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HOUSE BILL 1089

State of Washington 53rd Legislature 1993 Regular Session

By Representatives J. Kohl, Horn, Rust and Pruitt; by request of Department of Ecology

Read first time 01/15/93. Referred to Committee on Environmental Affairs.

- 1 AN ACT Relating to fee structures of the air quality stationary
- 2 source permit programs; amending RCW 70.94.015, 70.94.030, 70.94.151,
- 3 70.94.152, 70.94.161, 70.94.331, and 70.94.431; and adding new sections
- 4 to chapter 70.94 RCW.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 **Sec. 1.** RCW 70.94.015 and 1991 c 199 s 228 are each amended to 7 read as follows:
- 8 (1) The air pollution control account is established in the state
- 9 treasury. All receipts collected by or on behalf of the department
- 10 from RCW 70.94.151(2), and receipts from nonpermit program sources
- 11 <u>under RCW 70.94.152(1)</u> and 70.94.331(10), and all receipts from RCW
- 12 70.94.650, 70.94.660, 82.44.020(3), and 82.50.405 shall be deposited
- 13 into the account. Moneys in the account may be spent only after
- 14 appropriation. Expenditures from the account may be used only to
- 15 develop and implement the provisions of ((this act and)) chapters 70.94
- 16 and 70.120 RCW.
- 17 (2) The amounts collected and allocated in accordance with this
- 18 section shall be expended upon appropriation except as otherwise

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- 1 provided in this section and in accordance with the following 2 limitations:
- Portions of moneys received by the department of ecology from the air pollution control account shall be distributed by the department to local authorities based on:
- 6 (a) The level and extent of air quality problems within such 7 authority's jurisdiction;
- 8 (b) The costs associated with implementing air pollution regulatory 9 programs by such authority; and
- 10 (c) The amount of funding available to such authority from other 11 sources, whether state, federal, or local, that could be used to 12 implement such programs.
- (3) The air operating permit account is created in the custody of 13 14 the state treasurer. All receipts ((paid to the department of 15 revenue)) collected by or on behalf of the department from permit program sources under RCW 70.94.152(1), 70.94.331(10), 70.94.161, and 16 section 6 of this act shall be deposited into the account. 17 penalties recovered from permit program sources by or on behalf of the 18 19 department under RCW 70.94.431(7) with respect to operating permit fees shall be deposited in the account. All interest on moneys and 20 penalties deposited in the account shall be treated as receipts to the 21 account such that expenditures of these amounts shall be subject to the 22 same conditions as other account receipts. 23 Expenditures from the 24 account may be used only for the direct and indirect costs of 25 implementing the air operating permit program under RCW 70.94.152(1), 26 70.94.331(10), 70.94.161, and section 6 of this act. ((Only the director of the department of ecology or the director's designee may 27 28 authorize expenditures from the account. The account is subject to the 29 allotment procedures under chapter 43.88 RCW, but no)) Moneys in the 30 account may be spent only after appropriation ((is required for such 31 expenditures)).
- 32 **Sec. 2.** RCW 70.94.030 and 1991 c 199 s 103 are each amended to 33 read as follows:
- 34 Unless a different meaning is plainly required by the context, the 35 following words and phrases as hereinafter used in this chapter shall 36 have the following meanings:

- (1) "Air contaminant" means dust, fumes, mist, smoke, other 1 2 particulate matter, vapor, gas, odorous substance, or any combination 3 thereof.
- 4 (2) "Air pollution" is presence in the outdoor atmosphere of one or air contaminants in sufficient quantities and characteristics and duration as is, or is likely to be, injurious to human health, plant or animal life, or property, or which unreasonably interfere with enjoyment of life and property. For the purpose of this chapter, air pollution shall not include air contaminants emitted in compliance with chapter 17.21 RCW.
- (3) "Air quality standard" means an established concentration, 11 12 exposure time, and frequency of occurrence of an air contaminant or 13 multiple contaminants in the ambient air which shall not be exceeded.
 - (4) "Ambient air" means the surrounding outside air.

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- 15 (5) "Authority" means any air pollution control agency whose 16 jurisdictional boundaries are coextensive with the boundaries of one or 17 more counties.
 - (6) "Best available control technology" (BACT) means an emission limitation, including a visible emission standard, based on the maximum degree of reduction for each air pollutant subject to this standard that would be emitted from any proposed new or modified source that the permitting authority, on a case-by-case basis, taking into account energy, environmental, and economic impacts and other costs, determines is achievable for such sources or modification through application of production processes, available methods, systems, and techniques, including fuel cleaning or treatment or innovative fuel combustion techniques for control of the air pollutant. In no event shall application of the best available technology result in emissions of an air pollutant that would exceed the emissions allowed by an applicable standard under 40 C.F.R. Part 60 and Part 61, as they exist on the effective date of this act, or their later enactments as adopted by reference by the director by rule. If the reviewing agency determines that technological or economic limitations on the application of measurement methodology to a particular class of sources would make the imposition of an emission standard infeasible, it may instead prescribe a design, equipment, work practice, or operational standard, or combination thereof, to meet the requirement of best available control technology. The standard shall, to the degree possible, set forth the emission reduction achievable by implementation of the design,

- 1 equipment, work practice, or operation and shall provide for compliance
- 2 by means that achieve equivalent results. The term "all known
- 3 <u>available and reasonable methods of emission control" is interpreted to</u>
- 4 mean the same as best available control technology.
- 5 (7) "Board" means the board of directors of an authority.
- 6 (((7))) (8) "Control officer" means the air pollution control officer of any authority.
- 8 $((\frac{8}{9}))$ (9) "Department" means the department of ecology.
- 9 $((\frac{(9)}{)})$ (10) "Emission" means a release of air contaminants into 10 the ambient air.
- 11 $((\frac{10}{10}))$ <u>(11)</u> "Emission standard" $(\frac{10}{10})$ "Emission standard" $(\frac{10}{10})$
- 12 release of an air contaminant or multiple contaminants into the ambient
- 13 air)) and "emission limitation" mean a requirement established under
- 14 the federal clean air act or this chapter that limits the quantity,
- 15 rate, or concentration of emissions of air contaminants on a continuous
- 16 basis, including requirements relating to the operation or maintenance
- 17 of a source to assure continuous emission reduction, and design,
- 18 equipment, work practice, or operational standards adopted under the
- 19 <u>federal clean air act or this chapter</u>.
- 20 (((11))) <u>(12) "Lowest achievable emission rate" (LAER) means for a</u>
- 21 <u>source that rate of emissions that reflects:</u>
- 22 (a) The most stringent emission limitation that is contained in the
- 23 <u>implementation plan of any state for such class or category of source</u>,
- 24 unless the owner or operator of the proposed new or modified source
- 25 demonstrates that the limitations are not achievable; or
- 26 (b) The most stringent emission limitation that is achieved in
- 27 practice by such class or category of source, whichever is more
- 28 stringent.
- In no event shall the application of this term permit a proposed
- 30 new or modified source to emit a pollutant in excess of the amount
- 31 <u>allowable under applicable new source performance standards.</u>
- 32 (13) "Multicounty authority" means an authority which consists of
- 33 two or more counties.
- 34 (((12))) <u>(14) "Permit program source" means a source required to</u>
- 35 apply for or to maintain an operating permit under RCW 70.94.161.
- 36 (15) "Person" means an individual, firm, public or private
- 37 corporation, association, partnership, political subdivision of the
- 38 state, municipality, or governmental agency.

