SECOND ENGROSSED SUBSTITUTE SENATE BILL 6009

State of Washington 53rd Legislature 1994 Regular Session

By Senate Committee on Ecology & Parks (originally sponsored by Senators Fraser and Franklin)

Read first time 02/03/94.

- 1 AN ACT Relating to recycling of tires; amending RCW 70.95.020,
- 2 70.95.260, 70.95.500, 70.95.510, 70.95.535, 70.95.550, 70.95.555,
- 3 70.95.560, and 70.95.565; adding new sections to chapter 70.95 RCW;
- 4 prescribing penalties; and providing for submission of a certain
- 5 section of this act to a vote of the people.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 7 **Sec. 1.** RCW 70.95.020 and 1985 c 345 s 2 are each amended to read
- 8 as follows:
- 9 The purpose of this chapter is to establish a comprehensive state-
- 10 wide program for solid waste handling, and solid waste recovery and/or
- 11 recycling which will prevent land, air, and water pollution and
- 12 conserve the natural, economic, and energy resources of this state. To
- 13 this end it is the purpose of this chapter:
- 14 (1) To assign primary responsibility for adequate solid waste
- 15 handling to local government, reserving to the state, however, those
- 16 functions necessary to assure effective programs throughout the state;
- 17 (2) To provide for adequate planning for solid waste handling by
- 18 local government;

- 1 (3) To provide for the adoption and enforcement of basic minimum 2 performance standards for solid waste handling;
- 3 (4) To provide technical and financial assistance to local 4 governments in the planning, development, and conduct of solid waste 5 handling programs;
- 6 (5) To encourage ((storage,)) proper disposal((,)) and recycling of 7 discarded vehicle tires and to stimulate private recycling programs 8 throughout the state.
- 9 It is the intent of the legislature that local governments be 10 encouraged to use the expertise of private industry and to contract 11 with private industry to the fullest extent possible to carry out solid 12 waste recovery and/or recycling programs.
- 13 **Sec. 2.** RCW 70.95.260 and 1989 c 431 s 9 are each amended to read 14 as follows:
- The department shall in addition to its other powers and duties:
- 16 (1) Cooperate with the appropriate federal, state, interstate and 17 local units of government and with appropriate private organizations in 18 carrying out the provisions of this chapter.
- 19 (2) Coordinate the development of a solid waste management plan for all areas of the state in cooperation with local government, the 20 department of community, trade, and economic development, and other 21 22 appropriate state and regional agencies. The plan shall relate to 23 solid waste management for twenty years in the future and shall be 24 reviewed biennially, revised as necessary, and extended so that 25 perpetually the plan shall look to the future for twenty years as a guide in carrying out a state coordinated solid waste management 26 program. The plan shall be developed into a single integrated document 27 and shall be adopted no later than October 1990. The plan shall be 28 29 revised regularly after its initial completion so that local governments revising local comprehensive solid waste management plans 30 can take advantage of the data and analysis in the state plan. 31
- 32 (3) Provide technical assistance to any person as well as to 33 cities, counties, and industries.
- 34 (4) Initiate, conduct, and support research, demonstration 35 projects, and investigations, and coordinate research programs 36 pertaining to solid waste management systems.
- 37 (5) Develop state-wide programs to increase public awareness of and 38 participation in tire recycling, and to stimulate and encourage local

- 1 private ((tire recycling centers)) and public participation in tire 2 recycling.
- 3 (6) May, under the provisions of the Administrative Procedure Act, 4 chapter 34.05 RCW, as now or hereafter amended, from time to time 5 promulgate such rules and regulations as are necessary to carry out the 6 purposes of this chapter.
- 7 **Sec. 3.** RCW 70.95.500 and 1985 c 345 s 4 are each amended to read 8 as follows:
- 9 (1) No person may drop, deposit, discard, or otherwise dispose of 10 vehicle tires on any public property or private property in this state 11 or in the waters of this state whether from a vehicle or otherwise, 12 including, but not limited to, any public highway, public park, beach, 13 campground, forest land, recreational area, trailer park, highway, 14 road, street, or alley unless:
- 15 (a) The property is designated by the state, or by any of its 16 agencies or political subdivisions, for the disposal of discarded 17 vehicle tires; and
 - (b) The person is authorized to use the property for such purpose.

