

2 **ESHB 1372** - S COMM AMD  
3 By Committee on Ways & Means

4 ADOPTED 4/16/93

5 Strike everything after the enacting clause and insert the  
6 following:

7 "NEW SECTION. **Sec. 1.** The legislature finds that many of the  
8 systems currently in place for assuring accountability in state  
9 government programs are not operated comprehensively, do not take  
10 advantage of modern management techniques, and do not contribute  
11 adequately to the optimum use of scarce resources. Critical variables  
12 that are not always taken into account include whether stated goals and  
13 objectives are being achieved, and whether desired results are being  
14 accomplished.

15 Agency executives need more accurate information for setting  
16 policy, determining whether new or existing programs are effective, and  
17 improving internal controls for agency management. These needs must be  
18 met at all levels of operation, and must be clearly communicated to the  
19 legislature and all interested parties.

20 Ensuring accountability in government involves a long-term  
21 commitment to policy planning, quality management, and results-oriented  
22 evaluation. It is the intent of this act to facilitate program  
23 evaluations and performance audits of selected state agencies and  
24 programs through the coordinated resources of the executive and  
25 legislative branches of state government.

26 **Sec. 2.** RCW 43.88.020 and 1991 c 358 s 6 are each amended to read  
27 as follows:

28 (1) "Budget" means a proposed plan of expenditures for a given  
29 period or purpose and the proposed means for financing these  
30 expenditures.

31 (2) "Budget document" means a formal, written statement offered by  
32 the governor to the legislature, as provided in RCW 43.88.030.

33 (3) "Director of financial management" means the official appointed  
34 by the governor to serve at the governor's pleasure and to whom the  
35 governor may delegate necessary authority to carry out the governor's

1 duties as provided in this chapter. The director of financial  
2 management shall be head of the office of financial management which  
3 shall be in the office of the governor.

4 (4) "Agency" means and includes every state office, officer, each  
5 institution, whether educational, correctional or other, and every  
6 department, division, board and commission, except as otherwise  
7 provided in this chapter.

8 (5) "Public funds", for purposes of this chapter, means all moneys,  
9 including cash, checks, bills, notes, drafts, stocks, and bonds,  
10 whether held in trust, for operating purposes, or for capital purposes,  
11 and collected or disbursed under law, whether or not such funds are  
12 otherwise subject to legislative appropriation, including funds  
13 maintained outside the state treasury.

14 (6) "Regulations" means the policies, standards, and requirements,  
15 stated in writing, designed to carry out the purposes of this chapter,  
16 as issued by the governor or the governor's designated agent, and which  
17 shall have the force and effect of law.

18 (7) "Ensuing biennium" means the fiscal biennium beginning on July  
19 1st of the same year in which a regular session of the legislature is  
20 held during an odd-numbered year pursuant to Article II, section 12 of  
21 the Constitution and which biennium next succeeds the current biennium.

22 (8) "Dedicated fund" means a fund in the state treasury, or a  
23 separate account or fund in the general fund in the state treasury,  
24 that by law is dedicated, appropriated or set aside for a limited  
25 object or purpose; but "dedicated fund" does not include a revolving  
26 fund or a trust fund.

27 (9) "Revolving fund" means a fund in the state treasury,  
28 established by law, from which is paid the cost of goods or services  
29 furnished to or by a state agency, and which is replenished through  
30 charges made for such goods or services or through transfers from other  
31 accounts or funds.

32 (10) "Trust fund" means a fund in the state treasury in which  
33 designated persons or classes of persons have a vested beneficial  
34 interest or equitable ownership, or which was created or established by  
35 a gift, grant, contribution, devise, or bequest that limits the use of  
36 the fund to designated objects or purposes.

37 (11) "Administrative expenses" means expenditures for: (a)  
38 Salaries, wages, and related costs of personnel and (b) operations and

1 maintenance including but not limited to costs of supplies, materials,  
2 services, and equipment.

3 (12) "Fiscal year" means the year beginning July 1st and ending the  
4 following June 30th.

5 (13) "Lapse" means the termination of authority to expend an  
6 appropriation.

7 (14) "Legislative fiscal committees" means the legislative budget  
8 committee, the legislative evaluation and accountability program  
9 committee, the ways and means committees of the senate and house of  
10 representatives, and, where appropriate, the legislative transportation  
11 committee.

