# CERTIFICATION OF ENROLLMENT

# ENGROSSED SECOND SUBSTITUTE HOUSE BILL 2798

53rd Legislature 1994 Regular Session

Passed by the House March 10, 1994 Yeas 95 Nays 0	CERTIFICATE
	I, Marilyn Showalter, Chief Clerk of the House of Representatives of the State of Washington, do hereby certify
Speaker of the House of Representatives	that the attached is <b>ENGROSSED SECOND SUBSTITUTE HOUSE BILL 2798</b> as passed by the House of Representatives and the Senate on the dates hereon set
Passed by the Senate March 9, 1994 Yeas 44 Nays 2	forth.
President of the Senate	Chief Clerk
Approved	FILED
Governor of the State of Washington	Secretary of State State of Washington

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# ENGROSSED SECOND SUBSTITUTE HOUSE BILL 2798

## AS AMENDED BY THE SENATE

Passed Legislature - 1994 Regular Session

#### State of Washington

53rd Legislature

1994 Regular Session

By House Committee on Appropriations (originally sponsored by Representatives Sommers, Thibaudeau, Cooke, Peery, Silver, Dorn, R. Meyers, Talcott, Valle, Carlson, Dunshee, Linville, Rust, Ballasiotes, Sehlin, Jacobsen, Foreman, Wolfe, Wineberry, Mastin, G. Fisher, Grant, Campbell, Brough, L. Thomas, B. Thomas, Lisk, McMorris, Chandler, Wood, Schoesler, Sheldon, Rayburn, Kremen, Brumsickle, Holm, Roland, Pruitt, Jones, Flemming, Horn, Kessler, Long, Shin, Moak, Finkbeiner, Quall, Conway, Springer, Tate, Mielke and Johanson)

Read first time 02/08/94.

- 1 AN ACT Relating to public assistance reform; amending RCW
- 2 74.25.010, 74.25.020, 26.23.035, 50.63.010, 50.63.020, 50.63.030,
- 3 50.63.040, 50.63.060, 50.63.090, 74.12.350, and 69.80.900; adding new
- 4 sections to chapter 74.12 RCW; adding a new section to chapter 70.190
- 5 RCW; adding a new section to chapter 74.25 RCW; adding a new section to
- 6 chapter 74.20A RCW; adding new sections to chapter 74.20 RCW; adding a
- 7 new section to chapter 43.70 RCW; adding a new section to chapter 74.04
- 8 RCW; adding a new section to chapter 69.80 RCW; adding a new chapter to
- 9 Title 74 RCW; creating new sections; recodifying RCW 50.63.010,
- 10 50.63.020, 50.63.030, 50.63.040, 50.63.050, 50.63.060, 50.63.070,
- 11 50.63.080, and 50.63.090; repealing RCW 74.12.360 and 69.80.030; and
- 12 providing an effective date.

## 13 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

- 14 <u>NEW SECTION.</u> **Sec. 1.** The legislature finds that lengthy stays on
- 15 welfare, lack of access to vocational education and training, the
- 16 inadequate emphasis on employment by the social welfare system, and
- 17 teen pregnancy are obstacles to achieving economic independence.
- 18 Therefore, the legislature intends that:

- 1 (1) Income and employment assistance programs emphasize the 2 temporary nature of welfare and set goals of responsibility, work, and
- 3 independence;
- 4 (2) State institutions take an active role in preventing pregnancy 5 in young teens;
- 6 (3) Family planning assistance be readily available to welfare 7 recipients;
- 8 (4) Support enforcement be more effective and the level of 9 responsibility of noncustodial parents be significantly increased; and
- 10 (5) Job search, job skills training, and vocational education 11 resources are to be used in the most cost-effective manner possible.

#### 12 PART I. EMPHASIZING WORK AND FAMILY PLANNING IN PUBLIC ASSISTANCE

- NEW SECTION. Sec. 2. A new section is added to chapter 74.12 RCW to read as follows:
- The department shall train financial services and social work staff
- 16 who provide direct service to recipients of aid to families with
- 17 dependent children to:
- 18 (1) Effectively communicate the transitional nature of aid to
- 19 families with dependent children and the expectation that recipients
- 20 will enter employment;
- 21 (2) Actively refer clients to the job opportunities and basic
- 22 skills program;
- 23 (3) Provide social services needed to overcome obstacles to
- 24 employability; and
- 25 (4) Provide family planning information and assistance, including
- 26 alternatives to abortion, which shall be conducted in consultation with
- 27 the department of health.
- NEW SECTION. Sec. 3. A new section is added to chapter 74.12 RCW
- 29 to read as follows:
- 30 At time of application or reassessment under this chapter the
- 31 department shall offer or contract for family planning information and
- 32 assistance, including alternatives to abortion, and any other available
- 33 locally based teen pregnancy prevention programs, to prospective and
- 34 current recipients of aid to families with dependent children.

#### 35 PART II. TEEN PREGNANCY PREVENTION

NEW SECTION. Sec. 4. For the 1994-95 school year, the office of 1 2 the superintendent of public instruction shall administer a program 3 that provides grants to school districts for media campaigns promoting 4 sexual abstinence and addressing the importance of delaying sexual activity, pregnancy, and childbearing until individuals are ready to 5 nurture and support their children. The messages shall be distributed 6 7 in the school and community where produced. Grants to the school 8 districts shall be for projects that are substantially designed and 9 produced by students. The grants shall require a local private sector match equal to the state grant, which may include in-kind contribution 10 of technical or other assistance from consultants or firms involved in 11 public relations, advertising, broadcasting, and graphics or video 12 13 production or other related fields. For purposes of evaluating the impact of the campaigns, applicants shall estimate student pregnancy 14 15 and birth rates over the prior three to five years.

