H-0298.1			

## HOUSE BILL 1027

State of Washington 53rd Legislature 1993 Regular Session

By Representatives Bray, H. Myers, Edmondson and Rayburn Read first time 01/12/93. Referred to Committee on Local Government.

- 1 AN ACT Relating to bidding practices of municipalities; and 2 amending RCW 39.04.155, 39.04.190, 39.04.200, 39.30.045, 36.32.240, 3 36.32.253, 36.32.245, 36.32.250, 35.22.620, 35.23.352, 52.14.110, 4 52.14.120, 53.08.120, 54.04.070, 54.04.082, 56.08.070, 56.08.080, 56.08.090, 57.08.015, 57.08.016, 57.08.050, and 70.44.140. 5
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 7 Sec. 1. RCW 39.04.155 and 1991 c 363 s 109 are each amended to read as follows: 8
- (1) This section provides a uniform process to award contracts for 9 10 public works projects by those ((counties)) municipalities that are authorized to use a small works roster in lieu of the requirements for 11 12 formal sealed bidding. The state statutes governing ((counties)) a
- 13 specific type of municipality shall establish the maximum dollar
- 14 thresholds of the contracts that can be awarded under this process, and
- 15 may include other matters concerning the small works roster process,
- for the ((county)) municipality. 16
- 17 (2) ((Counties)) Such municipalities may create a single general
- small works roster, or may create a small works roster for different 18
- 19 categories of anticipated work. The small works roster or rosters

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shall consist of all responsible contractors who have requested to be 1 2 on the list, and where required by law are properly licensed or registered to perform such work in this state. At least ((once)) twice 3 4 a year, the ((<del>county</del>)) <u>municipality</u> shall publish in a newspaper of 5 general circulation within the jurisdiction a notice of the existence of the roster or rosters and solicit the names of contractors for such 6 7 roster or rosters.

8 The governing body of the ((county)) municipality shall establish 9 a procedure for securing telephone or written quotations from the 10 contractors on the general small works roster, or a specific small works roster for the appropriate category of work, to assure that a 11 12 competitive price is established and to award contracts to the lowest 13 responsible bidder, as defined in RCW 43.19.1911. Such invitations for quotations shall include an estimate of the scope and nature of the 14 15 work to be performed as well as materials and equipment to be Whenever possible at least five contractors shall be 16 invited to submit bids. Once a contractor has been afforded an 17 opportunity to submit a proposal, that contractor shall not be offered 18 19 another opportunity until all other appropriate contractors on the 20 small works roster have been afforded an opportunity to submit a proposal on a contract. Proposals may be invited from all appropriate 21 contractors on the small works roster. 22

23 A contract awarded from a small works roster under this section 24 need not be advertised.

25 Immediately after an award is made, the bid quotations obtained 26 shall be recorded, open to public inspection, and available by 27 telephone inquiry.

28 Sec. 2. RCW 39.04.190 and 1991 c 363 s 110 are each amended to 29 read as follows:

(1) This section provides a uniform process to award contracts for the purchase of any materials, equipment, supplies, or services by those ((counties)) municipalities that are authorized to use this process in lieu of the requirements for formal sealed bidding. state statutes governing ((counties)) a specific type of municipality shall establish the maximum dollar thresholds of the contracts that can be awarded under this process, and may include other matters concerning awarding of contracts for purchases, for the ((county)) 38 municipality.

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- (2) At least ((once)) twice per year, the ((county)) municipality 1 2 shall publish in a newspaper of general circulation within the 3 jurisdiction a notice of the existence of vendor lists and solicit the 4 names of vendors for the lists. ((Counties)) Municipalities shall by resolution establish a procedure for securing telephone or written 5 quotations, or both, from at least three different vendors whenever 6 7 possible to assure that a competitive price is established and for 8 awarding the contracts for the purchase of any materials, equipment, 9 supplies, or services to the lowest responsible bidder as defined in 10 RCW 43.19.1911. Immediately after the award is made, the bid quotations obtained shall be recorded, open to public inspection, and shall be 11 available by telephone inquiry. A contract awarded pursuant to this 12 13 section need not be advertised.
- 14 **Sec. 3.** RCW 39.04.200 and 1991 c 363 s 111 are each amended to 15 read as follows:
- 16 Any ((county)) municipality that utilizes the small works roster process established in RCW 39.04.155 to award contracts for public 17 18 works projects, or the uniform process established in RCW 39.04.190 to award contracts for purchases, must post a list of the contracts 19 awarded under RCW 39.04.155 and 39.04.190 at least once every two 20 The list shall contain the name of the contractor or vendor 21 awarded the contract, the amount of the contract, a brief description 22 23 of the type of work performed or items purchased under the contract, 24 and the date it was awarded. The list shall also state the location 25 where the bid quotations for these contracts are available for public inspection. 26
- 27 **Sec. 4.** RCW 39.30.045 and 1991 c 363 s 112 are each amended to 28 read as follows:
- Any ((county)) municipality, as defined in RCW 39.04.010, may purchase any supplies, equipment, or materials at auctions conducted by the government of the United States or any agency thereof, any agency of the state of Washington, any municipality or other government agency, or any private party without being subject to public bidding requirements if the items can be obtained at a competitive price.
- 35 **Sec. 5.** RCW 36.32.240 and 1991 c 363 s 57 are each amended to read as follows:

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In any county the county legislative authority may by resolution 1 2 establish a county purchasing department. The purchasing department shall contract on a competitive basis for all public works, enter into 3 4 leases of personal property on a competitive basis, and purchase all supplies, materials, and equipment, on a competitive basis, for all 5 departments of the county, as provided in this chapter and chapter 6 39.04 RCW, except that the county purchasing department is not required 7 8 to make purchases for the county hospital, or make purchases that are paid from the county road fund or equipment rental and revolving fund. 9

10 **Sec. 6.** RCW 36.32.253 and 1991 c 363 s 63 are each amended to read as follows: 11

12 No lease of personal property may be entered into by the county legislative authority or by any elected or appointed officer of the 13 14 county ((until after bids have been submitted to the county. The 15 county shall use the same)) except upon use of the procedures specified in ((RCW 36.32.245 and 39.04.190)) this chapter and chapter 39.04 RCW 16 for awarding contracts for purchases when it leases property from the 17 18 lowest responsible bidder.

