2 **SB 5692** - S AMD

3 By Senators Sutherland and Hochstatter

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- 5 Strike everything after the enacting clause and insert the 6 following:
- 7 "NEW SECTION. Sec. 1. Unless the context clearly requires 8 otherwise, the definitions in this section apply throughout this 9 chapter.
- 10 (1) "Bondable conservation investment" means all expenditures made 11 by electrical, gas, or water companies with respect to energy or water 12 conservation measures and services intended to improve the efficiency 13 of electricity, gas, or water end use, including related carrying costs 14 if:
- 15 (a) The conservation measures and services do not produce assets 16 that would be bondable utility property under the general utility 17 mortgage of the electrical, gas, or water company;
- (b) The commission has determined that the expenditures were 18 incurred in conformance with the terms and conditions of a conservation 19 service tariff in effect with the commission at the time the costs were 20 21 incurred, and at the time of such determination the commission finds 22 that the company has proven that the costs were prudent, that the terms 23 and conditions of the financing are reasonable, and that financing under this chapter is more favorable to the customer than other 24 reasonably available alternatives; 25
- (c) The commission has approved inclusion of the expenditures in rate base and has not ordered that they be currently expensed; and
- (d) The commission has not required that the measures demonstrate that energy savings have persisted at a certain level for a certain period before approving the cost of these investments as bondable conservation investment.
- 32 (2) "Conservation bonds" means bonds, notes, certificates of 33 beneficial interests in trusts, or other evidences of indebtedness or 34 ownership that:

- 1 (a) The commission determines at or before the time of issuance are 2 issued to finance or refinance bondable conservation investment by an 3 electrical, gas or water company; and
- 4 (b) Rely partly or wholly for repayment on conservation investment 5 assets and revenues arising with respect thereto.
- 6 (3) "Conservation investment assets" means the statutory right of 7 an electrical, gas, or water company:
- 8 (a) To have included in rate base all of its bondable conservation 9 investment and related carrying costs; and
- 10 (b) To receive through rates revenues sufficient to recover the 11 bondable conservation investment and the costs of equity and debt 12 capital associated with it, including, without limitation, the payment 13 of principal, premium, if any, and interest on conservation bonds.
- "Finance subsidiary" means 14 (4)any corporation, 15 association, joint stock association, or trust that is beneficially 16 owned, directly or indirectly, by an electrical, gas, or water company, 17 or in the case of a trust issuing conservation bonds consisting of beneficial interests, for which an electrical, gas, or water company or 18 19 a subsidiary thereof is the grantor, or an unaffiliated entity formed 20 for the purpose of financing or refinancing approved conservation investment, and that acquires conservation investment assets directly 21 22 or indirectly from such company in a transaction approved by the 23 commission.
- NEW SECTION. **Sec. 2.** (1) An electrical, gas, or water company may file a conservation service tariff with the commission. The tariff shall provide:
- (a) The terms and conditions upon which the company will offer the conservation measures and services specified in the tariff;
- 29 (b) The period of time during which the conservation measures and 30 services will be offered; and
- 31 (c) The maximum amount of expenditures to be made during a 32 specified time period by the company on conservation measures and 33 services specified in the tariff.
- 34 (2) The commission has the same authority with respect to a 35 proposed conservation service tariff as it has with regard to any other 36 schedule or classification the effect of which is to change any rate or 37 charge, including, without limitation, the power granted by RCW 38 80.04.130 to conduct a hearing concerning a proposed conservation

service tariff and the reasonableness and justness thereof, and pending such hearing and the decision thereon the commission may suspend the operation of the tariff for a period not exceeding ten months from the time the tariff would otherwise go into effect.