NEW SECTION. **Sec. 5.** A new section is added to chapter 70.190 RCW to read as follows:

18 The community network's plan may include funding for a student 19 designed media and community campaign promoting sexual abstinence and addressing the importance of delaying sexual activity and pregnancy or 20 21 male parenting until individuals are ready to nurture and support their 22 Under the campaign, which shall be substantially designed 23 and produced by students, the same messages shall be distributed in 24 schools, through the media, and in the community where the campaign is 25 targeted. The campaign shall require local private sector matching funds equal to state funds. Local private sector funds may include in-26 kind contributions of technical or other assistance from consultants or 27 firms involved in public relations, advertising, broadcasting, and 28 29 graphics or video production or other related fields. The campaign 30 shall be evaluated using the outcomes required of community networks under this chapter, in particular reductions in the number or rate of 31 32 teen pregnancies and teen male parentage over a three to five year 33 period.

#### PART III. REFOCUSING JOBS

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35 **Sec. 6.** RCW 74.25.010 and 1991 c 126 s 5 are each amended to read 36 as follows:

The legislature establishes as state policy the goal of economic 1 self-sufficiency for employable recipients of public assistance, 2 3 through employment, training, and education. In furtherance of this 4 policy, the legislature intends to comply with the requirements of the security act, as amended, by creating a job 5 federal social opportunities and basic skills training program for applicants and 6 7 recipients of aid to families with dependent children. The purpose of 8 this program is to provide recipients of aid to families with dependent 9 children the opportunity to obtain ((a full range of necessary)) appropriate education, training, skills, and supportive services, 10 including child care, consistent with their needs, that will help them 11 enter or reenter gainful employment, thereby avoiding long-term welfare 12 13 dependence and achieving economic self-sufficiency. The program shall be operated by the department of social and health services in 14 15 conformance with federal law and consistent with the following 16 legislative findings:

- (1) The legislature finds that the well-being of children depends not only on meeting their material needs, but also on the ability of parents to become economically self-sufficient. The job opportunities and basic skills training program is specifically directed at increasing the <u>labor force participation and</u> household earnings of aid to families with dependent children recipients, through the removal of barriers preventing them from achieving self-sufficiency. These barriers include, but are not limited to, the lack of <u>recent work experience</u>, supportive services such as affordable and reliable child care, adequate transportation, appropriate counseling, and necessary job-related tools, equipment, books, clothing, and supplies, the absence of basic literacy skills, the lack of educational attainment sufficient to meet labor market demands for career employees, and the nonavailability of useful labor market assessments.
- 31 (2) The legislature also recognizes that aid to families with dependent children recipients must be acknowledged as active 32 participants in self-sufficiency planning under the program. 33 34 legislature finds that the department of social and health services 35 should communicate concepts of the importance of work and how performance and effort directly affect future career and educational 36 37 opportunities and economic well-being, as well as personal empowerment, 38 self-motivation, and self-esteem to program participants. 39 legislature further recognizes that informed choice is consistent with

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- 1 individual responsibility, and that parents should be given a range of 2 options for available child care while participating in the program.
- 3 (3) The legislature finds that current work experience is one of
  4 the most important factors influencing an individual's ability to work
  5 toward financial stability and an adequate standard of living in the
  6 long term, and that work experience should be the most important
  7 component of the program.
- 8 (4) The legislature finds that education, including, but not 9 limited to, literacy, high school equivalency, vocational, secondary, 10 and postsecondary, is one of the most important tools an individual 11 needs to achieve full independence, and that this should be an 12 important component of the program.
- ((\(\frac{4+}{4}\)\)) (5) The legislature further finds that the objectives of this program are to assure that aid to families with dependent children recipients gain experience in the labor force and thereby enhance their long-term ability to achieve financial stability and an adequate standard of living at wages that will meet family needs.
- 18 **Sec. 7.** RCW 74.25.020 and 1993 c 312 s 7 are each amended to read 19 as follows:
- (1) The department of social and health services is authorized to 20 contract with public and private employment and training agencies and 21 other public service entities to provide services prescribed or allowed 22 23 under the federal social security act, as amended, to carry out the In contracting for job 24 purposes of the jobs training program. 25 placement, job search, and other job opportunities and basic skills services, the department is encouraged to structure payments to the 26 27 contractor on a performance basis. The department of social and health services has sole authority and responsibility to carry out the job 28 29 opportunities and basic skills training program. No contracting entity 30 shall have the authority to review, change, or disapprove any administrative decision, or otherwise substitute its judgment for that 31 of the department of social and health services as to the application 32 33 of policies and rules adopted by the department of social and health The department shall maximize the federal matching funds 34 services. 35 available for the job opportunities and basic skills program by 36 aggressively seeking private and public funds as match for federal 37 funds.

- (2) To the extent feasible under federal law, the department of 1 social and health services and all entities contracting with it shall 2 ((give first priority of service to individuals volunteering for 3 4 program participation)) require nonexempt parents to actively participate in the JOBS program, with an emphasis on job readiness 5 activities and vocational education. Social services shall be offered 6 to participants in accordance with federal law. The department shall 7 8 adopt appropriate sanctions to ensure compliance with the requirement 9 and policies of this chapter.
- (3) To the extent feasible under federal law, the department of 10 social and health services and all entities contracting with it shall 11 12 ensure that long-term recipients of aid to families with dependent children or those who are potentially long-term recipients as 13 14 identified in federal job opportunities and basic skills (JOBS) target populations shall receive first priority for JOBS services. Federal 15 JOBS targets are: (a) Applicants for assistance who have received such 16 aid for thirty-six of the preceding sixty months; (b) recipients who 17 18 have received assistance for thirty-six of the preceding sixty months; (c) custodial parents under the age of twenty-four who have not 19 completed high school or its equivalent; (d) custodial parents under 20 the age of twenty-four with little or no recent work experience; and 21 (e) members of families in which the youngest child is within two years 22 of being ineligible for assistance because of age. 23
  - (4) The department shall prioritize JOBS service delivery according to the categories within the existing federal target groups as follows:

    (a) Custodial parents under the age of twenty-four with little or no recent work experience; (b) custodial parents under the age of twenty-four who have not completed high school or its equivalent may be required to do so; (c) recipients who have received assistance for thirty-six of the preceding sixty months; and (d) at least one parent in an aid to families with dependent children-employable household shall be required to participate in one of the following JOBS components for a minimum of sixteen hours per week: (i) Community work experience; (ii) work experience; (iii) on-the-job training; (iv) work supplementation; (v) those under the age of twenty-four who have not completed high school or its equivalent may be required to do so.
  - (5) The department shall develop a realistic schedule for the phase-in of recipient participation in the JOBS program based on the availability of state, federal, and other relevant funding.

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(6) All job search, skills training, and postsecondary education 1 shall be oriented towards local labor force needs as determined by the 2 3 department in consultation with the local private industry council and 4 the employment security department. Education and skills training shall emphasize basic, secondary, and vocational education. Aid to 5 families with dependent children grants shall be provided to 6 7 individuals attending a four-year college or university only if it can 8 be demonstrated that it provides the fastest and most efficient path to employment for a particular recipient. Aid to families with dependent 9 children recipients are prohibited from undertaking a postsecondary 10 course of study oriented primarily towards liberal arts. 11

(7) Job search assistance, whether provided by the department or an entity contracting with the department, shall include job development services. The services shall be provided by persons responsible for identifying existing and potential job openings and for developing relationships with existing and potential area employers.

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(((3))) (8) The department of social and health services shall adopt rules under chapter 34.05 RCW establishing criteria constituting circumstances of good cause for an individual failing or refusing to participate in an assigned program component, or failing or refusing to accept or retain employment. These criteria shall include, but not be limited to, the following circumstances: (a) If the individual is a parent or other relative personally providing care for a child under age ((six years, and the employment would require the individual to work more than twenty hours per week)) three; (b) if child care, or day care for an incapacitated individual living in the same home as a dependent child, is necessary for an individual to participate or continue participation in the program or accept employment, and such care is not available, and the department of social and health services fails to provide such care; (c) the employment would result in the family of the participant experiencing a net loss of cash income; (d) if the individual is engaged in at least fifteen hours per week of <u>unsubsidized employment</u>; or ((<del>(d)</del>)) <u>(e)</u> circumstances that are beyond the control of the individual's household, either on a short-term or on an ongoing basis.

 $((\frac{4}{1}))$  (9) The department of social and health services shall adopt rules under chapter 34.05 RCW as necessary to effectuate the intent and purpose of this chapter.

- NEW SECTION. **Sec. 8.** A new section is added to chapter 74.25 RCW to read as follows:
- Recipients of aid to families with dependent children who are not participating in an education or work training program may volunteer to
- 5 work in a licensed child care facility, or other willing volunteer work
- 6 site. Licensed child care facilities participating in this effort
- 7 shall provide care for the recipient's children and provide for the
- 8 development of positive child care skills.

#### 9 PART IV. ELIGIBILITY AND BENEFIT PAYMENT REVISIONS

- NEW SECTION. Sec. 9. A new section is added to chapter 74.12 RCW to read as follows:
- 12 The legislature recognizes that long-term recipients of aid to
- 13 families with dependent children may require a period of several years
- 14 to attain economic self-sufficiency. To provide incentives for long-
- 15 term recipients to leave public assistance and accept paid employment,
- 16 the legislature finds that less punitive and onerous sanctions than
- 17 those required by the federal government are appropriate. The
- 18 legislature finds that a ten percent reduction in grants for long-term
- 19 recipients that may be replaced through earned income is a more
- 20 positive approach than sanctions required by the federal government for
- 21 long-term recipients who fail to comply with requirements of the job
- 22 opportunities and basic skills program. A long-term recipient shall
- 23 not be subject to two simultaneous sanctions for failure to comply with
- 24 the participation requirements of the job opportunities and basic
- 25 skills program and for exceeding the length of stay provisions of this
- 26 section.
- 27 (1) After forty-eight monthly benefit payments in a sixty-month
- 28 period, and after each additional twelve monthly benefit payments, the
- 29 aid to families with dependent children monthly benefit payment shall
- 30 be reduced by ten percent of the payment standard, except that after
- 31 forty-eight monthly payments in a sixty-month period, full monthly
- 32 benefit payments may be made if:
- 33 (a) The person is incapacitated or is needed in the home to care
- 34 for a member of the household who is incapacitated;
- 35 (b) The person is needed in the home to care for a child who is
- 36 under three years of age;
- 37 (c) There are no adults in the assistance unit;

- 1 (d) The person is cooperating in the development and implementation 2 of an employability plan while receiving aid to families with dependent 3 children and no present full-time, part-time, or unpaid work experience 4 job is offered; or
- 5 (e) During a month in which a grant reduction would be imposed 6 under this section, the person is participating in an unpaid work 7 experience program.
- 8 (2) For purposes of determining the amount of the food stamp 9 benefit for recipients subject to benefit reductions provided for in 10 subsection (1) of this section, countable income from the aid to 11 families with dependent children program shall be set at the payment 12 standard.
- (3) For purposes of determining monthly benefit payments for twoparent aid to families with dependent children households, the length of stay criterion will be applied to the parent with the longer history of public assistance receipt.
- NEW SECTION. Sec. 10. A new section is added to chapter 74.12 RCW to read as follows:
- For purposes of determining the amount of monthly benefit payment to recipients of aid to families with dependent children who are subject to benefit reductions due to length of stay, all countable nonexempt earned income shall be subtracted from an amount equal to the payment standard.
- NEW SECTION. **Sec. 11.** A new section is added to chapter 74.12 RCW to read as follows:
- The department shall amend the state plan to eliminate the one hundred hour work rule for recipients of aid to families with dependent children-employable.
- NEW SECTION. **Sec. 12.** A new section is added to chapter 74.12 RCW to read as follows:
- The revisions to the aid to families with dependent children program and job opportunities and basic skills training program shall be implemented by the department of social and health services on a state-wide basis.