Sec. 7. RCW 36.32.245 and 1991 c 363 s 62 are each amended to read 19 20 as follows:

21 (1) No contract for the purchase of materials, equipment, supplies, 22 or services may be entered into by the county legislative authority or 23 by any elected or appointed officer of the county until after bids have 24 been submitted to the county. Bid specifications shall be in writing 25 and shall be filed with the clerk of the county legislative authority for public inspection. An advertisement shall be published in the 26 27 official newspaper of the county stating the time and place where bids 28 will be opened, the time after which bids will not be received, the 29 materials, equipment, supplies, or services to be purchased, and that the specifications may be seen at the office of the clerk of the county 30 legislative authority. The advertisement shall be published at least 31 32 once at least ((ten)) thirteen days prior to the last date upon which 33 bids will be received.

(2) The bids shall be in writing and filed with the clerk. 34 bids shall be opened and read in public at the time and place named in the advertisement. Contracts requiring competitive bidding under this 36 37 section may be awarded only to the lowest responsible bidder.

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Immediately after the award is made, the bid quotations shall be recorded and open to public inspection and shall be available by telephone inquiry. Any or all bids may be rejected for good cause.

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- 4 (3) For advertisement and formal sealed bidding to be dispensed with as to purchases between two thousand five hundred and twenty-five thousand dollars, the county legislative authority must use the uniform process to award contracts as provided in RCW 39.04.190. Advertisement and formal sealed bidding may be dispensed with as to purchases of less than two thousand five hundred dollars upon the order of the county legislative authority.
- 11 (4) This section does not apply to performance-based contracts, as 12 defined in RCW 39.35A.020(3), that are negotiated under chapter 39.35A 13 RCW; or contracts and purchases for the printing of election ballots, 14 voting machine labels, and all other election material containing the 15 names of candidates and ballot titles.
- 16 (5) Nothing in this section shall prohibit the legislative 17 authority of any county from allowing for preferential purchase of 18 products made from recycled materials or products that may be recycled 19 or reused.
- 20 **Sec. 8.** RCW 36.32.250 and 1991 c 363 s 58 are each amended to read 21 as follows:

No contract for public works may be entered into by the county 22 23 legislative authority or by any elected or appointed officer of the 24 county until after bids have been submitted to the county upon 25 specifications therefor. Such specifications shall be in writing and shall be filed with the clerk of the county legislative authority for 26 public inspection. An advertisement shall be published in the county 27 official newspaper stating the time and place where bids will be 28 29 opened, the time after which bids will not be received, the character 30 of the work to be done, the materials and equipment to be furnished, and that specifications therefor may be seen at the office of the clerk 31 of the county legislative authority. An advertisement shall also be 32 33 published in a legal newspaper of general circulation in or as near as 34 possible to that part of the county in which such work is to be done. If the county official newspaper is a newspaper of general circulation 35 36 covering at least forty percent of the residences in that part of the county in which such public works are to be done, then the publication 37 38 of an advertisement of the applicable specifications in the county

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official newspaper shall be sufficient. Such advertisements shall be published at least once at least ((ten)) thirteen days prior to the 2 last date upon which bids will be received. The bids shall be in 3 4 writing, shall be filed with the clerk, shall be opened and read in 5 public at the time and place named therefor in the advertisements, and after being opened, shall be filed for public inspection. No bid may 6 be considered for public work unless it is accompanied by a bid deposit 7 8 in the form of a surety bond, postal money order, cash, cashier's 9 check, or certified check in an amount equal to five percent of the 10 amount of the bid proposed. The contract for the public work shall be awarded to the lowest responsible bidder. Any or all bids may be 11 The county legislative authority shall 12 rejected for good cause. require from the successful bidder for such public work a contractor's 13 bond in the amount and with the conditions imposed by law. 14 15 bidder to whom the contract is awarded fails to enter into the contract 16 and furnish the contractor's bond as required within ten days after 17 notice of the award, exclusive of the day of notice, the amount of the bid deposit shall be forfeited to the county and the contract awarded 18 19 to the next lowest and best bidder. The bid deposit of all unsuccessful bidders shall be returned after the contract is awarded 20 and the required contractor's bond given by the successful bidder is 21 accepted by the county legislative authority. In the letting of any 22 23 contract for public works involving less than ten thousand dollars, 24 advertisement and competitive bidding may be dispensed with on order of 25 the county legislative authority. Immediately after the award is made, 26 the bid quotations obtained shall be recorded and open to public 27 inspection and shall be available by telephone inquiry.

For advertisement and competitive bidding to be dispensed with as to public works projects with an estimated value of <u>ten thousand</u> dollars up to one hundred thousand dollars ((or less)), a county must use a small works roster process as provided in RCW 39.04.155.

This section does not apply to performance-based contracts, as defined in RCW 39.35A.020(3), that are negotiated under chapter 39.35A RCW.

- 35 **Sec. 9.** RCW 35.22.620 and 1989 c 431 s 59 are each amended to read as follows:
- 37 (1) As used in this section, the term "public works" means as 38 defined in RCW 39.04.010.

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(2) A first class city may have public works performed by contract pursuant to public notice and call for competitive bids. As limited by subsection (3) of this section, a first class city may have public works performed by city employees in any annual or biennial budget period equal to a dollar value not exceeding ten percent of the public works construction budget, including any amount in a supplemental public works construction budget, over the budget period. The amount of public works that a first class city has a county perform for it under RCW 35.77.020 shall be included within this ten percent limitation.

If a first class city has public works performed by public employees in any budget period that are in excess of this ten percent limitation, the amount in excess of the permitted amount shall be reduced from the otherwise permitted amount of public works that may be performed by public employees for that city in its next budget period. Twenty percent of the motor vehicle fuel tax distributions to that city shall be withheld if two years after the year in which the excess amount of work occurred, the city has failed to so reduce the amount of public works that it has performed by public employees. The amount so withheld shall be distributed to the city when it has demonstrated in its reports to the state auditor that the amount of public works it has performed by public employees has been so reduced.

