H-3758.6		

SUBSTITUTE HOUSE BILL 2317

State of Washington 53rd Legislature 1994 Regular Session

By House Committee on State Government (originally sponsored by Representatives Peery, Anderson, Ebersole, Pruitt, Johanson, Patterson, Rust, Dunshee, Jones, Valle, King, Cothern, Campbell, Basich, Quall, Springer, J. Kohl and H. Myers; by request of Commission on Ethics in Government & Campaign Financing, Governor Lowry and Attorney General)

Read first time 02/04/94.

- 1 AN ACT Relating to fair campaign practices; amending RCW 42.17.020,
- 2 42.17.130, 42.17.190, 42.17.240, 42.17.241, 42.17.350, 42.17.405,
- 3 42.17.410, 42.17.660, 42.17.720, 42.17.740, 42.17.750, 42.17.770,
- 4 42.17.780, 42.17.790, 42.17.100, 42.17.125, 42.17.510, 42.17.090,
- 5 42.17.105, 42.17.640, 42.17.128, 42.17.510, 29.85.060, 43.290.020,
- 6 42.17.710, 42.17.395, 42.17.095, 42.17.180, 42.17.160, 42.17.170,
- 7 42.17.132, 43.07.310, 29.80.010, 29.80.020, 29.81.010, 29.80.040,
- 8 29.80.090, 42.17.550, 29.80.030, 29.80.050, 42.17.670, 42.17.680, and
- 9 42.17.150; adding new sections to chapter 42.17 RCW; creating new
- 10 sections; and repealing RCW 42.17.021, 42.17.2415, and 42.17.630.
- 11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 12 CAMPAIGN PRACTICES
- 13 Sec. 1. RCW 42.17.020 and 1992 c 139 s 1 are each amended to read
- 14 as follows:
- 15 DEFINITIONS. (1) "Agency" includes all state agencies and all
- 16 local agencies. "State agency" includes every state office,
- 17 department, division, bureau, board, commission, or other state agency.
- 18 "Local agency" includes every county, city, town, municipal

p. 1 SHB 2317

- 1 corporation, quasi-municipal corporation, or special purpose district,
- 2 or any office, department, division, bureau, board, commission, or
- 3 agency thereof, or other local public agency.
- 4 (2) "Ballot proposition" means any "measure" as defined by RCW
- 5 29.01.110, or any initiative, recall, or referendum proposition
- 6 proposed to be submitted to the voters of the state or any municipal
- 7 corporation, political subdivision, or other voting constituency from
- 8 and after the time when the proposition has been initially filed with
- 9 the appropriate election officer of that constituency prior to its
- 10 circulation for signatures.
- 11 (3) "Bona fide political party" means:
- 12 <u>(a) An organization that has filed a valid certificate of</u>
- 13 <u>nomination with the secretary of state under chapter 29.24 RCW; or</u>
- 14 (b) The governing body of the state organization of a major
- 15 political party, as defined in RCW 29.01.090, which is the body
- 16 authorized by the charter or bylaws of the party to exercise authority
- 17 on behalf of the state party; or
- 18 (c) The county central committee or legislative district committee
- 19 of a major political party. There may be only one legislative district
- 20 committee for each party in each legislative district.
- 21 (4) "Caucus of the state legislature" means the caucus of members
- 22 of a major political party in the state house of representatives or in
- 23 the state senate.
- 24 (5) "Depository" means a bank designated by a candidate or
- 25 political committee pursuant to RCW 42.17.050.
- 26 $((\frac{4}{}))$ (6) "Treasurer" and "deputy treasurer" mean the individuals
- 27 appointed by a candidate or political committee, pursuant to RCW
- 28 42.17.050, to perform the duties specified in that section.
- 29 (((5))) "Candidate" means any individual who seeks <u>nomination</u>
- 30 for election or election to public office. An individual shall be
- 31 deemed to ((seek)) be seeking nomination or election when he or she
- 32 first:
- 33 (a) Receives contributions or makes expenditures or reserves space
- 34 or facilities with intent to promote his or her candidacy for office;
- 35 ((or))
- 36 (b) Announces publicly or files for office:
- 37 <u>(c) Purchases commercial advertising space or broadcast time to</u>
- 38 promote his or her candidacy;

1 (d) Gives his or her consent to another person to take on behalf of 2 the individual any of the actions in (a) or (c) of this subsection.

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38 39 (((6))) <u>(8)</u> "Commercial advertiser" means any person who sells the service of communicating messages or producing printed material for broadcast or distribution to the general public or segments of the general public whether through the use of newspapers, magazines, television and radio stations, billboard companies, direct mail advertising companies, printing companies, or otherwise.

9 $((\frac{7}{1}))$ (9) "Commission" means the agency established under RCW 10 42.17.350.

((\(\frac{(\(\frac{8}{}\)\)}{10}\) "Compensation" unless the context requires a narrower meaning, includes payment in any form for real or personal property or services of any kind: PROVIDED, That for the purpose of compliance with RCW 42.17.241, the term "compensation" shall not include per diem allowances or other payments made by a governmental entity to reimburse a public official for expenses incurred while the official is engaged in the official business of the governmental entity.

((+9))) (11) "Continuing political committee" means a political committee that is an organization of continuing existence not established in anticipation of any particular election campaign.

(((10))) (12) "Contract lobbyist" is a person, other than a regular employee of a lobbyist employer, who independently contracts for economic consideration for the purpose of lobbying.

"Contribution" includes a (13)(a) loan, gift, deposit, subscription, forgiveness of indebtedness, donation, advance, pledge, payment, transfer of funds between political committees, or transfer of anything of value, including personal and professional services for less than full consideration((, but)). "Contribution" does not include interest on moneys deposited in a political committee's account, ordinary home hospitality and the rendering of personal services of the sort commonly performed by volunteer campaign workers, or incidental expenses personally incurred by volunteer campaign workers not in excess of fifty dollars personally paid for by the worker. Volunteer services, for the purposes of this chapter, means services or labor for which the individual is not compensated by any person. For the purposes of this chapter, contributions other than money or its equivalents shall be deemed to have a money value equivalent to the fair market value of the contribution. Sums paid for tickets to fundraising events such as dinners and parties are contributions; however,

p. 3 SHB 2317

- 1 the amount of any such contribution may be reduced for the purpose of
- 2 complying with the reporting requirements of this chapter, by the
- 3 actual cost of consumables furnished in connection with the purchase of
- 4 the tickets, and only the excess over the actual cost of the
- 5 consumables shall be deemed a contribution.
- 6 (((11))) (b) For the purposes of RCW 42.17.640 through 42.17.790,
- 7 and subject to further definition by the commission, "contribution"
- 8 does not include the following:
- 9 (i) Interest on money deposited in a political committee's account;
- 10 (ii) Ordinary home hospitality;
- 11 (iii) A contribution received by a candidate or political committee
- 12 that is returned to the contributor within five business days of the
- 13 date on which it is received by the candidate or political committee;
- 14 (iv) An expenditure or contribution earmarked for voter
- 15 registration, for absentee ballot information, for precinct caucuses,
- 16 for get-out-the-vote campaigns, for precinct judges or inspectors, for
- 17 sample ballots, or for ballot counting, all without promotion of or
- 18 political advertising for individual candidates;
- 19 <u>(v) A news item, feature, commentary, or editorial in a regularly</u>
- 20 scheduled news medium that is of primary interest to the general
- 21 public, that is in a news medium controlled by a person whose primary
- 22 business is that news medium, and that is not controlled by a candidate
- 23 or political committee;
- 24 (vi) An expenditure by a political committee for its own internal
- 25 organization or fund raising without direct association with individual
- 26 <u>candidates;</u>
- 27 (vii) An internal political communication primarily limited to the
- 28 contributors to a political party organization or political action
- 29 committee, or the officers, management staff, and stockholders of a
- 30 corporation or similar enterprise, or the members of a labor
- 31 organization or other membership organization;
- 32 (viii) The rendering of personal services of the sort commonly
- 33 performed by volunteer campaign workers, or incidental expenses
- 34 personally incurred by volunteer campaign workers not in excess of
- 35 fifty dollars personally paid for by the worker. "Volunteer services,"
- 36 for the purposes of this section, means services or labor for which the
- 37 individual is not compensated by any person and that are performed
- 38 <u>outside the individual's normal working hours; or</u>
- 39 (ix) Legal or accounting services rendered to or on behalf of:

- 1 (A) A political party or political committee established by a 2 caucus of the state legislature if the person paying for the services 3 is the regular employer of the person rendering such services; or
- (B) A candidate or an authorized committee if the person paying for the services is the regular employer of the individual rendering the services and if the services are solely for the purpose of ensuring compliance with state election or public disclosure laws.
 - (c) For the purposes of RCW 42.17.640 through 42.17.790:

- 9 <u>(i) An expenditure made by a person in cooperation, consultation,</u>
 10 <u>or concert with, or at the request or suggestion of, a candidate, a</u>
 11 <u>political committee, or their agents, is considered to be a</u>
 12 <u>contribution to such candidate or political committee.</u>
- (ii) The financing by a person of the dissemination, distribution, or republication, in whole or in part, of broadcast, written, graphic, or other form of political advertising prepared by a candidate, a political committee, or its authorized agent, is considered to be a contribution to the candidate or political committee.
- 18 <u>(14)</u> "Elected official" means any person elected at a general or 19 special election to any public office, and any person appointed to fill 20 a vacancy in any such office.
- (((12))) (15) "Election" includes any primary, general, or special election for public office and any election in which a ballot proposition is submitted to the voters: PROVIDED, That an election in which the qualifications for voting include other than those requirements set forth in Article VI, section 1 (Amendment 63) of the Constitution of the state of Washington shall not be considered an election for purposes of this chapter.
- $((\frac{13}{13}))$ (16) "Election campaign" means any campaign in support of or in opposition to a candidate for election to public office and any campaign in support of, or in opposition to, a ballot proposition.
- (((14))) (17) "Election cycle" means the period beginning on the first day of December after the date of the last previous general election for the office that the candidate seeks and ending on November 30th after the next election for the office. In the case of a special election to fill a vacancy in an office, "election cycle" means the period beginning on the day the vacancy occurs and ending on November 37 30th after the special election.

p. 5 SHB 2317

- 1 (18) "Employee lobbyist" is a regular employee of a lobbyist
 2 employer who has lobbying as all or part of his or her regular duties
 3 for his or her lobbyist employer.
- 4 (19) "Expenditure" includes a payment, contribution, subscription, distribution, loan, advance, deposit, or gift of money or anything of 5 value, and includes a contract, promise, or agreement, whether or not 6 7 legally enforceable, to make an expenditure. The term "expenditure" 8 also includes a promise to pay, a payment, or a transfer of anything of 9 value in exchange for goods, services, property, facilities, or 10 anything of value for the purpose of assisting, benefiting, or honoring any public official or candidate, or assisting in furthering or 11 opposing any election campaign. For the purposes of this chapter, 12 agreements to make expenditures, contracts, and promises to pay may be 13 reported as estimated obligations until actual payment is made. 14 15 term "expenditure" shall not include the partial or complete repayment 16 by a candidate or political committee of the principal of a loan, the 17 receipt of which loan has been properly reported.
- 18 (((15))) <u>(20) "Independent expenditure" means an "expenditure" as</u>
 19 defined in this section that:
- 20 <u>(a) Is made in support of or in opposition to a candidate for</u> 21 <u>office and:</u>
 - (i) Is made by a person who is not (A) a candidate for that office, (B) an authorized committee of that candidate for that office, (C) a person who has received the candidate's encouragement or approval to make the expenditure, if the expenditure pays in whole or in part for any political advertising supporting that candidate or promoting the defeat of any other candidate or candidates for that office, or (D) a person with whom the candidate has collaborated for the purpose of making the expenditure, if the expenditure pays in whole or in part for any political advertising supporting that candidate or promoting the defeat of any other candidate or candidates for that office;
- (ii) Pays in whole or in part for any political advertising that
 either specifically names the candidate supported or opposed, or
 clearly and beyond any doubt identifies the candidate without using the
 candidate's name; and
- (iii) Alone or in conjunction with another expenditure or other
 expenditures of the same person in support of or opposition to that
 candidate, has a value of five hundred dollars or more; or
- 39 (b) Is made in support of or in opposition to a ballot measure and:

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1 (i) Is made by a person that is not a political committee required 2 to file reports under this chapter;

(ii) Pays in whole or in part for any political advertising that either specifically names the number or title of the ballot measure, or clearly and beyond any doubt identifies the ballot measure without using the number or title; and

(iii) Alone or in conjunction with another expenditure or other expenditures of the same person in support of or opposition to a particular ballot measure, has a value of five hundred dollars or more.

A series of expenditures under (a) or (b) of this subsection, each of which is under five hundred dollars, constitutes one independent expenditure if their cumulative value is five hundred dollars or more. An "independent expenditure" does not include: An internal political communication primarily limited to the contributors to a political party organization, or political committee, or to the officers, management staff, or stockholders of a corporation or similar enterprise, or to the members of a labor union or other membership organization; or the rendering of personal services of the sort commonly performed by volunteer campaign workers, or incidental expenses personally incurred by volunteer campaign workers not in excess of fifty dollars personally paid for by the worker. "Volunteer services," for the purposes of this subsection, means services or labor for which the individual is not compensated by any person and that are performed outside the individual's normal working hours.

(21) "Final report" means the report described as a final report in 26 RCW 42.17.080(2).

((\(\frac{16}\))) (\(\frac{22}\) "Gift((\(\tau\)))" ((\(\frac{for the purposes of RCW 42.17.170 and 42.17.2415\), means a rendering of anything of value in return for which reasonable consideration is not given and received and includes a rendering of money, property, services, discount, loan forgiveness, payment of indebtedness, or reimbursements from or payments by persons (other than the federal government, or the state of Washington or any agency or political subdivision thereof) for travel or anything else of value. The term "reasonable consideration" refers to the approximate range of consideration that exists in transactions not involving donative intent. However, the value of the gift of partaking in a single hosted reception shall be determined by dividing the total amount of the cost of conducting the reception by the total number of

p. 7 SHB 2317

- persons partaking in the reception. "Gift" for the purposes of RCW 42.17.170 and 42.17.2415 does not include:
- 3 (a) A gift, other than a gift of partaking in a hosted reception,
 4 with a value of fifty dollars or less;
- 5 (b) The gift of partaking in a hosted reception if the value of the 6 gift is one hundred dollars or less;
- 7 (c) A contribution that is required to be reported under RCW 8 42.17.090 or 42.17.243;
- 9 (d) Informational material that is transferred for the purpose of
 10 informing the recipient about matters pertaining to official business
 11 of the governmental entity of which the recipient is an official or
 12 officer, and that is not intended to confer on that recipient any
 13 commercial, proprietary, financial, economic, or monetary advantage, or
 14 the avoidance of any commercial, proprietary, financial, economic, or
 15 monetary disadvantage;
 - (e) A gift that is not used and that, within thirty days after receipt, is returned to the donor or delivered to a charitable organization. However, this exclusion from the definition does not apply if the recipient of the gift delivers the gift to a charitable organization and claims the delivery as a charitable contribution for tax purposes;
 - (f) A gift given under circumstances where it is clear beyond any doubt that the gift was not made as part of any design to gain or maintain influence in the governmental entity of which the recipient is an officer or official or with respect to any legislative matter or matters of that governmental entity; or
- (g) A gift given prior to September 29, 1991) is as defined in section 101, chapter . . . (Substitute House Bill No. 2316), Laws of 1994. "Gift" does not include campaign contributions reported under this chapter.
- 31 $((\frac{17}{17}))$ (23) "Immediate family" $(\frac{1}{17})$ means the spouse, dependent children, and other dependent relatives, if living in the 32 For the purposes of RCW 42.17.640 through 42.17.790, 33 household. 34 "immediate family" means a spouse, a child, stepchild, grandchild, parent, stepparent, grandparent, brother, half brother, sister, or half 35 sister of the candidate and the spouse of such person and a child, 36 37 stepchild, grandchild, parent, stepparent, grandparent, brother, half brother, sister, or half sister of the candidate's spouse and the 38 39 spouse of such person.

