S-2300.1			

SECOND SUBSTITUTE SENATE BILL 5304

State of Washington 53rd Legislature 1993 Regular Session

By Senate Committee on Ways & Means (originally sponsored by Senators Talmadge, Gaspard, Moore, Deccio, Wojahn, Moyer, Snyder, Winsley, Fraser, Haugen, McAuliffe, Drew, Sheldon, Skratek and Pelz)

Read first time 03/08/93.

AN ACT Relating to health care; amending RCW 70.47.010, 70.47.020, 1 2 70.47.030, 70.47.040, 70.47.060, 70.47.080, 70.47.120, 41.05.011, 3 41.05.021, 41.05.050, 41.05.055, 47.64.270, 41.05.065, 41,05.120, 70.05.040, 70.05.050, 4 41.05.140, 19.68.010, 70.05.010, 70.05.030, 5 70.05.070, 70.05.080, 70.05.120, 70.05.130, 70.05.150, 70.08.010, 70.12.030, 70.12.050, 70.46.020, 70.46.060, 70.46.080, 6 70.46.085, 7 70.46.090, 70.46.120, 82.44.110, 82.44.155, 70.170.100, 70.170.110, 8 28B.125.010, 28B.115.080, 70.185.030, 43.70.460, 43.70.470, 82.24.020, 82.24.080, 82.26.020, 82.08.150, 66.24.290, 82.02.030, 82.04.260, 9 82.04.4289, 18.130.160, 18.130.190, 70.41.200, 42.17.2401, 43.20.030, 10 43.20.050, and 43.84.092; adding a new section to chapter 70.47 RCW; 11 adding a new section to chapter 74.09 RCW; adding new sections to 12 chapter 41.05 RCW; adding a new section to chapter 18.130 RCW; adding 13 14 a new section to Title 43 RCW; adding new sections to chapter 70.05 15 RCW; adding new sections to chapter 70.170 RCW; adding new sections to 16 chapter 70.185 RCW; adding new sections to Title 48 RCW; adding new 17 sections to chapter 48.14 RCW; adding a new section to chapter 82.04 RCW; adding new sections to chapter 43.70 RCW; adding a new section to 18 19 Title 70 RCW; adding a new section to chapter 48.22 RCW; adding a new section to chapter 70.41 RCW; adding a new section to chapter 71.12 20 RCW; adding new sections to chapter 18.68 RCW; adding a new section to 21

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- 1 chapter 18.51 RCW; adding a new chapter to Title 48 RCW; adding new
- 2 chapters to Title 43 RCW; creating new sections; recodifying RCW
- 3 70.08.010; repealing RCW 70.05.005, 70.05.020, 70.05.132, 70.05.145,
- 4 70.08.005, 70.08.020, 70.08.030, 70.08.040, 70.08.050, 70.08.060,
- $5 \quad 70.08.070, \quad 70.08.080, \quad 70.08.090, \quad 70.08.100, \quad 70.08.110, \quad 70.08.900,$
- 6 70.12.005, 70.46.030, 70.46.040, 70.46.050, and 82.04.4288; prescribing
- 7 penalties; making appropriations; providing effective dates; and
- 8 declaring an emergency.
- 9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

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2 NEW SECTION. Sec. 101. FINDINGS. The legislature finds that our health and financial security are jeopardized by our ever increasing 3 4 demand for medical care and by current medical insurance and medical 5 system practices. Medical system practices help to encourage public demand for unneeded, ineffective, and sometimes dangerous medical 6 treatments. They often result in unaffordable cost increases that far 8 exceed ordinary inflation for essential care. Current total medical 9 and health care expenditure rates should be sufficient to provide access to essential health and medical care interventions to all within 10 a reformed, efficient system. 11

Although many have more medical treatment and insurance than they need, the legislature finds that too many of our state's residents are without any medical insurance, that each year many individuals and families are forced into poverty because of serious illness, and that many must leave gainful employment to be eligible for publicly funded medical services. Additionally, thousands of citizens are at risk of losing adequate medical insurance, have had insurance canceled recently, or cannot afford to renew existing coverage.

The legislature finds that businesses can no longer afford to pay for medical insurance and remain competitive in a global economy, and that individuals, the poor, and small businesses bear an inequitable medical insurance burden.

The legislature finds that uncontrolled demand and expenditures for medical care are eroding the ability of families, businesses, communities, and governments to invest in other enterprises that promote health, maintain independence, and ensure continued economic welfare. Housing, nutrition, education, and the environment are all diminished as we invest ever increasing shares of wealth in medical treatments.

The legislature finds that while immediate steps must be taken to alleviate the medical and health care cost and access crisis, a longterm plan of reform is also needed.

NEW SECTION. Sec. 102. LEGISLATIVE INTENT AND GOALS. (1) The legislature intends that state government policy stabilize medical and

- 1 health care costs, assure access to essential services for all 2 residents, improve the public's health, and ensure that unwarranted 3 medical care cost increases do not undermine the viability of
- 4 nonmedical care businesses.

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- (2) The legislature intends that:
- 6 (a) Total medical care costs be stabilized and kept within rates of 7 increase similar to the rates of general economic inflation within a 8 publicly regulated, private marketplace that preserves personal choice 9 of licensed health care provider;
- 10 (b) State residents be enrolled in the certified health plan of 11 their choice that meets state standards regarding affordability, 12 accessibility, cost-effectiveness, and comprehensiveness;
- (c) Individuals and businesses have the option to purchase any health or medical services they may choose in addition to those contained in any benefit package determined by the state to be essential, so long as such supplemental services are purchased from certified health plans or purchased directly from health care providers;
- (d) All state residents, businesses, employees, and government participate in payment for health services, with total costs to individuals on a sliding scale based on income to encourage efficient and appropriate utilization of services and to protect individuals from impoverishment because of health care costs; and
- (e) These goals be accomplished within a reformed system using all licensed private service providers and facilities in a way that allows consumers to choose among competing plans and providers operating within budget limits and other regulations that promote the public good.
- 29 (3) Accordingly, the legislature intends that chapter . . ., Laws 30 of 1993 (this act) provide both early implementation measures and a 31 long-term plan and process for reform.

PART II. EARLY IMPLEMENTATION MEASURES

NEW SECTION. Sec. 201. INTENT. The legislature intends that the provisions within sections 202 through 283 of this act be implemented as soon as possible to promote the proliferation of managed health care, to foster the collection of needed health care data, to expand access to basic health insurance using established programs, and to

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- 1 make other immediate improvements in the health care system that are
- 2 consistent with the goals of long-term care reform.

3 A. BASIC HEALTH PLAN EXPANSION

4 <u>NEW SECTION.</u> **Sec. 202.** A new section is added to chapter 70.47 5 RCW to read as follows:

The powers, duties, and functions of the Washington basic health plan are hereby transferred to the Washington state health care authority. All references to the administrator of the Washington basic health plan in the Revised Code of Washington shall be construed to mean the administrator of the Washington state health care authority.

NEW SECTION. Sec. 203. All reports, documents, surveys, books, 11 records, files, papers, or written material in the possession of the 12 13 Washington basic health plan shall be delivered to the custody of the 14 Washington state health care authority. All cabinets, furniture, 15 office equipment, motor vehicles, and other tangible property used by 16 the Washington basic health plan shall be made available to the Washington state health care authority. All funds, credits, or other 17 assets held by the Washington basic health plan shall be assigned to 18 19 the Washington state health care authority.

Any appropriations made to the Washington basic health plan shall, on the effective date of this section, be transferred and credited to the Washington state health care authority. At no time may those funds in the basic health plan trust account, any funds appropriated for the subsidy of any enrollees, or any premium payments or other sums made or received on behalf of any enrollees in the basic health plan be commingled with any appropriated funds designated or intended for the purposes of providing health care coverage to any state or other public employees.

Whenever any question arises as to the transfer of any personnel, funds, books, documents, records, papers, files, equipment, or other tangible property used or held in the exercise of the powers and the performance of the duties and functions transferred, the director of financial management shall make a determination as to the proper allocation and certify the same to the state agencies concerned.

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- Sec. 204. All employees of the Washington basic 1 NEW SECTION. health plan are transferred to the jurisdiction of the Washington state 2 3 health care authority. All employees classified under chapter 41.06 4 RCW, the state civil service law, are assigned to the Washington state 5 health care authority to perform their usual duties upon the same terms as formerly, without any loss of rights, subject to any action that may 6 7 be appropriate thereafter in accordance with the laws and rules 8 governing state civil service.
- 9 <u>NEW SECTION.</u> **Sec. 205.** All rules and all pending business before 10 the Washington basic health plan shall be continued and acted upon by 11 the Washington state health care authority. All existing contracts and 12 obligations shall remain in full force and shall be performed by the 13 Washington state health care authority.
- NEW SECTION. Sec. 206. The transfer of the powers, duties, functions, and personnel of the Washington basic health plan shall not affect the validity of any act performed prior to the effective date of this section.
- NEW SECTION. Sec. 207. If apportionments of budgeted funds are required because of the transfers directed by sections 202 through 206 of this act, the director of financial management shall certify the apportionments to the agencies affected, the state auditor, and the state treasurer. Each of these shall make the appropriate transfer and adjustments in funds and appropriation accounts and equipment records in accordance with the certification.
- NEW SECTION. Sec. 208. Nothing contained in sections 202 through 207 of this act may be construed to alter any existing collective 207 bargaining unit or the provisions of any existing collective bargaining 208 agreement until the agreement has expired or until the bargaining unit 209 has been modified by action of the personnel board as provided by law.
- 30 **Sec. 209.** RCW 70.47.010 and 1987 1st ex.s. c 5 s 3 are each 31 amended to read as follows:
 - (1) The legislature finds that:

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(a) A significant percentage of the population of this state does not have reasonably available insurance or other coverage of the costs of necessary basic health care services;

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- (b) This lack of basic health care coverage is detrimental to the health of the individuals lacking coverage and to the public welfare, and results in substantial expenditures for emergency and remedial health care, often at the expense of health care providers, health care facilities, and all purchasers of health care, including the state; and
- (c) The use of managed health care systems has significant potential to reduce the growth of health care costs incurred by the people of this state generally, and by low-income pregnant women who are an especially vulnerable population, along with their children, and who need greater access to managed health care.
- (2) The purpose of this chapter is to provide necessary basic health care services in an appropriate setting to working persons and others who lack coverage, at a cost to these persons that does not create barriers to the utilization of necessary health care services. To that end, this chapter establishes a program to be made available to those residents under sixty-five years of age not otherwise eligible for medicare or medicaid with gross family income at or below ((two)) three hundred percent of the federal poverty guidelines who share in the cost of receiving basic health care services from a managed health care system.
- (3) It is not the intent of this chapter to provide health care services for those persons who are presently covered to their satisfaction through private employer-based health plans, nor to replace satisfactory employer-based health plans. Further, it is the intent of the legislature to expand, wherever possible, the availability of private health care coverage and to discourage the decline of employer-based coverage by offering a cost-effective plan for those who may not be able to afford privately available coverage that may be purchased by employers at its full cost for employees whose incomes exceed three hundred percent of the federal poverty level.
- (4) ((The program authorized under this chapter is strictly limited in respect to the total number of individuals who may be allowed to participate and the specific areas within the state where it may be established. All such restrictions or limitations shall remain in full force and effect until quantifiable evidence based upon the actual operation of the program, including detailed cost benefit analysis, has

- 1 been presented to the legislature and the legislature, by specific act
- 2 at that time, may then modify such limitations)) (a) It is the purpose
- 3 of this chapter to acknowledge the initial success of this program that
- 4 <u>has (i) assisted thousands of families in their search for affordable</u>
- 5 <u>health care; (ii) demonstrated that low-income uninsured families are</u>
- 6 willing to pay for their own health care coverage to the extent of
- 7 their ability to pay; and (iii) proved that local health care providers
- 8 are willing to enter into a public/private partnership as they
- 9 configure their own professional and business relationships into a
- 10 <u>managed care system.</u>
- 11 (b) As a consequence, the legislature intends to make the program
- 12 <u>available to individuals in the state with incomes above three hundred</u>
- 13 percent of the federal poverty level who have no health insurance
- 14 offering a greater level of coverage than the basic health plan benefit
- 15 package, and who collectively or individually wish to exercise the
- 16 opportunity to purchase health care coverage through the program if it
- 17 <u>is done at no cost to the state. It is also the intent of the</u>
- 18 <u>legislature</u> to allow employers and other financial sponsors to
- 19 <u>financially assist such individuals to purchase health care through the</u>
- 20 program, so long as exercising this system does not result in a lower
- 21 standard of coverage for employees.
- 22 <u>(c) The legislature directs that the basic health plan</u>
- 23 administrator identify enrollees who are eligible for medicaid and
- 24 assist these individuals in applying for and receiving medicaid.
- 25 **Sec. 210.** RCW 70.47.020 and 1987 1st ex.s. c 5 s 4 are each
- 26 amended to read as follows:
- 27 As used in this chapter:
- 28 (1) "Washington basic health plan" or "plan" means the system of
- 29 enrollment and payment on a prepaid capitated basis for basic health
- 30 care services, administered by the plan administrator through
- 31 participating managed health care systems, created by this chapter.
- 32 (2) "Administrator" means the Washington basic health plan
- 33 administrator, who also holds the position of administrator of the
- 34 Washington state health care authority.
- 35 (3) "Managed health care system" means any health care
- 36 organization, including health care providers, insurers, health care
- 37 service contractors, health maintenance organizations, or any
- 38 combination thereof, that provides directly or by contract basic health

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care services, as defined by the administrator and rendered by duly licensed providers, on a prepaid capitated basis to a defined patient population enrolled in the plan and in the managed health care system.

- (4) "Enrollee" means an individual, or an individual plus the individual's spouse and/or dependent children, all under the age of sixty-five and not otherwise eligible for medicare or medicaid, who resides in an area of the state served by a managed health care system participating in the plan, ((whose gross family income at the time of enrollment does not exceed twice the federal poverty level as adjusted for family size and determined annually by the federal department of health and human services)) who is not a full-time employee or who does not have health insurance equal to or more comprehensive than that offered by the Washington basic health plan, and who chooses to obtain basic health care coverage from a particular managed health care system in return for periodic payments to the plan. Nonsubsidized enrollees shall be considered enrollees unless otherwise specified. The exclusion of full-time employees by this subsection does not apply to persons who are enrollees on the effective date of this section.
- 19 (5) "Nonsubsidized enrollee" means an enrollee for whom the premium
 20 for participation in the plan is paid by the individual, their
 21 employer, or other financial sponsor, who does not have health
 22 insurance equal to or more comprehensive than that offered by the
 23 Washington basic health plan, and who shall not be eligible for any
 24 subsidy from the plan.
 - (6) "Subsidy" means the difference between the amount of periodic payment the administrator makes, from funds appropriated from the basic health plan trust account, to a managed health care system on behalf of an enrollee plus the administrative cost to the plan of providing the plan to that enrollee, and the amount determined to be the enrollee's responsibility under RCW 70.47.060(2).
- ((\(\frac{(+(+)}{6})\)) (7) "Premium" means a periodic payment, based upon gross family income and determined under RCW 70.47.060(2), which an enrollee, their employer or other financial sponsor makes to the plan as consideration for enrollment in the plan.
- $((\frac{7}{1}))$ (8) "Rate" means the per capita amount, negotiated by the administrator with and paid to a participating managed health care system, that is based upon the enrollment of enrollees in the plan and in that system.

- 1 **Sec. 211.** RCW 70.47.030 and 1992 c 232 s 907 are each amended to 2 read as follows:
- (1) The basic health plan trust account is hereby established in the state treasury. ((All)) Any nongeneral fund-state funds collected for this program shall be deposited in the basic health plan trust account and may be expended without further appropriation. Moneys in the account shall be used exclusively for the purposes of this chapter,
- 8 including payments to participating managed health care systems on
- 9 behalf of enrollees in the plan and payment of costs of administering
- 10 the plan. After July 1, 1993, the administrator shall not expend or
- 11 encumber for an ensuing fiscal period amounts exceeding ((ninety-five))
- 12 <u>ninety-seven</u> percent of the amount anticipated to be spent for
- 13 purchased services during the fiscal year.
- 14 (2) The basic health plan subscription account is created in the
- 15 <u>custody of the state treasurer</u>. All receipts from amounts due under
- 16 RCW 70.47.060(10) (a) and (b) shall be deposited into the account.
- 17 Funds in the account shall be used exclusively for the purposes of this
- 18 chapter, including payments to participating managed health care
- 19 systems on behalf of enrollees in the plan and payment of costs of
- 20 administrating the plan. The account is subject to allotment
- 21 procedures under chapter 43.88 RCW, but no appropriation is required
- 22 <u>for expenditures.</u>
- 23 (3) The administrator shall take every precaution to see that none
- 24 of the funds in the separate accounts created in this section or that
- 25 any premiums paid either by subsidized or nonsubsidized enrollees are
- 26 commingled in any way, except that the administrator may combine funds
- 27 <u>designated for administration of the plan into a single administrative</u>
- 28 account.
- 29 **Sec. 212.** RCW 70.47.040 and 1987 1st ex.s. c 5 s 6 are each
- 30 amended to read as follows:
- 31 (1) The Washington basic health plan is created as ((an independent
- 32 agency of the state)) a program within the Washington state health care
- 33 <u>authority</u>. The administrative head and appointing authority of the
- 34 plan shall be the administrator ((who shall be appointed by the
- 35 governor, with the consent of the senate, and shall serve at the
- 36 pleasure of the governor. The salary for this office shall be set by
- 37 the governor pursuant to RCW 43.03.040)) of the Washington state health
- 38 care authority. The administrator shall appoint a medical director.

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- 1 The ((administrator,)) medical director((,)) and up to five other 2 employees of the plan shall be exempt from the civil service law, 3 chapter 41.06 RCW.
- 4 (2) The administrator shall employ such other staff as are 5 necessary to fulfill the responsibilities and duties the administrator, such staff to be subject to the civil service law, 6 7 chapter 41.06 RCW. In addition, the administrator may contract with 8 third parties for services necessary to carry out its activities where 9 this will promote economy, avoid duplication of effort, and make best 10 use of available expertise. Any such contractor or consultant shall be prohibited from releasing, publishing, or otherwise using any 11 information made available to it under its contractual responsibility 12 13 without specific permission of the plan. The administrator may call upon other agencies of the state to provide available information as 14 necessary to assist the administrator in meeting its responsibilities 15 16 under this chapter, which information shall be supplied as promptly as 17 circumstances permit.
 - (3) The administrator may appoint such technical or advisory committees as he or she deems necessary. The administrator shall appoint a standing technical advisory committee that is representative of health care professionals, health care providers, and those directly involved in the purchase, provision, or delivery of health care services, as well as consumers and those knowledgeable of the ethical issues involved with health care public policy. Individuals appointed to any technical or other advisory committee shall serve without compensation for their services as members, but may be reimbursed for their travel expenses pursuant to RCW 43.03.050 and 43.03.060.
- (4) The administrator may apply for, receive, and accept grants, gifts, and other payments, including property and service, from any governmental or other public or private entity or person, and may make arrangements as to the use of these receipts, including the undertaking of special studies and other projects relating to health care costs and access to health care.
 - (5) ((In the design, organization, and administration of the plan under this chapter, the administrator shall consider the report of the Washington health care project commission established under chapter 303, Laws of 1986. Nothing in this chapter requires the administrator to follow any specific recommendation contained in that report except as it may also be included in this chapter or other law)) Whenever

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- 1 feasible, the administrator shall reduce the administrative cost of
- 2 operating the program by adopting joint policies or procedures
- 3 applicable to both the basic health plan and employee health plans.

4 **Sec. 213.** RCW 70.47.060 and 1992 c 232 s 908 are each amended to 5 read as follows:

The administrator has the following powers and duties:

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- 7 (1) To design and from time to time revise a schedule of covered basic health care services, including physician services, inpatient and 8 9 outpatient hospital services, prescription drugs and medications, and other services that may be necessary for basic health care, which 10 11 enrollees in any participating managed health care system under the 12 Washington basic health plan shall be entitled to receive in return for premium payments to the plan. The schedule of services shall emphasize 13 14 proven preventive and primary health care and shall include all services necessary for prenatal, postnatal, and well-child care. 15 16 ((However, for the period ending June 30, 1993,)) With respect to coverage for groups of subsidized enrollees, the administrator shall 17 18 not contract for prenatal or postnatal services that are provided under 19 the medical assistance program under chapter 74.09 RCW except to the extent that such services are necessary over not more than a one-month 20 period in order to maintain continuity of care after diagnosis of 21 22 pregnancy by the managed care provider, or except to provide any such 23 services associated with pregnancies diagnosed by the managed care 24 provider before July 1, 1992. The schedule of services shall also 25 include a separate schedule of basic health care services for children, eighteen years of age and younger, for those enrollees who choose to 26 27 secure basic coverage through the plan only for their dependent In designing and revising the schedule of services, the 28 children. 29 administrator shall consider the guidelines for assessing health services under the mandated benefits act of 1984, RCW 48.42.080, and 30 such other factors as the administrator deems appropriate. 31
 - (2) To design and implement a structure of periodic premiums due the administrator from enrollees that is based upon gross family income, giving appropriate consideration to family size as well as the ages of all family members. The enrollment of children shall not require the enrollment of their parent or parents who are eligible for the plan.

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- (a) An employer or other financial sponsor may, with the approval of the administrator, pay the premium on behalf of any unsubsidized enrollee, by arrangement with the enrollee and through a mechanism acceptable to the administrator, but in no case shall the contribution made on behalf of the enrollee exceed eighty percent of total premiums due from the enrollee.
 - (b) Premiums due from nonsubsidized enrollees, who are not otherwise eligible to be enrollees, shall be in an amount equal to the cost charged by the managed health care system provider to the state for the plan plus the administrative cost of providing the plan to those enrollees.

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- 12 (3) To design and implement a structure of nominal copayments due 13 a managed health care system from enrollees. The structure shall 14 discourage inappropriate enrollee utilization of health care services, 15 but shall not be so costly to enrollees as to constitute a barrier to 16 appropriate utilization of necessary health care services.
 - (4) ((To design and implement, in concert with a sufficient number of potential providers in a discrete area, an enrollee financial participation structure, separate from that otherwise established under this chapter, that has the following characteristics:
- 21 (a) Nominal premiums that are based upon ability to pay, but not 22 set at a level that would discourage enrollment;
 - (b) A modified fee-for-services payment schedule for providers;
 - (c) Coinsurance rates that are established based on specific service and procedure costs and the enrollee's ability to pay for the care. However, coinsurance rates for families with incomes below one hundred twenty percent of the federal poverty level shall be nominal. No coinsurance shall be required for specific proven prevention programs, such as prenatal care. The coinsurance rate levels shall not have a measurable negative effect upon the enrollee's health status; and
 - (d) A case management system that fosters a provider enrollee relationship whereby, in an effort to control cost, maintain or improve the health status of the enrollee, and maximize patient involvement in her or his health care decision making process, every effort is made by the provider to inform the enrollee of the cost of the specific services and procedures and related health benefits.
- The potential financial liability of the plan to any such providers
 shall not exceed in the aggregate an amount greater than that which

might otherwise have been incurred by the plan on the basis of the number of enrollees multiplied by the average of the prepaid capitated rates negotiated with participating managed health care systems under RCW 70.47.100 and reduced by any sums charged enrollees on the basis of the coinsurance rates that are established under this subsection.

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- (5))) To limit enrollment of persons who qualify for subsidies so as to prevent an overexpenditure of appropriations for such purposes. Whenever the administrator finds that there is danger of such an overexpenditure, the administrator shall close enrollment until the administrator finds the danger no longer exists.
- ((+6+)) (5) To limit the payment of a subsidy to an enrollee, as defined in RCW 70.47.020, whose gross family income at the time of enrollment does not exceed that percentage of the federal poverty level adjusted for family size and determined annually by the federal department of health and human services, established in the biennial appropriations act.
- 17 <u>(6)</u> To adopt a schedule for the orderly development of the delivery 18 of services and availability of the plan to residents of the state, 19 subject to the limitations contained in RCW 70.47.080.
 - In the selection of any area of the state for the initial operation of the plan, the administrator shall take into account the levels and rates of unemployment in different areas of the state, the need to provide basic health care coverage to a population reasonably representative of the portion of the state's population that lacks such coverage, and the need for geographic, demographic, and economic diversity.
 - ((Before July 1, 1988, the administrator shall endeavor to secure participation contracts with managed health care systems in discrete geographic areas within at least five congressional districts.))
 - (7) To solicit and accept applications from managed health care systems, as defined in this chapter, for inclusion as eligible basic health care providers under the plan. The administrator shall endeavor to assure that covered basic health care services are available to any enrollee of the plan from among a selection of two or more participating managed health care systems. In adopting any rules or procedures applicable to managed health care systems and in its dealings with such systems, the administrator shall consider and make suitable allowance for the need for health care services and the

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differences in local availability of health care resources, along with other resources, within and among the several areas of the state.

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- (8) To receive periodic premiums from enrollees, deposit them in the basic health plan operating account, keep records of enrollee status, and authorize periodic payments to managed health care systems on the basis of the number of enrollees participating in the respective managed health care systems.
- 8 (9) To accept applications from individuals residing in areas 9 served by the plan, on behalf of themselves and their spouses and 10 dependent children, for enrollment in the Washington basic health plan, to establish appropriate minimum-enrollment periods for enrollees as 11 may be necessary, and to determine, upon application and at least 12 13 annually thereafter, or at the request of any enrollee, eligibility due to current gross family income for sliding scale premiums. An enrollee 14 15 who remains current in payment of the sliding-scale premium, as 16 determined under subsection (2) of this section, and whose gross family 17 income has risen above ((twice)) that percentage of the federal poverty level established in the current biennial appropriations act, may 18 19 continue enrollment ((unless and until the enrollee's gross family 20 income has remained above twice the poverty level for six consecutive months,)) by making payment at the unsubsidized rate required for the 21 22 managed health care system in which he or she may be enrolled plus the administrative cost of providing the plan to that enrollee. No subsidy 23 24 may be paid with respect to any enrollee whose current gross family 25 income exceeds ((twice)) that percentage of the federal poverty level 26 established in the current biennial appropriations act or, subject to RCW 70.47.110, who is a recipient of medical assistance or medical care 27 services under chapter 74.09 RCW. If a number of enrollees drop their 28 29 enrollment for no apparent good cause, the administrator may establish 30 appropriate rules or requirements that are applicable to such 31 individuals before they will be allowed to re-enroll in the plan.
 - (10)(a) To accept applications from business owners on behalf of themselves and their employees, spouses, and dependent children who reside in an area served by the plan. The administrator may require all or the substantial majority of the eligible employees of such businesses to enroll in the plan and establish those procedures necessary to facilitate the orderly enrollment of groups in the plan and into a managed health care system. For the purposes of this subsection, an employee means an individual who works for the employer.

Enrollment under this subsection shall be limited to those not 1 otherwise eligible for medicare or medicaid, whose gross family income 2 is greater than that established for subsidized enrollees, who wish to 3 4 enroll in the plan at no cost to the state and choose to obtain the basic health care coverage and services from a managed health care 5 system participating in the plan. The administrator shall adjust the 6 7 amount determined to be due on behalf of or from all such enrollees 8 whenever the amount negotiated by the administrator with the 9 participating managed health care system or systems is modified or the administrative cost of providing the plan to such enrollees changes. 10 No enrollee of a business group enrolled according to this subsection 11 shall be eligible for any subsidy from the plan and at no time shall 12 the administrator allow the credit of the state or funds from the trust 13 account to be used or extended on their behalf. 14

(b) To accept applications from individuals residing in areas serviced by the plan, on behalf of themselves and their spouses and dependent children, under sixty-five years of age and not otherwise eligible for medicare or medicaid, whose gross family income at the time of enrollment exceeds that established for subsidized enrollees, who wish to enroll in the plan at no cost to the state and choose to obtain the basic health care coverage and services from a managed health care system participating in the plan. Any such nonsubsidized enrollees must pay the amount negotiated by the administrator with the participating managed health care system and the administrative cost of providing the plan to such nonsubsidized enrollees and shall not be eligible for any subsidy from the plan.

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(11) To determine the rate to be paid to each participating managed health care system in return for the provision of covered basic health care services to enrollees in the system. ((Although the schedule of covered basic health care services will be the same for similar enrollees,)) The rates negotiated with participating managed health care systems may vary among the systems. In negotiating rates with participating systems, the administrator shall consider characteristics of the populations served by the respective systems, economic circumstances of the local area, the need to conserve the resources of the basic health plan trust account, and other factors the administrator finds relevant.

 $((\frac{11}{11}))$ (12) To monitor the provision of covered services to enrollees by participating managed health care systems in order to

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- 1 assure enrollee access to good quality basic health care, to require
- 2 periodic data reports concerning the utilization of health care
- 3 services rendered to enrollees in order to provide adequate information
- 4 for evaluation, and to inspect the books and records of participating
- 5 managed health care systems to assure compliance with the purposes of
- 6 this chapter. In requiring reports from participating managed health
- 7 care systems, including data on services rendered enrollees, the
- 8 administrator shall endeavor to minimize costs, both to the managed
- 9 health care systems and to the administrator. The administrator shall
- 10 coordinate any such reporting requirements with other state agencies,
- 11 such as the insurance commissioner and the department of health, to
- 12 minimize duplication of effort.
- $((\frac{12}{12}))$ To monitor the access that state residents have to
- 14 adequate and necessary health care services, determine the extent of
- 15 any unmet needs for such services or lack of access that may exist from
- 16 time to time, and make such reports and recommendations to the
- 17 legislature as the administrator deems appropriate.
- 18 $((\frac{13}{13}))$ To evaluate the effects this chapter has on private
- 19 employer-based health care coverage and to take appropriate measures
- 20 consistent with state and federal statutes that will discourage the
- 21 reduction of such coverage in the state.
- (((14))) To develop a program of proven preventive health
- 23 measures and to integrate it into the plan wherever possible and
- 24 consistent with this chapter.
- $((\frac{15}{1}))$ (16) To provide, consistent with available resources,
- 26 technical assistance for rural health activities that endeavor to
- 27 develop needed health care services in rural parts of the state.
- 28 **Sec. 214.** RCW 70.47.080 and 1987 1st ex.s. c 5 s 10 are each
- 29 amended to read as follows:
- 30 On and after July 1, 1988, the administrator shall accept for
- 31 enrollment applicants eligible to receive covered basic health care
- 32 services from the respective managed health care systems which are then
- 33 participating in the plan. ((The administrator shall not allow the
- 34 total enrollment of those eligible for subsidies to exceed thirty
- 35 thousand.))
- 36 Thereafter, total enrollment of those eliqible for subsidies during
- 37 <u>any biennium</u> shall not exceed the number established by the legislature
- 38 in any act appropriating funds to the plan, and total subsidized

enrollment shall not result in expenditures that exceed the total
amount that has been made available by the legislature in any act
appropriating funds to the plan. The legislature shall establish
income limits expressed as a percentage of the federal poverty level,
for subsidized enrollees in the omnibus appropriations act to ensure

the orderly development of the plan.

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in RCW 70.47.020(5).

- ((Before July 1, 1988, the administrator shall endeavor to secure participation contracts from managed health care systems in discrete geographic areas within at least five congressional districts of the state and in such manner as to allow residents of both urban and rural areas access to enrollment in the plan. The administrator shall make a special effort to secure agreements with health care providers in one such area that meets the requirements set forth in RCW 70.47.060(4).))