- (((13))) (16) "Reasonably available control technology" (RACT) 1 means the lowest emission limit that a particular source or source 2 3 category is capable of meeting by the application of control technology that is reasonably available considering technological and economic 4 feasibility. RACT is determined on a case-by-case basis for an 5 individual source or source category taking into account the impact of 6 7 the source upon air quality, the availability of additional controls, 8 the emission reduction to be achieved by additional controls, the 9 impact of additional controls on air quality, and the capital and operating costs of the additional controls. RACT requirements for a 10 source or source category shall be adopted only after notice and 11 opportunity for comment are afforded. 12
- 13 <u>(17)</u> "Silvicultural burning" means burning of wood fiber on forest 14 land consistent with the provisions of RCW 70.94.660.
- 15 **Sec. 3.** RCW 70.94.151 and 1987 c 109 s 37 are each amended to read 16 as follows:
- 17 (1) The board of any activated authority or the department, may 18 classify air contaminant sources, by ordinance, resolution, rule or 19 regulation, which in its judgment may cause or contribute to air pollution, according to levels and types of emissions and other 20 characteristics which cause or contribute to air pollution, and may 21 require registration or reporting or both for any such class or 22 23 classes. Classifications made pursuant to this section may be for 24 application to the area of jurisdiction of such authority, or the state 25 as a whole or to any designated area within the jurisdiction, and shall be made with special reference to effects on health, economic and 26 social factors, and physical effects on property. 27
 - (2) Any person operating or responsible for the operation of air contaminant sources of any class for which the ordinances, resolutions, rules or regulations of the department or board of the authority, require registration and reporting shall register therewith and make reports containing information as may be required by such department or board concerning location, size and height of contaminant outlets, processes employed, nature of the contaminant emission and such other information as is relevant to air pollution and available or reasonably capable of being assembled. The department or board may require that such registration be accompanied by a fee and may determine the amount of such fee for such class or classes: PROVIDED, That the amount of

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the fee shall only be to compensate for the costs of administering such 1 registration program which shall be defined as initial registration and 2 3 annual or other periodic reports from the source owner providing 4 information directly related to air pollution registration, on-site necessary to verify compliance with registration 5 inspections requirements, data storage and retrieval systems necessary for support 6 7 of the registration program, emission inventory reports and emission 8 reduction credits computed from information provided by sources 9 pursuant to registration program requirements, staff review, including 10 engineering analysis for accuracy and currentness, of information provided by sources pursuant to registration program requirements, 11 clerical and other office support provided in direct furtherance of the 12 13 registration program, and administrative support provided in directly 14 carrying out the registration program: PROVIDED FURTHER, That any such 15 registration made with either the board or the department shall 16 preclude a further registration with any other board or the department. All registration program fees collected by the department shall be 17 18 deposited in the air pollution control account. All registration 19 program fees collected by the local air authorities shall be deposited in their respective treasuries. 20

21 **Sec. 4.** RCW 70.94.152 and 1991 c 199 s 302 are each amended to 22 read as follows:

(1) The department of ecology or board of any authority may require notice of the establishment of any proposed new sources except single family and duplex dwellings. The department of ecology or board may require such notice to be accompanied by a fee and determine the amount of such fee: PROVIDED, That the amount of the fee may not exceed the cost of reviewing the plans, specifications, and other information and administering such notice: PROVIDED FURTHER, That any such notice given or notice of construction application submitted to either the board or to the department of ecology shall preclude a further submittal of a duplicate application to any board or to the department of ecology.

The department shall, after opportunity for public review and comment, adopt rules that establish a workload-driven process for determination and review of the fee covering the direct and indirect costs of administering such a new source notice and a methodology for tracking revenues and expenditures. All such new source fees collected

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by the department from permit program sources shall be deposited in the 1 air operating permit account. All such new source fees collected by 2 the delegated local air authorities from permit program sources shall 3 4 be deposited in the dedicated accounts of their respective treasuries. All such new source fees collected by the department from nonpermit 5 program sources shall be deposited in the air pollution control 6 7 account. All such new source fees collected by local air authorities 8 from nonpermit program sources shall be deposited in their respective 9 treasuries. Within thirty days of receipt of a notice of construction 10 application, the department of ecology or board may require, as a condition precedent to the establishment of the new source or sources 11 covered thereby, the submission of plans, specifications, and such 12 13 other information as it deems necessary to determine whether the proposed new source will be in accord with applicable rules and 14 15 regulations in force under this chapter. If on the basis of plans, 16 specifications, or other information required under this section the 17 department of ecology or board determines that the proposed new source will not be in accord with this chapter or the applicable ordinances, 18 19 resolutions, rules, and regulations adopted under this chapter, it 20 shall issue an order denying permission to establish the new source. If on the basis of plans, specifications, or other information required 21 under this section, the department of ecology or board determines that 22 23 the proposed new source will be in accord with this chapter, and the 24 applicable rules and regulations adopted under this chapter, it shall 25 issue an order of approval for the establishment of the new source or 26 sources, which order may provide such conditions as are reasonably necessary to assure the maintenance of compliance with this chapter and 27 the applicable rules and regulations adopted under this chapter. Every 28 29 order of approval under this chapter must be reviewed prior to issuance 30 by a professional engineer or staff under the supervision of a 31 professional engineer in the employ of the department of ecology or board. 32

(2) The determination required under subsection (1) of this section shall include a determination of whether the operation of the new air contaminant source at the location proposed will cause any ambient air quality standard to be exceeded.

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(3) New source review of a modification shall be limited to the emission unit or units proposed to be modified and the air contaminants whose emissions would increase as a result of the modification.

