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HOUSE BILL 1552

State of Washington 53rd Legislature 1993 Regular Session

By Representatives Leonard, Sommers, Ogden, Riley, Talcott, Flemming, Silver, H. Myers, Thibaudeau, Padden, Karahalios, Johanson and Quall Read first time 02/01/93. Referred to Committee on Human Services.

- 1 AN ACT Relating to individuals with developmental disabilities;
- 2 amending RCW 71A.10.015, 71A.10.050, 71A.12.010, 71A.12.020,
- 3 71A.12.030, 71A.14.010, 71A.20.010, 71A.20.080, and 71A.20.150; adding
- 4 a new section to chapter 71A.20 RCW; and creating a new section.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

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NEW SECTION. Sec. 1. The legislature finds that (1) the 6 legislative budget committee conducted an extensive and rigorous study 7 of service and residential needs of people with a developmental 8 disability; (2) the legislative budget committee surveyed the service 9 10 needs of residents of residential habilitation centers and found most the residents could be successfully supported in community 11 12 placements; (3) home and community-based services and supports offer 13 the greatest opportunity to people with developmental disabilities for personal self-control, integration with the community, and the ability 14 15 to lead as normal a life as possible; (4) the Americans With Disabilities Act provides the federal framework to ensure that each 16 person with a developmental disability is provided with the opportunity 17 to attain the greatest degree of personal choice and community 18

normalization possible; (5) community residential and service options

p. 1 HB 1552

- 1 will benefit the majority of people currently housed in residential
- 2 habilitation centers; (6) current state and federal funds spent on
- 3 housing and services in residential habilitation centers will benefit
- 4 more persons with developmental disabilities in community-based
- 5 residential and support services; (7) impediments to serving people
- 6 with developmental disabilities in the most appropriate, cost-effective
- 7 setting must be removed to allow for the efficient, effective, and
- 8 appropriate expenditure of limited state and federal funds.
- 9 **Sec. 2.** RCW 71A.10.015 and 1988 c 176 s 101 are each amended to 10 read as follows:
- 11 The legislature recognizes the capacity of all persons, including
- 12 those with developmental disabilities, to be personally and socially
- 13 productive. The legislature further recognizes the state's obligation
- 14 to provide aid to persons with developmental disabilities through a
- 15 uniform, coordinated system of services to enable them to achieve a
- 16 greater measure of independence and fulfillment and to enjoy all rights
- 17 and privileges under the Constitution and laws of the United States,
- 18 <u>including the Americans with Disabilities Act</u>, and the state of
- 19 Washington. The legislature recognizes that home and community-based
- 20 <u>settings offer the greatest opportunity for normal living for persons</u>
- 21 <u>with developmental disabilities.</u>
- 22 **Sec. 3.** RCW 71A.10.050 and 1989 c 175 s 138 are each amended to 23 read as follows:
- 24 (1) An applicant or recipient or former recipient of a
- 25 developmental disabilities service under this title from the department
- 26 of social and health services has the right to appeal the following
- 27 department actions:
- 28 (a) A denial of an application for eligibility under RCW
- 29 71A.16.040;
- 30 (b) An unreasonable delay in acting on an application for
- 31 eligibility, for a service, or for an alternative service under RCW
- 32 71A.18.040;
- 33 (c) A denial, reduction, or termination of a service;
- 34 (d) A claim that the person owes a debt to the state for an
- 35 overpayment;
- 36 (e) A disagreement with an action of the secretary under RCW
- 37 71A.10.060 or 71A.10.070;

HB 1552 p. 2

1 (f) A decision to return a resident of ((an [a])) <u>a</u> habilitation 2 center to the community; and

