H-1303.1		

HOUSE BILL 1894

State of Washington 53rd Legislature 1993 Regular Session

By Representatives Wineberry, Wood, H. Myers, Carlson, Leonard and Ogden

Read first time 02/15/93. Referred to Committee on Trade, Economic Development & Housing.

- 1 AN ACT Relating to public housing authorities; and amending RCW
- 2 35.82.070, 35.82.130, 35.82.210, and 82.04.190.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 4 **Sec. 1.** RCW 35.82.070 and 1991 c 167 s 1 are each amended to read 5 as follows:
- 6 An authority shall constitute a public body corporate and politic,
- 7 exercising public and essential governmental functions, and having all
- 8 the powers necessary or convenient to carry out and effectuate the
- 9 purposes and provisions of this chapter, including the following powers
- 10 in addition to others herein granted:
- 11 (1) To sue and be sued; to have a seal and to alter the same at
- 12 pleasure; to have perpetual succession; to make and execute contracts
- 13 and other instruments, including but not limited to partnership
- 14 agreements and joint venture agreements, necessary or convenient to the
- 15 exercise of the powers of the authority; to participate in the
- 16 organization or the operation of a nonprofit corporation which has as
- 17 one of its purposes to provide or assist in the provision of housing
- 18 for persons of low income; and to make and from time to time amend and

p. 1 HB 1894

repeal bylaws, rules and regulations, not inconsistent with this chapter, to carry into effect the powers and purposes of the authority.

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- 3 (2) Within its area of operation: To prepare, carry out, acquire, 4 lease and operate housing projects; to provide for the construction, reconstruction, improvement, alteration or repair of any housing 5 project or any part thereof; to agree to rent or sell dwellings forming 6 7 part of the projects to or for persons of low income. 8 agreement or option is made to sell a dwelling to a person of low 9 income, the authority may convey the dwelling to the person upon 10 fulfillment of the agreement irrespective of whether the person is at 11 the time of the conveyance a person of low income. Leases, options, 12 agreements, or conveyances may include such covenants as the authority 13 deems appropriate to assure the achievement of the objectives of this 14 chapter.
- 15 (3) To acquire, lease, rent, sell, or otherwise dispose of any 16 commercial space located in buildings or structures containing a 17 housing project or projects.
 - (4) To provide directly or arrange or contract for the furnishing by any person or agency, public or private, of services, including drug rehabilitation, elderly or child day care, or other social services, privileges, works, or facilities for, or in connection with, a housing project or the occupants thereof; and (notwithstanding anything to the contrary contained in this chapter or in any other provision of law) to include in any contract let in connection with a project, stipulations requiring that the contractor and any subcontractors comply with requirements as to minimum wages and maximum hours of labor, and comply with any conditions which the federal government may have attached to its financial aid of the project.
- 29 (5) To lease or rent any dwellings, houses, accommodations, lands, 30 buildings, structures or facilities embraced in any housing project and 31 (subject to the limitations contained in this chapter) to establish and revise the rents or charges therefor; to own or manage buildings 32 containing a housing project or projects as well as commercial space or 33 other dwelling units that do not constitute a housing project as that 34 35 term is defined in this chapter: PROVIDED, That notwithstanding the provisions under subsection (1) of this section, dwelling units made 36 37 available or sold to persons of low income, together with functionally 38 related and subordinate facilities, shall occupy ((at least thirty 39 percent of the interior space of any individual building other than a