Whenever a first class city has had public works performed in any budget period up to the maximum permitted amount for that budget period, all remaining public works within that budget period shall be done by contract pursuant to public notice and call for competitive bids.

The state auditor shall report to the state treasurer any first class city that exceeds this amount and the extent to which the city has or has not reduced the amount of public works it has performed by public employees in subsequent years.

(3) In addition to the percentage limitation provided in subsection (2) of this section, a first class city with a population in excess of one hundred fifty thousand shall not have public employees perform a public works project in excess of fifty thousand dollars if more than a single craft or trade is involved with the public works project, or a public works project in excess of twenty-five thousand dollars if only a single craft or trade is involved with the public works project or the public works project is street signalization or street lighting.

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In addition to the percentage limitation provided in subsection (2) of 2 this section, a first class city with a population of one hundred fifty thousand or less shall not have public employees perform a public works 3 project in excess of thirty-five thousand dollars if more than one 4 5 craft or trade is involved with the public works project, or a public works project in excess of twenty thousand dollars if only a single 6 craft or trade is involved with the public works project or the public 7 works project is street signalization or street lighting. A public 8 9 works project means a complete project. The restrictions in this 10 subsection do not permit the division of the project into units of work or classes of work to avoid the restriction on work that may be 11 performed by day labor on a single project. 12

(4) In addition to the accounting and record-keeping requirements contained in RCW 39.04.070, every first class city annually shall prepare a report for the state auditor indicating the total public works construction budget and supplemental public works construction budget for that year, the total construction costs of public works performed by public employees for that year, and the amount of public works that is performed by public employees above or below ten percent of the total construction budget. However, if a city budgets on a biennial basis, this annual report shall indicate the amount of public works that is performed by public employees within the current biennial period that is above or below ten percent of the total biennial construction budget.

After September 1, 1987, each first class city with a population of one hundred fifty thousand or less shall use the form required by RCW 43.09.205 to account and record costs of public works in excess of five thousand dollars that are not let by contract.

- (5) The cost of a separate public works project shall be the costs of materials, supplies, equipment, and labor on the construction of that project. The value of the public works budget shall be the value of all the separate public works projects within the budget.
- 33 (6) When any emergency shall require the immediate execution of 34 such public work, upon the finding of the existence of such emergency 35 by the authority having power to direct such public work to be done and 36 duly entered of record, publication of description and estimate may be 37 made within seven days after the commencement of the work. Within two 38 weeks of the finding that such an emergency existed, the city council

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1 shall adopt a resolution certifying the existence of this emergency 2 situation.

- 3 (7) In lieu of the procedures of subsections (2) and (6) of this 4 section, a first class city may use a small works roster <u>process</u> and 5 award contracts ((under this subsection for contracts)) for public 6 works projects with an estimated value of one hundred thousand dollars or less as provided in RCW 39.04.155.
  - (((a) The city may maintain a small works roster comprised of all contractors who have requested to be on the roster and are, where required by law, properly licensed or registered to perform such work in this state.

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- (b) Whenever work is done by contract, the estimated cost of which 12 is one hundred thousand dollars or less, and the city uses the small 13 14 works roster, the city shall invite proposals from all appropriate contractors on the small works roster: PROVIDED, That not less than 15 five separate appropriate contractors, if available, shall be invited 16 to submit bids on any one contract: PROVIDED FURTHER, That)) Whenever 17 possible, the city shall invite at least one proposal from a minority 18 19 or woman contractor who shall otherwise qualify under this section. ((Once a bidder on the small works roster has been offered an 20 opportunity to bid, that bidder shall not be offered another 21 22 opportunity until all other appropriate contractors on the small works roster have been afforded an opportunity to submit a bid. Invitations 23 24 shall include an estimate of the scope and nature of the work to be 25 performed, and materials and equipment to be furnished.
- (c) When awarding such a contract for work, the estimated cost of which is one hundred thousand dollars or less, the city shall award the contract to the contractor submitting the lowest responsible bid.))
- 29 (8) The allocation of public works projects to be performed by city 30 employees shall not be subject to a collective bargaining agreement.
- (9) This section does not apply to performance-based contracts, as defined in RCW 39.35A.020(3), that are negotiated under chapter 39.35A RCW.
- 34 (10) Nothing in this section shall prohibit any first class city 35 from allowing for preferential purchase of products made from recycled 36 materials or products that may be recycled or reused.
- 37 **Sec. 10.** RCW 35.23.352 and 1989 c 431 s 56 are each amended to 38 read as follows:

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(1) Any second or third class city or any town may construct any public works, as defined in RCW 39.04.010, by contract or day labor without calling for bids therefor whenever the estimated cost of the work or improvement, including cost of materials, supplies and equipment will not exceed the sum of thirty thousand dollars if more than one craft or trade is involved with the public works, or twenty thousand dollars if a single craft or trade is involved with the public works or the public works project is street signalization or street lighting. A public works project means a complete project. The restrictions in this subsection do not permit the division of the project into units of work or classes of work to avoid the restriction on work that may be performed by day labor on a single project.

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Whenever the cost of the public work or improvement, including materials, supplies and equipment, will exceed these figures, the same shall be done by contract. All such contracts shall be let at public bidding upon ((posting)) publication of notice calling for sealed bids upon the work. The notice ((thereof shall be posted in a public place in the city or town and by publication)) shall be published in the official newspaper, or a newspaper of general circulation most likely to bring responsive bids, ((once each week for two consecutive weeks before)) at least thirteen days prior to the ((date fixed for opening the bids)) last date upon which bids will be received. shall generally state the nature of the work to be done that plans and specifications therefor shall then be on file in the city or town hall for public inspections, and require that bids be sealed and filed with the council or commission within the time specified therein. Each bid shall be accompanied by a bid proposal deposit in the form of a cashier's check, postal money order, or surety bond to the council or commission for a sum of not less than five percent of the amount of the bid, and no bid shall be considered unless accompanied by such bid proposal deposit. The council or commission of the city or town shall let the contract to the lowest responsible bidder or shall have power by resolution to reject any or all bids and to make further calls for bids in the same manner as the original call.

