Z-0595.2		

HOUSE BILL 1529

State of Washington 53rd Legislature 1993 Regular Session

By Representatives Springer, Morton, Chappell, Holm, Campbell, King, Jones, Basich, Rayburn, Sheldon and Kessler; by request of Office of Financial Management

Read first time 01/29/93. Referred to Committee on Trade, Economic Development & Housing.

- 1 AN ACT Relating to the reauthorization of timber programs under
- 2 chapters 314 and 315, Laws of 1991; amending RCW 43.160.200, 50.22.090,
- 3 43.31.611, 43.31.621, 43.31.631, and 50.12.270; amending 1991 c 314 s
- 4 26 (uncodified); amending 1991 c 314 s 32 (uncodified); amending 1991
- 5 c 314 s 33 (uncodified); and amending 1991 c 315 s 2 (uncodified).
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 7 **Sec. 1.** RCW 43.160.200 and 1991 c 314 s 23 are each amended to 8 read as follows:
- 9 (1) The economic development account is created within the public
- 10 facilities construction loan revolving fund under RCW 43.160.080.
- 11 Moneys in the account may be spent only after appropriation.
- 12 Expenditures from the account may be used only for the purposes of RCW
- 13 43.160.010(4) and this section. The account is subject to allotment
- 14 procedures under chapter 43.88 RCW.
- 15 (2) Applications under this section for assistance from the
- 16 economic development account are subject to all of the applicable
- 17 criteria set forth under this chapter, as well as procedures and
- 18 criteria established by the board, except as otherwise provided.

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- 1 (3) Eligible applicants under this section are limited to political 2 subdivisions of the state in timber impact areas that demonstrate, to 3 the satisfaction of the board, the local economy's dependence on the 4 forest products industry.
- (4) Applicants must demonstrate that their request is part of an economic development plan consistent with applicable state planning requirements. Applicants must demonstrate that tourism projects have been approved by the local government and are part of a regional tourism plan approved by the local and regional tourism organizations.

 Industrial projects must be approved by the local government and the
- 10 Industrial projects must be approved by the local government and the 11 associate development organization.
- 12 (5) Publicly owned projects may be financed under this section upon 13 proof by the applicant that the public project is a necessary component 14 of, or constitutes in whole, a tourism project.
- 15 (6) Applications must demonstrate local match and participation. 16 Such match may include: Land donation, other public or private funds 17 or both, or other means of local commitment to the project.
- (7) Board financing for feasibility studies shall not exceed twenty-five thousand dollars per study. Board funds for feasibility studies may be provided as a grant and require a dollar for dollar match with up to one-half in-kind match allowed.
- 22 (8) Board financing for tourism projects shall not exceed two
 23 hundred fifty thousand dollars. Other public facility projects under
 24 this section shall not exceed five hundred thousand dollars. Loans
 25 with flexible terms and conditions to meet the needs of the applicants
 26 shall be provided. Grants may also be authorized, but only when, and
 27 to the extent that, a loan is not reasonably possible, given the
 28 limited resources of the political subdivision.
- 29 (9) The board shall develop guidelines for allowable local match 30 and feasibility studies.
- 31 (10) Applications under this section need not demonstrate evidence 32 that specific private development or expansion is ready to occur or 33 will occur if funds are provided.
- 34 (11) The board shall establish guidelines for making grants and 35 loans under this section to ensure that the requirements of this 36 chapter are complied with. The guidelines shall include:
- 37 (a) A process to equitably compare and evaluate applications from 38 competing communities.

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- (b) Criteria to ensure that approved projects will have a high 1 probability of success and are likely to provide long-term economic 2 3 benefits to the community. The criteria shall include: (i) A minimum 4 amount of local participation, determined by the board per application, 5 to verify community support for the project; (ii) an analysis that establishes the project is feasible using standard economic principles; 6 7 and (iii) an explanation from the applicant regarding how the project 8 is consistent with the communities' economic strategy and goals.
- 9 (c) A method of evaluating the impact of the loans or grants on the 10 economy of the community and whether the loans or grants achieved their 11 purpose.
- 12 (12) Cities and counties otherwise eligible under and in compliance 13 with this section are authorized to use the loans or grants for 14 buildings and structures.
- 15 **Sec. 2.** 1991 c 314 s 26 (uncodified) is amended to read as 16 follows:
- (1) For the period beginning July 1, 1991, and ending June 30, ((1993)) 1995, in timber impact areas the public works board may award low-interest or interest-free loans to local governments including local port districts for construction of new public works facilities that stimulate economic growth or diversification.
- 22 (2) For the purposes of this section and section 27, chapter 314, 23 Laws of 1991:
- (a) "Public facilities" means bridge, road and street, domestic water, sanitary sewer, and storm sewer systems.
- (b) "Timber impact area" means a county having a population of less 26 27 than five hundred thousand, or a city or town located within a county having a population of less than five hundred thousand, and meeting two 28 29 of the following three criteria, as determined by the employment security department, for the most recent year such data is available: 30 (i) A lumber and wood products employment location quotient at or above 31 32 the state average; (ii) projected or actual direct lumber and wood 33 products job losses of one hundred positions or more, except counties 34 having a population greater than two hundred thousand but less than five hundred thousand must have direct lumber and wood products job 35 36 losses of one thousand positions or more; or (iii) an annual unemployment rate twenty percent or more above the state average. 37