12 (15) "Fiscal period" means the period for which an appropriation is  
13 made as specified within the act making the appropriation.

14 (16) "Primary budget driver" means the primary determinant of a  
15 budget level, other than a price variable, which causes or is  
16 associated with the major expenditure of an agency or budget unit  
17 within an agency, such as a caseload, enrollment, workload, or  
18 population statistic.

19 (17) "Stabilization account" means the budget stabilization account  
20 created under RCW 43.88.525 as an account in the general fund of the  
21 state treasury.

22 (18) "State tax revenue limit" means the limitation created by  
23 chapter 43.135 RCW.

24 (19) "General state revenues" means the revenues defined by Article  
25 VIII, section 1(c) of the state Constitution.

26 (20) "Annual growth rate in real personal income" means the  
27 estimated percentage growth in personal income for the state during the  
28 current fiscal year, expressed in constant value dollars, as published  
29 by the office of financial management or its successor agency.

30 (21) "Estimated revenues" means estimates of revenue in the most  
31 recent official economic and revenue forecast prepared under RCW  
32 82.33.020, and prepared by the office of financial management for those  
33 funds, accounts, and sources for which the office of the economic and  
34 revenue forecast council does not prepare an official forecast  
35 including estimates of revenues to support financial plans under RCW  
36 44.40.070, that are prepared by the office of financial management in  
37 consultation with the interagency task force.

38 (22) "Estimated receipts" means the estimated receipt of cash in  
39 the most recent official economic and revenue forecast prepared under

1 RCW 82.33.020, and prepared by the office of financial management for  
2 those funds, accounts, and sources for which the office of the economic  
3 and revenue forecast council does not prepare an official forecast.

4 (23) "State budgeting, accounting, and reporting system" means a  
5 system that gathers, maintains, and communicates fiscal information.  
6 The system links fiscal information beginning with development of  
7 agency budget requests through adoption of legislative appropriations  
8 to tracking actual receipts and expenditures against approved plans.

9 (24) "Allotment of appropriation" means the agency's statement of  
10 proposed expenditures, the director of financial management's review of  
11 that statement, and the placement of the approved statement into the  
12 state budgeting, accounting, and reporting system.

13 (25) "Statement of proposed expenditures" means a plan prepared by  
14 each agency that breaks each appropriation out into monthly detail  
15 representing the best estimate of how the appropriation will be  
16 expended.

17 (26) "Undesignated fund balance (or deficit)" means unreserved and  
18 undesignated current assets or other resources available for  
19 expenditure over and above any current liabilities which are expected  
20 to be incurred by the close of the fiscal period.

21 (27) "Internal audit" means an independent appraisal activity  
22 within an agency for the review of operations as a service to  
23 management, including a systematic examination of accounting and fiscal  
24 controls to assure that human and material resources are guarded  
25 against waste, loss, or misuse; and that reliable data are gathered,  
26 maintained, and fairly disclosed in a written report of the audit  
27 findings.

28 (28) "Performance audit" means an audit which determines the  
29 following: (a) Whether a government entity is acquiring, protecting,  
30 and using its resources economically and efficiently; (b) the causes of  
31 inefficiencies or uneconomical practices; (c) whether the entity has  
32 complied with laws and regulations applicable to the program; (d) the  
33 extent to which the desired results or benefits established by the  
34 legislature are being achieved; and (e) the effectiveness of  
35 organizations, programs, activities, or functions.

36 (29) "Program evaluation" means the use of a variety of policy and  
37 fiscal research methods to (a) determine the extent to which a program  
38 is achieving its legislative intent in terms of producing the effects  
39 expected, and (b) make an objective judgment of the implementation,

1 outcomes, and net cost or benefit impact of programs in the context of  
2 their goals and objectives. It includes the application of systematic  
3 methods to measure the results, intended or unintended, of program  
4 activities.

5 (30) "Success measures" include, but are not limited to the  
6 following types of indicators: (a) Indicators of service efforts,  
7 stated in terms of human and material resource inputs expended on a  
8 service during a specific period; (b) indicators of service  
9 accomplishments or outputs, such as the amount of workload  
10 accomplished; and outcomes, such as numeric indicators of program  
11 results and service quality; and (c) indicators that relate service  
12 efforts to service accomplishments, such as indexes of productivity,  
13 efficiency, or effectiveness.