When the contract is let then all bid proposal deposits shall be returned to the bidders except that of the successful bidder which shall be retained until a contract is entered into and a bond to perform the work furnished, with surety satisfactory to the council or commission, in ((the full amount of the contract price)) accordance

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with RCW 39.08.030. If the bidder fails to enter into the contract in 1 accordance with his or her bid and furnish a bond within ten days from 2 the date at which he or she is notified that he or she is the 3 4 successful bidder, the check or postal money order and the amount thereof shall be forfeited to the council or commission or the council 5 or commission shall recover the amount of the surety bond. 6

7 If no bid is received on the first call the council or commission may readvertise and make a second call, or may enter into a contract 9 without any further call or may purchase the supplies, material or equipment and perform the work or improvement by day labor.

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- 11 (2) The allocation of public works projects to be performed by city or town employees shall not be subject to a collective bargaining 12 13 agreement.
- (3) In lieu of the procedures of subsection (1) of this section, a 14 15 second or third class city or a town may use a small works roster 16 process and award public works contracts ((under this subsection for 17 contracts)) with an estimated value of one hundred thousand dollars or less as provided in RCW 39.04.155. 18
- 19 (((a) The city or town may maintain a small works roster comprised 20 of all contractors who have requested to be on the roster and are, where required by law, properly licensed or registered to perform such 21 22 work in this state.
  - (b) Whenever work is done by contract, the estimated cost of which is one hundred thousand dollars or less, and the city uses the small works roster, the city or town shall invite proposals from all appropriate contractors on the small works roster: PROVIDED, That)) Whenever possible, the city or town shall invite at least one proposal from a minority or woman contractor who shall otherwise qualify under this section. ((The invitation shall include an estimate of the scope and nature of the work to be performed, and materials and equipment to be furnished.
- (c) When awarding such a contract for work, the estimated cost of 32 which is one hundred thousand dollars or less, the city or town shall 33 34 award the contract to the contractor submitting the lowest responsible 35 bid.))
- (4) After September 1, 1987, each second class city, third class 36 37 city, and town shall use the form required by RCW 43.09.205 to account and record costs of public works in excess of five thousand dollars 38 39 that are not let by contract.

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- 1 (5) The cost of a separate public works project shall be the costs 2 of the materials, equipment, supplies, and labor on that construction 3 project.
- 4 (6) Any purchase of supplies, material, equipment or services other
  5 than professional services, except for public work or improvement,
  6 where the cost thereof exceeds seven thousand five hundred dollars
  7 shall be made upon call for bids((: PROVIDED, That the limitations
  8 herein shall not apply to any purchases of materials at auctions
  9 conducted by the government of the United States, any agency thereof or
  10 by the state of Washington or a political subdivision thereof)).
- (7) Bids shall be called annually and at a time and in the manner prescribed by ordinance for the publication in a newspaper ((published or)) of general circulation in the city or town of all notices or newspaper publications required by law. The contract shall be awarded to the lowest responsible bidder.
  - (8) For advertisement and ((competitive)) formal sealed bidding to be dispensed with as to purchases between seven thousand five hundred and fifteen thousand dollars, the city legislative authority must authorize by resolution ((a)), use of the uniform procedure ((for securing telephone and/or written quotations from enough vendors to assure establishment of a competitive price and for awarding the contracts for purchase of materials, equipment, or services to the lowest responsible bidder. Immediately after the award is made, the bid quotations obtained shall be recorded and open to public inspection and shall be available by telephone inquiry)) provided in RCW 39.04.190.
  - (9) These requirements for purchasing may be waived by resolution of the city or town council which declared that the purchase is clearly and legitimately limited to a single source or supply within the near vicinity, or the materials, supplies, equipment, or services are subject to special market conditions, and recites why this situation exists. Such actions are subject to RCW 39.30.020.
- (10) This section does not apply to performance-based contracts, as defined in RCW 39.35A.020(3), that are negotiated under chapter 39.35A RCW.
- 36 (11) Nothing in this section shall prohibit any second or third 37 class city or any town from allowing for preferential purchase of 38 products made from recycled materials or products that may be recycled 39 or reused.

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- 1 **Sec. 11.** RCW 52.14.110 and 1984 c 238 s 3 are each amended to read 2 as follows:
- Insofar as practicable, purchases and any public works by the district shall be based on competitive bids. A formal sealed bid procedure shall be used as standard procedure for purchases and contracts for purchases executed by the board of commissioners. Formal sealed bidding shall not be required for:
- 8 (1) Emergency purchases if the sealed bidding procedure would 9 prevent or hinder the emergency from being addressed appropriately. 10 The term emergency means an occurrence that creates an immediate threat 11 to life or property;
- (2) The purchase of any materials, supplies, or equipment if the 12 13 cost will not exceed the sum of ((ten)) four thousand five hundred dollars((: PROVIDED, That)). However, whenever the estimated cost is 14 15 from ((forty-five hundred)) four thousand five hundred dollars up to 16 ten thousand dollars, the commissioners ((shall require quotations from 17 at least three different sources to be obtained in writing or by telephone, and recorded for public perusal to assure establishment of 18 19 a competitive price for such purchase)) may by resolution use the process provided in RCW 39.04.190 to award contracts; 20
- (3) Contracting for work to be done involving the construction or improvement of a fire station or other buildings where the estimated cost will not exceed the sum of two thousand five hundred dollars, which includes the costs of labor, material, and equipment. However, whenever the estimated cost is from two thousand five hundred dollars up to ten thousand dollars, the commissioner may by resolution use the small works roster process provided in RCW 39.04.155;
- 28 (4) Purchases which are clearly and legitimately limited to a 29 single source of supply, or services, in which instances the purchase 30 price may be best established by direct negotiation: PROVIDED, That 31 this subsection shall not apply to purchases or contracts relating to 32 public works as defined in chapter 39.04 RCW; and
  - (5) Purchases of insurance and bonds.