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- 1 (3) The loans may have a deferred payment of up to five years but 2 shall be repaid within twenty years. The public works board may
- 3 require other terms and conditions and may charge such rates of
- 4 interest on its loans as it deems appropriate to carry out the purposes
- 5 of this section. Repayments shall be made to the public works
- 6 assistance account.
- 7 (4) The board may make such loans irrespective of the annual loan
- 8 cycle and reporting required in RCW 43.155.070.
- 9 Sec. 3. 1991 c 314 s 32 (uncodified) is amended to read as
- 10 follows:
- 11 RCW 43.160.076 and 1991 c 314 s 24 and 1985 c 446 s 6 are each
- 12 repealed effective June 30, $((\frac{1993}{}))$ 1995.
- 13 Sec. 4. 1991 c 314 s 33 (uncodified) is amended to read as
- 14 follows:
- 15 RCW 43.160.200 expires June 30, ((1993)) <u>1995</u>.
- 16 Sec. 5. 1991 c 315 s 2 (uncodified) is amended to read as follows:
- 17 (1) Coordination of the programs in this act shall be through the
- 18 economic recovery ((coordination)) board created in RCW 43.31.631, the
- 19 timber and impact area recovery coordinator created in RCW 43.31.611,
- 20 and the agency timber task force created in RCW 43.31.621.
- 21 (2) This section shall expire June 30, $((\frac{1993}{1}))$ 1995.
- 22 **Sec. 6.** RCW 50.22.090 and 1992 c 47 s 2 are each amended to read
- 23 as follows:
- 24 (1) An additional benefit period is established for counties
- 25 identified under subsection (2) of this section beginning on the first
- 26 Sunday after July 1, 1991, and for the forest products industry
- 27 beginning with the third week after the first Sunday after July 1,
- 28 1991. Benefits shall be paid as provided in subsection (3) of this
- 29 section to exhaustees eligible under subsection (4) of this section.
- 30 (2) The additional benefit period applies to counties having a
- 31 population of less than five hundred thousand beginning with the third
- 32 week after a week in which the commissioner determines that a county
- 33 meets two of the following three criteria, as determined by the
- 34 department, for the most recent year in which such data is available:
- 35 (a) A lumber and wood products employment location quotient at or above

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- the state average; (b) projected or actual direct lumber and wood products job losses of one hundred positions or more, except counties having a population greater than two hundred thousand but less than five hundred thousand must have direct lumber and wood products job losses of one thousand positions or more; or (c) an annual unemployment rate twenty percent or more above the state average. The additional benefit period for a county may end no sooner than fifty-two weeks after the additional benefit period begins.
 - (3) Additional benefits shall be paid as follows:

- 10 (a) No new claims for additional benefits shall be accepted for weeks beginning after July ((3)) $\underline{1}$, ((1993)) $\underline{1995}$, but for claims 12 established on or before July ((3)) $\underline{1}$, ((1993)) $\underline{1995}$, weeks of 13 unemployment occurring after July ((3)) $\underline{1}$, ((1993)) $\underline{1995}$, shall be 14 compensated as provided in this section.
 - (b) The total additional benefit amount shall be ((fifty-two times the individual's weekly benefit amount, reduced by the total amount of regular benefits and extended benefits paid, or deemed paid, with respect to the benefit year. Additional benefits shall not be payable for weeks more than one year beyond the end of the benefit year of the regular claim for an individual whose benefit year ends on or after July 27, 1991, and shall not be payable for weeks ending on or after one year after March 26, 1992, for individuals who become eligible as a result of chapter 47, Laws of 1992, and shall be payable for up to five weeks following the completion of the training required by this section)) an amount equal to the length of the individual's approved training plan plus an additional five weeks of benefits for job search upon completion of training. The amount paid each week will be the same as the individual's regular benefits.
- 29 (c) The weekly benefit amount shall be calculated as specified in 30 RCW 50.22.040.
 - (d) Benefits paid under this section shall be paid under the same terms and conditions as regular benefits and shall not be charged to the experience rating account of individual employers. The additional benefit period shall be suspended with the start of an extended benefit period, or any totally federally funded benefit program, with eligibility criteria and benefits comparable to the program established by this section, and shall resume the first week following the end of the federal program.