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- 1 (4) Nothing in this section shall be construed to authorize the 2 department of ecology or board to require the use of emission control 3 equipment or other equipment, machinery, or devices of any particular 4 type, from any particular supplier, or produced by any particular 5 manufacturer.
- (5) Any features, machines, and devices constituting parts of or called for by plans, specifications, or other information submitted pursuant to subsection (1) of this section shall be maintained and operate in good working order.
- 10 (6) The absence of an ordinance, resolution, rule, or regulation, 11 or the failure to issue an order pursuant to this section shall not 12 relieve any person from his or her obligation to comply with applicable 13 emission control requirements or with any other provision of law.
- 14 (7) Within thirty days of receipt of a notice of construction 15 application the department of ecology or board shall either notify the 16 applicant in writing that the application is complete or notify the 17 applicant in writing of all additional information necessary to complete the application. Within sixty days of receipt of a complete 18 19 application the department or board shall either (a) issue a final decision on the application, or (b) for those projects subject to 20 public notice, initiate notice and comment on a proposed decision, 21 followed as promptly as possible by a final decision. A person seeking 22 approval to construct or modify a source that requires an operating 23 24 permit may elect to integrate review of the operating permit 25 application or amendment required by RCW 70.94.161 and the notice of construction application required by this section. A notice of 26 construction application designated for integrated review shall be 27 28 processed in accordance with operating permit program procedures and 29 deadlines.
- 30 **Sec. 5.** RCW 70.94.161 and 1991 c 199 s 301 are each amended to 31 read as follows:
- The department of ecology, or board of an authority, shall require renewable permits for the operation of air contaminant sources subject to the following conditions and limitations:
- 35 (1) Unless a different meaning is plainly required by the context, 36 the following words and phrases shall have the following meanings:
- 37 (a) (("Lowest achievable emission rate" (LAER) means for any source 38 that rate of emissions which reflects:

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(i) The most stringent emission limitation that is contained in the implementation plan of any state for such class or category of source, unless the owner or operator of the proposed new or modified source demonstrates that such limitations are not achievable; or

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38 39 (ii) The most stringent emission limitation that is achieved in practice by such class or category of source, whichever is more stringent.

In no event shall the application of this term permit a proposed new or modified source to emit any pollutant in excess of the amount allowable under applicable new source performance standards.

(b) "Best available control technology" (BACT) means technology that will result in an emission limitation, including a visible emission standard, based on the maximum degree of reduction for each air pollutant subject to this regulation that would be emitted from any proposed new or modified source that the permitting authority, on a case-by-case basis, taking into account energy, environmental, and economic impacts and other costs, determines is achievable for such sources or modification through application of production processes, available methods, systems, and techniques, including fuel cleaning or treatment or innovative fuel combustion techniques for control of such air pollutant. In no event shall application of the best available technology result in emissions of any air pollutant that would exceed the emissions allowed by any applicable standard under 40 C.F.R. Part 60 and Part 61. If the reviewing agency determines that technological or economic limitations on the application of measurement methodology to a particular class of sources would make the imposition of an emission standard infeasible, it may instead prescribe a design, equipment, work practice, or operational standard, or combination thereof, to meet the requirement of best available control technology. Such standard shall, to the degree possible, set forth the emission reduction achievable by implementation of such design, equipment, work practice, or operation and shall provide for compliance by means that achieve equivalent results. The term "all known available and reasonable methods of emission control" is interpreted to mean the same as best available control technology.

(c) "Reasonably available control technology" (RACT) means the lowest emission limit that a particular source or source category is capable of meeting by the application of control technology that is reasonably available considering technological and economic

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- feasibility. RACT is determined on a case by case basis for an 1 2 individual source or source category taking into account the impact of the source upon air quality, the availability of additional controls, 3 4 the emission reduction to be achieved by additional controls, the impact of additional controls on air quality, and the capital and 5 operating costs of the additional controls. RACT requirements for any 6 source or source category shall be adopted only after notice and 7 8 opportunity for comment are afforded.
- 9 (d)) "Regulated pollutant" shall have the same meaning as defined
 10 in section 502(b) of the federal clean air act as it exists on the
 11 effective date of this act, or its later enactment as adopted by
 12 reference by the director by rule.
 - (b) "Source" means all of the emissions units including quantifiable fugitive emissions, that are located on one or more contiguous or adjacent properties, and are under the control of the same person, or persons under common control, whose activities are ancillary to the production of a single product or functionally related group of products.
- 19 (((e))) (c) "New source" means (i) the construction or modification 20 of a stationary source that increases the amount of any air contaminant 21 emitted by such source or that results in the emission of any air 22 contaminant not previously emitted, and (ii) any other project that 23 constitutes a new source under the federal clean air act.
- $((\frac{f}{f}))$ $\underline{(d)}$ "Stationary source" means any building, structure, 25 facility, or installation that emits or may emit any air contaminant.
 - $((\frac{\langle g \rangle}{}))$ (e) "Modification" means any physical change in, or change in the method of operation of, a stationary source that increases the amount of any air contaminant emitted by such source or that results in the emission of any air contaminant not previously emitted. The term modification shall be construed consistent with the definition of modification in Section 7411, Title 42, United States Code, and with rules implementing that section.
 - (2) Permits shall be issued for a term of five years. A permit may be modified or amended during its term at the request of the permittee, or for any reason allowed by the federal clean air act. The rules adopted pursuant to subsection (3) of this section shall include rules for permit amendments and modifications. The terms and conditions of a permit shall remain in effect after the permit itself expires if the permittee submits a timely and complete application for permit renewal.

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(3)(a) Rules establishing the elements for a state-wide operating permit program and the process for permit application and renewal consistent with federal requirements shall be established by the 4 department by January 1, 1993. The rules shall provide that every proposed permit must be reviewed prior to issuance by a professional engineer or staff under the direct supervision of a professional 7 engineer in the employ of the permitting authority. The permit program established by these rules shall be administered by the department and delegated local air authorities. Rules developed under this subsection shall not preclude a delegated local air authority from including in a permit its own more stringent emission standards and operating restrictions.

