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HOUSE BILL 1516

State of Washington

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By Representatives Ludwig, Mastin, Lisk, Bray, Kremen, Dorn, Flemming, Basich, Morris, Kessler, Schmidt, Vance, Mielke, Ballasiotes, Johanson, Finkbeiner, Chandler, Hansen, Orr, Grant, Lemmon, Romero, Chappell, Forner, Tate, Campbell, Van Luven, Edmondson, G. Fisher, Sehlin, Holm, Brough, Casada, Scott, R. Meyers, Fuhrman, Miller, Karahalios, Foreman, Brumsickle, Wood, Silver, Horn, Cothern, Long, Valle and Talcott

Read first time 01/29/93. Referred to Committee on Judiciary.

- AN ACT Relating to sentencing for crimes committed by gang members;
- 2 amending RCW 9.94A.390; reenacting and amending RCW 9.94A.030;
- 3 prescribing penalties; providing an effective date; and declaring an
- 4 emergency.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 **Sec. 1.** RCW 9.94A.030 and 1992 c 145 s 6 and 1992 c 75 s 1 are 7 each reenacted and amended to read as follows:
- 8 Unless the context clearly requires otherwise, the definitions in 9 this section apply throughout this chapter.
- 10 (1) "Collect," or any derivative thereof, "collect and remit," or 11 "collect and deliver," when used with reference to the department of
- 12 corrections, means that the department is responsible for monitoring
- 13 and enforcing the offender's sentence with regard to the legal
- 14 financial obligation, receiving payment thereof from the offender, and,
- 15 consistent with current law, delivering daily the entire payment to the
- 16 superior court clerk without depositing it in a departmental account.
- 17 (2) "Commission" means the sentencing guidelines commission.
- 18 (3) "Community corrections officer" means an employee of the 19 department who is responsible for carrying out specific duties in

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- 1 supervision of sentenced offenders and monitoring of sentence 2 conditions.
- 3 (4) "Community custody" means that portion of an inmate's sentence 4 of confinement in lieu of earned early release time served in the 5 community subject to controls placed on the inmate's movement and 6 activities by the department of corrections.

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- (5) "Community placement" means that period during which the offender is subject to the conditions of community custody and/or postrelease supervision, which begins either upon completion of the term of confinement (postrelease supervision) or at such time as the offender is transferred to community custody in lieu of earned early release. Community placement may consist of entirely community custody, entirely postrelease supervision, or a combination of the two.
- 14 (6) "Community service" means compulsory service, without compensa-15 tion, performed for the benefit of the community by the offender.
 - (7) "Community supervision" means a period of time during which a convicted offender is subject to crime-related prohibitions and other sentence conditions imposed by a court pursuant to this chapter or RCW 46.61.524. For first-time offenders, the supervision may include crime-related prohibitions and other conditions imposed pursuant to RCW 9.94A.120(5). For purposes of the interstate compact for out-of-state supervision of parolees and probationers, RCW 9.95.270, community supervision is the functional equivalent of probation and should be considered the same as probation by other states.
- 25 (8) "Confinement" means total or partial confinement as defined in 26 this section.
- (9) "Conviction" means an adjudication of guilt pursuant to Titles 10 or 13 RCW and includes a verdict of guilty, a finding of guilty, and 29 acceptance of a plea of guilty.
- 30 (10) "Court-ordered legal financial obligation" means a sum of money that is ordered by a superior court of the state of Washington 31 for legal financial obligations which may include restitution to the 32 victim, statutorily imposed crime victims' compensation fees as 33 assessed pursuant to RCW 7.68.035, court costs, county or interlocal 34 35 drug funds, court-appointed attorneys' fees, and costs of defense, fines, and any other financial obligation that is assessed to the 36 37 offender as a result of a felony conviction.
- 38 (11) "Crime-related prohibition" means an order of a court 39 prohibiting conduct that directly relates to the circumstances of the

1 crime for which the offender has been convicted, and shall not be 2 construed to mean orders directing an offender affirmatively to 3 participate in rehabilitative programs or to otherwise perform 4 affirmative conduct.

