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SUBSTITUTE HOUSE BILL 2708

State of Washington 53rd Legislature 1994 Regular Session

By House Committee on Corrections (originally sponsored by Representatives Long, Johanson, Morris, Forner, Van Luven, Dyer, Sheahan, Ballasiotes, Schoesler and Foreman)

Read first time 02/04/94.

- 1 AN ACT Relating to community supervision of sex offenders;
- 2 reenacting and amending RCW 9.94A.120; and prescribing penalties.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 4 **Sec. 1.** RCW 9.94A.120 and 1994 c 1 s 2 (Initiative Measure No.
- 5 593) and 1993 c 31 s 3 are each reenacted and amended to read as
- 6 follows:
- 7 When a person is convicted of a felony, the court shall impose
- 8 punishment as provided in this section.
- 9 (1) Except as authorized in subsections (2), (4), (5), and (7) of
- 10 this section, the court shall impose a sentence within the sentence
- 11 range for the offense.
- 12 (2) The court may impose a sentence outside the standard sentence
- 13 range for that offense if it finds, considering the purpose of this
- 14 chapter, that there are substantial and compelling reasons justifying
- 15 an exceptional sentence.
- 16 (3) Whenever a sentence outside the standard range is imposed, the
- 17 court shall set forth the reasons for its decision in written findings
- 18 of fact and conclusions of law. A sentence outside the standard range
- 19 shall be a determinate sentence.

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(4) A persistent offender shall be sentenced to a term of total 1 confinement for life without the possibility of parole or, when 2 authorized by RCW 10.95.030 for the crime of aggravated murder in the 3 4 first degree, sentenced to death, notwithstanding the maximum sentence under any other law. An offender convicted of the crime of murder in 5 the first degree shall be sentenced to a term of total confinement not 6 less than twenty years. An offender convicted of the crime of assault 7 8 in the first degree or assault of a child in the first degree where the 9 offender used force or means likely to result in death or intended to 10 kill the victim shall be sentenced to a term of total confinement not less than five years. An offender convicted of the crime of rape in 11 the first degree shall be sentenced to a term of total confinement not 12 less than five years. The foregoing minimum terms of total confinement 13 are mandatory and shall not be varied or modified as provided in 14 15 subsection (2) of this section. In addition, all offenders subject to the provisions of this subsection shall not be eligible for community 16 custody, earned early release time, furlough, home detention, partial 17 confinement, work crew, work release, or any other form of early 18 19 release as defined under RCW 9.94A.150 (1), (2), (3), (5), (7), or (8), or any other form of authorized leave of absence from the correctional 20 facility while not in the direct custody of a corrections officer or 21 officers during such minimum terms of total confinement except in the 22 case of an offender in need of emergency medical treatment or for the 23 24 purpose of commitment to an inpatient treatment facility in the case of 25 an offender convicted of the crime of rape in the first degree.

- (5) In sentencing a first-time offender the court may waive the imposition of a sentence within the sentence range and impose a sentence which may include up to ninety days of confinement in a facility operated or utilized under contract by the county and a requirement that the offender refrain from committing new offenses. The sentence may also include up to two years of community supervision, which, in addition to crime-related prohibitions, may include requirements that the offender perform any one or more of the following:
 - (a) Devote time to a specific employment or occupation;
- 36 (b) Undergo available outpatient treatment for up to two years, or inpatient treatment not to exceed the standard range of confinement for that offense;

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- 1 (c) Pursue a prescribed, secular course of study or vocational 2 training;
- 3 (d) Remain within prescribed geographical boundaries and notify the 4 court or the community corrections officer prior to any change in the 5 offender's address or employment;
- 6 (e) Report as directed to the court and a community corrections 7 officer; or
- 8 (f) Pay all court-ordered legal financial obligations as provided 9 in RCW 9.94A.030 and/or perform community service work.
- (6) If a sentence range has not been established for the 10 defendant's crime, the court shall impose a determinate sentence which 11 may include not more than one year of confinement, community service 12 13 work, a term of community supervision not to exceed one year, and/or other legal financial obligations. The court may impose a sentence 14 15 which provides more than one year of confinement if the court finds, 16 considering the purpose of this chapter, that there are substantial and 17 compelling reasons justifying an exceptional sentence.