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- 1 (4) An additional benefit eligibility period is established for any 2 exhaustee who:
- 3 (a)(i) At the time of last separation from employment, resided in 4 or was employed in a county identified under subsection (2) of this 5 section; or
- (ii) During his or her base year, earned wages in at least six 6 7 hundred eighty hours in the forest products industry, which shall be 8 determined by the department but shall include the industries assigned 9 the major group standard industrial classification codes "24" and "26" 10 and the industries involved in the harvesting and management of logs, transportation of logs and wood products, processing of wood products, 11 12 and the manufacturing and distribution of wood processing and logging 13 equipment. The commissioner may adopt rules further interpreting the 14 industries covered under this subsection. For the purposes of this subsection, "standard industrial classification code" means the code 15 16 identified in RCW 50.29.025(6)(c); and
 - (b)(i) Has received notice of termination or layoff; and
- (ii) Is unlikely to return to employment in his or her principal occupation or previous industry because of a diminishing demand within his or her labor market for his or her skills in the occupation or industry; and
 - (c)(i) Is notified by the department of the requirements of this section and develops an individual training program that is submitted to the commissioner for approval not later than sixty days after the individual is notified of the requirements of this section, and enters the approved training program not later than ninety days after the date of the individual's termination or layoff, or ninety days after July 1, 1991, whichever is later, unless the department determines that the training is not available during the ninety-day period, in which case the individual shall enter training as soon as it is available; or
- 31 (ii) Is enrolled in training approved under this section on a full-32 time basis and maintains satisfactory progress in the training; and
- 33 (d) Does not receive a training allowance or stipend under the 34 provisions of any federal or state law.
 - (5) For the purposes of this section:
 - (a) "Training program" means:

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(i) A remedial education program determined to be necessary after 38 counseling at the educational institution in which the individual 39 enrolls pursuant to his or her approved training program; or

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- 1 (ii) A vocational training program at an educational institution 2 that:
- 3 (A) Is training for a labor demand occupation;
- 4 (B) Is likely to facilitate a substantial enhancement of the 5 individual's marketable skills and earning power; and
- 6 (C) Does not include on-the-job training or other training under 7 which the individual is paid by an employer for work performed by the 8 individual during the time that the individual receives additional 9 benefits under subsection (1) of this section.
- 10 (b) "Educational institution" means an institution of higher 11 education as defined in RCW 28B.10.016 or an educational institution as 12 defined in RCW 28C.04.410(3).
- (c) "Training allowance or stipend" means discretionary use, cashin-hand payments available to the individual to be used as the individual sees fit, but does not mean direct or indirect compensation for training costs, such as tuition or books and supplies.
- 17 (6) The commissioner shall adopt rules as necessary to implement 18 this section.
- 19 (7) For the purpose of this section, an individual who has a 20 benefit year beginning after January 1, 1989, and ending before July 21 27, 1991, shall be treated as if his or her benefit year ended on July 22 27, 1991.
- 23 **Sec. 7.** RCW 43.31.611 and 1991 c 314 s 3 are each amended to read 24 as follows:
- 25 (1) The governor shall appoint a timber recovery coordinator. The 26 coordinator shall coordinate the state and federal economic and social 27 programs targeted to timber impact areas.
- 28 (2) The coordinator's responsibilities shall include but not be 29 limited to:
- 30 (a) Serving as executive secretary of the economic recovery 31 coordination board and directing staff associated with the board.
- 32 (b) Chairing the agency timber task force and directing staff 33 associated with the task force.
- 34 (c) Coordinating and maximizing the impact of state and federal assistance to timber impact areas.
- 36 (d) Coordinating and expediting programs to assist timber impact 37 areas.

