded a reasonable
- 26 opportunity to be heard as to the claim or right. The hearing shall be
- 27 before the chief law enforcement officer of the seizing agency or the
- 28 chief law enforcement officer's designee, except where the seizing
- 29 agency is a state agency as defined in RCW 34.12.020(4), the hearing
- 30 shall be before the chief law enforcement officer of the seizing agency

- 1 or an administrative law judge appointed under chapter 34.12 RCW,
- 2 except that any person asserting a claim or right may remove the matter
- 3 to a court of competent jurisdiction if the aggregate value of the
- 4 article or articles involved is more than five hundred dollars. The
- 5 court to which the matter is to be removed shall be the district court
- 6 when ((such)) the aggregate value ((is ten thousand dollars or less))
- 7 of personal property is within the jurisdictional limit set forth in
- 8 RCW 3.66.020. A hearing before the seizing agency and any appeal
- 9 therefrom shall be under Title 34 RCW. In a court hearing between two
- 10 or more claimants to the article or articles involved, the prevailing
- 11 party shall be entitled to a judgment for costs and reasonable
- 12 attorney's fees. In cases involving personal property, the burden of
- 13 producing evidence shall be upon the person claiming to be the lawful
- 14 owner or the person claiming to have the lawful right to possession of
- 15 the property. In cases involving real property, the burden of
- 16 producing evidence shall be upon the law enforcement agency. The
- 17 burden of proof that the seized real property is subject to forfeiture
- 18 shall be upon the law enforcement agency. The seizing law enforcement
- 19 agency shall promptly return the article or articles to the claimant
- 20 upon a determination by the administrative law judge or court that the
- 21 claimant is the present lawful owner or is lawfully entitled to
- 22 possession thereof of items specified in subsection (a)(2), (a)(3),
- 23 (a)(4), (a)(5), (a)(6), (a)(7), or (a)(8) of this section.
- 24 (f) When property is forfeited under this chapter the board or
- 25 seizing law enforcement agency may:
- 26 (1) Retain it for official use or upon application by any law
- 27 enforcement agency of this state release such property to such agency
- 28 for the exclusive use of enforcing the provisions of this chapter;
- 29 (2) $((\frac{1}{1}))$ Sell that which is not required to be destroyed by law
- 30 and which is not harmful to the public((. The proceeds and all moneys

- 1 forfeited under this title shall be used for payment of all proper
- 2 expenses of the investigation leading to the seizure, including any
- 3 money delivered to the subject of the investigation by the law
- 4 enforcement agency, and of the proceedings for forfeiture and sale,
- 5 including expenses of seizure, maintenance of custody, advertising,
- 6 actual costs of the prosecuting or city attorney, and court costs.
- 7 Money remaining after the payment of all expenses shall be distributed
- 8 as follows:
- 9 (A) Twenty-five percent of the money derived from the forfeiture of
- 10 real property and seventy five percent of the money derived from the
- 11 forfeiture of personal property shall be deposited in the general fund
- 12 of the state, county, and/or city of the seizing law enforcement agency
- 13 and shall be used exclusively for the expansion or improvement of law
- 14 enforcement services. These services may include the creation of
- 15 reward funds for the purpose of rewarding informants who supply
- 16 information leading to the arrest, prosecution and conviction of
- 17 persons who violate laws relating to controlled substances. Such
- 18 moneys shall not supplant preexisting funding sources;
- 19 (B) Twenty-five percent of money derived from the forfeiture of
- 20 real property and twenty-five percent of money derived from the
- 21 forfeiture of personal property shall be remitted to the state
- 22 treasurer for deposit in the public safety and education account
- 23 established in RCW 43.08.250;
- 24 (C) Until July 1, 1995, fifty percent of money derived from the
- 25 forfeiture of real property shall be remitted to the state treasurer
- 26 for deposit in the drug enforcement and education account under RCW
- 27 69.50.520, on and after July 1, 1995, the fifty percent of the money
- 28 shall be remitted in the same manner as the twenty-five percent of the
- 29 money remitted under (2)(i)(A) of this subsection; and