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- (g) A decision to change a person's placement from one category of residential services to a different category of residential services.
- 5 The adjudicative proceeding is governed by the Administrative 6 Procedure Act, chapter 34.05 RCW.
- 7 (2) ((This subsection applies only to an adjudicative proceeding in 8 which the department action appealed is a decision to return a resident 9 of a habilitation center to the community. The resident or his or her representative may appeal on the basis of whether the specific 10 placement decision is in the best interests of the resident. When the 11 12 resident or his or her representative files an application for an 13 adjudicative proceeding under this section the department has the 14 burden of proving that the specific placement decision is in the best interests of the resident.
- 15 16 (3))) When the department takes any action described in subsection 17 (1) of this section it shall give notice as provided by RCW 71A.10.060. The notice must include a statement advising the recipient of the right 18 19 to an adjudicative proceeding and the time limits for filing an 20 application for an adjudicative proceeding. Notice of a decision to return a resident of a habilitation center to the community under RCW 21 71A.20.080 must also include a statement advising the recipient of the 22 23 right to file a petition for judicial review of an adverse adjudicative 24 order as provided in chapter 34.05 RCW.
- 25 **Sec. 4.** RCW 71A.12.010 and 1988 c 176 s 201 are each amended to 26 read as follows:

It is declared to be the policy of the state to authorize the secretary to develop and coordinate state services for persons with developmental disabilities in the most normal, least restrictive setting; to encourage research and staff training for state and local personnel working with persons with developmental disabilities; and to cooperate with communities to encourage the establishment and development of services to persons with developmental disabilities through locally administered and locally controlled programs.

The complexities of developmental disabilities require the services of many state departments as well as those of the community. Services should be planned and provided ((as a part of a continuum)) in response to the individual needs of the person with a developmental disability.

p. 3 HB 1552

- 1 A pattern of ((facilities)) supports and services should be
- 2 established, within appropriations designated for this purpose, which
- 3 is sufficiently complete to meet the needs of each person with a
- 4 developmental disability regardless of age or degree of handicap, and
- 5 at each stage of the person's development.
- 6 **Sec. 5.** RCW 71A.12.020 and 1988 c 176 s 202 are each amended to 7 read as follows:
- 8 (1) To the extent that state, federal, or other funds designated
- 9 for services to persons with developmental disabilities are available,
- 10 the secretary shall provide every eligible person with habilitative
- 11 services suited to the person's needs, regardless of age or degree of
- 12 developmental disability.
- 13 (2) The secretary shall provide persons who receive services with
- 14 the opportunity for integration with nonhandicapped and less
- 15 handicapped persons to the greatest extent possible in the most normal
- 16 and least restrictive setting.
- 17 (3) The secretary shall establish minimum standards for
- 18 habilitative services, including, but not limited to, the development
- 19 of a resource allocation system based on individual need for supports
- 20 and fair distribution of available resources. Consumers, advocates,
- 21 service providers, appropriate professionals, and local government
- 22 agencies shall be involved in the development of the standards.
- 23 (4) The secretary shall develop a resource allocation system,
- 24 service models, and staffing levels so that services and supports are
- 25 provided in the most cost-effective manner possible.
- 26 (5) The secretary shall ensure services provided in both community
- 27 and institutional settings are designed to promote acquisition of
- 28 <u>independent living skills and self-sufficiency.</u>
- 29 **Sec. 6.** RCW 71A.12.030 and 1988 c 176 s 203 are each amended to
- 30 read as follows:
- 31 The secretary is authorized to provide, or arrange with others to
- 32 provide, all <u>supports and</u> services ((and facilities)) that are
- 33 necessary or appropriate to accomplish the purposes of this title, and
- 34 to take all actions that are necessary or appropriate to accomplish the
- 35 purposes of this title. The secretary shall adopt rules under the
- 36 administrative procedure act, chapter 34.05 RCW, as are appropriate to
- 37 carry out this title.