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- (7)(a)(i) When an offender is convicted of a sex offense other than a violation of RCW 9A.44.050 or a sex offense that is also a serious violent offense and has no prior convictions for a sex offense or any other felony sex offenses in this or any other state, the sentencing court, on its own motion or the motion of the state or the defendant, may order an examination to determine whether the defendant is amenable to treatment.
- The report of the examination shall include at a minimum the following: The defendant's version of the facts and the official version of the facts, the defendant's offense history, an assessment of problems in addition to alleged deviant behaviors, the offender's social and employment situation, and other evaluation measures used. The report shall set forth the sources of the evaluator's information.
- The examiner shall assess and report regarding the defendant's amenability to treatment and relative risk to the community. A proposed treatment plan shall be provided and shall include, at a minimum:
 - (A) Frequency and type of contact between offender and therapist;
- 36 (B) Specific issues to be addressed in the treatment and 37 description of planned treatment modalities;

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- 1 (C) Monitoring plans, including any requirements regarding living 2 conditions, lifestyle requirements, and monitoring by family members 3 and others;
 - (D) Anticipated length of treatment; and
 - (E) Recommended crime-related prohibitions.

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The court on its own motion may order, or on a motion by the state shall order, a second examination regarding the offender's amenability to treatment. The evaluator shall be selected by the party making the motion. The defendant shall pay the cost of any second examination ordered unless the court finds the defendant to be indigent in which case the state shall pay the cost.

- (ii) After receipt of the reports, the court shall consider whether the offender and the community will benefit from use of this special sexual offender sentencing alternative and consider the victim's opinion whether the offender should receive a treatment disposition under this subsection. If the court determines that this special sex offender sentencing alternative is appropriate, the court shall then impose a sentence within the sentence range. If this sentence is less than eight years of confinement, the court may suspend the execution of the sentence and impose the following conditions of suspension:
- 21 (A) The court shall place the defendant on community supervision 22 for the length of the suspended sentence or three years, whichever is 23 greater; and
- 24 (B) The court shall order treatment for any period up to three 25 years in duration. The court in its discretion shall order outpatient 26 sex offender treatment or inpatient sex offender treatment, if 27 available. A community mental health center may not be used for such treatment unless it has an appropriate program designed for sex 28 29 The offender shall not change sex offender offender treatment. 30 treatment providers or treatment conditions without first notifying the prosecutor, the community corrections officer, and the court, and shall 31 not change providers without court approval after a hearing if the 32 prosecutor or community corrections officer object to the change. 33 addition, as conditions of the suspended sentence, the court may impose 34 other sentence conditions including up to six months of confinement, 35 not to exceed the sentence range of confinement for that offense, 36 37 crime-related prohibitions, and requirements that the offender perform any one or more of the following: 38
 - (I) Devote time to a specific employment or occupation;

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- 1 (II) Remain within prescribed geographical boundaries and notify 2 the court or the community corrections officer prior to any change in 3 the offender's address or employment;
- 4 (III) Report as directed to the court and a community corrections 5 officer;
- 6 (IV) Pay all court-ordered legal financial obligations as provided 7 in RCW 9.94A.030, perform community service work, or any combination 8 thereof; or
- 9 (V) Make recoupment to the victim for the cost of any counseling 10 required as a result of the offender's crime.
- (iii) The sex offender therapist shall submit quarterly reports on the defendant's progress in treatment to the court and the parties. The report shall reference the treatment plan and include at a minimum the following: Dates of attendance, defendant's compliance with requirements, treatment activities, the defendant's relative progress in treatment, and any other material as specified by the court at

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sentencing.

- (iv) At the time of sentencing, the court shall set a treatment 18 19 termination hearing for three months prior to the anticipated date for completion of treatment. Prior to the treatment termination hearing, 20 the treatment professional and community corrections officer shall 21 submit written reports to the court and parties regarding the 22 defendant's compliance with treatment and monitoring requirements, and 23 24 recommendations regarding termination from treatment, including 25 proposed community supervision conditions. Either party may request 26 and the court may order another evaluation regarding the advisability of termination from treatment. The defendant shall pay the cost of any 27 additional evaluation ordered unless the court finds the defendant to 28 29 be indigent in which case the state shall pay the cost. 30 treatment termination hearing the court may: (A) Modify conditions of 31 community supervision, and either (B) terminate treatment, or (C) extend treatment for up to the remaining period of community 32 33 supervision.
- (v) The court may revoke the suspended sentence at any time during the period of community supervision and order execution of the sentence if: (A) The defendant violates the conditions of the suspended sentence, or (B) the court finds that the defendant is failing to make satisfactory progress in treatment. All confinement time served during

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1 the period of community supervision shall be credited to the offender 2 if the suspended sentence is revoked.