 The administrator shall at all times closely monitor growth patterns of enrollment so as not to exceed that consistent with the orderly development of the plan as a whole, in any area of the state or in any participating managed health care system. The annual or biennial enrollment limitations derived from operation of the plan
- 21 **Sec. 215.** RCW 70.47.120 and 1987 1st ex.s. c 5 s 14 are each 22 amended to read as follows:

under this section do not apply to nonsubsidized enrollees as defined

- In addition to the powers and duties specified in RCW 70.47.040 and 70.47.060, the administrator has the power to enter into contracts for the following functions and services:
- (1) With public or private agencies, to assist the administrator in her or his duties to design or revise the schedule of covered basic health care services, and/or to monitor or evaluate the performance of participating managed health care systems.
 - (2) With public or private agencies, to provide technical or professional assistance to health care providers, particularly public or private nonprofit organizations and providers serving rural areas, who show serious intent and apparent capability to participate in the plan as managed health care systems.
- 35 (3) With public or private agencies, including health care service 36 contractors registered under RCW 48.44.015, and doing business in the 37 state, for marketing and administrative services in connection with 38 participation of managed health care systems, enrollment of enrollees,

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- 1 billing and collection services to the administrator, and other
- 2 administrative functions ordinarily performed by health care service
- 3 contractors, other than insurance except that the administrator may
- 4 arrange for the purchase of reinsurance, or self-insure for
- 5 reinsurance, on behalf of its participating managed health care
- 6 systems. Any activities of a health care service contractor pursuant
- 7 to a contract with the administrator under this section shall be exempt
- 8 from the provisions and requirements of Title 48 RCW.
- 9 <u>NEW SECTION.</u> **Sec. 216.** A new section is added to chapter 74.09
- 10 RCW to read as follows:
- 11 FEDERAL WAIVER FOR STATE MEDICAID PROGRAM. (1) The department
- 12 shall negotiate with the United States congress and the federal
- 13 department of health and human services to obtain a waiver of
- 14 provisions of the medicaid statute, Title XIX of the federal social
- 15 security act to require medicaid-eligible individuals to:
- 16 (a) Enroll in the state basic health plan and receive the benefits
- 17 offered to basic health plan enrollees; and
- 18 (b) Participate financially in purchasing health care benefits
- 19 through such means as premium sharing, copayments, and deductibles
- 20 provided that such contributions will be implemented in a manner to
- 21 encourage the appropriate use of effective medical care services and do
- 22 not serve as a barrier to receiving necessary medical care services.
- 23 (2) The department shall report to the appropriate policy and
- 24 fiscal standing committees of the senate and house of representatives
- 25 by October 31, 1994, on the progress of such negotiations.

26 B. EXPANDED MANAGED CARE FOR STATE EMPLOYEES

- 27 **Sec. 217.** RCW 41.05.011 and 1990 c 222 s 2 are each amended to
- 28 read as follows:
- 29 Unless the context clearly requires otherwise, the definitions in
- 30 this section shall apply throughout this chapter.
- 31 (1) "Administrator" means the administrator of the authority.
- 32 (2) "State purchased health care" or "health care" means medical
- 33 and health care, pharmaceuticals, and medical equipment purchased with
- 34 state and federal funds by the department of social and health
- 35 services, the department of health, the basic health plan, the state
- 36 health care authority, the department of labor and industries, the

1 department of corrections, the department of veterans affairs, and 2 local school districts.

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- (3) "Authority" means the Washington state health care authority.
- 4 (4) "Insuring entity" means an insurance carrier as defined in 5 chapter 48.21 or 48.22 RCW, a health care service contractor as defined 6 in chapter 48.44 RCW, or a health maintenance organization as defined 7 in chapter 48.46 RCW.
 - (5) "Flexible benefit plan" means a benefit plan that allows employees to choose the level of health care coverage provided and the amount of employee contributions from among a range of choices offered by the authority.
- (6) "Employee" includes all full-time and career seasonal employees 12 13 of the state, whether or not covered by civil service; all employees of 14 school districts; elected and appointed officials of the executive 15 branch of government, including full-time members of 16 commissions, or committees; and includes any or all part-time and 17 temporary employees under the terms and conditions established under this chapter by the authority; justices of the supreme court and judges 18 19 of the court of appeals and the superior courts; and members of the 20 state legislature or of the legislative authority of any county, city, or town who are elected to office after February 20, 1970. "Employee" 21 also includes employees of a county, municipality, or other political 22 subdivision of the state if the legislative authority of the county, 23 24 municipality, or other political subdivision of the state seeks and 25 receives the approval of the authority to provide any of its insurance 26 programs by contract with the authority, as provided in RCW 41.04.205((, and employees of a school district if the board of 27 directors of the school district seeks and receives the approval of the 28 29 authority to provide any of its insurance programs by contract with the 30 authority as provided in RCW 28A.400.350)).
- 31 (7) "Board" means the ((state)) public employees' benefits board 32 established under RCW 41.05.055.
 - (8) "Organized delivery system" means an integrated system of insurance-financing functions and delivery system functions, using a defined network of providers who agree to abide by the system's practices, reimbursement levels including cost sharing, quality improvement methods, and other requirements and incentives intended to maximize access to needed health services while providing appropriate services cost-effectively. An organized delivery system would assume

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- 1 financial risk, as well as the responsibility for ensuring acceptable
- 2 standards of care. On July 1, 1997, "organized delivery system" under
- 3 this chapter means "certified health plan" under section 319 of this
- 4 act.
- 5 **Sec. 218.** RCW 41.05.021 and 1990 c 222 s 3 are each amended to 6 read as follows:
- 7 (1) The Washington state health care authority is created within
- 8 the executive branch. The authority shall have an administrator
- 9 appointed by the governor, with the consent of the senate. The
- 10 administrator shall serve at the pleasure of the governor. The
- 11 administrator may employ up to seven staff members, who shall be exempt
- 12 from chapter 41.06 RCW, and any additional staff members as are
- 13 necessary to administer this chapter. The primary duties of the
- 14 authority shall be to administer state employees' insurance benefits
- 15 ((and to)), study state-purchased health care programs in order to
- 16 maximize cost containment in these programs while ensuring access to
- 17 quality health care, and implement state initiatives, joint purchasing
- 18 strategies, and techniques for efficient administration that have
- 19 potential application to all state-purchased health services. The
- 20 authority's duties include, but are not limited to, the following:
- 21 $((\frac{1}{1}))$ (a) To administer a health care benefit program for
- 22 employees as specifically authorized in RCW 41.05.065 and in accordance
- 23 with the methods described in RCW 41.05.075, 41.05.140, and other
- 24 provisions of this chapter;
- 25 $((\frac{2}{2}))$ To analyze state-purchased health care programs and to
- 26 explore options for cost containment and delivery alternatives for
- 27 those programs that are consistent with the purposes of those programs,
- 28 including, but not limited to:
- $((\frac{a}{a}))$ (i) Creation of economic incentives for the persons for
- 30 whom the state purchases health care to appropriately utilize and
- 31 purchase health care services, including the development of flexible
- 32 benefit plans to offset increases in individual financial
- 33 responsibility;
- 34 (((b))) <u>(ii)</u> Utilization of provider arrangements that encourage
- 35 cost containment and ensure access to quality care, including assuring
- 36 reasonable access to local providers, especially for enrollees residing
- 37 <u>in rural areas, and also</u> including but not limited to prepaid delivery
- 38 systems, utilization review, and prospective payment methods;

- 1 (((c))) (iii) Coordination of state agency efforts to purchase 2 drugs effectively as provided in RCW 70.14.050;
- 3 $((\frac{d}{d}))$ <u>(iv)</u> Development of recommendations and methods for 4 purchasing medical equipment and supporting services on a volume 5 discount basis; and
- 6 ((\(\frac{(\text{e})}{\text{o}}\)) (v) Development of data systems to obtain utilization data
 7 from state-purchased health care programs in order to identify cost
 8 centers, utilization patterns, provider and hospital practice patterns,
 9 and procedure costs, utilizing the information obtained pursuant to RCW
 10 41.05.031;
- 11 $((\frac{3}{3}))$ (c) To analyze areas of public and private health care 12 interaction;
- 13 $((\frac{4}{}))$ (d) To provide information and technical and administrative 14 assistance to the board;
- (((5))) <u>(e)</u> To review and approve or deny applications from counties, municipalities, <u>and</u> other political subdivisions of the state, ((and school districts)) to provide state-sponsored insurance or self-insurance programs to their employees in accordance with the provisions of RCW 41.04.205 ((and 28A.400.350)), setting the premium contribution for approved groups as outlined in RCW 41.05.050;
- 21 (((6))) (f) To appoint a health care policy technical advisory 22 committee as required by RCW 41.05.150; and
- 23 $((\frac{7}{)})$ (g) To promulgate and adopt rules consistent with this 24 chapter as described in RCW 41.05.160.
- 25 (2) The public employees benefits board shall implement strategies 26 to promote managed competition among the state employees' benefit plans 27 by July 1, 1994, including but not limited to:
 - (a) Standardizing the benefit package;

- 29 (b) Soliciting competitive bids for the benefit package;
- (c) Limiting the state's contribution to a percent of the lowest priced sealed bid of a qualified plan within a geographical area. If the state's contribution is less than one hundred percent of the lowest priced sealed bid, employee financial contributions shall be structured on a sliding-scale basis based upon the income of the employee;
- 35 (d) Ensuring access to quality health services, including assuring
 36 reasonable access to local providers, especially for enrollees residing
 37 in rural areas;
- (e) Monitoring the impact of the approach under this subsection
 with regards to: Efficiencies in health service delivery, cost shifts

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- 1 to subscribers, access to and choice of managed care plans state-wide,
- 2 and quality of health services. The health care authority shall also
- 3 <u>advise on the value of administering a benchmark indemnity plan to</u>
- 4 promote competition among managed care plans. The health care
- 5 authority shall report its findings and recommendations to the
- 6 <u>legislature by January 1, 1996.</u>
- 7 **Sec. 219.** RCW 41.05.050 and 1988 c 107 s 18 are each amended to 8 read as follows:
- 9 (1) Every department, division, or separate agency of state
- 10 government, and such county, municipal, or other political subdivisions 11 as are covered by this chapter, shall provide contributions to
- 12 insurance and health care plans for its employees and their dependents,
- 13 the content of such plans to be determined by the authority.
- 14 Contributions, paid by the county, the municipality, or other political
- 15 subdivision for their employees, shall include an amount determined by
- 16 the authority to pay such administrative expenses of the authority as
- 17 are necessary to administer the plans for employees of those groups.
- 18 All such contributions will be paid into the ((state)) public
- 19 employees' health insurance account.

- 20 (2) The contributions of any department, division, or separate
- 21 agency of the state government, and such county, municipal, or other
- 22 political subdivisions as are covered by this chapter, shall be set by
- 23 the authority, subject to the approval of the governor for availability
- 24 of funds as specifically appropriated by the legislature for that
- 25 purpose. ((However,)) <u>I</u>nsurance and health care contributions for
- 26 ferry employees shall be governed by RCW 47.64.270 until December 31,
- 27 1996. On January 1, 1997, ferry employees shall enroll with certified
- 28 health plans under chapter . . ., Laws of 1993 (this act).
- 29 (3) The administrator with the assistance of the ((state)) public
- 30 employees' benefits board shall survey private industry and public
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employers in the state of Washington to determine the average employer

- 32 contribution for group insurance programs under the jurisdiction of the
- 33 authority. Such survey shall be conducted during each even-numbered
- 34 year but may be conducted more frequently. The survey shall be
- 35 reported to the authority for its use in setting the amount of the
- 36 recommended employer contribution to the employee insurance benefit
- 37 program covered by this chapter. The authority shall transmit a
- 38 recommendation for the amount of the employer contribution to the

- 1 governor and the director of financial management for inclusion in the
- 2 proposed budgets submitted to the legislature.
- 3 **Sec. 220.** RCW 41.05.055 and 1989 c 324 s 1 are each amended to 4 read as follows:
- 5 (1) The ((state)) <u>public</u> employees' benefits board is created 6 within the authority. The function of the board is to design and 7 approve insurance benefit plans for state employees <u>and school district</u> 8 employees.
- 9 (2) The board shall be composed of ((seven)) nine members appointed 10 by the governor as follows:
- (a) ((Three)) Two representatives of state employees((, one of whom 11 shall represent an employee association certified as exclusive 12 representative of at least one bargaining unit of classified 13 14 employees)), one of whom shall represent an employee union certified as 15 exclusive representative of at least one bargaining unit of classified 16 employees, and one of whom is retired, is covered by a program under the jurisdiction of the board, and represents an organized group of 17 18 retired public employees;
- 19 (b) Two representatives of school district employees, one of whom
 20 shall represent the largest state association of school employees and
 21 one of who is retired, and represents an organized group of retired
 22 school employees;
- 23 ((Three)) (c) Four members with experience in health benefit 24 management and cost containment; and
- 25 $((\frac{c}))$ <u>(d)</u> The administrator.
- 26 (3) The governor shall appoint the initial members of the board to 27 staggered terms not to exceed four years. Members appointed thereafter shall serve two-year terms. Members of the board shall be compensated 28 29 in accordance with RCW 43.03.250 and shall be reimbursed for their travel expenses while on official business in accordance with RCW 30 43.03.050 and 43.03.060. The board shall prescribe rules for the 31 conduct of its business. The administrator shall serve as chair of the 32 board. Meetings of the board shall be at the call of the chair. 33
- 34 **Sec. 221.** RCW 47.64.270 and 1988 c 107 s 21 are each amended to 35 read as follows:
- 36 <u>Until December 31, 1996, absent a collective bargaining agreement</u> 37 to the contrary, the department of transportation shall provide

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contributions to insurance and health care plans for ferry system 1 employees and dependents, as determined by the state health care 2 authority, under chapter 41.05 RCW((-)); and the ferry system 3 4 management and employee organizations may collectively bargain for other insurance and health care plans, and employer contributions may 5 exceed that of other state agencies as provided in RCW 41.05.050, 6 7 subject to RCW 47.64.180. On January 1, 1997, ferry employees shall 8 enroll in certified health plans under the provisions of chapter . . ., 9 <u>Laws of 1993 (this act).</u> To the extent that ferry employees by 10 bargaining unit have absorbed the required offset of wage increases by amount that the employer's contribution for employees' and 11 dependents' insurance and health care plans exceeds that of other state 12 general government employees in the 1985-87 fiscal biennium, employees 13 14 shall not be required to absorb a further offset except to the extent 15 the differential between employer contributions for those employees and 16 all other state general government employees increases during any subsequent fiscal biennium. If such differential increases in the 17 1987-89 fiscal biennium or the 1985-87 offset by bargaining unit is 18 19 insufficient to meet the required deduction, the amount available for 20 compensation shall be reduced by bargaining unit by the amount of such increase or the 1985-87 shortage in the required offset. Compensation 21 22 shall include all wages and employee benefits.

- 23 **Sec. 222.** RCW 41.05.065 and 1988 c 107 s 8 are each amended to 24 read as follows:
- 25 (1) The board shall study all matters connected with the provision 26 health care coverage, life insurance, liability insurance, 27 accidental death and dismemberment insurance, and disability income insurance or any of, or a combination of, the enumerated types of 28 29 insurance for employees and their dependents on the best basis possible 30 with relation both to the welfare of the employees and to the state: ((PROVIDED, That)) However, liability insurance shall not be made 31 available to dependents. 32
- 33 (2) The ((state)) <u>public</u> employees' benefits board shall develop 34 employee benefit plans that include comprehensive health care benefits 35 for all employees. In developing these plans, the board shall consider 36 the following elements:
- 37 (a) Methods of maximizing cost containment while ensuring access to 38 quality health care;

- 1 (b) Development of provider arrangements that encourage cost containment and ensure access to quality care, including but not 2 3 limited to prepaid delivery systems and prospective payment methods;
 - (c) Wellness incentives that focus on proven strategies, such as smoking cessation, exercise, ((and)) automobile and motorcycle safety, blood cholesterol reduction, and nutrition education;
 - (d) Utilization review procedures including, but not limited to prior authorization of services, hospital inpatient length of stay review, requirements for use of outpatient surgeries and second opinions for surgeries, review of invoices or claims submitted by service providers, and performance audit of providers; ((and))
 - (e) Effective coordination of benefits;

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- (f) Minimum standards for health benefit carriers; and 13
- 14 (q) Minimum scope and content of standard benefit plans to be 15 offered to enrollees participating in the employee benefit board plans. On or after July 1, 1995, the uniform benefit package and schedule of 16 premiums and other individual cost-sharing adopted and from time to 17 time revised by the Washington health services commission pursuant to 18 19 section 347 of this act shall be implemented by the administrator for purposes of employee health benefit plans.
- (3) The board shall design benefits and determine the terms and 21 employee participation 22 conditions of and coverage, including establishment of eligibility criteria. 23
 - (4) The board shall utilize financial incentives to encourage employee enrollments in organized delivery systems. To encourage income equity, employee financial contributions shall be structured on a sliding-scale basis based upon the income of the employee. These incentives shall result in a target of at least seventy-five percent enrollment of employees and retirees in organized delivery systems by July 1994.
- The board may authorize premium contributions for an employee and 31 the employee's dependents in a manner that encourages the use of cost-32 efficient organized delivery systems. ((Such authorization shall 33 34 require a vote of five members of the board for approval.))
- 35 (5) Employees may choose participation in only one of the health care benefit plans developed by the board. 36
- 37 (6) The board shall review plans proposed by insurance carriers 38 that desire to offer property insurance and/or accident and casualty 39 insurance to state employees through payroll deduction. The board may

- 1 approve any such plan for payroll deduction by carriers holding a valid
- 2 certificate of authority in the state of Washington and which the board
- 3 determines to be in the best interests of employees and the state. The
- 4 board shall promulgate rules setting forth criteria by which it shall
- 5 evaluate the plans.
- 6 (7) The board shall report to the appropriate policy and fiscal committees of the legislature by December 1, 1994, on the following:
- 8 (a) The progress in meeting the organized delivery system target
- 9 enrollment rate established in subsection (4) of this section and
- 10 recommendations for increasing future participation above the target
- 11 rate; and
- 12 (b) The impact on the growth of public employee benefit costs as
- 13 the result of establishing organized delivery system target rates and
- 14 required financial incentives to encourage enrollment in cost-efficient
- 15 <u>organized delivery systems.</u>
- 16 <u>NEW SECTION.</u> **Sec. 223.** A new section is added to chapter 41.05
- 17 RCW to read as follows:
- 18 Notwithstanding any other provisions of this title or rules or
- 19 procedures adopted by the health care authority, the authority shall
- 20 offer all retired or disabled employees at least two medicare
- 21 supplemental insurance policies that conform to the requirements of
- 22 chapter 48.66 RCW. One policy must include coverage for prescription
- 23 drugs. These policies shall be available to retired or disabled state
- 24 employees, or employees of county, municipal, or other political
- 25 subdivisions eligible for coverage available under the authority and
- 26 all offerings must be made available not later than January 1, 1994.
- 27 **Sec. 224.** RCW 41.05.120 and 1991 sp.s. c 13 s 100 are each amended
- 28 to read as follows:
- 29 (1) The ((state)) public employees' insurance account is hereby
- 30 established in the custody of the state treasurer, to be used by the
- 31 administrator for the deposit of contributions, reserves, dividends,
- 32 and refunds, and for payment of premiums for employee insurance benefit
- 33 contracts. Moneys from the account shall be disbursed by the state
- 34 treasurer by warrants on vouchers duly authorized by the administrator.
- 35 (2) The state treasurer and the state investment board may invest
- 36 moneys in the ((state)) public employees' insurance account. All such
- 37 investments shall be in accordance with RCW 43.84.080 or 43.84.150,

- 1 whichever is applicable. The administrator shall determine whether the
- 2 state treasurer or the state investment board or both shall invest
- 3 moneys in the ((state)) public employees' insurance account.
- 4 **Sec. 225.** RCW 41.05.140 and 1988 c 107 s 12 are each amended to 5 read as follows:
- (1) The authority may self-fund, self-insure, or enter into other 6 7 methods of providing insurance coverage for insurance programs under its jurisdiction except property and casualty insurance. The authority 8 9 shall contract for payment of claims or other administrative services for programs under its jurisdiction. If a program does not require the 10 prepayment of reserves, the authority shall establish such reserves 11 12 within a reasonable period of time for the payment of claims as are normally required for that type of insurance under an insured program. 13 14 Reserves established by the authority shall be held in a separate trust 15 fund by the state treasurer and shall be known as the ((state)) public employees' insurance reserve fund. The state investment board shall 16 act as the investor for the funds and, except as provided in RCW 17 18 43.33A.160, one hundred percent of all earnings from these investments 19 shall accrue directly to the ((state)) public employees' insurance reserve fund. 20
- 21 (2) Any savings realized as a result of a program created under 22 this section shall not be used to increase benefits unless such use is 23 authorized by statute.

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- (3) Any program created under this section shall be subject to the examination requirements of chapter 48.03 RCW as if the program were a domestic insurer. In conducting an examination, the commissioner shall determine the adequacy of the reserves established for the program.
- 28 (4) The authority shall keep full and adequate accounts and records 29 of the assets, obligations, transactions, and affairs of any program 30 created under this section.
- (5) The authority shall file a quarterly statement of the financial condition, transactions, and affairs of any program created under this section in a form and manner prescribed by the insurance commissioner. The statement shall contain information as required by the commissioner for the type of insurance being offered under the program. A copy of the annual statement shall be filed with the speaker of the house of representatives and the president of the senate.

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NEW SECTION. Sec. 226. A new section is added to chapter 41.05 1 2 RCW to read as follows:

3 If the governor or the Washington health care commission does not 4 secure a waiver of the medicare statute, Title XVIII of the federal social security act, sufficient to meet the requirements of chapter 5 . . ., Laws of 1993 (this act) on or before January 1, 1995, then the 6 7 medicare supplemental insurance policies authorized under section 223 8 of this act shall be made available as an offering to any resident of 9 the state eligible for medicare benefits. Except for those state or 10 public retirees already eligible to purchase such medicare supplemental 11 benefits through the authority, those newly authorized to purchase such 12 insurance coverage under this section shall be required to pay the full costs of any such medicare supplemental benefits. 13

C. HEALTH CARE PROVIDER CONFLICT OF INTEREST STANDARDS

15 RCW 19.68.010 and 1973 1st ex.s. c 26 s 1 are each Sec. 227. amended to read as follows: 16

17 It shall be unlawful for any person, firm, corporation or association, whether organized as a cooperative, or for profit or nonprofit, to pay, or offer to pay or allow, directly or indirectly, to any person licensed by the state of Washington to engage in the practice of medicine and surgery, drugless treatment in any form, dentistry, or pharmacy and it shall be unlawful for such person to 23 request, receive or allow, directly or indirectly, a rebate, refund, 24 commission, unearned discount or profit by means of a credit or other valuable consideration in connection with the referral of patients to any person, firm, corporation or association, or in connection with the 27 furnishings of medical, surgical or dental care, diagnosis, treatment or service, on the sale, rental, furnishing or supplying of clinical laboratory supplies or services of any kind, drugs, medication, or medical supplies, or any other goods, services or supplies prescribed 30 for medical diagnosis, care or treatment: PROVIDED, That ownership of a financial interest in any firm, corporation or association which 33 furnishes any kind of clinical laboratory or other services prescribed for medical, surgical, or dental diagnosis shall not be prohibited 34 under this section where (1) the referring practitioner affirmatively discloses to the patient in writing, the fact that such practitioner 36 37 has a financial interest in such firm, corporation, or association; and

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- 1 (2) the referring practitioner provides the patient with a list of
- 2 <u>effective</u> alternative facilities, informs the patient that he or she
- 3 <u>has the option to use one of the alternative facilities, and assures</u>
- 4 the patient that he or she will not be treated differently by the
- 5 referring practitioner if the patient chooses one of the alternative
- 6 <u>facilities</u>.
- 7 Any person violating the provisions of this section is guilty of a
- 8 misdemeanor.
- 9 <u>NEW SECTION.</u> **Sec. 228.** A new section is added to chapter 18.130
- 10 RCW to read as follows:
- 11 CONFLICT OF INTEREST STANDARDS. The Washington health services
- 12 commission established by section 303 of this act, in consultation with
- 13 the secretary of health, and the health care disciplinary authorities
- 14 under RCW 18.130.040(2)(b), shall establish standards and monetary
- 15 penalties in rule prohibiting provider investments and referrals that
- 16 present a conflict of interest resulting from inappropriate financial
- 17 gain for the provider or his or her immediate family. These standards
- 18 are not intended to inhibit the efficient operation of managed health
- 19 care systems or certified health plans. The commission shall report to
- 20 the health policy committees of the senate and house of representatives
- 21 by June 30, 1994, on the development of the standards and any
- 22 recommended statutory changes necessary to implement the standards.

23 D. CONSOLIDATED STATE HEALTH CARE PURCHASING AGENT

- NEW SECTION. Sec. 229. A new section is added to Title 43 RCW to
- 25 read as follows:
- 26 STATE HEALTH CARE PURCHASING AGENT DESIGNATION. (1) The health
- 27 care authority is designated as the single state agent for purchasing
- 28 health care. Beginning in January 1994, the governor shall submit
- 29 necessary legislation to place all state-purchased health care in a
- 30 strictly community rated, single risk pool under the direct
- 31 administrative authority of the state purchasing agent by July 1, 1997,
- 32 including at least the basic health plan, the purchasing of health
- 33 benefits for K-12 system employees and retirees, ferry employees and
- 34 retirees, the medical aid fund portion of the workers' compensation
- 35 program, personal health services purchased through the department of
- 36 health, and state employee and retiree health benefits. At the

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- earliest opportunity the governor shall seek necessary federal waivers and state legislation to place the medical assistance program of the
- 3 department of social and health services in this single risk pool after 4 July 1995, but in no event later than July 1997.
- 5 (2) At a minimum, and regardless of any other legislative 6 enactment, the state health care purchasing agent must:
 - (a) Ensure immediate coverage when any state resident eligible for state-subsidized medical care chooses to receive state-sponsored care;
- 9 (b) Require that any public agency that provides subsidies for a substantial portion of services now covered under the basic health plan or any uniform benefit package that may be required by the state use uniform eligibility processes, insofar as may be possible, and do not require multiple eligibility determinations;
- (c) Require that any health care provider, health care facility, health maintenance organization, health care service contractor, group disability insurer, and any certified health plan that receives funds from any public program accept enrollment from any state resident receiving any state subsidy who may wish to enroll with them or receive care from them;
- 20 (d) Strive to integrate purchasing for all publicly sponsored 21 health care in order to maximize the cost control potential and to 22 promote the most efficient methods of financing and coordinating 23 services;
- (e) Annually suggest changes in state and federal law and rules to bring all publicly funded health programs in compliance with the goals and intent of chapter . . ., Laws of 1993 (this act);
- 27 (f) Consult regularly with the governor, the legislature, and state 28 agency directors whose operations are affected by the implementation of 29 this section;
- (g) Phase-in basic health plan coverage over a four-year period for uninsured subsidized residents consistent with funds and enrollment limitations provided in the omnibus appropriations act. The process shall seek to enroll those persons with the greatest financial need first; and
- 35 (h) Notwithstanding other provisions of law, assure that any state 36 resident receiving a public subsidy for health care in July 1997 or 37 thereafter, be enrolled in a certified health plan and receive no less 38 than the uniform benefit package as required under chapter . . ., Laws 39 of 1993 (this act).

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- Sec. 230. RCW 70.05.010 and 1967 ex.s. c 51 s 1 are each amended 2 3 to read as follows:
- 4 For the purposes of chapters 70.05 and 70.46 RCW ((and RCW 70.46.020 through 70.46.090)) and unless the context thereof clearly 5 6 indicates to the contrary:
- 7 (1) "Local health departments" means the ((city, town,)) county or district which provides public health services to persons within the 8 9 area;
- (2) "Local health officer" means the legally qualified physician 10 who has been appointed as the health officer for the ((city, town,)) 11 12 county or district public health department;
- (3) "Local board of health" means the ((city, town,)) county or 13 14 district board of health.
- (4) "Health district" means ((all territory encompassed within a single county and all cities and towns therein except cities with a population of over one hundred thousand, or)) all the territory consisting of one or more counties ((and all the cities and towns in 18 all of the combined counties except cities of over one hundred thousand population which have been combined and)) organized pursuant to the provisions of chapters 70.05 and 70.46 RCW ((and RCW 70.46.020 through 70.46.090: PROVIDED, That cities with a population of over one hundred thousand may be included in a health district as provided in RCW 24 70.46.040)).
- 25 (5) "Department" means the department of health.
- 26 **Sec. 231.** RCW 70.05.030 and 1967 ex.s. c 51 s 3 are each amended 27 to read as follows:
- 28 In counties without a home rule charter, the board of county 29 commissioners ((of each and every county in this state, except where 30 such county is a part of a health district or is purchasing services 31 under a contract as authorized by chapter 70.05 RCW and RCW 70.46.020 32 through 70.46.090,)) shall constitute the local board of health ((for 33 such county, and said local board of health's jurisdiction)), unless the county is part of a health district pursuant to chapter 70.46 RCW. 34 35 The jurisdiction of the local board of health shall be coextensive with the boundaries of said county((, except that nothing herein contained 36 shall give said board jurisdiction in cities of over one hundred 37

- 1 thousand population or in such other cities and towns as are providing
- 2 health services which meet health standards pursuant to RCW
- $3 \quad \frac{70.46.090}{}$)).
- 4 **Sec. 232.** RCW 70.05.040 and 1984 c 25 s 1 are each amended to read 5 as follows:
- 6 The local board of health shall elect a ((chairman)) chair and may
- 7 appoint an administrative officer. A local health officer shall be
- 8 appointed pursuant to RCW 70.05.050. Vacancies on the local board of
- 9 health shall be filled by appointment within thirty days and made in
- 10 the same manner as was the original appointment. At the first meeting
- 11 of the local board of health, the members shall elect a ((chairman))
- 12 <u>chair</u> to serve for a period of one year. ((In home rule charter
- 13 counties that have a local board of health established under RCW
- 14 70.05.050, the administrative officer may be appointed by the official
- 15 designated under the county's charter.))
- 16 <u>NEW SECTION.</u> **Sec. 233.** A new section is added to chapter 70.05
- 17 RCW to read as follows:
- 18 In counties with a home rule charter, the county legislative
- 19 authority shall establish a local board of health and may prescribe the
- 20 membership and selection process for the board. The jurisdiction of
- 21 the local board of health shall be coextensive with the boundaries of
- 22 the county. The local health officer, as described in RCW 70.05.050,
- 23 shall be appointed by the official designated under the provisions of
- 24 the county charter. The same official designated under the provisions
- 25 of the county charter may appoint an administrative officer, as
- 26 described in RCW 70.05.045.
- 27 **Sec. 234.** RCW 70.05.050 and 1984 c 25 s 5 are each amended to read
- 28 as follows:
- 29 ((Each local board of health, other than boards which are
- 30 established under RCW 70.05.030 and which are located in counties
- 31 having home rule charters, shall appoint a local health officer. In
- 32 home rule charter counties which have a local board of health
- 33 established under RCW 70.05.030, the local health officer shall be
- 34 appointed by the official designated under the provisions of the
- 35 county's charter.))

The local health officer shall be an experienced physician licensed 1 2 to practice medicine and surgery or osteopathy and surgery in this state and who is qualified or provisionally qualified in accordance 3 4 with the standards prescribed in RCW 70.05.051 through 70.05.055 to hold the office of local health officer. No term of office shall be 5 established for the local health officer but ((he)) the local health 6 7 officer shall not be removed until after notice is given ((him)), and 8 an opportunity for a hearing before the board or official responsible 9 for his or her appointment under this section as to the reason for his 10 or her removal. ((He)) The local health officer shall act as executive secretary to, and administrative officer for the local board of health 11 and shall also be empowered to employ such technical and other 12 personnel as approved by the local board of health except where the 13 local board of health has appointed an administrative officer under RCW 14 15 The local health officer shall be paid such salary and 16 allowed such expenses as shall be determined by the local board of 17 health.