14 **Sec. 3.** RCW 43.88.090 and 1989 c 273 s 26 are each amended to read  
15 as follows:

16 (1) For purposes of developing budget proposals to the legislature,  
17 the governor shall have the power, and it shall be the governor's duty,  
18 to require from proper agency officials such detailed estimates and  
19 other information in such form and at such times as the governor shall  
20 direct. The estimates for the legislature and the judiciary shall be  
21 transmitted to the governor and shall be included in the budget without  
22 revision. The estimates for state pension contributions shall be based  
23 on the rates provided in chapter 41.45 RCW. Copies of all such  
24 estimates shall be transmitted to the standing committees on ways and  
25 means of the house and senate at the same time as they are filed with  
26 the governor and the office of financial management.

27 ~~(2) ((Estimates from each agency shall include goals and objectives~~  
28 ~~for each program administered by the agency. The goals and objectives~~  
29 ~~shall, whenever possible, be stated in terms of objective measurable~~  
30 ~~results.))~~ For the purpose of assessing program performance, each  
31 state agency shall establish results-oriented goals and objectives, and  
32 develop success measures based on these goals and objectives, for each  
33 major program in its budget. Each agency shall express the success  
34 measures in an objective, quantifiable, and measurable form unless  
35 permitted by the office of financial management to adopt a different  
36 standard.

37 The estimates shall include statements or tables which indicate, by  
38 agency, the state funds which are required for the receipt of federal

1 matching revenues. The estimates shall be revised as necessary to  
2 reflect legislative enactments and adopted appropriations and shall be  
3 included with the initial biennial allotment submitted under RCW  
4 43.88.110.

5 (3) In the year of the gubernatorial election, the governor shall  
6 invite the governor-elect or the governor-elect's designee to attend  
7 all hearings provided in RCW 43.88.100; and the governor shall furnish  
8 the governor-elect or the governor-elect's designee with such  
9 information as will enable the governor-elect or the governor-elect's  
10 designee to gain an understanding of the state's budget requirements.  
11 The governor-elect or the governor-elect's designee may ask such  
12 questions during the hearings and require such information as the  
13 governor-elect or the governor-elect's designee deems necessary and may  
14 make recommendations in connection with any item of the budget which,  
15 with the governor-elect's reasons therefor, shall be presented to the  
16 legislature in writing with the budget document. Copies of all such  
17 estimates and other required information shall also be submitted to the  
18 standing committees on ways and means of the house and senate.

19 **Sec. 4.** RCW 43.88.160 and 1992 c 118 s 8 are each amended to read  
20 as follows:

21 This section sets forth the major fiscal duties and  
22 responsibilities of officers and agencies of the executive branch. The  
23 regulations issued by the governor pursuant to this chapter shall  
24 provide for a comprehensive, orderly basis for fiscal management and  
25 control, including efficient accounting and reporting therefor, for the  
26 executive branch of the state government and may include, in addition,  
27 such requirements as will generally promote more efficient public  
28 management in the state.

29 (1) Governor; director of financial management. The governor,  
30 through the director of financial management, shall devise and  
31 supervise a modern and complete accounting system for each agency to  
32 the end that all revenues, expenditures, receipts, disbursements,  
33 resources, and obligations of the state shall be properly and  
34 systematically accounted for. The accounting system shall include the  
35 development of accurate, timely records and reports of all financial  
36 affairs of the state. The system shall also provide for central  
37 accounts in the office of financial management at the level of detail  
38 deemed necessary by the director to perform central financial

1 management. The director of financial management shall adopt and  
2 periodically update an accounting procedures manual. Any agency  
3 maintaining its own accounting and reporting system shall comply with  
4 the updated accounting procedures manual and the rules of the director  
5 adopted under this chapter. An agency may receive a waiver from  
6 complying with this requirement if the waiver is approved by the  
7 director. Waivers expire at the end of the fiscal biennium for which  
8 they are granted. The director shall forward notice of waivers granted  
9 to the appropriate legislative fiscal committees. The director of  
10 financial management may require such financial, statistical, and other  
11 reports as the director deems necessary from all agencies covering any  
12 period.