- 1 (D) If an investigation involves a seizure of moneys and proceeds
- 2 having an aggregate value of less than five thousand dollars, the
- 3 moneys and proceeds may be deposited in total in the general fund of
- 4 the governmental unit of the seizing law enforcement agency and shall
- 5 be appropriated exclusively for the expansion of narcotics enforcement
- 6 services. Such moneys shall not supplant preexisting funding sources.
- 7 (ii) Money deposited according to this section must be deposited
- 8 within ninety days of the date of final disposition of either the
- 9 administrative seizure or the judicial seizure));
- 10 (3) Request the appropriate sheriff or director of public safety to
- 11 take custody of the property and remove it for disposition in
- 12 accordance with law; or
- 13 (4) Forward it to the drug enforcement administration for
- 14 disposition.
- 15 (g)(1) When property is forfeited, the seizing agency shall keep a
- 16 record indicating the identity of the prior owner, if known, a
- 17 <u>description of the property, the disposition of the property, the value</u>
- 18 of the property at the time of seizure, and the amount of proceeds
- 19 realized from disposition of the property.
- 20 (2) Each seizing agency shall retain records of forfeited property
- 21 for at least seven years.
- 22 (3) Each seizing agency shall file a report including a copy of the
- 23 records of forfeited property with the state treasurer each calendar
- 24 <u>quarter</u>.
- 25 (4) The quarterly report need not include a record of forfeited
- 26 property that is still being held for use as evidence during the
- 27 investigation or prosecution of a case or during the appeal from a
- 28 conviction.
- 29 (h)(1) By January 31st of each year, each seizing agency shall
- 30 remit to the state treasurer an amount equal to ten percent of the net

- 1 proceeds of any property forfeited during the preceding calendar year.
- 2 Money remitted shall be deposited in the drug enforcement and education
- 3 account under RCW 69.50.520.
- 4 (2) The net proceeds of forfeited property is the value of the
- 5 <u>forfeitable</u> interest in the property after deducting the cost of
- 6 satisfying any bona fide security interest to which the property is
- 7 subject at the time of seizure; and in the case of sold property, after
- 8 <u>deducting the cost of sale, including reasonable fees or commissions</u>
- 9 paid to independent selling agents, and the cost of any valid
- 10 landlord's claim for damages under subsection (n) of this section.
- 11 (3) The value of sold forfeited property is the sale price. The
- 12 value of retained forfeited property is the fair market value of the
- 13 property at the time of seizure, determined when possible by reference
- 14 to an applicable commonly used index, such as the index used by the
- 15 department of licensing for valuation of motor vehicles. A seizing
- 16 agency may use, but need not use, an independent qualified appraiser to
- 17 <u>determine the value of retained property</u>. If an appraiser is used, the
- 18 value of the property appraised is net of the cost of the appraisal.
- 19 The value of destroyed property and retained firearms or illegal
- 20 property is zero.
- 21 (i) Forfeited property and net proceeds not required to be paid to
- 22 the state treasurer shall be retained by the seizing law enforcement
- 23 agency exclusively for the expansion and improvement of controlled
- 24 <u>substances related law enforcement activity</u>. Money retained under this
- 25 <u>section may not be used to supplant pre-existing funding sources.</u>
- 26 (j) Controlled substances listed in Schedule I, II, III, IV, and V
- 27 that are possessed, transferred, sold, or offered for sale in violation
- 28 of this chapter are contraband and shall be seized and summarily
- 29 forfeited to the state. Controlled substances listed in Schedule I,
- 30 II, III, IV, and V, which are seized or come into the possession of the