HB 1894 p. 2

detached single-family or duplex residential building or mobile or 1 manufactured home and)) at least fifty percent of the interior space in 2 the total development owned by the authority or at least fifty percent 3 4 of the total number of units in the development owned by the authority, whichever produces the greater number of units for persons of low 5 income, and for mobile home parks, the mobile home lots made available 6 7 to persons of low income shall be at least fifty percent of the total 8 number of mobile home lots in the park owned by the authority; to own, 9 hold, and improve real or personal property; to purchase, lease, obtain 10 options upon, acquire by gift, grant, bequest, devise, or otherwise 11 including financial assistance and other aid from the state or any public body, person or corporation, any real or personal property or 12 13 any interest therein; to acquire by the exercise of the power of eminent domain any real property; to sell, lease, exchange, transfer, 14 15 assign, pledge, or dispose of any real or personal property or any 16 interest therein; to sell, lease, exchange, transfer, or dispose of any 17 real or personal property or interest therein at less than fair market value to a governmental entity for any purpose when such action assists 18 19 the housing authority in carrying out its powers and purposes under 20 this chapter, to a low-income person or family for the purpose of providing housing for that person or family, or to a nonprofit 21 22 corporation provided the nonprofit corporation agrees to sell the 23 property to a low-income person or family or to use the property for 24 the provision of housing for persons of low income for at least twenty 25 years; to insure or provide for the insurance of any real or personal 26 property or operations of the authority against any risks or hazards; 27 to procure or agree to the procurement of insurance or guarantees from the federal government of the payment of any bonds or parts thereof 28 29 issued by an authority, including the power to pay premiums on any such 30 insurance.

(6) To acquire, develop, construct, rehabilitate, own, operate, and lease as lessor or lessee administrative, community, health, commercial, recreational, welfare, or other facilities on or near the site of a housing project to provide services to residents of the housing project.

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38 39 (7) To invest any funds held in reserves or sinking funds, or any funds not required for immediate disbursement, in property or securities in which savings banks may legally invest funds subject to their control; to purchase its bonds at a price not more than the

p. 3 HB 1894

1 principal amount thereof and accrued interest, all bonds so purchased 2 to be canceled.

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((\(\frac{(+7+)}{(7+)}\)) (8) Within its area of operation: To investigate into living, dwelling and housing conditions and into the means and methods of improving such conditions; to determine where slum areas exist or where there is a shortage of decent, safe and sanitary dwelling accommodations for persons of low income; to make studies and recommendations relating to the problem of clearing, replanning and reconstructing of slum areas, and the problem of providing dwelling accommodations for persons of low income, and to cooperate with the city, the county, the state or any political subdivision thereof in action taken in connection with such problems; and to engage in research, studies and experimentation on the subject of housing.

 $((\frac{8}{1}))$ (9) Acting through one or more commissioners or other person or persons designated by the authority: To conduct examinations and investigations and to hear testimony and take proof under oath at public or private hearings on any matter material for its information; to administer oaths, issue subpoenas requiring the attendance of witnesses or the production of books and papers and to issue commissions for the examination of witnesses who are outside of the state or unable to attend before the authority, or excused from attendance; to make available to appropriate agencies (including those charged with the duty of abating or requiring the correction of nuisances or like conditions, or of demolishing unsafe or insanitary structures within its area of operation) its findings recommendations with regard to any building or property where conditions exist which are dangerous to the public health, morals, safety or welfare.

((+9))) (10) To initiate eviction proceedings against any tenant as provided by law. Activity occurring in any housing authority unit that constitutes a violation of chapter 69.41, 69.50 or 69.52 RCW shall constitute a nuisance for the purpose of RCW 59.12.030(5).

 $((\frac{10}{10}))$ (11) To exercise all or any part or combination of powers herein granted.

No provisions of law with respect to the acquisition, operation or disposition of property by other public bodies shall be applicable to an authority unless the legislature shall specifically so state.

нв 1894 р. 4

 $((\frac{11}{11}))$ (12) To agree (notwithstanding the limitation contained in RCW 35.82.210) to make such payments in lieu of taxes as the authority finds consistent with the achievement of the purposes of this chapter.

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(((12))) <u>(13) Upon the request of a county or city, to exercise any</u> powers of an urban renewal agency under chapter 35.81 RCW or a public corporation, commission, or authority under chapter 35.21 RCW. However, in the exercise of any such powers the housing authority shall be subject to any express limitations contained in this chapter.

9 (14) To exercise the powers granted in this chapter within the boundaries of any city, town, or county not included in the area in which such housing authority is originally authorized to function: PROVIDED, HOWEVER, The governing or legislative body of such city, 12 13 town, or county, as the case may be, adopts a resolution declaring that there is a need for the authority to function in such territory. 14

 $((\frac{13}{13}))$ (15) To administer contracts for assistance payments to persons of low income in accordance with section 8 of the United States Housing Act of 1937, as amended by Title II, section 201 of the Housing and Community Development Act of 1974, P.L. 93-383.