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- (b) The board of any local air pollution control authority may apply to the department of ecology for a delegation order authorizing the local authority to administer the operating permit program for sources under that authority's jurisdiction. The department shall, by order, approve such delegation, if the department finds that the local authority has the technical and financial resources, to discharge the responsibilities of a permitting authority under the federal clean air act. A delegation request shall include adequate information about the local authority's resources to enable the department to make the findings required by this subsection; provided, any delegation order issued under this subsection shall take effect ninety days after the environmental protection agency authorizes the local authority to issue operating permits under the federal clean air act.
- (c) Except for the authority granted the energy facility site evaluation council to issue permits for the new construction, reconstruction, or enlargement or operation of new energy facilities under chapter 80.50 RCW, the department may exercise the authority, as delegated by the environmental protection agency, to administer Title IV of the federal clean air act as amended and to delegate such administration to local authorities as applicable pursuant to (b) of this subsection.
- (4) "Best available control technology" (BACT) is required for new 34 35 sources except where LAER is required.
- Until July 1, 1993, "lowest achievable emission rate" (LAER) is 36 37 required solely for those sources required by the federal clean air 38 act. By December 1, 1992, the department shall recommend control

p. 11 HB 1089 1 technology requirements for new sources to the appropriate standing
2 committees of the legislature.

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Except as otherwise provided in RCW 70.94.331(9), "reasonably available control technology" (RACT) is required for existing sources.

In establishing technical standards, defined in (($\frac{\text{subsection}}{2}$) of this section)) RCW 70.94.030, the permitting authority shall consider and, if found to be appropriate, give credit for waste reduction within the process.

- 9 (5) Operating permits shall apply to all sources (a) where required 10 by the federal clean air act, and (b) for any source that may cause or contribute to air pollution in such quantity as to create a threat to 11 the public health or welfare. Subsection (b) of this subsection is not 12 13 intended to apply to small businesses except when both of the following 14 limitations are satisfied: (i) The source is in an area exceeding or 15 threatening to exceed federal or state air quality standards; and (ii) 16 the department provides a reasonable justification that requiring a 17 source to have a permit is necessary to meet a federal or state air quality standard, or to prevent exceeding a standard in an area 18 19 threatening to exceed the standard. For purposes of this subsection 20 "areas threatening to exceed air quality standards" shall mean areas projected by the department to exceed such standards within five years. 21 22 Prior to identifying threatened areas the department shall hold a 23 public hearing or hearings within the proposed areas.
- 24 (6) Sources operated by government agencies are not exempt under 25 this section.
 - (7) ((By October 1, 1993, or ninety)) Within one hundred eighty days after the United States environmental protection agency approves the state operating permit program, ((whichever is later, any)) a person required to have a permit shall submit to the permitting agency a compliance plan and permit application, signed by a responsible official, certifying the accuracy of the information submitted. Until permits are issued, existing sources shall be allowed to operate under presently applicable standards and conditions provided that such sources submit complete and timely permit applications.
- 35 (8) All ((proposed)) draft permits shall be subject to public 36 notice and comment. The rules adopted pursuant to subsection (3) of 37 this section shall specify procedures for public notice and comment. 38 Such procedures shall provide the permitting agency with an opportunity 39 to respond to comments received from interested parties prior to the

time that the proposed permit is submitted to the environmental protection agency for review pursuant to section 505(a) of the federal clean air act. In the event that the environmental protection agency objects to a proposed permit pursuant to section 505(b) of the federal clean air act, the permitting authority shall not issue the permit, unless the permittee consents to the changes required by the environmental protection agency.

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- (9) The procedures contained in chapter 43.21B RCW shall apply to permit appeals. The pollution control hearings board may stay the effectiveness of any permit issued under this section during the pendency of an appeal filed by the permittee, if the permittee demonstrates that compliance with the permit during the pendency of the appeal would require significant expenditures that would not be necessary in the event that the permittee prevailed on the merits of the appeal.
- (10) After the effective date of any permit program promulgated under this section, it shall be unlawful for any person to: (a) Operate a permitted source in violation of any requirement of a permit issued under this section; or (b) fail to submit a permit application at the time required by rules adopted under subsection (3) of this section.
- (11) Each air operating permit shall state the origin of and specific legal authority for each requirement included therein. Every requirement in an operating permit shall be based upon the most stringent of the following requirements:
- 26 (a) The federal clean air act and rules implementing that act, 27 including provision of the approved state implementation plan;
 - (b) This chapter and rules adopted thereunder; and
- (c) In permits issued by a local air pollution control authority, the requirements of any order or regulation adopted by that authority.
- (12) Consistent with the provisions of the federal clean air act, the permitting authority may issue general permits covering categories of permitted sources, and temporary permits authorizing emissions from similar operations at multiple temporary locations.
- 35 (13) Permitted sources within the territorial jurisdiction of an 36 authority delegated the operating permit program shall file their 37 permit applications with that authority, except that permit 38 applications for sources regulated on a state-wide basis pursuant to 39 RCW 70.94.395 shall be filed with the department. Permitted sources

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- 1 outside the territorial jurisdiction of a delegated authority shall 2 file their applications with the department.
- 3 (14) When issuing operating permits to coal fired electric 4 generating plants, the permitting authority shall give consideration to 5 the federal time lines for the implementation of required control 6 technology.
- 7 (15)(a) The department and the local air authorities are authorized 8 to assess and to collect, and each source emitting one hundred tons or 9 more per year of a regulated pollutant shall pay, shall pay, an interim 10 assessment ((of ten dollars per ton multiplied by the annual processrelated emissions of each regulated pollutant emitted during calendar 11 years 1990 and 1991. "Regulated pollutant" shall have the same meaning 12 as defined in section 502(b) of the federal clean air act amendments of 13 14 1990)).
- 15 (b) ((Fees collected under (a) of this subsection shall be 16 distributed as follows: Eighty percent to the department and twenty 17 percent to local air authorities.
- 18 (c)) The department shall conduct a workload analysis and prepare
 19 an operating permit program development budget for fiscal year 1994.
 20 The department shall allocate among all sources emitting one hundred
 21 tons or more per year of a regulated pollutant during calendar year
 22 1992 the costs identified in its program development budget according
 23 to a three-tiered model, with each of the three tiers being equally
 24 weighted, based upon:
 - (i) The number of sources;
- 26 (ii) The complexity of sources; and
- 27 <u>(iii) The size of sources, as measured by the quantity of each</u>
 28 regulated pollutant emitted by the source.
- 29 <u>(c) Each local authority and the department shall collect from</u>
 30 <u>sources under their respective jurisdictions the interim fee determined</u>
 31 <u>by the department and shall remit the fee to the department.</u>
- (d) Each local authority may, in addition, allocate its operating permit program development costs among the sources under its jurisdiction emitting one hundred tons or more per year of a regulated pollutant during calendar year 1992 and may collect the interim fee from these sources. A fee assessed pursuant to this subsection (15)(d) shall be collected at the same time as the fee assessed pursuant to (c)