(vi) Except as provided in (a)(vii) of this subsection, after July 1, 1991, examinations and treatment ordered pursuant to this subsection shall only be conducted by sex offender treatment providers certified by the department of health pursuant to chapter 18.155 RCW.

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(vii) A sex offender therapist who examines or treats a sex offender pursuant to this subsection (7) does not have to be certified by the department of health pursuant to chapter 18.155 RCW if the court finds that: (A) The offender has already moved to another state or plans to move to another state for reasons other than circumventing the certification requirements; (B) no certified providers are available for treatment within a reasonable geographical distance of the offender's home; and (C) the evaluation and treatment plan comply with this subsection (7) and the rules adopted by the department of health.

For purposes of this subsection, "victim" means any person who has sustained emotional, psychological, physical, or financial injury to person or property as a result of the crime charged. "Victim" also means a parent or guardian of a victim who is a minor child unless the parent or guardian is the perpetrator of the offense.

(b) When an offender is convicted of any felony sex offense committed before July 1, 1987, and is sentenced to a term of confinement of more than one year but less than six years, the sentencing court may, on its own motion or on the motion of the offender or the state, order the offender committed for up to thirty days to the custody of the secretary of social and health services for evaluation and report to the court on the offender's amenability to treatment at these facilities. If the secretary of social and health services cannot begin the evaluation within thirty days of the court's order of commitment, the offender shall be transferred to the state for confinement pending an opportunity to be evaluated at the appropriate The court shall review the reports and may order that the facility. term of confinement imposed be served in the sexual offender treatment program at the location determined by the secretary of social and health services or the secretary's designee, only if the report indicates that the offender is amenable to the treatment program provided at these facilities. The offender shall be transferred to the state pending placement in the treatment program. Any offender who has

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1 escaped from the treatment program shall be referred back to the 2 sentencing court.

If the offender does not comply with the conditions of the treatment program, the secretary of social and health services may refer the matter to the sentencing court. The sentencing court shall commit the offender to the department of corrections to serve the balance of the term of confinement.

If the offender successfully completes the treatment program before the expiration of the term of confinement, the court may convert the balance of confinement to community supervision and may place conditions on the offender including crime-related prohibitions and requirements that the offender perform any one or more of the following:

- (i) Devote time to a specific employment or occupation;
- (ii) Remain within prescribed geographical boundaries and notify the court or the community corrections officer prior to any change in the offender's address or employment;
- 18 (iii) Report as directed to the court and a community corrections 19 officer;
- 20 (iv) Undergo available outpatient treatment.

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- If the offender violates any of the terms of community supervision, the court may order the offender to serve out the balance of the community supervision term in confinement in the custody of the department of corrections.
- 25 After June 30, 1993, this subsection (b) shall cease to have 26 effect.
- (c) When an offender commits any felony sex offense on or after July 1, 1987, and is sentenced to a term of confinement of more than one year but less than six years, the sentencing court may, on its own motion or on the motion of the offender or the state, request the department of corrections to evaluate whether the offender is amenable to treatment and the department may place the offender in a treatment program within a correctional facility operated by the department.
- Except for an offender who has been convicted of a violation of RCW 9A.44.040 or 9A.44.050, if the offender completes the treatment program before the expiration of his or her term of confinement, the department of corrections may request the court to convert the balance of confinement to community supervision and to place conditions on the

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offender including crime-related prohibitions and requirements that the offender perform any one or more of the following:

- (i) Devote time to a specific employment or occupation;
- 4 (ii) Remain within prescribed geographical boundaries and notify 5 the court or the community corrections officer prior to any change in 6 the offender's address or employment;
- 7 (iii) Report as directed to the court and a community corrections 8 officer;
- 9 (iv) Undergo available outpatient treatment.

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If the offender violates any of the terms of his or her community supervision, the court may order the offender to serve out the balance of his or her community supervision term in confinement in the custody of the department of corrections.

Nothing in (c) of this subsection shall confer eligibility for such programs for offenders convicted and sentenced for a sex offense committed prior to July 1, 1987. This subsection (c) does not apply to any crime committed after July 1, 1990.