18 **Sec. 235.** RCW 70.05.070 and 1991 c 3 s 309 are each amended to 19 read as follows:

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The local health officer, acting under the direction of the local board of health or under direction of the administrative officer appointed under RCW 70.05.040 or section 233 of this act, if any, shall:

- 24 (1) Enforce the public health statutes of the state, rules of the 25 state board of health and the secretary of health, and all local health rules, regulations and ordinances within his or her jurisdiction including imposition of penalties authorized under RCW 70.119A.030 and 27 filing of actions authorized by RCW 43.70.190; 28
- 29 (2) Take such action as is necessary to maintain health and 30 sanitation supervision over the territory within his her jurisdiction; 31
- (3) Control and prevent the spread of any dangerous, contagious or 32 33 infectious diseases that may occur within his or her jurisdiction;
- 34 (4) Inform the public as to the causes, nature, and prevention of disease and disability and the preservation, promotion and improvement 35 36 of health within his or her jurisdiction;
- 37 (5) Prevent, control or abate nuisances which are detrimental to 38 the public health;

- 1 (6) Attend all conferences called by the secretary of health or his 2 or her authorized representative;
- 3 (7) Collect such fees as are established by the state board of 4 health or the local board of health for the issuance or renewal of 5 licenses or permits or such other fees as may be authorized by law or 6 by the rules of the state board of health;
- 7 (8) Inspect, as necessary, expansion or modification of existing 8 public water systems, and the construction of new public water systems, 9 to assure that the expansion, modification, or construction conforms to 10 system design and plans;
- 11 (9) Take such measures as he or she deems necessary in order to 12 promote the public health, to participate in the establishment of 13 health educational or training activities, and to authorize the 14 attendance of employees of the local health department or individuals 15 engaged in community health programs related to or part of the programs 16 of the local health department.
- 17 **Sec. 236.** RCW 70.05.080 and 1991 c 3 s 310 are each amended to 18 read as follows:
- If the local board of health or other official responsible for 19 appointing a local health officer under RCW 70.05.050 refuses or 20 neglects to appoint a local health officer after a vacancy exists, the 21 secretary of health may appoint a local health officer and fix the 22 23 The local health officer so appointed shall have the compensation. 24 same duties, powers and authority as though appointed under RCW 25 70.05.050. Such local health officer shall serve until a qualified individual is appointed according to the procedures set forth in RCW 26 27 70.05.050. The board or official responsible for appointing the local health officer under RCW 70.05.050 shall also be authorized to appoint 28 29 an acting health officer to serve whenever the health officer is absent or incapacitated and unable to fulfill his or her responsibilities 30 under the provisions of chapters 70.05 and 70.46 RCW ((and RCW 31 32 70.46.020 through 70.46.090)).
- 33 **Sec. 237.** RCW 70.05.120 and 1984 c 25 s 8 are each amended to read as follows:
- Any local health officer or administrative officer appointed under RCW 70.05.040, if any, who shall refuse or neglect to obey or enforce the provisions of chapters 70.05 and 70.46 RCW ((and RCW 70.46.020)

through 70.46.090)) or the rules, regulations or orders of the state 1 board of health or who shall refuse or neglect to make prompt and 2 accurate reports to the state board of health, may be removed as local 3 4 health officer or administrative officer by the state board of health 5 and shall not again be reappointed except with the consent of the state board of health. Any person may complain to the state board of health 6 7 concerning the failure of the local health officer or administrative 8 officer to carry out the laws or the rules and regulations concerning 9 public health, and the state board of health shall, if a preliminary 10 investigation so warrants, call a hearing to determine whether the local health officer or administrative officer is guilty of the alleged 11 Such hearings shall be held pursuant to the provisions of 12 13 chapter 34.05 RCW, and the rules and regulations of the state board of health adopted thereunder. 14

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Any member of a local board of health who shall violate any of the provisions of chapters 70.05 and 70.46 RCW ((and RCW 70.46.020 through 70.46.090)) or refuse or neglect to obey or enforce any of the rules, regulations or orders of the state board of health made for the prevention, suppression or control of any dangerous contagious or infectious disease or for the protection of the health of the people of this state, shall be guilty of a misdemeanor, and upon conviction shall be fined not less than ten dollars nor more than two hundred dollars. Any physician who shall refuse or neglect to report to the proper health officer or administrative officer within twelve hours after first attending any case of contagious or infectious disease or any diseases required by the state board of health to be reported or any case suspicious of being one of such diseases, shall be guilty of a misdemeanor, and upon conviction shall be fined not less than ten dollars nor more than two hundred dollars for each case that is not reported.

Any person violating any of the provisions of chapters 70.05 and 70.46 RCW ((and RCW 70.46.020 through 70.46.090)) or violating or refusing or neglecting to obey any of the rules, regulations or orders made for the prevention, suppression and control of dangerous contagious and infectious diseases by the local board of health or local health officer or administrative officer or state board of health, or who shall leave any isolation hospital or quarantined house or place without the consent of the proper health officer or who evades or breaks quarantine or conceals a case of contagious or infectious

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- 1 disease or assists in evading or breaking any quarantine or concealing
- 2 any case of contagious or infectious disease, shall be guilty of a
- 3 misdemeanor, and upon conviction thereof shall be subject to a fine of
- 4 not less than twenty-five dollars nor more than one hundred dollars or
- 5 to imprisonment in the county jail not to exceed ninety days or to both
- 6 fine and imprisonment.
- 7 **Sec. 238.** RCW 70.05.130 and 1991 c 3 s 313 are each amended to
- 8 read as follows:
- 9 All expenses incurred by the state, health district, or county in
- 10 carrying out the provisions of chapters 70.05 and 70.46 RCW ((and RCW
- 11 70.46.020 through 70.46.090)) or any other public health law, or the
- 12 rules of the ((state)) department of health enacted under such laws,
- 13 shall be paid by the county ((or city by which or in behalf of which
- 14 such expenses shall have been incurred)) and such expenses shall
- 15 constitute a claim against the general fund as provided herein.
- 16 Sec. 239. RCW 70.05.150 and 1967 ex.s. c 51 s 22 are each amended
- 17 to read as follows:
- In addition to powers already granted them, any ((city, town,))
- 19 county, district, or local health department may contract for either
- 20 the sale or purchase of any or all health services from any local
- 21 health department: PROVIDED, That such contract shall require the
- 22 approval of the state board of health.
- 23 **Sec. 240.** RCW 70.08.010 and 1985 c 124 s 1 are each amended to
- 24 read as follows:
- 25 Any city with one hundred thousand or more population and the
- 26 county in which it is located, are authorized, as shall be agreed upon
- 27 between the respective governing bodies of such city and said county,
- 28 to establish and operate a combined city and county health department,
- 29 and to appoint ((the director of public health)) a local health officer
- 30 for the county served.
- 31 **Sec. 241.** RCW 70.12.030 and 1945 c 46 s 1 are each amended to read
- 32 as follows:
- 33 Any county, ((first class city)) combined city-county health
- 34 <u>department</u>, or health district is hereby authorized and empowered to
- 35 create a "public health pooling fund", hereafter called the "fund", for

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- 1 the efficient management and control of all moneys coming to such
- 2 county, ((first class city)) combined department, or district for
- 3 public health purposes.
- 4 (("Health district" as used herein may mean all territory
- 5 consisting of one or more counties and all cities with a population of
- 6 one hundred thousand or less, and towns therein.))
- 7 Sec. 242. RCW 70.12.050 and 1945 c 46 s 3 are each amended to read
- 8 as follows:
- 9 All expenditures in connection with salaries, wages and operations
- 10 incurred in carrying on the health department of the county, ((first
- 11 class city)) combined city-county health department, or health district
- 12 shall be paid out of such fund.
- 13 **Sec. 243.** RCW 70.46.020 and 1967 ex.s. c 51 s 6 are each amended
- 14 to read as follows:
- 15 Health districts consisting of two or more counties may be created
- 16 whenever two or more boards of county commissioners shall by resolution
- 17 establish a district for such purpose. Such a district shall consist
- 18 of all the area of the combined counties ((including all cities and
- 19 towns except cities of over one hundred thousand population)). The
- 20 district board of health of such a district shall consist of not less
- 21 than seven members, including two representatives from each county who
- 22 are members of the board of county commissioners and who are appointed
- 23 by the board of county commissioners of each county within the
- 24 district, and shall have a jurisdiction coextensive with the combined
- 25 <u>boundaries</u>. ((The remaining members shall be representatives of the
- 26 cities and towns in the district selected by mutual agreement of the
- 27 legislative bodies of the cities and towns concerned from their
- 28 membership, taking into consideration the financial contribution of
- 29 such cities and towns and representation from the several
- 30 classifications of cities and towns.))
- 31 At the first meeting of a district board of health the members
- 32 shall elect a ((chairman)) chair to serve for a period of one year.
- 33 **Sec. 244.** RCW 70.46.060 and 1967 ex.s. c 51 s 11 are each amended
- 34 to read as follows:
- 35 The district board of health shall constitute the local board of
- 36 health for all the territory included in the health district, and shall

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supersede and exercise all the powers and perform all the duties by law vested in the county ((or city or town)) board of health of any county((, city or town)) included in the health district((, except as otherwise in chapter 70.05 RCW and RCW 70.46.020 through 70.46.090 provided)).

Sec. 245. RCW 70.46.080 and 1971 ex.s. c 85 s 10 are each amended 7 to read as follows:

Each health district shall establish a fund to be designated as the "district health fund", in which shall be placed all sums received by the district from any source, and out of which shall be expended all sums disbursed by the district. ((The county treasurer of the county in the district embracing only one county; or,)) In a district composed of more than one county the county treasurer of the county having the largest population shall be the custodian of the fund, and the county auditor of said county shall keep the record of the receipts and disbursements, and shall draw and the county treasurer shall honor and pay all warrants, which shall be approved before issuance and payment as directed by the board((: PROVIDED, That in local health departments wherein a city of over one hundred thousand population is a part of said department, the local board of health may pool the funds available for public health purposes in the office of the city treasurer in a special pooling fund to be established and which shall be expended as set forth above)).

Each county((, city or town)) which is included in the district shall contribute such sums towards the expense for maintaining and operating the district as shall be agreed upon between it and the local board of health in accordance with guidelines established by the state board of health ((after consultation with the Washington state association of counties and the association of Washington cities. In the event that no agreement can be reached between the district board of health and the county, city or town, the matter shall be resolved by a board of arbitrators to consist of a representative of the district board of health, a representative from the county, city or town involved, and a third representative to be appointed by the two representatives, but if they are unable to agree, a representative shall be appointed by a judge in the county in which the city or town is located. The determination of the proportionate share to be paid by a county, city or town shall be binding on all parties. Payments into

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- 1 the fund of the district may be made by the county or city or town
- 2 members during the first year of membership in said district from any
- 3 funds of the respective county, city or town as would otherwise be
- 4 available for expenditures for health facilities and services, and
- 5 thereafter the members shall include items in their respective budgets
- 6 for payments to finance the health district)).
- 7 **Sec. 246.** RCW 70.46.085 and 1967 ex.s. c 51 s 20 are each amended 8 to read as follows:
- 9 The expense of providing public health services shall be borne by
- 10 each county((, city or town)) within the health district((, and the
- 11 local health officer shall certify the amount agreed upon or as
- 12 determined pursuant to RCW 70.46.080, and remaining unpaid by each
- 13 county, city or town to the fiscal or warrant issuing officer of such
- 14 county, city or town.
- 15 If the expense as certified is not paid by any county, city or town
- 16 within thirty days after the end of the fiscal year, the local health
- 17 officer shall certify the amount due to the auditor of the county in
- 18 which the governmental unit is situated who shall promptly issue his
- willow the governmental and the breaked who bharr promperly issue his
- 19 warrant on the county treasurer payable out of the current expense fund
- 20 of the county, which fund shall be reimbursed by the county auditor out
- 21 of the money due said governmental unit at the next monthly settlement
- 22 or settlements of the collection of taxes and shall be transferred to
- 23 the current expense fund)).
- 24 Sec. 247. RCW 70.46.090 and 1967 ex.s. c 51 s 21 are each amended
- 25 to read as follows:
- 26 Any county ((or any city or town)) may withdraw from membership in
- 27 said health district any time after it has been within the district for
- 28 a period of two years, but no withdrawal shall be effective except at
- 29 the end of the calendar year in which the county((, city or town))
- 30 gives at least six months' notice of its intention to withdraw at the
- 31 end of the calendar year. No withdrawal shall entitle any member to a
- 32 refund of any moneys paid to the district nor relieve it of any
- 33 obligations to pay to the district all sums for which it obligated
- 34 itself due and owing by it to the district for the year at the end of
- 35 which the withdrawal is to be effective: PROVIDED, That any county((-
- 36 city or town)) which withdraws from membership in said health district
- 37 shall immediately establish a health department or provide health

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- 1 services which shall meet the standards for health services promulgated
- 2 by the state board of health: PROVIDED FURTHER, That no local health
- 3 department shall be deemed to provide adequate public health services
- 4 unless there is at least one full time professionally trained and
- 5 qualified physician as set forth in RCW 70.05.050.
- 6 **Sec. 248.** RCW 70.46.120 and 1963 c 121 s 1 are each amended to 7 read as follows:
- 8 In addition to all other powers and duties, health districts shall
- 9 have the power to charge fees in connection with the issuance or
- 10 renewal of a license or permit required by law: PROVIDED, That the
- 11 fees charged shall not exceed the actual cost involved in issuing or
- 12 renewing the license or permit((: PROVIDED FURTHER, That no fees shall
- 13 be charged pursuant to this section within the corporate limits of any
- 14 city or town which prior to the enactment of this section charged fees
- 15 in connection with the issuance or renewal of a license or permit
- 16 pursuant to city or town ordinance and where said city or town makes a
- 17 direct contribution to said health district, unless such city or town
- 18 expressly consents thereto)).
- 19 **Sec. 249.** RCW 82.44.110 and 1991 c 199 s 221 are each amended to 20 read as follows:
- 21 The county auditor shall regularly, when remitting license fee
- 22 receipts, pay over and account to the director of licensing for the
- 23 excise taxes collected under the provisions of this chapter. The
- 24 director shall forthwith transmit the excise taxes to the state
- 25 treasurer.
- 26 (1) The state treasurer shall deposit the excise taxes collected
- 27 under RCW 82.44.020(1) as follows:
- 28 (a) 1.60 percent into the motor vehicle fund to defray
- 29 administrative and other expenses incurred by the department in the
- 30 collection of the excise tax.
- 31 (b) 8.15 percent into the Puget Sound capital construction account
- 32 in the motor vehicle fund.
- 33 (c) 4.07 percent into the Puget Sound ferry operations account in
- 34 the motor vehicle fund.
- (d) ((8.83)) 5.88 percent into the general fund to be distributed
- 36 under RCW 82.44.155.

- 1 (e) 4.75 percent into the municipal sales and use tax equalization 2 account in the general fund created in RCW 82.14.210.
- 3 (f) 1.60 percent into the county sales and use tax equalization 4 account in the general fund created in RCW 82.14.200.
- 5 (g) 62.6440 percent into the general fund through June 30, 1993, 6 57.6440 percent into the general fund beginning July 1, 1993, and 66 7 percent into the general fund beginning January 1, 1994.
- 8 (h) 5 percent into the transportation fund created in RCW 82.44.180 9 beginning July 1, 1993.
- 10 (i) 5.9686 percent into the county criminal justice assistance 11 account created in RCW 82.14.310 through December 31, 1993.
- 12 (j) 1.1937 percent into the municipal criminal justice assistance 13 account for distribution under RCW 82.14.320 through December 31, 1993.
- 14 (k) 1.1937 percent into the municipal criminal justice assistance 15 account for distribution under RCW 82.14.330 through December 31, 1993.
- (1) 2.95 percent into the general fund to be distributed by the state treasurer to county health departments to be used exclusively for public health. The state treasurer shall distribute these funds proportionately among the counties based on population as determined by the most recent United States census.
- 21 (2) The state treasurer shall deposit the excise taxes collected 22 under RCW 82.44.020(2) into the transportation fund.
- (3) The state treasurer shall deposit the excise tax imposed by RCW 82.44.020(3) into the air pollution control account created by RCW 70.94.015.
- 26 **Sec. 250.** RCW 82.44.155 and 1991 c 199 s 223 are each amended to 27 read as follows:

When distributions are made under RCW 82.44.150, the state 28 29 treasurer shall apportion and distribute the motor vehicle excise taxes deposited into the general fund under RCW 82.44.110(((4)))(1)(d) to the 30 cities and towns ratably on the basis of population as last determined 31 by the office of financial management. When so apportioned, the amount 32 payable to each such city and town shall be transmitted to the city 33 34 treasurer thereof, and shall be used by the city or town for the purposes of police and fire protection ((and the preservation of the 35 36 public health)) in the city or town, and not otherwise. adjudged that revenue derived from the excise taxes imposed by RCW 37 82.44.020 (1) and (2) cannot lawfully be apportioned or distributed to 38

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- 1 cities or towns, all moneys directed by this section to be apportioned
- 2 and distributed to cities and towns shall be credited and transferred
- 3 to the state general fund.
- 4 NEW SECTION. Sec. 251. RCW 70.08.010, as amended by this act,
- 5 shall be recodified in chapter 70.05 RCW.
- 6 <u>NEW SECTION.</u> **Sec. 252.** The following acts or parts of acts are 7 each repealed:
- 8 (1) RCW 70.05.005 and 1989 1st ex.s. c 9 s 243;
- 9 (2) RCW 70.05.020 and 1967 ex.s. c 51 s 2;
- 10 (3) RCW 70.05.132 and 1984 c 25 s 9 & 1983 1st ex.s. c 39 s 6;
- 11 (4) RCW 70.05.145 and 1983 1st ex.s. c 39 s 5;
- 12 (5) RCW 70.08.005 and 1989 1st ex.s. c 9 s 244;
- 13 (6) RCW 70.08.020 and 1985 c 124 s 2 & 1949 c 46 s 2;
- 14 (7) RCW 70.08.030 and 1985 c 124 s 3, 1984 c 25 s 3, & 1949 c 46 s
- 15 3;
- 16 (8) RCW 70.08.040 and 1985 c 124 s 4, 1980 c 57 s 1, & 1949 c 46 s
- 17 4;
- 18 (9) RCW 70.08.050 and 1991 c 3 s 314, 1979 c 141 s 85, & 1949 c 46
- 19 s 8;
- 20 (10) RCW 70.08.060 and 1961 ex.s. c 5 s 4 & 1949 c 46 s 9;
- 21 (11) RCW 70.08.070 and 1982 c 203 s 1, 1980 c 57 s 2, & 1949 c 46
- 22 s 5;
- 23 (12) RCW 70.08.080 and 1980 c 57 s 3 & 1949 c 46 s 6;
- 24 (13) RCW 70.08.090 and 1949 c 46 s 7;
- 25 (14) RCW 70.08.100 and 1949 c 46 s 10;
- 26 (15) RCW 70.08.110 and 1949 c 46 s 11;
- 27 (16) RCW 70.08.900 and 1980 c 57 s 4;
- 28 (17) RCW 70.12.005 and 1989 1st ex.s. c 9 s 245;
- 29 (18) RCW 70.46.030 and 1991 c 363 s 141, 1969 ex.s. c 70 s 1, 1967
- 30 ex.s. c 51 s 5, & 1945 c 183 s 3;
- 31 (19) RCW 70.46.040 and 1967 ex.s. c 51 s 7 & 1945 c 183 s 4; and
- 32 (20) RCW 70.46.050 and 1967 ex.s. c 51 s 8, 1957 c 100 s 1, & 1945
- 33 c 183 s 5.
- 34 <u>NEW SECTION.</u> **Sec. 253.** It is hereby requested that the governing
- 35 authorities of the association of Washington cities, the Washington
- 36 state association of counties, and the Washington association of county

officials jointly initiate study and develop 1 a consensus 2 recommendations regarding implementation of the provisions of sections 230 through 252 of this act. The study and recommendations should at 3 4 a minimum include consideration of the fiscal impact of these sections 5 on counties, the desirability of maintaining a process whereby city officials can effectively communicate concerns regarding the delivery 6 7 of public health services to both the counties and the state, the need 8 for larger cities to be able to continue to provide supplemental health 9 care services when needed, and other matters as the three associations 10 agree are of substance in the implementation of sections 230 through 252 of this act. The agreed upon recommendations shall be presented to 11 the senate health and human services and house of representatives 12 13 health care committees prior to December 31, 1993.

F. DATA COLLECTION

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15 **Sec. 254.** RCW 70.170.100 and 1990 c 269 s 12 are each amended to 16 read as follows:

17 (1) To promote the public interest consistent with the purposes of chapter . . ., Laws of 1993 (this act), the department is responsible 18 for the development, implementation, and custody of a state-wide 19 ((hospital)) health care data system, with policy direction and 20 oversight to be provided by the Washington health services commission. 21 As part of the design stage for development of the system, the 22 23 department shall undertake a needs assessment of the types of, and 24 format for, ((hospital)) health care data needed by consumers, purchasers, <u>health care</u> payers, ((hospitals)) providers, and state 25 government as consistent with the intent of chapter . . ., Laws of 1993 26 27 (this <u>act</u>) ((chapter)). The department shall identify a set of 28 ((hospital)) health care data elements and report specifications which 29 satisfy these needs. The ((council)) Washington health services commission, created by section 303 of this act, shall review the design 30 31 of the data system ((and)) may ((direct the department to)) establish 32 a technical advisory committee on health data and may recommend that 33 the department contract with a private vendor for assistance in the design of the data system or for any part of the work to be performed 34 35 under this section. The data elements, specifications, and other 36 ((design)) distinguishing features of this data system shall be made 37 available for public review and comment and shall be published, with

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1 comments, as the department's first data plan by ((January 1, 1990))
2 July 1, 1994.

(2) Subsequent to the initial development of the data system as published as the department's first data plan, revisions to the data system shall be considered ((through the department's development of a biennial data plan, as proposed to,)) with the oversight and policy guidance of the Washington health services commission or its technical advisory committee and funded by((τ)) the legislature through the biennial appropriations process with funds appropriated to the state health services trust account. ((Costs of data activities outside of these data plans except for special studies shall be funded through legislative appropriations.

(3))) In designing the state-wide ((hospital)) health care data system and any data plans, the department shall identify ((hospital)) <u>health care</u> data elements relating to ((both hospital finances)) <u>health</u> care costs, the quality of health care services, the outcomes of health care services, and ((the)) use of ((services by patients)) health care by consumers. Data elements ((relating to hospital finances)) shall be reported ((by hospitals)) as the Washington health services commission <u>directs by reporters</u> in conformance with a uniform ((system of)) reporting ((as specified by the department and shall)) system established by the department, which shall be adopted by reporters. "Reporter" means an individual or business entity, other than a hospital, required to be registered with the department of revenue for payment of taxes imposed under chapter 82.04 RCW or Title 48 RCW, that is primarily engaged in furnishing or insuring for medical, surgical, and other health services to persons. In the case of hospitals this includes data elements identifying each hospital's revenues, expenses, contractual allowances, charity care, bad debt, other income, total units of inpatient and outpatient services, and other financial information reasonably necessary to fulfill the purposes of chapter . . ., Laws of 1993 (this ((chapter)) act), for hospital activities as a whole and, as feasible and appropriate, for specified classes of hospital purchasers and payers. Data elements relating to use of hospital services by patients shall, at least initially, be the same as those currently compiled by hospitals through inpatient discharge abstracts ((and reported to the Washington state hospital commission)).

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The commission and the department shall encourage and permit reporting

by electronic transmission or hard copy as is practical and economical
to reporters.

 $((\frac{4}{1}))$ (3) The state-wide $((\frac{1}{1})$ health care data system 3 4 shall be uniform in its identification of reporting requirements for ((hospitals)) reporters across the state to the extent that such 5 6 uniformity is ((necessary)) useful to fulfill the purposes of chapter 7 <u>..., Laws of 1993 (this ((chapter)) act)</u>. Data reporting 8 requirements may reflect differences ((in hospital size; urban or rural 9 location; scope, type, and method of providing service; financial 10 structure; or other pertinent distinguishing factors)) that involve pertinent distinguishing features as determined by the Washington 11 health services commission by rule. 12 So far as ((possible)) <u>is</u> 13 practical, the data system shall be coordinated with any requirements of the trauma care data registry as authorized in RCW 70.168.090, the 14 15 federal department of health and human services in its administration 16 of the medicare program, ((and)) the state in its role of gathering 17 public health statistics, or any other payer program of consequence so as to minimize any unduly burdensome reporting requirements imposed on 18 19 ((hospitals)) reporters.

 $((\frac{5}{)}))$ (4) In identifying financial reporting requirements under the state-wide $(\frac{bospital}{bospital})$ health care data system, the department may require both annual reports and condensed quarterly reports from reporters, so as to achieve both accuracy and timeliness in reporting, but shall craft such requirements with due regard of the data reporting burdens of reporters.

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38 39 (((6) In designing the initial state wide hospital data system as published in the department's first data plan, the department shall review all existing systems of hospital financial and utilization reporting used in this state to determine their usefulness for the purposes of this chapter, including their potential usefulness as revised or simplified.

(7) Until such time as the state-wide hospital data system and first data plan are developed and implemented and hospitals are able to comply with reporting requirements, the department shall require hospitals to continue to submit the hospital financial and patient discharge information previously required to be submitted to the Washington state hospital commission. Upon publication of the first data plan, hospitals shall have a reasonable period of time to comply with any new reporting requirements and, even in the event that new

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- reporting requirements differ greatly from past requirements, shall comply within two years of July 1, 1989.
- 3 (8))) (5) The ((hospital)) health care data collected ((and)), 4 maintained, and studied by the department or the Washington health services commission shall only be available for retrieval in original 5 or processed form to public and private requestors and shall be 6 7 available within a reasonable period of time after the date of request. 8 The cost of retrieving data for state officials and agencies shall be 9 funded through the state general appropriation. The cost of retrieving 10 data for individuals and organizations engaged in research or private use of data or studies shall be funded by a fee schedule developed by 11
- study in the requested form.

 (6) All persons subject to chapter . . ., Laws of 1993 (this act)

 shall comply with departmental or commission requirements established

 by rule in the acquisition of data.

the department which reflects the direct cost of retrieving the data or

- 17 **Sec. 255.** RCW 70.170.110 and 1989 1st ex.s. c 9 s 511 are each 18 amended to read as follows:
- 19 The department shall provide, or may contract with a private entity to provide, ((hospital)) analyses and reports or any studies it chooses 20 to conduct consistent with the purposes of chapter . . ., Laws of 1993 21 (this ((chapter)) act). Subject to the availability of funds and any 22 23 policy direction that may be given by the Washington health services 24 commission. ((Prior to release, the department shall provide affected 25 hospitals with an opportunity to review and comment on reports which identify individual hospital data with respect to accuracy and 26 27 completeness, and otherwise shall focus on aggregate reports of hospital performance.)) These studies, analyses, or reports shall 28 29 include:
 - (1) Consumer guides on purchasing ((hospital care services and)) or consuming health care and publications providing verifiable and useful aggregate comparative information to ((consumers on hospitals and hospital services)) the public on health care services, their cost, and the quality of health care providers who participate in certified health plans;
- 36 (2) Reports for use by classes of purchasers, who purchase from 37 <u>certified health plans, health care</u> payers, and providers as specified

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- 1 for content and format in the state-wide data system and data plan; 2 ((and))
- 3 (3) Reports on relevant ((hospital)) health care policy ((issues))
 4 including the distribution of hospital charity care obligations among
 5 hospitals; absolute and relative rankings of Washington and other
 6 states, regions, and the nation with respect to expenses, net revenues,
 7 and other key indicators; ((hospital)) provider efficiencies; and the
 8 effect of medicare, medicaid, and other public health care programs on
 9 rates paid by other purchasers of ((hospital)) health care; and
- 10 (4) Any other reports the commission or department deems useful to
 11 assist the public or purchasers of certified health plans in
 12 understanding the prudent and cost-effective use of certified health
 13 plan services.
- NEW SECTION. Sec. 256. A new section is added to chapter 70.170 RCW to read as follows:
- 16 Notwithstanding the provisions of chapter 42.17 RCW, any material contained within the state-wide health care data system or in the files 17 18 of either the department or the Washington health services commission 19 shall be subject to the following limitations: (1) Records obtained, reviewed by, or on file that contain information concerning medical 20 treatment of individuals shall be exempt from public inspection and 21 copying; and (2) any actuarial formulas, statistics, and assumptions 22 23 submitted by a certified health plan to the commission or department 24 upon request shall be exempt from public inspection and copying in 25 order to preserve trade secrets or prevent unfair competition.
- All persons and any public or private agencies or entities whatsoever subject to this chapter shall comply with any requirements established by rule relating to the acquisition or use of health services data and maintain the confidentiality of any information which may, in any manner, identify individual persons.
- NEW SECTION. Sec. 257. A new section is added to chapter 70.170 RCW to read as follows:
- The Washington health services commission shall have access to all health data presently available to the secretary of health. To the extent possible, the commission shall use existing data systems and coordinate among existing agencies. The department of health shall be the designated depository agency for all health data collected pursuant

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- 1 to chapter . . ., Laws of 1993 (this act). The following data sources 2 shall be developed or made available:
- 3 (1) The commission shall coordinate with the secretary of health to 4 utilize data collected by the state center for health statistics, 5 including hospital charity care and related data, rural health data, 6 epidemiological data, ethnicity data, social and economic status data, 7 and other data relevant to the commission's responsibilities.
- 8 (2) The commission, in coordination with the department of health 9 and the health science programs of the state universities shall develop 10 procedures to analyze clinical and other health services outcome data, 11 and conduct other research necessary for the specific purpose of 12 assisting in the design of the uniform benefit package under chapter 13 . . ., Laws of 1993 (this act).
- 14 (3) The commission shall establish cost data sources and shall 15 require each certified health plan to provide the commission and the department of health with enrollee care and cost information, to 16 include: (a) Enrollee identifier, including date of birth, sex, and 17 ethnicity; (b) provider identifier; (c) diagnosis; (d) health care 18 19 services or procedures provided; (e) provider charges, if any; and (f) 20 amount paid. The department shall establish by rule confidentiality standards to safeguard the information from inappropriate use or 21 22 release.
- NEW SECTION. Sec. 258. A new section is added to chapter 70.170 RCW to read as follows:
- 25 (1) The department is responsible for the implementation and 26 custody of a state-wide personal health services data and information system. The data elements, specifications, and other design features 27 of this data system shall be consistent with criteria adopted by the 28 29 Washington health services commission. The department shall provide 30 the commission with reasonable assistance in the development of these criteria, and shall provide the commission with periodic progress 31 32 reports related to the implementation of the system or systems related to those criteria. 33
- 34 (2) The department shall coordinate the development and implementation of the personal health services data and information 35 36 system with related private activities and with the implementation activities of the data sources identified by the commission. 37 shall include: (a) Enrollee identifier, including date of birth, sex, 38

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and ethnicity; (b) provider identifier; (c) diagnosis; (d) health services or procedures provided; (e) provider charges, if any; and (f) amount paid. The commission shall establish by rule, confidentiality standards to safeguard the information from inappropriate use or release. The department shall assist the commission in establishing reasonable time frames for the completion of the system development and system implementation.

G. HEALTH PROFESSIONAL SHORTAGES

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9 <u>NEW SECTION.</u> **Sec. 259.** LEGISLATIVE INTENT. The legislature finds that the successful implementation of health care reform will depend on 10 11 a sufficient availability of primary health care providers throughout the state. Many rural and medically underserved urban areas lack 12 13 primary health care providers and because of this basic health care services are limited or unavailable to populations living in these 14 15 areas. The legislature has in recent years initiated new programs to address these provider shortage needs but funding has been insufficient 16 17 and additional specific providers shortage needs still remain.

18 **Sec. 260.** RCW 28B.125.010 and 1991 c 332 s 5 are each amended to 19 read as follows:

(1) The higher education coordinating board, the state board for community ((college education)) and technical colleges, the superintendent of public instruction, the state department of health, the Washington health services commission, and the state department of social and health services, to be known for the purposes of this section as the committee, shall establish a state-wide health personnel resource plan. The governor shall appoint a lead agency from one of the agencies on the committee.

In preparing the state-wide plan the committee shall consult with the training and education institutions affected by this chapter, health care providers, employers of health care providers, insurers, consumers of health care, and other appropriate entities.

Should a successor agency or agencies be authorized or created by the legislature with planning, coordination, or administrative authority over vocational-technical schools, community colleges, or four-year higher education institutions, the governor shall grant

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1 membership on the committee to such agency or agencies and remove the 2 member or members it replaces.

3 The committee shall appoint subcommittees for the purpose of 4 assisting in the development of the institutional plans required under Such subcommittees shall at least include those 5 this chapter. committee members that have statutory responsibility for planning, 6 7 coordination, or administration of the training and education 8 institutions for which the institutional plans are being developed. In preparing the institutional plans for four-year institutes of higher 9 10 education, the subcommittee shall be composed of at least the higher education coordinating board and the state's four-year higher education 11 12 institutions. The appointment of subcommittees to develop portions of 13 the state-wide plan shall not relinquish the committee's responsibility for assuring overall coordination, integration, and consistency of the 14 15 state-wide plan.

In establishing and implementing the state-wide health personnel resource plan the committee shall, to the extent possible, utilize existing data and information, personnel, equipment, and facilities and shall minimize travel and take such other steps necessary to reduce the administrative costs associated with the preparation and implementation of the plan.