38 <u>of this subsection.</u>

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1 (e) The fees assessed to a source under ((\frac{a}{a}) \cdot of)) this subsection 2 ((and any fees enacted under subsection (16) of this section)) shall be 3 limited to the first seven thousand five hundred tons for each 4 regulated pollutant per year.
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- (16) ((On or before November 1, 1992, the department, in consultation with the department of revenue, shall report to the appropriate standing committees of the legislature recommendations on air operating permit fees. The department shall recommend a level of fees to cover the direct and indirect costs of implementing the operating permit program required under the 1990 federal clean air act. In making such recommendations, the department shall address:
- 12 (a) The costs of the permit program elements as identified in 13 regulations promulgated by the United States environmental protection 14 agency, including, as applicable:
- 15 (i) Oversight of a delegated local air authority;
- 16 (ii) Ambient air monitoring, modeling, and reporting;
- 17 (iii) Training;

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- 18 (iv) Data management and quality assurance;
- 19 (v) Development of state implementation plans;
- 20 (vi) Emission inventories;
- 21 (vii) Technical assistance;
- 22 (viii) Rule making and guidelines; and
- 23 (ix) Any other activities, consistent with the federal clean air 24 act, that may be identified by the department;
- 25 (b) The appropriate division of fees with delegated local air 26 authorities; and
- 27 (c) A methodology for tracking revenues and expenditures from fees 28 paid under this chapter.
 - (17)) The department shall determine the persons liable for the fee imposed by subsection (15) of this section, compute the fee, and provide by November 1 of ((1991 and 1992,)) 1993 the identity of the fee payer with the computation of the fee to each local authority and to the department of revenue for collection. The department of revenue shall collect the fee computed by the department from the fee payers ((identified by)) under the jurisdiction of the department. The administrative, collection, and penalty provisions of chapter 82.32 RCW shall apply to the collection of the fee by the department of revenue. The department shall provide technical assistance to the department of revenue for decisions made by the department of revenue pursuant to RCW

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- 1 82.32.160 and 82.32.170. All interim fees collected by the department
- 2 of revenue on behalf of the department and all interim fees collected
- 3 by local authorities on behalf of the department shall be deposited in
- 4 the air operating permit account. The portion of the interim fees
- 5 collected by the local air authorities to cover their permit program
- 6 <u>development costs under subsection (15)(d) of this section shall be</u>
- 7 deposited in the dedicated accounts of their respective treasuries.
- 8 All fees identified in this section shall be due and payable on
- 9 March 1 of ((1992 and 1993)) <u>1994</u>. <u>The 1993 amendments to RCW</u>
- 10 70.94.161 contained in section 5 of this act do not have the effect of
- 11 terminating, or in any way modifying, any liability, civil or criminal,
- 12 incurred pursuant to the provisions of RCW 70.94.161 (15) and (17) as
- 13 they existed prior to the effective date of this act.
- (((18))) for sources or source categories not required to
- 15 obtain permits under subsection (5) of this section, the department or
- 16 local authority may establish by rule control technology requirements.
- 17 If control technology rule revisions are made by the department or
- 18 local authority under this subsection, the department or local
- 19 authority shall consider the remaining useful life of control equipment
- 20 previously installed on existing sources before requiring technology
- 21 changes. The department or any local air authority may issue a general
- 22 permit, as authorized under the federal clean air act, for such
- 23 sources.
- (((19))) (18) RCW 70.94.151 shall not apply to any source for which
- 25 a permit under this section has been issued.
- NEW SECTION. Sec. 6. A new section is added to chapter 70.94 RCW
- 27 to read as follows:
- 28 (1) The department and delegated local air authorities are
- 29 authorized to determine, assess, and collect, and each permit program
- 30 source shall pay, annual fees sufficient to cover the direct and
- 31 indirect costs of implementing a state operating permit program
- 32 approved by the United States environmental protection agency under the
- 33 1990 amendments to the federal clean air act. Each permitting
- 34 authority shall develop by rule a fee schedule allocating among its
- 35 permit program sources the costs of the operating permit program, and
- 36 may, by rule, establish a payment schedule whereby periodic
- 37 installments of the annual fee are due and payable more frequently. The
- 38 department and the department of revenue may enter into an interagency

agreement for collection of the fees. If such an agreement is entered 1 2 into, the department will determine the persons subject to the fee, calculate the amount of the fee to be assessed to each fee payer, and 3 provide this information to the department of 4 revenue. administrative, collection, and penalty provisions of chapter 82.32 RCW 5 shall apply to the collection of the fee by the department of revenue. 6 7 The department shall provide technical assistance to the department of 8 revenue for decisions made by the department of revenue pursuant to RCW 9 82.32.160 and 82.32.170. This section does not preclude the department 10 from exercising its authority pursuant to the penalty provisions of this chapter; nor does it preclude the department from exercising such 11 12 other legal and equitable remedies that it is authorized to carry out 13 in the event of a permit program source's failure to pay fees, including action resulting in the revocation of a source's operating 14 15 permit. The department shall, in consultation with the department of 16 revenue, provide by rule for coordination with the department of 17 revenue regarding penalty assessment and collection. All operating permit program fees collected by or on behalf of the department shall 18 19 be deposited in the air operating permit account. All operating permit 20 program fees collected by the delegated local air authorities shall be deposited in their respective air operating permit accounts or other 21 accounts dedicated exclusively to support of the operating permit 22 The fees assessed under this subsection shall first be due 23 24 not less than forty-five days after the United States environmental 25 protection agency delegates to the department the authority to 26 administer the operating permit program and then annually thereafter. 27 shall establish, by rule, The department procedures administrative appeals to the department regarding the fee assessed 28 29 pursuant to this subsection and for review of any such administrative 30 determination by the pollution control hearings board in accordance with chapter 43.21B RCW. The sole basis for such appeal shall be that 31 the assessment contains an arithmetic or clerical error. 32

(2) The fee schedule developed by each permitting authority shall cover both its permit administration costs and the permitting authority's share of state-wide program development and oversight costs.