- (d) Offenders convicted and sentenced for a sex offense committed 18 19 prior to July 1, 1987, may, subject to available funds, request an evaluation by the department of corrections to determine whether they 20 are amenable to treatment. If the offender is determined to be 21 amenable to treatment, the offender may request placement in a 22 treatment program within a correctional facility operated by the 23 24 department. Placement in such treatment program is subject to 25 available funds.
- 26 (8)(a) When a court sentences a person to a term of total 27 confinement to the custody of the department of corrections for an offense categorized as a sex offense or a serious violent offense 28 29 committed after July 1, 1988, but before July 1, 1990, assault in the 30 second degree, assault of a child in the second degree, any crime against a person where it is determined in accordance with RCW 31 9.94A.125 that the defendant or an accomplice was armed with a deadly 32 weapon at the time of commission, or any felony offense under chapter 33 34 69.50 or 69.52 RCW, committed on or after July 1, 1988, the court shall in addition to the other terms of the sentence, sentence the offender 35 to a one-year term of community placement beginning either upon 36 37 completion of the term of confinement or at such time as the offender is transferred to community custody in lieu of earned early release in 38 39 accordance with RCW 9.94A.150 (1) and (2). When the court sentences an

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- offender under this subsection to the statutory maximum period of confinement then the community placement portion of the sentence shall consist entirely of such community custody to which the offender may become eligible, in accordance with RCW 9.94A.150 (1) and (2). Any period of community custody actually served shall be credited against the community placement portion of the sentence.
- 7 (b) When a court sentences a person to a term of total confinement 8 to the custody of the department of corrections for an offense 9 categorized as a sex offense or serious violent offense committed on or after July 1, 1990, but with the modifications noted in (d) of this 10 subsection for sex offenses committed on or after July 1, 1994, the 11 court shall in addition to other terms of the sentence, sentence the 12 offender to community placement for two years or up to the period of 13 earned early release awarded pursuant to RCW 9.94A.150 (1) and (2), 14 15 whichever is longer. The community placement shall begin either upon 16 completion of the term of confinement or at such time as the offender is transferred to community custody in lieu of earned early release in 17 accordance with RCW 9.94A.150 (1) and (2). When the court sentences an 18 19 offender under this subsection to the statutory maximum period of confinement then the community placement portion of the sentence shall 20 consist entirely of the community custody to which the offender may 21 become eligible, in accordance with RCW 9.94A.150 (1) and (2). 22 period of community custody actually served shall be credited against 23 24 the community placement portion of the sentence. Unless a condition is 25 waived by the court, the terms of community placement for offenders 26 sentenced pursuant to this section shall include the following conditions: 27
- (i) The offender shall report to and be available for contact with the assigned community corrections officer as directed;
- (ii) The offender shall work at department of corrections-approvededucation, employment, and/or community service;
- (iii) The offender shall not consume controlled substances except pursuant to lawfully issued prescriptions;
- (iv) An offender in community custody shall not unlawfully possess controlled substances;
- (v) The offender shall pay supervision fees as determined by the department of corrections; and

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- 1 (vi) The residence location and living arrangements are subject to 2 the prior approval of the department of corrections during the period 3 of community placement.
- 4 (c) The court may also order any of the following special 5 conditions:
- 6 (i) The offender shall remain within, or outside of, a specified 7 geographical boundary;
- 8 (ii) The offender shall not have direct or indirect contact with 9 the victim of the crime or a specified class of individuals;
- 10 (iii) The offender shall participate in crime-related treatment or 11 counseling services;
- 12 (iv) The offender shall not consume alcohol; or
- 13 (v) The offender shall comply with any crime-related prohibitions.
- 14 (d) When a court sentences a person to a term of total confinement to the custody of the department of corrections for an offense 15 categorized as a sex offense committed on or after July 1, 1994, the 16 court shall follow the sentencing provisions of (b) of this subsection, 17 subject to the modifications noted in this subsection (8)(d). 18 19 Community placement shall be imposed for a period of five years or the period of earned early release, whichever is longer. The court may 20 subsequently shorten the duration of community placement, upon 21 recommendation of the department of corrections, if the offender 22 earlier satisfies the conditions of community placement. The sex 23 24 offender shall be required to participate in treatment during the period of community placement, although this requirement may be 25

subsequently removed or modified under (e) of this subsection.

(e) Prior to transfer to, or during, community placement, any conditions of community placement may be removed or modified so as not to be more restrictive by the sentencing court, upon recommendation of the department of corrections. Additionally, with respect to sex offenses committed on or after July 1, 1994: (i) The removal or modification of community placement conditions under this subsection (8)(e), except relating to the duration of community placement, may be ordered by the department of corrections without need for further court involvement; and (ii) the department of corrections or the sentencing court may impose additional and more restrictive conditions of community placement after finding that the sex offender violated the

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terms of community placement.