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- 34 **Sec. 12.** RCW 52.14.120 and 1984 c 238 s 4 are each amended to read 35 as follows:
- 36 (1) Notice of the call for bids shall be given by ((posting notice)
  37 in three public places in the district and by publication once each
  38 week for two consecutive weeks. The posting and first publication

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- 1 shall be at least two weeks before the date fixed for opening of the
- 2 bids, and the publication shall be)) publishing the notice in a
- 3 newspaper of general circulation within the district at least thirteen
- 4 days before the last date upon which bids will be received. If no bid
- 5 is received on the first call, the commissioners may readvertise and
- 6 make a second call, or may enter into a contract without a further
- 7 call.

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- 8 (2) A public work involving three or more specialty contractors
- 9 requires that the district retain the services of a general contractor
- 10 as defined in RCW 18.27.010.
- 11 **Sec. 13.** RCW 53.08.120 and 1988 c 235 s 1 are each amended to read 12 as follows:
- 13 All material required by a port district may be procured in the
- 14 open market or by contract and all work ordered may be done by contract
- 15 or day labor. All such contracts for work, the estimated cost of which
- 16 exceeds one hundred thousand dollars, shall be let at public bidding
- 17 upon notice published in a newspaper of general circulation in the
- 18 district at least ((ten)) thirteen days before the ((letting)) last
- 19 <u>date upon which bids will be received</u>, calling for sealed bids upon the
- 20 work, plans and specifications for which shall then be on file in the
- 21 office of the commission for public inspection. The same notice may
- 22 call for bids on such work or material based upon plans and
- 23 specifications submitted by the bidder.
- 24 Each port district shall maintain a small works roster ((which
- 25 shall be comprised of all contractors who have requested to be on the
- 26 roster and are, where required by law, properly licensed or registered
- 27 to perform such work in the state of Washington.)), as provided in RCW
- 28 39.04.155, and may use the small works roster process to award
- 29 contracts in lieu of calling for sealed bids whenever work is done by
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- 30 contract, the estimated cost of which is one hundred thousand dollars

or less((<del>, the managing official of the port district may invite</del>

- 32 proposals from all appropriate contractors on the small works roster:
- 33 PROVIDED, That not less than five separate appropriate contractors
- 34 shall be invited to submit proposals on any individual contract:
- 35 PROVIDED FURTHER, That)). Whenever possible, the managing official
- 36 shall invite at least one proposal from a minority contractor who shall
- 37 otherwise qualify under this section. ((Such invitation shall include

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an estimate of the scope and nature of the work to be performed, and materials and equipment to be furnished.))

When awarding such a contract for work, when utilizing proposals from the small works roster, the managing official shall give weight to the contractor submitting the lowest and best proposal, and whenever it would not violate the public interest, such contracts shall be distributed equally among contractors, including minority contractors, on the small works roster.

9 **Sec. 14.** RCW 54.04.070 and 1990 c 251 s 1 are each amended to read 10 as follows:

Any item, or items of the same kind of materials, equipment, or 11 12 supplies purchased, the estimated cost of which is in excess of five thousand dollars, exclusive of sales tax shall be by contract: 13 14 PROVIDED, That a district may make purchases of the same kind of items 15 of materials, equipment and supplies not exceeding five thousand 16 dollars in any calendar month without a contract, purchasing any excess thereof over five thousand dollars by contract. Any work ordered by a 17 18 district commission, the estimated cost of which is in excess of ten thousand dollars exclusive of sales tax, shall be by contract, except 19 that a district commission may have its own regularly employed 20 personnel perform work which is an accepted industry practice under 21 prudent utility management without a contract. 22 Prudent utility 23 management means performing work with regularly employed personnel 24 utilizing material of a worth not exceeding fifty thousand dollars in 25 value without a contract: PROVIDED, That such limit on the value of material being utilized in work being performed by regularly employed 26 personnel shall not include the value of individual items of equipment 27 purchased or acquired and used as one unit of a project. 28 29 awarding such a contract, the commission shall publish a notice once or more in a newspaper of general circulation in the district at least 30 ((twenty)) thirteen days before the ((letting of the contract)) last 31 date upon which bids will be received, inviting sealed proposals for 32 33 the work or materials; plans and specifications of which shall at the 34 time of the publication be on file at the office of the district subject to public inspection((: PROVIDED, That any)). Any published 35 notice ordering work to be performed for the district shall be mailed 36 at the time of publication to any established trade association which 37 files a written request with the district to receive such notices. The 38

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commission may at the same time and as part of the same notice, invite tenders for the work or materials upon plans and specifications to be submitted by the bidders.

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4 Notwithstanding any other provisions herein, all contract projects, 5 the estimated cost of which is less than one hundred thousand dollars, may be awarded to a contractor  $((\frac{\partial n}{\partial t}))$  using the small works roster  $((\frac{1}{\partial t}))$ 6 7 The small works roster shall be comprised of all responsible contractors who have requested to be on the list. The commission shall 8 9 authorize by resolution a procedure for securing telephone and/or 10 written quotations from the contractors on the small works roster to assure establishment of a competitive price and for awarding contracts 11 to the lowest responsible bidder. Such procedure shall require that a 12 13 good faith effort be made to request quotations from all contractors on the small works roster. Immediately after an award is made, the bid 14 15 quotations obtained shall be recorded, open to public inspection, and available by telephone inquiry. The small works roster shall be 16 17 revised once a year)) process provided in RCW 39.04.155. All contract projects equal to or in excess of one hundred thousand dollars shall be 18 19 let by competitive bidding.