#### 35 PART V. CHILD SUPPORT

- Sec. 13. The department of social and health 1 NEW SECTION. services shall make a substantial effort to determine the identity of 2 the noncustodial parent through consistent implementation of RCW 3 4 70.58.080. By December 1, 1994, the department of social and health services shall report to the fiscal committees of the legislature on 5 the method for validating claims of good cause for refusing to 6 7 establish paternity, the methods used in other states, and the national 8 average rate of claims of good cause for refusing to establish paternity compared to the Washington state rate of claims of good cause 9 10 for refusing to establish paternity, the reasons for differences in the 11 rates, and steps that may be taken to reduce these differences.
- NEW SECTION. **Sec. 14.** A new section is added to chapter 74.20A RCW to read as follows:
- (1) In each case within the jurisdiction of the office of support enforcement in which a child support obligation has been established, the secretary shall issue a letter, by mail, to the parent responsible for payment of the support obligation. The letter shall notify the parent that the fact and amount of the child support obligation will be reported to consumer reporting agencies, as defined in RCW 19.182.010, operating in the state of Washington.
- (2) Within thirty days following the date that a notice described 21 in subsection (1) of this section is mailed, the secretary shall report 22 23 the fact and amount of the child support obligation to consumer 24 reporting agencies, as defined in RCW 19.182.010, operating in the state of Washington. Any modification in the amount of a child support 25 obligation for which a report has been made under this section, shall 26 be reported to consumer reporting agencies, as defined in RCW 27 19.182.010, operating in the state of Washington. 28
- NEW SECTION. **Sec. 15.** A new section is added to chapter 74.20 RCW to read as follows:
- (1) The office of support enforcement shall contract with private collection agencies to pursue collection of arrearages that might otherwise consume a disproportionate share of the office's collection efforts. Those cases considered to consume a disproportionate share of the offices collection efforts shall include those cases owing more than fifteen hundred dollars, cases where no payment has been received in the last six months towards any debt owed to the department, or

- 1 cases where the last known address was outside of the state of
- 2 Washington. In determining appropriate contract provisions, the
- 3 department shall consult with other state support enforcement agencies
- 4 which have successfully contracted with private collection agencies to
- 5 the extent allowed by federal regulations.
- 6 (2) The department shall solicit proposals and shall select
- 7 collection agencies that have computerized location and asset
- 8 information service capabilities.
- 9 (3) The department shall monitor each case that it refers to a
- 10 collection agency.
- 11 (4) The department shall evaluate the effectiveness of entering
- 12 into contracts for services under this section.
- 13 (5) The department shall report to the fiscal committees of the
- 14 legislature on the results of its analysis under subsections (3) and
- 15 (4) of this section.
- NEW SECTION. Sec. 16. A new section is added to chapter 74.20 RCW
- 17 to read as follows:
- 18 The office of support enforcement shall, as a matter of policy, use
- 19 all available remedies for the enforcement of support obligations where
- 20 the obligor is a self-employed individual. The office of support
- 21 enforcement shall not discriminate in favor of certain obligors based
- 22 upon employment status.
- 23 <u>NEW SECTION.</u> **Sec. 17.** The legislature finds that the reliable
- 24 receipt of child support payments by custodial parents is essential to
- 25 maintaining economic self-sufficiency. It is the intent of the
- 26 legislature to ensure that child support payments received by custodial
- 27 parents when such support is owed are retained by those parents
- 28 regardless of future claims made against such payments.
- 29 **Sec. 18.** RCW 26.23.035 and 1991 c 367 s 38 are each amended to
- 30 read as follows:
- 31 (1) The department of social and health services shall adopt rules
- 32 for the distribution of support money collected by the office of
- 33 support enforcement. These rules shall:
- 34 (a) Comply with 42 U.S.C. Sec. 657;
- 35 (b) Direct the office of support enforcement to distribute support
- 36 money within eight days of receipt, unless one of the following

- 1 circumstances, or similar circumstances specified in the rules, 2 prevents prompt distribution:
  - (i) The location of the custodial parent is unknown;
- 4 (ii) The support debt is in litigation;

- 5 (iii) The office of support enforcement cannot identify the 6 responsible parent or the custodian;
- 7 (c) Provide for proportionate distribution of support payments if 8 the responsible parent owes a support obligation or a support debt for 9 two or more Title IV-D cases; and
- (d) Authorize the distribution of support money, except money collected under 42 U.S.C. Sec. 664, to satisfy a support debt owed to the IV-D custodian before the debt owed to the state when the custodian stops receiving a public assistance grant.
- 14 (2) The office of support enforcement may distribute support
  15 payments to the payee under the support order or to another person who
  16 has lawful physical custody of the child or custody with the payee's
  17 consent. The payee may file an application for an adjudicative
  18 proceeding to challenge distribution to such other person. Prior to
  19 distributing support payments to any person other than the payee, the
  20 registry shall:
- (a) Obtain a written statement from the child's physical custodian, under penalty of perjury, that the custodian has lawful custody of the child or custody with the payee's consent;
- (b) Mail to the responsible parent and to the payee at the payee's last known address a copy of the physical custodian's statement and a notice which states that support payments will be sent to the physical custodian; and
- 28 (c) File a copy of the notice with the clerk of the court that 29 entered the original support order.
- 30 (3) If the Washington state support registry distributes a support payment to a person in error, the registry may obtain restitution by means of a set-off against future payments received on behalf of the person receiving the erroneous payment, or may act according to RCW 74.20A.270 as deemed appropriate. Any set-off against future support payments shall be limited to amounts collected on the support debt and ten percent of amounts collected as current support.
- 37 (4) If the Washington state support registry distributes a support
  38 payment to a payee under a support order or to another person who has
  39 lawful physical custody of the child or custody with the payee's