- (3) An electrical, gas, or water company may from time to time apply to the commission for a determination that specific expenditures may under its tariff constitute bondable conservation investment. A company may request this determination by the commission in separate proceedings for this purpose or in connection with a general rate case. The commission may designate the expenditures as bondable conservation investment as defined in section 1(1) of this act if it finds that such designation is in the public interest.
- (4) The commission shall include in rate base all bondable conservation investment. The commission shall approve rates for service by electrical, gas, and water companies at levels sufficient to recover all of the expenditures of the bondable conservation investment included in rate base and the costs of equity and debt capital associated therewith, including, without limitation, the payment of principal, premium, if any, and interest on conservation bonds. rates so determined may be included in general rate schedules or may be expressed in one or more separate rate schedules. The commission shall not revalue bondable conservation investment for rate-making purposes, to determine that revenues required to recover bondable conservation investment and associated equity and debt capital costs are unjust, unreasonable, or in any way impair or reduce the value of conservation investment assets or that would impair the timing or the amount of revenues arising with respect to conservation investment assets that have been pledged to secure conservation bonds.
 - (5) Nothing in this chapter precludes the commission from adopting or continuing other conservation policies and programs intended to provide incentives for and to encourage utility investment in improving the efficiency of energy or water end use. However, the policies or programs shall not impair conservation investment assets. This chapter is not intended to be an exclusive or mandatory approach to conservation programs for electrical, gas, and water companies, and no such company is obligated to file conservation service tariffs under this chapter, to apply to the commission for a determination that conservation costs constitute bondable conservation investment within the meaning of this chapter, or to issue conservation bonds.

- 1 (6)(a) If a customer of an electrical, gas, or water company for 2 whose benefit the company made expenditures for conservation measures 3 or services ceases to be a customer of such company for one or more of 4 the following reasons, the commission may require that the portion of 5 such conservation expenditures that had been included in rate base but 6 not theretofore recovered in the rates of such company be removed from 7 the rate base of the company:
 - (i) The customer ceases to be a customer of the supplier of energy or water, and the customer repays to the company the portion of the conservation expenditures made for the benefit of such customer that has not theretofore been recovered in rates of the company; or

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- (ii) The company sells its property used to serve such customer and the customer ceases to be a customer of the company as a result of such action.
- 15 (b) An electrical, gas, or water company may include in a contract for a conservation measure or service, and the commission may by rule 16 17 or order require to be included in such contracts, a provision requiring that, if the customer ceases to be a customer of that 18 19 supplier of energy or water, the customer shall repay to the company 20 the portion of the conservation expenditures made for the benefit of such customer that has not theretofore been recovered in rates of the 21 22 company.
- NEW SECTION. **Sec. 3.** (1) Electrical, gas, and water companies, or finance subsidiaries, may issue conservation bonds upon approval by the commission.
- (2) Electrical, gas, and water companies, or finance subsidiaries 26 may pledge conservation investment assets collateral for 27 as conservation bonds by obtaining an order of the commission approving an 28 29 issue of conservation bonds and providing for a security interest in 30 conservation investment assets. A security interest in conservation investment assets is created and perfected only upon entry of an order 31 32 by the commission approving a contract governing the granting of the security interest and the filing with the department of licensing of a 33 34 UCC-1 financing statement, showing such pledgor as "debtor" and identifying such conservation investment assets and the bondable 35 conservation investment associated therewith. The security interest is 36 enforceable against the debtor and all third parties, subject to the 37 rights of any third parties holding security interests in the 38

conservation investment assets perfected in the manner described in 1 2 this section, if value has been given by the purchasers of conservation bonds. An approved security interest in conservation investment assets 3 4 is a continuously perfected security interest in all revenues and 5 proceeds arising with respect to the associated bondable conservation investment, whether or not such revenues have accrued. 6 7 approval, the priority of such security interest shall be as set forth 8 in the contract governing the conservation bonds. Conservation 9 investment assets constitute property for the purposes of contracts 10 securing conservation bonds whether or not the related revenues have 11 accrued.