Whenever equipment or materials required by a district are held by a governmental agency and are available for sale but such agency is unwilling to submit a proposal, the commission may ascertain the price of such items and file a statement of such price supported by the sworn affidavit of one member of the commission and may consider such price as a bid without a deposit or bond. In the event of an emergency when the public interest or property of the district would suffer material injury or damage by delay, upon resolution of the commission, or proclamation of an official designated by the board to act for the board during such emergencies, declaring the existence of such emergency and reciting the facts constituting the same, the board, or the official acting for the board, may waive the requirements of this chapter with reference to any purchase or contract, after having taken precautions to secure the lowest price practicable under the circumstances.

After determination by the commission during a public meeting that a particular purchase is available clearly and legitimately only from a single source of supply, the bidding requirements of this section may be waived by the commission.

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Sec. 15. RCW 54.04.082 and 1977 ex.s. c 116 s 1 are each amended to read as follows:

3 For the awarding of a contract to purchase any item, or items of 4 the same kind of materials, equipment, or supplies in an amount exceeding five thousand dollars, but less than fifteen thousand 5 dollars, exclusive of sales tax, the commission may, in lieu of the 6 procedure described in RCW 54.04.070 and 54.04.080 requiring public 7 8 notice to invite sealed proposals for such materials, equipment, or 9 supplies, ((authorize by)) pursuant to commission resolution ((a staff 10 procedure for securing telephone and/or written quotations from enough vendors to assure establishment of a competitive price and for awarding 11 such contracts for purchase of materials, equipment, or supplies to the 12 13 lowest responsible bidder. Immediately after the award is made, the bid 14 quotations obtained shall be recorded and shall be posted or otherwise made available at the office of the commission or any other officially 15 designated location)) use the process provided in RCW 39.04.190. 16 Waiver of the deposit or bid bond required under RCW 54.04.080 may be 17 authorized by the commission in securing such bid quotations. 18

19 **Sec. 16.** RCW 56.08.070 and 1989 c 105 s 1 are each amended to read 20 as follows:

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(1) All materials purchased and work ordered, the estimated cost of which is in excess of five thousand dollars shall be let by contract. All contract projects, the estimated cost of which is less than fifty thousand dollars, may be awarded to a contractor ((on)) using the small works roster((. The small works roster shall be comprised of all responsible contractors who have requested to be on the list)) process provided in RCW 39.04.155 or the process provided in RCW 39.04.190 for The board of sewer commissioners may set up uniform purchases. procedures to prequalify contractors for inclusion on the small works ((The board of sewer commissioners shall authorize by resolution a procedure for securing telephone and/or written quotations from the contractors on the small works roster to assure establishment of a competitive price and for awarding contracts to the lowest responsible bidder. Such procedure shall require that a good faith effort be made to request quotations from all contractors on the small works roster. Immediately after an award is made, the bid quotations obtained shall be recorded, open to public inspection, and available by telephone inquiry. The small works roster shall be revised once a

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year.)) All contract projects equal to or in excess of fifty thousand 2 dollars shall be let by competitive bidding. Before awarding any competitive contract the board of sewer commissioners shall ((cause)) 3 4 publish a notice ((to be published)) in a newspaper ((in)) of general circulation where the district is located at least once, ((ten)) 5 thirteen days before the ((letting of such contract)) last date upon 6 7 which bids will be received, inviting sealed proposals for such work, 8 plans and specifications which must at the time of publication of such 9 notice be on file in the office of the board of sewer commissioners subject to public inspection. Such notice shall state generally the 10 work to be done and shall call for proposals for doing the same to be 11 sealed and filed with the board of sewer commissioners on or before the 12 13 day and hour named therein.

(2) Each bid shall be accompanied by a bid proposal deposit in the 14 15 form of a certified check, cashier's check, postal money order, or surety bond payable to the order of the county treasurer for a sum not 16 17 less than five percent of the amount of the bid and no bid shall be considered unless accompanied by such bid proposal deposit. At the 18 19 time and place named such bids shall be publicly opened and read and 20 the board of sewer commissioners shall proceed to canvass the bids and may let such contract to the lowest responsible bidder upon plans and 21 specifications: PROVIDED, That no contract shall be let in excess of 22 the cost of ((said)) the materials or work, or if in the opinion of the 23 24 board of sewer commissioners all bids are unsatisfactory they may 25 reject all of them and readvertise and in such case all checks, cash or 26 bid bonds shall be returned to the bidders. If such contract be let, then all checks, cash or bid bonds shall be returned to the bidders, 27 except that of the successful bidder, which shall be retained until a 28 29 contract shall be entered into for the purchase of such materials or 30 doing such work, and a bond to perform such work furnished with sureties satisfactory to the board of sewer commissioners in the full 31 amount of the contract price between the bidder and the commission in 32 accordance with bid. If ((said)) the bidder fails to enter into 33 ((said)) the contract in accordance with ((said)) the bid and furnish 34 35 such bond within ten days from the date at which ((he)) the bidder is notified that he or she is the successful bidder, the ((said)) check, 36 37 cash, or bid bonds and the amount thereof shall be forfeited to the 38 sewer district.

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- (3) In the event of an emergency when the public interest or 1 property of the sewer district would suffer material injury or damage 2 by delay, upon resolution of the board of sewer commissioners, or 3 4 proclamation of an official designated by the board to act for the board during such emergencies, declaring the existence of such 5 emergency and reciting the facts constituting the same, the board, or 6 7 the official acting for the board, may waive the requirements of this 8 chapter with reference to any purchase or contract. In addition, these 9 requirements may be waived for purchases which are clearly and legitimately limited to a single source of supply and purchases 10 involving special facilities, services, or market conditions, in which 11 instances the purchase price may be best established by direct 12 13 negotiation.
- 14 **Sec. 17.** RCW 56.08.080 and 1989 c 308 s 5 are each amended to read 15 as follows:
- The board of commissioners of a sewer district may sell, at public or private sale, property belonging to the district if the board determines that the property is not and will not be needed for district purposes and if the board gives notice of intention to sell as in this section provided: PROVIDED, That no notice of intention is required to sell personal property of less than two thousand five hundred dollars in value.
- 23 The notice of intention to sell shall be published once a week for 24 ((three)) two consecutive weeks in a newspaper of general circulation in the district. ((The last publication shall be at least twenty days 25 but not more than thirty days before the date of sale.)) 26 27 shall describe the property and state the time and place at which it will be sold or offered for sale, the terms of sale, whether the 28 29 property is to be sold at public or private sale, and if at public sale 30 the notice shall call for bids, fix the conditions thereof and shall reserve the right to reject any and all bids. 31
- 32 **Sec. 18.** RCW 56.08.090 and 1989 c 308 s 6 are each amended to read 33 as follows:
- (1) Subject to the provisions of subsection (2) of this section, no real property valued at <u>two thousand</u> five hundred dollars or more of the district shall be sold for less than ninety percent of the value thereof as established by a written appraisal made not more than six

