
ENGROSSED SUBSTITUTE HOUSE BILL 2699

State of Washington

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1994 Regular Session

By House Committee on Trade, Economic Development & Housing (originally sponsored by Representatives Wineberry, Forner, J. Kohl, Schoesler, Appelwick, Long, Thibaudeau, Ballasiotes, Lemmon, L. Johnson, Campbell, Valle, Basich, Pruitt, Rayburn, Flemming, Kremen, Sheldon, Karahalios, Conway, Springer and Quall)

Read first time 02/04/94.

1 AN ACT Relating to community empowerment; reenacting and amending
2 RCW 43.185.070; adding a new section to chapter 50.67 RCW; and adding
3 a new chapter to Title 50 RCW.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 NEW SECTION. **Sec. 1.** (1) The legislature finds that there is a
6 need to:

7 (a) Expand the supply of permanent affordable housing for homeless
8 individuals, low and very low-income persons, and special need
9 populations by utilizing the energies and talents of economically
10 disadvantaged youth;

11 (b) Provide economically disadvantaged youth with opportunities for
12 meaningful work and service to their communities in helping to meet the
13 housing needs of homeless individuals, low and very low-income persons,
14 and special need populations;

15 (c) Enable economically disadvantaged youth to obtain the education
16 and employment skills necessary to achieve economic self-sufficiency;
17 and

1 (d) Foster the development of leadership skills and commitment to
2 community development among youth in designated community empowerment
3 zones.

4 (2) The legislature declares that the purpose of the Washington
5 youthbuild program is to:

6 (a) Help disadvantaged youth who have dropped out of school to
7 obtain the education and employment skills necessary to achieve
8 economic self-sufficiency and develop leadership skills and a
9 commitment to community development in designated community empowerment
10 zones; and

11 (b) Provide funding assistance to entities implementing programs
12 that provide comprehensive education and skills training programs
13 designed to lead to self-sufficiency for economically disadvantaged
14 youth.

15 NEW SECTION. **Sec. 2.** Unless the context clearly requires
16 otherwise, the definitions in this section apply throughout this
17 chapter.

18 (1) "Applicant" means a public or private nonprofit organization
19 agency eligible to provide education and employment training under
20 federal or state employment training programs.

21 (2) "Commissioner" means the commissioner of employment security.

22 (3) "Department" means the employment security department.

23 (4) "Low income" has the same meaning as in RCW 43.185A.010.

24 (5) "Participant" means an individual that:

25 (a) Is sixteen to twenty-four years of age, inclusive;

26 (b) Is or is a member of a very low-income household; and

27 (c) Is neither attending any school nor subject to a compulsory
28 attendance law and who has not received a secondary school diploma or
29 a certificate of equivalency for such diploma.

30 (6) "Very low income" means a person or household whose income is
31 at or below fifty percent of the median family income, adjusted for
32 household size, for the county where the household is located.

33 (7) "Youthbuild" means any program that provides disadvantaged
34 youth with opportunities for employment, education, leadership
35 development, entrepreneurial skills development, and training in the
36 construction or rehabilitation of housing for special need populations,
37 very low-income households, or low-income households.

1 NEW SECTION. **Sec. 3.** The Washington youthbuild program is
2 established within the department. The commissioner, in cooperation
3 and consultation with the director of the department of community,
4 trade, and economic development, shall:

5 (1) Make grants, up to the lesser of three hundred thousand dollars
6 or twenty-five percent of the total costs of the youthbuild activities,
7 to applicants eligible to provide education and employment training
8 under federal or state employment training programs, for the purpose of
9 carrying out a wide range of multidisciplinary activities and services
10 to assist economically disadvantaged youth under the federal
11 opportunities for youth: Youthbuild program (106 Stat. 3723; 42 U.S.C.
12 Sec. 8011), or locally developed youthbuild-type programs for
13 economically disadvantaged youth; and

14 (2) Coordinate youth employment and training efforts under the
15 department's jurisdiction and cooperate with other agencies and
16 departments providing youth services to ensure that funds appropriated
17 for the purposes of this chapter will be used to supplement funding
18 from federal, state, local, or private sources.