19 $((\frac{14}{14}))$ (16) To sell at public or private sale, with or without 20 public bidding, for fair market value, any mortgage or other obligation held by the authority. 21

 $((\frac{15}{15}))$ (17) To the extent permitted under its contract with the holders of bonds, notes, and other obligations of the authority, to consent to any modification with respect to rate of interest, time and payment of any installment of principal or interest security, or any other term of any contract, mortgage, mortgage loan, mortgage loan commitment, contract or agreement of any kind to which the authority is a party.

(((16))) <u>(18)</u> To make, purchase, participate in, invest in, take assignments of, or otherwise acquire loans to persons of low income to enable them to acquire, construct, reconstruct, rehabilitate, improve, lease, or refinance their dwellings, and to take such security therefor as is deemed necessary and prudent by the authority.

 $((\frac{17}{17}))$ (19) To make, purchase, participate in, invest in, take assignments of, or otherwise acquire loans for the acquisition, construction, reconstruction, rehabilitation, improvement, leasing, or refinancing of land, buildings, or developments for housing for persons of low income. For purposes of this subsection, development shall include either land or buildings or both.

> p. 5 HB 1894

(a) Any development financed under this subsection shall be subject 1 2 to an agreement that for at least twenty years the dwelling units made 3 available to persons of low income together with functionally related 4 and subordinate facilities shall occupy at least ((thirty percent of 5 the interior space of any individual building other than a detached single-family or duplex residential building or mobile or manufactured 6 7 home and shall occupy at least)) fifty percent of the interior space in 8 the total development or at least fifty percent of the total number of 9 units in the development, whichever produces the greater number of units for persons of low income. For mobile home parks, the mobile 10 home lots made available to persons of low income shall be at least 11 fifty percent of the total number of mobile home lots in the park. 12 During the term of the agreement, the owner shall use its best efforts 13 in good faith to maintain the dwelling units or mobile home lots 14 15 required to be made available to persons of low income at rents 16 affordable to persons of low income. The twenty-year requirement under this subsection (19)(a) shall not apply when an authority finances the 17 development by nonprofit corporations or governmental units of 18 19 dwellings or mobile home lots intended for sale to persons of low and moderate income, and shall not apply to construction or other short-20 term financing provided to nonprofit corporations or governmental units 21 when the financing has a repayment term of one year or less. 22

(b) In addition, if the development is owned by a for-profit entity, the dwelling units or mobile home lots required to be made available to persons of low income shall be rented to persons whose incomes do not exceed fifty percent of the area median income, adjusted for household size, and shall have unit or lot rents that do not exceed fifteen percent of area median income, adjusted for household size, unless rent subsidies are provided to make them affordable to persons of low income.

For purposes of this subsection (((17))(19)(b)), if the development is owned directly or through a partnership by a governmental entity or a nonprofit organization, which nonprofit organization is itself not controlled by a for-profit entity or affiliated with any for-profit entity that a nonprofit organization itself does not control, it shall not be treated as being owned by a for-profit entity when the governmental entity or nonprofit organization exercises legal control of the ownership entity and in addition, (i) the dwelling units or mobile home lots required to be made available to persons of low income

нв 1894 р. 6

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38 39 are rented to persons whose incomes do not exceed sixty percent of the area median income, adjusted for household size, and (ii) the development is subject to an agreement that transfers ownership to the governmental entity or nonprofit organization or extends an irrevocable right of first refusal to purchase the development under a formula for setting the acquisition price that is specified in the agreement.