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months prior to the date of sale by three disinterested real estate brokers licensed under the laws of the state or professionally 2 designated real estate appraisers as defined in RCW 74.46.020. 3 4 appraisal shall be signed by the appraisers and filed with the 5 secretary of the board of commissioners of the district, who shall keep it at the office of the district open to public inspection. Any notice 6 7 of intention to sell real property of the district shall recite the 8 appraised value thereof: PROVIDED, That there shall be no private sale 9 of real property where the appraised value exceeds the sum of two 10 thousand five hundred dollars.

(2) If no purchasers can be obtained for the property at ninety 11 percent or more of its appraised value after one hundred ((eighty)) 12 13 twenty days of offering the property for sale, the board of commissioners of the sewer district may adopt a resolution stating that 14 15 the district has been unable to sell the property at the ninety percent 16 amount. The sewer district then may sell the property at the highest 17 price it can obtain at public auction. A notice of intention to sell at public auction shall be published once a week for ((three)) two 18 19 consecutive weeks in a newspaper of general circulation in the sewer 20 district. ((The last publication shall be at least twenty days but not more than thirty days before the date of sale.)) The notice shall 21 22 describe the property, state the time and place at which it will be 23 offered for sale and the terms of sale, and shall call for bids, fix 24 the conditions thereof, and reserve the right to reject any and all 25 bids.

26 **Sec. 19.** RCW 57.08.015 and 1989 c 308 s 7 are each amended to read 27 as follows:

The board of commissioners of a water district may sell, at public or private sale, property belonging to the district if the board determines that the property is not and will not be needed for district purposes and if the board gives notice of intention to sell as in this section provided: PROVIDED, That no such notice of intention shall be required to sell personal property of less than two thousand five hundred dollars in value.

The notice of intention to sell shall be published once a week for ((three)) two consecutive weeks in a newspaper of general circulation in the district. ((The last publication shall be at least twenty days but not more than thirty days before the date of sale.)) The notice

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- 1 shall describe the property and state the time and place at which it
- 2 will be sold or offered for sale, the terms of sale, whether the
- 3 property is to be sold at public or private sale, and if at public sale
- 4 the notice shall call for bids, fix the conditions thereof and shall
- 5 reserve the right to reject any and all bids.

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- 6 **Sec. 20.** RCW 57.08.016 and 1989 c 308 s 8 are each amended to read 7 as follows:
- 8 (1) Subject to the provisions of subsection (2) of this section, no 9 real property valued at two thousand five hundred dollars or more of the district shall be sold for less than ninety percent of the value 10 thereof as established by a written appraisal made not more than six 11 12 months prior to the date of sale by three disinterested real estate 13 brokers licensed under the laws of the state or professionally 14 designated real estate appraisers as defined in RCW 74.46.020. 15 appraisal shall be signed by the appraisers and filed with the secretary of the board of commissioners of the district, who shall keep 16 it at the office of the district open to public inspection. Any notice 17 18 of intention to sell real property of the district shall recite the 19 appraised value thereof: PROVIDED, That there shall be no private sale of real property where the appraised value exceeds the sum of two 20 thousand five hundred dollars. 21
  - (2) If no purchasers can be obtained for the property at ninety percent or more of its appraised value after one hundred ((eighty)) twenty days of offering the property for sale, the board of commissioners of the water district may adopt a resolution stating that the district has been unable to sell the property at the ninety percent amount. The water district then may sell the property at the highest price it can obtain at public auction. A notice of intention to sell at public auction shall be published once a week for ((three)) two consecutive weeks in a newspaper of general circulation in the water district. ((The last publication shall be at least twenty days but not more than thirty days before the date of sale.)) The notice shall describe the property, state the time and place at which it will be offered for sale and the terms of sale, and shall call for bids, fix the conditions thereof, and reserve the right to reject any and all bids.

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1 **Sec. 21.** RCW 57.08.050 and 1989 c 105 s 2 are each amended to read 2 as follows:

- 3 (1) The board of water commissioners shall have authority to create 4 and fill such positions and fix salaries and bonds thereof as it may by 5 resolution provide.
- 5 (2) All materials purchased and work ordered, the estimated cost of 6 7 which is in excess of five thousand dollars shall be let by contract. 8 All contract projects, the estimated cost of which is less than fifty 9 thousand dollars, may be awarded to a contractor ((on the)) using a 10 small works roster((. The small works roster shall be comprised of all 11 responsible contractors who have requested to be on the list)) process provided in RCW 39.04.155 or the process provided in RCW 39.04.190 for 12 13 The board of water commissioners may set up uniform purchases. procedures to prequalify contractors for inclusion on the small works 14 15 ((The board of water commissioners shall authorize by 16 resolution a procedure for securing telephone and/or written quotations 17 from the contractors on the small works roster to assure establishment of a competitive price and for awarding contracts to the lowest 18 19 responsible bidder. Such procedure shall require that a good faith 20 effort be made to request quotations from all contractors on the small works roster. Immediately after an award is made, the bid quotations 21 22 obtained shall be recorded, open to public inspection, and available by telephone inquiry. The small works roster shall be revised once a 23 24 year.)) All contract projects equal to or in excess of fifty thousand 25 dollars shall be let by competitive bidding. Before awarding any such 26 contract the board of water commissioners shall ((cause)) publish a 27 notice ((to be published)) in a newspaper ((in)) of general circulation where the district is located at least once ((ten)) thirteen days 28 before the ((letting of such contract)) last date upon which bids will 29 30 be received, inviting sealed proposals for such work, plans and specifications which must at the time of publication of such notice be 31 on file in the office of the board of water commissioners subject to 32 33 public inspection. Such notice shall state generally the work to be done and shall call for proposals for doing the same to be sealed and 34 35 filed with the board of water commissioners on or before the day and hour named therein. 36
- 37 (3) Each bid shall be accompanied by a certified or cashier's check 38 or postal money order payable to the order of the county treasurer for 39 a sum not less than five percent of the amount of the bid, or