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- 1 ((\(\frac{(18)}{18}\))) (24)(a) "Intermediary" means an individual who transmits
 2 a contribution to a candidate or committee from another person unless
 3 the contribution is from the individual's employer, immediate family,
 4 or an association to which the individual belongs.
- 5 <u>(b) A treasurer or a candidate is not an intermediary for purpose</u> 6 of the committee that the treasurer or candidate serves.
- 7 (c) A professional fund raiser is not an intermediary if the fund 8 raiser is compensated for fund-raising services at the usual and 9 customary rate.
- 10 <u>(d) A volunteer hosting a fund-raising event at the individual's</u>
 11 home is not an intermediary for purposes of that event.
- 12 (25) "Legislation" means bills, resolutions, motions, amendments, nominations, and other matters pending or proposed in either house of the state legislature, and includes any other matter that may be the subject of action by either house or any committee of the legislature and all bills and resolutions that, having passed both houses, are pending approval by the governor.
- $((\frac{19}{19}))$ (26) "Lobby" and "lobbying" each mean attempting to 18 19 influence the passage or defeat of any legislation by the legislature 20 of the state of Washington, or the adoption or rejection of any rule, standard, rate, or other legislative enactment of any state agency 21 under the state Administrative Procedure Act, chapter 34.05 RCW. 22 Neither "lobby" nor "lobbying" includes an association's or other 23 24 organization's act of communicating with the members of that 25 association or organization.
- (((20))) <u>(27)</u> "Lobbyist" includes any person who lobbies either in his <u>or her</u> own or another's behalf <u>and includes employee lobbyists and</u> contract lobbyists.
- (((21))) <u>(28)</u> "Lobbyist's employer" means the person or persons by whom a lobbyist is employed ((and all persons by whom he is compensated 31 <u>for acting</u>)) <u>or authorized to act</u> as a lobbyist.
- ((\(\frac{(22)}{22}\))) (29) "Person" includes an individual, partnership, joint venture, public or private corporation, association, federal, state, or local governmental entity or agency however constituted, candidate, committee, political committee, political party, executive committee thereof, or any other organization or group of persons, however organized or any other entity.
- $((\frac{(23)}{(23)}))$ "Person in interest" means the person who is the subject of a record or any representative designated by that person,

p. 9 SHB 2317

- 1 except that if that person is under a legal disability, the term
- 2 "person in interest" means and includes the parent or duly appointed
- 3 legal representative.
- 4 $((\frac{24}{1}))$ (31) "Political advertising" includes any advertising
- 5 displays, newspaper ads, billboards, signs, brochures, articles,
- 6 tabloids, flyers, letters, telemarketing, radio or television
- 7 presentations, or other means of mass communication, used for the
- 8 purpose of appealing, directly or indirectly, for votes or for
- 9 financial or other support in any election campaign.
- 10 $((\frac{(25)}{)})$ (32) "Political committee" means any person (except a
- 11 candidate or an individual dealing with his or her own funds or
- 12 property) having the expectation of receiving contributions or making
- 13 expenditures in support of, or opposition to, any candidate or any
- 14 ballot proposition.
- 15 (((26))) <u>(33) "Primary" means the procedure for nominating a</u>
- 16 candidate to office under chapter 29.18 or 29.21 RCW or any other
- 17 primary for an election which uses, in large measure, the procedures
- 18 established in chapter 29.18 or 29.21 RCW.
- 19 (34) "Public office" means any federal, state, county, city, town,
- 20 school district, port district, special district, or other state
- 21 political subdivision elective office.
- 22 $((\frac{27}{1}))$ <u>(35)</u> "Public record" includes any writing containing
- 23 information relating to the conduct of government or the performance of
- 24 any governmental or proprietary function prepared, owned, used, or
- 25 retained by any state or local agency regardless of physical form or
- 26 characteristics.
- 27 (((28))) (36) "Recall campaign" means the period of time beginning
- 28 on the date of the filing of recall charges under RCW 29.82.015 and
- 29 <u>ending thirty days after the recall election</u>.
- 30 (37) "State legislative office" means the office of a member of the
- 31 state house of representatives and the office of a member of the state
- 32 <u>senate</u>.
- 33 (38) "State office" means state legislative office or the office of
- 34 governor, lieutenant governor, secretary of state, attorney general,
- 35 commissioner of public lands, insurance commissioner, superintendent of
- 36 public instruction, state auditor, or state treasurer.
- 37 (39) "State official" means a person who holds a state office.
- 38 (40) "Surplus funds" mean, in the case of a political committee or
- 39 candidate, the balance of contributions that remain in the possession

or control of that committee or candidate subsequent to the election for which the contributions were received, and that are in excess of the amount necessary to pay remaining debts incurred by the committee or candidate prior to that election. In the case of a continuing political committee, "surplus funds" mean those contributions remaining in the possession or control of the committee that are in excess of the amount necessary to pay all remaining debts when it makes its final report under RCW 42.17.065.

(((29))) (41) "Writing" means handwriting, typewriting, printing, photostating, photographing, and every other means of recording any form of communication or representation, including, but not limited to, letters, words, pictures, sounds, or symbols, or combination thereof, and all papers, maps, magnetic or paper tapes, photographic films and prints, motion picture, film and video recordings, magnetic or punched cards, discs, drums, diskettes, sound recordings, and other documents including existing data compilations from which information may be obtained or translated.

18 As used in this chapter, the singular shall take the plural and any 19 gender, the other, as the context requires.

USE OF PUBLIC RESOURCES

Sec. 2. RCW 42.17.130 and 1979 ex.s. c 265 s 2 are each amended to 22 read as follows:

USE OF PUBLIC RESOURCES FOR LOCAL GOVERNMENT POLITICAL CAMPAIGNS. No elective local government official nor any employee of his or her office nor any person appointed to or employed by any local government public office or agency may use or authorize the use of any of the facilities of a public office or agency, directly or indirectly, for the purpose of assisting a campaign for election of any person to any office or for the promotion of or opposition to any ballot proposition. Knowing acquiescence by a person with authority to direct, control, or influence the actions of the local government official or employee using public resources in violation of this section constitutes a violation of this section. Facilities of public office or agency include, but are not limited to, use of stationery, postage, machines, and equipment, use of employees of the office or agency during working hours, vehicles, office space, publications of the office or agency, and clientele lists of persons served by the office or agency(:

p. 11 SHB 2317

- 1 PROVIDED, That)). The ((foregoing)) provisions of this section shall 2 not apply to the following activities:
- 3 (1) Action taken at an open public meeting by members of an elected 4 <u>local government</u> legislative body to express a collective decision, or to actually vote upon a motion, proposal, resolution, order, 5 ordinance, or to support or oppose a ballot proposition so long as (a) 6 7 any required notice of the meeting includes the title and number of the 8 ballot proposition, and (b) members of the legislative body or members 9 of the public are afforded an approximately equal opportunity for the 10 expression of an opposing view;
- (2) A statement by an elected <u>local government</u> official in support 11 of or in opposition to any ballot proposition at an open press 12 conference or in response to a specific inquiry. For the purposes of 13 this subsection, it is not a violation of this section for an elected 14 15 <u>local government official to respond to an inquiry regarding a ballot</u> proposition, to make incidental remarks concerning a ballot proposition 16 in an official communication, or otherwise comment on a ballot 17 proposition without an actual, measurable expenditure of public funds. 18 19 Measurable expenditure has the meaning adopted by rule under section 118, chapter . . . (Substitute House Bill No. 2316), Laws of 1994; 20
- 21 (3) Activities which are part of the normal and regular conduct of 22 the office or agency.
- 23 **Sec. 3.** RCW 42.17.190 and 1986 c 239 s 1 are each amended to read 24 as follows:
 - USE OF FACILITIES. (1) ((Every legislator and every committee of the legislature shall file with the commission quarterly reports listing the names, addresses, and salaries of all persons employed by the person or committee making the filing for the purpose of aiding in the preparation or enactment of legislation or the performance of legislative duties of such legislator or committee during the preceding quarter. The reports shall be made in the form and the manner prescribed by the commission and shall be filed between the first and tenth days of each calendar quarter: PROVIDED, That the information required by this subsection may be supplied, insofar as it is available, by the chief clerk of the house of representatives or by the secretary of the senate on a form prepared by the commission.)) The house of representatives and the senate shall report annually: The total budget; the portion of the total attributed to staff; number of

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- full-time and part-time positions occupied by nonpartisan staff, with dollar figures as well as number of positions; number of full-time and part-time positions occupied by partisan staff, by caucus, and the dollar figures attributed to those positions; and comparable figures for the preceding ten years.
- 6 (2) Unless authorized by subsection (3) of this section or 7 otherwise expressly authorized by law, no public funds may be used 8 directly or indirectly for lobbying: PROVIDED, This does not prevent 9 officers or employees of an agency from communicating with a member of 10 the legislature on the request of that member; or communicating to the legislature, through the proper official channels, 11 12 legislative action or appropriations which are deemed necessary for the 13 efficient conduct of the public business or actually made in the proper performance of their official duties: PROVIDED FURTHER, That this 14 subsection does not apply to the legislative branch. 15

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- (3) Any agency, not otherwise expressly authorized by law, may expend public funds for lobbying, but such lobbying activity shall be limited to (a) providing information or communicating on matters pertaining to official agency business to any elected official or officer or employee of any agency or (b) advocating the official position or interests of the agency to any elected official or officer or employee of any agency: PROVIDED, That public funds may not be expended as a direct or indirect gift or campaign contribution to any elected official or officer or employee of any agency. purposes of this subsection, the term "gift" means a voluntary transfer of any thing of value without consideration of equal or greater value, but does not include informational material transferred for the sole purpose of informing the recipient about matters pertaining to official agency business((: PROVIDED FURTHER, That)). This section does not permit the printing of a state publication which has been otherwise prohibited by law.
- (4) No elective official or any employee of his or her office or any person appointed to or employed by any public office or agency may use or authorize the use of any of the facilities of a public office or agency, directly or indirectly, in any effort to support or oppose an initiative to the legislature. "Facilities of a public office or agency" has the same meaning as in RCW 42.17.130 and section 118, chapter . . . (Substitute House Bill No. 2316), Laws of 1994. The provisions of this subsection shall not apply to the following activities:

p. 13 SHB 2317

- (a) Action taken at an open public meeting by members of an elected 1 2 legislative body to express a collective decision, or to actually vote upon a motion, proposal, resolution, order, or ordinance, or to support 3 4 or oppose an initiative to the legislature so long as (i) any required 5 notice of the meeting includes the title and number of the initiative to the legislature, and (ii) members of the legislative body or members 6 7 of the public are afforded an approximately equal opportunity for the 8 expression of an opposing view;
- 9 (b) A statement by an elected official in support of or in 10 opposition to any initiative to the legislature at an open press 11 conference or in response to a specific inquiry;
- 12 (c) Activities which are part of the normal and regular conduct of 13 the office or agency:
- (d) Activities conducted regarding an initiative to the legislature
 that would be permitted under RCW 42.17.130 and section 118, chapter

 16 . . . (Substitute House Bill No. 2316), Laws of 1994 if conducted
 17 regarding other ballot measures.
- (5) Each state agency, county, city, town, municipal corporation, quasi-municipal corporation, or special purpose district which expends public funds for lobbying shall file with the commission, except as exempted by (d) of this subsection, quarterly statements providing the following information for the quarter just completed:
 - (a) The name of the agency filing the statement;

- (b) The name, title, and job description and salary of each elected official, officer, or employee who lobbied, a general description of the nature of the lobbying, and the proportionate amount of time spent on the lobbying;
- (c) A listing of expenditures incurred by the agency for lobbying including but not limited to travel, consultant or other special contractual services, and brochures and other publications, the principal purpose of which is to influence legislation;
- (d) For purposes of this subsection the term "lobbying" does not include:
- (i) Requests for appropriations by a state agency to the office of financial management pursuant to chapter 43.88 RCW nor requests by the office of financial management to the legislature for appropriations other than its own agency budget requests;

- 1 (ii) Recommendations or reports to the legislature in response to 2 a legislative request expressly requesting or directing a specific 3 study, recommendation, or report by an agency on a particular subject;
- 4 (iii) Official reports including recommendations submitted to the 5 legislature on an annual or biennial basis by a state agency as 6 required by law;
- 7 (iv) Requests, recommendations, or other communication between or 8 within state agencies or between or within local agencies;
 - (v) Any other lobbying to the extent that it includes:

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- 10 (A) Telephone conversations or preparation of written 11 correspondence;
- (B) In-person lobbying on behalf of an agency of no more than four 12 days or parts thereof during any three-month period by officers or 13 employees of that agency and in-person lobbying by any elected official 14 15 of such agency on behalf of such agency or in connection with the powers, duties, or compensation of such official: PROVIDED, That the 16 total expenditures of nonpublic funds made in connection with such 17 lobbying for or on behalf of any one or more members of the legislature 18 19 or state elected officials or public officers or employees of the state of Washington do not exceed fifteen dollars for any three-month period: 20 PROVIDED FURTHER, That the exemption under this subsection is in 21 addition to the exemption provided in (A) of this subsection; 22
 - (C) Preparation or adoption of policy positions.
- The statements shall be in the form and the manner prescribed by the commission and shall be filed within one month after the end of the quarter covered by the report.
 - (6) In lieu of reporting under subsection (5) of this section any county, city, town, municipal corporation, quasi municipal corporation, or special purpose district may determine and so notify the public disclosure commission, that elected officials, officers, or employees who on behalf of any such local agency engage in lobbying reportable under subsection (5) of this section shall register and report such reportable lobbying in the same manner as a lobbyist who is required to register and report under RCW 42.17.150 and 42.17.170. Each such local agency shall report as a lobbyist employer pursuant to RCW 42.17.180.
 - (7) The provisions of this section do not relieve any elected official or officer or employee of an agency from complying with other provisions of this chapter, if such elected official, officer, or employee is not otherwise exempted.

p. 15 SHB 2317

- (8) The purpose of this section is to require each state agency and 1 2 certain local agencies to report the identities of those persons who lobby on behalf of the agency for compensation, together with certain 3 4 separately identifiable and measurable expenditures of an agency's funds for that purpose. This section shall be reasonably construed to 5 accomplish that purpose and not to require any agency to report any of 6 7 its general overhead cost or any other costs which relate only 8 indirectly or incidentally to lobbying or which are 9 attributable to or inseparable from nonlobbying activities of the 10 agency.
- 11 The public disclosure commission may adopt rules clarifying and 12 implementing this legislative interpretation and policy.
- 13 Sec. 4. RCW 42.17.240 and 1993 c 2 s 31 (Initiative Measure No. 14 134) are each amended to read as follows:
- USE OF PUBLIC RESOURCES--CERTIFICATION. (1) Every elected official 15 and every executive state officer shall after January 1st and before 16 April 15th of each year file with the commission a statement of 17 18 financial affairs for the preceding calendar year. However, any local elected official whose term of office expires immediately after 19 December 31st shall file the statement required to be filed by this 20 section for the year that ended on that December 31st. ((In addition 21 22 to and in conjunction with the statement of financial affairs, every 23 official and officer shall file a statement describing any gifts 24 received during the preceding calendar year.))
- (2) Every candidate shall within two weeks of becoming a candidate file with the commission a statement of financial affairs for the preceding twelve months.
- (3) Every person appointed to a vacancy in an elective office or executive state officer position shall within two weeks of being so appointed file with the commission a statement of financial affairs for the preceding twelve months.
- 32 (4) A statement of a candidate or appointee filed during the period 33 from January 1st to April 15th shall cover the period from January 1st 34 of the preceding calendar year to the time of candidacy or appointment 35 if the filing of the statement would relieve the individual of a prior 36 obligation to file a statement covering the entire preceding calendar 37 year.