- 5 (12)(a) "Criminal history" means the list of a defendant's prior 6 convictions, whether in this state, in federal court, or elsewhere. 7 The history shall include, where known, for each conviction (i) whether 8 the defendant has been placed on probation and the length and terms 9 thereof; and (ii) whether the defendant has been incarcerated and the 10 length of incarceration.
- (b) "Criminal history" shall always include juvenile convictions 11 for sex offenses and shall also include a defendant's other prior 12 convictions in juvenile court if: (i) The conviction was for an 13 offense which is a felony or a serious traffic offense and is criminal 14 15 history as defined in RCW 13.40.020(6)(a); (ii) the defendant was 16 fifteen years of age or older at the time the offense was committed; and (iii) with respect to prior juvenile class B and C felonies or 17 serious traffic offenses, the defendant was less than twenty-three 18 19 years of age at the time the offense for which he or she is being 20 sentenced was committed.
 - (13) "Criminal street gang" means any ongoing organization, association, or group of three or more persons, whether formal or informal, that has as one of its primary activities the commission of a criminal act or acts, that has a common name and whose members individually or collectively engage in or have engaged in a pattern of criminal gang activity.
- 27 (14) "Department" means the department of corrections.

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- (((14))) (15) "Determinate sentence" means a sentence that states 28 with exactitude the number of actual years, months, or days of total 29 30 confinement, of partial confinement, of community supervision, the number of actual hours or days of community service work, or dollars or 31 terms of a legal financial obligation. The fact that an offender 32 through "earned early release" can reduce the actual period of 33 34 confinement shall not affect the classification of the sentence as a 35 determinate sentence.
 - ((\(\frac{(15)}{15}\))) (16) "Disposable earnings" means that part of the earnings of an individual remaining after the deduction from those earnings of any amount required by law to be withheld. For the purposes of this definition, "earnings" means compensation paid or payable for personal

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- l services, whether denominated as wages, salary, commission, bonuses, or
- 2 otherwise, and, notwithstanding any other provision of law making the
- 3 payments exempt from garnishment, attachment, or other process to
- 4 satisfy a court-ordered legal financial obligation, specifically
- 5 includes periodic payments pursuant to pension or retirement programs,
- 6 or insurance policies of any type, but does not include payments made
- 7 under Title 50 RCW, except as provided in RCW 50.40.020 and 50.40.050,
- 8 or Title 74 RCW.
- 9 $((\frac{16}{10}))$ "Drug offense" means:
- (a) Any felony violation of chapter 69.50 RCW except possession of a controlled substance (RCW 69.50.401(d)) or forged prescription for a controlled substance (RCW 69.50.403);
- 13 (b) Any offense defined as a felony under federal law that relates 14 to the possession, manufacture, distribution, or transportation of a 15 controlled substance; or
- 16 (c) Any out-of-state conviction for an offense that under the laws
 17 of this state would be a felony classified as a drug offense under (a)
 18 of this subsection.
- 19 $((\frac{17}{17}))$ <u>(18)</u> "Escape" means:
- (a) Escape in the first degree (RCW 9A.76.110), escape in the second degree (RCW 9A.76.120), willful failure to return from furlough (RCW 72.66.060), willful failure to return from work release (RCW 72.65.070), or willful failure to be available for supervision by the department while in community custody (RCW 72.09.310); or
- (b) Any federal or out-of-state conviction for an offense that under the laws of this state would be a felony classified as an escape under (a) of this subsection.
- 28 (((18))) (19) "Felony traffic offense" means:
- 29 (a) Vehicular homicide (RCW 46.61.520), vehicular assault (RCW 30 46.61.522), eluding a police officer (RCW 46.61.024), or felony hit-31 and-run injury-accident (RCW 46.52.020(4)); or
- 32 (b) Any federal or out-of-state conviction for an offense that 33 under the laws of this state would be a felony classified as a felony 34 traffic offense under (a) of this subsection.
- $((\frac{19}{19}))$ (20) "Fines" means the requirement that the offender pay a specific sum of money over a specific period of time to the court.
- (((20))) (21)(a) "First-time offender" means any person who is convicted of a felony (i) not classified as a violent offense or a sex offense under this chapter, or (ii) that is not the manufacture,

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delivery, or possession with intent to manufacture or deliver a 1 controlled substance classified in schedule I or II that is a narcotic 2 drug or the selling for profit (([of])) of any controlled substance or 3 4 counterfeit substance classified in schedule I, RCW 69.50.204, except leaves and flowering tops of marihuana, and except as provided in (b) 5 of this subsection, who previously has never been convicted of a felony 6 7 in this state, federal court, or another state, and who has never 8 participated in a program of deferred prosecution for a felony offense.