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- 19 (2) A violation of this section is punishable <u>as a gross</u>
 20 <u>misdemeanor or</u> by a civil penalty((, which shall)) <u>or both. The civil</u>
 21 <u>penalty may</u> not be less than two hundred dollars nor more than two
 22 thousand dollars for each offense.
- 23 (3) The responsibility for cleanup of tire piles is the landowner's 24 and any person in violation of RCW 70.95.550 through 70.95.565, who 25 arranged for transport or transported the tires to the pile.
- 26 <u>(4)</u> This section does not apply to ((the storage or deposit of))
 27 vehicle tires in quantities deemed exempt under rules adopted by the
 28 department of ecology under its functional standards for solid waste.
- 29 **Sec. 4.** RCW 70.95.510 and 1989 c 431 s 92 are each amended to read 30 as follows:
- There is levied a one dollar per tire fee on the retail sale of new replacement vehicle tires for a period ((of five years,)) beginning ((October 1, 1989)) January 1, 1995, and ending December 1, 1996. The fee imposed in this section shall be paid by the buyer to the seller, and each seller shall collect from the buyer the full amount of the fee. The fee collected from the buyer by the seller less the ten percent amount retained by the seller as provided in RCW 70.95.535

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- l shall be paid to the department of revenue in accordance with RCW
- 2 82.32.045. All other applicable provisions of chapter 82.32 RCW have
- 3 full force and application with respect to the fee imposed under this
- 4 section. The department of revenue shall administer this section.
- 5 For the purposes of this section, "new replacement vehicle tires"
- 6 means tires that are newly manufactured for vehicle purposes and does
- 7 not include retreaded vehicle tires.
- 8 **Sec. 5.** RCW 70.95.535 and 1989 c 431 s 93 are each amended to read 9 as follows:
- 10 (1) Every person engaged in making retail sales of new replacement 11 vehicle tires in this state shall retain ten percent of the collected
- 12 one dollar fee. The moneys retained may be used for costs associated
- 13 with the proper management of the waste vehicle tires by the retailer.
- 14 (2) The department of ecology will administer the funds for the
- 15 purposes specified in RCW 70.95.020(5) including, but not limited to:
- 16 (a) Contracts and grants for cleanup of tire piles that pose a
- 17 <u>threat to public health or safety;</u>
- 18 <u>(b)</u> Making grants to local governments for ((pilot)) demonstration
- 19 projects for ((on-site shredding and recycling of)) <u>a variety of</u>
- 20 <u>applications that use</u> tires from ((unauthorized dump sites)) <u>this</u>
- 21 state;
- 22 ((b))) <u>(c)</u> Grants to local government for enforcement programs;
- (((c))) (d) Implementation of a public information and education
- 24 program to include posters, signs, and informational materials to be
- 25 distributed to retail tire sales and tire service outlets;
- $((\frac{d}{d}))$ (e) Product marketing studies for recycled tires and
- 27 alternatives to land disposal.
- 28 **Sec. 6.** RCW 70.95.550 and 1988 c 250 s 3 are each amended to read
- 29 as follows:
- 30 Unless the context clearly requires otherwise, the definitions in
- 31 this section apply throughout RCW 70.95.555 through 70.95.565.
- 32 (1) "Processor" means a person permitted and authorized by the
- 33 county to alter a tire and make it unusable for its original purpose.
- 34 (2) "Recycling" has the same meaning as in RCW 70.95.030(16) and
- 35 <u>includes any process in which waste tires are heated in an enclosed</u>
- 36 device in the absence of oxygen to vaporization, producing a
- 37 <u>hydrocarbon-rich gas capable of being burned for recovery of energy.</u>

- 1 (3) "Storage" or "storing" means the placing of ((more than eight hundred waste tires in a manner that does not constitute final disposal of the)) waste tires in a location, whether intended to be temporary or final disposal.
- 5 ((\(\frac{(2)}{2}\)) (\(\frac{4}{2}\)) (\(\frac{4}{2}\)) (\(\frac{4}{2}\)) (\(\frac{4}{2}\)) (\(\frac{4}{2}\)) (\(\frac{1}{2}\)) (\(\frac{1}\)) (\(\frac{1}{2}\)) (\(\frac{1}{2}\)) (\(\frac{1
- 9 $((\frac{3}{3}))$ (5) "Waste tires" means tires that are no longer suitable 10 for their original intended purpose because of wear, damage, or defect.
- 11 **Sec. 7.** RCW 70.95.555 and 1988 c 250 s 4 are each amended to read 12 as follows:
- Any person ((engaged in the business of)) transporting ((or storing)) waste tires shall ((be licensed by the department)) obtain a license annually from the department and shall obtain an identification sticker for each motorized vehicle. The sticker shall be located on the driver's door in a manner that is clearly visible. To obtain a
- 19 (1) Provide assurances that the applicant is in compliance with 20 this chapter and the rules regarding waste tire storage and 21 transportation; ((and))