- 1 (5) No individual may be required to file more than once in any 2 calendar year.
- 3 (6) Each statement of financial affairs filed under this section 4 shall be sworn as to its truth and accuracy.
- 5 (7) Every elected official and every executive state officer shall 6 file with their statement of financial affairs a statement certifying 7 that they have read and are familiar with RCW 42.17.130 or section 118, 8 chapter . . . (Substitute House Bill No. 2316), Laws of 1994, whichever
- 9 <u>is applicable</u>.

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- 10 <u>(8)</u> For the purposes of this section, the term "executive state 11 officer" includes those listed in RCW 42.17.2401.
- 12 $((\frac{(8)}{(9)}))$ This section does not apply to incumbents or candidates 13 for a federal office or the office of precinct committee officer.
- 14 **Sec. 5.** RCW 42.17.241 and 1984 c 34 s 3 are each amended to read 15 as follows:
- 16 FINANCIAL AFFAIRS REPORT--GIFTS. (1) The statement of financial 17 affairs required by RCW 42.17.240 shall disclose for the reporting 18 individual and each member of his immediate family:
- 19 (a) Occupation, name of employer, and business address; and
- (b) Each bank or savings account or insurance policy in which any 20 such person or persons owned a direct financial interest that exceeded 21 five thousand dollars at any time during the reporting period; each 22 23 other item of intangible personal property in which any such person or 24 persons owned a direct financial interest, the value of which exceeded five hundred dollars during the reporting period; the name, address, 25 26 and nature of the entity; and the nature and highest value of each such direct financial interest during the reporting period; and 27
 - (c) The name and address of each creditor to whom the value of five hundred dollars or more was owed; the original amount of each debt to each such creditor; the amount of each debt owed to each creditor as of the date of filing; the terms of repayment of each such debt; and the security given, if any, for each such debt: PROVIDED, That debts arising out of a "retail installment transaction" as defined in chapter 63.14 RCW (Retail Installment Sales Act) need not be reported; and
- 35 (d) Every public or private office, directorship, and position held 36 as trustee; and
- 37 (e) All persons for whom any legislation, rule, rate, or standard 38 has been prepared, promoted, or opposed for current or deferred

p. 17 SHB 2317

- compensation: PROVIDED, That for the purposes of this subsection, compensation does not include payments made to the person reporting by the governmental entity for which such person serves as an elected official or state executive officer or professional staff member for his service in office; the description of such actual or proposed legislation, rules, rates, or standards; and the amount of current or deferred compensation paid or promised to be paid; and
 - (f) The name and address of each governmental entity, corporation, partnership, joint venture, sole proprietorship, association, union, or other business or commercial entity from whom compensation has been received in any form of a total value of five hundred dollars or more; the value of the compensation; and the consideration given or performed in exchange for the compensation; and

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14 The name of any corporation, partnership, joint venture, 15 association, union, or other entity in which is held any office, 16 directorship, or any general partnership interest, or an ownership 17 interest of ten percent or more; the name or title of that office, directorship, or partnership; the nature of ownership interest; and 18 19 with respect to each such entity: (i) With respect to a governmental unit in which the official seeks or holds any office or position, if 20 the entity has received compensation in any form during the preceding 21 twelve months from the governmental unit, the value of the compensation 22 23 and the consideration given or performed in exchange for the 24 compensation; (ii) the name of each governmental unit, corporation, 25 partnership, joint venture, sole proprietorship, association, union, or other business or commercial entity from which the entity has received 26 27 compensation in any form in the amount of two thousand five hundred 28 more during the preceding twelve months dollars or 29 consideration given or performed in exchange for the compensation: 30 PROVIDED, That the term "compensation" for purposes of this subsection 31 (1)(g)(ii) does not include payment for water and other utility services at rates approved by the Washington state utilities and 32 33 transportation commission or the legislative authority of the public 34 entity providing the service: PROVIDED, FURTHER, That with respect to 35 any bank or commercial lending institution in which is held any office, directorship, partnership interest, or ownership interest, it shall 36 37 only be necessary to report either the name, address, and occupation of every director and officer of the bank or commercial lending 38 39 institution and the average monthly balance of each account held during

the preceding twelve months by the bank or commercial lending institution from the governmental entity for which the individual is an official or candidate or professional staff member, or all interest paid by a borrower on loans from and all interest paid to a depositor by the bank or commercial lending institution if the interest exceeds six hundred dollars; and

- (h) A list, including legal or other sufficient descriptions as prescribed by the commission, of all real property in the state of Washington, the assessed valuation of which exceeds two thousand five hundred dollars in which any direct financial interest was acquired during the preceding calendar year, and a statement of the amount and nature of the financial interest and of the consideration given in exchange for that interest; and
- (i) A list, including legal or other sufficient descriptions as prescribed by the commission, of all real property in the state of Washington, the assessed valuation of which exceeds two thousand five hundred dollars in which any direct financial interest was divested during the preceding calendar year, and a statement of the amount and nature of the consideration received in exchange for that interest, and the name and address of the person furnishing the consideration; and
- (j) A list, including legal or other sufficient descriptions as prescribed by the commission, of all real property in the state of Washington, the assessed valuation of which exceeds two thousand five hundred dollars in which a direct financial interest was held: PROVIDED, That if a description of the property has been included in a report previously filed, the property may be listed, for purposes of this provision, by reference to the previously filed report; and
- (k) A list, including legal or other sufficient descriptions as prescribed by the commission, of all real property in the state of Washington, the assessed valuation of which exceeds five thousand dollars, in which a corporation, partnership, firm, enterprise, or other entity had a direct financial interest, in which corporation, partnership, firm, or enterprise a ten percent or greater ownership interest was held; and
- (1)(i) A list of each item specified in section 101(9)(d) and (f), chapter . . (Substitute House Bill No. 2316), Laws of 1994 received from a nongovernmental entity during the preceding calendar year with a value in excess of fifty dollars. Each item shall be identified by date and donor; and

p. 19 SHB 2317

1 (ii) A list of each occasion in which food and beverage in excess
2 of fifty dollars was accepted under section 115(5), chapter . . .
3 (Substitute House Bill No. 2316), Laws of 1994; and

(m) Such other information as the commission may deem necessary in order to properly carry out the purposes and policies of this chapter, as the commission shall prescribe by rule.

- (2) Where an amount is required to be reported under subsection (1)((, paragraphs)) (a) through ((, k)) (m) of this section, it shall be sufficient to comply with the requirement to report whether the amount is less than one thousand dollars, at least one thousand dollars but less than five thousand dollars, at least five thousand dollars but less than ten thousand dollars, at least ten thousand dollars but less than twenty-five thousand dollars, or twenty-five thousand dollars or more. An amount of stock may be reported by number of shares instead of by market value. No provision of this subsection may be interpreted to prevent any person from filing more information or more detailed information than required.
- (3) Items of value given to an official's or employee's spouse or children are attributable to the official or employee, except the item is not attributable if an independent business, family, or social relationship exists between the donor and the spouse or child.

PUBLIC DISCLOSURE COMMISSION--REPORTING

Sec. 6. RCW 42.17.350 and 1984 c 287 s 74 are each amended to read 24 as follows:

PUBLIC DISCLOSURE COMMISSION MEMBERSHIP INCREASED. There is hereby established a "public disclosure commission" which shall be composed of ((five)) seven members who shall be appointed by the governor, with the consent of the senate <u>if confirmation</u> is requested by the appropriate standing committee of the senate. The governor shall notify the secretary of the senate of the appointment. The appropriate standing committee of the legislature must inform the governor within sixty days of the notice that the senate intends to proceed with the confirmation process. All appointees shall be persons of the highest integrity and qualifications. No more than ((three)) four members shall have an identification with the same political party. The original members shall be appointed within sixty days after January 1, 1973. of each member shall be five years except that the ((original five

members shall serve initial terms of one, two, three, four, and five)) 1 two new members appointed after the effective date of this act shall 2 serve initial terms of two and four years, respectively, as designated 3 4 by the governor. No member of the commission, during his or her 5 tenure, shall (1) hold or campaign for elective office; (2) be an officer of any political party or political committee; (3) permit his 6 7 or her name to be used, or make contributions, in support of or in 8 opposition to any candidate or proposition; (4) participate in any way 9 in any election campaign; or (5) lobby or employ or assist a lobbyist: 10 PROVIDED, That a member or the staff of the commission may lobby to the limited extent permitted by RCW 42.17.190 on matters directly affecting 11 12 this chapter. No member shall be eligible for appointment to more than 13 ((one)) two full terms. A vacancy on the commission shall be filled by the governor within thirty days of the vacancy ((by the governor)), 14 15 with the consent of the senate((, and)) if requested by the appropriate standing committee of the senate. The governor shall notify the 16 secretary of the senate of the appointment. The appropriate standing 17 committee of the legislature must inform the governor within sixty days 18 19 of the notice that the senate intends to proceed with the confirmation 20 process. The appointee shall serve for the remaining term of his or <u>her</u> predecessor. A vacancy shall not impair the powers of the 21 remaining members to exercise all of the powers of the commission. 22 ((Three)) Four members of the commission shall constitute a quorum. 23 24 The commission shall elect its own ((chairman)) chair and adopt its own 25 rules of procedure in the manner provided in chapter 34.05 RCW. Any 26 member of the commission may be removed by the governor, but only upon 27 grounds of neglect of duty or misconduct in office. 28

Members shall be compensated in accordance with RCW 43.03.250 and in addition shall be reimbursed for travel expenses incurred while engaged in the business of the commission as provided in RCW 43.03.050 and 43.03.060. The compensation provided pursuant to this section shall not be considered salary for purposes of the provisions of any retirement system created pursuant to the general laws of this state.

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34 **Sec. 7.** RCW 42.17.405 and 1986 c 12 s 3 are each amended to read 35 as follows:

36 APPLICATION OF REPORTING REQUIREMENTS SPECIAL DISTRICTS. (1)
37 Except as provided in subsections (2) ((and)), (3), and (4) of this
38 section, the reporting provisions of this chapter do not apply to

p. 21 SHB 2317

- candidates, elected officials, and agencies in political subdivisions 2 with less than one thousand registered voters as of the date of the most recent general election in the jurisdiction, to political 3 4 committees formed to support or oppose candidates or propositions in such political subdivisions, or to persons making 5 independent expenditures in support of or opposition to such ballot 6 7 propositions.
- 8 (2) The reporting provisions of this chapter apply in any exempt 9 political subdivision from which a "petition for disclosure" containing 10 the valid signatures of fifteen percent of the number of registered voters, as of the date of the most recent general election in the 11 political subdivision, is filed with the commission. The commission 12 13 shall by rule prescribe the form of the petition. After the signatures are gathered, the petition shall be presented to the auditor or 14 15 elections officer of the county, or counties, in which the political 16 subdivision is located. The auditor or elections officer shall verify 17 the signatures and certify to the commission that the petition contains no less than the required number of valid signatures. The commission, 18 19 upon receipt of a valid petition, shall order every known affected person in the political subdivision to file the initially required 20 statement and reports within fourteen days of the date of the order. 21
 - (3) The reporting provisions of this chapter apply in any exempt political subdivision that by ordinance, resolution, or other official action has petitioned the commission to make the provisions applicable elected officials and candidates of the exempt political subdivision. A copy of the action shall be sent to the commission. If the commission finds the petition to be a valid action of the appropriate governing body or authority, the commission shall order every known affected person in the political subdivision to file the initially required statement and reports within fourteen days of the date of the order.
- (4) The reporting provisions of RCW 42.17.240 apply to candidates 32 and elected officials in political subdivisions with less than one 33 34 thousand registered voters as of the date of the most recent general election in the jurisdiction. 35
- (5) The commission shall void any order issued by it pursuant to subsection (2) or (3) of this section when, at least four years after issuing the order, the commission is presented a petition or official 38 action so requesting from the affected political subdivision.

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- 1 petition or official action shall meet the respective requirements of 2 subsection (2) or (3) of this section.
- (((5))) (6) Any petition for disclosure, ordinance, resolution, or official action of an agency petitioning the commission to void the exemption in RCW 42.17.030(3) shall not be considered unless it has been filed with the commission:
- 7 (a) In the case of a ballot measure, at least sixty days before the 8 date of any election in which campaign finance reporting is to be 9 required;
- 10 (b) In the case of a candidate, at least sixty days before the 11 first day on which a person may file a declaration of candidacy for any 12 election in which campaign finance reporting is to be required.
- (((6))) Any person exempted from reporting under this chapter may at his or her option file the statement and reports.
- NEW SECTION. Sec. 8. A new section is added to chapter 42.17 RCW to read as follows:
- 17 FEE--PUBLIC DISCLOSURE EDUCATION. The commission shall collect 18 from each candidate, committee, and lobbyist required to report or 19 register under this chapter, a fee, not to exceed fifty dollars, to be set by rule by the commission. The fee shall be paid once during an 20 election cycle by a candidate or committee and once during a year, at 21 registration, by a lobbyist. All receipts collected under this section 22 23 shall be deposited in the public disclosure education fund, hereby 24 created in the custody of the state treasurer. Expenditures from the 25 fund may be used only to develop and support a campaign education Only the executive director of the commission or the 26 program. director's designee may authorize expenditures from the fund. The fund 27 is subject to allotment procedures under chapter 43.88 RCW, but no 28
- 30 **Sec. 9.** RCW 42.17.410 and 1982 c 147 s 18 are each amended to read 31 as follows:
- LIMITATION ON ACTIONS. Any action brought under the provisions of this chapter must be commenced within ((five)) seven years after the date when the violation occurred.

35 TECHNICAL CORRECTIONS

appropriation is required for expenditures.