- 1 consent, and the negotiable instrument received for such payment from
- 2 the payer under a child support order is returned for nonsufficient
- 3 funds, the registry shall obtain restitution from the payer under the
- 4 child support order.
- 5 (5) If the Washington state support registry distributes funds
- 6 <u>collected under 42 U.S.C. Sec. 664 to a payee under a support order or</u>
- 7 to another person who has lawful physical custody of the child or
- 8 custody with the payee's consent, and another person filing a joint
- 9 return with the payer owing past due support under a child support
- 10 order takes appropriate action to secure a share of the refund from
- 11 which the withholding has been made, the registry shall obtain
- 12 restitution from the payer under the child support order.

## 13 PART VI. EMPLOYMENT PARTNERSHIP PROGRAM

- 14 **Sec. 19.** RCW 50.63.010 and 1986 c 172 s 1 are each amended to read 15 as follows:
- 16 The legislature finds that the restructuring in the Washington
- 17 economy has created rising public assistance caseloads and declining
- 18 real wages for Washington workers. There is a profound need to develop
- 19 partnership programs between the private and public sectors to create
- 20 new jobs with adequate salaries and promotional opportunities for
- 21 chronically unemployed and underemployed citizens of the state. Most
- 22 public assistance recipients want to become financially independent
- 23 <u>through paid employment.</u> A voluntary program which utilizes public
- 24 wage subsidies and employer matching salaries has provided a beneficial
- 25 financial incentive allowing public assistance recipients transition to
- 26 permanent full-time employment.
- 27 **Sec. 20.** RCW 50.63.020 and 1986 c 172 s 2 are each amended to read
- 28 as follows:
- 29 The employment partnership program is created to develop a series
- 30 of geographically distributed model projects to provide permanent full-
- 31 time employment for low-income and unemployed persons. The program
- 32 shall be ((a cooperative effort between the employment security
- 33 department and)) administered by the department of social and health
- 34 services. The department shall contract for the program through local
- 35 <u>public or private nonprofit organizations</u>. The goals of the program
- 36 are as follows:

- 1 (1) To reduce inefficiencies in administration and provide model 2 coordination of agencies with responsibilities for employment and human 3 service delivery to unemployed persons;
- 4 (2) To create voluntary financial incentives to simultaneously 5 reduce unemployment and welfare caseloads; ((and))
- 6 (3) To provide other state and federal support services to the 7 client population to enable economic independence:
- 8 <u>(4) To improve partnerships between the public and private sectors</u>
  9 <u>designed to move recipients of public assistance into productive</u>
  10 <u>employment; and</u>
- 11 (5) To provide employers with information on federal targeted jobs 12 tax credit and other state and federal tax incentives for participation 13 in the program.
- 14 **Sec. 21.** RCW 50.63.030 and 1986 c 172 s 3 are each amended to read 15 as follows:
- 16 The ((commissioner of employment security and the)) secretary of the department of social and health services shall establish pilot 17 18 projects that enable grants to be used as a wage subsidy. department of social and health services ((is designated as the lead 19 agency for the purpose of complying)) shall comply with applicable 20 federal statutes and regulations((. The department)), and shall seek 21 any waivers from the federal government necessary to operate the 22 23 employment partnership program. The projects shall be available on an 24 individual case-by-case basis or subject to the limitations outlined in 25 RCW 50.63.050 (as recodified by this act) for the start-up or reopening of a plant under worker ownership. The projects shall be subject to 26 the following criteria: 27
- 28 (1) It shall be a voluntary program and no person may have any 29 sanction applied for failure to participate.
- 30 (2) Employment positions established by this chapter shall not be 31 created as the result of, nor result in, any of the following:
- (a) Displacement of current employees, including overtime currentlyworked by these employees;
- 34 (b) The filling of positions that would otherwise be promotional 35 opportunities for current employees;
- 36 (c) The filling of a position, before compliance with applicable 37 personnel procedures or provisions of collective bargaining agreements;

- 1 (d) The filling of a position created by termination, layoff, or 2 reduction in workforce;
- 3 (e) The filling of a work assignment customarily performed by a 4 worker in a job classification within a recognized collective 5 bargaining unit in that specific work site, or the filling of a work 6 assignment in any bargaining unit in which funded positions are vacant 7 or in which regular employees are on layoff;
- 8 (f) A strike, lockout, or other bona fide labor dispute, or 9 violation of any existing collective bargaining agreement between 10 employees and employers;
  - (g) Decertification of any collective bargaining unit.