- (b) For purposes of (a) of this subsection, a juvenile adjudication for an offense committed before the age of fifteen years is not a previous felony conviction except for adjudications of sex offenses.
- 12 $((\frac{(21)}{)})$ (22) "Nonviolent offense" means an offense which is not a violent offense.

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- ((\(\frac{(22)}{23}\))) (23) "Offender" means a person who has committed a felony established by state law and is eighteen years of age or older or is less than eighteen years of age but whose case has been transferred by the appropriate juvenile court to a criminal court pursuant to RCW 13.40.110. Throughout this chapter, the terms "offender" and "defendant" are used interchangeably.
- $((\frac{23}{23}))$ (24) "Partial confinement" means confinement for no more 20 than one year in a facility or institution operated or utilized under 21 contract by the state or any other unit of government, or, if home 22 23 detention or work crew has been ordered by the court, in an approved 24 residence, for a substantial portion of each day with the balance of 25 the day spent in the community. Partial confinement includes work 26 release, home detention, work crew, and a combination of work crew and 27 home detention as defined in this section.
 - (((24))) (25) "Pattern of criminal gang activity" means the commission, attempted commission, or solicitation of two or more felony or misdemeanor offenses under the following conditions: (a) At least one of the offenses occurred after the effective date of this act; (b) the last of the offenses occurred within one year after a prior offense; and (c) the offenses are committed on separate occasions, or by two or more persons.
- 35 <u>(26)</u> "Postrelease supervision" is that portion of an offender's community placement that is not community custody.
- $((\frac{25}{}))$ (27) "Restitution" means the requirement that the offender pay a specific sum of money over a specific period of time to the court as payment of damages. The sum may include both public and private

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- 1 costs. The imposition of a restitution order does not preclude civil 2 redress.
- $((\frac{(26)}{)}))$ (28) "Serious traffic offense" means:
- 4 (a) Driving while under the influence of intoxicating liquor or any drug (RCW 46.61.502), actual physical control while under the influence of intoxicating liquor or any drug (RCW 46.61.504), reckless driving (RCW 46.61.500), or hit-and-run an attended vehicle (RCW 46.52.020(5)); or
- 9 (b) Any federal, out-of-state, county, or municipal conviction for 10 an offense that under the laws of this state would be classified as a 11 serious traffic offense under (a) of this subsection.
- 12 $((\frac{(27)}{)})$ "Serious violent offense" is a subcategory of violent 13 offense and means:
- 14 (a) Murder in the first degree, homicide by abuse, murder in the 15 second degree, assault in the first degree, kidnapping in the first 16 degree, or rape in the first degree, assault of a child in the first 17 degree, or an attempt, criminal solicitation, or criminal conspiracy to 18 commit one of these felonies; or
- 19 (b) Any federal or out-of-state conviction for an offense that 20 under the laws of this state would be a felony classified as a serious 21 violent offense under (a) of this subsection.
- $((\frac{(28)}{(28)}))$ "Sentence range" means the sentencing court's discretionary range in imposing a nonappealable sentence.
- 24 $\left(\left(\frac{(29)}{}\right)\right)$ (31) "Sex offense" means:
- (a) A felony that is a violation of chapter 9A.44 RCW or RCW 9A.64.020 or 9.68A.090 or that is, under chapter 9A.28 RCW, a criminal attempt, criminal solicitation, or criminal conspiracy to commit such crimes;
- 29 (b) A felony with a finding of sexual motivation under RCW 30 9.94A.127; or
- 31 (c) Any federal or out-of-state conviction for an offense that 32 under the laws of this state would be a felony classified as a sex 33 offense under (a) of this subsection.
- (((30))) (32) "Sexual motivation" means that one of the purposes for which the defendant committed the crime was for the purpose of his or her sexual gratification.
- (((31))) (33) "Total confinement" means confinement inside the physical boundaries of a facility or institution operated or utilized

under contract by the state or any other unit of government for twentyfour hours a day, or pursuant to RCW 72.64.050 and 72.64.060.

 $((\frac{32}{1}))$ (34) "Victim" means any person who has sustained emotional, psychological, physical, or financial injury to person or property as a direct result of the crime charged.