- 1 Sec. 10. RCW 42.17.660 and 1993 c 2 s 6 (Initiative Measure No.
- 2 134) are each amended to read as follows:
- 3 TECHNICAL CORRECTIONS. For purposes of this chapter:
- 4 (1) A contribution by a political committee with funds that have
- 5 all been contributed by one person who exercises exclusive control over
- 6 the distribution of the funds of the political committee is a
- 7 contribution by the controlling person.
- 8 (2) Two or more entities are treated as a single entity if one of
- 9 the two or more entities is a corporate subsidiary, branch, or
- 10 department of ((a corporation)) one of the other entities or a local
- 11 unit, branch, or affiliate of one of the other entities that is a trade
- 12 association, labor union, or collective bargaining association. All
- 13 contributions made by a person or political committee whose
- 14 contribution or expenditure activity is financed, maintained, or
- 15 controlled by a single trade association, labor union, collective
- 16 bargaining organization, or the local unit of a trade association,
- 17 labor union, or collective bargaining organization are considered made
- 18 by ((the same person or entity)) such association, union, or
- 19 <u>organization</u>.
- 20 **Sec. 11.** RCW 42.17.720 and 1993 c 2 s 12 (Initiative Measure No.
- 21 134) are each amended to read as follows:
- 22 TECHNICAL CORRECTIONS. (1) A loan is considered to be a
- 23 contribution from the ((maker)) lender and ((the)) any guarantor of the
- 24 loan and is subject to the contribution limitations of this chapter.
- 25 The full amount of the loan shall be attributed to the lender and to
- 26 <u>each quarantor</u>.
- 27 (2) A loan to a candidate <u>for state office</u> or the candidate<u>'s</u>
- 28 political committee must be by written agreement.
- 29 (3) The proceeds of a loan made to a candidate for state office:
- 30 (a) By a commercial lending institution;
- 31 (b) Made in the regular course of business; and
- 32 (c) On the same terms ordinarily available to members of the
- 33 public((; and
- 34 (d) That is secured or guaranteed)),
- 35 are not subject to the contribution limits of this chapter.
- 36 Sec. 12. RCW 42.17.740 and 1993 c 2 s 14 (Initiative Measure No.
- 37 134) are each amended to read as follows:

- 1 TECHNICAL CORRECTIONS. (1) ((An individual)) A person may not make
- 2 a contribution of more than fifty dollars, other than an in-kind
- 3 contribution, except by a written instrument containing the name of the
- 4 donor and the name of the payee.
- 5 (2) A <u>political</u> committee may not make a contribution, other than
- 6 in-kind, except by a written instrument containing the name of the
- 7 donor and the name of the payee.
- 8 Sec. 13. RCW 42.17.750 and 1993 c 2 s 15 (Initiative Measure No.
- 9 134) are each amended to read as follows:
- 10 TECHNICAL CORRECTIONS. (1) No state official or state official's
- 11 agent may knowingly solicit, directly or indirectly, a contribution to
- 12 a candidate for state office, political party, or political committee
- 13 from an employee in the state official's agency.
- 14 (2) No state official or state employee may provide an advantage or
- 15 disadvantage to an employee or applicant for employment in the
- 16 classified civil service concerning the applicant's or employee's:
- 17 (a) Employment;
- 18 (b) Conditions of employment; or
- 19 (c) Application for employment,
- 20 based on the employee's or applicant's contribution or promise to
- 21 contribute or failure to make a contribution or contribute to a
- 22 political party or political committee.
- 23 **Sec. 14.** RCW 42.17.770 and 1993 c 2 s 17 (Initiative Measure No.
- 24 134) are each amended to read as follows:
- 25 TECHNICAL CORRECTIONS. A person ((or entity)) may not solicit from
- 26 a candidate for state office, political committee, political party, or
- 27 other person ((or entity)) money or other property as a condition or
- 28 consideration for an endorsement, article, or other communication in
- 29 the news media promoting or opposing a candidate for state office,
- 30 political committee, or political party.
- 31 **Sec. 15.** RCW 42.17.780 and 1993 c 2 s 18 (Initiative Measure No.
- 32 134) are each amended to read as follows:
- 33 TECHNICAL CORRECTIONS. A person ((or entity)) may not, directly or
- 34 indirectly, reimburse another person ((or entity)) for a contribution
- 35 to a candidate <u>for state office</u>, <u>political</u> committee, or political
- 36 party.

p. 25 SHB 2317

1 **Sec. 16.** RCW 42.17.790 and 1993 c 2 s 19 (Initiative Measure No.

134) are each amended to read as follows:

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TECHNICAL CORRECTIONS. (1) Except as provided in subsection (2) of 3 4 this section, a candidate for state office or the candidate's political committee may not use or permit the use of contributions, whether or 5 not surplus, solicited for or received by the candidate or the 6 7 candidate's political committee to further the candidacy of the 8 individual for an office other than the office designated on the 9 statement of organization. A contribution solicited for or received on behalf of the candidate for state office is considered solicited or 10 received for the candidacy for which the individual is then a candidate 11 if the contribution is solicited or received before the general 12 elections for which the candidate is a nominee or is unopposed. 13

- (2) With the written approval of the contributor, a candidate <u>for</u> <u>state office or the candidate's political</u> committee may use or permit the use of contributions, <u>whether or not surplus</u>, solicited for or received by the candidate <u>or the candidate's political</u> committee from that contributor to further the candidacy of the individual for an office other than the office designated on the statement of organization.
- 21 **Sec. 17.** RCW 42.17.100 and 1989 c 280 s 10 are each amended to 22 read as follows:
- TECHNICAL CORRECTIONS--INDEPENDENT EXPENDITURE. (1) ((For the purposes of this section the term "independent campaign expenditure" means any expenditure that is made in support of or in opposition to any candidate or ballot proposition and is not otherwise required to be reported pursuant to RCW 42.17.060, 42.17.080, or 42.17.090.
- 28 (2))) Within five days after the date of making an independent 29 ((campaign)) expenditure that by itself or when added to all other such independent ((campaign)) expenditures made during the same election 30 campaign by the same person equals ((one)) five hundred dollars or 31 more, or within five days after the date of making an independent 32 33 ((campaign)) expenditure for which no reasonable estimate of monetary value is practicable, whichever occurs first, the person who made the 34 35 independent ((campaign)) expenditure shall file with the commission and 36 the county elections officer of the county of residence for the 37 candidate supported or opposed by the independent ((campaign)) 38 expenditure (or in the case of an expenditure made in support of or in

opposition to a local ballot proposition, the county of residence for the person making the expenditure) an initial report of all independent ((campaign)) expenditures made during the campaign prior to and including such date.

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((+3+)) (2) At the following intervals each person who is required to file an initial report pursuant to subsection ((+2+)) (1) of this section shall file with the commission and the county elections officer of the county of residence for the candidate supported or opposed by the independent ((+2+)) expenditure (or in the case of an expenditure made in support of or in opposition to a ballot proposition, the county of residence for the person making the expenditure) a further report of the independent ((+2+)) expenditures made since the date of the last report:

- 14 (a) On the twenty-first day and the seventh day preceding the date 15 on which the election is held; and
 - (b) On the tenth day of the first month after the election; and
 - (c) On the tenth day of each month in which no other reports are required to be filed pursuant to this section. However, the further reports required by this subsection $((\frac{3}{2}))$ (2) shall only be filed if the reporting person has made an independent $(\frac{2}{2})$ expenditure since the date of the last previous report filed.

The report filed pursuant to paragraph (a) of this subsection $((\frac{3}{2}))$ (2) shall be the final report, and upon submitting such final report the duties of the reporting person shall cease, and there shall be no obligation to make any further reports.

- 26 (((4))) (3) All reports filed pursuant to this section shall be 27 certified as correct by the reporting person.
- (((+5))) (4) Each report required by subsections ((+2)) (1) and ((+3)) (2) of this section shall disclose for the period beginning at the end of the period for the last previous report filed or, in the case of an initial report, beginning at the time of the first independent ((+2)) expenditure, and ending not more than one business day before the date the report is due:
 - (a) The name and address of the person filing the report;
- 35 (b) The name and address of each person to whom an independent ((campaign)) expenditure was made in the aggregate amount of more than fifty dollars, and the amount, date, and purpose of each such expenditure. If no reasonable estimate of the monetary value of a particular independent ((campaign)) expenditure is practicable, it is

p. 27 SHB 2317

- 1 sufficient to report instead a precise description of services,
- 2 property, or rights furnished through the expenditure and where
- 3 appropriate to attach a copy of the item produced or distributed by the
- 4 expenditure;
- 5 (c) The total sum of all independent ((campaign)) expenditures made
- 6 during the campaign to date; and
- 7 (d) Such other information as shall be required by the commission
- 8 by rule in conformance with the policies and purposes of this chapter.
- 9 Sec. 18. RCW 42.17.125 and 1993 c 2 s 21 (Initiative Measure No.
- 10 134) are each amended to read as follows:
- 11 TECHNICAL CORRECTIONS. Contributions received and reported in
- 12 accordance with RCW 42.17.060 through 42.17.090 may only be transferred
- 13 to the personal account of a candidate, or of a treasurer or other
- 14 individual or expended for such individual's personal use under the
- 15 following circumstances:
- 16 (1) Reimbursement for or loans to cover lost earnings incurred as
- 17 a result of campaigning or services performed for the political
- 18 committee. Such lost earnings shall be verifiable as unpaid salary, or
- 19 when the individual is not salaried, as an amount not to exceed income
- 20 received by the individual for services rendered during an appropriate,
- 21 corresponding time period. All lost earnings incurred shall be
- 22 documented and a record thereof shall be maintained by the individual
- 23 or the individual's political committee. The political committee shall
- 24 include a copy of such record when its expenditure for such
- 25 reimbursement is reported pursuant to RCW 42.17.090.
- 26 (2) Reimbursement for direct out-of-pocket election campaign and
- 27 postelection campaign related expenses made by the individual. To
- 28 receive reimbursement from the political committee, the individual
- 29 shall provide the political committee with written documentation as to
- 30 the amount, date, and description of each expense, and the political
- 31 committee shall include a copy of such information when its expenditure
- 32 for such reimbursement is reported pursuant to RCW 42.17.090.
- 33 (3) Repayment of loans made by the individual to political
- 34 committees, which repayment shall be reported pursuant to RCW
- 35 42.17.090. However, contributions may not be used to reimburse a
- 36 candidate for loans totaling more than three thousand dollars made by
- 37 the candidate to the candidate's own ((authorized)) political committee
- 38 or campaign.

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- Sec. 19. RCW 42.17.090 and 1993 c 256 s 6 are each amended to read 2 3 as follows:
- 4 CONTRIBUTOR'S EMPLOYER DISCLOSED. (1) Each report required under RCW 42.17.080 (1) and (2) shall disclose the following: 5
 - (a) The funds on hand at the beginning of the period;
- 7 (b) The name and address of each person who has made one or more contributions during the period, together with the money value and date 8 of such contributions and the aggregate value of all contributions 9 10 received from each such person during the campaign or in the case of a continuing political committee, the current calendar year((: PROVIDED, 11 12 That)). The following shall also be listed for each contributor from whom a candidate received during the election cycle contributions with 13 an aggregate value of more than one hundred dollars: The occupation of 14 15 the contributor, the name of the contributor's employer, and the name of the employer of the contributor's spouse. Pledges in the aggregate 16 17 of less than one hundred dollars from any one person need not be 18 reported((: PROVIDED FURTHER, That)). The income which results from 19 a fund-raising activity conducted in accordance with RCW 42.17.067 may be reported as one lump sum, with the exception of that portion of such 20 21 income which was received from persons whose names and addresses are 22 required to be included in the report required by RCW 42.17.067((÷ PROVIDED FURTHER, That)). Contributions of no more than twenty-five 23 24 dollars in the aggregate from any one person during the election 25 campaign may be reported as one lump sum so long as the campaign treasurer maintains a separate and private list of the name, address, 26 and amount of each such contributor((: PROVIDED FURTHER, That)). The 27 money value of contributions of postage shall be the face value of such 28 29 postage;
- (c) Each loan, promissory note, or security instrument to be used by or for the benefit of the candidate or political committee made by any person, together with the names and addresses of the lender and each person liable directly, indirectly or contingently and the date 34 and amount of each such loan, promissory note, or security instrument;
 - (d) All other contributions not otherwise listed or exempted;
- 36 (e) The name and address of each candidate or political committee to which any transfer of funds was made, together with the amounts and 37 dates of such transfers; 38

p. 29 SHB 2317

- (f) The name and address of each person to whom an expenditure was 1 made in the aggregate amount of more than fifty dollars during the 2 3 period covered by this report, and the amount, date, and purpose of 4 each such expenditure. A candidate for state executive or state legislative office or the political committee of such a candidate shall 5 report this information for an expenditure under one of the following 6 7 categories, whichever is appropriate: (i) Expenditures for the 8 election of the candidate; (ii) expenditures for nonreimbursed public 9 office-related expenses; (iii) expenditures required to be reported 10 under (e) of this subsection; or (iv) expenditures of surplus funds and other expenditures. The report of such a candidate or committee shall 11 contain a separate total of expenditures for each category and a total 12 sum of all expenditures. Other candidates and political committees 13 need not report information regarding expenditures under the categories 14 15 listed in (i) through (iv) of this subsection or under similar such categories unless required to do so by the commission by rule. 16 17 report of such an other candidate or committee shall also contain the total sum of all expenditures; 18
 - (g) The name and address of each person to whom any expenditure was made directly or indirectly to compensate the person for soliciting or procuring signatures on an initiative or referendum petition, the amount of such compensation to each such person, and the total of the expenditures made for this purpose. Such expenditures shall be reported under this subsection (1)(g) whether the expenditures are or are not also required to be reported under (f) of this subsection;
 - (h) The name and address of any person and the amount owed for any debt, obligation, note, unpaid loan, or other liability in the amount of more than two hundred fifty dollars or in the amount of more than fifty dollars that has been outstanding for over thirty days;
 - (i) The surplus or deficit of contributions over expenditures;
- (j) The disposition made in accordance with RCW 42.17.095 of any surplus funds;
- 33 (k) Such other information as shall be required by the commission 34 by rule in conformance with the policies and purposes of this chapter; 35 and
- (1) Funds received from a political committee not otherwise required to report under this chapter (a "nonreporting committee"). Such funds shall be forfeited to the state of Washington unless the nonreporting committee has filed or within ten days following such

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receipt files with the commission a statement disclosing: (i) Its name 1 2 and address; (ii) the purposes of the nonreporting committee; (iii) the names, addresses, and titles of its officers or if it has no officers, 3 4 the names, addresses, and titles of its responsible leaders; (iv) the 5 name, office sought, and party affiliation of each candidate in the state of Washington whom the nonreporting committee is supporting, and, 6 7 if such committee is supporting the entire ticket of any party, the 8 name of the party; (v) the ballot proposition supported or opposed in 9 the state of Washington, if any, and whether such committee is in favor 10 of or opposed to such proposition; (vi) the name and address of each 11 person residing in the state of Washington or corporation which has a place of business in the state of Washington who has made one or more 12 13 contributions in the aggregate of more than twenty-five dollars to the nonreporting committee during the current calendar year, together with 14 15 the money value and date of such contributions; (vii) the name and 16 address of each person in the state of Washington to whom an 17 expenditure was made by the nonreporting committee on behalf of a candidate or political committee in the aggregate amount of more than 18 19 fifty dollars, the amount, date, and purpose of such expenditure, and 20 the total sum of such expenditures; (viii) such other information as the commission may prescribe by rule, in keeping with the policies and 21 22 purposes of this chapter. A nonreporting committee incurring an 23 obligation to file additional reports in a calendar year may satisfy 24 the obligation by filing with the commission a letter providing 25 updating or amending information.