19 NEW SECTION. **Sec. 4.** (1) Grants made under this chapter shall be
20 used to fund an applicant's activities to implement a comprehensive
21 education and employment skills training program.

22 (2) Activities eligible for assistance under this chapter include:

23 (a) Education and job skills training services and activities that
24 include:

25 (i) Work experience and skills training, coordinated to the maximum
26 extent feasible, with preapprenticeship and apprenticeship programs in
27 construction and rehabilitation trades;

28 (ii) Services and activities designed to meet the educational needs
29 of participants, including basic skills instruction and remedial
30 education, bilingual education for participants with limited-English
31 proficiency, secondary education services and activities designed to
32 lead to the attainment of a high school diploma or its equivalent, and
33 counseling and assistance in attaining postsecondary education and
34 required financial aid;

35 (b) Counseling services and related activities;

36 (c) Activities designed to develop employment and leadership
37 skills;

1 (d) Support services and need-based stipends necessary to enable
2 the participant to participate in the program and to assist
3 participants through support services in retaining employment;

4 (e) Wage stipends and benefits provided to participants; and

5 (f) Administrative costs of the applicant, not to exceed five
6 percent of the amount of assistance provided under this chapter.

7 NEW SECTION. **Sec. 5.** (1) An individual selected as a participant
8 in the youthbuild program under this chapter may be offered full-time
9 participation for a period of not less than six months and not more
10 than twenty-four months.

11 (2) An applicant's program that is selected for funding under this
12 chapter shall be structured so that fifty percent of the time spent by
13 the participants in the youthbuild program is devoted to educational
14 services and activities, such as those outlined in section 4 of this
15 act.

16 NEW SECTION. **Sec. 6.** (1) An application for a grant under this
17 chapter shall be submitted by the applicant in such form and in
18 accordance with the requirements as determined by the commissioner.

19 (2) The application for a grant under this chapter shall contain at
20 a minimum:

21 (a) The amount of the grant request and its proposed use;

22 (b) A description of the applicant and a statement of its
23 qualifications, including a description of the applicant's past
24 experience with housing rehabilitation or construction with youth and
25 youth education and employment training programs, and its relationship
26 with local unions and apprenticeship programs and other community
27 groups;

28 (c) A description of the proposed site for the program;

29 (d) A description of the educational and job training activities,
30 work opportunities, and other services that will be provided to
31 participants;

32 (e) A description of the proposed construction or rehabilitation
33 activities to be undertaken and the anticipated schedule for carrying
34 out such activities;

35 (f) A description of the manner in which eligible participants will
36 be recruited and selected, including a description of arrangements
37 which will be made with federal or state agencies, community-based

1 organizations, local school districts, the courts of jurisdiction for
2 status and youth offenders, shelters for homeless individuals and other
3 agencies that serve homeless youth, foster care agencies, and other
4 appropriate public and private agencies;

5 (g) A description of the special outreach efforts that will be
6 undertaken to recruit eligible young women, including young women with
7 dependent children;

8 (h) A description of how the proposed program will be coordinated
9 with other federal, state, local, and private resources and programs,
10 including vocational, adult, and bilingual education programs, and job
11 training programs;

12 (i) Assurances that there will be a sufficient number of adequately
13 trained supervisory personnel in the program who have attained the
14 level of journeyman or have served an apprenticeship through the
15 Washington state apprenticeship training council;

16 (j) A description of the applicant's relationship with building
17 contractor groups and trade unions regarding their involvement in
18 training, and the relationship of the youthbuild program with
19 established apprenticeship and training programs;

20 (k) A description of activities that will be undertaken to develop
21 the leadership skills of the participants;

22 (l) A description of the commitments for any additional resources
23 to be made available to the local program from the applicant, from
24 recipients of other federal, state, local, or private sources; and

25 (m) Other factors the commissioner deems necessary.

26 NEW SECTION. **Sec. 7.** (1) An applicant selected for funding under
27 this chapter shall provide the department information on program and
28 participant accomplishments. The information shall be provided in
29 progress and final reports as requested by the department.