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accompanied by a bid bond in an amount not less than five percent of 1 the bid with a corporate surety licensed to do business in the state, 2 3 conditioned that the bidder will pay the district as liquidated damages 4 the amount specified in the bond, unless ((he)) the bidder enters into a contract in accordance with his or her bid, and no bid shall be 5 considered unless accompanied by such check, cash or bid bond. At the 6 7 time and place named such bids shall be publicly opened and read and 8 the board of water commissioners shall proceed to canvass the bids and 9 may let such contract to the lowest responsible bidder upon plans and 10 specifications on file or to the best bidder submitting his or her own plans and specifications: PROVIDED, That no contract shall be let in 11 excess of the cost of ((said)) the materials or work, or if in the 12 opinion of the board of water commissioners all bids are unsatisfactory 13 they may reject all of them and readvertise and in such case all 14 15 checks, cash or bid bonds shall be returned to the bidders. 16 contract be let, then all checks, cash or bid bonds shall be returned 17 to the bidders, except that of the successful bidder, which shall be retained until a contract shall be entered into for the purchase of 18 19 such materials or doing such work, and a bond to perform such work 20 furnished with sureties satisfactory to the board of commissioners in the full amount of the contract price between the 21 bidder and the commission in accordance with the bid. If ((said)) the 22 bidder fails to enter into ((said)) the contract in accordance with 23 24 ((said)) the bid and furnish such bond within ten days from the date at 25 which ((he)) the bidder is notified that he or she is the successful bidder, the ((said)) check, cash or bid bonds and the amount thereof 26 shall be forfeited to the water district: PROVIDED, That if the bidder 27 fails to enter into a contract in accordance with his or her bid, and 28 29 the board of water commissioners deems it necessary to take legal 30 action to collect on any bid bond required herein, then the water 31 district shall be entitled to collect from ((said)) the bidder any legal expenses, including reasonable attorneys' fees occasioned 32 thereby. 33

(4) In the event of an emergency when the public interest or property of the water district would suffer material injury or damage by delay, upon resolution of the board of water commissioners, or proclamation of an official designated by the board to act for the board during such emergencies, declaring the existence of such emergency and reciting the facts constituting the same, the board, or

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official acting for the board, may waive the requirements of this chapter with reference to any purchase or contract. In addition, these requirements may be waived for purchases which are clearly and legitimately limited to a single source of supply and purchases involving special facilities, services, or market conditions, in which instances the purchase price may be best established by direct negotiation.

8 **Sec. 22.** RCW 70.44.140 and 1965 c 83 s 1 are each amended to read 9 as follows:

(1) All materials purchased and work ordered, the estimated cost of 10 which is in excess of five thousand dollars, shall be by contract. 11 12 Before awarding any such contract, the commission shall ((cause to be published)) publish a notice at least ((thirty)) thirteen days before 13 14 the ((letting of said contract)) last date upon which bids will be <u>received</u>, inviting sealed proposals for such work((-,)). The plans and 15 16 specifications ((which)) must at the time of the publication of such notice be on file at the office of the public hospital district, 17 18 subject to public inspection: PROVIDED, HOWEVER, That the commission may at the same time, and as part of the same notice, invite tenders 19 for ((said)) the work or materials upon plans and specifications to be 20 submitted by bidders. ((Such)) The notice shall state generally the 21 22 work to be done, and shall call for proposals for doing the same, to be 23 sealed and filed with the commission on or before the day and hour 24 named therein. Each bid shall be accompanied by bid proposal security 25 in the form of a certified check, cashier's check, postal money order, 26 or surety bond made payable to the order of the commission, for a sum 27 not less than five percent of the amount of the bid, and no bid shall be considered unless accompanied by such bid proposal security. At the 28 29 time and place named, such bids shall be publicly opened and read, and 30 the commission shall proceed to canvass the bids, and may let such contract to the lowest responsible bidder upon plans and specifications 31 on file, or to the best bidder submitting his or her own plans and 32 33 specifications: PROVIDED, HOWEVER, That no contract shall be let in 34 excess of the estimated cost of ((said)) the materials or work, or if, in the opinion of the commission, all bids are unsatisfactory, they may 35 36 reject all of them and readvertise, and in such case all bid proposal 37 security shall be returned to the bidders; but if such contract be let, 38 then and in such case all bid proposal security shall be returned to

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the bidders, except that of the successful bidder, which shall be 1 retained until a contract shall be entered into for the purchase of 2 such materials for doing such work, and a bond to perform such work 3 4 furnished, with sureties satisfactory to the commission, in an amount to be fixed by the commission, not less than twenty-five percent of 5 contract price in any case, between the bidder and commission, in 6 7 accordance with the bid. If such bidder fails to enter into ((said)) the contract in accordance with ((said)) the bid and furnish such bond 8 within ten days from the date at which ((he)) the bidder is notified 9 that he or she is the successful bidder, the ((said)) bid proposal 10 security and the amount thereof shall be forfeited to the public 11 hospital district. 12

(2) In lieu of the procedures of subsection (1) of this section, a public hospital district may use a small works roster process and award public works contracts for projects in excess of five thousand dollars up to fifty thousand dollars as provided in RCW 39.04.155.

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17 (3) For advertisement and formal sealed bidding to be dispensed
18 with as to purchases between five thousand and fifteen thousand
19 dollars, the commission must authorize by resolution a procedure as
20 provided in RCW 39.04.190.

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