- 26 (2) The treasurer and the candidate shall certify the correctness 27 of each report.
- NEW SECTION. Sec. 20. A new section is added to chapter 42.17 RCW to read as follows:
- 30 CONTRIBUTOR'S EMPLOYER DISCLOSURE--MAY NOT RETAIN CONTRIBUTION.
- 31 (1) Candidates and political committees may not use contributions from
- 32 persons who fail to furnish the information required to be reported
- 33 under RCW 42.17.090(1)(b). The contributions shall be returned to the
- 34 contributor unless the information is obtained and reported within
- 35 thirty days of receipt or the end of the election cycle, whichever
- 36 occurs first.
- 37 (2) The provisions of RCW 42.17.090(1)(b) requiring the listing of
- 38 the occupation, employer, and spouse's employer of certain contributors

p. 31 SHB 2317

- 1 do not apply to a political committee the principal purpose of which is
- 2 receiving contributions and making expenditures regarding one or more
- 3 ballot measures. The commission may not require, by rule, that such a
- 4 committee gather or provide such information or that such information
- 5 be gathered or listed for any contributions from a person aggregating
- 6 one hundred dollars or less. This subsection does not prohibit the
- 7 commission, when conducting an audit, from seeking from contributors
- 8 the identity of their employers or the identity of the employers of
- 9 their spouses.
- 10 **Sec. 21.** RCW 42.17.105 and 1991 c 157 s 1 are each amended to read 11 as follows:
- 12 LATE CONTRIBUTIONS. (1) Campaign treasurers shall prepare and
- 13 deliver to the commission a special report regarding any contribution
- 14 or aggregate of contributions which: Exceeds five hundred dollars; is
- 15 from a single person or entity; and is received during a special
- 16 reporting period.
- 17 Any political committee making a contribution or an aggregate of
- 18 contributions to a single entity which exceeds five hundred dollars
- 19 shall also prepare and deliver to the commission the special report if
- 20 the contribution or aggregate of contributions is made during a special
- 21 reporting period.
- 22 For the purposes of subsections (1) through (7) of this section:
- 23 (a) Each of the following intervals is a special reporting period:
- 24 (i) The interval beginning after the period covered by the last report
- 25 required by RCW 42.17.080 and 42.17.090 to be filed before a primary
- 26 and concluding on the end of the day before that primary; and (ii) the
- 27 interval composed of the twenty-one days preceding a general election;
- 28 and
- 29 (b) An aggregate of contributions includes only those contributions
- 30 received from a single entity during any one special reporting period
- 31 or made by the contributing political committee to a single entity
- 32 during any one special reporting period.
- 33 (2) If a campaign treasurer files a special report under this
- 34 section for one or more contributions received from a single entity
- 35 during a special reporting period, the treasurer shall also file a
- 36 special report under this section for each subsequent contribution of
- 37 any size which is received from that entity during the special
- 38 reporting period. If a political committee files a special report

under this section for a contribution or contributions made to a single entity during a special reporting period, the political committee shall also file a special report for each subsequent contribution of any size which is made to that entity during the special reporting period.

- 5 (3) Except as provided in subsection (4) of this section, the special report required by this section shall be delivered in written 6 7 form, including but not limited to mailgram, telegram, or nightletter. 8 The special report required of a contribution recipient by subsection (1) of this section shall be delivered to the commission within forty-9 eight hours of the time, or on the first working day after: 10 contribution exceeding five hundred dollars is received by 11 the candidate or treasurer; the aggregate received by the candidate or 12 treasurer first exceeds five hundred dollars; or the subsequent 13 contribution that must be reported under subsection (2) of this section 14 15 is received by the candidate or treasurer. The special report required of a contributor by subsection (1) of this section or RCW 42.17.175 16 shall be delivered to the commission, and the candidate or political 17 committee to whom the contribution or contributions are made, within 18 19 twenty-four hours of the time, or on the first working day after: The contribution is made; the aggregate of contributions made first exceeds 20 five hundred dollars; or the subsequent contribution that must be 21 reported under subsection (2) of this section is made. 22
- (4) The special report may be transmitted orally by telephone to the commission to satisfy the delivery period required by subsection (3) of this section if the written form of the report is also mailed to the commission and postmarked within the delivery period established in subsection (3) of this section.
 - (5) The special report shall include at least:
 - (a) The amount of the contribution or contributions;
- 30 (b) The date or dates of receipt;

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- 31 (c) The name and address of the donor;
- 32 (d) The name and address of the recipient; and
- 33 (e) Any other information the commission may by rule require.
- 34 (6) Contributions reported under this section shall also be 35 reported as required by other provisions of this chapter.
- 36 (7) The commission shall publish daily a summary of the special 37 reports made under this section and RCW 42.17.175.
- 38 (8) It is a violation of this chapter for any person to make, or 39 for any candidate or political committee to accept from any one person,

p. 33 SHB 2317

- contributions reportable under RCW 42.17.090 in the aggregate exceeding 1 fifty thousand dollars for any campaign for state-wide office or 2 exceeding five thousand dollars for any other campaign subject to the 3 4 provisions of this chapter within twenty-one days of a general 5 election. This subsection does not apply to contributions made by, or accepted from, a ((major Washington state)) bona fide political party 6 7 as defined in ((RCW 29.01.090)) this chapter, excluding the county 8 central committee or legislative district committee.
- 9 (9) Contributions governed by this section include, but are not 10 limited to, contributions made or received indirectly through a third 11 party or entity whether the contributions are or are not reported to 12 the commission as earmarked contributions under RCW 42.17.135.
- 13 **Sec. 22.** RCW 42.17.640 and 1993 c 2 s 4 (Initiative Measure No. 14 134) are each amended to read as follows:
- POLITICAL PARTY AND LEGISLATIVE CAUCUS LIMITS--INTERNAL REFERENCE 15 16 TECHNICAL CORRECTIONS. (1) No person, other than a bona fide political 17 party or a political committee established by a caucus of the state 18 legislature, may make contributions to a candidate for a state legislative office that in the aggregate exceed five hundred dollars or 19 to a candidate for a state office other than a state legislative office 20 that in the aggregate exceed one thousand dollars for each election in 21 22 which the candidate is on the ballot or appears as a write-in 23 candidate. Contributions made with respect to a primary may not be 24 made after the date of the primary. Contributions made with respect to 25 a general election may not be made after the final day of the 26 applicable election cycle.
 - (2) No person, other than a bona fide political party or a political committee established by a caucus of the state legislature, may make contributions to a state official against whom recall charges have been filed, or to a political committee having the expectation of making expenditures in support of the recall of the state official, during a recall campaign that in the aggregate exceed five hundred dollars if for a state legislative office or one thousand dollars if for a state office other than a state legislative office.
- (3)(a) Notwithstanding subsection (1) of this section, no bona fide political party ((or caucus of the state legislature)) may make contributions to a candidate for state office during an election cycle that in the aggregate exceed (i) ((fifty)) ten cents multiplied by the

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number of eligible registered voters in the jurisdiction from which the candidate is elected if the contributor is ((a caucus of the state legislature or)) the governing body of a state organization, or (ii) ((twenty-five)) five cents multiplied by the number of registered voters in the jurisdiction from which the candidate is elected if the contributor is a county central committee or a legislative district committee.

- (b) No candidate <u>for state office</u> may accept contributions from a county central committee or a legislative district committee during an election cycle that when combined with contributions from other county central committees or legislative district committees would in the aggregate exceed ((twenty-five)) <u>five</u> cents times the number of registered voters in the jurisdiction from which the candidate is elected.
- 15 (c) No political committee established by a caucus of the state
 16 legislature may make contributions to a candidate during an election
 17 cycle that in the aggregate exceed one thousand dollars for a candidate
 18 for a state legislative office and two thousand dollars for a candidate
 19 for state office other than state legislative office.
 - (4)(a) Notwithstanding subsection (2) of this section, no bona fide political party ((or caucus of the state legislature)) may make contributions to a state official against whom recall charges have been filed, or to a political committee having the expectation of making expenditures in support of the state official, during a recall campaign that in the aggregate exceed (i) ((fifty)) ten cents multiplied by the number of eligible registered voters in the jurisdiction entitled to recall the state official if the contributor is ((a caucus of the state legislature of [or])) the governing body of a state organization, or (ii) ((twenty five)) five cents multiplied by the number of registered voters in the jurisdiction from which the ((candidate)) official is elected if the contributor is a county central committee or a legislative district committee.
 - (b) Notwithstanding subsection (2) of this section, no political committee established by a caucus of the state legislature may make contributions to a state official against whom recall charges have been filed, or to a political committee having the expectation of making expenditures in support of the state official, during a recall campaign that in the aggregate exceed two thousand dollars.

p. 35 SHB 2317

- (c) No state official against whom recall charges have been filed, no authorized committee of the official, and no political committee having the expectation of making expenditures in support of the recall of a state official may accept contributions from a county central committee or a legislative district committee during an election cycle that when combined with contributions from other county central committees or legislative district committees would in the aggregate exceed ((twenty-five)) five cents multiplied by the number registered voters in the jurisdiction from which the ((candidate)) official is elected.
 - (5) Notwithstanding subsections (1) through (4) of this section, no person other than an individual, bona fide political party, or political committee established by a caucus of the state legislature may make contributions reportable under this chapter to a political committee established by a caucus of the state legislature that in the aggregate exceed five hundred dollars in a calendar year or to a bona fide political party that in the aggregate exceed two thousand five hundred dollars in a calendar year. This subsection does not apply to loans made in the ordinary course of business.
- 20 (6) For the purposes of RCW 42.17.640 through 42.17.790, a 21 contribution to the authorized political committee of a candidate, or 22 of a state official against whom recall charges have been filed, is 23 considered to be a contribution to the candidate or state official.
 - (7) A contribution received within the twelve-month period after a recall election concerning a state office is considered to be a contribution during that recall campaign if the contribution is used to pay a debt or obligation incurred to influence the outcome of that recall campaign.
- 29 (8) The contributions allowed by subsection (2) of this section are 30 in addition to those allowed by subsection (1) of this section, and the 31 contributions allowed by subsection (4) of this section are in addition 32 to those allowed by subsection (3) of this section.
 - (9) RCW 42.17.640 through 42.17.790 apply to a special election conducted to fill a vacancy in a state office. However, the contributions made to a candidate or received by a candidate for a primary or special election conducted to fill such a vacancy shall not be counted toward any of the limitations that apply to the candidate or to contributions made to the candidate for any other primary or election.

- (10) Notwithstanding the other subsections of this section, no 1 corporation or business entity not doing business in Washington state, 2 3 no labor union with fewer than ten members who reside in Washington 4 state, and no political committee that has not received contributions 5 of ten dollars or more from at least ten persons registered to vote in Washington state during the preceding one hundred eighty days may make 6 7 contributions reportable under this chapter to a candidate for state 8 office, to a state official against whom recall charges have been 9 filed, or to a political committee having the expectation of making 10 expenditures in support of the recall of the official. This subsection does not apply to loans made in the ordinary course of business. 11
- (11) Notwithstanding the other subsections of this section, no 12 county central committee or legislative district committee may make 13 14 contributions reportable under this chapter to a candidate for state 15 office, state official against whom recall charges have been filed, or 16 political committee having the expectation of making expenditures in 17 support of the recall of a state official if the county central committee or legislative district committee is outside of the 18 19 jurisdiction entitled to elect the candidate or recall the state official. 20
- 21 (12) No person may accept contributions that exceed the 22 contribution limitations provided in this section.
- 23 (13) A candidate for state office, a state official against whom 24 recall charges have been filed, or a political committee having the expectation of making expenditures in support of the recall of a state 25 26 official may not accept from a single caucus of the state legislature contributions from more than one political committee during the 27 election cycle. No caucus of the state legislature may make 28 29 contributions to a particular candidate, state official, or political 30 committee from more than one political committee of the caucus during an election cycle. 31
- 32 Sec. 23. RCW 42.17.128 and 1993 c 2 s 24 (Initiative Measure No.
- 33 134) are each amended to read as follows:
- 34 PUBLIC CAMPAIGN FINANCING. Public funds, whether derived through
- 35 taxes, fees, penalties, or any other sources, shall not be used to
- 36 finance political campaigns for state ((or local)) office.

p. 37 SHB 2317

1 <u>NEW SECTION.</u> **Sec. 24.** A new section is added to chapter 42.17 RCW

2 to read as follows:

3 LOCAL FAIR CAMPAIGN PRACTICES. Local agencies may enact provisions 4 for the regulation of fair campaign practices for local elections, not

5 prohibited by state law and rules adopted under this chapter.

<u>NEW SECTION.</u> **Sec. 25.** STUDY. The legislature finds that campaign 6 7 spending limits, public financing, and variable contribution limits 8 could be used to advance fair campaign practices, however the 9 imposition of spending limits raises certain constitutional questions. Similar constitutional questions 10 apply to the imposition contribution limits on ballot measure campaigns. The senate committee 11 12 on law and justice and the house of representatives committee on state government shall jointly study the issue of campaign spending limits 13 and report to the legislature by December 1, 1995, on the desirability 14 15 of campaign spending limits, public financing of campaigns, variable 16 contribution limits, legal and political barriers to instituting public financing of campaigns, and whether any local agencies chose to enact 17 18 public campaign financing. The committees shall also examine current 19 functions of the initiative process, the financing of state ballot measures, and related matters to assure that the initiative process is 20 21 used responsibly by and for the interests of the citizens of the state 22 of Washington.

23 FAIR CAMPAIGN

24 Sec. 26. RCW 42.17.510 and 1993 c 2 s 22 (Initiative Measure No.

25 134) are each amended to read as follows:

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ADVERTISING. (1) All written political advertising, whether relating to candidates or ballot propositions, shall include the sponsor's name and address. All radio and television political advertising, whether relating to candidates or ballot propositions, shall include the sponsor's name. The use of an assumed name shall be unlawful. The party with which a candidate files shall be clearly identified in political advertising for partisan office.

(2) In addition to the materials required by subsection (1) of this section, all political advertising undertaken as an independent expenditure by a person ((or entity)) other than a political party organization must include the following statement on the communication

- 1 "NOTICE TO VOTERS (Required by law): This advertisement is not
- 2 authorized or approved by any candidate. It is paid for by (name,
- 3 address, city, state)." If the advertisement is undertaken by a
- 4 nonindividual, then the following notation must also be included: "Top
- 5 Five Contributors," followed by a listing of the names of the five
- 6 persons ((or entities)) making the largest contributions reportable
- 7 under this chapter during the twelve-month period before the date of
- 8 the advertisement.
- 9 (3) The statements and listings of contributors required by 10 subsections (1) and (2) of this section shall:
- 11 (a) Appear on each page or fold of the written communication in at
- 12 least ten-point type, or in type at least ten percent of the largest
- 13 size type used in a written communication directed at more than one
- 14 voter, such as a billboard or poster, whichever is larger;
- 15 (b) Not be subject to the half-tone or screening process;
- 16 (c) Be in a printed or drawn box set apart from any other printed 17 matter; and
- 18 (d) Be clearly spoken on any broadcast advertisement.
- 19 (4) Political yard signs are exempt from the requirement of
- 20 subsections (1) and (2) of this section that the name and address of
- 21 the sponsor of political advertising be listed on the advertising. In
- 22 addition, the public disclosure commission shall, by rule, exempt from
- 23 the identification requirements of subsections (1) and (2) of this
- 24 section forms of political advertising such as campaign buttons,
- 25 balloons, pens, pencils, sky-writing, inscriptions, and other forms of
- 26 advertising where identification is impractical.
- 27 (5) For the purposes of this section, "yard sign" means any outdoor
- 28 sign with dimensions no greater than eight feet by four feet.
- 29 (6) Advertising by a candidate's political committee must be
- 30 personally endorsed and approved by the candidate. The commission
- 31 shall adopt rules to implement this section.
- 32 <u>NEW SECTION.</u> **Sec. 27.** A new section is added to chapter 42.17 RCW
- 33 to read as follows:
- 34 TELEPHONE POLLS. A person conducting a telephone poll for the
- 35 purposes of a candidate's campaign shall identify the sponsor of the

36 poll.

p. 39 SHB 2317

- 1 **Sec. 28.** RCW 29.85.060 and 1991 c 81 s 5 are each amended to read 2 as follows:
- 3 HINDERING OR BRIBING VOTER. (1) Any person who uses menace, force,
- 4 threat, or any unlawful means ((towards any voter to hinder or deter
- 5 such a voter from voting)), or directly or indirectly offers any bribe,
- 6 reward, or any thing of value ((to a voter)), to hinder or deter any
- 7 voter from voting, or in exchange for the voter's vote for or against
- 8 any person or ballot measure, or authorizes any person to do so, is
- 9 guilty of a class C felony punishable under RCW 9A.20.021.
- 10 (2) In-kind services such as transportation or child care or other
- 11 services intended to enable the voter to get to his or her polling
- 12 place but not intended to influence the voter's vote may be provided
- 13 and are not prohibited under this section.