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(3) The relative priority of a security interest created under this section is not defeated or adversely affected by the commingling of revenues arising with respect to conservation investment assets with other funds of the debtor. The holders of conservation bonds shall have a perfected security interest in all cash and deposit accounts of the debtor in which revenues arising with respect to conservation investment assets pledged to such holders have been commingled with other funds, but such perfected security interest is limited to an amount not greater than the amount of such revenues received by the debtor within twelve months before (a) any default under the conservation bonds held by the holders or (b) the institution of insolvency proceedings by or against the debtor, less payments from such revenues to the holders during such twelve-month period. event of default occurs under an approved contract governing conservation bonds, the holders of conservation bonds or their authorized representatives, as secured parties, may foreclose or otherwise enforce the security interest in the conservation investment assets securing the conservation bonds, subject to the rights of any third parties holding prior security interests in the conservation investment assets perfected in the manner provided in this section. Upon application by the holders of their representatives, without limiting their other remedies, the commission shall order the sequestration and payment to the holders or their representatives of revenues arising with respect to the conservation investment assets pledged to such holders. Any such order shall remain in full force and effect notwithstanding any bankruptcy, reorganization, or other insolvency proceedings with respect to the debtor. Any surplus in excess of amounts necessary to pay principal, premium, if any,

- 1 interest, and expenses arising under the contract governing the 2 conservation bonds shall be remitted to the debtor electrical, gas, or 3 water company or the debtor finance subsidiary.
- 4 (4) The granting, perfection, and enforcement of security interests 5 in conservation investment assets to secure conservation bonds is 6 governed by this chapter rather than by chapter 62A.9 RCW
- 7 (5) A transfer of conservation investment assets by an electrical, gas, or water company to a finance subsidiary, which such parties have 8 9 in the governing documentation expressly stated to be a sale or other 10 absolute transfer, in a transaction approved in an order issued by the commission and in connection with the issuance by such finance 11 subsidiary of conservation bonds, shall be treated as a true sale, and 12 13 not as a pledge or other financing, of such conservation investment assets. According the holders of conservation bonds a preferred right 14 15 to revenues of the electrical, gas, or water company, or the provision 16 such company of other credit enhancement with respect to conservation bonds, does not impair or negate the characterization of 17 any such transfer as a true sale. 18
- 19 (6) Any successor to an electrical, gas, or water company pursuant 20 to any bankruptcy, reorganization, or other insolvency proceeding shall 21 perform and satisfy all obligations of the company under an approved contract governing conservation bonds, in the same manner and to the 22 23 same extent as such company before any such proceeding, including, 24 without limitation, collecting and paying to the bondholders or their 25 representatives revenues arising with respect to the conservation 26 investment assets pledged to secure the conservation bonds.
- NEW SECTION. Sec. 4. (1) Costs incurred before the effective date of this section by electrical, gas, or water companies with respect to energy or water conservation measures and services intended to improve the efficiency of energy or water end use shall constitute bondable conservation investment for purposes of sections 1 through 4 of this act, if:
- 33 (a) The commission has previously issued a rate order authorizing 34 the inclusion of such costs in rate base; and
- 35 (b) The commission authorizes the issuance of conservation bonds 36 secured by conservation investment assets associated with such costs.
- 37 (2) If costs incurred before the effective date of this section by 38 electrical, gas, or water companies with respect to energy or water

- 1 conservation measures intended to improve the efficiency of energy or
- 2 water end use have not previously been considered by the commission for
- 3 inclusion in rate base, an electrical, gas, or water company may apply
- 4 to the commission for approval of such costs. If the commission finds
- 5 that the expenditures are a bondable conservation investment, the
- 6 commission shall by order designate such expenditures as bondable
- 7 conservation investment, which shall be subject to sections 1 through
- 8 4 of this act.
- 9 <u>NEW SECTION.</u> **Sec. 5.** Sections 1 through 4 of this act are each
- 10 added to chapter 80.28 RCW."
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- On page 1, line 2 of the title, after "companies;" strike the
- 15 remainder of the title and insert "and adding new sections to chapter
- 16 80.28 RCW."

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