 $((\frac{33}{35}))$ (35) "Violent offense" means:

- (a) Any of the following felonies, as now existing or hereafter amended: Any felony defined under any law as a class A felony or an attempt to commit a class A felony, criminal solicitation of or criminal conspiracy to commit a class A felony, manslaughter in the first degree, manslaughter in the second degree, indecent liberties if committed by forcible compulsion, kidnapping in the second degree, arson in the second degree, assault in the second degree, assault of a child in the second degree, extortion in the first degree, robbery in the second degree, vehicular assault, and vehicular homicide, when proximately caused by the driving of any vehicle by any person while under the influence of intoxicating liquor or any drug as defined by RCW 46.61.502, or by the operation of any vehicle in a reckless manner;
- (b) Any conviction for a felony offense in effect at any time prior to July 1, 1976, that is comparable to a felony classified as a violent offense in (a) of this subsection; and
- (c) Any federal or out-of-state conviction for an offense that under the laws of this state would be a felony classified as a violent offense under (a) or (b) of this subsection.
 - ((\(\frac{44+}\))) (36) "Work crew" means a program of partial confinement consisting of civic improvement tasks for the benefit of the community of not less than thirty-five hours per week that complies with RCW 9.94A.135. The civic improvement tasks shall be performed on public property or on private property owned or operated by nonprofit entities, except that, for emergency purposes only, work crews may perform snow removal on any private property. The civic improvement tasks shall have minimal negative impact on existing private industries or the labor force in the county where the service or labor is performed. The civic improvement tasks shall not affect employment opportunities for people with developmental disabilities contracted through sheltered workshops as defined in RCW 82.04.385. Only those offenders sentenced to a facility operated or utilized under contract by a county are eligible to participate on a work crew. Offenders

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sentenced for a sex offense as defined in subsection $((\frac{29}{10}))$ of this section are not eligible for the work crew program.

 (((35))) <u>(37)</u> "Work release" means a program of partial confinement available to offenders who are employed or engaged as a student in a regular course of study at school. Participation in work release shall be conditioned upon the offender attending work or school at regularly defined hours and abiding by the rules of the work release facility.

 $((\frac{36}{36}))$ "Home detention" means a program of partial confinement available to offenders wherein the offender is confined in a private residence subject to electronic surveillance. Home detention may not be imposed for offenders convicted of a violent offense, any sex offense, any drug offense, reckless burning in the first or second degree as defined in RCW 9A.48.040 or 9A.48.050, assault in the third degree as defined in RCW 9A.36.031, assault of a child in the third degree, unlawful imprisonment as defined in RCW 9A.40.040, or harassment as defined in RCW 9A.46.020. Home detention may be imposed for offenders convicted of possession of a controlled substance (RCW 69.50.401(d)) or forged prescription for a controlled substance (RCW 69.50.403) if the offender fulfills the participation conditions set forth in this subsection and is monitored for drug use by treatment alternatives to street crime (TASC) or a comparable court or agencyreferred program.

(a) Home detention may be imposed for offenders convicted of burglary in the second degree as defined in RCW 9A.52.030 or residential burglary conditioned upon the offender: (i) Successfully completing twenty-one days in a work release program, (ii) having no convictions for burglary in the second degree or residential burglary during the preceding two years and not more than two prior convictions for burglary or residential burglary, (iii) having no convictions for a violent felony offense during the preceding two years and not more than two prior convictions for a violent felony offense, (iv) having no prior charges of escape, and (v) fulfilling the other conditions of the home detention program.

(b) Participation in a home detention program shall be conditioned upon: (i) The offender obtaining or maintaining current employment or attending a regular course of school study at regularly defined hours, or the offender performing parental duties to offspring or minors normally in the custody of the offender, (ii) abiding by the rules of the home detention program, and (iii) compliance with court-ordered