14 PUBLIC OFFICE FUNDS

- 15 **Sec. 29.** RCW 43.290.020 and 1991 c 24 s 4 are each amended to read 16 as follows:
- OFFICE OF INTERNATIONAL RELATIONS AND PROTOCOL. (1) The office of international relations and protocol may:
- 19 $((\frac{1}{1}))$ (a) Create temporary advisory committees as necessary to
- 20 deal with specific international issues. Advisory committee
- 21 representation may include external organizations such as the Seattle
- 22 consular corps, world affairs councils, public ports, world trade
- 23 organizations, private nonprofit organizations dealing with
- 24 international education or international environmental issues,
- 25 organizations concerned with international understanding, businesses
- 26 with experience in international relations, or other organizations
- 27 deemed appropriate by the director.
- 28 $((\frac{2}{2}))$ (b) Accept or request grants or gifts from citizens and
- 29 other private sources to be used to defray the costs of appropriate
- 30 hosting of foreign dignitaries, including appropriate gift-giving and
- 31 reciprocal gift-giving, the purchase of meals for foreign dignitaries
- 32 <u>visiting the state, who are received by the state of Washington or a</u>
- 33 state official acting in an official capacity, payment of expenses of
- 34 <u>a reception in honor of such visitors</u>, or other activities of the
- 35 office. The office shall open and maintain a bank account into which
- 36 it shall deposit all money received under this subsection (1)(b). Such
- 37 money and the interest accruing thereon shall not constitute public

- 1 funds, shall be kept segregated and apart from funds of the state, and
- 2 shall not be subject to appropriation or allotment by the state or
- 3 subject to chapter 43.88 RCW.
- 4 (2) The office shall:
- 5 (a) Establish written guidelines for determining the procedure and
- 6 criteria for state officials to request the expenditure of funds from
- 7 the account created by this section. Such expenditures shall not be
- 8 considered income or gifts to the requesting state official or
- 9 officials.
- 10 (b) Report all contributions and expenses to the public disclosure
- 11 <u>commission quarterly.</u>
- 12 **Sec. 30.** RCW 42.17.710 and 1993 c 2 s 11 (Initiative Measure No.
- 13 134) are each amended to read as follows:
- 14 CONTRIBUTIONS TO PUBLIC OFFICE FUNDS--TECHNICAL CORRECTIONS.
- 15 During the period beginning on the thirtieth day before the date a
- 16 regular legislative session convenes and continuing thirty days past
- 17 the date of final adjournment, and during the period beginning on the
- 18 date a special legislative session convenes and continuing through the
- 19 date that session adjourns, no state official or a person employed by
- 20 or acting on behalf of a state official or state legislator may solicit
- 21 or accept contributions to a ((public office fund, to a)) candidate for
- 22 <u>state office</u> or ((authorized)) <u>candidate's political</u> committee, or to
- 23 retire a campaign debt.
- 24 **Sec. 31.** RCW 42.17.395 and 1989 c 175 s 91 are each amended to
- 25 read as follows:
- 26 ENFORCEMENT. (1) The commission may (a) determine whether an
- 27 actual violation of this chapter has occurred; and (b) issue and
- 28 enforce an appropriate order following such determination.
- 29 (2) The commission, in cases where it chooses to determine whether
- 30 an actual violation of this chapter has occurred, shall hold a hearing
- 31 pursuant to the Administrative Procedure Act, chapter 34.05 RCW, to
- 32 make such determination. Any order that the commission issues under
- 33 this section shall be pursuant to such hearing.
- 34 (3) In lieu of holding a hearing or issuing an order under this
- 35 section, the commission may refer the matter to the attorney general or
- 36 other enforcement agency as provided in RCW 42.17.360.

p. 41 SHB 2317

- (4) The person against whom an order is directed under this section 1 shall be designated as the respondent. The order may require the 2 respondent to cease and desist from the activity that constitutes a 3 violation and in addition, or alternatively, may impose one or more of 4 5 the remedies provided in RCW 42.17.390(((1) (b), (c), (d), or (e)))(2), (3), (4), or (5): PROVIDED, That no individual penalty assessed 6 7 by the commission may exceed one thousand dollars, and in any case where multiple violations are involved in a single complaint or 8 9 hearing, the maximum aggregate penalty may not exceed two thousand five 10 hundred dollars.
- (5) An order issued by the commission under this section shall be 11 subject to judicial review under the Administrative Procedure Act, 12 chapter 34.05 RCW. If the commission's order is not satisfied and no 13 petition for review is filed within thirty days as provided in RCW 14 15 34.05.542, the commission may petition a court of competent jurisdiction of any county in which a petition for review could be 16 17 filed under that section, for an order of enforcement. Proceedings in connection with the commission's petition shall be in accordance with 18 19 RCW 42.17.397.
- Sec. 32. RCW 42.17.095 and 1993 c 2 s 20 (Initiative Measure No. 21 134) are each amended to read as follows:
- PUBLIC OFFICE EXPENSES--TECHNICAL CORRECTIONS. The surplus funds of a candidate, or of a political committee supporting or opposing a candidate, may only be disposed of in any one or more of the following ways:
- 26 (1) Return the surplus to a contributor in an amount not to exceed 27 that contributor's original contribution;
- (2) Transfer the surplus to the candidate's personal account as 28 29 reimbursement for lost earnings incurred as a result of that 30 candidate's election campaign. Such lost earnings shall be verifiable as unpaid salary or, when the candidate is not salaried, as an amount 31 not to exceed income received by the candidate for services rendered 32 during an appropriate, corresponding time period. All lost earnings 33 34 incurred shall be documented and a record thereof shall be maintained by the candidate or the candidate's political committee. The committee 35 36 shall include a copy of such record when its expenditure for such reimbursement is reported pursuant to RCW 42.17.090; 37

- 1 (3) Transfer the surplus to a political party or to a <u>political</u> 2 <u>committee established by a caucus of the state legislature;</u>
- 3 (4) Donate the surplus to a charitable organization registered in 4 accordance with chapter 19.09 RCW;
- 5 (5) Transmit the surplus to the state treasurer for deposit in the 6 general fund; or
- 7 (6) Hold the surplus in the campaign depository or depositories 8 designated in accordance with RCW 42.17.050 for possible use in a 9 future election campaign for the same office last sought by the candidate or for nonreimbursed public office related expenses and 10 report any such disposition in accordance with RCW 42.17.090: 11 PROVIDED, That if the candidate subsequently announces or publicly 12 13 files for office, information as appropriate is reported to the 14 commission in accordance with RCW 42.17.040 through 42.17.090. If a 15 subsequent office is not sought the surplus held shall be disposed of
- 17 (7) No candidate or ((authorized)) candidate's political committee 18 may transfer funds to any other candidate or other political committee.

in accordance with the requirements of this section.

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- 19 <u>NEW SECTION.</u> **Sec. 33.** A new section is added to chapter 42.17 RCW 20 to read as follows:
- PUBLIC OFFICE FUND. No state official may receive contributions or 21 gifts, nor directly or indirectly maintain a public office fund, or 22 23 other similar fund by any other name, for the purpose of making 24 expenditures for nonreimbursed public office related expenses except as 25 provided by RCW 42.17.095, 43.290.020, 43.147.010, or section 115 or 121, chapter . . . (Substitute House Bill No. 2316), Laws of 1994. 26 27 This section may not be construed to restrict expenditures of public moneys for reimbursable expenses such as, but not limited to, the 28 29 expenditures authorized by RCW 44.04.060 and 44.04.070.

LOBBYIST REPORTING CHANGES

- NEW SECTION. Sec. 34. EMPLOYEE-LOBBYISTS. (1) Before doing any lobbying, or within two weeks after being employed or assigned as a lobbyist, whichever is sooner, an employee-lobbyist shall file with the commission a registration statement. The registration shall include the following:
- 36 (a) The lobbyist's name, business address, and telephone number;

p. 43 SHB 2317

- 1 (b) The name, business address, and telephone number of the 2 lobbyist employer;
- 3 (c) The terms of the employee's compensation for lobbying, 4 including the nature and extent of reimbursement for expenses; and
- 5 (d) A statement describing the extent to which lobbying comprises 6 the employee's duties for the employer.
- 7 (2) The lobbyist's registration shall be accompanied by a written 8 statement:
- 9 (a) Confirming the lobbyist's employment or assignment by the 10 employer's chief executive officer or similarly authorized individual;
- 11 (b) Describing the employer's principal product, service, or 12 business activity;
- 13 (c) Describing the subject matters regarding which lobbying will be 14 conducted on behalf of the employer.
- The name, address, and telephone number of the person who will have custody of the records required to be kept under this chapter on behalf of the lobbyist employer.
- 18 If the employer has a connected, related, or closely affiliated 19 political committee, the name of that committee.
- If the employer is an entity that as a representative entity lobbies for individuals, businesses, groups, associations, or organizations, the name and address of each member of the entity or person represented by the entity whose fees, dues, payments, or other consideration paid to the entity during either of the previous two years have exceeded five hundred dollars or who is obligated to or has agreed to pay fees, dues, payments, or other consideration exceeding
- NEW SECTION. Sec. 35. SEPARATE REGISTRATION. A lobbyist who receives or is to receive compensation from more than one employer for lobbying services with respect to the same legislation or subject of rule making shall file a separate registration for each employer.

five hundred dollars to the entity during the current year.

NEW SECTION. Sec. 36. ANNUAL REGISTRATION. Every lobbyist registered with the commission shall file an annual registration, revised as appropriate, before the second Monday in January. Failure to do so shall terminate the lobbyist's registration.

SHB 2317 p. 44

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- 1 NEW SECTION. Sec. 37. CHANGE IN STATUS. A lobbyist shall notify
- 2 the commission within two weeks of a material change in the status of
- 3 his or her registration. As used in this section, "material change"
- 4 means the following:
- 5 (1) A termination of employment as a lobbyist;
- 6 (2) A change in the terms of compensation provided in a prior 7 filing with the commission;
- 8 (3) A change in the name or address of the lobbyist or a lobbyist 9 employer;
- 10 (4) A change in status from contract-lobbyist to employee-lobbyist 11 or vice-versa;
- 12 (5) A change in status with regard to a proprietor, officer, 13 partner, or employee of a contract lobbyist.
- 14 <u>NEW SECTION.</u> **Sec. 38.** CONTRACT-LOBBYISTS. (1) Before doing any
- 15 lobbying, or within two weeks after contracting to provide lobbying
- 16 services to any person, whichever is sooner, a contract-lobbyist shall
- 17 file with the commission a registration statement. The registration
- 18 shall include the following:
- 19 (a) The lobbyist's name, business address, and telephone number;
- 20 (b) The name of any individual who is a proprietor, officer,
- 21 partner, or employee of the contract lobbyist, or who is authorized to
- 22 lobby on behalf of the contract-lobbyist's employers;
- 23 (c) The name, business address, and telephone number of the 24 lobbyist employer;
- 25 (d) The terms of the contract-lobbyist's compensation for lobbying,
- 26 including the nature and extent of reimbursement for expenses;
- (e) The name, address, and telephone number of the person who will
- 28 have custody of the records required to be kept by the contract-
- 29 lobbyist under this chapter;
- 30 (f) The name and address of any other lobbyist the contract-
- 31 lobbyist has agreed to compensate in exchange for assisting with
- 32 lobbying on behalf of the employer named in the registration.
- 33 (2) The lobbyist's registration shall be accompanied by a written
- 34 statement:
- 35 (a) Confirming the lobbyist's contract by the employer's chief
- 36 executive officer or similarly authorized individual;
- 37 (b) Describing the employer's principal product, service, or
- 38 business activity;

p. 45 SHB 2317

(c) Describing the subject matters regarding which lobbying will be 1 2 conducted on behalf of the employer.

3 The name, address, and telephone number of the person who will have 4 custody of the records required to be kept under this chapter on behalf of the lobbyist employer.

If the employer has a connected, related, or closely affiliated 6 7 political committee, the name of that committee.

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8 If the employer is an entity that as a representative entity 9 lobbies for individuals, businesses, groups, associations, 10 organizations, the name and address of each member of the entity or person represented by the entity whose fees, dues, payments, or other 11 consideration paid to the entity during either of the previous two 12 13 years have exceeded five hundred dollars or who is obligated to or has agreed to pay fees, dues, payments, or other consideration exceeding 14 15 five hundred dollars to the entity during the current year.

- 16 Sec. 39. RCW 42.17.180 and 1993 c 2 s 27 (Initiative Measure No. 134) are each amended to read as follows: 17
- 18 (1) Every employer of a lobbyist registered under this chapter ((during the preceding calendar year and)) shall file a report 19 semiannually disclosing the information required by this section. 20 Every person, other than an individual, that made contributions 21 aggregating to more than ten thousand dollars or independent 22 23 expenditures aggregating to more than five hundred dollars during the 24 preceding calendar year shall file with the commission on or before the 25 last day of February of each year a statement disclosing for the preceding calendar year the following information: 26
- (a) The person's name, business address, and telephone number. 27
- (b) The name of each state legislator, state elected official ((and 28 29 the name of each)), candidate for state office who was elected to the 30 office, state officer or state employee, and any member of the immediate family of those persons to whom the person reporting has paid 31 any compensation in the amount of five hundred dollars or more during 32 the preceding calendar year for personal employment or professional 33 34 services, including professional services rendered by a corporation, partnership, joint venture, association, union, or other entity in 35 36 which the person holds any office, directorship, or any general partnership interest, or an ownership interest of ten percent or more, 37 38 the value of the compensation in accordance with the reporting

provisions set out in RCW 42.17.241(2), and the consideration given or 1 performed in exchange for the compensation.

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 $((\frac{b}{b}))$ (c) The name of each state legislator, state elected official, successful candidate for state office, state officer or state employee, or members of his or her immediate family to whom the person reporting made expenditures, directly or indirectly, either through a lobbyist or otherwise, the amount of the expenditures and the purpose for the expenditures. For the purposes of this subsection, the term expenditure shall not include any expenditure made by the employer in the ordinary course of business if the expenditure is not made for the purpose of influencing, honoring, or benefiting the elected official, successful candidate, officer or employee, or member of his or her immediate family, as an elected official ((or)), candidate, officer, or employee.

(((c))) (d) The total expenditures made by the person reporting for lobbying purposes, whether through or on behalf of a registered With regard to such expenditures of the lobbyist or otherwise. employer of a lobbyist, "expenditures" includes, but is not limited to amounts paid or incurred during the reporting period for (i) political advertising as defined in RCW 42.17.020, and (ii) public relations, telemarketing, polling, or similar activities if such activities, directly or indirectly, are intended, designed, or calculated to influence legislation or the adoption or rejection of any rule, standard, or rate of an agency under the administrative procedure act. The report shall specify the amount, the person to whom the amount was paid, and a brief description of the activity.