- 22 (2) The state-wide health resource plan shall include at least the 23 following:
- (a)(i) Identification of the type, number, and location of the health care professional work force necessary to meet health care needs of the state.
- (ii) A description and analysis of the composition and numbers of the potential work force available for meeting health care service needs of the population to be used for recruitment purposes. This should include a description of the data, methodology, and process used to make such determinations.
- (b) A centralized inventory of the numbers of student applications 32 to higher education and vocational-technical training and education 33 programs, yearly enrollments, yearly degrees awarded, and numbers on 34 35 waiting lists for all the state's publicly funded health care training The committee shall request similar 36 and education programs. 37 information for incorporation into the inventory from private higher education and vocational-technical training and education programs. 38

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(c) A description of state-wide and local specialized provider training needs to meet the health care needs of target populations and a plan to meet such needs in a cost-effective and accessible manner.

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- (d) A description of how innovative, cost-effective technologies such as telecommunications can and will be used to provide higher education, vocational-technical, continued competency, and skill maintenance and enhancement education and training to placebound students who need flexible programs and who are unable to attend institutions for training.
- (e) A strategy for assuring higher education and vocationaltechnical educational and training programming is sensitive to the changing work force such as reentry workers, women, minorities, and the disabled.
- (f) A strategy and coordinated state-wide policy developed by the subcommittees authorized in subsection (1) of this section for increasing the number of graduates intending to serve in shortage areas after graduation, including such strategies as the establishment of preferential admissions and designated enrollment slots.
- 19 (g) Guidelines and policies developed by the subcommittees 20 authorized in subsection (1) of this section for allowing academic 21 credit for on-the-job experience such as internships, volunteer 22 experience, apprenticeships, and community service programs.
 - (h) A strategy developed by the subcommittees authorized in subsection (1) of this section for making required internships and residency programs available that are geographically accessible and sufficiently diverse to meet both general and specialized training needs as identified in the plan when such programs are required.
- 28 (i) A description of the need for multiskilled health care 29 professionals and an implementation plan to restructure educational and 30 training programming to meet these needs.
- (j) An analysis of the types and estimated numbers of health care personnel that will need to be recruited from out-of-state to meet the health professional needs not met by in-state trained personnel.
- 34 (k) An analysis of the need for educational articulation within the 35 various health care disciplines and a plan for addressing the need.
- 36 (1) An analysis of the training needs of those members of the long-37 term care profession that are not regulated and that have no formal 38 training requirements. Programs to meet these needs should be

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- developed in a cost-effective and a state-wide accessible manner that 1 2 provide for the basic training needs of these individuals.
- 3 (m) A designation of the professions and geographic locations in 4 which loan repayment and scholarships should be available based upon 5 objective data-based forecasts of health professional shortages. description of the criteria used to select professions and geographic 6 7 locations shall be included. Designations of professions and 8 geographic locations may be amended by the department of health when 9 circumstances warrant as provided for in RCW 28B.115.070.
- 10 (n) A description of needed changes in regulatory laws governing the credentialing of health professionals. 11
- (o) A description of linguistic and cultural training needs of 12 13 foreign-trained health care professionals to assure safe and effective practice of their health care profession. 14
- 15 (p) A plan to implement the recommendations of the state-wide nursing plan authorized by RCW 74.39.040. 16
- 17 (q) A description of criteria and standards that institutional plans provided for in this section must address in order to meet the 18 19 requirements of the state-wide health personnel resource plan, including funding requirements to implement the plans. The committee shall also when practical identify specific outcome measures to measure 22 progress in meeting the requirements of this plan. The criteria and 23 standards shall be established in a manner as to provide flexibility to 24 the institutions in meeting state-wide plan requirements. committee shall establish required submission dates the 26 institutional plans that permit inclusion of funding requests into the 27 institutions budget requests to the state.
 - (r) A description of how the higher education coordinating board, state board for community ((college education)) and technical colleges, superintendent of public instruction, department of health, and department of social and health services coordinated in the creation implementation of the state plan including the areas responsibility each agency shall assume. The plan should also include a description of the steps taken to assure participation by the groups that are to be consulted with.
- (s) A description of the estimated fiscal requirements for 36 37 implementation of the state-wide health resource plan that include a description of cost saving activities that reduce potential costs by 38

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- 1 avoiding administrative duplication, coordinating programming 2 activities, and other such actions to control costs.
- 3 (3) The committee may call upon other agencies of the state to 4 provide available information to assist the committee in meeting the 5 responsibilities under this chapter. This information shall be 6 supplied as promptly as circumstances permit.
- 7 (4) State agencies involved in the development and implementation 8 of the plan shall to the extent possible utilize existing personnel and 9 financial resources in the development and implementation of the state-10 wide health personnel resource plan.
- 11 (5) The state-wide health personnel resource plan shall be 12 submitted to the governor by July 1, 1992, and updated by July 1 of 13 each even-numbered year. The governor, no later than December 1 of 14 that year, shall approve, approve with modifications, or disapprove the 15 state-wide health resource plan.
- 16 (6) The approved state-wide health resource plan shall be submitted 17 to the senate and house of representatives committees on health care, 18 higher education, and ways and means or appropriations by December 1 of 19 each even-numbered year.
- 20 (7) Implementation of the state-wide plan shall begin by July 1, 21 1993.
- (8) Notwithstanding subsections (5) and (7) of this section, the committee shall prepare and submit to the higher education coordinating board by June 1, 1992, the analysis necessary for the initial implementation of the health professional loan repayment and scholarship program created in chapter 28B.115 RCW.

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- (9) Each publicly funded two-year and four-year institute of higher education authorized under Title 28B RCW and vocational-technical institution authorized under Title 28A RCW that offers health training and education programs shall biennially prepare and submit an institutional plan to the committee. The institutional plan shall identify specific programming and activities of the institution that meet the requirements of the state-wide health professional resource plan.
- The committee shall review and assess whether the institutional plans meet the requirements of the state-wide health personnel resource plan and shall prepare a report with its determination. The report shall become part of the institutional plan and shall be submitted to the governor and the legislature.

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- 1 The institutional plan shall be included with the institution's
- 2 biennial budget submission. The institution's budget shall identify
- 3 proposed spending to meet the requirements of the institutional plan.
- 4 Each vocational-technical institution, college, or university shall be
- 5 responsible for implementing its institutional plan.
- 6 **Sec. 261.** RCW 28B.115.080 and 1991 c 332 s 21 are each amended to 7 read as follows:
- After June 1, 1992, the board, in consultation with the department 9 and the department of social and health services, shall:
- (1) Establish the annual award amount for each credentialed health care profession which shall be based upon an assessment of reasonable annual eligible expenses involved in training and education for each credentialed health care profession. The annual award amount may be established at a level less than annual eligible expenses. The annual award amount shall ((not be more than fifteen thousand dollars per year)) be established by the board for each eligible health profession.
- 17 The awards shall not be paid for more than a maximum of five years per 18 individual;
- 19 (2) Determine any scholarship awards for prospective physicians in such a manner to require the recipients declare an interest in serving 20 in rural areas of the state of Washington. Preference for scholarships 21 22 shall be given to students who reside in a rural physician shortage 23 area or a nonshortage rural area of the state prior to admission to the 24 eligible education and training program in medicine. 25 preference shall be given to students seeking admission who are recommended by sponsoring communities and who declare the intent of 26 serving as a physician in a rural area. The board may require the 27 sponsoring community located in a nonshortage rural area to financially 28 29 contribute to the eligible expenses of a medical student if the student will serve in the nonshortage rural area; 30
- 31 (3) Establish the required service obligation for each credentialed 32 health care profession, which shall be no less than three years or no 33 more than five years. The required service obligation may be based 34 upon the amount of the scholarship or loan repayment award such that 35 higher awards involve longer service obligations on behalf of the 36 participant;
- (4) Determine eligible education and training programs for purposesof the scholarship portion of the program;

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- 1 (5) Honor loan repayment and scholarship contract terms negotiated 2 between the board and participants prior to May 21, 1991, concerning 3 loan repayment and scholarship award amounts and service obligations 4 authorized under chapter ((18.150)) 28B.115, 28B.104, or 70.180 RCW.
- 5 **Sec. 262.** RCW 70.185.030 and 1991 c 332 s 9 are each amended to 6 read as follows:
- 7 (1) The department ((shall)) may, subject to funding, establish 8 ((up to three)) community-based recruitment and retention project sites 9 to provide financial and technical assistance to participating 10 communities. The goal of the project is to help assure the 11 availability of health care providers in rural areas of Washington 12 state.
- (2) Administrative costs necessary to implement this project shall be kept at a minimum to insure the maximum availability of funds for participants.
- 16 (3) The secretary may contract with third parties for services 17 necessary to carry out activities to implement this chapter where this 18 will promote economy, avoid duplication of effort, and make the best 19 use of available expertise.
- (4) The secretary may apply for, receive, and accept gifts and other payments, including property and service, from any governmental or other public or private entity or person, and may make arrangements as to the use of these receipts, including the undertaking of special studies and other projects related to the delivery of health care in rural areas.
- (5) In designing and implementing the project the secretary shall coordinate the project with the Washington rural health system project as authorized under chapter 70.175 RCW to consolidate administrative duties and reduce costs.
- NEW SECTION. Sec. 263. A new section is added to chapter 70.185 RCW to read as follows:
- (1) The department may develop a mechanism for underserved rural or urban communities to contract with education and training programs for student positions above the full time equivalent lids. The goal of this program is to provide additional capacity, educating students who will practice in underserved communities.

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- (2) Eligible education and training programs are those programs 1 2 approved by the department that lead to eligibility for a credential as a credentialed health care professional. Eligible professions are 3 4 those licensed under chapters 18.57, 18.57A, 18.71, and 18.71A RCW and 5 advanced registered nurse practitioners and certified nurse midwives licensed under chapter 18.88 RCW, and may include other providers 6 7 identified as needed in the health personnel resource plan.
- 8 (3) Students participating in the community contracted educational 9 positions shall meet all applicable educational program requirements and provide assurances, acceptable to the community, that they will practice in the sponsoring community following completion of education and necessary licensure. 12

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- 13 (4) Participants in the program incur an obligation to repay any contracted funds with interest set by state law, unless they serve at 14 15 least three years in the sponsoring community.
- (5) The department may provide funds to communities for use in 16 17 contracting.
- 18 <u>NEW SECTION.</u> **Sec. 264.** A new section is added to chapter 70.185 19 RCW to read as follows:
- AREA HEALTH EDUCATION CENTERS. The secretary may establish and 20 21 contract with area health education centers in the eastern and western parts of the state. Consistent with the recruitment and retention 22 23 objectives of this chapter, the centers shall provide or facilitate the 24 provision of health professional educational and continuing education programs that strengthen the delivery of primary health care services 25 in rural and medically underserved urban areas of the state. 26 center shall assist in the development and operation of health 27 personnel recruitment and retention programs that are consistent with 28 29 activities authorized under this chapter. The centers shall further provide technical expertise in the development of well managed health 30 31 care delivery systems in rural Washington consistent with the goals and objectives of chapter . . ., Laws of 1993 (this act). 32
- 33 Sec. 265. RCW 43.70.460 and 1992 c 113 s 2 are each amended to read as follows: 34
- 35 (1) The department may establish a program to purchase and maintain liability malpractice insurance for retired ((physicians)) primary care 36

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- 1 <u>providers</u> who provide primary health care services at community 2 clinics. The following conditions apply to the program:
- 3 (a) Primary health care services shall be provided at community 4 clinics that are public or private tax-exempt corporations;
- 5 (b) Primary health care services provided at the clinics shall be 6 offered to low-income patients based on their ability to pay;
- 7 (c) Retired ((physicians)) primary care providers providing health 8 care services shall not receive compensation for their services; and
- 9 (d) The department shall contract only with a liability insurer 10 authorized to offer liability malpractice insurance in the state.
- 11 (2) This section and RCW 43.70.470 shall not be interpreted to require a liability insurer to provide coverage to a ((physician)) primary care provider should the insurer determine that coverage should not be offered to a physician because of past claims experience or for other appropriate reasons.
- 16 (3) The state and its employees who operate the program shall be
 17 immune from any civil or criminal action involving claims against
 18 clinics or physicians that provided health care services under this
 19 section and RCW 43.70.470. This protection of immunity shall not
 20 extend to any clinic or ((physician)) primary care provider
 21 participating in the program.
- 22 (4) The department may monitor the claims experience of retired 23 physicians covered by liability insurers contracting with the 24 department.
- (5) The department may provide liability insurance under chapter last laws of 1992 only to the extent funds are provided for this purpose by the legislature.
- 28 **Sec. 266.** RCW 43.70.470 and 1992 c 113 s 3 are each amended to 29 read as follows:
- The department may 30 establish by rule the conditions of liability insurance 31 participation in the program by ((physicians)) primary care providers at clinics utilizing retired 32 33 physicians for the purposes of this section and RCW 43.70.460. These 34 conditions shall include, but not be limited to, the following:
- 35 (1) The participating ((physician)) primary care provider 36 associated with the clinic shall hold a valid license to practice 37 ((medicine and surgery)) as a physician under chapter 18.71 or 18.57 38 RCW, a physician assistant under chapter 18.71A or 18.57A RCW, or an

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- 1 <u>advanced registered nurse practitioner under chapter 18.88 RCW</u> in this
- 2 state and otherwise be in conformity with current requirements for
- 3 licensure as a retired ((physician)) primary care health care provider,
- 4 including continuing education requirements;
- 5 (2) The participating ((physician)) primary care health care
- 6 provider shall limit the scope of practice in the clinic to primary
- 7 care. Primary care shall be limited to noninvasive procedures and
- 8 shall not include obstetrical care, or any specialized care and
- 9 treatment. Noninvasive procedures include injections, suturing of
- 10 minor lacerations, and incisions of boils or superficial abscesses;
- 11 (3) The provision of liability insurance coverage shall not extend
- 12 to acts outside the scope of rendering medical services pursuant to
- 13 this section and RCW 43.70.460;
- 14 (4) The participating ((physician)) primary care health care
- 15 provider shall limit the provision of health care services to low-
- 16 income persons provided that clinics may, but are not required to,
- 17 provide means tests for eligibility as a condition for obtaining health
- 18 care services;
- 19 (5) The participating ((physician)) primary care health care
- 20 provider shall not accept compensation for providing health care
- 21 services from patients served pursuant to this section and RCW
- 22 43.70.460, nor from clinics serving these patients. "Compensation"
- 23 shall mean any remuneration of value to the participating ((physician))
- 24 primary care health care provider for services provided by the
- 25 ((physician)) primary care health care provider, but shall not be
- 26 construed to include any nominal copayments charged by the clinic, nor
- 27 reimbursement of related expenses of a participating ((physician))
- 28 primary care health care provider authorized by the clinic in advance
- 29 of being incurred; and
- 30 (6) The use of mediation or arbitration for resolving questions of
- 31 potential liability may be used, however any mediation or arbitration
- 32 agreement format shall be expressed in terms clear enough for a person
- 33 with a sixth grade level of education to understand, and on a form no
- 34 longer than one page in length.
- 35 <u>NEW SECTION.</u> Sec. 267. MEDICAL SCHOOL GRADUATES SERVING IN RURAL
- 36 AND MEDICALLY UNDERSERVED AREAS OF THE STATE--LEGISLATIVE INTENT. The
- 37 legislature finds that the shortage of primary care physicians
- 38 practicing in rural and medically underserved areas of the state has

1 created a severe public health and safety problem. If unaddressed, 2 this problem is expected to worsen with health care reform since an 3 increased demand for primary care services will only contribute further 4 to these shortages.

The legislature further finds that the medical training program at the University of Washington is an important and well respected resource to the people of this state in the training of primary care physicians. Currently, only a small proportion of medical school graduates are Washington residents who serve as primary care practitioners in certain parts of this state.

MEDICAL SCHOOL PRIMARY CARE PHYSICIAN 11 NEW SECTION. Sec. 268. SHORTAGE PLAN DEVELOPMENT. The University of Washington medical school 12 shall prepare a primary care physician shortage plan. The plan shall 13 14 identify specific activities that the school of medicine will pursue to 15 increase the number of Washington residents serving as primary care physicians in rural and medically underserved urban areas of the state. 16 A goal of the plan shall be to assure that by 2000 no fewer than fifty 17 18 percent of all medical school graduates who are Washington state 19 residents at the time of matriculation will enter into primary care residencies, to the extent possible, in Washington state. 20 shall also assure that the medical school will establish as among its 21 highest training priorities the distribution of primary care physician 22 23 graduates from the school, and its associated postgraduate residencies, 24 to rural and medically underserved urban areas. Pursuant to this, the 25 school shall establish the goal of assuring that by 1995 the annual number of graduates from the family practice residency network entering 26 rural or medically underserved practices shall be increased by forty 27 percent over a baseline period from 1988 to 1990. A further goal shall 28 29 be to establish and make operational by 1997 at least two additional family practice residency programs within the state in geographic areas 30 identified by the plan as underserved in family practice. 31 32 geographic areas identified by the plan as being underserved by family practice physicians shall be consistent with any such similar 33 34 designations as may be made in the health personnel resource plan as authorized under chapter 28B.125 RCW. The plan shall be submitted to 35 36 the health policy committees of the legislature no later than December 37 shall be implemented within current 38 appropriations for the University of Washington school of medicine.

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- 1 Expansions of the family practice residency network shall be made
- 2 subject to additional appropriations, including appropriations made in
- 3 this act.

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- 4 <u>NEW SECTION.</u> **Sec. 269.** TRANSFER OF AUTHORITY TO PURCHASE SERVICES FROM COMMUNITY HEALTH CENTERS. (1) State general funds appropriated to 5 the department of health for the purposes of funding community health 6 7 centers to provide primary medical and dental care services, migrant health services, and maternity health care services shall be 8 9 transferred to the state health care authority. Any related administrative funds expended by the department of health for this 10 11 purpose shall also be transferred to the health care authority. 12 health care authority shall exclusively expend these funds through contracts with community health centers to provide primary medical and 13 14 dental care services, migrant health services, and maternity care 15 The administrator of the health care authority shall establish requirements necessary to assure community health centers 16 provide quality health care services that are appropriate and effective 17 18 and are delivered in a cost-efficient manner. The administrator shall 19 further assure community health centers have appropriate referral
 - (2) To further the intent of chapter . . ., Laws of 1993 (this act), the health care authority, in consultation with the department of health, shall evaluate the organization and operation of the state's community health centers and propose recommendations to the health services commission and the health policy committees of the legislature by November 30, 1994, that identify changes to permit community health centers to form certified health plans or other innovative health care delivery arrangements that help insure access to primary health care services to low-income, migrant, refugee populations consistent with the purposes of chapter . . ., Laws of 1993 (this act).

arrangements for acute care and medical specialty services not provided

H. JOINT UNDERWRITING AUTHORITY FOR LONG-TERM CARE

- NEW SECTION. Sec. 270. A new section is added to Title 48 RCW to read as follows:
- The insurance commissioner shall by July 1997 create a joint underwriting authority for long-term care.

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by the community health centers.

1 I. TAXES

2 **Sec. 271.** RCW 82.24.020 and 1989 c 271 s 504 are each amended to 3 read as follows:

- 4 (1) There is levied and there shall be collected as hereinafter 5 provided, a tax upon the sale, use, consumption, handling, possession 6 or distribution of all cigarettes, in an amount equal to the rate of 7 eleven and one-half mills per cigarette.
- 8 (2) Until July 1, 1995, an additional tax is imposed upon the sale, 9 use, consumption, handling, possession, or distribution of all cigarettes, in an amount equal to the rate of one and one-half mills 11 per cigarette. All revenues collected during any month from this 12 additional tax shall be deposited in the drug enforcement and education 13 account under RCW 69.50.520 by the twenty-fifth day of the following 14 month.
- 15 (3) An additional tax is imposed upon the sale, use, consumption, handling, possession, or distribution of all cigarettes, in an amount 16 17 equal to the rate of ten mills per cigarette through June 30, 1994, 18 eleven and one-fourth mills per cigarette for the period July 1, 1994, 19 through June 30, 1995, twenty mills per cigarette for the period July 1, 1995, through June 30, 1996, and twenty and one-half mills per 20 cigarette thereafter. All revenues collected during any month from 21 this additional tax shall be deposited in the Washington health 22 23 services trust account created under section 356 of this act.
- 24 (4) Wholesalers and retailers subject to the payment of this tax 25 may, if they wish, absorb one-half mill per cigarette of the tax and 26 not pass it on to purchasers without being in violation of this section 27 or any other act relating to the sale or taxation of cigarettes.
- ((\(\frac{4+}{4+}\))) (5) For purposes of this chapter, "possession" shall mean both (a) physical possession by the purchaser and, (b) when cigarettes are being transported to or held for the purchaser or his or her designee by a person other than the purchaser, constructive possession by the purchaser or his designee, which constructive possession shall be deemed to occur at the location of the cigarettes being so transported or held.
- 35 **Sec. 272.** RCW 82.24.080 and 1972 ex.s. c 157 s 4 are each amended 36 to read as follows:

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It is the intent and purpose of this chapter to levy a tax on all 1 2 of the articles taxed herein, sold, used, consumed, handled, possessed, or distributed within this state and to collect the tax from the person 3 4 who first sells, uses, consumes, handles, possesses (either physically 5 or constructively, in accordance with RCW 82.24.020) or distributes them in the state. It is further the intent and purpose of this 6 chapter that whenever any of the articles herein taxed is given away 7 8 for advertising or any other purpose, it shall be taxed in the same 9 manner as if it were sold, used, consumed, handled, possessed, or 10 distributed in this state.

It is also the intent and purpose of this chapter that the tax shall be imposed at the time and place of the first taxable event occurring within this state: PROVIDED, HOWEVER, That failure to pay the tax with respect to a taxable event shall not prevent tax liability from arising by reason of a subsequent taxable event.

16 In the event of an increase in the rate of the tax imposed under 17 this chapter, it is the intent of the legislature that the first person who sells, uses, consumes, handles, possesses, or distributes 18 19 previously taxed articles after the effective date of the rate increase shall be liable for the additional tax represented by the rate 20 increase, but the failure to pay the additional tax with respect to the 21 first taxable event after the effective date of a rate increase shall 22 23 not prevent tax liability for the additional tax from arising from a 24 subsequent taxable event.

25 **Sec. 273.** RCW 82.26.020 and 1983 2nd ex.s. c 3 s 16 are each 26 amended to read as follows:

- (1) ((From and after June 1, 1971,)) There is levied and there shall be collected a tax upon the sale, use, consumption, handling, or distribution of all tobacco products in this state at the rate of forty-five percent of the wholesale sales price of such tobacco products. ((Such tax))
- 32 (2) Taxes under this section shall be imposed at the time the 33 distributor (a) brings, or causes to be brought, into this state from 34 without the state tobacco products for sale, (b) makes, manufactures, 35 or fabricates tobacco products in this state for sale in this state, or 36 (c) ships or transports tobacco products to retailers in this state, to 37 be sold by those retailers.

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- 1 $((\frac{2}{2}))$ An additional tax is imposed equal to $(\frac{2}{2})$ Specified in RCW 82.02.030) seven percent multiplied by the tax 3 payable under subsection (1) of this section.
- 4 (4) An additional tax is imposed equal to the tax payable under subsection (1) of this section multiplied by the rate of eighty-five 5 percent through June 30, 1994, ninety-five percent for the period July 6 1, 1994, through June 30, 1995, one hundred seventy percent for the 7 8 period July 1, 1995, through June 30, 1996, and one hundred seventyfive percent thereafter. The moneys collected under this subsection 9 shall be deposited in the Washington health services trust account 10 created under section 356 of this act. 11
- 12 **Sec. 274.** RCW 82.08.150 and 1989 c 271 s 503 are each amended to 13 read as follows:
- 14 (1) There is levied and shall be collected a tax upon each retail
 15 sale of spirits, or strong beer in the original package at the rate of
 16 fifteen percent of the selling price. The tax imposed in this
 17 subsection shall apply to all such sales including sales by the
 18 Washington state liquor stores and agencies, but excluding sales to
 19 class H licensees.
- 20 (2) There is levied and shall be collected a tax upon each sale of 21 spirits, or strong beer in the original package at the rate of ten 22 percent of the selling price on sales by Washington state liquor stores 23 and agencies to class H licensees.
- 24 (3) There is levied and shall be collected an additional tax upon 25 each retail sale of spirits in the original package at the rate of one 26 dollar and seventy-two cents per liter. The additional tax imposed in 27 this subsection shall apply to all such sales including sales by 28 Washington state liquor stores and agencies, and including sales to 29 class H licensees.
- (4) An additional tax is imposed equal to ((the rate specified in RCW 82.02.030)) fourteen percent multiplied by the taxes payable under subsections (1), (2), and (3) of this section.
- 33 (5) Until July 1, 1995, an additional tax is imposed upon each 34 retail sale of spirits in the original package at the rate of seven 35 cents per liter. The additional tax imposed in this subsection shall 36 apply to all such sales including sales by Washington state liquor 37 stores and agencies, and including sales to class H licensees. All 38 revenues collected during any month from this additional tax shall be

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- 1 deposited in the drug enforcement and education account under RCW 2 69.50.520 by the twenty-fifth day of the following month.
- 3 (6) An additional tax is imposed equal to the taxes payable under 4 subsections (1), (2), and (3) of this section multiplied by the rate of 5 eight and eight-tenths percent through June 30, 1995, fifty percent for 6 the period July 1, 1995, through June 30, 1997, and seventy-five 7 percent thereafter. All revenues collected during any month from this 8 additional tax shall be deposited in the Washington health services 9 trust account created under section 356 of this act.
- 10 <u>(7)</u> The tax imposed in RCW 82.08.020, as now or hereafter amended, 11 shall not apply to sales of spirits or strong beer in the original package.
- $((\frac{7}{1}))$ (8) The taxes imposed in this section shall be paid by the 13 buyer to the seller, and each seller shall collect from the buyer the 14 15 full amount of the tax payable in respect to each taxable sale under 16 this section. The taxes required by this section to be collected by 17 the seller shall be stated separately from the selling price and for purposes of determining the tax due from the buyer to the seller, it 18 19 shall be conclusively presumed that the selling price quoted in any 20 price list does not include the taxes imposed by this section.
- $((\frac{8}{8}))$ (9) As used in this section, the terms, "spirits," "strong beer," and "package" shall have the meaning ascribed to them in chapter 66.04 RCW.
- 24 **Sec. 275.** RCW 66.24.290 and 1989 c 271 s 502 are each amended to 25 read as follows:
- (1) Any brewer or beer wholesaler licensed under this title may 26 27 sell and deliver beer to holders of authorized licenses direct, but to no other person, other than the board; and every such brewer or beer 28 29 wholesaler shall report all sales to the board monthly, pursuant to the regulations, and shall pay to the board as an added tax for the 30 privilege of manufacturing and selling the beer within the state a tax 31 of two dollars and sixty cents per barrel of thirty-one gallons on 32 sales to licensees within the state and on sales to licensees within 33 34 the state of bottled and canned beer shall pay a tax computed in gallons at the rate of two dollars and sixty cents per barrel of 35 36 thirty-one gallons. Any brewer or beer wholesaler whose applicable tax payment is not postmarked by the twentieth day following the month of 37 sale will be assessed a penalty at the rate of two percent per month or 38

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- fraction thereof. Each such brewer or wholesaler shall procure from 1 the board revenue stamps representing such tax in form prescribed by 2 3 the board and shall affix the same to the barrel or package in such 4 manner and in such denominations as required by the board, and shall cancel the same prior to commencing delivery from his or her place of 5 business or warehouse of such barrels or packages. Beer shall be sold 6 7 by brewers and wholesalers in sealed barrels or packages. The revenue 8 stamps herein provided for need not be affixed and canceled in the 9 making of resales of barrels or packages already taxed by the 10 affixation and cancellation of stamps as provided in this section.
 - (2) An additional tax is imposed equal to ((the rate specified in RCW 82.02.030)) seven percent multiplied by the tax payable under subsection (1) of this section. All revenues collected during any month from this additional tax shall be transferred to the state general fund by the twenty-fifth day of the following month.

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- (3) Until July 1, 1995, an additional tax is imposed on all beer subject to tax under subsection (1) of this section. The additional tax is equal to two dollars per barrel of thirty-one gallons. All revenues collected during any month from this additional tax shall be deposited in the drug enforcement and education account under RCW 69.50.520 by the twenty-fifth day of the following month.
- (4) An additional tax is imposed equal to the tax payable under 22 subsection (1) of this section multiplied by eight and eight-tenths 23 24 percent through June 30, 1995, fifty percent for the period July 1, 1995, through June 30, 1997, and seventy-five percent thereafter. The 25 26 additional tax imposed under this subsection does not apply to the sale of the first sixty thousand barrels of beer each year by breweries that 27 are entitled to a reduced rate of tax under 26 U.S.C. Sec. 5051, as 28 29 existing on the effective date of this section or such subsequent date 30 as may be provided by the board by rule. All revenues collected from the additional tax imposed under this subsection shall be deposited in 31 the Washington health services trust account created under section 356 32 of this act. 33
- 34 <u>(5)</u> The tax imposed under this section shall not apply to "strong 35 beer" as defined in this title.
- 36 **Sec. 276.** RCW 82.02.030 and 1990 c 42 s 319 are each amended to 37 read as follows:

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- 1 $((\frac{1}{1}))$ The rate of the additional taxes under RCW 54.28.020(2),
- $2 \quad 54.28.025(2), 66.24.210(2), ((66.24.290(2),)) 82.04.2901, 82.16.020(2),$
- 3 ((82.26.020(2),)) 82.27.020(5), and 82.29A.030(2) shall be seven
- 4 percent((; and
- 5 (2) The rate of the additional taxes under RCW 82.08.150(4) shall
- 6 be fourteen percent)).
- 7 NEW SECTION. Sec. 277. A new section is added to chapter 82.04
- 8 RCW to read as follows:
- 9 This chapter does not apply to any health maintenance organization
- 10 in respect to prepayments for health care services that are taxable
- 11 under section 278 of this act, to any health care service contractor in
- 12 respect to prepayments for health care services that are taxable under
- 13 section 279 of this act, or to any certified health plan in respect to
- 14 premiums that are taxable under section 280 of this act.
- NEW SECTION. Sec. 278. A new section is added to chapter 48.14
- 16 RCW to read as follows:
- 17 (1) Each health maintenance organization, as defined in RCW
- 18 48.46.020, shall pay a tax on or before the first day of March of each
- 19 year to the state treasurer through the insurance commissioner's office
- 20 on amounts received or collected by the health maintenance organization
- 21 during the preceding calendar year as prepayments for comprehensive
- 22 health care services.
- 23 (2) The amount of the tax shall be equal to the total amount of all
- 24 prepayments for comprehensive health care services received by the
- 25 health maintenance organization during the calendar year multiplied by
- 26 the rate of six-tenths percent for the period January 1, 1995, through
- 27 December 31, 1995, and one percent thereafter.
- 28 (3) Health maintenance organizations shall prepay their tax
- 29 liability. The minimum amount of the prepayments shall be percentages
- 30 of the health maintenance organization's tax obligation for the
- 31 preceding calendar year recomputed using the rate in effect for the
- 32 current year. For the prepayment of taxes due during calendar year
- 33 1995, the minimum amount of the prepayments shall be percentages of the
- 34 health maintenance organization's tax obligation that would have been
- 35 due had the tax been in effect during calendar year 1994. The tax
- 36 prepayments shall be paid to the state treasurer through the
- 37 commissioner's office by the due dates and in the following amounts:

- 1 (a) On or before June 15, forty-five percent;
- 2 (b) On or before September 15, twenty-five percent;
- 3 (c) On or before December 15, twenty-five percent.

For good cause demonstrated in writing, the commissioner may approve an amount smaller than the preceding calendar year's tax obligation as recomputed for calculating the health maintenance organization's prepayment obligations for the current tax year.