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- (c) Commercial space in any building financed under this subsection that exceeds four stories in height shall not constitute more than twenty percent of the interior area of the building. Before financing any development under this subsection the authority shall make a written finding that financing is important for project feasibility or necessary to enable the authority to carry out its powers and purposes under this chapter.
- 14 (((18))) (20) To make, purchase, participate in, invest in, take 15 assignments of, or otherwise acquire loans for the acquisition, construction, reconstruction, rehabilitation, improvement, leasing, or 16 refinancing of land, equipment, furnishings, buildings, or developments 17 utilized for administrative, community, health, recreational, welfare, 18 19 or other purposes by or for persons of low income when the land, equipment, furnishings, buildings, or developments so financed are 20 21 owned or are to be owned by a governmental unit or a nonprofit corporation and either (a) a federal, state, or local government loan, 22 grant, investment, lease, rent subsidy, tax credit, or tax incentive is 23 24 provided with respect to the land, equipment, furnishings, buildings, 25 or developments or (b) a housing authority owns at least a twenty-five percent interest in the land, equipment, furnishings, buildings, or 26 27 developments.
 - (21) To contract with a public authority or corporation, created by a county, city, or town under RCW 35.21.730 through 35.21.755, to act as the developer for new housing projects or improvement of existing housing projects.
- 32 **Sec. 2.** RCW 35.82.130 and 1991 c 167 s 2 are each amended to read 33 as follows:
- An authority shall have power to issue bonds from time to time in its discretion, for any of its corporate purposes. An authority shall also have power to issue refunding bonds for the purpose of paying or retiring bonds previously issued by it. An authority may issue such types of bonds as it may determine, including (without limiting the

p. 7 HB 1894

generality of the foregoing) bonds on which the principal and interest are payable: (1) Exclusively from the income and revenues of the 2 housing project financed with the proceeds of such bonds; (2) 3 4 exclusively from the income and revenues of certain designated housing 5 projects whether or not they are financed in whole or in part with the proceeds of such bonds; or (3) from all or part of its revenues or 6 7 assets generally. Any such bonds may be additionally secured by a 8 pledge of any grant or contributions from the federal government or 9 other source, or a pledge of any income or revenues of the authority, 10 or a mortgage of any housing project, projects or other property of the authority. Any pledge made by the authority shall be valid and binding 11 12 from the time when the pledge is made and recorded; the revenues, 13 moneys, or property so pledged and thereafter received by the authority shall immediately be subject to the lien of the pledge without any 14 15 physical delivery thereof or further act, and the lien of any such pledge shall be valid and binding as against all parties having claims 16 17 of any kind in tort, contract, or otherwise against the authority, irrespective or whether the parties have notice thereof. 18 19 resolution and any other instrument by which a pledge is created shall 20 be filed or recorded.))

Neither the commissioners of an authority nor any person executing the bonds shall be liable personally on the bonds by reason of the issuance thereof. The bonds and other obligations of an authority (and such bonds and obligations shall so state on their face) shall not be a debt of the city, the county, the state or any political subdivision thereof and neither the city or the county, nor the state or any political subdivision thereof shall be liable thereon, nor in any event shall such bonds or obligations be payable out of any funds or properties other than those of said authority. The bonds shall not constitute an indebtedness within the meaning of any constitutional or statutory debt limitation or restriction. Bonds of an authority are declared to be issued for an essential public and governmental purpose and to be public instrumentalities and, together with interest thereon and income therefrom, shall be exempt from taxes. Nothing in this section shall prevent an authority from issuing bonds the interest on which is included in gross income of the owners thereof for income tax purposes.

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1 Sec. 3. RCW 35.82.210 and 1965 c 7 s 35.82.210 are each amended to 2 read as follows:

3 The property of an authority is declared to be public property used 4 for essential public and governmental purposes and such property and an 5 authority shall be exempt from all taxes and special assessments of the city, the county, the state or any political subdivision thereof: 6 7 PROVIDED, HOWEVER, That in lieu of such taxes an authority may agree to 8 make payments to the city or the county or any such political 9 subdivision for improvements, services and facilities furnished by such 10 city, county or political subdivision for the benefit of a housing project, but in no event shall such payments exceed the amount last 11 levied as the annual tax of such city, county or political subdivision 12 upon the property included in said project prior to the time of its 13 acquisition by the authority. As used in this section, the meaning of 14 15 "property of an authority" includes property (1) leased by an authority, (2) owned or leased by a partnership in which an authority 16 (a) has a majority interest, (b) is the sole general partner, or (c) is 17 a cogeneral partner with one or more nonprofit corporations or public 18 19 authorities or corporations created under RCW 35.21.730, or (3) owned or leased by a nonprofit corporation controlled by an authority. 20