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38 39 (a) Permit administration costs are those incurred by each permitting authority, including the department, in administering and enforcing the operating permit program with respect to sources under

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- 1 its jurisdiction. Costs associated with the following activities are
- 2 fee eligible as these activities relate to the operating permit program
- 3 and to the sources permitted by a permitting authority, including,
- 4 where applicable, sources subject to a general permit:
- 5 (i) Preapplication assistance and review of an application and 6 proposed compliance plan for a permit, permit revision, or renewal;
- 7 (ii) Source inspections, testing, and other data-gathering 8 activities necessary for the development of a permit, permit revision, 9 or renewal;
- (iii) Acting on an application for a permit, permit revision, or renewal, including the costs of developing an applicable requirement as part of the processing of a permit, permit revision, or renewal but excluding the costs of developing BACT, LAER, or RACT requirements for criteria and toxic air pollutants to the extent that these costs are recovered as a part of fees collected under RCW 70.94.152 or 70.94.331, preparing a draft permit and fact sheet, and preparing a final permit;
- (iv) Notifying and soliciting, reviewing and responding to comment from the public and contiguous states and tribes, conducting public hearings regarding the issuance of a draft permit and other costs of providing information to the public regarding operating permits and the permit issuance process;
- (v) Modeling necessary to establish permit limits or to determine compliance with permit limits;
- (vi) Reviewing compliance certifications and emissions reports and conducting related compilation and reporting activities;
- (vii) Conducting compliance inspections, complaint investigations, and other activities necessary to ensure that a source is complying with permit conditions;
- 29 (viii) Administrative enforcement activities and penalty 30 assessment, excluding the costs of proceedings before the pollution 31 control hearings board and all costs of judicial enforcement;
- 32 (ix) The share attributable to permitted sources of the development 33 and maintenance of emissions inventories;
- 34 (x) The share attributable to permitted sources of ambient air 35 quality monitoring and associated recording and reporting activities;
 - (xi) Training for permit administration and enforcement;
- (xii) Fee determination, assessment, and collection, including the costs of necessary administrative dispute resolution and penalty collection pursuant to RCW 70.94.431(7);

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- 1 (xiii) Required fiscal audits, periodic performance audits, and 2 reporting activities;
- 3 (xiv) Tracking of time, revenues and expenditures, and accounting 4 activities;
- 5 (xv) Administering the permit program including the costs of 6 clerical support, supervision, and management;
- 7 (xvi) Provision of assistance to small businesses under the 8 jurisdiction of the permitting authority as required under section 507 9 of the federal clean air act; and
- 10 (xvii) Other activities required by operating permit regulations 11 issued by the United States environmental protection agency under the 12 federal clean air act.
- 13 (b) Development and oversight costs are those incurred by the 14 department in developing and administering the state operating permit 15 program, and in overseeing the administration of the program by the 16 delegated local permitting authorities. Costs associated with the 17 following activities are fee eligible as these activities relate to the 18 operating permit program:
- (i) Review and determinations necessary for delegation of authority to administer and enforce a permit program to a local air authority under RCW 70.94.161(3) and 70.94.860;
- (ii) Conducting fiscal audits and periodic performance audits of delegated local authorities, and other oversight functions required by the operating permit program;
- (iii) Administrative enforcement actions taken by the department on behalf of a permitting authority, including those actions taken by the department under RCW 70.94.785, but excluding the costs of proceedings before the pollution control hearings board and all costs of judicial enforcement;
- (iv) Determination and assessment with respect to each permitting authority of the fees covering its share of the costs of development and oversight;
- (v) Training and assistance for permit program administration and oversight, including training and assistance regarding technical, administrative, and data management issues;
- (vi) Development of generally applicable regulations or guidance regarding the permit program or its implementation or enforcement;
- 38 (vii) State codification of federal rules or standards for 39 inclusion in operating permits;

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- 1 (viii) Preparation of delegation package and other activities 2 associated with submittal of the state permit program to the United 3 States environmental protection agency for approval, including ongoing 4 coordination activities;
- 5 (ix) General administration and coordination of the state permit 6 program, related support activities, and other agency indirect costs, 7 including necessary data management and quality assurance;
- 8 (x) Required fiscal audits and periodic performance audits of the 9 department, and reporting activities;
- 10 (xi) Tracking of time, revenues and expenditures, and accounting 11 activities;
- 12 (xii) Public education and outreach related to the operating permit 13 program, including the maintenance of a permit register;
- 14 (xiii) The share attributable to permitted sources of compiling and 15 maintaining emissions inventories;
- 16 (xiv) The share attributable to permitted sources of ambient air 17 quality monitoring, related technical support, and associated recording 18 activities;
- 19 (xv) The share attributable to permitted sources of modeling 20 activities;
- (xvi) Provision of assistance to small business as required under section 507 of the federal clean air act as it exists on the effective date of this act or its later enactment as adopted by reference by the director by rule;
- 25 (xvii) Provision of services by the department of revenue and the 26 office of the state attorney general and other state agencies in 27 support of permit program administration;
- 28 (xviii) A one-time revision to the state implementation plan to 29 include authority for source-specific requirements to be imposed via 30 operating permits; and
- 31 (xix) Other activities required by operating permit regulations 32 issued by the United States environmental protection agency under the 33 federal clean air act.
- 34 (3) The responsibility for operating permit fee determination, 35 assessment, and collection is to be shared by the department and 36 delegated local air authorities as follows:
- 37 (a) Each permitting authority, including the department, acting in 38 its capacity as a permitting authority, shall develop a fee schedule 39 and mechanism for collecting fees from the permit program sources under

its jurisdiction; the fees collected by each authority shall be sufficient to cover its costs of permit administration and its share of the department's costs of development and oversight. Each delegated local authority shall remit to the department its share of the department's development and oversight costs.

- (b) Only those local air authorities to whom the department has delegated the authority to administer the program pursuant to RCW 70.94.161(3) (b) and (c) and 70.94.860 shall have the authority to administer and collect operating permit fees. The department shall retain the authority to administer and collect such fees with respect to the sources within the jurisdiction of a local air authority until the effective date of program delegation to that air authority.
- (c) The department shall allocate its development and oversight costs among all permitting authorities, including the department, in proportion to the number of permit program sources under the jurisdiction of each authority, except that extraordinary costs or other costs readily attributable to a specific permitting authority may be assessed that authority. For purposes of this subsection, all sources covered by a single general permit shall be treated as one source.
- (4) The department and each delegated local air authority shall adopt by rule a general permit fee schedule for sources under their respective jurisdictions after such time as the department adopts provisions for general permit issuance. Within ninety days of the time that the department adopts a general permit fee schedule, the department shall report to the relevant standing committees of the legislature regarding the general permit fee schedules adopted by the department and by the delegated local air authorities. The permit administration costs of each general permit shall be allocated equitably among only those sources subject to that general permit. The share of development and oversight costs attributable to each general permit shall be determined pursuant to subsection (3)(c) of this section.
- 34 (5) The fee schedule developed by the department shall allocate the 35 department's permit administration costs and its share of the 36 development and oversight costs among the sources for whom it acts as 37 a permitting authority, except sources subject to a general permit, as 38 follows:

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- 1 (a) The department shall allocate its permit administration costs 2 and its share of the development and oversight costs according to a 3 three-tiered model based upon:
 - (i) The number of permit program sources under its jurisdiction;
- 5 (ii) The complexity of permit program sources under its 6 jurisdiction; and

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- 7 (iii) The size of permit program sources under its jurisdiction, as 8 measured by the quantity of each regulated pollutant emitted by the 9 source.
- 10 (b) Each of the three tiers shall be equally weighted. The 11 department may, after opportunity for public review and comment, assign 12 to each of the three tiers a different weight.
- 13 (c) The department may, in addition, allocate extraordinary costs 14 or other activities-based costs readily attributable to a specific 15 source to that source.
- The quantity of each regulated pollutant emitted by a source shall be determined based on the annual emissions during the most recent calendar year for which data is available.
- 19 (6) The department shall, after opportunity for public review and 20 comment, adopt rules that establish a process for development and 21 review of its operating permit program fee schedule, a methodology for 22 tracking program revenues and expenditures and, for both the department 23 and the delegated local air authorities, a system of fiscal audits, 24 reports, and periodic performance audits.
- 25 (a) The fee schedule development and review process shall include 26 the following:
- (i) The department shall conduct a biennial workload analysis. The department shall provide the opportunity for public review of and comment on the workload analysis. The department shall review and update its workload analysis during each biennial budget cycle, taking into account information gathered by tracking previous revenues, time, and expenditures and other information obtained through fiscal audits and performance audits.
- (ii) The department shall prepare a biennial budget based upon the resource requirements identified in the workload analysis for that biennium. In preparing the budget, the department shall take into account the projected operating permit account balance at the start of the biennium. The department shall provide the opportunity for public

1 review of and comment on the proposed budget. The department shall 2 review and update its budget each biennium.

- 3 (iii) The department shall develop a fee schedule allocating the 4 department's permit administration costs and its share of the 5 development and oversight costs among the department's permit program sources using the methodology described in subsection (5) of this 6 7 The department shall provide the opportunity for public section. 8 review of and comment on the allocation methodology and fee schedule. 9 The department shall provide procedures for administrative resolution 10 disputes regarding the source data on which determinations are based; these procedures shall be designed such that 11 resolution occurs prior to the completion of the allocation process. 12 13 The department shall review and update its fee schedule annually.
- 14 (b) The methodology for tracking revenues and expenditures shall 15 include the following:

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- (i) The department shall develop a system for tracking revenues and expenditures that provides the maximum practicable information. At a minimum, revenues from fees collected under the operating permit program shall be tracked on a source-specific basis and time and expenditures required to administer the program shall be tracked on the basis of source categories and functional categories. Each general permit will be treated as a separate source category for tracking and accounting purposes.
- (ii) The department shall use the information obtained from tracking revenues, time, and expenditures to modify the workload analysis required in subsection (6)(a) of this section.
- (iii) The information obtained from tracking revenues, time, and expenditures shall not provide a basis for challenge to the amount of an individual source's fee.
- (iv) On or before December 1, 1996, the department shall report to the appropriate standing committees of the legislature recommendations on the administrative feasibility and benefits of source-specific tracking of time and expenditures. The report may include findings from demonstration projects wherein time and expenditures are tracked on a source-specific basis.
- 36 (c) The system of fiscal audits, reports, and periodic performance 37 audits shall include the following:
- (i) The department and the delegated local air authorities shall prepare annual reports and shall submit the reports to, respectively,

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- the appropriate standing committees of the legislature and the board of directors of the local air authority.
- 3 (ii) The department shall arrange for fiscal audits and routine 4 performance audits and for periodic intensive performance audits of 5 each permitting authority and of the department.
- 6 (7) Each local air authority requesting delegation shall, after 7 opportunity for public review and comment, publish regulations which 8 establish a process for development and review of its operating permit 9 program fee schedule, and a methodology for tracking its revenues and 10 expenditures. These regulations shall be submitted to the department 11 for review and approval as part of the local authority's delegation 12 request.
- NEW SECTION. Sec. 7. A new section is added to chapter 70.94 RCW to read as follows:
- The department of health shall have all the enforcement powers as provided in RCW 70.94.332, 70.94.425, 70.94.430, 70.94.431(1) through (7), and 70.94.435 with respect to emissions of radionuclides. This section does not preclude the department of ecology from exercising its
- 20 **Sec. 8.** RCW 70.94.331 and 1991 c 199 s 710 are each amended to 21 read as follows:
- (1) The department shall have all the powers as provided in RCW 70.94.141.
- (2) The department, in addition to any other powers vested in it by law after consideration at a public hearing held in accordance with chapters 42.30 and 34.05 RCW shall:
- 27 (a) Adopt rules establishing air quality objectives and air quality 28 standards;
- 29 (b) Adopt emission standards which shall constitute minimum emission standards throughout the state. An authority may enact more 30 31 stringent emission standards, except for emission performance standards 32 for new wood stoves and opacity levels for residential solid fuel 33 burning devices which shall be state-wide, but in no event may less stringent standards be enacted by an authority without the prior 34 35 approval of the department after public hearing and due notice to interested parties; 36

authority under this chapter.

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(c) Adopt by rule air quality standards and emission standards for 1 2 the control or prohibition of emissions to the outdoor atmosphere of radionuclides, dust, fumes, mist, smoke, other particulate matter, 3 4 vapor, gas, odorous substances, or any combination thereof. 5 requirements may be based upon a system of classification by types of emissions or types of sources of emissions, or combinations thereof, 6 7 which it determines most feasible for the purposes of this chapter. 8 However, an industry, or the air pollution control authority having 9 jurisdiction, can choose, subject to the submittal of appropriate data 10 that the industry has quantified, to have any limit on the opacity of emissions from a source whose emission standard is stated in terms of 11 a weight of particulate per unit volume of air (e.g., grains per dry 12 13 standard cubic foot) be based on the applicable particulate emission standard for that source, such that any violation of the opacity limit 14 15 accurately indicates a violation of the applicable particulate emission 16 standard. Any alternative opacity limit provided by this section that 17 would result in increasing air contaminants emissions nonattainment area shall only be granted if equal or greater emission 18 19 reductions are provided for by the same source obtaining the revised 20 opacity limit. A reasonable fee may be assessed to the industry to which the alternate opacity standard would apply. The fee shall cover 21 only those costs to the air pollution control authority which are 22 23 directly related to the determination on the acceptability of the 24 alternate opacity standard, including testing, oversight and review of 25 data.