- 8 (4) One hundred percent of the moneys collected under this section 9 shall be deposited in the Washington health services trust account 10 created under section 356 of this act.
- 11 <u>NEW SECTION.</u> **Sec. 279.** A new section is added to chapter 48.14 12 RCW to read as follows:
- (1) Each health care service contractor, as defined in RCW 48.44.010, shall pay a tax on or before the first day of March of each year to the state treasurer through the insurance commissioner's office on amounts received or collected by the health care service contractor during the preceding calendar year as prepayments for health care services.
- 19 (2) The amount of the tax shall be equal to the total amount of all 20 prepayments for health care services received by the health care 21 service contractor during the calendar year multiplied by the rate of 22 six-tenths percent for the period January 1, 1995, through December 31, 23 1995, and one percent thereafter.
- 24 (3) Health care service contractors shall prepay their tax 25 liability. The minimum amount of the prepayments shall be percentages of the health care service contractor's tax obligation for the 26 preceding calendar year recomputed using the rate in effect for the 27 current year. For the prepayment of taxes due during calendar year 28 29 1995, the minimum amount of the prepayments shall be percentages of the health care service contractor's tax obligation that would have been 30 due had the tax been in effect during calendar year 1994. 31 32 prepayments shall be paid to the state treasurer through the 33 commissioner's office by the due dates and in the following amounts:
 - (a) On or before June 15, forty-five percent;
- 35 (b) On or before September 15, twenty-five percent;
- 36 (c) On or before December 15, twenty-five percent.

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For good cause demonstrated in writing, the commissioner may approve an amount smaller than the preceding calendar year's tax

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- 1 obligation as recomputed for calculating the health care service 2 contractor's prepayment obligations for the current tax year.
- 3 (4) One hundred percent of the moneys collected under this section 4 shall be deposited in the Washington health services trust account 5 created under section 356 of this act.
- 6 <u>NEW SECTION.</u> **Sec. 280.** A new section is added to chapter 48.14 7 RCW to read as follows:
- 8 (1) Each certified health plan, as defined by section 302 of this 9 act, shall pay a tax on or before the first day of March of each year 10 to the state treasurer through the insurance commissioner's office on 11 premiums received or collected by the certified health plan during the 12 preceding calendar year.
- 13 (2) The amount of the tax shall be equal to the total amount of all premiums collected or received by the certified health plan during the calendar year multiplied by the rate of six-tenths percent for the period January 1, 1995, through December 31, 1995, and one percent thereafter.
 - (3) Certified health plans shall prepay their tax liability. The minimum amount of the prepayments shall be percentages of the certified health plan's tax obligation for the preceding calendar year recomputed using the rate in effect for the current year: PROVIDED, That for the prepayment of taxes due during calendar year 1995, the minimum amount of the prepayments shall be percentages of the certified health plan's tax obligation that would have been due had the tax been in effect during calendar year 1994. The tax prepayments shall be paid to the state treasurer through the commissioner's office by the due dates and in the following amounts:
 - (a) On or before June 15, forty-five percent;
 - (b) On or before September 15, twenty-five percent;
- 30 (c) On or before December 15, twenty-five percent.
- For good cause demonstrated in writing, the commissioner may approve an amount smaller than the preceding calendar year's tax obligation as recomputed for calculating the certified health plan's prepayment obligations for the current tax year.
- 35 (4) One hundred percent of the moneys collected under this section 36 shall be deposited in the Washington health services trust account 37 created under section 356 of this act.

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28 29 **Sec. 281.** RCW 82.04.260 and 1991 c 272 s 15 are each amended to 2 read as follows:

- (1) Upon every person engaging within this state in the business of buying wheat, oats, dry peas, dry beans, lentils, triticale, corn, rye and barley, but not including any manufactured or processed products thereof, and selling the same at wholesale; the tax imposed shall be equal to the gross proceeds derived from such sales multiplied by the rate of one one-hundredth of one percent.
- 9 (2) Upon every person engaging within this state in the business of 10 manufacturing wheat into flour, barley into pearl barley, soybeans into 11 soybean oil, or sunflower seeds into sunflower oil; as to such persons 12 the amount of tax with respect to such business shall be equal to the 13 value of the flour, pearl barley, or oil manufactured, multiplied by 14 the rate of one-eighth of one percent.
 - (3) Upon every person engaging within this state in the business of splitting or processing dried peas; as to such persons the amount of tax with respect to such business shall be equal to the value of the peas split or processed, multiplied by the rate of one-quarter of one percent.
 - (4) Upon every person engaging within this state in the business of manufacturing seafood products which remain in a raw, raw frozen, or raw salted state at the completion of the manufacturing by that person; as to such persons the amount of tax with respect to such business shall be equal to the value of the products manufactured, multiplied by the rate of one-eighth of one percent.
 - (5) Upon every person engaging within this state in the business of manufacturing by canning, preserving, freezing or dehydrating fresh fruits and vegetables; as to such persons the amount of tax with respect to such business shall be equal to the value of the products canned, preserved, frozen or dehydrated multiplied by the rate of three-tenths of one percent.
 - (6) Upon every nonprofit corporation and nonprofit association engaging within this state in research and development, as to such corporations and associations, the amount of tax with respect to such activities shall be equal to the gross income derived from such activities multiplied by the rate of forty-four one-hundredths of one percent.
- 38 (7) Upon every person engaging within this state in the business of 39 slaughtering, breaking and/or processing perishable meat products

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and/or selling the same at wholesale only and not at retail; as to such 1 2 persons the tax imposed shall be equal to the gross proceeds derived from such sales multiplied by the rate of twenty-five one-hundredths of 4 one percent through June 30, 1986, and one-eighth of one percent thereafter.

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- (8) Upon every person engaging within this state in the business of making sales, at retail or wholesale, of nuclear fuel assemblies manufactured by that person, as to such persons the amount of tax with respect to such business shall be equal to the gross proceeds of sales of the assemblies multiplied by the rate of twenty-five one-hundredths of one percent.
- (9) Upon every person engaging within this state in the business of manufacturing nuclear fuel assemblies, as to such persons the amount of tax with respect to such business shall be equal to the value of the products manufactured multiplied by the rate of twenty-five onehundredths of one percent.
- 17 (10) Upon every person engaging within this state in the business of acting as a travel agent; as to such persons the amount of the tax 18 19 with respect to such activities shall be equal to the gross income 20 derived from such activities multiplied by the rate of twenty-five onehundredths of one percent. 21
 - (11) Upon every person engaging within this state in business as an international steamship agent, international customs house broker, international freight forwarder, vessel and/or cargo charter broker in foreign commerce, and/or international air cargo agent; as to such persons the amount of the tax with respect to only international activities shall be equal to the gross income derived from such activities multiplied by the rate of thirty-three one-hundredths of one percent.
- 30 (12) Upon every person engaging within this state in the business of stevedoring and associated activities pertinent to the movement of 31 goods and commodities in waterborne interstate or foreign commerce; as 32 33 to such persons the amount of tax with respect to such business shall be equal to the gross proceeds derived from such activities multiplied 34 35 by the rate of thirty-three one hundredths of one percent. Persons subject to taxation under this subsection shall be exempt from payment 36 37 of taxes imposed by chapter 82.16 RCW for that portion of their business subject to taxation under this subsection. Stevedoring and 38 39 associated activities pertinent to the conduct of goods and commodities

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in waterborne interstate or foreign commerce are defined as all 1 2 activities of a labor, service or transportation nature whereby cargo may be loaded or unloaded to or from vessels or barges, passing over, 3 4 onto or under a wharf, pier, or similar structure; cargo may be moved 5 to a warehouse or similar holding or storage yard or area to await further movement in import or export or may move to a consolidation 6 7 freight station and be stuffed, unstuffed, containerized, separated or 8 otherwise segregated or aggregated for delivery or loaded on any mode 9 of transportation for delivery to its consignee. Specific activities 10 included in this definition are: Wharfage, handling, unloading, moving of cargo to a convenient place of delivery to the 11 consignee or a convenient place for further movement to export mode; 12 documentation services in connection with the receipt, delivery, 13 checking, care, custody and control of cargo required in the transfer 14 15 of cargo; imported automobile handling prior to delivery to consignee; 16 terminal stevedoring and incidental vessel services, including but not 17 limited to plugging and unplugging refrigerator service to containers, trailers, and other refrigerated cargo receptacles, and securing ship 18 19 hatch covers.

- (13) Upon every person engaging within this state in the business of disposing of low-level waste, as defined in RCW 43.145.010; as to such persons the amount of the tax with respect to such business shall be equal to the gross income of the business, excluding any fees imposed under chapter 43.200 RCW, multiplied by the rate of fifteen percent.
- 26 (a) The rate specified in this subsection shall be reduced to ten 27 percent on May 20, 1991.
- (b) The rate specified in this subsection shall be further reduced to five percent on January 1, 1992.
- 30 (c) The rate specified in this subsection shall be further reduced 31 to three percent on July 1, 1993.
- If the gross income of the taxpayer is attributable to activities both within and without this state, the gross income attributable to this state shall be determined in accordance with the methods of apportionment required under RCW 82.04.460.
- 36 (14) Upon every person engaging within this state as an insurance 37 agent, insurance broker, or insurance solicitor licensed under chapter 38 48.17 RCW; as to such persons, the amount of the tax with respect to

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- 1 such licensed activities shall be equal to the gross income of such 2 business multiplied by the rate of one percent.
- 3 (15) Upon every person engaging within this state in business as a 4 hospital, as defined in chapter 70.41 RCW, as to such persons, the
- 5 amount of tax with respect to such activities shall be equal to the
- amount of tax with respect to such activities shall be equal to the
- 6 gross income of the business multiplied by the rate of five-tenths of
- 7 one percent through June 30, 1995, and one and five-tenths percent
- 8 thereafter. The moneys collected under this subsection shall be
- 9 deposited in the Washington health services trust account created under
- 10 section 356 of this act.
- 11 **Sec. 282.** RCW 82.04.4289 and 1981 c 178 s 2 are each amended to 12 read as follows:
- 13 ((In computing tax there may be deducted from the measure of tax))
- 14 This chapter does not apply to amounts derived as compensation for
- 15 services rendered to patients or from sales of prescription drugs as
- 16 defined in RCW 82.08.0281 furnished as an integral part of services
- 17 rendered to patients by ((a hospital, as defined in chapter 70.41 RCW,
- 18 which is operated as a nonprofit corporation,)) a kidney dialysis
- 19 facility operated as a nonprofit corporation, ((whether or not operated
- 20 in connection with a hospital,)) nursing homes, and homes for unwed
- 21 mothers operated as religious or charitable organizations, but only if
- 22 no part of the net earnings received by such an institution inures
- 23 directly or indirectly, to any person other than the institution
- 24 entitled to deduction hereunder. ((In no event shall any such
- 25 deduction be allowed, unless the hospital building is entitled to
- 26 exemption from taxation under the property tax laws of this state.))
- 27 <u>NEW SECTION.</u> **Sec. 283.** RCW 82.04.4288 and 1980 c 37 s 9 are each
- 28 repealed.

J. APPROPRIATIONS

- 30 <u>NEW SECTION.</u> **Sec. 284.** (1) The sum of one hundred seventy-three
- 31 million nine hundred thousand dollars, or as much thereof as may be
- 32 necessary, is appropriated for the biennium ending June 30, 1995, from
- 33 the Washington health services trust account to the personal health
- 34 services account for the purposes of continuing and expanding the basic

1 health plan to state residents with incomes below two hundred percent 2 of poverty by June 30, 1995.

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- (2) The sum of twenty million dollars, or as much thereof as may be necessary, is appropriated for the biennium ending June 30, 1995, from the Washington health services trust account to the public health account to be used for the purposes of the public health services improvement plan in section 356(2)(b) of this act and to meet the need for immediate improvements in public health programs including reducing the use of tobacco by minors and adults, containing and eradicating tuberculosis, reducing the incidences of sexually transmitted diseases, reducing teen pregnancy, and slowing the spread of HIV infection.
- (3) The sum of six million five hundred thousand dollars, or as much thereof as may be necessary, is appropriated for the biennium ending June 30, 1995, from the Washington health services trust account to the health professions, data systems, and research account for the purposes of section 356(2)(c) of this act.
- 17 (4) The sum of four million dollars, or as much thereof as may be necessary, is appropriated for the biennium ending June 30, 1995, from 18 19 the Washington health services trust account to the department of 20 health for the following purposes: Four hundred thousand dollars for preparation of the health personnel resource plan under chapter 28B.125 21 RCW, one million dollars for community-based health professional 22 23 recruitment and retention activities under chapter 70.185 RCW, two 24 hundred thousand dollars for the malpractice insurance program under 25 RCW 43.70.460 and 43.70.470, one million eight hundred thousand dollars 26 for training of volunteer emergency medical services personnel under 27 chapter 70.168 RCW, and six hundred thousand dollars to be distributed as needed for the studies authorized in sections 363, 364, and 365 of 28 29 this act.
 - (5) The sum of two million three hundred thousand dollars, or as much thereof as may be necessary, is appropriated for the biennium ending June 30, 1995, from the Washington health services trust account to the University of Washington for the following purposes: Two million dollars for the state-wide family medicine program authorized under chapter 70.112 RCW and three hundred thousand dollars for the training of physician assistants.
- 37 (6) The sum of two million dollars, or as much thereof as may be 38 necessary, is appropriated for the biennium ending June 30, 1995, from 39 the Washington health services trust account to the higher education

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- coordinating board for the purposes of making awards through the health 1 professional scholarship and loan repayment under chapter 28B.115 RCW.
- (7) The sum of five million dollars, or as much thereof as may be 3 4 necessary, is appropriated for the biennium ending June 30, 1995, from 5 the Washington health services trust account to the health care authority exclusively for the purposes of increasing the number of 6 migrant, homeless, refugee, and other persons receiving primary health 7 care services through community health centers. 8 These funds are 9 intended as an increase over the funding levels provided for in the 10 biennium ending June 30, 1993. These funds shall not be used to supplant existing funds received by the community health centers from 11 federal, state, local government, private, and other sources. 12

PART III. HEALTH AND MEDICAL SYSTEM REFORM 13

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- 14 Sec. 301. INTENT. The legislature intends that NEW SECTION. chapter . . ., Laws of 1993 (this act) establish structures, processes, 15 and specific financial limits to stabilize the overall cost of medical 16 17 care within the economy, to reduce the demand for unneeded medical 18 care, to provide universal access to essential health and medical services, from all health care providers licensed in this state to 19 20 provide such services to improve public health, and to ensure that 21 medical system costs do not undermine the financial viability of 22 nonmedical care businesses.
- 23 NEW SECTION. Sec. 302. DEFINITIONS. In this chapter and sections 24 317 through 339 and 346 through 351 of this act, unless the context 25 otherwise requires:
- (1) "Certified health plan" or "plan" means an entity certified by 26 27 the insurance commissioner according to the provisions of section 319 of this act. 28
- 29 (2) "Chair" means the presiding officer of the Washington health 30 services commission.
- (3) "Commission" means the Washington health services commission. 31
- 32 (4) "Continuous quality improvement and total quality management"
- means a continuous process to improve health services while reducing 33 34 costs.
- (5) "Employee" means a person who is in the employment of an 35 employer, as defined by chapter 50.04 RCW. A full-time employee is an 36

- 1 employee who is employed at least eighty hours during a calendar month.
- 2 A part-time employee is an employee that works less than eighty hours 3 during a calendar month.
- 4 (6) "Employers' cooperative health purchasing group" or "purchasing 5 group" means a single group of employers in each of two distinct geographical regions separated by the crest of the Cascade mountains 6 7 that: (a) Has as its purpose the purchase of uniform health benefits 8 on a group basis from certified health plans; (b) purchases the 9 benefits only for its members' employees and dependents; (c) is 10 composed of members whose businesses or activities are principally in that geographical region; and (d) does not 11 participation to any business, partnership, or corporation within its 12 13 geographical region.
- 14 (7) "Enrollee" means any person who is a Washington resident 15 enrolled in a certified health plan.
- 16 (8) "Enrollee point of service cost-sharing" means fees paid to 17 certified health plans by enrollees for receipt of specific uniform 18 benefit package services, and may include deductibles all within limits 19 established by the commission.
- 20 (9) "Enrollee premium sharing" means that portion of the premium 21 that is paid by enrollees or their family members.
- (10) "Federal poverty level" means the federal poverty guidelines determined annually by the United States department of health and human services or successor agency.
- 25 (11) "Health care facility" or "facility" means hospices licensed 26 under chapter 70.127 RCW, hospitals licensed under chapter 70.41 RCW, rural health facilities as defined in RCW 70.175.020, psychiatric 27 hospitals licensed under chapter 71.12 RCW, nursing homes licensed 28 29 under chapter 18.51 RCW, kidney disease treatment centers licensed 30 under chapter 70.41 RCW, ambulatory diagnostic, treatment or surgical 31 facilities licensed under chapter 70.41 RCW, drug and alcohol treatment facilities licensed under chapter 70.96A RCW, and home health agencies 32 licensed under chapter 70.127 RCW, and includes such facilities if 33 owned and operated by a political subdivision or instrumentality of the 34 state and such other facilities as required by federal law and 35 implementing regulations, but does not include Christian Science 36 37 sanatoriums operated, listed, or certified by the First Church of Christ Scientist, Boston, Massachusetts. 38
 - (12) "Health care provider" or "provider" means either:

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- 1 (a) A physician or any other licensed, certified, or registered 2 health professional regulated under chapter 18.130 RCW whom the 3 commission identifies as appropriate to provide health services;
 - (b) An employee or agent of a person described in (a) of this subsection, acting in the course and scope of his or her employment; or
- 6 (c) An entity, whether or not incorporated, facility, or institution employing one or more persons described in (a) of this subsection, including, but not limited to, a hospital, clinic, health 9 maintenance organization, or nursing home; or an officer, director, employee, or agent thereof acting in the course and scope of his or her employment.
- (13) "Long-term care" means institutional, residential, outpatient, or community-based services that meet the individual needs of persons of all ages who are limited in their functional capacities or have disabilities and require assistance with performing two or more activities of daily living for an extended or indefinite period of time. These services include case management, in-home care, nursing services, convalescent, custodial, chronic, and terminally ill care.
- 19 (14) "Maximum enrollee financial participation" means the income-20 related total annual payments that may be required of an enrollee per 21 family who chooses the lowest priced plans in a geographic region 22 including both premium-sharing and enrollee point of service cost-23 sharing.
 - (15) "Premium" means the level of payment a certified health plan receives from all sources for all expenses, including administration, operation, and capital, determined on an annual basis by the commission for providing the uniform benefit package to an individual, either adult or child, or a family.
- 29 (16) "State health services budget" means total funds that may be 30 included during any fiscal year within a document developed pursuant to 31 section 355 of this act.
- 32 (17) "Technology" means the drugs, devices, equipment, and medical 33 or surgical procedures used in the delivery of health services, and the 34 organizational or supportive systems within which such services are 35 provided. It also means sophisticated and complicated machinery 36 developed as a result of ongoing research in the basic biological and 37 physical sciences, clinical medicine, electronics, and computer 38 sciences, as well as specialized professionals, medical equipment,

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- 1 procedures, and chemical formulations used for both diagnostic and 2 therapeutic purposes.
- 3 (18) "Uniform benefit package" means those appropriate and 4 effective health services, defined by the commission under section 347 5 of this act, that must be offered to all Washington residents through 6 certified health plans.
- 7 (19) "Washington resident" or "resident" means a person who intends 8 to reside in the state permanently or indefinitely and who did not move 9 to Washington for the primary purpose of securing health services under 10 sections 317 through 339 and 346 through 351 of this act. "Washington resident" also includes people and their accompanying family members 11 12 who are in the state for the purpose of engaging in employment for at 13 least one month, who did not enter the state for the primary purpose of obtaining health services. The confinement of a person in a nursing 14 home, hospital, or other medical institution in the state shall not by 15 itself be sufficient to qualify such person as a resident. 16

A. THE WASHINGTON HEALTH SERVICES COMMISSION

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18 <u>NEW SECTION.</u> **Sec. 303.** CREATION OF COMMISSION--MEMBERSHIP--TERMS 19 OF OFFICE--VACANCIES--SALARIES. (1) There is created an agency of state government to be known as the Washington health services 20 21 commission. The commission shall consist of the insurance commissioner, the state health officer and three other members 22 23 appointed by the governor with the consent of the senate. One member, 24 who may not be either the insurance commissioner or the state health 25 officer, shall be designated by the governor as chair and shall serve at the pleasure of the governor. Of the initial members, one shall be 26 27 appointed to a term of three years, one shall be appointed to a term of 28 four years, and one shall be appointed to a term of five years. 29 Thereafter, members shall be appointed to five-year terms. Vacancies shall be filled by appointment for the remainder of the unexpired term 30 of the position being vacated. 31

- (2) Members of the commission shall have no pecuniary interest in any business subject to regulation by the commission and shall be subject to chapter 42.18 RCW, the executive branch conflict of interest act.
- 36 (3) Except for the insurance commissioner and the state health 37 officer, members of the commission shall occupy their positions on a

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- 1 full-time basis and are exempt from the provisions of chapter 41.06
- 2 RCW. Commission members and the professional commission staff are
- 3 subject to the public disclosure provisions of chapter 42.17 RCW.
- 4 Members shall be paid a salary to be fixed by the governor in
- 5 accordance with RCW 43.03.040. A majority of the members of the
- 6 commission constitutes a quorum for the conduct of business.
- 7 NEW SECTION. Sec. 304. ADVISORY COMMITTEES. (1) The commission
- 8 shall establish a standing technical advisory committee with balanced
- 9 representation including physicians, hospitals, seniors, researchers,
- 10 allied health professions, business, labor, insurers, and consumers.
- 11 The commission may establish ad hoc technical advisory task forces to
- 12 provide advice on specific issues.
- 13 (2) The commission shall establish a "service effectiveness
- 14 advisory committee" to provide technical guidance to the commission.
- 15 The advisory committee shall be composed of ten to fifteen technical
- 16 experts, such as general practitioners, specialty health care
- 17 providers, health service researchers, health ethicists,
- 18 epidemiologists, and public health experts, who reflect the state's
- 19 ethnic and cultural diversity. The advisory committee shall perform
- 20 several functions, such as assessing the effectiveness of the uniform
- 21 benefit package based on the health status of the population.
- 22 (3) Committee members shall serve without compensation for their
- 23 services but shall be reimbursed for their expenses while attending
- 24 meetings on behalf of the commission in accordance with RCW 43.03.050
- 25 and 43.03.060.
- 26 NEW SECTION. Sec. 305. POWERS AND DUTIES OF THE CHAIR. The chair
- 27 shall be the chief administrative officer and the appointing authority
- 28 of the commission and has the following powers and duties:
- 29 (1) Direct and supervise the commission's administrative and
- 30 technical activities in accordance with the provisions of this chapter
- 31 and rules and policies adopted by the commission;
- 32 (2) Employ personnel of the commission, in accordance with chapter
- 33 41.06 RCW, and prescribe their duties. With the approval of a majority
- 34 of the commission, the chair may appoint persons to administer any
- 35 entity established pursuant to subsection (8) of this section, and up
- 36 to seven additional employees all of whom shall be exempt from the
- 37 provisions of chapter 41.06 RCW;

- (3) Enter into contracts on behalf of the commission; 1
- 2 (4) Accept and expend gifts, donations, grants, and other funds received by the commission; 3
- 4 (5) Delegate administrative functions of the commission to employees of the commission as the chair deems necessary to ensure efficient administration;
- 7 (6) Subject to approval of the commission, appoint advisory committees and undertake studies, research, and analysis necessary to 8 9 support activities of the commission;
 - (7) Preside at meetings of the commission;

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- (8) Consistent with policies and rules established by the 11 commission, establish such administrative divisions, offices, or 12 13 programs as are necessary to carry out the purposes of chapter . . ., Laws of 1993 (this act); and 14
- 15 (9) Perform such other administrative and technical duties as are consistent with chapter . . ., Laws of 1993 (this act) and the rules 16 and policies of the commission. 17
- 18 NEW SECTION. Sec. 306. POWERS AND DUTIES OF THE COMMISSION. The 19 commission has the following powers and duties:
- (1) Ensure that all residents of Washington state are enrolled in 20 a certified health plan, regardless of age, sex, family structure, 21 22 ethnicity, race, health condition, geographic location, employment, or 23 economic status.
- 24 (2) Ensure that all residents of Washington state have access to 25 appropriate and effective health services. If certified health plans are insufficient or unable to meet a population's needs for access to 26 certified health plan services, authorize appropriate state agencies, 27 local health departments, community or migrant health centers, public 28 29 hospital districts, or other nonprofit health service entities to take actions necessary to assure such access. This may include authority to 30 contract for or to directly deliver services described within the 31 32 uniform benefit package to special populations.
- 33 (3) Develop a total state health services budget, according to the 34 requirements of section 355 of this act.
- (4) Adopt necessary rules in accordance with chapter 34.05 RCW to 35 36 carry out the purposes of chapter . . ., Laws of 1993 (this act), provided that an initial set of draft rules establishing at least the 37 38 commission's organization structure, the uniform benefit package,

limits on maximum enrollee financial participation, methods for developing the state health services budget, and standards for certified health plan and health care purchasing cooperative certification, must be submitted in draft form to the legislature by January 1995.

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- (5) Establish, and from time to time modify, the uniform benefit package, as provided in section 347 of this act, which shall be offered to enrollees of a certified health plan. The benefit package shall be provided at no more than the maximum premium specified in subsection (7) of this section.
- 11 (6) Adopt rules related to coordination of benefits where a 12 resident has duplicate coverage. The rules shall not have the effect 13 of eliminating enrollee premium sharing or point of service cost-14 sharing.
- 15 (7) Establish for each year a strictly community-rated maximum premium for the uniform benefit package that a certified health plan 16 17 may receive. The premium cost of the uniform benefit package in 1994 shall be based upon the actuarially determined cost of providing the 18 19 uniform benefit package in view of the best observed practice of 20 managed care plans operating in Washington between 1990 and 1993. The cost of the uniform benefit package in 1994 shall be allowed to 21 22 increase by a rate no greater than the average growth rate in the cost of the package between 1990 and 1993 as actuarially determined. 23 24 Beginning in 1995, the growth rate of the premium shall be reduced by two percentage points per year until the growth rate is no greater than 25 26 growth in the Washington consumer price index, as determined by the 27 office of financial management. If the commission adds services or benefits to the uniform benefit package in subsequent years, it may 28 29 increase the maximum premium to reflect the actual cost experience of a sample of the state's lowest cost providers of that service, adjusted 30 31 actuarially. The addition of services or benefits shall not result in a redetermination of the entire cost of the uniform benefit package. 32
- 33 (8) Monitor the actual growth in total annual health services 34 costs.
- (9) Establish standards for capital expenditures by certified health plans, health care facilities, or providers. A major capital expenditure is defined as any single expenditure for capital acquisitions, including medical technological equipment, as defined by the commission, costing more than one million dollars. Periodically

- the commission shall prioritize the proposed projects based on standards of cost-effectiveness and access. The commission shall then approve those projects in rank order that are within the limits of the capital budget. The Washington health care facilities authority authorized in chapter 70.37 RCW may not approve financing for a major capital expenditure unless it has been approved by the commission under this subsection.
- 8 (10) Establish maximum enrollee financial participation according 9 to chapter . . ., Laws of 1993 (this act).
- 10 (11) For health services provided under the uniform benefit package, standards for enrollment, billing, 11 The standards shall ensure that these procedures are 12 processing. performed in a simplified, economical, and equitable manner for all 13 parties concerned. Subject to federal approval or phase-in schedules 14 15 whenever necessary or appropriate, the standards shall also apply to health services purchased by the department of social and health 16 17 services, the department of labor and industries, the department of health, the health care authority, the basic health plan, and plans 18 19 that provide the uniform benefit package to local governments and 20 public school employees.
- 21 (12) Propose or require that certified health plans have certain 22 practice indicators or risk management protocols for quality assurance, 23 utilization review, or provider payment. The commission may consider 24 indicators or protocols recommended according to section 310 of this 25 act for these purposes.

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- (13) Propose or require other guidelines to certified health plans for utilization management, use of technology and methods of payment, such as diagnosis-related groups and a resource-based relative value scale. Such guidelines may be voluntary, but shall be mandatory if the commission determines that their uniform implementation will promote improved management of care, and provide incentives for improved efficiency and effectiveness within the delivery system.
- 33 (14) Monitor the availability of health services to both 34 populations and geographic areas, to determine whether there are 35 residents lacking in access to necessary services. In the case where 36 individuals or populations may appear to be denied access to certified 37 health plans, the commission shall notify both the plan and the 38 commissioner of such a determination. In the case of finding a 39 geographic area with an appreciable number of residents unable to

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- 1 access appropriate and effective health services the commission shall
- 2 adopt by rule standards by which the insurance commissioner may, in
- 3 such event, then require certified health plans in closest proximity to
- 4 such persons to extend their catchment areas to such persons and offer
- 5 them enrollment.
- 6 (15) Adopt standards and oversee and develop policy for a state-7 wide health care data system as provided in chapter 70.170 RCW.
- 8 (16) Adopt standards that prevent conflict of interest by health 9 care providers as provided in RCW 19.68.010 and section 228 of this 10 act.
- 11 (17) Develop standards for the certification process to certify 12 health plans to provide the uniform benefit package, according to the 13 provisions for certified health plans under chapter . . ., Laws of 1993
- 14 (this act).
- 15 (18) Adopt standards applicable to all certified health plans that will assure health care providers within the service area of a plan an 16 opportunity to negotiate on an equal basis the terms and conditions of 17 their professional relationship with the plan; to work cooperatively in 18 19 the development of any utilization review procedures, risk management 20 protocols for quality assurance, and practice indicators that might be unique to a plan or local community; and such other professional issues 21 22 as the parties may need to pursue in the furtherance of the goals of 23 chapter . . . , Laws of 1993 (this act). The standards shall include a dispute resolution process for the plan and providers. The providers 24 25 are authorized to organize and communicate for the purposes of the 26 negotiations under this section.
- 27 (19) Develop standards for the employer's cooperative health care 28 purchasing group certification process according to the provisions of 29 this chapter.
- (20) In developing the uniform benefit package and other standards pursuant to this section, consider the likelihood of the establishment of a national health services plan adopted by the federal government and its implications.
- 34 (21) Evaluate whether Washington is experiencing a higher 35 percentage in in-migration of residents from other states and 36 territories than would be expected by normal trends as a result of the 37 availability of comprehensive subsidized health care benefits for all 38 residents and report to the governor and the legislature their 39 findings.

To the extent that the exercise of any of the powers and duties 1 2 specified in this section may be inconsistent with the powers and 3 duties of other state agencies, offices, or commissions, the authority 4 of the commission shall supersede that of such other state agency, 5 office, or commission, except in matters of personal health data, where the commission shall have primary data system policy-making authority 6 and the department of health shall have primary responsibility for the 7 8 maintenance and routine operation of personal health data systems.

9 NEW SECTION. Sec. 307. After consultation with the state health officer and the insurance commissioner, and on the basis of evidence 10 established by independent actuarial analysis, if the governor finds 11 12 that the economic viability of a significant portion of the state's certified health plans is seriously threatened, the governor may 13 14 increase the maximum premium by an amount that is no more than one 15 hundred fifty percent of the state average rate of growth in personal income, and must immediately thereafter submit to the legislature a 16 proposal for a new formula for adjusting the maximum premium that must 17 18 be approved by each house of the legislature by a sixty percent vote.

NEW SECTION. Sec. 308. CONTINUOUS QUALITY IMPROVEMENT AND TOTAL 19 QUALITY MANAGEMENT. To ensure the highest quality health services at 20 the lowest total cost, the commission shall establish a total quality 21 22 management system of continuous quality improvement. Such endeavor 23 shall be based upon the recognized quality science for continuous 24 quality improvement. The commission shall impanel a committee composed of persons from the private sector and related sciences who have broad 25 knowledge and successful experiences in continuous quality improvement 26 27 total quality management applications. Ιt shall be 28 responsibility of the committee to develop standards for a Washington 29 state health services supplier certification process and recommend such standards to the commission for review and adoption. Once adopted, the 30 commission shall establish a schedule, with full compliance no later 31 32 than July 1, 1996, whereby all health service providers and health 33 service facilities shall be certified prior to providing uniform benefit package services. In conjunction with the commission's total 34 35 quality management efforts, the department of health shall develop a regulatory system that supports the development and maintenance of 36 37 quality assurance plans throughout the medical community.

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NEW SECTION. Sec. 309. Sections 301 through 308 of this act shall 1

2 constitute a new chapter in Title 43 RCW.