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- 1 (e) Providing the legislature with a status and impact report on 2 the timber recovery program in January 1992.
- 3 (3) This section shall expire June 30, $((\frac{1993}{2}))$ 1995.
- 4 **Sec. 8.** RCW 43.31.621 and 1991 c 314 s 4 are each amended to read 5 as follows:
- (1) There is established the agency timber task force. The task 6 7 force shall be chaired by the timber recovery coordinator. It shall be 8 the responsibility of the coordinator that all directives of chapter 9 314, Laws of 1991 are carried out expeditiously by the agencies represented in the task force. The task force shall consist of the 10 directors, or representatives of the directors, of the following 11 12 agencies: The department of trade and economic development, department of community development, employment security department, department of 13 14 social and health services, state board for community college 15 education, state board for vocational education, or its replacement 16 entity, department of natural resources, department of transportation, state energy office, department of wildlife, University of Washington 17 18 center for international trade in forest products, and department of 19 ecology. The task force may consult and enlist the assistance of the following: The higher education coordinating board, University of 20 Washington college of forest resources, Washington State University 21 22 school of forestry, Northwest policy center, state superintendent of 23 public instruction, the Evergreen partnership, Washington association 24 of counties, and rural development council.
- 25 (2) This section shall expire June 30, $((\frac{1993}{2}))$ 1995.
- 26 **Sec. 9.** RCW 43.31.631 and 1991 c 314 s 6 are each amended to read 27 as follows:
- (1) There is established the economic recovery coordination board 28 29 consisting of one representative, appointed by the governor, from each county that is a timber impact area. The timber recovery coordinator 30 shall also be a member of the board. 31 Each associate development 32 organization from counties that are timber impact areas, in consultation with the county legislative authority, shall submit to the 33 governor the names of three nominees representing different interests 34 35 in each county. Within sixty days after July 28, 1991, the governor shall select one nominee from each list submitted by associate 36 37 development organizations. In making the appointments, the governor

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- 1 shall endeavor to ensure that the board represents a diversity of
- 2 backgrounds. Vacancies shall be filled in the same manner as the
- 3 original appointment.
- 4 (2) The board shall:
- 5 (a) Advise the timber recovery coordinator and the agency timber
- 6 task force on issues relating to timber impact area economic and social
- 7 development, and review and provide recommendations on proposals for
- 8 the diversification of the timber impact areas presented to it by the
- 9 timber recovery coordinator.
- 10 (b) Respond to the needs and concerns of citizens at the local
- 11 level.
- 12 (c) Develop strategies for the economic recovery of timber impact
- 13 areas.
- 14 (d) Provide recommendations to the governor, the legislature, and
- 15 congress on land management and economic and regulatory policies that
- 16 affect timber impact areas.
- 17 (e) Recommend to the legislature any changes or improvements in
- 18 existing programs designed to benefit timber impact areas.
- 19 (3) Members of the board and committees shall receive no
- 20 compensation but shall be reimbursed for travel expenses under RCW
- 21 43.03.050 and 43.03.060.
- 22 (4) This section shall expire June 30, $((\frac{1993}{2}))$ 1995.
- 23 **Sec. 10.** RCW 50.12.270 and 1991 c 315 s 3 are each amended to read
- 24 as follows:
- 25 (1) Subject to the availability of state or federal funds, the
- 26 employment security department, as a member of the agency timber task
- 27 force and in consultation with the economic recovery coordination
- 28 board, shall consult with and may subcontract with local educational
- 29 institutions, local businesses, local labor organizations, local
- 30 associate development organizations, local private industry councils,
- 31 local social service organizations, and local governments in carrying
- 32 out a program of training and services, including training through the
- 33 self-employment and enterprise development (SEED) program, for
- 34 ((dislocated workers)) residents in timber impact areas.
- 35 (2) The department shall conduct a survey to determine the actual
- 36 future employment needs and jobs skills in timber impact areas.
- 37 (3) The department shall coordinate the services provided in this
- 38 section with all other services provided by the department and with the

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1 other economic recovery efforts undertaken by state and local 2 government agencies on behalf of the timber impact areas.

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- (4) The department shall make every effort to procure additional federal and other moneys for the efforts enumerated in this section.
- 5 (5) For the purposes of this section, "timber impact area" means a county having a population of less than five hundred thousand, or a 6 7 city or town located within a county having a population of less than 8 five hundred thousand, and meeting two of the following three criteria, 9 as determined by the employment security department, for the most 10 recent year such data is available: (a) A lumber and wood products employment location quotient at or above the state average; (b) 11 projected or actual direct lumber and wood products job losses of one 12 13 hundred positions or more, except counties having a population greater than two hundred thousand but less than five hundred thousand must have 14 15 direct lumber and wood products job losses of one thousand positions or 16 more; or (c) an annual unemployment rate twenty percent or more above 17 the state average.
- NEW SECTION. Sec. 11. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.

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