13 (2) The director of financial management is responsible for  
14 quarterly reporting of primary operating budget drivers such as  
15 applicable workloads, caseload estimates, and appropriate unit cost  
16 data. These reports shall be transmitted to the legislative fiscal  
17 committees or by electronic means to the legislative evaluation and  
18 accountability program committee. Quarterly reports shall include  
19 actual monthly data and the variance between actual and estimated data  
20 to date. The reports shall also include estimates of these items for  
21 the remainder of the budget period.

22 (3) The director of financial management shall report at least  
23 annually to the appropriate legislative committees regarding the status  
24 of all appropriated capital projects, including transportation  
25 projects, showing significant cost overruns or underruns. If funds are  
26 shifted from one project to another, the office of financial management  
27 shall also reflect this in the annual variance report. Once a project  
28 is complete, the report shall provide a final summary showing estimated  
29 start and completion dates of each project phase compared to actual  
30 dates, estimated costs of each project phase compared to actual costs,  
31 and whether or not there are any outstanding liabilities or unsettled  
32 claims at the time of completion.

33 (4) In addition, the director of financial management, as agent of  
34 the governor, shall:

35 (a) Develop and maintain a system of internal controls and internal  
36 audits comprising methods and procedures to be adopted by each agency  
37 which will safeguard its assets, check the accuracy and reliability of  
38 its accounting data, promote operational efficiency, and encourage  
39 adherence to prescribed managerial policies for accounting and

1 financial controls. The system developed by the director shall include  
2 criteria for determining the scope and comprehensiveness of internal  
3 controls required by classes of agencies, depending on the level of  
4 resources at risk.

5 Each agency head or authorized designee shall be assigned the  
6 responsibility and authority for establishing and maintaining internal  
7 controls following the standards of internal auditing of the institute  
8 of internal auditors;

9 (b) Make surveys and analyses of agencies with the object of  
10 determining better methods and increased effectiveness in the use of  
11 manpower and materials; and the director shall authorize expenditures  
12 for employee training to the end that the state may benefit from  
13 training facilities made available to state employees;

14 ~~((b))~~ (c) Report to the governor with regard to duplication of  
15 effort or lack of coordination among agencies;

16 ~~((e))~~ (d) Review any pay and classification plans, and changes  
17 thereunder, developed by any agency for their fiscal impact: PROVIDED,  
18 That none of the provisions of this subsection shall affect merit  
19 systems of personnel management now existing or hereafter established  
20 by statute relating to the fixing of qualifications requirements for  
21 recruitment, appointment, or promotion of employees of any agency. The  
22 director shall advise and confer with agencies including appropriate  
23 standing committees of the legislature as may be designated by the  
24 speaker of the house and the president of the senate regarding the  
25 fiscal impact of such plans and may amend or alter said plans, except  
26 that for the following agencies no amendment or alteration of said  
27 plans may be made without the approval of the agency concerned:  
28 Agencies headed by elective officials;

29 ~~((d))~~ (e) Fix the number and classes of positions or authorized  
30 man years of employment for each agency and during the fiscal period  
31 amend the determinations previously fixed by the director except that  
32 the director shall not be empowered to fix said number or said classes  
33 for the following: Agencies headed by elective officials;

34 ~~((e))~~ (f) Provide for transfers and repayments between the budget  
35 stabilization account and the general fund as directed by appropriation  
36 and RCW 43.88.525 through 43.88.540;

37 ~~((f) Promulgate regulations))~~ (g) Adopt rules to effectuate  
38 provisions contained in (a) through ~~((e))~~ (f) of this subsection.

39 (5) The treasurer shall:



1 (a) Receive, keep, and disburse all public funds of the state not  
2 expressly required by law to be received, kept, and disbursed by some  
3 other persons: PROVIDED, That this subsection shall not apply to those  
4 public funds of the institutions of higher learning which are not  
5 subject to appropriation;

6 (b) Disburse public funds under the treasurer's supervision or  
7 custody by warrant or check;

8 (c) Keep a correct and current account of all moneys received and  
9 disbursed by the treasurer, classified by fund or account;

10 (d) Perform such other duties as may be required by law or by  
11 regulations issued pursuant to this law.