HB 1552 p. 4

- 1 **Sec. 7.** RCW 71A.14.010 and 1988 c 176 s 301 are each amended to 2 read as follows:
- 3 The legislative policy to provide a coordinated and comprehensive
- 4 state and local program of services for persons with developmental
- 5 disability in the most normal, least restrictive setting, is expressed
- 6 in RCW 71A.12.010.
- 7 **Sec. 8.** RCW 71A.20.010 and 1988 c 176 s 701 are each amended to 8 read as follows:
- 9 This chapter covers the operation of residential habilitation
- 10 centers. The selection of persons to be served at the centers is
- 11 governed by chapters 71A.16 and 71A.18 RCW. The purpose((s)) of this
- 12 chapter ((are: To provide for those children and adults who are
- 13 exceptional in their needs for care, treatment, and education by reason
- 14 of developmental disabilities, residential care designed to develop
- 15 their individual capacities to their optimum; to provide for
- 16 admittance, withdrawal and discharge from state residential
- 17 habilitation centers upon application; and to insure a comprehensive
- 18 program for the education, guidance, care, treatment, and
- 19 rehabilitation of all persons admitted to residential habilitation
- 20 centers)) is to provide needed services to special populations who
- 21 cannot be served in a cost-effective manner in home or community-based
- 22 <u>settings</u>.
- 23 **Sec. 9.** RCW 71A.20.080 and 1989 c 175 s 143 are each amended to 24 read as follows:
- Whenever in the judgment of the secretary, the treatment and
- 26 training of any resident of a residential habilitation center has
- 27 progressed to the point that it is deemed advisable to return such
- 28 resident to the community, the secretary ((may)) shall grant placement
- 20 Tebracine to the community, the betreaty (\may/) bharr grane pracement
- 29 on such terms and conditions as the secretary ((may)) deems advisable
- 30 after consultation in the manner provided in RCW 71A.10.070. The
- 31 secretary shall give written notice of the decision to return a
- 32 resident to the community as provided in RCW 71A.10.060. The notice
- 33 ((must)) shall include a statement advising the recipient of the right
- 34 to an adjudicative proceeding under RCW 71A.10.050 and the time limits
- 35 for filing an application for an adjudicative proceeding. The notice
- 36 must also include a statement advising the recipient of the right to

p. 5 HB 1552

judicial review of an adverse adjudicative order as provided in chapter 34.05 RCW.

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A placement decision shall not be implemented at any level during any period during which an appeal can be taken or while an appeal is pending and undecided, unless authorized by court order so long as the appeal is being diligently pursued.

The department of social and health services shall periodically evaluate at reasonable intervals the adjustment of the resident to the specific placement to determine whether the resident should be continued in the placement or returned to the institution or given a different placement.

12 **Sec. 10.** RCW 71A.20.150 and 1988 c 176 s 715 are each amended to 13 read as follows:

Without committing the department to continued provision of service, the secretary may admit a person eligible for services under this chapter to a residential habilitation center for a period not to exceed thirty days for observation prior to determination of needed services, where such observation is necessary to determine the extent and necessity of services to be provided, including people with developmental disabilities committed to the custody of the secretary under chapter 71.05 RCW.

NEW SECTION. **Sec. 11.** A new section is added to chapter 71A.20 RCW to read as follows:

The secretary shall close residential habilitation centers or major 24 25 portions of residential habilitation centers if, in the judgment of the secretary, it is cost-effective to do so. Funds appropriated by the 26 legislature for residential habilitation centers shall be used for the 27 28 following purposes when a residential habilitation center or major portion of a residential habilitation center is closed: (1) To provide 29 for the ongoing support of former residents in community-based 30 31 residential, support, and service programs; (2) to provide services to currently unserved, eligible people with developmental disabilities 32 33 living in the community; and (3) to provide employees of residential habilitation centers with training and related support to transfer to 34 35 community-based state developmental disabilities programs, other institutional or community-based programs operated by the department of 36 social and health services, and such other services and benefits as may 37

HB 1552 p. 6

1 be negotiated by the secretary, including, but not limited to, 2 relocation payments, job retraining programs, and modification of 3 personnel specifications to permit the transfer to other state jobs.

If the secretary closes a residential habilitation center or major portion of a residential habilitation center under this section, no permanent employee of the residential habilitation center may be involuntarily laid off or suffer a reduction in pay as a result of the closure of the center or major portion of the center.

9 Residential habilitation centers closed under this section shall be 10 managed in compliance with the requirements of RCW 79.01.006 and 11 79.01.007.

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p. 7 HB 1552