- 1 legal financial obligations. The home detention program may also be
- 2 made available to offenders whose charges and convictions do not
- 3 otherwise disqualify them if medical or health-related conditions,
- 4 concerns or treatment would be better addressed under the home
- 5 detention program, or where the health and welfare of the offender,
- 6 other inmates, or staff would be jeopardized by the offender's
- 7 incarceration. Participation in the home detention program for medical
- 8 or health-related reasons is conditioned on the offender abiding by the
- 9 rules of the home detention program and complying with court-ordered
- 10 restitution.
- 11 **Sec. 2.** RCW 9.94A.390 and 1990 c 3 s 603 are each amended to read
- 12 as follows:
- 13 If the sentencing court finds that an exceptional sentence outside
- 14 the standard range should be imposed in accordance with RCW
- 9.94A.120(2), the sentence is subject to review only as provided for in
- 16 RCW 9.94A.210(4).
- 17 The following are illustrative factors which the court may consider
- 18 in the exercise of its discretion to impose an exceptional sentence.
- 19 The following are illustrative only and are not intended to be
- 20 exclusive reasons for exceptional sentences.
- 21 (1) Mitigating Circumstances
- 22 (a) To a significant degree, the victim was an initiator, willing
- 23 participant, aggressor, or provoker of the incident.
- 24 (b) Before detection, the defendant compensated, or made a good
- 25 faith effort to compensate, the victim of the criminal conduct for any
- 26 damage or injury sustained.
- 27 (c) The defendant committed the crime under duress, coercion,
- 28 threat, or compulsion insufficient to constitute a complete defense but
- 29 which significantly affected his or her conduct.
- 30 (d) The defendant, with no apparent predisposition to do so, was
- 31 induced by others to participate in the crime.
- 32 (e) The defendant's capacity to appreciate the wrongfulness of his
- 33 conduct or to conform his conduct to the requirements of the law, was
- 34 significantly impaired (voluntary use of drugs or alcohol is excluded).
- 35 (f) The offense was principally accomplished by another person and
- 36 the defendant manifested extreme caution or sincere concern for the
- 37 safety or well-being of the victim.

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- 1 (g) The operation of the multiple offense policy of RCW 9.94A.400 2 results in a presumptive sentence that is clearly excessive in light of 3 the purpose of this chapter, as expressed in RCW 9.94A.010.
- 4 (h) The defendant or the defendant's children suffered a continuing 5 pattern of physical or sexual abuse by the victim of the offense and 6 the offense is a response to that abuse.
 - (2) Aggravating Circumstances

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- 8 (a) The defendant's conduct during the commission of the current 9 offense manifested deliberate cruelty to the victim.
- 10 (b) The defendant knew or should have known that the victim of the 11 current offense was particularly vulnerable or incapable of resistance 12 due to extreme youth, advanced age, disability, or ill health.
- 13 (c) The current offense was a major economic offense or series of 14 offenses, so identified by a consideration of any of the following 15 factors:
- 16 (i) The current offense involved multiple victims or multiple 17 incidents per victim;
- 18 (ii) The current offense involved attempted or actual monetary loss 19 substantially greater than typical for the offense;
- 20 (iii) The current offense involved a high degree of sophistication 21 or planning or occurred over a lengthy period of time;
- (iv) The defendant used his or her position of trust, confidence, or fiduciary responsibility to facilitate the commission of the current offense.
- 25 (d) The current offense was a major violation of the Uniform 26 Controlled Substances Act, chapter 69.50 RCW (VUCSA), related to 27 trafficking in controlled substances, which was more onerous than the 28 typical offense of its statutory definition: The presence of ANY of 29 the following may identify a current offense as a major VUCSA:
- 30 (i) The current offense involved at least three separate 31 transactions in which controlled substances were sold, transferred, or 32 possessed with intent to do so; or
- (ii) The current offense involved an attempted or actual sale or transfer of controlled substances in quantities substantially larger than for personal use; or
- (iii) The current offense involved the manufacture of controlled substances for use by other parties; or
- (iv) The circumstances of the current offense reveal the offender to have occupied a high position in the drug distribution hierarchy; or

- 1 (v) The current offense involved a high degree of sophistication or 2 planning or occurred over a lengthy period of time or involved a broad 3 geographic area of disbursement; or
- 4 (vi) The offender used his or her position or status to facilitate 5 the commission of the current offense, including positions of trust, 6 confidence or fiduciary responsibility (e.g., pharmacist, physician, or 7 other medical professional)((; or)).
- 8 (e) The current offense included a finding of sexual motivation 9 pursuant to RCW 9.94A.127((\div)).
- (f) The offense was part of an ongoing pattern of sexual abuse of the same victim under the age of eighteen years manifested by multiple incidents over a prolonged period of time((; or)).
- 13 (g) The operation of the multiple offense policy of RCW 9.94A.400 14 results in a presumptive sentence that is clearly too lenient in light 15 of the purpose of this chapter, as expressed in RCW 9.94A.010.
- (h) The offense was committed for the benefit of, at the direction of, or in association with any criminal street gang as defined in RCW 9.94A.030, with the specific intent to promote, further, or assist in

any criminal conduct by gang members.

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- NEW SECTION. Sec. 3. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.
- NEW SECTION. Sec. 4. This act is necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and shall take effect July 1, 1993.

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