12 It shall be unlawful for the treasurer to issue any warrant or  
13 check for public funds in the treasury except upon forms duly  
14 prescribed by the director of financial management. Said forms shall  
15 provide for authentication and certification by the agency head or the  
16 agency head's designee that the services have been rendered or the  
17 materials have been furnished; or, in the case of loans or grants, that  
18 the loans or grants are authorized by law; or, in the case of payments  
19 for periodic maintenance services to be performed on state owned  
20 equipment, that a written contract for such periodic maintenance  
21 services is currently in effect and copies thereof are on file with the  
22 office of financial management; and the treasurer shall not be liable  
23 under the treasurer's surety bond for erroneous or improper payments so  
24 made: PROVIDED, That when services are lawfully paid for in advance of  
25 full performance by any private individual or business entity other  
26 than as provided for by RCW 42.24.035, such individual or entity other  
27 than central stores rendering such services shall make a cash deposit  
28 or furnish surety bond coverage to the state as shall be fixed in an  
29 amount by law, or if not fixed by law, then in such amounts as shall be  
30 fixed by the director of the department of general administration but  
31 in no case shall such required cash deposit or surety bond be less than  
32 an amount which will fully indemnify the state against any and all  
33 losses on account of breach of promise to fully perform such services:  
34 AND PROVIDED FURTHER, That no payments shall be made in advance for any  
35 equipment maintenance services to be performed more than three months  
36 after such payment. Any such bond so furnished shall be conditioned  
37 that the person, firm or corporation receiving the advance payment will  
38 apply it toward performance of the contract. The responsibility for  
39 recovery of erroneous or improper payments made under this section

1 shall lie with the agency head or the agency head's designee in  
2 accordance with regulations issued pursuant to this chapter. Nothing  
3 in this section shall be construed to permit a public body to advance  
4 funds to a private service provider pursuant to a grant or loan before  
5 services have been rendered or material furnished.

6 (6) The state auditor shall:

7 (a) Report to the legislature the results of current post audits  
8 that have been made of the financial transactions of each agency; to  
9 this end the auditor may, in the auditor's discretion, examine the  
10 books and accounts of any agency, official or employee charged with the  
11 receipt, custody or safekeeping of public funds. Where feasible in  
12 conducting examinations, the auditor shall utilize data and findings  
13 from the internal control system prescribed by the office of financial  
14 management. The current post audit of each agency may include a  
15 section on recommendations to the legislature as provided in (c) of  
16 this subsection.

17 (b) Give information to the legislature, whenever required, upon  
18 any subject relating to the financial affairs of the state.

19 (c) Make the auditor's official report on or before the thirty-  
20 first of December which precedes the meeting of the legislature. The  
21 report shall be for the last complete fiscal period and shall include  
22 ~~((at least the following:))~~ determinations as to whether agencies, in  
23 making expenditures, complied with the laws of this state~~((: PROVIDED,~~  
24 ~~That nothing in this section may be construed to grant))~~)). The state  
25 auditor ~~((the right))~~ is authorized to perform or participate in  
26 performance audits only as expressly authorized by the legislature in  
27 the omnibus biennial appropriations acts. A performance audit for the  
28 purpose of this section is the examination of the effectiveness of the  
29 administration, its efficiency, and its adequacy in terms of the  
30 programs of departments or agencies as previously approved by the  
31 legislature. ~~((The authority and responsibility to conduct such an~~  
32 ~~examination shall be vested in the legislative budget committee as~~  
33 ~~prescribed in RCW 44.28.085.))~~ The state auditor, upon completing an  
34 audit for legal and financial compliance under chapter 43.09 RCW, may  
35 report to the legislative budget committee or other appropriate  
36 committees of the legislature, in a manner prescribed by the  
37 legislative budget committee, on facts relating to the management or  
38 performance of governmental programs where such facts are discovered  
39 incidental to the legal and financial audit: PROVIDED, That the

1 auditor may make such a report to a legislative committee only if the  
2 auditor has determined that the agency has been given an opportunity  
3 and has failed to resolve the management or performance issues raised  
4 by the auditor. If the auditor makes a report to a legislative  
5 committee, the agency may submit to the committee a response to the  
6 report. This subsection (6) shall not be construed to authorize the  
7 auditor to allocate other than de minimis resources to performance  
8 audits except as expressly authorized in the appropriations acts.

9 (d) Be empowered to take exception to specific expenditures that  
10 have been incurred by any agency or to take exception to other  
11 practices related in any way to the agency's financial transactions and  
12 to cause such exceptions to be made a matter of public record,  
13 including disclosure to the agency concerned and to the director of  
14 financial management. It shall be the duty of the director of  
15 financial management to cause corrective action to be taken promptly,  
16 such action to include, as appropriate, the withholding of funds as  
17 provided in RCW 43.88.110.