(((d))) <u>(e)</u> All contributions made to a <u>candidate for state or</u> local elective office, a political committee supporting or opposing a candidate for state or local office, ((or)) to a political committee supporting or opposing a state-wide or local ballot proposition or whose purpose is to support or oppose the election of one or more candidates for state or local office, a political committee of a caucus of the state legislature, a political party, or a political committee formed for the purpose of grass roots lobbying. Such contributions shall be identified by the name and the address of the recipient and the aggregate amount contributed to each such recipient.

 $((\frac{(e)}{(e)}))$ (f) The name and address of each registered lobbyist employed, hired, contracted, retained, or assigned by the person reporting ((and)), the total expenditures made by such person for or

> p. 47 SHB 2317

- owed by the person to each such lobbyist for lobbying purposes, and the total amount of reimbursement for expenses incurred in connection with lobbying during the reporting period paid or owed to such lobbyists.
- 4 (g) The total amount for any special lobbying activities as those activities are designated under section 40 of this act.

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- (h) Total amount of expenditures by the employer of a lobbyist for, or the value of, gifts given to state legislators, state legislative staff, state elected officials, state officers and employees, or members of their immediate families, during the reporting period.
- (i) The name and amount paid each employee or other person to or for whom fees, salary, or wages of five hundred dollars or more was spent for lobbying or professional assistance for lobbying. This provision shall not apply to persons to the extent that their lobbying or assistance is the result of an appointment or written request of the legislature or agency to participate in a study or provide expertise.
- (j) The name and address of each political committee associated,
 affiliated, or sponsored by the employer and total contributions made
 by the committee during the reporting period.
- $((\frac{f}{f}))$ (k) The names, offices sought, and party affiliations of candidates for state offices supported or opposed by independent expenditures of the person reporting and the amount of each such expenditure.
- $((\frac{g}{g}))$ (1) The identifying proposition number and a brief description of any state-wide ballot proposition supported or opposed by expenditures not reported under $((\frac{g}{g}))$ (e) of this subsection and the amount of each such expenditure.
- 27 $((\frac{h}{h}))$ (m) Such other information as the commission prescribes by 28 rule.
- 29 (2)(a) Except as provided in (b) of this subsection, an employer of 30 a lobbyist registered under this chapter shall file a special report 31 with the commission if the employer makes a contribution or contributions aggregating more than one hundred dollars in a calendar 32 month to any one of the following: A candidate, elected official, 33 34 officer or employee of an agency, or political committee. The report 35 shall identify the date and amount of each such contribution and the name of the candidate, elected official, agency officer or employee, or 36 37 political committee receiving the contribution or to be benefited by 38 the contribution. The report shall be filed on a form prescribed by

- the commission and shall be filed within fifteen days after the last 1 day of the calendar month during which the contribution was made. 2
- 3 (b) The provisions of (a) of this subsection do not apply to a 4 contribution which is made through a registered lobbyist and reportable 5 under RCW 42.17.170.
- (3) The compensation and expenditures to be reported under this 6 7 section for lobbying are those whose principal purpose is for lobbying, 8 and those that would not have been made but for lobbying. The amounts 9 or values required to be reported shall include cash, the fair market value of goods, services, or tangible or intangible property. 10
- NEW SECTION. Sec. 40. REPORTING. (1) A person who spends twenty-11 12 five hundred dollars or more to sponsor a single event that is a special lobbying activity other than that covered by RCW 42.17.200 13 14 shall report the information required in this section.
- 15 (2) For purposes of this section: "Special (a) lobbying activities" includes but is not limited to receptions, rallies, 16 demonstrations, transportation of members or supporters to facilitate 17 18 individual or group lobbying, dinners, conventions, mass gatherings, 19 parades, and mailings; and (b) "sponsor" means the person or entity who pays for, organizes, coordinates, or directs a lobbying activity.
- (3) Within two weeks after the lobbying activity, the sponsor shall 21 file with the commission a report including the following: 22
 - (a) The name and address of the sponsor;
 - (b) The name and address of the principal officers of the sponsor;
- 25 (c) A description of the activity and the place and date on which it was conducted; 26
- 27 (d) The name, address, and amount contributed by each person who contributed money, goods, or services with a value of one hundred 28 29 dollars or more;
- 30 (e) The total of all expenditures made to sponsor or support the activity. Expenditures shall be listed in the following categories: 31
- 32 (i) Salaries or compensation of persons paid to plan, coordinate, 33 operate, or participate in the event;
- 34 (ii) Advertising and printing;
- (iii) Transportation; 35
- (iv) Food, beverages, and catering; 36
- (v) Lodging; 37

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(vi) Rent of buildings or equipment; and 38

> p. 49 SHB 2317

1 (vii) Other expenditures; and

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- 2 (f) Such other relevant information as the commission may require.
- 3 <u>NEW SECTION.</u> **Sec. 41.** Sections 34 through 38 and 40 of this act 4 are each added to chapter 42.17 RCW.
- 5 **Sec. 42.** RCW 42.17.160 and 1982 c 147 s 12 are each amended to 6 read as follows:
- REGISTRATION AND REPORTING. The following persons and activities shall be exempt from registration and reporting under RCW 42.17.150, sections 34 and 38 of this act, 42.17.170, and 42.17.200:
- 10 (1) Persons who limit their lobbying activities to appearing before 11 public sessions of committees of the legislature, or public hearings of 12 state agencies;
- 13 (2) Activities by lobbyists or other persons whose participation 14 has been solicited by an agency under RCW 34.05.310(2);
- 15 (3) News or feature reporting activities and editorial comment by 16 working members of the press, radio, or television and the publication 17 or dissemination thereof by a newspaper, book publisher, regularly 18 published periodical, radio station, or television station;
 - $((\frac{(3)}{)})$ (4) Persons who lobby without compensation or other consideration for acting as a lobbyist: PROVIDED, Such person makes no expenditure for or on behalf of any member of the legislature or elected official or public officer or employee of the state of Washington in connection with such lobbying. The exemption contained in this subsection is intended to permit and encourage citizens of this state to lobby any legislator, public official, or state agency without incurring any registration or reporting obligation provided they do not exceed the limits stated above. Any person exempt under this subsection $((\frac{(+3)}{+}))$ (4) may at his or her option register and report under this chapter;
- (((4))) (5) Persons who restrict their lobbying activities to no 30 31 more than four days or parts thereof during any three-month period and whose total expenditures during such three-month period for or on 32 33 behalf of any one or more members of the legislature or state elected officials or public officers or employees of the state of Washington in 34 35 connection with such lobbying do not exceed twenty-five (([dollars])) dollars: PROVIDED, That the commission shall promulgate regulations to 36 require disclosure by persons exempt under this subsection or their 37

- employers or entities which sponsor or coordinate the lobbying 1
- activities of such persons if it determines that such regulations are 2
- necessary to prevent frustration of the purposes of this chapter. Any 3
- 4 person exempt under this subsection $((\frac{4}{1}))$ (5) may at his or her
- 5 option register and report under this chapter;
- $((\frac{5}{1}))$ (6) The governor; 6
- 7 $((\frac{6}{1}))$ (7) The lieutenant governor;
- 8 $((\frac{7}{1}))$ (8) Except as provided by RCW 42.17.190(1), members of the
- 9 legislature;
- 10 $((\frac{8}{1}))$ Except as provided by RCW 42.17.190(1), persons
- 11 employed by the legislature for the purpose of aiding in the
- 12 preparation or enactment of legislation or the performance of
- 13 legislative duties;
- 14 (((+9))) (10) Elected officials, and officers and employees of any
- 15 agency reporting under RCW 42.17.190(4) as now or hereafter amended.
- 16 Sec. 43. RCW 42.17.170 and 1991 sp.s. c 18 s 2 are each amended to read as follows: 17
- 18 MONTHLY PERIODIC REPORT. (1) Any lobbyist registered under RCW
- 19 42.17.150 or section 34 or 38 of this act, and any person who lobbies
- shall file with the commission periodic reports of his activities 20
- signed by the lobbyist. The reports shall be made in the form and 21
- manner prescribed by the commission. They shall be due monthly and 22
- 23 shall be filed within fifteen days after the last day of the calendar
- 24 month covered by the report.
- 25 (2) Each such monthly periodic report shall contain:
- 26 (a) The totals of all expenditures for lobbying activities made or
- 27 incurred by such lobbyist or on behalf of such lobbyist by the
- lobbyist's employer during the period covered by the report. 28
- 29 totals for lobbying activities shall be segregated according to
- 30 financial category, including compensation; food and refreshments;
- living accommodations; advertising; travel; contributions; and other
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- expenses or services. Each individual expenditure of more than twenty-32
- 33 five dollars for entertainment shall be identified by date, place,
- 34 amount, and the names of all persons in the group partaking in or of
- such entertainment including any portion thereof attributable to the 35
- 36 lobbyist's participation therein, ((without)) and shall include amounts
- 37 actually expended on each person where calculable, or allocating any
- 38 portion of ((such)) the expenditure to individual participants.

- 1 ((However, if the expenditure for a single hosted reception is more
- 2 than one hundred dollars per person partaking therein, the report shall
- 3 specify the per person amount, which shall be determined by dividing
- 4 the total amount of the expenditure by the total number of persons
- 5 partaking in the reception.))
- Notwithstanding the foregoing, lobbyists are not required to report the following:
- 8 (i) Unreimbursed personal living and travel expenses not incurred 9 directly for lobbying;
- 10 (ii) Any expenses incurred for his or her own living 11 accommodations;
- 12 (iii) Any expenses incurred for his or her own travel to and from 13 hearings of the legislature;
- (iv) Any expenses incurred for telephone, and any office expenses, including rent and salaries and wages paid for staff and secretarial assistance.
- 17 (b) In the case of a lobbyist employed by more than one employer, 18 the proportionate amount of such expenditures in each category incurred 19 on behalf of each of his employers.
- 20 (c) An itemized listing of each such expenditure, whether contributed by the lobbyist personally or delivered or transmitted by 21 the lobbyist, in the nature of a contribution of money or of tangible 22 or intangible personal property to any candidate, elected official, or 23 24 officer or employee of any agency, or any political committee 25 supporting or opposing any ballot proposition, or for or on behalf of 26 any candidate, elected official, or officer or employee of any agency, 27 or any political committee supporting or opposing any ballot proposition. All contributions made to, or for the benefit of, any 28 candidate, elected official, or officer or employee of any agency, or 29 30 any political committee supporting or opposing any ballot proposition shall be identified by date, amount, and the name of the candidate, 31 elected official, or officer or employee of any agency, or any 32 33 political committee supporting or opposing any ballot proposition receiving, or to be benefited by each such contribution. 34
- 35 (d) The subject matter of proposed legislation or other legislative 36 activity or rule-making under chapter 34.05 RCW, the state 37 Administrative Procedure Act, and the state agency considering the 38 same, which the lobbyist has been engaged in supporting or opposing 39 during the reporting period, unless exempt under RCW 42.17.160(2).

(e) Such other information relevant to lobbying activities as the commission shall by rule prescribe. Information supporting such activities as are required to be reported is subject to audit by the commission.

- (f) ((A listing of each gift, as defined in RCW 42.17.020, made to a state elected official or executive state officer or to a member of the immediate family of such an official or officer. Such a gift shall be separately identified by the date it was given, the approximate value of the gift, and the name of the recipient. However, for a hosted reception where the average per person amount is reported under (a) of this subsection, the approximate value for the gift of partaking in the event is such average per person amount. The commission shall adopt forms to be used for reporting the giving of gifts under this subsection (2)(f). The forms shall be designed to permit a lobbyist to report on a separate form for each recipient the reportable gifts given to that recipient during the reporting period or, alternatively, to report on one form all reportable gifts given by the lobbyist during the reporting period)) A listing of each payment for an item specified in section 101(9) (d) or (f) or 115(5), chapter . . . (Substitute House Bill No. 2316), Laws of 1994 in excess of fifty dollars made to a state elected official, state officer, or state employee. Each item shall be identified by recipient, date, and approximate value of the item.
 - (g) The total expenditures made during the reporting period by the lobbyist for lobbying purposes, whether through or on behalf of a lobbyist or otherwise. As used in this subsection, "expenditures" includes amounts paid or incurred during the reporting period for (i) political advertising as defined in RCW 42.17.020; and (ii) public relations, telemarketing, polling, or similar activities if such activities, directly or indirectly, are intended, designed, or calculated to influence legislation or the adoption or rejection of a rule, standard, or rate by an agency under the administrative procedure act. The report shall specify the amount, the person to whom the amount was paid, and a brief description of the activity.
 - (3) If a state elected official or a member of such an official's immediate family is identified by a lobbyist in such a report as having received from the lobbyist ((a gift, as defined in RCW 42.17.020)) an item specified in section 101(9) (d) or (f) or 115(5), chapter . . . (Substitute House Bill No. 2316), Laws of 1994, the lobbyist shall transmit to the official a copy of the completed form used to identify

p. 53 SHB 2317

- 1 the ((gift)) item in the report at the same time the report is filed
- 2 with the commission.
- 3 (4) The commission may adopt rules to vary the content of lobbyist
- 4 reports to address specific circumstances, consistent with this
- 5 section.
- 6 Sec. 44. RCW 42.17.132 and 1993 c 2 s 25 (Initiative Measure No.
- 7 134) are each amended to read as follows:
- 8 MAILING. During the twelve-month period preceding the expiration
- 9 of a state legislator's term in office, no incumbent to that office may
- 10 mail to a constituent at public expense a letter, newsletter, brochure,
- 11 or other piece of literature that is not in direct response to that
- 12 constituent's request for a response or for information. However, one
- 13 mailing mailed within thirty days after the start of a regular
- 14 legislative session and one mailing mailed within sixty days after the
- 15 end of a regular legislative session of identical newsletters to
- 16 constituents are permitted. A violation of this section constitutes
- 17 use of the facilities of a public office for the purpose of assisting
- 18 a campaign under ((RCW 42.17.130)) <u>section 118, chapter . . .</u>
- 19 (Substitute House Bill No. 2316), Laws of 1994.
- 20 The house of representatives and senate shall specifically limit
- 21 expenditures per member for the total cost of mailings, including but
- 22 not limited to production costs, printing costs, and postage.