- 12 (3) Wages shall be paid at the usual and customary rate of 13 comparable jobs <u>and may include a training wage if permitted by</u> 14 <u>applicable federal statutes and regulations</u>;
- 15 (4) A recoupment process shall recover state supplemented wages 16 from an employer when a job does not last six months following the 17 subsidization period for reasons other than the employee voluntarily 18 quitting or being fired for good cause as determined by the 19 ((commissioner of employment security)) local employment partnership 20 council under rules prescribed by the ((commissioner pursuant to 21 chapter 50.20 RCW)) secretary;
- 22 (5) Job placements shall have promotional opportunities or 23 reasonable opportunities for wage increases;
- (6) Other necessary support services such as training, day care, medical insurance, and transportation shall be provided to the extent possible;
- 27 (7) Employers shall provide monetary matching funds of at least 28 fifty percent of total wages;
- 29 (8) Wages paid to participants shall be a minimum of five dollars 30 an hour; and
- (9) The projects shall target the ((hardest to employ)) populations in the priority and for the purposes set forth in RCW 74.25.020, to the extent that necessary support services are available.
- 34 **Sec. 22.** RCW 50.63.040 and 1986 c 172 s 4 are each amended to read 35 as follows:
- An employer, before becoming eligible to fill a position under the employment partnership program, shall certify to the ((department of employment security)) local employment partnership council that the

- 1 employment, offer of employment, or work activity complies with the 2 following conditions:
- 3 (1) The conditions of work are reasonable and not in violation of 4 applicable federal, state, or local safety and health standards;
- 5 (2) The assignments are not in any way related to political, 6 electoral, or partisan activities;
- 7 (3) The employer shall provide industrial insurance coverage as 8 required by Title 51 RCW;
- 9 (4) The employer shall provide unemployment compensation coverage 10 as required by Title 50 RCW;
- 11 (5) The employment partnership program participants hired following 12 the completion of the program shall be provided benefits equal to those 13 provided to other employees including social security coverage, sick 14 leave, the opportunity to join a collective bargaining unit, and 15 medical benefits.
- 16 NEW SECTION. Sec. 23. A local employment partnership council shall be established in each pilot project area to assist the 17 18 department of social and health services in the administration of this 19 chapter and to allow local flexibility in dealing with the particular needs of each pilot project area. Each council shall be primarily 20 responsible for recruiting and encouraging participation of employment 21 providers in the project site. Each council shall be composed of nine 22 23 members who shall be appointed by the county legislative authority of 24 the county in which the pilot project operates. Councilmembers shall be residents of or employers in the pilot project area in which they 25 are appointed and shall serve three-year terms. The council shall have 26 two members who are current or former recipients of the aid to families 27 with dependent children program or food stamp program, two members who 28 29 represent labor, and five members who represent the local business 30 community. In addition, one person representing the local community service office of the department of social and health services, one 31 32 person representing a community action agency or other nonprofit service provider, and one person from a local city or county government 33 34 shall serve as nonvoting members.
- 35 **Sec. 24.** RCW 50.63.060 and 1986 c 172 s 6 are each amended to read as follows:

- 1 Participants shall be considered recipients of aid to families with
- 2 dependent children and remain eligible for medicaid benefits even if
- 3 the participant does not receive a residual grant. Work
- 4 supplementation participants shall be eligible for (1) the thirty-
- 5 dollar plus one-third of earned income exclusion from income, (2) the
- 6 work related expense disregard, and (3) ((the)) any applicable child
- 7 care expense disregard deemed available to recipient of aid in
- 8 computing his or her grant under this chapter, unless prohibited by
- 9 federal law.
- 10 **Sec. 25.** RCW 50.63.090 and 1986 c 172 s 9 are each amended to read
- 11 as follows:
- 12 The department of social and health services shall seek any federal
- 13 funds available for implementation of this chapter, including, but not
- 14 limited to, funds available under Title IV of the federal social
- 15 security act (42 U.S.C. Sec. 601 et seq.) for the ((work incentive
- 16 demonstration program, and the employment search program)) job
- 17 opportunities and basic skills program.
- 18 <u>NEW SECTION.</u> **Sec. 26.** RCW 50.63.010, 50.63.020, 50.63.030,
- 19 50.63.040, 50.63.050, 50.63.060, 50.63.070, 50.63.080, and 50.63.090
- 20 are each recodified as a new chapter in Title 74 RCW.
- 21 <u>NEW SECTION.</u> **Sec. 27.** The department of social and health
- 22 services shall report to the appropriate committees of the house of
- 23 representatives and senate on the implementation of this employment
- 24 partnership program for recipients of aid to families with dependent
- 25 children by October 1, 1995.
- 26 NEW SECTION. Sec. 28. Section 23 of this act shall be codified in
- 27 the new chapter created by section 26 of this act.

## 28 PART VII. IMMUNIZATION

- 29 <u>NEW SECTION.</u> **Sec. 29.** A new section is added to chapter 43.70 RCW
- 30 to read as follows:
- 31 (1) The department, in conjunction with local health jurisdictions,
- 32 shall require each local health jurisdiction to submit an immunization
- 33 assessment and enhancement proposal, consistent with the standards

- 1 established in the public health improvement plan, to provide
- 2 immunization protection to the children of the state to further reduce
- 3 vaccine-preventable diseases.
- 4 (2) These plans shall include, but not be limited to:
- 5 (a) A description of the population groups in the jurisdiction that 6 are in the greatest need of immunizations;
- 7 (b) A description of strategies to use outreach, volunteer, and 8 other local educational resources to enhance immunization rates; and
- 9 (c) A description of the capacity required to accomplish the 10 enhancement proposal.
- 11 (3) This section shall be implemented consistent with available 12 funding.
- 13 (4) The secretary shall report through the public health 14 improvement plan to the health care and fiscal committees of the 15 legislature on the status of the program and progress made toward 16 increasing immunization rates in population groups of greatest need.
- Sec. 30. The legislative budget committee shall 17 NEW SECTION. 18 conduct a program performance audit of the department of health's 19 immunization program and report its findings to the legislature by no later than October 31, 1994. The program performance audit shall 20 include (1) an analysis of the distribution and utilization of vaccines 21 22 health departments and private physicians, (2) 23 identification of destroyed and unused amounts of vaccine, and (3) an 24 evaluation of the department of health's program to increase the rate 25 of vaccination of children two years old and under. The department of health shall allocate \$40,000 or so much thereof as may be necessary 26 from its 1993-95 general fund -- state appropriation to the legislative 27 budget committee for the purposes of the program performance audit 28 29 required by this section.