(3) The air quality standards and emission standards may be for the state as a whole or may vary from area to area or source to source, except that emission performance standards for new wood stoves and opacity levels for residential solid fuel burning devices shall be state-wide, as may be appropriate to facilitate the accomplishment of the objectives of this chapter and to take necessary or desirable account of varying local conditions of population concentration, the existence of actual or reasonably foreseeable air pollution, topographic and meteorologic conditions and other pertinent variables.

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(4) The department is directed to cooperate with the appropriate agencies of the United States or other states or any interstate agencies or international agencies with respect to the control of air pollution and air contamination, or for the formulation for the

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- 1 submission to the legislature of interstate air pollution control 2 compacts or agreements.
- 3 (5) The department is directed to conduct or cause to be conducted 4 a continuous surveillance program to monitor the quality of the ambient 5 atmosphere as to concentrations and movements of air contaminants and 6 conduct or cause to be conducted a program to determine the quantity of 7 emissions to the atmosphere.
- 8 (6) The department shall enforce the air quality standards and 9 emission standards throughout the state except where a local authority 10 is enforcing the state regulations or its own regulations which are 11 more stringent than those of the state.
- 12 (7) The department shall encourage local units of government to 13 handle air pollution problems within their respective jurisdictions; 14 and, on a cooperative basis provide technical and consultative 15 assistance therefor.
- 16 (8) The department shall have the power to require the addition to or deletion of a county or counties from an existing authority in order to carry out the purposes of this chapter. No such addition or deletion shall be made without the concurrence of any existing authority involved. Such action shall only be taken after a public hearing held pursuant to the provisions of chapter 34.05 RCW.
 - (9) The department shall establish rules requiring sources or source categories to apply reasonable and available control methods. Such rules shall apply to those sources or source categories that individually or collectively contribute the majority of state-wide air emissions of each regulated pollutant. The department shall review, and if necessary, update its rules every five years to ensure consistency with current reasonable and available control methods. The department shall have adopted rules required under this subsection for all sources by July 1, 1996.
- 31 (10) The department and local air authorities are authorized to assess and collect a fee to cover the costs of developing, 32 establishing, or reviewing categorical or case-by-case control 33 34 technology requirements. The fee shall apply to determinations of control technology requirements as defined under this section and RCW 35 70.94.161. The amount of the fee may not exceed the direct and 36 37 indirect costs of establishing the requirement for the particular source or the pro rata portion of the direct and indirect costs of 38 39 establishing the requirement for the relevant source category. The

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- department shall, after opportunity for public review and comment, 1 adopt rules that establish a workload-driven process for determination 2 and review of the fee covering the direct and indirect costs of its 3 4 control technology determinations and a methodology for tracking revenues and expenditures. All such control technology determination 5 fees collected by the department from permit program sources shall be 6 7 deposited in the air operating permit account. All such control 8 technology determination fees collected by the delegated local air 9 authorities from permit program sources shall be deposited in the dedicated accounts of their respective treasuries. All such control 10 technology fees collected by the department from nonpermit program 11 sources shall be deposited in the air pollution control account. All 12
- 14 nonpermit program sources shall be deposited in their respective 15 treasuries.

such control technology fees collected by local air authorities from

16 (11) The department will establish a process to determine the

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- 17 frequency and timing of determinations of RACT.
- For the purposes of this section, "reasonable and available control 18 19 methods" shall include but not be limited to, changes in technology, 20 processes, or other control strategies.
- Sec. 9. RCW 70.94.431 and 1991 c 199 s 311 are each amended to 21 22 read as follows:
- 23 (1) In addition to or as an alternate to any other penalty provided 24 by law, any person who violates any of the provisions of chapter 70.94 25 RCW, chapter 70.120 RCW, or any of the rules in force under such chapters may incur a civil penalty in an amount not to exceed ten 26 thousand dollars per day for each violation. Each such violation shall 27 be a separate and distinct offense, and in case of a continuing 28 29 violation, each day's continuance shall be a separate and distinct 30 violation.
- Any person who fails to take action as specified by an order issued 31 pursuant to this chapter shall be liable for a civil penalty of not 32 more than ten thousand dollars for each day of continued noncompliance. 33
- 34 (2) Penalties incurred but not paid shall accrue interest, beginning on the ninety-first day following the date that the penalty 35 36 becomes due and payable, at the highest rate allowed by RCW 19.52.020 on the date that the penalty becomes due and payable. If violations or 37

p. 27 HB 1089 1 penalties are appealed, interest shall not begin to accrue until the 2 thirty-first day following final resolution of the appeal.

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The maximum penalty amounts established in this section may be increased annually to account for inflation as determined by the state office of the economic and revenue forecast council.

- (3) Each act of commission or omission which procures, aids or abets in the violation shall be considered a violation under the provisions of this section and subject to the same penalty. The penalties provided in this section shall be imposed pursuant to RCW 43.21B.300.
- (4) All penalties recovered under this section by the department 11 shall be paid into the state treasury and credited to the air pollution 12 control account established in RCW 70.94.015 or, if recovered by the 13 authority, shall be paid into the treasury of the authority and 14 15 credited to its funds, except that penalties recovered pursuant to 16 subsection (7) of this section from permit program sources with respect to operating permit program fees shall be deposited in the air 17 operating permit account established in RCW 70.94.015(3) or, if 18 19 recovered by a delegated local air authority, shall be deposited in its air operating permit account or the dedicated account of its treasury. 20 If a prior penalty for the same violation has been paid to a local 21 22 authority, the penalty imposed by the department under subsection (1) 23 of this section shall be reduced by the amount of the payment.
- (5) To secure the penalty incurred under this section, the state or the authority shall have a lien on any vessel used or operated in violation of this chapter which shall be enforced as provided in RCW 60.36.050.
 - (6) Public or private entities that are recipients or potential recipients of department grants, whether for air quality related activities or not, may have such grants rescinded or withheld by the department for failure to comply with provisions of this chapter.
 - (7) In addition to other penalties provided by this chapter, persons knowingly under-reporting emissions or other information used to set fees, or persons required to pay emission or permit fees who are more than ninety days late with such payments may be subject to a penalty equal to three times the amount of the original fee owed.
- 37 (8) By January 1, 1992, the department shall develop rules for 38 excusing excess emissions from enforcement action if such excess 39 emissions are unavoidable. The rules shall specify the criteria and

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- 1 procedures for the department and local air authorities to determine
- 2 whether a period of excess emissions is excusable in accordance with
- 3 the state implementation plan.

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