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(9) If the court imposes a sentence requiring confinement of thirty days or less, the court may, in its discretion, specify that the sentence be served on consecutive or intermittent days. A sentence requiring more than thirty days of confinement shall be served on consecutive days. Local jail administrators may schedule court-ordered intermittent sentences as space permits.

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- 7 (10) If a sentence imposed includes payment of a legal financial 8 obligation, the sentence shall specify the total amount of the legal 9 financial obligation owed, and shall require the offender to pay a 10 specified monthly sum toward that legal financial obligation. Restitution to victims shall be paid prior to any other payments of 11 monetary obligations. Any legal financial obligation that is imposed 12 13 by the court may be collected by the department, which shall deliver the amount paid to the county clerk for credit. The offender's 14 15 compliance with payment of legal financial obligations shall be 16 supervised by the department. All monetary payments ordered shall be paid no later than ten years after the last date of release from 17 confinement pursuant to a felony conviction or the date the sentence 18 19 was entered. Independent of the department, the party or entity to 20 whom the legal financial obligation is owed shall have the authority to utilize any other remedies available to the party or entity to collect 21 the legal financial obligation. Nothing in this section makes the 22 department, the state, or any of its employees, agents, or other 23 24 persons acting on their behalf liable under any circumstances for the 25 payment of these legal financial obligations. If an order includes 26 restitution as one of the monetary assessments, the county clerk shall 27 make disbursements to victims named in the order.
 - (11) Except as provided under RCW 9.94A.140(1) and 9.94A.142(1), a court may not impose a sentence providing for a term of confinement or community supervision or community placement which exceeds the statutory maximum for the crime as provided in chapter 9A.20 RCW.
 - (12) All offenders sentenced to terms involving community supervision, community service, community placement, or legal financial obligation shall be under the supervision of the secretary of the department of corrections or such person as the secretary may designate and shall follow explicitly the instructions of the secretary including reporting as directed to a community corrections officer, remaining within prescribed geographical boundaries, notifying the community corrections officer of any change in the offender's address or

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- employment, and paying the supervision fee assessment. The department may require offenders to pay for special services rendered on or after July 25, 1993, including electronic monitoring, day reporting, and telephone reporting, dependent upon the offender's ability to pay. The department may pay for these services for offenders who are not able to pay.
- 7 All offenders (13)sentenced to terms involving community 8 supervision, community service, or community placement under the 9 supervision of the department of corrections shall not own, use, or possess firearms or ammunition. Offenders who own, use, or are found 10 to be in actual or constructive possession of firearms or ammunition 11 12 shall be subject to the appropriate violation process and sanctions. 13 "Constructive possession" as used in this subsection means the power and intent to control the firearm or ammunition. "Firearm" as used in 14 15 this subsection means a weapon or device from which a projectile may be fired by an explosive such as gunpowder. 16
- 17 (14) The sentencing court shall give the offender credit for all 28 confinement time served before the sentencing if that confinement was 29 solely in regard to the offense for which the offender is being 20 sentenced.
 - (15) A departure from the standards in RCW 9.94A.400 (1) and (2) governing whether sentences are to be served consecutively or concurrently is an exceptional sentence subject to the limitations in subsections (2) and (3) of this section, and may be appealed by the defendant or the state as set forth in RCW 9.94A.210 (2) through (6).
 - (16) The court shall order restitution whenever the offender is convicted of a felony that results in injury to any person or damage to or loss of property, whether the offender is sentenced to confinement or placed under community supervision, unless extraordinary circumstances exist that make restitution inappropriate in the court's judgment. The court shall set forth the extraordinary circumstances in the record if it does not order restitution.
- order that relates directly to the circumstances of the crime for which the offender has been convicted, prohibiting the offender from having any contact with other specified individuals or a specific class of individuals for a period not to exceed the maximum allowable sentence for the crime, regardless of the expiration of the offender's term of community supervision or community placement.

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(18) In any sentence of partial confinement, the court may require the defendant to serve the partial confinement in work release, in a program of home detention, on work crew, or in a combined program of work crew and home detention.

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(19) All court-ordered legal financial obligations collected by the department and remitted to the county clerk shall be credited and paid where restitution is ordered. Restitution shall be paid prior to any other payments of monetary obligations.

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