## 30 PART VIII. CHILD'S RESOURCES

31 **Sec. 31.** RCW 74.12.350 and 1979 c 141 s 354 are each amended to 32 read as follows:

The department of social and health services is hereby authorized to promulgate rules and regulations in conformity with the provisions of Public Law 87-543 to allow all or any portion of a dependent child's earned or other income to be set aside for the identifiable future

- 1 needs of the dependent child which will make possible the realization 2 of the child's maximum potential as an independent and useful citizen.
- 3 The transfer into, or accumulation of, a child's income or
- 4 resources in an irrevocable trust account is hereby allowed. The
- 5 amount allowable is four thousand dollars. The department will provide
- 6 income assistance recipients with clear and simple information on how
- 7 to set up educational accounts, including how to assure that the
- 8 accounts comply with federal law by being adequately earmarked for
- 9 <u>future educational use</u>, and are irrevocable.

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- NEW SECTION. Sec. 32. RCW 74.12.360 and 1993 c 312 s 10 are each repealed.
- NEW SECTION. Sec. 33. A new section is added to chapter 74.12 RCW to read as follows:
- (1) The department shall determine, after consideration of all 14 relevant factors and in consultation with the applicant, the most 15 16 appropriate living situation for applicants under eighteen years of 17 age, unmarried, and either pregnant or having a dependent child in the 18 applicant's care. Appropriate living situations shall include a place of residence maintained by the applicant's parent, legal guardian, or 19 other adult relative as their own home, or other appropriate supportive 20 21 living arrangement supervised by an adult where feasible and consistent 22 with federal regulations under 45 C.F.R. chapter II, section 233.107.
  - (2) An applicant under eighteen years of age who is either pregnant or has a dependent child and is not living in a situation described in subsection (1) of this section shall be presumed to be unable to manage adequately the funds paid on behalf of the dependent child and, unless the teenage custodial parent demonstrates otherwise, shall be subject to the protective payee requirements provided for under RCW 74.12.250 and 74.08.280.
- (3) The department shall consider any statements or opinions by 30 31 either parent of the teen recipient as to an appropriate living 32 situation for the teen, whether in the parental home or other 33 situation. If the parents of the teen head of household applicant for assistance request, they shall be entitled to a hearing in juvenile 34 35 court regarding the fitness and suitability of their home as the top priority choice for the pregnant or parenting teen applicant for 36 37 assistance.

- The parents shall have the opportunity to make a showing, based on the preponderance of the evidence, that the parental home is the most appropriate living situation.
- 4 (4) In cases in which the head of household is under eighteen years 5 of age, unmarried, unemployed, and requests information on adoption, 6 the department shall, as part of the determination of the appropriate 7 living situation, provide information about adoption including referral 8 to community-based organizations for counseling.
- 9 <u>NEW SECTION.</u> **Sec. 34.** A new section is added to chapter 74.04 RCW 10 to read as follows:
- (1) The department shall determine, after consideration of all 11 12 relevant factors and in consultation with the applicant, the most appropriate living situation for applicants under eighteen years of 13 14 age, unmarried, and pregnant who are eligible for general assistance as 15 defined in RCW 74.04.005 (6)(a)(ii)(A). Appropriate living situations shall include a place of residence maintained by the applicant's 16 parent, legal guardian, or other adult relative as their own home, or 17 18 other appropriate supportive living arrangement supervised by an adult 19 where feasible and consistent with federal regulations under 45 C.F.R. chapter II, section 233.107. 20
- (2) An applicant under eighteen years of age who is pregnant and is not living in a situation described in subsection (1) of this section shall be presumed to be unable to manage adequately the funds paid on behalf of the dependent child and, unless the teenage custodial parent demonstrates otherwise, shall be subject to the protective payee requirements provided for under RCW 74.12.250 and 74.08.280.
  - (3) The department shall consider any statements or opinions by either parent of the teen recipient as to an appropriate living situation for the teen, whether in the parental home or other situation. If the parents of the teen head of household applicant for assistance request, they shall be entitled to a hearing in juvenile court regarding the fitness and suitability of their home as the top priority choice for the pregnant or parenting teen applicant for assistance.
- The parents shall have the opportunity to make a showing, based on the preponderance of the evidence, that the parental home is the most appropriate living situation.

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- 1 (4) In cases in which the head of household is under eighteen years
- 2 of age, unmarried, unemployed, and requests information on adoption,
- 3 the department shall, as part of the determination of the appropriate
- 4 living situation, provide information about adoption including referral
- 5 to community-based organizations for counseling.

# 6 PART IX. MISCELLANEOUS

- NEW SECTION. Sec. 35. A new section is added to chapter 74.12 RCW to read as follows:
- 9 The department shall actively develop mechanisms for the income
- 10 assistance program, the medical assistance program, and the community
- 11 services administration to facilitate the enrollment in the federal
- 12 supplemental security income program of disabled persons currently part
- 13 of assistance units receiving aid to families with dependent children
- 14 benefits.
- 15 <u>NEW SECTION.</u> **Sec. 36.** A new section is added to chapter 69.80 RCW
- 16 to read as follows:
- 17 (1) This section may be cited as the "Good Samaritan Food Donation
- 18 Act."
- 19 (2) As used in this section:
- 20 (a) "Apparently fit grocery product" means a grocery product that
- 21 meets all quality and labeling standards imposed by federal, state, and
- 22 local laws and regulations even though the product may not be readily
- 23 marketable due to appearance, age, freshness, grade, size, surplus, or
- 24 other conditions.
- 25 (b) "Apparently wholesome food" means food that meets all quality
- 26 and labeling standards imposed by federal, state, and local laws and
- 27 regulations even though the food may not be readily marketable due to
- 28 appearance, age, freshness, grade, size, surplus, or other conditions.
- 29 (c) "Donate" means to give without requiring anything of monetary
- 30 value from the recipient, except that the term shall include giving by
- 31 a nonprofit organization to another nonprofit organization,
- 32 notwithstanding that the donor organization has charged a nominal fee
- 33 to the donee organization, if the ultimate recipient or user is not
- 34 required to give anything of monetary value.