23 **VOTERS' AND CANDIDATES' PAMPHLET**

- 24 Sec. 45. RCW 43.07.310 and 1992 c 163 s 2 are each amended to read
- 25 as follows:
- 26 VOTERS' PAMPHLET--ELECTRONIC. The secretary of state, through the
- 27 division of elections, is responsible for the following duties, as
- 28 prescribed by Title 29 RCW:
- 29 (1) The filing, verification of signatures, and certification of
- 30 state initiative, referendum, and recall petitions;
- 31 (2)(a) The production and distribution of a state voters' and
- 32 candidates' pamphlet for the state primary and general election;
- 33 (b) In addition to the written pamphlet, the secretary of state may
- 34 produce the state voters' and candidates' pamphlet in electronic
- 35 format. If the secretary of state produces the pamphlet in video
- 36 format, closed captioning shall be used;

- 1 (3) The examination, testing, and certification of voting 2 equipment, voting devices, and vote-tallying systems;
- 3 (4) The administration, canvassing, and certification of the 4 presidential primary, state primaries, and state general elections;
- 5 (5) The administration of motor voter and other voter registration 6 and voter outreach programs;
- 7 (6) The training, testing, and certification of state and local 8 elections personnel as established in RCW 29.60.030;
- 9 (7) The training of state and local party observers required by RCW 10 29.60.040;
- 11 (8) The conduct of postelection reviews as established in RCW 12 29.60.070; and
- 13 (9) Other duties that may be prescribed by the legislature.
- 14 **Sec. 46.** RCW 29.80.010 and 1987 c 295 s 17 are each amended to 15 read as follows:
- 16 CANDIDATES' PAMPHLET. (1) Except as provided in subsection (2) of this section, as soon as possible before each state primary and general 17 18 election at which federal or state officials are to be elected, the 19 secretary of state shall publish and mail to each individual place of residence of the state a candidates' pamphlet containing photographs 20 and campaign statements of eligible candidates or nominees who desire 21 22 to participate therein, together with a campaign mailing address and 23 telephone number submitted by the candidate or nominee at ((the 24 nominee's)) his or her option, and in even-numbered years containing a 25 description of the office of precinct committee officer and its duties, in order that voters will understand that the office is a state office 26 and will be found on the ballot of the forthcoming general election. 27
- (2) In odd-numbered years no candidates' pamphlet may be published 28 29 unless an election is to be held to fill a vacancy in one or more of 30 the following state-wide elective offices: United States senator, governor, lieutenant governor, secretary of state, state treasurer, 31 32 state auditor, attorney general, superintendent of public instruction, commissioner of public lands, insurance commissioner, or justice of the 33 34 supreme court. A pamphlet for a state primary shall not be published in an odd-numbered year. 35
- 36 **Sec. 47.** RCW 29.80.020 and 1984 c 54 s 2 are each amended to read 37 as follows:

p. 55 SHB 2317

CANDIDATE STATEMENTS. At a time to be determined by the secretary 1 2 of state((, but in any event not later than forty-five days)) before the applicable state primary and general election, each candidate or 3 4 nominee for the office of United States senator, United States representative, governor, lieutenant governor, secretary of state, 5 state treasurer, state auditor, attorney general, superintendent of 6 7 commissioner of insurance public instruction, public lands, 8 commissioner, state senator, state representative, justice of the 9 supreme court, judge of the court of appeals, or judge of the superior 10 court may file with the secretary of state a written statement advocating his or her candidacy accompanied by the campaign mailing 11 12 address and telephone number submitted by the candidate or nominee at 13 ((the nominee's)) his or her option, and a photograph not more than five years old and of a size and quality that the secretary of state 14 determines to be suitable for reproduction in the voters' pamphlet. 15 16 The maximum number of words for the statements shall be determined 17 according to the offices sought as follows: State representative, one hundred words; state senator, judge of the superior court, judge of the 18 19 court of appeals, justice of the supreme court, and all state offices 20 voted upon throughout the state, except that of governor, two hundred words; United States senator, United States representative, and 21 governor, three hundred words. No such statement or photograph may be 22 23 printed in the candidates' pamphlet for any person who is the sole 24 candidate or nominee for any nonpartisan or judicial office.

25 **Sec. 48.** RCW 29.81.010 and 1984 c 54 s 4 are each amended to read 26 as follows:

The voters' pamphlet shall contain as to each state measure to be voted upon, the following in the order set forth in this section:

- 29 (1) Upon the top portion of the first two opposing pages relating 30 to the measure and not exceeding one-third of the total printing area 31 shall appear:
- 32 (a) The legal identification of the measure by serial designation 33 and number;
 - (b) The official ballot title of the measure;
- 35 (c) A brief statement explaining the law as it presently exists;
- 36 (d) A brief statement explaining the effect of the proposed measure 37 should it be approved into law;

SHB 2317 p. 56

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- (e) The total number of votes cast for and against the measure in 1 2 both the state senate and house of representatives if the measure has been passed by the legislature; 3
- 4 (f) A heavy double ruled line across both pages to clearly set apart the above items from the remaining text. 5
- 6 (2) Upon the lower portion of the left page of the two facing pages 7 shall appear an argument advocating the voters' approval of the measure together with any rebuttal statement of the opposing argument as provided in RCW 29.81.030, 29.81.040, or 29.81.050.

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- 10 (3) Upon the lower portion of the right hand page of the two facing pages shall appear an argument advocating the voters' rejection of the 11 12 measure together with any rebuttal statement of the opposing argument 13 as provided in RCW 29.81.030, 29.81.040, or 29.81.050.
- (4) Following each argument or rebuttal statement each member of 14 15 the committee advocating for or against a measure shall be listed in 16 bold face capital letters by name and address to the end that the 17 public shall be fully apprised of the advocate's identity. following each argument or rebuttal statement, the secretary of state 18 19 shall list, at the option of the committee that submitted the argument 20 or statement, a telephone number that citizens may call in order to obtain information on the ballot measure. 21
- 22 (5) At the conclusion of the pamphlet the full text of each of the The text of the proposed constitutional 23 measures shall appear. 24 amendments shall be set forth in the form provided for in RCW 25 29.81.080.
- 26 Sec. 49. RCW 29.80.040 and 1984 c 54 s 3 are each amended to read as follows: 27
- PRINTING. The <u>candidates</u> or nominees statements, photographs, 28 29 and the addresses and telephone numbers submitted by them as set forth 30 in RCW 29.80.010 and 29.80.020 shall be published by the secretary of state as a candidates' pamphlet, the printing of which shall be 31 completed as soon as possible before the state primary or general 32 33 election concerned. The overall dimensions of the pamphlet shall be 34 determined by the secretary of state as those which in the secretary's judgment best serve the voters, and whenever possible the candidates' 35 36 pamphlet shall be combined with the voters' pamphlet as a single publication. 37

p. 57 SHB 2317 1 **Sec. 50.** RCW 29.80.090 and 1984 c 54 s 7 are each amended to read 2 as follows:

3 PUBLIC DISCLOSURE COMMISSION SERVICES. In addition to other 4 contents included in the candidates' pamphlet, the secretary of state shall prepare and include a section containing (1) a brief explanation 5 of how voters may participate in the election campaign process; (2) the 6 7 name, address, and telephone number of each political party that has 8 one or more candidates or nominees listed in the candidates' pamphlet, 9 but this information shall be included in the candidates' pamphlet only 10 if and as filed with the secretary of state by the state committee of a major political party or the presiding officer of the convention of 11 a minor political party; (3) the address and telephone number of the 12 13 public disclosure commission established under RCW 42.17.350 and a description of the services available through the public disclosure 14 15 commission; (4) a summary of the disclosure requirements that apply 16 when contributions are made to candidates and political committees; and (5) an explanation of the federal income tax credits and deductions 17 that are available to persons who make such contributions. 18 19 the candidates' pamphlet is combined with the voters' pamphlet, the 20 section shall be placed at or near the beginning of the combined publication. 21

Sec. 51. RCW 42.17.550 and 1993 c 2 s 23 (Initiative Measure No. 23 134) are each amended to read as follows:

TECHNICAL CORRECTIONS. A person or entity other than a party organization making an independent expenditure by mailing one thousand or more identical or nearly identical cumulative pieces of political advertising in a single calendar year shall, within two working days after the date of the mailing, file a statement disclosing the number of pieces in the mailing and an example of the mailed political advertising with the election officer of the county or residence for the candidate supported or opposed by the independent ((campaign)) expenditure or, in the case of an expenditure made in support of or in opposition to a ballot proposition, the county of residence for the person making the expenditure.

35 **Sec. 52.** RCW 29.80.030 and 1979 ex.s. c 57 s 4 are each amended to 36 read as follows:

SHB 2317 p. 58

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TECHNICAL CORRECTIONS. (1) The secretary of state shall reject any 1 statement offered for filing, which, in his opinion, contains any 2 obscene, profane, libelous or defamatory matter, or any language or 3 matter, the circulation of which through the mails is prohibited by 4 Nor shall any <u>candidate or</u> nominee submit a photograph showing the uniform or insignia of any organization which advocates or teaches racial or religious intolerance. 7

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- 8 (2) Within five days after such rejection the persons submitting 9 such statement for filing may appeal to a board of review, consisting 10 of the superintendent of public instruction, attorney general and the 11 lieutenant governor. The decision of such board shall be final upon the acceptance or rejection of the matter thus in controversy. 12
- Sec. 53. RCW 29.80.050 and 1971 ex.s. c 145 s 3 are each amended 13 14 to read as follows:
- 15 TECHNICAL CORRECTIONS. Candidates and nominees shall pay for their prorated space in the candidates' pamphlet allocated according to the 16 respective offices sought as follows: 17
- 18 (1) For United States senator, United States representative and 19 governor, each shall pay two hundred dollars. The candidates and nominees for each position shall equally share no less than two full 20 21 pages.
- (2) For all state offices voted upon throughout the state, except 22 23 for that of governor, each shall pay one hundred dollars. 24 candidates and nominees for each position shall equally share no less 25 than one full page.
- (3) For state senator, judge of the court of appeals and judge of 26 the superior court, each shall pay fifty dollars. The candidates and 27 28 nominees for each position shall equally share no less than one full 29 page.
- (4) For state representative, each shall pay twenty-five dollars. 30 The <u>candidates and</u> nominees for each position shall equally share no 31 32 less than one-half page.
- 33 All such payments shall be made to the secretary of state when the 34 statement is offered to him for filing and be transmitted by him to the public printer to be used as a credit offset to the cost of printing 35 36 the candidates' and voters' pamphlet.
- Nominees for president and vice president of each political party 37 certified by the secretary of state shall together be entitled to one 38

p. 59 SHB 2317

- 1 page without charge. Each such page so allocated shall not contain
- 2 more than five hundred words in addition to the pictures of the
- 3 <u>candidates or</u> nominees concerned.
- 4 Sec. 54. RCW 42.17.670 and 1993 c 2 s 7 (Initiative Measure No. 5 134) are each amended to read as follows:
- All contributions made by a person or entity, either directly or indirectly, to a candidate <u>for state office</u>, to a state official
- 8 against whom recall charges have been filed, or to a political
- 9 committee, are considered to be contributions from that person or
- 10 entity to the candidate, state official, or political committee, as are 11 contributions that are in any way earmarked or otherwise directed
- 12 through an intermediary or conduit to the candidate, state official, or
- 13 political committee. For the purposes of this section, "earmarked"
- 14 means a designation, instruction, or encumbrance, whether direct or
- 15 indirect, expressed or implied, or oral or written, that is intended to
- 16 result in or does result in all or any part of a contribution being
- 17 made to a certain candidate or state official. If a conduit or
- 18 intermediary exercises any direction or control over the choice of the
- 19 recipient candidate or state official, the contribution is considered
- 20 to be by both the original contributor and the conduit or intermediary.
- 21 **Sec. 55.** RCW 42.17.680 and 1993 c 2 s 8 (Initiative Measure No.
- 22 134) are each amended to read as follows:
- 23 (1) No employer or labor organization may increase the salary of an
- 24 officer or employee, or give an emolument to an officer, employee, or
- 25 other person or entity, with the intention that the increase in salary,
- 26 or the emolument, or a part of it, be contributed or spent to support
- 27 or oppose a candidate <u>for state office</u>, state official against whom
- 28 recall charges have been filed, political party, or political
- 29 committee.
- 30 (2) No employer or labor organization may discriminate against an
- 31 officer or employee in the terms or conditions of employment for (a)
- 32 the failure to contribute to, (b) the failure in any way to support or
- 33 oppose, or (c) in any way supporting or opposing a candidate for state
- 34 office, ballot proposition, political party, or political committee.
- 35 (3) No employer or other person or entity responsible for the
- 36 disbursement of funds in payment of wages or salaries may withhold or
- 37 divert a portion of an employee's wages or salaries for contributions

- to political committees or for use as political contributions except 1 upon the written request of the employee. The request must be made on 2 a form prescribed by the commission informing the employee of the 3 4 prohibition against employer and labor organization discrimination described in subsection (2) of this section. The request is valid for 5 no more than twelve months from the date it is made by the employee.
- 7 (4) Each person or entity who withholds contributions under 8 subsection (3) of this section shall maintain open for public 9 inspection for a period of no less than three years, during normal 10 business hours, documents and books of accounts that shall include a copy of each employee's request, the amounts and dates funds were 11 actually withheld, and the amounts and dates funds were transferred to 12 13 a political committee. Copies of such information shall be delivered to the commission upon request. 14
- 15 Sec. 56. RCW 42.17.150 and 1987 c 201 s 1 are each amended to read as follows: 16
- 17 (1) Before doing any lobbying, or within ((thirty days)) two weeks 18 after being employed as a lobbyist, whichever occurs first, a lobbyist 19 shall register by filing with the commission a lobbyist registration statement, in such detail as the commission shall prescribe, showing: 20
- 21 (a) His <u>or her</u> name, permanent business address, and any temporary 22 residential and business addresses in Thurston county during the 23 legislative session;
- 24 (b) The name, address and occupation or business of the lobbyist's 25 employer;
- (c) The duration of his or her employment; 26

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- 27 (d) His or her compensation for lobbying; how much he or she is to be paid for expenses, and what expenses are to be reimbursed; 28
- 29 (e) Whether the person from whom he or she receives said 30 compensation employs him or her solely as a lobbyist or whether he or she is a regular employee performing services for his or her employer 31 which include but are not limited to the influencing of legislation; 32
- 33 (f) The general subject or subjects of his or her legislative 34 interest;
- (g) A written authorization from each of the lobbyist's employers 35 36 confirming such employment;

p. 61 SHB 2317

- 1 (h) The name and address of the person who will have custody of the 2 accounts, bills, receipts, books, papers, and documents required to be 3 kept under this chapter;
- 4 (i) If the lobbyist's employer is an entity (including, but not 5 limited to, business and trade associations) whose members include, or which as a representative entity undertakes lobbying activities for, 6 7 businesses, groups, associations, or organizations, the name and 8 address of each member of such entity or person represented by such 9 entity whose fees, dues, payments, or other consideration paid to such 10 entity during either of the prior two years have exceeded five hundred 11 dollars or who is obligated to or has agreed to pay fees, dues, payments, or other consideration exceeding five hundred dollars to such 12 13 entity during the current year.
 - (2) Any lobbyist who receives or is to receive compensation from more than one person for his <u>or her</u> services as a lobbyist shall file a separate notice of representation with respect to each such person; except that where a lobbyist whose fee for acting as such in respect to the same legislation or type of legislation is, or is to be, paid or contributed to by more than one person then such lobbyist may file a single statement, in which he <u>or she</u> shall detail the name, business address and occupation of each person so paying or contributing, and the amount of the respective payments or contributions made by each such person.
 - (((3) Whenever a change, modification, or termination of the lobbyist's employment occurs, the lobbyist shall, within one week of such change, modification or termination, furnish full information regarding the same by filing with the commission an amended registration statement.
- (4) Each lobbyist who has registered shall file a new registration statement, revised as appropriate, on the second Monday in January of each odd-numbered year, and failure to do so shall terminate his registration.))

33 **MISCELLANEOUS**

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- NEW SECTION. Sec. 57. REPEALER. The following acts or parts of acts are each repealed:
- 36 (1) RCW 42.17.021 and 1993 c 2 s 30;
- 37 (2) RCW 42.17.2415 and 1991 sp.s. c 18 s 3; and

- 1 (3) RCW 42.17.630 and 1993 c 2 s 3 (Initiative Measure No. 134).
- NEW SECTION. Sec. 58. CAPTIONS AND HEADINGS. Captions and headings as used in this act constitute no part of the law.
- NEW SECTION. Sec. 59. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.

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p. 63 SHB 2317