30 (2) The department shall prepare an initial evaluation report,
31 which shall be made available to the governor and appropriate
32 legislative committees, on or before December 1, 1995, on the progress
33 of individual programs funded under this chapter. A final evaluation
34 report shall be prepared on individual programs at the time of their
35 completion. The final evaluation report shall include, but is not
36 limited to, information on the effectiveness of the program, the status
37 of program participants, and recommendations on program administration
38 at the state and local level.

1 NEW SECTION. **Sec. 8.** A new section is added to chapter 50.67 RCW
2 to read as follows:

3 In addition to its duties under this chapter, the Washington state
4 job training coordinating council shall advise the employment security
5 department and the department of community, trade, and economic
6 development on the development and implementation of the Washington
7 youthbuild program created under sections 1 through 7 of this act.

8 **Sec. 9.** RCW 43.185.070 and 1991 c 356 s 5 and 1991 c 295 s 2 are
9 each reenacted and amended to read as follows:

10 (1) During each calendar year in which funds from the housing trust
11 fund or other legislative appropriations are available for use by the
12 department for the housing assistance program, the department shall
13 announce to all known interested parties, and through major media
14 throughout the state, a grant and loan application period of at least
15 ninety days' duration. This announcement shall be made as often as the
16 director deems appropriate for proper utilization of resources. The
17 department shall then promptly grant as many applications as will
18 utilize available funds less appropriate administrative costs of the
19 department. Administrative costs paid out of the housing trust fund
20 may not exceed four percent of annual revenues available for
21 distribution to housing trust fund projects. In awarding funds under
22 this chapter, the department shall provide for a geographic
23 distribution on a state-wide basis.

24 (2) The department shall give first priority to applications for
25 projects and activities which utilize existing privately owned housing
26 stock including privately owned housing stock purchased by nonprofit
27 public development authorities and public housing authorities as
28 created in chapter 35.82 RCW. As used in this subsection, privately
29 owned housing stock includes housing that is acquired by a federal
30 agency through a default on the mortgage by the private owner. Such
31 projects and activities shall be evaluated under subsection (3) of this
32 section. Second priority shall be given to activities and projects
33 which utilize existing publicly owned housing stock. All projects and
34 activities shall be evaluated by some or all of the criteria under
35 subsection (3) of this section, and similar projects and activities
36 shall be evaluated under the same criteria.

1 (3) The department shall give preference for applications based on
2 some or all of the criteria under this subsection, and similar projects
3 and activities shall be evaluated under the same criteria:

4 (a) The degree of leveraging of other funds that will occur;

5 (b) The degree of commitment from programs to provide necessary
6 habilitation and support services for projects focusing on special
7 needs populations;

8 (c) Recipient contributions to total project costs, including
9 allied contributions from other sources such as professional, craft and
10 trade services, and lender interest rate subsidies;

11 (d) Local government project contributions in the form of
12 infrastructure improvements, and others;

13 (e) Projects that encourage ownership, management, and other
14 project-related responsibility opportunities;

15 (f) Projects that demonstrate a strong probability of serving the
16 original target group or income level for a period of at least twenty-
17 five years;

18 (g) The applicant has the demonstrated ability, stability and
19 resources to implement the project;

20 (h) Projects which demonstrate serving the greatest need;

21 (i) Projects that provide housing for persons and families with the
22 lowest incomes;

23 (j) Projects serving special needs populations which are under
24 statutory mandate to develop community housing;

25 (k) Project location and access to employment centers in the region
26 or area; ((and))

27 (l) Projects that provide employment and training opportunities for
28 disadvantaged youth under a youthbuild or youthbuild-type program as
29 defined in section 2 of this act; and

30 (m) Project location and access to available public transportation
31 services.

32 (4) The department shall only approve applications for projects for
33 mentally ill persons that are consistent with a regional support
34 network six-year capital and operating plan.

35 NEW SECTION. **Sec. 10.** Sections 1 through 7 of this act shall
36 constitute a new chapter in Title 50 RCW.

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