- 1 (d) "Food" means a raw, cooked, processed, or prepared edible 2 substance, ice, beverage, or ingredient used or intended for use in 3 whole or in part for human consumption.
- (e) "Gleaner" means a person who harvests for free distribution to the needy, or for donation to a nonprofit organization for ultimate distribution to the needy, an agricultural crop that has been donated by the owner.
- 8 (f) "Grocery product" means a nonfood grocery product, including a 9 disposable paper or plastic product, household cleaning product, 10 laundry detergent, cleaning product, or miscellaneous household item.
- 11 (g) "Gross negligence" means voluntary and conscious conduct by a 12 person with knowledge, at the time of the conduct, that the conduct is 13 likely to be harmful to the health or well-being of another person.
- (h) "Intentional misconduct" means conduct by a person with knowledge, at the time of the conduct, that the conduct is harmful to the health or well-being of another person.
- 17 (i) "Nonprofit organization" means an incorporated or 18 unincorporated entity that:
- 19 (i) Is operating for religious, charitable, or educational 20 purposes; and
- (ii) Does not provide net earnings to, or operate in any other manner that inures to the benefit of, any officer, employee, or shareholder of the entity.
  - (j) "Person" means an individual, corporation, partnership, organization, association, or governmental entity, including a retail grocer, wholesaler, hotel, motel, manufacturer, restaurant, caterer, farmer, and nonprofit food distributor or hospital. In the case of a corporation, partnership, organization, association, or governmental entity, the term includes an officer, director, partner, deacon, trustee, councilmember, or other elected or appointed individual responsible for the governance of the entity.
- 32 (3) A person or gleaner is not subject to civil or criminal
  33 liability arising from the nature, age, packaging, or condition of
  34 apparently wholesome food or an apparently fit grocery product that the
  35 person or gleaner donates in good faith to a nonprofit organization for
  36 ultimate distribution to needy individuals, except that this subsection
  37 does not apply to an injury to or death of an ultimate user or
  38 recipient of the food or grocery product that results from an act or

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- 1 omission of the donor constituting gross negligence or intentional 2 misconduct.
- (4) A person who allows the collection or gleaning of donations on 3 4 property owned or occupied by the person by gleaners, or paid or unpaid representatives of a nonprofit organization, for ultimate distribution 5 to needy individuals is not subject to civil or criminal liability that 6 arises due to the injury or death of the gleaner or representative, 7 except that this subsection does not apply to an injury or death that 8 9 results from an act or omission of the person constituting gross 10 negligence or intentional misconduct.
- 11 (5) If some or all of the donated food and grocery products do not 12 meet all quality and labeling standards imposed by federal, state, and 13 local laws and regulations, the person or gleaner who donates the food 14 and grocery products is not subject to civil or criminal liability in 15 accordance with this section if the nonprofit organization that 16 receives the donated food or grocery products:
- 17 (a) Is informed by the donor of the distressed or defective 18 condition of the donated food or grocery products;
- 19 (b) Agrees to recondition the donated food or grocery products to 20 comply with all the quality and labeling standards prior to 21 distribution; and
- (c) Is knowledgeable of the standards to properly recondition the donated food or grocery product.
- 24 (6) This section may not be construed to create liability.
- 25 <u>NEW SECTION.</u> **Sec. 37.** RCW 69.80.030 and 1983 c 241 s 3 are each 26 repealed.
- 27 **Sec. 38.** RCW 69.80.900 and 1983 c 241 s 5 are each amended to read 28 as follows:
- Nothing in this chapter may be construed to create any liability of, or penalty against a donor or distributing organization except as
- 31 provided in ((RCW 69.80.030)) section 36 of this act.
- NEW SECTION. Sec. 39. A new section is added to chapter 74.12 RCW to read as follows:
- By October 1, 1994, the department shall request the governor to seek congressional action on any federal legislation that may be necessary to implement any sections of chapter . . ., Laws of 1994

- 1 (this act). By October 1, 1994, the department shall request the
- 2 governor to seek federal agency action on any federal regulation that
- 3 may require a federal waiver.
- 4 <u>NEW SECTION.</u> **Sec. 40.** If any provision of this act or its
- 5 application to any person or circumstance is held invalid, the
- 6 remainder of the act or the application of the provision to other
- 7 persons or circumstances is not affected.
- 8 NEW SECTION. Sec. 41. If any part of this act is found to be in
- 9 conflict with federal requirements that are a prescribed condition to
- 10 the allocation of federal funds to the state, the conflicting part of
- 11 this act is inoperative solely to the extent of the conflict and with
- 12 respect to the agencies directly affected, and this finding does not
- 13 affect the operation of the remainder of this act in its application to
- 14 the agencies concerned. The rules under this act shall meet federal
- 15 requirements that are a necessary condition to the receipt of federal
- 16 funds by the state.
- 17 <u>NEW SECTION.</u> **Sec. 42.** Section 7 of this act shall take effect
- 18 July 1, 1995.
- 19 <u>NEW SECTION</u>. **Sec. 43.** Part headings as used in this act
- 20 constitute no part of the law.

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