- 1 board, the owners of which are unknown, are contraband and shall be
- 2 summarily forfeited to the board.
- 3 ((\frac{(h)}{h})) (k) Species of plants from which controlled substances in
- 4 Schedules I and II may be derived which have been planted or cultivated
- 5 in violation of this chapter, or of which the owners or cultivators are
- 6 unknown, or which are wild growths, may be seized and summarily
- 7 forfeited to the board.
- 8 $((\frac{1}{2}))$ (1) The failure, upon demand by a board inspector or law
- 9 enforcement officer, of the person in occupancy or in control of land
- 10 or premises upon which the species of plants are growing or being
- 11 stored to produce an appropriate registration or proof that he is the
- 12 holder thereof constitutes authority for the seizure and forfeiture of
- 13 the plants.
- $((\frac{(j)}{j}))$ (m) Upon the entry of an order of forfeiture of real
- 15 property, the court shall forward a copy of the order to the assessor
- 16 of the county in which the property is located. Orders for the
- 17 forfeiture of real property shall be entered by the superior court,
- 18 subject to court rules. Such an order shall be filed by the seizing
- 19 agency in the county auditor's records in the county in which the real
- 20 property is located.
- 21 (n) A landlord may assert a claim against proceeds from the sale of
- 22 assets seized and forfeited under subsection (f)(2) of this section,
- 23 <u>only if:</u>
- 24 (1) A law enforcement officer, while acting in his or her official
- 25 capacity, directly caused damage to the complaining landlord's property
- 26 while executing a search of a tenant's residence; and
- 27 (2) The landlord has applied any funds remaining in the tenant's
- 28 deposit, to which the landlord has a right under chapter 59.18 RCW, to
- 29 cover the damage directly caused by a law enforcement officer prior to
- 30 <u>asserting a claim under the provisions of this section;</u>

- 1 (i) Only if the funds applied under (2) of this subsection are
- 2 insufficient to satisfy the damage directly caused by a law enforcement
- 3 officer, may the landlord seek compensation for the damage by filing a
- 4 claim against the governmental entity under whose authority the law
- 5 <u>enforcement agency operates within thirty days after the search;</u>
- 6 (ii) Only if the governmental entity denies or fails to respond to
- 7 the landlord's claim within sixty days of the date of filing, may the
- 8 landlord collect damages under this subsection by filing within thirty
- 9 days of denial or the expiration of the sixty-day period, whichever
- 10 occurs first, a claim with the seizing law enforcement agency. The
- 11 seizing law enforcement agency must notify the landlord of the status
- 12 of the claim by the end of the thirty-day period. Nothing in this
- 13 section requires the claim to be paid by the end of the sixty-day or
- 14 thirty-day period.
- 15 (3) For any claim filed under (2) of this subsection, the law
- 16 <u>enforcement agency shall pay the claim unless the agency provides</u>
- 17 substantial proof that the landlord either:
- 18 (i) Knew or consented to actions of the tenant in violation of this
- 19 chapter or chapter 69.41 or 69.52 RCW; or
- 20 (ii) Failed to respond to a notification of the illegal activity,
- 21 provided by a law enforcement agency under RCW 59.18.075, within seven
- 22 days of receipt of notification of the illegal activity.
- 23 (o) The landlord's claim for damages under subsection (n) of this
- 24 section may not include a claim for loss of business and is limited to:
- 25 (1) Damage to tangible property and clean-up costs;
- 26 (2) The lesser of the cost of repair or fair market value of the
- 27 damage directly caused by a law enforcement officer;
- 28 (3) The proceeds from the sale of the specific tenant's property
- 29 seized and forfeited under subsection (f)(2) of this section; and

- 1 (4) The proceeds available after the seizing law enforcement agency
- 2 satisfies any bona fide security interest in the tenant's property and
- 3 costs related to sale of the tenant's property as provided by
- 4 subsection (h)(2) of this section.
- 5 (p) Subsections (n) and (o) of this section do not limit any other
- 6 rights a landlord may have against a tenant to collect for damages.
- 7 However, if a law enforcement agency satisfies a landlord's claim under
- 8 subsection (n) of this section, the rights the landlord has against the
- 9 tenant for damages directly caused by a law enforcement officer under
- 10 the terms of the landlord and tenant's contract are subrogated to the
- 11 <u>law enforcement agency.</u>
- 12 <u>NEW SECTION.</u> **Sec. 2.** 1992 c ... (2SSB 5318) s 5 is hereby
- 13 repealed.

Passed the House March 11, 1992. Passed the Senate March 10, 1992. Approved by the Governor April 2, 1992. Filed in Office of Secretary of State April 2, 1992.