18 (e) Promptly report any irregularities to the attorney general.

19 (f) Investigate improper governmental activity under chapter 42.40  
20 RCW.

21 (7) The legislative budget committee may:

22 (a) Make post audits of the financial transactions of any agency  
23 and management surveys and program reviews as provided for in RCW  
24 44.28.085 as well as performance audits and program evaluations. To  
25 this end the committee may in its discretion examine the books,  
26 accounts, and other records of any agency, official, or employee.

27 (b) Give information to the legislature or any legislative  
28 committee whenever required upon any subject relating to the  
29 performance and management of state agencies.

30 (c) Make a report to the legislature which shall include at least  
31 the following:

32 (i) Determinations as to the extent to which agencies in making  
33 expenditures have complied with the will of the legislature and in this  
34 connection, may take exception to specific expenditures or financial  
35 practices of any agencies; and

36 (ii) Such plans as it deems expedient for the support of the  
37 state's credit, for lessening expenditures, for promoting frugality and  
38 economy in agency affairs and generally for an improved level of fiscal  
39 management.

1        NEW SECTION.    **Sec. 5.**    A new section is added to chapter 44.28 RCW  
2 to read as follows:

3        (1) In conducting program evaluations as defined in RCW 43.88.020,  
4 the legislative budget committee shall establish a biennial work plan  
5 that identifies state agency programs for which formal evaluation  
6 appears necessary. Among the factors to be considered in preparing the  
7 work plan are:

8        (a) Whether a program newly created or significantly altered by the  
9 legislature warrants continued oversight because (i) the fiscal impact  
10 of the program is significant, or (ii) the program represents a  
11 relatively high degree of risk in terms of reaching the stated goals  
12 and objectives for that program;

13        (b) Whether implementation of an existing program has failed to  
14 meet its goals and objectives by any significant degree.

15        (2) The project description for each program evaluation shall  
16 include start and completion dates, the proposed research approach, and  
17 cost estimates.

18        (3) The overall plan may include proposals to employ contract  
19 evaluators. As conditions warrant, the program evaluation work plan  
20 may be amended from time to time. All biennial work plans shall be  
21 transmitted to the appropriate fiscal and policy committees of the  
22 senate and the house of representatives.

23        **Sec. 6.**    RCW 44.28.085 and 1975 1st ex.s. c 293 s 15 are each  
24 amended to read as follows:

25        The legislative budget committee shall make management surveys and  
26 program reviews as to every public body, officer or employee subject to  
27 the provisions of RCW 43.09.290 through 43.09.340. The legislative  
28 budget committee may also make management surveys and program reviews  
29 of local school districts, intermediate school districts, and other  
30 units of local government receiving state funds as grants-in-aid or as  
31 shared revenues. Management surveys for the purposes of this section  
32 shall be an independent examination for the purpose of providing the  
33 legislature with an evaluation and report of the manner in which any  
34 public agency, officer, administrator, or employee has discharged the  
35 responsibility to faithfully, efficiently, and effectively administer  
36 any legislative purpose of the state. Program reviews for the purpose  
37 of this section shall be an examination of state or local government  
38 programs to ascertain whether or not such programs continue to serve

1 their intended purposes, are conducted in an efficient and effective  
2 manner, or require modification or elimination: PROVIDED, That nothing  
3 in this section shall limit the power or duty of the state auditor to  
4 report to the legislature as directed by (~~subsection (3) of~~) RCW  
5 43.88.160 (~~as now or hereafter amended. The authority in this section~~  
6 ~~conferred excludes a like authority in the state auditor~~)).

7 The legislative budget committee shall receive a copy of each  
8 report of examination issued by the state auditor under RCW 43.09.310,  
9 shall review all such reports, and shall make such recommendations to  
10 the legislature and to the state auditor as it deems appropriate."

11 **ESHB 1372** - S COMM AMD  
12 By Committee on Ways & Means

13 ADOPTED 4/16/93

14 On page 1, line 1 of the title, after "government;" strike the  
15 remainder of the title and insert "amending RCW 43.88.020, 43.88.090,  
16 43.88.160, and 44.28.085; adding a new section to chapter 44.28 RCW;  
17 and creating a new section."

--- END ---