H-1457.1

HOUSE BILL 1906

By Representatives Kessler, Zellinsky, Locke, Romero, Jones,

53rd Legislature

1993 Regular Session

By Representatives Kessler, Zellinsky, Locke, Romero, Jones, Thibaudeau, Chappell and Brown

Read first time 02/15/93. Referred to Committee on Financial Institutions & Insurance.

- 1 AN ACT Relating to a joint underwriting association for midwives
- 2 and birthing centers; and adding a new chapter to Title 48 RCW.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 4 <u>NEW SECTION.</u> **Sec. 1.** Certified nurse midwives and licensed
- 5 midwives experience a major problem in both the availability and
- 6 affordability of malpractice insurance. In particular midwives
- 7 practicing outside hospital settings are unable to obtain malpractice
- 8 insurance at any price in this state at this time. Licensed midwives
- 9 have been unable to obtain hospital privileges due in part to the
- 10 requirement of almost all Washington hospitals that professional staff
- 11 members have liability insurance.
- The services performed by midwives are in demand by many women for
- 13 childbirth and prenatal care. Women often choose to have a home or
- 14 birth center birth instead of a hospital birth. Women are entitled to
- 15 the provider of their choice at such a critical life event. Studies
- 16 document the safety of midwife-attended births and the safety of home
- 17 births for low-risk women.

State of Washington

- 18 At a time when safety, cost-effectiveness, and individual choice
- 19 are of paramount concern to the citizens of Washington state, midwifery

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- 1 care in a variety of settings must be available to the public. This is
- 2 essential to the goals of increased access to maternity care and
- 3 increased cost-effectiveness of care, as well as addressing problems of
- 4 provider shortage. One of the primary impediments to the availability
- 5 of maternity services performed by midwives is the lack of available
- 6 and affordable malpractice liability insurance coverage.
- 7 This chapter is intended to increase the availability of cost-
- 8 effective, high-quality maternity care by making malpractice insurance
- 9 available for midwives. This chapter is implemented by requiring all
- 10 insurers authorized to write commercial or professional liability
- 11 insurance to be members of a joint underwriting association created to
- 12 provide malpractice insurance for midwives.
- 13 <u>NEW SECTION.</u> **Sec. 2.** Unless the context clearly requires
- 14 otherwise, the definitions in this section apply throughout this
- 15 chapter.
- 16 (1) "Association" means the joint underwriting association
- 17 established under this chapter.
- 18 (2) "Midwifery and birth center malpractice insurance" means
- 19 insurance coverage against the legal liability of the insured and
- 20 against loss damage or expense incident to a claim arising out of the
- 21 death or injury of a person as a result of negligence or malpractice in
- 22 rendering professional service by a licensee.
- 23 (3) "Licensee" means a person or facility licensed to provide
- 24 midwifery services under chapter 18.50, 18.88, or 18.46 RCW.
- 25 <u>NEW SECTION.</u> **Sec. 3.** The insurance commissioner shall approve by
- 26 December 31, 1993, a reasonable plan for the establishment of a
- 27 nonprofit, joint underwriting association for midwifery and birth
- 28 center malpractice insurance subject to the conditions and limitations
- 29 contained in this chapter.
- 30 <u>NEW SECTION.</u> **Sec. 4.** The association shall be comprised of all
- 31 insurers possessing a certificate of authority to write and engaged in
- 32 writing medical malpractice insurance within this state and general
- 33 casualty companies. Every insurer shall be a member of the association
- 34 and shall remain a member as a condition of its authority to continue
- 35 to transact business in this state. Only licensed midwives under
- 36 chapter 18.50 RCW, certified nurse midwives licensed under chapter

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- 1 18.88 RCW, or birth centers licensed under chapter 18.46 RCW may
- 2 participate in the joint underwriting authority.
- 3 <u>NEW SECTION.</u> **Sec. 5.** A licensee may apply to the association to
- 4 purchase midwifery and birth center malpractice insurance and the
- 5 association shall offer a policy with liability limits of two million
- 6 dollars. The insurance commissioner shall require the use of a rating
- 7 plan for midwifery malpractice insurance that permits rates to be
- 8 modified according to practice volume. Coverage may not exclude
- 9 midwives who engage in home birth or birth center deliveries.
- 10 <u>NEW SECTION.</u> **Sec. 6.** The commissioner may select an insurer to
- 11 administer a plan established under this chapter. The insurer must be
- 12 admitted to transact the business of insurance of the state of
- 13 Washington.
- 14 <u>NEW SECTION.</u> **Sec. 7.** The insurance commissioner may not approve
- 15 a policy written on a claims made basis by an insurer doing business in
- 16 this state unless the insurer guarantees to the commissioner the
- 17 continued availability of suitable liability protection for midwives
- 18 subsequent to the discontinuance of professional practice by the
- 19 midwife or the sooner termination of the insurance policy by the
- 20 insurer for so long as there is a reasonable probability of a claim for
- 21 injury for which the health care provider might be liable.
- 22 <u>NEW SECTION.</u> **Sec. 8.** A risk management program for insureds of
- 23 the association must be established as a part of the plan. This
- 24 program must include but not be limited to: Investigation and analysis
- 25 of frequency, severity, and causes of adverse or untoward outcomes;
- 26 development of measures to control these injuries; systematic reporting
- 27 of incidents; investigation and analysis of patient complaints; and
- 28 education of association members to improve quality of care and risk
- 29 reduction.
- 30 <u>NEW SECTION.</u> **Sec. 9.** By December 1, 1996, the insurance
- 31 commissioner shall file or cause to be filed a report to the
- 32 legislature detailing the operations, finances, claims, and marketing
- 33 experience of the association.

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- 1 <u>NEW SECTION.</u> **Sec. 10.** The commissioner may adopt all rules
- 2 necessary to ensure the efficient, equitable operation of the
- 3 association, including but not limited to, rules requiring or limiting
- 4 certain policy provisions.
- 5 <u>NEW SECTION.</u> **Sec. 11.** Sections 1 through 10 of this act shall
- 6 constitute a new chapter in Title 48 RCW.

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