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shall:

3 B. PRACTICE INDICATORS

NEW SECTION. Sec. 310. A new section is added to chapter 43.70 4 5 RCW to read as follows:

6 PRACTICE INDICATORS. The department of health shall consult with 7 health care providers, purchasers, health professional regulatory authorities under RCW 18.130.040, appropriate research and clinical 8 experts, and consumers of health care services to identify specific 9 practice areas where practice indicators and risk management protocols 10 have been developed. Practice indicators shall be based upon expert 11 consensus and best available scientific evidence. The department 12

- 14 (1) Develop a definition of expert consensus and best available scientific evidence so that practice indicators can serve as a standard 15 for excellence in the provision of health care services. 16
- 17 (2) Establish a process to identify and evaluate practice 18 indicators and risk management protocols as they are developed by the appropriate professional, scientific, and clinical communities. 19
- 20 (3) Recommend the use of practice indicators and risk management protocols in quality assurance, utilization review, or provider payment 21 22 to the health services commission.

23 C. HEALTH CARE LIABILITY REFORMS

NEW SECTION. Sec. 311. A new section is added to Title 48 RCW to 24 25 read as follows:

MEDICAL MALPRACTICE PROVISIONS FOR CERTIFIED HEALTH PLAN 27 PARTICIPANTS. (1) No policy for medical malpractice that insures, indemnifies, or otherwise protects a certified health plan or a 28 provider caring for patients according to a certified health plan contract from medical malpractice may maintain a ratio of losses to 31 gross income from premiums that is less than eighty-five percent.

(2) Neither a certified health plan nor a health care provider 32 33 caring for patients according to a certified health plan contract shall be subject to liability for harm under this chapter for health care 34 provided in accordance with a practice indicator adopted by the health 35

- services commission unless the claimant establishes by a preponderance of the evidence that the provider's application or execution of the
- 3 practice indicator was a failure to follow the accepted standard of 4 care.
- 5 (3) A certified health plan shall be subrogated to a participant's 6 claim under chapter 7.70 RCW against a health care provider and shall
- 7 have a lien against any recovery based on such claim as provided in
- 8 this section. The right of subrogation and the lien granted by this
- 9 section is limited to payments made by the plan for health care
- 10 relating to the claim. The lien shall be enforceable only if the
- 11 recovery fully compensates the participant for his or her loss.
- 12 (4) No health care provider or facility may deliver care covered by
- 13 a certified health plan without first presenting evidence of
- 14 malpractice insurance in at least the amount specified by the
- 15 commission.
- 16 **Sec. 312.** RCW 18.130.160 and 1986 c 259 s 8 are each amended to 17 read as follows:
- 18 FINDING OF UNPROFESSIONAL CONDUCT--ORDERS--SANCTIONS--STAY--COSTS.
- 19 Upon a finding that a license holder or applicant has committed
- 20 unprofessional conduct or is unable to practice with reasonable skill
- 21 and safety due to a physical or mental condition, the disciplining
- 22 authority may issue an order providing for one or any combination of
- 23 the following:

- 24 (1) Revocation of the license;
 - (2) Suspension of the license for a fixed or indefinite term;
- 26 (3) Restriction or limitation of the practice;
- 27 (4) Requiring the satisfactory completion of a specific program of
- 28 remedial education or treatment;
- 29 (5) The monitoring of the practice by a supervisor approved by the
- 30 disciplining authority;
- 31 (6) Censure or reprimand;
- 32 (7) Compliance with conditions of probation for a designated period
- 33 of time;
- 34 (8) Payment of a fine for each violation of this chapter, not to
- 35 exceed ((one)) five thousand dollars per violation. Funds received
- 36 shall be placed in the health professions account;
- 37 (9) Denial of the license request;
- 38 (10) Corrective action;

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(11) Refund of fees billed to and collected from the consumer.

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Any of the actions under this section may be totally or partly stayed by the disciplining authority. In determining what action is appropriate, the disciplining authority must first consider what sanctions are necessary to protect or compensate the public. Only after such provisions have been made may the disciplining authority consider and include in the order requirements designed to rehabilitate the license holder or applicant. All costs associated with compliance with orders issued under this section are the obligation of the license holder or applicant.

11 **Sec. 313.** RCW 18.130.190 and 1991 c 3 s 271 are each amended to 12 read as follows:

PRACTICE WITHOUT LICENSE--INVESTIGATION OF COMPLAINTS--TEMPORARY CEASE AND DESIST ORDERS--INJUNCTIONS--PENALTY. (1) The secretary shall investigate complaints concerning practice by unlicensed persons of a profession or business for which a license is required by the chapters specified in RCW 18.130.040. In the investigation of the complaints, the secretary shall have the same authority as provided the secretary under RCW 18.130.050. The secretary shall issue a cease and desist order to a person after notice and hearing and upon a determination that the person has violated this subsection. If the secretary makes a written finding of fact that the public interest will be irreparably harmed by delay in issuing an order, the secretary may issue a temporary cease and desist order. The cease and desist order shall not relieve the person so practicing or operating a business without a license from criminal prosecution therefor, but the remedy of a cease and desist order shall be in addition to any criminal liability. The cease and desist order is conclusive proof of unlicensed practice and may be enforced under RCW 7.21.060. This method of enforcement of the cease and desist order may be used in addition to, or as an alternative to, any provisions for enforcement of agency orders set out in chapter 34.05 RCW.

(2) The attorney general, a county prosecuting attorney, the secretary, a board, or any person may in accordance with the laws of this state governing injunctions, maintain an action in the name of this state to enjoin any person practicing a profession or business for which a license is required by the chapters specified in RCW 18.130.040 without a license from engaging in such practice or operating such

- 1 business until the required license is secured. However, the 2 injunction shall not relieve the person so practicing or operating a 3 business without a license from criminal prosecution therefor, but the 4 remedy by injunction shall be in addition to any criminal liability.
- 5 (3) Unlicensed practice of a profession or operating a business for 6 which a license is required by the chapters specified in RCW 7 18.130.040, unless otherwise exempted by law, constitutes a gross 8 misdemeanor. All fees, fines, forfeitures, and penalties collected or 9 assessed by a court because of a violation of this section shall be 10 remitted to the health professions account.
- (4) In addition to the remedies provided in this section, the 11 secretary is authorized to impose a civil penalty of up to five 12 thousand dollars on any person engaged, without a license, in a 13 profession or business for which a license is required by the chapters 14 specified in RCW 18.130.040. The imposition of such civil penalty 15 shall occur only subsequent to a hearing in conformance with the 16 provisions of chapter 34.05 RCW in any case in which the secretary 17 18 finds that there has been a failure or refusal to comply with the 19 provisions of any chapters specified in RCW 18.130.040.
- NEW SECTION. Sec. 314. A new section is added to Title 70 RCW to read as follows:
- 22 RISK MANAGEMENT TRAINING WITHIN HEALTH FACILITIES. Effective July 23 1, 1994, each health care provider, facility, or health maintenance 24 organization that self-insures for liability risks related to medical 25 malpractice and employs physicians or other independent health care practitioners in Washington state shall condition each physician's and 26 practitioner's liability coverage by that entity upon that physician's 27 or practitioner's participation in risk management training offered by 28 29 the provider, facility, or health maintenance organization to its 30 employees. The risk management training shall provide information related to avoiding adverse health outcomes resulting from substandard 31 practice and minimizing damages associated with those adverse health 32 33 outcomes that occur. For purposes of this section, "independent health 34 care practitioner" means those health care practitioner licensing classifications designated by the department of health in rule under 35 36 this section. On or before January 1, 1994, the department shall 37 designate by rule:

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- 1 (1) Those health professions whose scope of practice includes 2 independent practice;
- 3 (2) For each health profession whose scope of practice includes 4 independent practice, whether malpractice insurance is available; and
- 5 (3) If such insurance is available, the appropriate minimum level 6 of mandated coverage.
- 7 <u>NEW SECTION.</u> **Sec. 315.** A new section is added to chapter 48.22 8 RCW to read as follows:
- 9 RISK MANAGEMENT TRAINING OF INDEPENDENT HEALTH CARE PRACTITIONERS.
 10 Effective July 1, 1994, a casualty insurer's issuance of a new medical
 11 malpractice policy or renewal of an existing medical malpractice
 12 policy, to a physician or other independent health care practitioner,
- 13 shall be conditioned upon that practitioner's participation in, and
- 14 completion of, health care liability risk management training offered
- 15 by the insurer. The risk management training shall provide information
- 16 related to avoiding adverse health outcomes resulting from substandard
- 17 practice and minimizing damages associated with those adverse health
- 18 outcomes that occur. For purposes of this section, "independent health
- 19 care practitioners" means those health care practitioner licensing
- 20 classifications designated by the department of health in rule pursuant
- 21 to section 314 of this act.
- 22 **Sec. 316.** RCW 70.41.200 and 1991 c 3 s 336 are each amended to 23 read as follows:
- 24 MEDICAL MALPRACTICE PREVENTION PROGRAM--QUALITY ASSURANCE
- 25 COMMITTEE--SANCTION AND GRIEVANCE PROCEDURES--INFORMATION COLLECTION
- 26 AND REPORTING. (1) Every hospital shall maintain a coordinated program
- 27 for the identification and prevention of medical malpractice. The
- 28 program shall include at least the following:
- 29 (a) The establishment of a quality assurance committee with the
- 30 responsibility to review the services rendered in the hospital in order
- 31 to improve the quality of medical care of patients and to prevent
- 32 medical malpractice. The committee shall oversee and coordinate the
- 33 medical malpractice prevention program and shall insure that
- 34 information gathered pursuant to the program is used to review and to
- 35 revise hospital policies and procedures. At least one member of the
- 36 committee shall be a member of the governing board of the hospital who

- 1 is not otherwise affiliated with the hospital in an employment or 2 contractual capacity;
- 3 (b) A medical staff privileges sanction procedure through which 4 credentials, physical and mental capacity, and competence in delivering 5 health care services are periodically reviewed as part of an evaluation 6 of staff privileges;
- 7 (c) The periodic review of the credentials, physical and mental 8 capacity, and competence in delivering health care services of all 9 persons who are employed or associated with the hospital;
- (d) A procedure, including but not limited to, mediation, for the prompt resolution of grievances by patients or their representatives related to accidents, injuries, treatment, and other events that may result in claims of medical malpractice;
- (e) The maintenance and continuous collection of information concerning the hospital's experience with negative health care outcomes and incidents injurious to patients, patient grievances, professional liability premiums, settlements, awards, costs incurred by the hospital for patient injury prevention, and safety improvement activities;
- (f) The maintenance of relevant and appropriate information gathered pursuant to (a) through (e) of this subsection concerning individual physicians within the physician's personnel or credential file maintained by the hospital;
- (g) Education programs dealing with patient safety, injury prevention, staff responsibility to report professional misconduct, the legal aspects of patient care, improved communication with patients, and causes of malpractice claims for staff personnel engaged in patient care activities; and
- 28 (h) Policies to ensure compliance with the reporting requirements 29 of this section.
- (2) Any person who, in substantial good faith, provides information to further the purposes of the medical malpractice prevention program, or who, in substantial good faith, participates on the quality assurance committee, or who, in substantial good faith, assists in a broader scope of quality assurance by health care service providers shall not be subject to an action for civil damages or other relief as a result of such activity.
- 37 (3) Information and documents, including complaints and incident 38 reports, created, collected, and maintained about health care providers 39 arising out of the matters that are under review or have been evaluated

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by a review committee conducting quality assurance reviews or that are 2 related to general quality assurance activities are not subject to discovery or introduction into evidence in any civil action, and no 3 person who was in attendance at a meeting of such committee or board or 4 5 quality assurance activities shall be permitted or required to testify in any civil action as to the content of such proceedings or 6 7 This subsection does not preclude: (a) In any civil activities. 8 action, the testimony of any person concerning the facts which form the 9 basis for the institution of such proceedings of which the person had 10 personal knowledge acquired independently of such proceedings; (b) in any civil action by a health care provider regarding the restriction or 11 revocation of that individual's clinical or staff privileges, 12 13 introduction into evidence information collected and maintained by quality assurance committees regarding such health care provider; (c) 14 in any civil action, disclosure of the fact that staff privileges were 15 terminated or restricted, including the specific restrictions imposed, 16 17 if any; or (d) in any civil action, discovery and introduction into evidence of the patient's medical records required by regulation of the 18 19 department of health to be made regarding the care and treatment 20 received.

- 21 (4) The department of health shall adopt such rules as are deemed 22 appropriate to effectuate the purposes of this section.
 - (5) The medical disciplinary board or the board of osteopathic medicine and surgery, as appropriate, may review and audit the records of committee decisions in which a physician's privileges are terminated or restricted. Each hospital shall produce and make accessible to the board the appropriate records and otherwise facilitate the review and audit. Information so gained shall not be subject to the discovery process and confidentiality shall be respected as required by subsection (3) of this section. Failure of a hospital to comply with this subsection is punishable by a civil penalty not to exceed two hundred fifty dollars.
- (6) Violation of this section shall not be considered negligence per se.

35 **D. CERTIFIED HEALTH PLANS**

36 <u>NEW SECTION.</u> **Sec. 317.** CERTIFIED HEALTH PLANS--REGISTRATION 37 REQUIRED--PENALTY. (1) No person or entity in this state shall, by

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- mail or otherwise, act or hold himself or herself out to be a certified
- 2 health plan as defined by section 302 of this act without being
- 3 registered with the insurance commissioner.
- 4 (2) Any one violating subsection (1) of this section is liable for
- 5 a fine not to exceed ten thousand dollars and imprisonment not to
- 6 exceed six months for each instance of such violation.
- 7 <u>NEW SECTION.</u> **Sec. 318.** PROVIDER ELIGIBILITY TO PARTICIPATE IN
- 8 PLANS. All certified health plans and other health care coverage
- 9 programs, irrespective of whether insured or self-insured, funded by
- 10 state and local governments or private entities, subject to the
- 11 jurisdiction of the state of Washington, may establish terms and
- 12 conditions to be met by providers wishing to enter into an agreement
- 13 with the plan to provide services to the plan's enrollees. No plan or
- 14 agent of a plan may deny a provider the right to enter into such an
- 15 agreement if the provider is willing and able to meet the
- 16 qualifications and conditions established in that agreement. Plans may
- 17 terminate providers in accordance with the agreement's terms.
- 18 Providers terminated by a plan under any agreement need not be accepted
- 19 by the plan into its other or subsequent agreements.
- 20 <u>NEW SECTION.</u> **Sec. 319.** ELIGIBILITY REQUIREMENTS FOR CERTIFICATE
- 21 OF REGISTRATION--APPLICATION REQUIREMENTS. Any corporation,
- 22 cooperative group, partnership, association or groups of health
- 23 professionals licensed by the state of Washington, public hospital
- 24 district, or public institutions of higher education shall be entitled
- 25 to a certificate from the insurance commissioner as a certified health
- 26 plan if it:
- 27 (1) Provides the benefits prescribed by the uniform benefit package
- 28 to enrolled Washington residents on a prepaid per capita basis for a
- 29 total cost, which may not exceed the maximum premium established by the
- 30 commission and provides such health services either directly or through
- 31 arrangements with institutions, entities, and persons that its enrolled
- 32 population might reasonably require in accordance with the rules
- 33 established by the health services commission;
- 34 (2) Accepts for enrollment any state resident working or residing
- 35 in the area of the state serviced by the plan, and provides or assures
- 36 the provision of all services within the uniform benefit package
- 37 regardless of age, sex, family structure, ethnicity, race, health

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- 1 condition, geographic location within the plan's service area as filed
- 2 with the insurance commissioner, employment status, or other condition
- 3 or situation, however, the commissioner may grant a temporary exemption
- 4 from this subsection, if, upon application by a certified health
- 5 plan, the commissioner finds that the clinical, financial, or
- 6 administrative capacity to serve existing enrollees will be impaired if
- 7 a certified health plan is required to continue enrollment of
- 8 additional eligible individuals;
- 9 (3) Demonstrates to the satisfaction of the insurance commissioner
- 10 in consultation with the department of health and the health services
- 11 commission that its facilities and personnel are adequate to provide
- 12 the benefits prescribed in the uniform benefit package to enrolled
- 13 Washington residents, and that it is financially capable of providing
- 14 such residents with, or has made adequate contractual arrangements with
- 15 health care providers and facilities to provide the residents with such
- 16 services, including assuring reasonable access to local providers,
- 17 especially for enrollees residing in rural areas;
- 18 (4) Complies with administrative rules prescribed by the health
- 19 services commission, the insurance commissioner, and other appropriate
- 20 state agencies governing the conduct of the certified health plans;
- 21 (5) Submits an application for certification as a certified health
- 22 plan, which shall be verified by an officer or authorized
- 23 representative of the applicant, being in a form as the insurance
- 24 commissioner prescribes in consultation with the health services
- 25 commission;
- 26 (6) Meets the minimum net worth requirements set forth in section
- 27 331 of this act and the funding reserve requirements set forth in
- 28 section 332 of this act;
- 29 (7) With the exception of employer self-funded health insurance
- 30 arrangements, offers a policy for long-term care services defined by
- 31 the health services commission that are not included in the uniform
- 32 benefit package. Such offering shall be made to all plan enrollees
- 33 wishing to purchase such a plan on a guaranteed-issue basis without
- 34 underwriting;
- 35 (8) Discloses to patients the charity care requirements under
- 36 chapter 70.170 RCW; and
- 37 (9) Provides all enrollees with instruction and informational
- 38 materials to increase individual and family awareness of injury and
- 39 illness prevention; encourages assumption of personal responsibility

for protecting personal health; and stimulates discussion about the use and limits of medical care in improving the health of individuals and communities.

A certified health plan may establish the geographic boundaries in which they will obligate themselves to deliver the services required under the uniform benefit package and include such information in their application for certification, but the commissioner shall review such boundaries and may disapprove, in conformance to guidelines adopted by the commission, those which have been clearly drawn to be exclusionary within a health care catchment area.

NEW SECTION. Sec. 320. Nothing in this chapter precludes an entity from insuring, providing, contracting, or receiving payment for health services or levels of services not included in the uniform benefit package, nor does anything in this chapter restrict an employer from offering, an employee representative from negotiating for, or an individual from purchasing, services or levels of service not included in the uniform benefit package directly.

18 NEW SECTION. Sec. 321. DENTAL HEALTH CARE SERVICE. If a 19 corporation or cooperative group meets all requirements as a certified health plan under chapter . . ., Laws of 1993 (this act), except those 20 in section 319(7) of this act, the commissioner may waive the 21 22 requirement that such certified health plan provide all services within 23 the uniform benefit package except dental services. The commissioner 24 shall adopt rules necessary to implement this section.

NEW SECTION. Sec. 322. No health care provider may be required by law or contract in any circumstances to participate in the provision of any uniform benefit if she or he objects to so doing for reason of conscience or religion. No person may be discriminated against in employment or professional privileges because of such objection.

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35 36 The provisions of this section are not intended to result in an enrollee being denied access to any service within the uniform benefit package. The commission shall establish procedures that certified health plans must follow to inform enrollees if any provider within the certified health plan may refuse to perform a uniform benefit package service out of conscience. The procedures shall include written information that lists the services that a provider may refuse to

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- 1 perform, and the name of a provider within the certified health plan
- 2 who will provide each such service.
- 3 NEW SECTION. Sec. 323. ISSUANCE OF CERTIFICATE--GROUNDS FOR
- 4 REFUSAL. The commissioner shall issue a certificate as a certified
- 5 health plan to an applicant within one hundred twenty days of such
- 6 filing unless the commissioner notifies the applicant within such time
- 7 that such application is not complete and the reasons therefor; or that
- 8 the commissioner is not satisfied that:
- 9 (1) The basic organization document of the applicant permits the 10 applicant to conduct business as a certified health plan;
- 11 (2) The applicant has demonstrated the intent and ability to assure
- 12 that the health services will be provided in a manner to assure both
- 13 their availability and accessibility;
- 14 (3) The organization is financially responsible and may be
- 15 reasonably expected to meet its obligations to its enrolled
- 16 participants. In making this determination, the commissioner shall
- 17 consider among other relevant factors:
- 18 (a) Any agreements with a casualty insurer, a government agency, or
- 19 any other organization paying or insuring payment for health care
- 20 services;
- 21 (b) Any agreements with providers for the provision of health care
- 22 services; and
- 23 (c) Any arrangements for liability and malpractice insurance
- 24 coverage.
- 25 (4) The procedures for offering health care services are reasonable
- 26 and equitable; and
- 27 (5) Procedures have been established to:
- 28 (a) Monitor the quality of care provided by the certified health
- 29 plan including standards and guidelines provided by the health services
- 30 commission and other appropriate state agencies;
- 31 (b) Operate internal peer review mechanisms; and
- 32 (c) Resolve complaints and grievances in accordance with section
- 33 336 of this act and rules established by the insurance commissioner in
- 34 consultation with the commission.
- 35 <u>NEW SECTION.</u> **Sec. 324.** A certified health plan may not
- 36 discriminate against a health care provider in offering health care
- 37 services to beneficiaries under chapter . . ., Laws of 1993 (this act)

- l where (1) the services are within the scope of practice of the health
- 2 care provider; and (2) the benefit authorized by the commission is one
- 3 that is provided by the certified health plan. Nothing in this section
- 4 shall affect the ability of the certified health plan to utilize the
- 5 most cost-effective and clinically efficacious treatment modalities.
- 6 NEW SECTION. Sec. 325. PREMIUMS AND ENROLLEE PAYMENT AMOUNTS--
- 7 FILING OF PREMIUMS AND ENROLLEE PAYMENT AMOUNTS--ADDITIONAL CHARGES
- 8 PROHIBITED. (1) The insurance commissioner shall verify that the
- 9 certified health plan and its providers are charging no more than the
- 10 maximum premiums and enrollee financial participation amounts during
- 11 the course of financial and market conduct examinations or more
- 12 frequently if justified in the opinion of the insurance commissioner or
- 13 upon request by the health services commission.
- 14 (2) The certified health plans shall file the premium schedules
- 15 including employer contributions, enrollee premium sharing, and
- 16 enrollee point of service cost sharing amounts with the insurance
- 17 commissioner, within thirty days of establishment by the health
- 18 services commission.
- 19 (3) No certified health plan or its provider may charge any fees,
- 20 assessments, or charges in addition to the premium amount or in excess
- 21 of the maximum enrollee financial participation limits established by
- 22 the health services commission. The certified health plan that
- 23 directly provides health care services may charge and collect the
- 24 enrollee point of service cost sharing fees as established in the
- 25 uniform benefit package or other approved benefit plan.
- 26 <u>NEW SECTION.</u> **Sec. 326.** ANNUAL STATEMENT FILING--CONTENTS--PENALTY
- 27 FOR FAILURE TO FILE--ACCURACY REQUIRED. (1) Every certified health
- 28 plan shall annually not later than March 1 of the calendar year, file
- 29 with the insurance commissioner a statement verified by at least two of
- 30 its principal officers showing its financial condition as of December
- 31 31 of the preceding year.
- 32 (2) Such annual report shall be in such form as the insurance
- 33 commissioner shall prescribe and shall include:
- 34 (a) A financial statement of the certified health plan, including
- 35 its balance sheet and receipts and disbursements for the preceding
- 36 year, which reflects at a minimum;

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- (i) All prepayments and other payments received for health care 1 2 services rendered pursuant to certified health plan benefit packages;
- 3 (ii) Expenditures to all categories of health care facilities, 4 providers, and organizations with which the plan has contracted to 5 fulfill obligations to enrolled residents arising out of the uniform benefit package and other approved supplemental benefit agreements, 6 7 together with all other direct expenses including depreciation, enrollment, and commission; and 8
- 9 (iii) Expenditures for capital improvements, or additions thereto, 10 including but not limited to construction, renovation, or purchase of facilities and capital equipment; 11
- (b) A report of the names and addresses of all officers, directors, 12 13 or trustees of the certified health plan during the preceding year, and the amount of wages, expense reimbursements, or other payments to such 14 15 individuals. For partnership and professional service corporations, a report shall be made for partners or shareholders as to any 16 17 compensation or expense reimbursement received by them for services, other than for services and expenses relating directly for patient 18 19 care;
- (c) The number of residents enrolled and terminated during the 20 Additional information regarding the enrollment and 21 report period. termination pattern for a certified health plan may be required by the 22 23 commissioner to demonstrate compliance with the open enrollment and 24 free access requirements of chapter . . ., Laws of 1993 (this act). 25 The insurance commissioner shall specify additional information to be 26 reported which may include but not be limited to age, sex, location, 27 and health status information.
- (d) Such other information relating to the performance of the 28 certified health plan or the health care facilities or providers with 29 30 which it has contracted as reasonably necessary to the proper and effective administration of this chapter in accordance with rules and regulations; 32
- (e) Disclosure of any financial interests held by officers and 33 34 directors in any providers associated with the certified health plan or 35 provider of the certified health plan;
- (3) The commissioner may require quarterly reporting of financial 36 37 information, such information to be furnished in a format prescribed by the commissioner in consultation with the commission. 38

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- 1 (4) The commissioner may for good reason allow a reasonable 2 extension of time within which such annual statement shall be filed.
- 3 (5) The commissioner may suspend or revoke the certificate of a 4 certified health plan for failing to file its annual statement when due 5 or during any extension of time therefor which the commissioner, for 6 good cause, may grant.
- 7 (6) The commission shall publish and make available to the health 8 services commission and the major newspapers of the state an annual 9 summary report of at least the information required in subsections (2) and (3) of this section.
- 11 (7) No person shall knowingly file with any public official or 12 knowingly make, publish, or disseminate any financial statement of a 13 certified health plan that does not accurately state the certified 14 health plan's financial conditions.
- 15 NEW SECTION. Sec. 327. COVERAGE NOT DENIED--ENROLLMENT LIMITED TO ONE CERTIFIED HEALTH PLAN. No certified health plan may deny coverage 16 to a resident residing within the service area of the certified health 17 18 plan. No Washington resident may be enrolled in more than one 19 certified health plan at any one time. An enrollee of a certified health plan who changes their place of employment or residence may 20 remain enrolled with that plan. Coverage shall be transferable from 21 22 one certified health plan to another certified health plan upon thirty 23 days' written notice. Such transfer shall be without penalty or 24 waiting period. Accidents and sickness that commenced under the prior 25 certified health plan shall be covered by the replacement certified health plan from the effective date of coverage under the replacement 26 certified health plan. 27
- NEW SECTION. Sec. 328. MISREPRESENTATIONS TO INDUCE TERMINATION
 OR RETENTION OF ENROLLMENT PROHIBITED. No certified health plan or any
 person representing a certified health plan may make misrepresentation
 or misleading comparisons to induce or attempt to induce any enrollee
 or employer group to terminate or retain membership in a certified
 health plan.
- NEW SECTION. Sec. 329. PENALTY FOR VIOLATIONS. A certified health plan which, or person who, violates any provision of this

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- 1 chapter is guilty of a gross misdemeanor, unless the penalty is
- 2 otherwise specifically provided.
- 3 NEW SECTION. Sec. 330. PROVIDER CONTRACTS--ENROLLED RESIDENT'S
- 4 LIABILITY, COMMISSIONER'S REVIEW. (1) Subject to subsection (2) of
- 5 this section, every contract between a certified health plan and its
- 6 providers of health care services shall be in writing and shall set
- 7 forth that in the event the certified health plan fails to pay for
- 8 health care services as set forth in the uniform benefit package, the
- 9 enrollee is not liable to the provider for any sums owed by the
- 10 certified health plan. Every such contract shall provide that this
- 11 requirement shall survive termination of the contract.
- 12 (2) The provisions of subsection (1) of this section shall not
- 13 apply to emergency care from a provider who is not a contracting
- 14 provider with the certified health plan, or to emergent and urgently
- 15 needed out-of-area services.
- 16 (3) The insurance commissioner in consultation with the health
- 17 services commission shall adopt rules governing the content and
- 18 structure of the provider contracts.
- 19 (4) The certified health plan shall file the contracts with the
- 20 insurance commissioner for approval thirty days prior to use.
- 21 <u>NEW SECTION.</u> **Sec. 331.** MINIMUM NET WORTH--REQUIREMENTS TO
- 22 MAINTAIN--DETERMINATION OF AMOUNT. (1) Every certified health plan
- 23 must maintain a minimum net worth equal to the greater of:
- 24 (a) One million dollars; or
- 25 (b) Two percent of annual premium revenues as reported on the most
- 26 recent annual financial statement filed with the insurance commissioner
- 27 on the first one hundred fifty million dollars of premium and one
- 28 percent of annual premium on the premium in excess of one hundred fifty
- 29 million dollars; or
- 30 (c) An amount equal to the sum of three months' uncovered
- 31 expenditures as reported on the most recent financial statement filed
- 32 with the commissioner.
- 33 (2) Every health care service contractor, health maintenance
- 34 organization, or disability insurance company that has a valid
- 35 certificate of registration or certificate of authority issued prior to
- 36 the effective date of this section, shall demonstrate to the insurance

commissioner that it has achieved the minimum net worth standards set forth in subsection (1) of this section not later than January 1, 1994.

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- (3)(a) In determining net worth, no debt shall be considered fully subordinated unless the subordination clause is in a form acceptable to the commissioner. An interest obligation relating to the repayment of a subordinated debt must be similarly subordinated.
- 7 (b) The interest expenses relating to the repayment of a fully 8 subordinated debt shall not be considered uncovered expenditures.
- 9 (c) A subordinated debt incurred by a note meeting the requirements 10 of this section, and otherwise acceptable to the insurance 11 commissioner, shall not be considered a liability and shall be recorded 12 as equity.
- (4) Every certified health plan shall, in determining liabilities, include an amount estimated in the aggregate to provide for unearned premiums and for the payment of claims for health care expenditures that have been incurred, whether reported or unreported, which are unpaid and for which such organization is or may be liable and to provide for the expense of adjustment or settlement of such claims.
- The claims shall be computed in accordance with rules adopted by the insurance commissioner in consultation with the health services commission.
- 22 NEW SECTION. Sec. 332. FUNDED RESERVE REQUIREMENTS. (1) Each 23 certified health plan obtaining certification from the insurance 24 commissioner shall provide and maintain a funded reserve of one hundred 25 fifty thousand dollars. The funded reserve shall be deposited with the insurance commissioner or with any organization acceptable to the 26 27 commissioner in the form of cash, securities eligible for investment under chapter 48.13 RCW, approved surety bond, or any combination of 28 29 these, and must be equal to or exceed one hundred fifty thousand 30 dollars. The funded reserve shall be established as an assurance that the uncovered expenditures obligations of the certified health plan to 31 the enrolled Washington residents shall be performed. 32
- 33 (2) All income from reserves on deposit with the commissioner shall 34 belong to the depositing certified health plan and shall be paid to it 35 as it becomes available.
- 36 (3) Funded reserves required by this section shall be considered an 37 asset in determining the plan's net worth.