Sec. 4. RCW 82.04.190 and 1986 c 231 s 2 are each amended to read 21 22 as follows:

23 "Consumer" means the following:

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(1) Any person who purchases, acquires, owns, holds, or uses any article of tangible personal property irrespective of the nature of the person's business and including, among others, without limiting the scope hereof, persons who install, repair, clean, alter, improve, construct, or decorate real or personal property of or for consumers other than for the purpose (a) of resale as tangible personal property in the regular course of business or (b) of incorporating such property as an ingredient or component of real or personal property when installing, repairing, cleaning, altering, imprinting, improving, constructing, or decorating such real or personal property of or for consumers or (c) of consuming such property in producing for sale a new article of tangible personal property or a new substance, of which such property becomes an ingredient or component or as a chemical used in processing, when the primary purpose of such chemical is to create a chemical reaction directly through contact with an ingredient of a new 38

> p. 9 HB 1894

- article being produced for sale or (d) purchases for the purpose of consuming the property purchased in producing ferrosilicon which is subsequently used in producing magnesium for sale, if the primary purpose of such property is to create a chemical reaction directly through contact with an ingredient of ferrosilicon;
- 6 (2) Any person engaged in any business activity taxable under RCW 82.04.290 and any person who purchases, acquires, or uses any telephone 8 service as defined in RCW 82.04.065, other than for resale in the 9 regular course of business;
- 10 (3) Any person engaged in the business of contracting for the 11 building, repairing or improving of any street, place, road, highway, 12 easement, right of way, mass public transportation terminal or parking 13 facility, bridge, tunnel, or trestle which is owned by a municipal corporation or political subdivision of the state of Washington or by 14 15 the United States and which is used or to be used primarily for foot or 16 vehicular traffic including mass transportation vehicles of any kind as 17 defined in RCW 82.04.280, in respect to tangible personal property when 18 such person incorporates such property as an ingredient or component of 19 such publicly owned street, place, road, highway, easement, right of 20 way, mass public transportation terminal or parking facility, bridge, tunnel, or trestle by installing, placing or spreading the property in 21 or upon the right of way of such street, place, road, highway, 22 23 easement, bridge, tunnel, or trestle or in or upon the site of such 24 mass public transportation terminal or parking facility;
 - (4) Any person who is an owner, lessee or has the right of possession to or an easement in real property which is being constructed, repaired, decorated, improved, or otherwise altered by a person engaged in business, excluding only (a) municipal corporations or political subdivisions of the state in respect to labor and services rendered to their real property which is used or held for public road purposes, and (b) the United States, instrumentalities thereof, and county and city housing authorities created pursuant to chapter 35.82 RCW in respect to labor and services rendered to their real property. Nothing contained in this or any other subsection of this definition shall be construed to modify any other definition of "consumer";
- (5) Any person who is an owner, lessee, or has the right of possession to personal property which is being constructed, repaired, improved, cleaned, imprinted, or otherwise altered by a person engaged in business;

HB 1894 p. 10

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(6) Any person engaged in the business of constructing, repairing,
decorating, or improving new or existing buildings or other structures
under, upon, or above real property of or for the United States, or any
instrumentality thereof, ((or a county or city housing authority
created pursuant to chapter 35.82 RCW,)) including the installing or
attaching of any article of tangible personal property therein or
thereto, whether or not such personal property becomes a part of the
realty by virtue of installation; also, any person engaged in the
business of clearing land and moving earth of or for the United States,
$\underline{\text{or}}$ any instrumentality thereof((, or a county or city housing authority
$\frac{\text{created pursuant to chapter 35.82 RCW}}{\text{on some shall be a}}$
consumer within the meaning of this subsection in respect to tangible
personal property incorporated into, installed in, or attached to such
building or other structure by such person:

15 <u>(7) "Consumer" does not mean any housing authority created under</u> 16 <u>chapter 35.82 RCW</u>.

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p. 11 HB 1894