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license, each applicant must:

- (2) Submit annual tire management plans as defined in rule by the department; and
- 24 (3) Post a <u>permit</u> bond in the sum of ten thousand dollars in favor 25 of the state of Washington. In lieu of the bond, the applicant may 26 submit financial assurances acceptable to the department.
- 27 <u>This section does not apply to persons transporting waste tires</u> 28 <u>under the authority of the Washington utilities and transportation</u> 29 <u>commission.</u>
- 30 **Sec. 8.** RCW 70.95.560 and 1989 c 431 s 95 are each amended to read 31 as follows:
- Any person who transports or stores waste tires without a license in violation of RCW 70.95.555 shall be guilty of a gross misdemeanor
- $34 \quad ((and)) \quad \underline{or} \quad \underline{a} \quad \underline{civil} \quad \underline{penalty}, \quad \underline{or} \quad \underline{both}. \quad \underline{Upon} \quad \underline{conviction} \quad \underline{of} \quad \underline{a} \quad \underline{gross}$
- 35 <u>misdemeanor</u>, the <u>person</u> shall be punished under RCW 9A.20.021(2).

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- 1 **Sec. 9.** RCW 70.95.565 and 1988 c 250 s 6 are each amended to read 2 as follows:
- 3 No ((business)) person may enter into a contract for:
- 4 (1) Transportation of waste tires with an unlicensed waste tire transporter; or
- 6 (2) Waste tire storage with an unlicensed owner or operator of a 7 waste tire storage site.

8 A person who utilizes unlicensed waste tire transporters or 9 contracts with an unlicensed owner or operator of a waste tire storage site is in violation of this section. Such person shall receive a 10 written warning on the first offense, and is punishable by a civil 11 penalty of one thousand dollars for each subsequent offense. This 12 13 penalty will not apply to persons who exercise due care to ensure that a transporter receiving waste tires is regulated by the Washington 14 15 utilities and transportation commission or licensed by the department to do so. Persons contracting for transportation or storage of waste 16 tires are required to keep documentation that the transporter's 17 utilities and transportation permit, department license, or other 18 19 identification of compliance was checked. Monetary penalties for violation of this section collected by the court shall be distributed 20 to the local governmental entity enforcing the provisions of this 21

- NEW SECTION. **Sec. 10.** A new section is added to chapter 70.95 RCW to read as follows:
- 25 (1) All tire storage shall comply with the following standards.
- 26 This section does not apply to newly manufactured, retreaded, or 27 remanufactured tires.
- 28 (a) Storage must be in compliance with all applicable state and 29 local regulations;
- 30 (b) Private residential storage may not exceed eighteen tires;
- 31 (c) Storage of waste tires at retail outlets is limited to a 32 maximum of two thousand cubic feet;
- 33 (d) Retreaders, wholesalers, or used tire retailers may store a 34 ninety-day inventory of casings, resalable used tires, and scrap, based
- 35 on the highest consecutive ninety-day period of the previous year.
- 36 Storage limits for new or expanded facilities in the first year of
- 37 operation will be set by local governments having jurisdiction based on
- 38 justifiable capacity;

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section.

- 1 (e) Processors may store a ninety-day inventory of feedstock, based
- 2 on the highest consecutive ninety-day period of the previous year.
- 3 Storage limits for new or expanded facilities in the first year of
- 4 operation will be set by local governments having jurisdiction based on
- 5 justifiable capacity; and
- 6 (2) The standards of this section shall not affect or supersede any
- 7 additional or more stringent requirements for waste tire storage
- 8 imposed by the local government.
- 9 <u>NEW SECTION.</u> **Sec. 11.** A new section is added to chapter 70.95 RCW
- 10 to read as follows:
- 11 The department shall follow these priorities, in descending order,
- 12 when developing and implementing policies related to waste tires:
- 13 (1) Recycling; and
- 14 (2) Energy recovery, incineration, or landfill.
- 15 <u>NEW SECTION.</u> **Sec. 12.** If required under section 13, chapter 2,
- 16 Laws of 1994, section 4 of this act shall be submitted to the people
- 17 for their adoption and ratification, or rejection, at the next
- 18 succeeding general election to be held in this state, in accordance
- 19 with Article II, section 1 of the state Constitution, as amended, and
- 20 the laws adopted to facilitate the operation thereof.

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