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- NEW SECTION. Sec. 333. EXAMINATION OF CERTIFIED HEALTH PLANS, POWERS OF COMMISSIONER, DUTIES OF PLANS, INDEPENDENT AUDIT REPORTS.
- 3 (1) The insurance commissioner shall make an examination of the 4 operations of a certified health plan as often as the commissioner 5 deems it necessary in order to assure the financial security and health 6 and safety of the enrolled residents. The insurance commissioner shall 7 make an examination of a certified health plan not less than once every 8 three calendar years.
 - (2) Every certified health plan shall submit its books and records relating to its operation for financial condition and market conduct examinations and in every way facilitate them. The quality or appropriateness of medical services and systems shall be examined by the department of health except that the insurance commissioner may review such areas to the extent that such items impact the financial condition or the market conduct of the certified health plan. For the purpose of the examinations the insurance commissioner may issue subpoenas, administer oaths, and examine the officers and principals of the certified health plans concerning their business.
 - (3) The insurance commissioner may elect to accept and rely on audit reports made by an independent certified public accountant for the certified health plan in the course of that part of the insurance commissioner's examination covering the same general subject matter as the audit. The commissioner may incorporate the audit report in his or her report of the examination.
- 25 (4) Certified health plans shall be equitably assessed to cover the 26 cost of financial conditional and market conduct examinations, the 27 costs of adopting rules, and the costs of enforcing the provisions of The assessments shall be levied not less frequently 28 this chapter. than once every twelve months and shall be in an amount expected to 29 30 fund the examinations, adoption of rules, and enforcement of the provisions of this chapter including a reasonable margin for cost 31 The assessments shall be established by rules adopted by 32 the commissioner in consultation with the health services commission 33 34 but shall not exceed five and one-half cents per month per resident 35 enrolled in the certified health plan. The minimum assessment shall be one thousand dollars. Assessment receipts shall be deposited in the 36 37 insurance commissioner's regulatory account in the state treasury and shall be used for the purpose of funding the examinations authorized in 38 39 subsection (1) of this section. Assessments received shall be used to

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- l pay a pro rata share of the costs, including overhead of regulating
- 2 certified health plans. Amounts remaining in the separate account at
- 3 the end of a biennium shall be applied to reduce the assessments in
- 4 succeeding biennia.
- NEW SECTION. Sec. 334. INSOLVENCY--COMMISSIONER'S DUTIES, CONTINUATION OF BENEFITS, ALLOCATION OF COVERAGE. (1) In the event of insolvency of a certified health plan and upon order of the commissioner, all other certified health plans shall offer the enrolled Washington residents of the insolvent certified health plan the opportunity to enroll in a solvent certified health plan. Enrollment
- 11 shall be without prejudice for any preexisting condition and shall be 12 continuous provided the resident enrolls in the new certified health
- 13 plan within thirty days of the date of insolvency and otherwise
- is plan within thirty days of the date of insorvency and otherwise
- 14 complies with the certified health plan's managed care procedures
- 15 within the thirty-day open enrollment period.
- (2) The insurance commissioner, in consultation with the health services commission, shall establish guidelines for the equitable distribution of the insolvent certified health plan's enrollees to the remaining certified health plans. Such guidelines may include limitations to enrollment based on financial conditions, provider delivery network, administrative capabilities of the certified health
- 22 plan, and other reasonable measures of the certified health plan's
- 23 ability to provide benefits to the newly enrolled residents.
- 24 (3) Each certified health plan shall have a plan for handling
- 25 insolvency that allows for continuation of benefits for the duration of
- 26 the coverage period for which premiums have been paid and continuation
- 27 of benefits to enrolled Washington residents who are confined on the
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- 28 date of insolvency in an inpatient facility until their discharge or
- 29 transfer to a new certified health plan as provided in subsection (1)
- 30 of this section. Such plan shall be approved by the insurance
- 31 commissioner at the time of certification and shall be submitted for
- 32 review and approval on an annual basis. The commissioner shall approve
- 33 such a plan if it includes:
- 34 (a) Insurance to cover the expenses to be paid for continued
- 35 benefits after insolvency;
- 36 (b) Provisions in provider contracts that obligate the provider to
- 37 provide services for the duration of the period after the certified
- 38 health plan's insolvency for which premium payment has been made and

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- 1 until the enrolled participant is transferred to a new certified health
- 2 plan in accordance with subsection (1) of this section. Such extension
- 3 of coverage shall not obligate the provider of service beyond thirty
- 4 days following the date of insolvency;
- 5 (c) Use of the funded reserve requirements as provided under 6 section 332 of this act;
 - (d) Acceptable letters of credit or approved surety bonds; or
- 8 (e) Other arrangements the insurance commissioner and certified
- 9 health plan mutually agree are appropriate to assure that benefits are
- 10 continued.

- 11 <u>NEW SECTION.</u> **Sec. 335.** FINANCIAL FAILURE, SUPERVISION OF
- 12 COMMISSIONER--PRIORITY OF DISTRIBUTION OF ASSETS. (1) Any
- 13 rehabilitation, liquidation, or conservation of a certified health plan
- 14 shall be deemed to be the rehabilitation, liquidation, or conservation
- 15 of an insurance company and shall be conducted under the supervision of
- 16 the insurance commissioner under the law governing the rehabilitation,
- 17 liquidation, or conservation of insurance companies. The insurance
- 18 commissioner may apply for an order directing the insurance
- 19 commissioner to rehabilitate, liquidate, or conserve a certified health
- 20 plan upon one or more of the grounds set forth in RCW 48.31.030,
- 21 48.31.050, and 48.31.080. Enrolled residents shall have the same
- 22 priority in the event of liquidation or rehabilitation as the law
- 23 provides to policyholders of an insurer.
- 24 (2) For purposes of determining the priority of distribution of
- 25 general assets, claims of enrolled residents and their dependents shall
- 26 have the same priority as established by RCW 48.31.280 for
- 27 policyholders and their dependents of insurance companies. If an
- 28 enrolled resident is liable to a provider for services under and
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- 29 covered by a certified health plan, that liability shall have the
- 30 status of an enrolled resident claim for distribution of general
- 31 assets.
- 32 (3) A provider who is obligated by statute or agreement to hold
- 33 enrolled residents harmless from liability for services provided under
- 34 and covered by a certified health plan shall have a priority of
- 35 distribution of the general assets immediately following that of
- 36 enrolled residents and enrolled residents' dependents as described in
- 37 this section, and immediately proceeding the priority of distribution
- 38 described in RCW 48.31.280(2)(e).

1 NEW SECTION. Sec. 336. GRIEVANCE PROCEDURE. A certified health 2 plan shall establish and maintain a grievance procedure approved by the 3 commissioner, to provide a reasonable and effective resolution of 4 complaints initiated by enrolled Washington residents concerning any 5 matter relating to the provision of benefits under the uniform benefit package, access to health care services, and quality of services. Each 6 7 certified health plan shall respond to complaints filed with the 8 insurance commissioner within twenty working days. The insurance 9 commissioner in consultation with the health care commission shall 10 establish standards for grievance procedures and resolution.

E. EMPLOYERS' COOPERATIVE HEALTH CARE PURCHASING GROUPS

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12 NEW SECTION. Sec. 337. EMPLOYERS' COOPERATIVE HEALTH CARE PURCHASING GROUP--DEFINITION, OPEN ACCESS, REGISTRATION. A purchasing 13 group that intends to purchase health care coverage from a certified 14 15 health plan shall furnish notice to the commissioner which shall: (1) Identify the principal name and address of the purchasing group, (2) 16 17 furnish the names and addresses of the officers of the purchasing 18 group, (3) include copies of letters of agreement for participation in the purchasing group including minimum term of participation, and (4) 19 20 provide any other information as prescribed by the insurance 21 commissioner in consultation with the health services commission to 22 verify that the purchasing group is qualified and managed by competent 23 and trustworthy individuals.

- NEW SECTION. Sec. 338. ENFORCEMENT AUTHORITY OF COMMISSIONER.

 For the purposes of this chapter, the insurance commissioner shall have
 the same powers and duties of enforcement as are provided in RCW
 48.02.080.
- 28 NEW SECTION. Sec. 339. ANNUAL REPORT BY THE INSURANCE (1) The insurance 29 COMMISSIONER TO THE HEALTH SERVICES COMMISSION. 30 commissioner shall report annually to the health services commission on 31 the compliance of certified health plans and employers' cooperative health care purchasing groups with the provisions of chapter . . ., 32 33 Laws of 1993 (this act). The report shall include information on (a) compliance with this act's open enrollment and antidiscrimination 34 35 provisions, (b) financial solvency requirements, (c) the mix of

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- enrollee characteristics within and among plans and groups including 1
- 2 age, sex, ethnicity, and any easily obtainable information related to
- medical risk, (d) the geographic distribution of plans and groups, and 3
- 4 (e) other information which the commission may request consistent with
- the goals of chapter . . ., Laws of 1993 (this act). 5

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- 6 (2) Certified health plans and employers' cooperative health care 7 purchasing groups shall comply with any request by the insurance
- 8 commissioner to obtain information for the purposes of this section.

F. DISCLOSURE OF HOSPITAL, NURSING HOME, AND PHARMACY CHARGES

- 10 NEW SECTION. Sec. 340. A new section is added to chapter 70.41 11 RCW to read as follows:
- (1) The legislature finds that the spiraling costs of health care 12 13 continue to surmount efforts to contain them, increasing approximately twice the inflationary rate. The causes of this 14 phenomenon are complex. By making physicians and other health care 15 providers with hospital admitting privileges more aware of the cost 16 17 consequences of health care services for consumers, these providers may 18 be inclined to exercise more restraint in providing only the most relevant and cost-beneficial hospital services, with a potential for 19 20 reducing the utilization of those services. The requirement of the hospital to inform physicians and other health care providers of the 21 22 charges of the health care services that they order may have a positive 23 effect on containing health costs. Further, the option of the 24 physician or other health care provider to inform the patient of these charges may strengthen the necessary dialogue in the provider-patient 25 relationship that tends to be diminished by intervening third-party 26 27 payers.
- (2) The chief executive officer of a hospital licensed under this chapter and the superintendent of a state hospital shall establish and maintain a procedure for disclosing to physicians and other health care providers with admitting privileges the charges of all health care services ordered for their patients. Copies of hospital charges shall be made available to any physician and/or other health care provider ordering care in hospital inpatient/outpatient services. The physician and/or other health care provider may inform the patient of these charges and may specifically review them. Hospitals are also directed 36 37 to study methods for making daily charges available to prescribing

- 1 physicians through the use of interactive software and/or computerized
- 2 information thereby allowing physicians and other health care providers
- 3 to review not only the costs of present and past services but also
- 4 future contemplated costs for additional diagnostic studies and
- 5 therapeutic medications.

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- 6 <u>NEW SECTION.</u> **Sec. 341.** A new section is added to chapter 71.12 7 RCW to read as follows:
- 8 (1) The legislature finds that the spiraling costs of health care 9 continue to surmount efforts to contain them, increasing approximately twice the inflationary rate. 10 The causes of this phenomenon are complex. By making physicians and other health care 11 12 providers with hospital admitting privileges more aware of the cost consequences of health care services for consumers, these providers may 13 14 be inclined to exercise more restraint in providing only the most 15 relevant and cost-beneficial hospital services, with a potential for 16 reducing the utilization of those services. The requirement of the hospital to inform physicians and other health care providers of the 17 18 charges of the health care services that they order may have a positive 19 effect on containing health costs. Further, the option of the physician or other health care provider to inform the patient of these 20 21 charges may strengthen the necessary dialogue in the provider-patient 22 relationship that tends to be diminished by intervening third-party 23 payors.
 - (2) The chief executive officer of a hospital licensed under this chapter and the superintendent of a state hospital shall establish and maintain a procedure for disclosing to physicians and other health care providers with admitting privileges the charges of all health care services ordered for their patients. Copies of hospital charges shall be made available to any physician and/or other health care provider ordering care in hospital inpatient/outpatient services. The physician and/or other health care provider may inform the patient of these charges and may specifically review them. Hospitals are also directed to study methods for making daily charges available to prescribing physicians through the use of interactive software and/or computerized information thereby allowing physicians and other health care providers to review not only the costs of present and past services but also future contemplated costs for additional diagnostic studies and therapeutic medications.

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NEW SECTION. Sec. 342. A new section is added to chapter 18.68 2 RCW to read as follows:

3 The legislature finds that the spiraling costs of health care 4 continue to surmount efforts to contain them, increasing at approximately twice the inflationary rate. One of the fastest growing 5 segments of the health care expenditure involves prescription 6 7 medications. By making physicians and other health care providers with 8 prescriptive authority more aware of the cost consequences of health 9 care treatments for consumers, these providers may be inclined to 10 exercise more restraint in providing only the most relevant and costbeneficial drug and medication treatments. The requirement of the 11 pharmacy to inform physicians and other health care providers of the 12 13 charges of prescription drugs and medications that they order may have a positive effect on containing health costs. Further, the option of 14 the physician or other health care provider to inform the patient of 15 16 these charges may strengthen the necessary dialogue in the provider-17 patient relationship that tends to be diminished by intervening third-18 party payers.

19 <u>NEW SECTION.</u> **Sec. 343.** A new section is added to chapter 18.68 20 RCW to read as follows:

The registered or licensed pharmacist of this chapter shall 21 establish and maintain a procedure for disclosing to physicians and 22 23 other health care providers with prescriptive authority information 24 detailed by prescriber, of the cost and dispensation of 25 prescriptive medications prescribed by him or her for his or her patients on request. These charges should be made available on at 26 least a quarterly basis for all requested patients and should include 27 medication, dosage, number dispensed, and the cost of the prescription. 28 29 Pharmacies may provide this information in a summary form for each 30 prescribing physician for all patients rather than as individually itemized reports. All efforts should be made to utilize the existing 31 32 computerized records and software to provide this information in the least costly format. 33

- NEW SECTION. Sec. 344. A new section is added to chapter 18.51
- 35 RCW to read as follows:
- 36 (1) The legislature finds that the spiraling costs of nursing home 37 care continue to surmount efforts to contain them, increasing at

- approximately twice the inflationary rate. The causes of this 1 phenomenon are complex. By making nursing home facilities and care 2 providers more aware of the cost consequences of care services for 3 4 consumers, these providers may be inclined to exercise more restraint in providing only the most relevant and cost-beneficial services and 5 care, with a potential for reducing the utilization of those services. 6 7 The requirement of the nursing home to inform physicians, consumers, 8 and other care providers of the charges of the services that they order
- 10 (2) The chief executive officer of a nursing home licensed under 11 this chapter shall establish and maintain a procedure for disclosing to 12 physicians, consumers, and other care providers the charges of all 13 services to be ordered for residents. These charges shall be posted on 14 the resident's bill and shall include total charges to date and an 15 itemization of charges for each month.

may have a positive effect on containing health costs.

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NEW SECTION. Sec. 345. The department of health shall report to the legislature by December 31, 1994, with recommendations on any necessary revisions to sections 340 through 344 of this act, including their continued necessity and the appropriateness of their repeal.

G. STATE AND FEDERAL ANTI-TRUST IMMUNITY

- 21 NEW SECTION. Sec. 346. STATE AND FEDERAL ANTI-TRUST IMMUNITY. 22 (1) The legislature finds that competition in the health services and 23 insurance markets is not in the public interest unless it operates within publicly established constraints that seek to (a) contain the 24 25 aggregate cost of most health services, (b) promote the comparability of health insurance products, (c) improve the cost-effectiveness of 26 27 those products relative to health promotion, disease prevention, and 28 the amelioration or cure of illness, (d) assure universal access to a publicly determined, uniform package of health benefits, and (e) create 29 30 reasonable equity in the distribution of funds, treatment, and medical 31 risk among purchasing groups, insurance groups, health care providers, 32 and Washington residents.
- 33 (2) The legislature recognizes that chapter . . ., Laws of 1993 34 (this act) may result in a reduction of competition in the provision of 35 health services or insurance.

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- (3) The legislature intends that reductions in health services or 1 2 insurance competition occur as a result of chapter . . ., Laws of 1993 3 (this act) for the purposes stated in this section and elsewhere in 4 chapter . . ., Laws of 1993 (this act). To these ends, any lawful 5 actions taken by any entity created or regulated by chapter . . ., Laws of 1993 (this act) are declared to be taken pursuant to state statute 6 7 and in furtherance of the public purposes of the state of Washington. 8 Such actions are exempt from state and federal anti-trust statutes and 9 shall be treated as state-authorized actions. However, such actions do 10 not include practices, services, entities, plans, benefits, premiums, 11 and other activities of certified health plans, health care purchasers, 12 purchasing groups, health care providers, or Washington residents which 13 amount to:
- 14 (a) Agreeing or conspiring to agree on the price two or more 15 certified health plans charge for the uniform benefit package or any 16 other service;
 - (b) Agreeing or conspiring to agree on the geographic boundaries which will be served by one or more certified health plans or purchasing groups in order to avoid financial risk, or to discriminate against any Washington resident, employer, or their duly authorized agents; or
 - (c) Agreeing or conspiring to agree on ways of attracting or discouraging enrollment by any resident or group of residents in any certified health plan or purchasing group because of the actual or perceived cost of providing the uniform benefit package to that resident or group.
 - (4) The legislature further finds that incentives should be provided for all of those who purchase, insure, or deliver health services to operate in ways that promote the purposes of chapter . . ., Laws of 1993 (this act). To this end, chapter . . ., Laws of 1993 (this act) extends certain rights and privileges to self-funded employer health insurance arrangements who voluntarily participate in achieving and maintaining standards required of certified health plans.
 - (5) The legislature finds that the goals of controlling health care costs and improving the quality of and access to health care services would be significantly enhanced by more extensive cooperation among health care providers, including especially physicians and hospitals. The legislature further finds that growth in cooperative activities is impeded by certain governmental policies, including state and federal

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- 1 antitrust laws that impose marketplace competition as the sole means
- 2 for structuring and allocating resources offered by health care
- 3 providers. The legislature directs the state attorney general, in
- 4 conjunction with provider representatives, to study and make
- 5 recommendations to the legislature on a process for state regulation of
- 6 prohibited provider cooperative activities that would justify a grant
- 7 of immunity from state antitrust laws and protection from federal
- 8 antitrust laws through the state action doctrine.

9 H. THE UNIFORM BENEFIT PACKAGE

- 10 <u>NEW SECTION.</u> **Sec. 347.** UNIFORM BENEFIT PACKAGE DESIGN--
- 11 LEGISLATIVE VETO. (1) The Washington health services commission shall
- 12 define the uniform benefit package, which shall include those health
- 13 services based on the best available scientific health information,
- 14 deemed to be effective and necessary on a societal basis for the
- 15 maintenance of the health of citizens of the state, and weighed against
- 16 the availability of funding in the state health services budget.
- 17 (a) The legislature intends that the uniform benefit package be
- 18 comparable in scope to health benefits plans offered to employees of
- 19 state agencies, and that it be sufficiently comprehensive to meet the
- 20 health needs of residents of the state.
- 21 The uniform benefit package shall include at least inpatient and
- 22 outpatient services for physical, mental, and developmental illnesses
- 23 and disabilities including some measure of the following:
- 24 (i) Diagnosis/assessment and selection of treatment/care;
- 25 (ii) Clinical preventive services;
- 26 (iii) Emergency health services, including ground and air ambulance
- 27 services;
- 28 (iv) Except as otherwise provided by state law, reproductive and
- 29 maternity services;
- 30 (v) Clinical management and provision of treatment;
- 31 (vi) Therapeutic drugs, biologicals, supplies, and equipment;
- 32 (vii) Vision, hearing, and dental care;
- 33 (viii) Inpatient and outpatient mental health and chemical
- 34 dependency treatments;
- 35 (ix) Inpatient and outpatient hospital and surgical services;
- 36 (x) Organ transplants;

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- 1 (xi) Rehabilitative services, including physical, occupational, and 2 speech therapies; and
- 3 (xii) Long-term care services, as defined in section 302(13) of 4 this act.
 - (b) Uniform benefit package services shall not include:
 - (i) Cosmetic surgery and related services;
- 7 (ii) Examinations associated with life insurance applications or 8 legal proceedings, except as may be required for workers' compensation; 9 and
- 10 (iii) Infertility services.

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- 11 (c) The Washington health services commission shall establish
 12 limits on maximum enrollee financial participation, related to enrollee
 13 household income, such that financial considerations are not a barrier
 14 to access for low-income persons, but that, for those of means, the
 15 uniform benefit package provides for moderate point of service cost16 sharing.
- 17 (d) The uniform benefit package may include other services 18 determined by the commission to be effective, necessary, and consistent 19 with the goals and intent of chapter . . ., Laws of 1993 (this act).
 - (2) The Washington health services commission shall determine the specific schedule of health services within the uniform benefit package, including limitations on scope and duration of services. To assist the commission in this task, it may periodically establish health service review panels for specified periods of time to review existing information on need, efficacy, and cost-effectiveness of specific services and treatments. These panels shall use any services outcome data that may be available. These panels shall take into consideration available practice indicators, and appropriate use of expensive technology.
- 30 (3) In determining the uniform benefit package, the Washington 31 health services commission shall endeavor to seek the opinions of and 32 information from the public. The commission shall consider the results 33 of official public health assessment and policy development activities 34 including recommendations of the department of health in discharging 35 its responsibilities under this section.
- 36 (4) The Washington health services commission shall submit its 37 initial uniform benefit package and any changes it may wish to make to 38 the legislature. The legislature may disapprove of the uniform benefit 39 package by a majority vote in the house of representatives and in the

- 1 senate at any time prior to the close of its regular annual legislative
- 2 session. If such disapproval action is taken, the commission shall
- 3 with all deliberate speed resubmit a modified uniform benefit package,
- 4 which may be disapproved within thirty days of submittal to the
- 5 legislature.
- 6 <u>NEW SECTION.</u> **Sec. 348.** LONG-TERM CARE INTEGRATION PLAN. (1) To
- 7 meet the health needs of the residents of Washington state, it is
- 8 critical to finance and provide long-term care and support services
- 9 through an integrated, comprehensive systems that promotes human
- 10 dignity and recognizes the individuality of all functionally disabled
- 11 persons. This system shall be available, accessible, and responsive to
- 12 all residents based upon an assessment of their functional
- 13 disabilities. The governor and the legislature recognize that
- 14 families, volunteers, and community organizations are essential for the
- 15 delivery of effective and efficient long-term care and support
- 16 services, and that this private and public service infrastructure
- 17 should be supported and strengthened. Further, it is important to
- 18 provide benefits in perpetuity without requiring family or program
- 19 beneficiary impoverishment for service eligibility.
- 20 (2) To realize the need for a strong long-term care system and to
- 21 carry out the November 30, 1992, final recommendations of the
- 22 Washington health care commission related to long-term care, the
- 23 commission shall:
- 24 (a) Engage in a planning process, in conjunction with an advisory
- 25 and technical assistance committee appointed for this purpose, for the
- 26 inclusion of long-term care services in the uniform benefit package
- 27 established under section 347 of this act as soon as possible, but not
- 28 later than July 1, 1997.
- 29 (b) Include in its planning process consideration of the scope of
- 30 services to be covered, the cost of and financing of such coverage, and
- 31 the means through which existing long-term care programs and delivery
- 32 systems can be coordinated and integrated.
- 33 (3) The commission shall submit recommendations concerning any
- 34 necessary statutory changes or modifications of public policy to the
- 35 governor and the legislature by January 1, 1995.
- 36 (4) The departments of health, retirement systems, revenue, social
- 37 and health services, and veterans' affairs, and the offices of
- 38 financial management, insurance commissioner, and state actuary, along

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- 1 with the health care authority, shall participate in the review of the
- 2 long-term care needs enumerated in this section and provide necessary
- 3 supporting documentation and staff expertise as requested by the
- 4 commission.

5 I. STATE RESIDENT AND EMPLOYER PARTICIPATION

- 6 <u>NEW SECTION.</u> **Sec. 349.** INDIVIDUAL PARTICIPATION. (1) All
- 7 residents must participate in a health system so that access may be
- 8 improved and so that costs may be controlled. It is the responsibility
- 9 of individuals to participate in available and affordable health
- 10 insurance.
- 11 (2) All residents of the state of Washington are required to
- 12 participate in the basic health plan or a certified health plan no
- 13 later than July 1, 1997.
- 14 (3) The Washington health services commission shall monitor the
- 15 enrollment of individuals into certified health plans and shall make
- 16 public periodic reports concerning the number of persons enrolled and
- 17 not enrolled, the reasons why individuals are not enrolled,
- 18 recommendations to reduce the number of persons not enrolled, and
- 19 recommendations regarding enforcement of this provision.
- 20 <u>NEW SECTION.</u> **Sec. 350.** EMPLOYER PARTICIPATION. (1) On July 1,
- 21 1995, every employer employing more than five hundred full-time
- 22 employees shall offer a choice of certified health plans to all full-
- 23 time or part-time employees. The employer shall be required to pay no
- 24 less than fifty percent and no more than ninety-five percent of the
- 25 premium cost of the lowest cost certified health plan offered by the
- 26 employer. On July 1, 1996, all dependents of full-time employees of
- 27 these firms shall be offered a choice of certified health plans with
- 28 the employer paying no less than fifty percent and no more than ninety-
- 29 five percent of the premium of the lowest cost certified health plan
- 30 offered by the employer.
- 31 (2) By July 1, 1996, every employer employing more than one hundred
- 32 full-time employees shall offer a choice of certified health plans to
- 33 all full-time employees. The employer shall be required to pay no less
- 34 than fifty percent and no more than ninety-five percent of the premium
- 35 cost of the lowest cost certified health plan offered by the employer.
- 36 For employees working less than full time the employer is required to

- pay a premium payment that equals a pro rata share of a full time employee's premium, based on the hours the part-time employee worked. On July 1, 1997, all dependents of full-time employees in these firms shall be offered a choice of certified health plans with the employer paying no less than fifty percent and no more than ninety-five percent of the premium of the lowest cost certified health plan offered by the employer.
- (3) By July 1, 1997, every employer shall offer a choice of certified health plans to all full-time employees. The employer shall be required to pay no less than fifty percent and no more than ninety-five percent of the premium cost of the lowest cost certified health plan offered by the employer. For employees working less than full time the employer is required to pay a premium payment that equals a pro rata share of a full time employee's premium, based on the hours the part-time employee worked. On July 1, 1998, all dependents of full-time employees in all firms shall be offered a choice of certified health plans with the employer paying no less than fifty percent and no more than ninety-five percent of the premium of the lowest cost certified health plan offered by the employer.

- (4) In lieu of offering certified health plan coverage for employees and their dependents, an employer may combine the employer contribution with that of the employee's contribution and pay the full cost of the basic health plan benefit, plus the administrative cost to the plan of providing the plan to the employees, to the basic health plan within guidelines set by the plan administrator. The administrator of the basic health plan may require all or a substantial majority of the eligible employees of such businesses to enroll in the plan and establish those procedures necessary to facilitate the orderly enrollment of groups in the plan and into a managed health care system. Enrollment in the basic health plan is authorized via the mechanism under this subsection, notwithstanding the provisions of RCW 70.47.060 concerning the maximum size of firms allowed to enroll.
- (5) If a full-time employee is already enrolled with a certified health plan with which their employer does not have a relationship and the employee wishes to remain enrolled in that plan, the employer shall make payments to that plan on behalf of such an employee. The amount such an employer pays on behalf of such an employee shall be the same as the amount that employer pays certified health plans for other employees.

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- NEW SECTION. Sec. 351. (1) This section applies only to employers 1 with less than one hundred full-time or part-time employees, or any 2 combination thereof, that comply with the requirements of section 350 3 4 of this act. Such small employers may deduct part of the costs of any 5 payments to certified health plans on behalf of their employees from any additional requirements imposed under the minimum hourly wage act 6 as set forth in RCW 49.46.020 after the effective date of this section, 7 8 but only under the following limited conditions:
- 9 (a) The employer must contribute at least half the total cost of 10 enrolling its employees and dependents in the lowest-cost certified 11 health plan that is offered by the employer;
- (b) The employer may deduct a portion of the cost of the premium contributions made on behalf of employees and dependents on the basis of that sum multiplied by the percentage that amount equals in relation to the total premiums due such certified health plans; and
- 16 (c) Then that amount determined under (b) of this subsection may be 17 applied to reduce the amount of any increase in the wages required to 18 be paid by the employer.
- 19 (2) Until the uniform benefit package established under section 347 20 of this act is actually available from certified health plans, any 21 small employer who shares in the cost of providing employees and 22 dependents access to either the basic health plan or a comparable 23 program of health benefits shall be deemed to meet the requirements of 24 this section.
- NEW SECTION. Sec. 352. (1) Sections 317 through 339 of this act shall constitute a new chapter in Title 48 RCW.
- 27 (2) Sections 346 through 351 of this act shall constitute a new 28 chapter in Title 43 RCW.
- NEW SECTION. **Sec. 353.** The commission shall study the feasibility of implementing a residency-based health care system using one or a limited number of payers or sponsors, shall develop recommendations, and shall report to the governor and the state legislature by July 1,
- 33 1995.

J. PUBLIC HEALTH SERVICES IMPROVEMENT PLAN

- NEW SECTION. Sec. 354. A new section is added to chapter 43.70 RCW to read as follows:
- PUBLIC HEALTH SERVICES IMPROVEMENT PLAN. (1) The department of health shall develop, in consultation with local health departments and districts, the state board of health, the health services commission, and other state agencies, health services providers, and citizens concerned about public health, a public health services improvement plan. The plan should provide a detailed accounting of deficits in the core functions of assessment, policy development, assurance of the
- 10 current public health system, how additional public health funding 11 would be used, and describe the benefits expected from expanded 12 expenditures.
- 13 (2) The plan shall include:

- 14 (a) Definition of minimum standards for public health protection 15 through assessment, policy development, and assurances;
 - (i) Enumeration of communities not meeting those standards;
- 17 (ii) A budget and staffing plan for bringing all communities up to 18 minimum standards;
- (iii) An analysis of the costs and benefits expected from adopting minimum public health standards for assessment, policy development, and assurances; and
- (b) Recommended strategies and a schedule for improving public health programs throughout the state, including:
- (i) Strategies for transferring personal care services from the public health system, into the uniform benefit package where feasible; and
- (ii) Timing of increased funding for public health services linked to specific objectives for improving public health.
- 29 (3) By March 1, 1994, the department shall provide initial recommendations of the public health services improvement plan to the legislature regarding minimum public health standards, and public health programs needed to address urgent needs, such as those cited in subsection (6) of this section.
- 34 (4) By December 1, 1994, the department shall present the public 35 health services plan to the legislature, with specific recommendations 36 for each element of the plan to be implemented over the period from 37 1995 through 1997.

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- 1 (5) Thereafter, the department shall update the public health 2 services improvement plan for presentation to the legislature prior to 3 the beginning of a new biennium.
- 4 (6) Among the specific population-based public health activities to be considered in the public health services improvement plan are: 5 Health data assessment and chronic and infectious disease surveillance; 6 7 rapid response to outbreaks of communicable disease; efforts to prevent 8 and control specific communicable diseases, such as tuberculosis and 9 acquired immune deficiency syndrome; health education to promote 10 healthy behaviors and to reduce the prevalence of chronic disease, such as those linked to the use of tobacco; access to primary care; programs 11 12 to ensure children are born as healthy as possible and they receive 13 immunizations and adequate nutrition; efforts to prevent intentional and unintentional injury; programs to ensure the safety of drinking 14 15 water and food supplies; poison control; trauma services; and other activities that have the potential to improve the health of the 16 17 population or special populations and reduce the need for or cost of health services. 18

K. STATE HEALTH SERVICES BUDGET, TRUST FUND, AND ACCOUNTS

20 NEW SECTION. Sec. 355. STATE HEALTH SERVICES BUDGET. The state health services budget shall reflect total expenditures for all health 21 22 services either funded by the state or federal government, regulated 23 pursuant to chapter . . ., Laws of 1993 (this act), or voluntarily placed under the provisions of chapter . . ., Laws of 1993 (this act) 24 by self-insured employers. The commission shall submit the state 25 health services budget, which shall include estimated amounts in each 26 of these categories as part of the governor's biennial budget request. 27

28 NEW SECTION. Sec. 356. TRUST ACCOUNTS. (1) The Washington health services trust account is hereby established in the state treasury. 29 All public funds regulated by chapter . . ., Laws of 1993 (this act) or 30 new revenues raised pursuant to chapter . . ., Laws of 1993 (this act) 31 32 shall be deposited in the Washington health services trust account and shall be allocated in a manner consistent with state and federal laws, 33 34 rules of the commission, and any waivers from federal laws or regulations that the state may receive consistent with the provisions 35 of chapter . . ., Laws of 1993 (this act). The earnings on any surplus 36

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- 1 balances in the Washington health services trust account shall be 2 credited to the account. These funds shall include at least:
- 3 (a) Medicare, parts A and B, Title XVIII of the federal social 4 security act, as amended;
- 5 (b) Medicaid, Title XIX of the federal social security act, as 6 amended;
- 7 (c) Other federal funds that are allocated for the purposes of 8 health services included in the accounts established pursuant to this 9 section; and
- (d) Legislative general fund--state appropriations for any health 10 services purchased by the state on behalf of any state resident 11 including state, local, or school district employees, those who are 12 13 poor or near poor or those who are chronically disabled, elderly, or who, for any other reason, are dependent upon the state to finance 14 15 their health services, and for any health system, data collection, data analysis, or regulatory activities required by chapter . . ., Laws of 16 17 1993 (this act) to include funds for the state health services commission and the state insurance commissioner. 18
 - (2) The trust account shall consist of three subsidiary accounts:

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- (a) The personal health services account from which funds shall be allocated to appropriate agencies for contracts with certified health plans to deliver the uniform benefit package and other health services authorized by state or federal law to public employees and all persons eligible for public subsidies.
- 25 (b) The public health account from which funds shall be expended to 26 maintain and improve the health of all Washington residents, by assuring adequate financing for a public system to: (i) Assess and 27 report on the population's health status; (ii) develop public policy 28 29 that promotes and maintains health; and (iii) assure the availability 30 and delivery of appropriate and effective health interventions. public system shall be composed of the state board of health, state 31 department of health, and local public health departments and 32 The office of financial management shall assure that no 33 districts. 34 less than three percent of the state health services budget is used for 35 these assessment, policy development, and assurance functions as defined by the state board of health in rule through this system by 36 37 June 30, 1997, and no less than five percent of the state health services budget is used for the functions by June 30, 1999. 38 39 funds may include fees, federal funds, and general or dedicated state

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- 1 or local tax revenue. The state board of health shall develop policies
- 2 regarding the extent to which local revenue or fees may be used to meet
- 3 the five-percent requirement. The office of financial management may
- 4 allocate funds under its direction in order to assure that five percent
- 5 of the state health services budget is used as required by this
- 6 subsection. None of the funds shall be used for any service
- 7 reimbursable through the uniform benefit package. The office of
- 8 financial management shall consider the results of official public
- 9 health assessment and policy development including recommendations of
- 10 the state board of health, the department of health, and the state
- 11 health report in discharging its responsibilities, including the
- 12 assurance of access to appropriate and effective health services and
- 13 the determination of the actual percentage used for core public health
- 14 functions.
- 15 (c) The health professions, data systems, health systems regulation
- 16 and research account from which funds shall be expended to:
- 17 (i) Retain needed health care providers in a manner consistent with
- 18 the health professional shortage provisions set forth in chapter 332,
- 19 Laws of 1991;
- 20 (ii) Conduct research as may be needed on the operation of
- 21 certified health plans, conduct the operations and activities of the
- 22 commission, as required by this act, or to conduct research on public
- 23 health consistent with the principles set forth in chapter . . ., Laws
- 24 of 1993 (this act); and
- 25 (iii) Finance the development, operation, and maintenance of the
- 26 health data system according to chapter 70.170 RCW to support the
- 27 purposes of chapter . . ., Laws of 1993 (this act).

28 L. IMPLEMENTATION SCHEDULE

- 29 <u>NEW SECTION.</u> **Sec. 357.** IMPLEMENTATION SCHEDULE. Chapter . . .,
- 30 Laws of 1993 (this act) shall be implemented in developmental phases as
- 31 follows:
- 32 (1) By August 1, 1993, the director of the office of financial
- 33 management shall constitute a transition team composed of staff of the
- 34 department of social and health services, the Washington state health
- 35 care authority, the department of health, the department of labor and
- 36 industries, the Washington basic health plan, and the insurance

commissioner's office. The director may request participation of the 1 2 appropriate legislative staff.

The transition team shall conduct analyses and identify:

- 4 (a) The necessary transfer and consolidation of responsibilities 5 among state agencies under the state health care purchasing agent or other agencies to fully implement chapter . . ., Laws of 1993 (this 6 7 act);
- 8 (b) State and federal laws that would need to be repealed, amended, 9 or waived to implement chapter . . ., Laws of 1993 (this act); and
- (c) Appropriate guidelines for the administrative cost of the plan. 10
- The transition team shall report its findings to the director, the 11 commission, and appropriate committees of the legislature by January 1, 12 13 1994, and on that date be disbanded.
- (2) By September 1, 1993, the commission shall be appointed. 14 15 soon as possible thereafter, the commission should: (a) Hire the 16 necessary staff; (b) develop necessary data sources; (c) appoint the 17 initial health service review panel; and (d) develop the necessary methods to establish the state health services budget. 18
- 19 (3) By December 20, 1993, the director of the office of financial 20 management shall submit to the appropriate committees of the legislature an agency transfer and consolidation report, which shall 21 address staffing, equipment, facilities, and funds, along with drafts 22 of any necessary legislation. It shall also recommend appropriate cost 23 24 guidelines for the administration of the plan.
 - (4) By October 1, 1994, the commission shall:
- 26 (a) Submit draft rules for review and comment to the legislature, as provided in chapter . . ., Laws of 1993 (this act); and 27
- 28 (b) Report on the extent that revisions of, or waivers from state 29 and federal laws are needed to fully implement chapter . . ., Laws of 30 1993 (this act), and the status of its efforts to obtain the necessary waivers of, or exemptions from federal law, as provided in chapter 31
- . . ., Laws of 1993 (this act). 32

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- (5) By March 1, 1995, the commission shall have: 33
- 34 (a) Determined the uniform benefit package; and
- 35 (b) Developed standards and guidelines for certified health plans as required under chapter . . ., Laws of 1993 (this act). 36
- 37 (6) By December 20, 1995, consistent with the executive budget process, the commission shall submit the first state health services 38 39 budget to the legislature.

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- 1 (7) By January 1, 1996, if all necessary federal waivers or 2 exemptions have not been obtained, the commission shall report, as 3 provided in chapter . . ., Laws of 1993 (this act), on the extent to 4 which chapter . . ., Laws of 1993 (this act) can be implemented without 5 receipt of all of such waivers.
- (8) By July 1, 1996, consistent with specific appropriations, all 6 7 health services provided to recipients of medical assistance, medical 8 care services, and the limited casualty program, as defined in RCW 9 74.09.010, all state employees eligible for employee health benefits 10 plans pursuant to chapter 41.05 RCW, and all common school employees 11 eligible for health, or health care insurance under RCW 28A.400.350 12 shall be enrolled exclusively with a certified health plan, consistent 13 with all provisions of chapter . . ., Laws of 1993 (this act).
- (9) By July 1, 1997, consistent with specific appropriations, all remaining provisions of chapter . . ., Laws of 1993 (this act) shall be in full effect of law.

M. INITIAL EXCLUSIONS, STUDIES, AND ADMINISTRATIVE DIRECTIVES

- NEW SECTION. Sec. 358. CODE REVISIONS AND WAIVERS. (1) The 18 commission shall consider the analysis of state and federal laws that 19 would need to be repealed, amended, or waived to implement chapter 20 . . ., Laws of 1993 (this act), as prepared by the transition team 21 22 pursuant to chapter . . ., Laws of 1993 (this act), and report its 23 recommendations, with proposed revisions to the Revised Code of 24 Washington, to the governor, and appropriate committees of the 25 legislature by January 1, 1994.
- (2) The commission in consultation with the governor shall take the following steps in an effort to receive waivers or exemptions from federal statutes necessary to fully implement chapter . . ., Laws of 1993 (this act):
- (a) Negotiate with the United States congress and the federal 30 department of health and human services, health care financing 31 32 administration to obtain a statutory or regulatory waiver of provisions 33 of the medicaid statute, Title XIX of the federal social security act that currently constitute barriers to full implementation of provisions 34 35 of chapter . . ., Laws of 1993 (this act) related to access to health services for low-income residents of Washington state. Such waivers 36 37 shall include any waiver needed to implement managed care programs.

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Waived provisions may include and are not limited to: Categorical 1 eligibility restrictions related to age, disability, blindness, or 2 3 family structure; income and resource limitations tied to financial 4 eligibility requirements of the federal aid to families with dependent children and supplemental security income programs; administrative 5 requirements regarding single state agencies, choice of providers, and 6 7 fee for service reimbursement programs; and other limitations on health 8 services provider payment methods.

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- (b) Negotiate with the United States congress and the federal department of health and human services, health care financing administration to obtain a statutory or regulatory waiver of provisions of the medicare statute, Title XVIII of the federal social security act that currently constitute barriers to full implementation of provisions of chapter . . ., Laws of 1993 (this act) related to access to health services for elderly and disabled residents of Washington state. Such waivers shall include any waivers needed to implement managed care programs. Waived provisions include and are not limited to: Beneficiary cost-sharing requirements; restrictions on scope of services; and limitations on health services provider payment methods.
- (c) Negotiate with the United States congress and the federal department of health and human services to obtain any statutory or regulatory waivers of provisions of the United States public health services act necessary to ensure integration of federally funded community health clinics and other health services funded through the public health services act into the health services system established pursuant to chapter . . ., Laws of 1993 (this act).
- If the commission fails to obtain all necessary federal statutory changes or regulatory waivers necessary to fully implement chapter . . ., Laws of 1993 (this act) by January 1, 1996, it shall report to the governor and appropriate committees of the legislature on the extent to which chapter . . ., Laws of 1993 (this act) can be implemented without receipt of all of such waivers.
- NEW SECTION. Sec. 359. SELF-INSURED EMPLOYERS--EMPLOYEE RETIREMENT INCOME SECURITY ACT OF 1974. Employers who provide self-insured coverage now regulated by the employee retirement income security act of 1974 shall be subject to the requirements in this chapter.

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The governor with the assistance of the commission shall seek changes in the employee retirement income security act of 1974 to ensure that all employees and their dependents in the state comply with the requirement to enroll in and have their employers participate in

financing their enrollment in certified health plans.

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Sec. 360. PROGRAMS INITIALLY EXCLUDED FROM THE 6 NEW SECTION. 7 OPERATION OF CHAPTER . . ., LAWS OF 1993 (THIS ACT). Initially, the medical services of the workers' compensation program of the department 8 9 of labor and industries, the residential portions of the mental health, developmental disabilities, and long-term care programs within the 10 department of social and health services, including nursing homes, 11 12 state mental hospitals and residential habilitation centers, state and federal veterans' health services, and the civilian health and medical 13 14 program of the uniformed services (CHAMPUS) of the federal department of defense and other federal agencies, shall not be included in the 15

program established by chapter . . ., Laws of 1993 (this act), but

- 18 NEW SECTION. Sec. 361. REPORTS OF HEALTH CARE COST CONTROL AND ACCESS COMMISSION. In carrying out its powers and duties under chapter 19 . . ., Laws of 1993 (this act), the design of the uniform benefit 20 package, and the development of guidelines and standards, the 21 22 commission shall consider the reports of the health care cost control 23 and access commission established under House Concurrent Resolution No. 4443 adopted by the legislature in 1990. Nothing in chapter . . ., 24 25 Laws of 1993 (this act) requires the commission to follow any specific recommendation contained in those reports except as it may also be 26 27 included in chapter . . ., Laws of 1993 (this act) or other law.
- NEW SECTION. Sec. 362. EVALUATIONS, PLANS, AND STUDIES. (1) By July 1, 1997, the legislative budget committee either directly or by contract shall conduct studies to determine the desirability and feasibility of consolidating the following programs, services, and funding sources into the certified health plans:
- 33 (a) Developmental disabilities, mental health, and long-term care 34 programs of the department of social and health services whose services 35 are not included in the uniform benefit package as of July 1995;
 - (b) State and federal veterans' health services; and

shall be studied for future inclusion.

- 1 (c) Civilian health and medical program of the uniformed services 2 (CHAMPUS) of the federal department of defense and other federal 3 agencies.
- 4 (2) The legislative budget committee shall evaluate the 5 implementation of the provisions of chapter . . ., Laws of 1993 (this act). The study shall determine to what extent chapter . . ., Laws of 1993 (this act) has been implemented consistent with the principles and elements set forth in chapter . . ., Laws of 1993 (this act) and shall report its findings to the governor and appropriate committees of the legislature by July 1, 2003.
- NEW SECTION. Sec. 363. A new section is added to chapter 70.170 RCW to read as follows:
- HOSPITAL REGULATION STUDY. The department, through a competitive bidding process restricted to those with suitable expertise to conduct such a study, shall contract for an examination of local, state, and federal regulations that apply to hospitals and shall report to the health care policy committees of the legislature by July 1, 1994, on the following:
- 19 (1) An inventory of health and safety regulations that apply to 20 hospitals;
- 21 (2) A description of the costs to local, state, and federal 22 agencies for operating the regulatory programs;
- 23 (3) An estimate of the costs to hospitals to comply with the 24 regulations;
- 25 (4) A description of whether regulatory functions are duplicated 26 among different regulatory programs;
- 27 (5) An analysis of the effectiveness of regulatory programs in 28 meeting their safety and health objectives;
- 29 (6) An analysis of hospital charity care requirements under RCW 30 70.170.060 and their relevance under the health care reforms created 31 under chapter . . ., Laws of 1993 (this act);
- 32 (7) Recommendations on elimination or consolidation of unnecessary 33 or duplicative regulatory activities that would not result in a 34 reduction in the health and safety objectives.
- NEW SECTION. Sec. 364. A new section is added to chapter 70.170 RCW to read as follows:

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- NURSING HOME STUDY. The department, through a competitive bidding process restricted to those with suitable expertise to conduct such a study, shall contract for an examination of local, state, and federal regulations that apply to nursing homes and shall report to the health care policy committees of the legislature by July 1, 1994, on the following:
- 7 (1) An inventory of health and safety regulations that apply to 8 nursing homes;
- 9 (2) A description of the costs to local, state, and federal 10 agencies for operating the regulatory programs;
- 11 (3) An estimate of the costs to nursing homes to comply with the 12 regulations;
- 13 (4) A description of whether regulatory functions are duplicated 14 among different regulatory programs;
- 15 (5) An analysis of the effectiveness of regulatory programs in 16 meeting their safety and health objectives;
- 17 (6) Recommendations on elimination or consolidation of unnecessary 18 or duplicative regulatory activities that would not result in a 19 reduction in the health and safety objectives.
- NEW SECTION. Sec. 365. There is established a commission on the beginning and end of life. The commission shall consist of five members appointed by the governor. The commission shall be a multidisciplinary professional group of physicians, nurses, laymembers, and ethicists.
- Consistent with funds appropriated specifically for this purpose, the commission may hire staff or contract for professional assistance. State agencies may provide staff support upon request of the commission. The commission may establish ad hoc technical advisory committees as necessary.
- To conduct its business, the commission shall have access to all health data available by statute to the secretary of health. The commission shall provide the commission with requested health data or other relevant information maintained by the department of health in a timely and easy-to-comprehend manner.
- The members of the commission shall receive no compensation for their service, except that travel expenses shall be reimbursed, from whatever funds are made available to the commission, pursuant to RCW 43.03.050 and 43.03.060.

By November 1, 1994, the commission shall examine the beginning of 1 2 life and the end of life from the standpoint of appropriate medical and 3 health care practice. The objective of the commission shall be the 4 development of general principles of ethical practice dedicated to the 5 preservation of comfort without unreasonable life prolongation in the presence of an untreatable condition. These guidelines shall be for 6 7 use by health care providers and institutions. The commission shall report to the governor, the insurance commissioner, and the legislature 8 9 on their recommendations. The commission shall cease to exist on December 1, 1994. 10

N. WORKERS' COMPENSATION

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workers' compensation program.

NEW SECTION. Sec. 366. WORKERS' COMPENSATION MEDICAL BENEFITS.

(1) An employer who self-insures for employee medical benefits or

workers' compensation benefits and who meets the requirements for a

certified health plan under section 319 of this act, may apply to the

department of labor and industries for an exemption from the

requirements of Title 51 RCW regarding the medical portion of the

- (2) The director of the department of labor and industries shall grant such an exemption if he or she finds that (a) the applicant employer has a record of no less than two years of compliance with the requirements to be a certified health plan, (b) the uniform benefit package provided by the certified health plan that would assume workers' compensation responsibilities include medically necessary services available under the workers' compensation program in 1992, including payments for disability determinations, (c) the state has achieved access by no less than ninety-seven percent of all state residents to coverage for the uniform benefit package, (d) there is no reasonable expectation that granting such an exemption will result in a reduction in needed time loss awards or rehabilitative services, (e) the employees' share of workers' compensation medical aid fund contributions are returned to the employee as increased wages, and (f) a majority of employees in the employer's company do not object to the exemption.
- 35 (3) If, after periodic review of exemptions granted under this 36 section, the director of labor and industries finds that the conditions 37 in subsection (2) of this section are not present, he or she may

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withdraw the exemption and immediately require the employer to reestablish a separate workers' compensation medical aid fund program.

3 (4) In consultation with representatives of organized labor and the 4 large and small business communities of the state, and consistent with chapter . . ., Laws of 1993 (this act), the statutory workers' 5 compensation advisory committee and the department of labor and 6 7 industries shall propose a plan and timeline for including the medical 8 services of the workers' compensation program of the department of 9 labor and industries in the services offered by certified health plans. 10 No plan or timeline may take effect until at least ninety-seven percent of state residents have access to the uniform benefit package as 11 required in chapter . . ., Laws of 1993 (this act). No plan or 12 13 timeline may be proposed that does not assure that (a) the uniform benefit package provides benefits which are medically necessary under 14 15 the workers' compensation program in 1993, including payment for 16 medical determinations of disability under chapter RCW, (b) statutory assurances are provided that time loss benefits and 17 rehabilitative services will not be reduced as a result of the 18 19 transfer, (c) employers who self-fund for health insurance or workers' 20 compensation and who do not choose to become certified health plans under chapter . . ., Laws of 1993 (this act), will continue to be 21 required to provide workers' compensation benefits as required under 22 1993 law, (d) the employees' share of the workers' compensation medical 23 24 aid fund contribution is returned to employees as increased wages, and 25 (e) a majority of employees in the employer's company do not object to 26 the change.

The medical aid fund portion of the workers' compensation program 27 28 affected by this section shall not be less than the percentage of the 29 medical aid portion of the workers' compensation program in 1992.

To help in developing this plan the department of labor and industries may immediately implement pilot projects to assess the effects of this consolidation on the cost, quality comparability, and employer/employee satisfaction with various consolidation proposals.

34 The plan and timeline required under this subsection shall be presented to the governor and the appropriate committees of the legislature by January 1, 1995. The timeline shall include full 36 37 implementation of needed rules by July 1, 1997.

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- NEW SECTION. Sec. 367. SHORT TITLE. This act may be known and cited as the Washington health system reform act of 1993.
- 3 **Sec. 368.** RCW 42.17.2401 and 1991 c 200 s 404 are each amended to 4 read as follows:
- 5 For the purposes of RCW 42.17.240, the term "executive state 6 officer" includes:
- 7 (1)The chief administrative law judge, the director agriculture, the administrator of the office of marine safety, the 8 9 administrator of the Washington basic health plan, the director of the 10 department of services for the blind, the director of the state system of community and technical colleges, the director of community 11 12 development, the secretary of corrections, the director of ecology, the commissioner of employment security, the chairman of the energy 13 14 facility site evaluation council, the director of the energy office, 15 the secretary of the state finance committee, the director of financial management, the director of fisheries, the executive secretary of the 16 forest practices appeals board, the director of the 17 18 commission, the director of general administration, the secretary of health, the administrator of the Washington state health care 19 authority, the executive secretary of the health care facilities 20 authority, the executive secretary of the higher education facilities 21 authority, the director of the higher education personnel board, the 22 23 executive secretary of the horse racing commission, the executive 24 secretary of the human rights commission, the executive secretary of 25 the indeterminate sentence review board, the director of the department of information services, the director of the interagency committee for 26 27 outdoor recreation, the executive director of the state investment board, the director of labor and industries, the director of licensing, 28 29 the director of the lottery commission, the director of the office of 30 minority and women's business enterprises, the director of parks and recreation, the director of personnel, the executive director of the 31 32 public disclosure commission, the director of retirement systems, the 33 director of revenue, the secretary of social and health services, the 34 chief of the Washington state patrol, the executive secretary of the board of tax appeals, the director of trade and economic development, 35 36 the secretary of transportation, the secretary of the utilities and 37 transportation commission, the director of veterans affairs, the 38 director of wildlife, the president of each of the regional and state

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- 1 universities and the president of The Evergreen State College, each 2 district and each campus president of each state community college;
 - (2) Each professional staff member of the office of the governor;
 - (3) Each professional staff member of the legislature; and
- 5 (4) Central Washington University board of trustees, board of trustees of each community college, each member of the state board for 6 7 community and technical colleges ((education)), state convention and 8 trade center board of directors, committee for deferred compensation, 9 Eastern Washington University board of trustees, Washington economic 10 development finance authority, The Evergreen State College board of 11 trustees, forest practices appeals board, forest practices board, 12 gambling commission, Washington health care facilities authority, each 13 member of the Washington health services commission, higher education coordinating board, higher education facilities authority, higher 14 15 education personnel board, horse racing commission, state housing 16 finance commission, human rights commission, indeterminate sentence 17 review board, board of industrial insurance appeals, information services board, interagency committee for outdoor recreation, state 18 19 investment board, liquor control board, lottery commission, marine 20 oversight board, oil and gas conservation committee, Pacific Northwest electric power and conservation planning council, parks and recreation 21 commission, personnel appeals board, personnel board, board of pilotage 22 (([commissioners])) <u>commissioners</u>, pollution control hearings board, 23 24 public disclosure commission, public pension commission, shorelines 25 hearing board, state employees' benefits board, board of tax appeals, 26 transportation commission, University of Washington board of regents, utilities and transportation commission, Washington state maritime 27 commission, Washington public power supply system executive board, 28 29 Washington State University board of regents, Western Washington 30 University board of trustees, and wildlife commission.
- NEW SECTION. Sec. 369. A new section is added to Title 48 RCW to read as follows:
- 33 (1) After July 1, 1999, no insurance policy that covers a home, 34 automobile, other motor vehicle, marine vessel, commercial 35 establishment, industrial establishment, or any other vehicle, 36 conveyance, or location may contain coverage for medical payments 37 related to personal injury or liability.

- 1 (2) The insurance commissioner shall determine the projected 2 consumer cost of coverage for medical payments for personal injury 3 protection and liability as described in this section on July 1, 1999. 4 The insurance commissioner may, within reasonable limits, require any 5 information from insurance companies needed to comply with this 6 requirement.
- 7 (3) The insurance commissioner shall require rate reductions or 8 cash rebates by insurers to all policy holders of insurance that 9 contained coverage for medical payments for personal injury protection or arising from claims of liability from July 1, 1998, to July 1, 1999. Such rate reductions or rebates shall, as nearly as possible, equal the consumer cost of this coverage during the July 1, 1998, to July 1, 1999, period.
- 14 **Sec. 370.** RCW 43.20.030 and 1984 c 287 s 75 are each amended to 15 read as follows:
- 16 The state board of health shall be composed of ten members. These shall be the secretary or the secretary's designee and nine other 17 18 persons to be appointed by the governor, including four persons experienced in matters of health and sanitation, ((an elected city 19 official who is a member of a local health board, an)) two elected 20 county officials who ((is a)) are members of a local health board, a 21 22 local health officer, and two persons representing the consumers of 23 health care. ((Before appointing the city official, the governor shall 24 consider any recommendations submitted by the association of Washington 25 cities.)) Before appointing the county official, the governor shall consider any recommendations submitted by the Washington state 26 27 association of counties. Before appointing the local health officer, the governor shall consider any recommendations submitted by the 28 29 Washington state association of local public health officials. Before 30 appointing one of the two consumer representatives, the governor shall consider any recommendations submitted by the state council on aging. 31 The chairman shall be selected by the governor from among the nine 32 33 appointed members. The department ((of social and health services)) shall provide necessary technical staff support to the board. 34 board may employ an executive director and a confidential secretary, 35 36 each of whom shall be exempt from the provisions of the state civil 37 service law, chapter 41.06 RCW.

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- 1 Members of the board shall be compensated in accordance with RCW
- 2 43.03.240 and shall be reimbursed for their travel expenses in
- 3 accordance with RCW 43.03.050 and 43.03.060.
- 4 **Sec. 371.** RCW 43.20.050 and 1992 c 34 s 4 are each amended to read 5 as follows:
- 6 (1) The state board of health shall provide a forum for the development of <u>public</u> health policy in Washington state. It is authorized to recommend to the secretary means for obtaining appropriate citizen and professional involvement in all <u>public</u> health policy formulation and other matters related to the powers and duties of the department. It is further empowered to hold hearings and explore ways to improve the health status of the citizenry.
- 13 (a) At least every five years, the state board shall convene 14 regional forums to gather citizen input on <u>public</u> health issues.
- (b) Every two years, in coordination with the development of the state biennial budget, the state board shall prepare the state <u>public</u> health report that outlines the health priorities of the ensuing biennium. The report shall:
- 19 (i) Consider the citizen input gathered at the ((health)) forums;
- 20 (ii) Be developed with the assistance of local health departments;
- (iii) Be based on the best available information collected and reviewed according to RCW 43.70.050 and recommendations from the council;
 - (iv) Be developed with the input of state health care agencies. At least the following directors of state agencies shall provide timely recommendations to the state board on suggested health priorities for the ensuing biennium: The secretary of social and health services, the health care authority administrator, the insurance commissioner, the administrator of the basic health plan, the superintendent of public instruction, the director of labor and industries, the director of ecology, and the director of agriculture;
- (v) Be used by state health care agency administrators in preparing proposed agency budgets and executive request legislation;
- (vi) Be submitted by the state board to the governor by June 1 of each even-numbered year for adoption by the governor. The governor, no later than September 1 of that year, shall approve, modify, or disapprove the state <u>public</u> health report.

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- 1 (c) In fulfilling its responsibilities under this subsection, the state board ((shall)) may create ad hoc committees or other such committees of limited duration as necessary. ((Membership should include legislators, providers, consumers, bioethicists, medical economics experts, legal experts, purchasers, and insurers, as necessary.))
- 7 (2) In order to protect public health, the state board of health 8 shall:
- 9 (a) Adopt rules necessary to assure safe and reliable public 10 drinking water and to protect the public health. Such rules shall 11 establish requirements regarding:
- (i) The design and construction of public water system facilities, including proper sizing of pipes and storage for the number and type of customers;
- 15 (ii) Drinking water quality standards, monitoring requirements, and 16 laboratory certification requirements;
- 17 (iii) Public water system management and reporting requirements;
- 18 (iv) Public water system planning and emergency response 19 requirements;
- 20 (v) Public water system operation and maintenance requirements;
- 21 (vi) Water quality, reliability, and management of existing but 22 inadequate public water systems; and
- (vii) Quality standards for the source or supply, or both source and supply, of water for bottled water plants.
- 25 (b) Adopt rules and standards for prevention, control, and abatement of health hazards and nuisances related to the disposal of wastes, solid and liquid, including but not limited to sewage, garbage, refuse, and other environmental contaminants; adopt standards and procedures governing the design, construction, and operation of sewage, garbage, refuse and other solid waste collection, treatment, and disposal facilities;
- (c) Adopt rules controlling public health related to environmental conditions including but not limited to heating, lighting, ventilation, sanitary facilities, cleanliness and space in all types of public facilities including but not limited to food service establishments, schools, institutions, recreational facilities and transient accommodations and in places of work;
- 38 (d) Adopt rules for the imposition and use of isolation and 39 quarantine;

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- 1 (e) Adopt rules for the prevention and control of infectious and 2 noninfectious diseases, including food and vector borne illness, and 3 rules governing the receipt and conveyance of remains of deceased 4 persons, and such other sanitary matters as admit of and may best be 5 controlled by universal rule; and
- 6 (f) Adopt rules for accessing existing data bases for the purposes 7 of performing health related research.
- 8 (3) The state board may delegate any of its rule-adopting authority 9 to the secretary and rescind such delegated authority.
- 10 (4) All local boards of health, health authorities and officials, officers of state institutions, police officers, sheriffs, constables, 11 12 and all other officers and employees of the state, or any county, city, 13 or township thereof, shall enforce all rules adopted by the state board In the event of failure or refusal on the part of any 14 of health. 15 member of such boards or any other official or person mentioned in this section to so act, he shall be subject to a fine of not less than fifty 16 17 dollars, upon first conviction, and not less than one hundred dollars upon second conviction. 18
- 19 (5) The state board may advise the secretary on health policy 20 issues pertaining to the department of health and the state.
- 21 **Sec. 372.** RCW 43.84.092 and 1992 c 235 s 4 are each amended to 22 read as follows:
- 23 (1) All earnings of investments of surplus balances in the state 24 treasury shall be deposited to the treasury income account, which 25 account is hereby established in the state treasury.
- (2) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:
- 30 The following accounts and funds shall receive their (a) proportionate share of earnings based upon each account's and fund's 31 average daily balance for the period: 32 The capitol building 33 construction account, the Cedar River channel construction and 34 operation account, the Central Washington University capital projects account, the charitable, educational, penal 35 and reformatory 36 institutions account, the common school construction fund, the county criminal justice assistance account, the county sales and use tax 37 equalization account, the data processing building construction 38

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account, the deferred compensation administrative account, the deferred 1 2 compensation principal account, the department of retirement systems expense account, the Eastern Washington University capital projects 3 4 account, the federal forest revolving account, the industrial insurance 5 premium refund account, the judges' retirement account, the judicial retirement administrative account, the judicial retirement principal 6 7 account, the local leasehold excise tax account, the local sales and 8 use tax account, the medical aid account, the municipal criminal 9 justice assistance account, the municipal sales and 10 equalization account, the natural resources deposit account, the perpetual surveillance and maintenance account, the public employees' 11 retirement system plan I account, the public employees' retirement 12 13 system plan II account, the Puyallup tribal settlement account, the resource management cost account, the site closure account, the special 14 15 wildlife account, the state employees' insurance account, the state 16 employees' insurance reserve account, the state investment board 17 expense account, the state investment board commingled trust fund accounts, the supplemental pension account, the teachers' retirement 18 19 system plan I account, the teachers' retirement system plan II account, 20 the University of Washington bond retirement fund, the University of Washington building account, the volunteer fire fighters' relief and 21 pension principal account, the volunteer fire fighters' relief and 22 pension administrative account, the Washington health services trust 23 24 account, the Washington judicial retirement system account, the 25 Washington law enforcement officers' and fire fighters' system plan I 26 retirement account, the Washington law enforcement officers' and fire fighters' system plan II retirement account, the Washington state 27 patrol retirement account, the Washington State University building 28 29 account, the Washington State University bond retirement fund, and the 30 Western Washington University capital projects account. derived from investing balances of the agricultural permanent fund, the 31 normal school permanent fund, the permanent common school fund, the 32 scientific permanent fund, and the state university permanent fund 33 34 shall be allocated to their respective beneficiary accounts. All earnings to be distributed under this subsection (2)(a) shall first be 35 reduced by the allocation to the state treasurer's service fund 36 37 pursuant to RCW 43.08.190.

38 (b) The following accounts and funds shall receive eighty percent 39 of their proportionate share of earnings based upon each account's or

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- 1 fund's average daily balance for the period: The central Puget Sound
- 2 public transportation account, the city hardship assistance account,
- 3 the county arterial preservation account, the economic development
- 4 account, the essential rail assistance account, the essential rail
- 5 banking account, the ferry bond retirement fund, the grade crossing
- 6 protective fund, the high capacity transportation account, the highway
- 7 bond retirement fund, the highway construction stabilization account,
- 8 the highway safety account, the motor vehicle fund, the motorcycle
- 9 safety education account, the pilotage account, the public
- 10 transportation systems account, the Puget Sound capital construction
- 11 account, the Puget Sound ferry operations account, the recreational
- 12 vehicle account, the rural arterial trust account, the special category
- 13 C account, the state patrol highway account, the transfer relief
- 14 account, the transportation capital facilities account, the
- 15 transportation equipment fund, the transportation fund, the
- 16 transportation improvement account, and the urban arterial trust
- 17 account.
- 18 (3) In conformance with Article II, section 37 of the state
- 19 Constitution, no treasury accounts or funds shall be allocated earnings
- 20 without the specific affirmative directive of this section.
- 21 <u>NEW SECTION.</u> Sec. 373. SEVERABILITY. If any provision of this
- 22 act or its application to any person or circumstance is held invalid,
- 23 the remainder of the act or the application of the provision to other
- 24 persons or circumstances is not affected.
- 25 <u>NEW SECTION.</u> **Sec. 374.** SAVINGS CLAUSE. The enactment of this act
- 26 does not have the effect of terminating, or in any way modifying, any
- 27 obligation or any liability, civil or criminal, which was already in
- 28 existence on the effective date of this act.
- 29 <u>NEW SECTION.</u> **Sec. 375.** CAPTIONS. Captions used in this act do
- 30 not constitute any part of the law.
- 31 NEW SECTION. Sec. 376. EFFECTIVE DATE CLAUSE. (1) Sections 101
- 32 and 102, 201 through 229, 254 through 268, and 301 through 363 of this
- 33 act are necessary for the immediate preservation of the public peace,
- 34 health, or safety, or support of the state government and its existing
- 35 public institutions, and shall take effect immediately.

- 1 (2) Sections 253, 270 through 276, and 281 through 284 of this act 2 are necessary for the immediate preservation of the public peace,
- 3 health, or safety, or support of the state government and its existing
- 4 public institutions, and shall take effect July 1, 1993.
- 5 (3) Sections 230 through 252 of this act shall take effect January 6 1, 1994.
- 7 (4) Sections 277 through 280 of this act shall take effect January 8 1, 1995.

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