CERTIFICATION OF ENROLLMENT

SUBSTITUTE SENATE BILL 5837

Chapter 273, Laws of 1993

53rd Legislature 1993 Regular Session

LOCAL GOVERNMENTS AUTHORIZED TO ENTER INTO PAYMENT AGREEMENTS

EFFECTIVE DATE: 5/7/93

Passed by the Senate April 20, 1993 YEAS 43 NAYS 1

JOEL PRITCHARD

President of the Senate

Passed by the House April 18, 1993 YEAS 94 NAYS 0

CERTIFICATE

I, Marty Brown, Secretary of the Senate of the State of Washington, do hereby certify that the attached is **SUBSTITUTE SENATE BILL 5837** as passed by the Senate and the House of Representatives on the dates hereon set forth.

BRIAN EBERSOLE

Speaker of the House of Representatives

Approved May 7, 1993

MARTY BROWN

Secretary

FILED

May 7, 1993 - 11:58 a.m.

MIKE LOWRY

Governor of the State of Washington

Secretary of State State of Washington

SUBSTITUTE SENATE BILL 5837

AS AMENDED BY THE HOUSE

Passed Legislature - 1993 Regular Session

State of Washington

53rd Legislature

1993 Regular Session

By Senate Committee on Government Operations (originally sponsored by Senators Quigley, Moore, Pelz, A. Smith, Prentice, Bauer, Hargrove, Sheldon, Erwin, Niemi, Jesernig and Talmadge)

Read first time 03/03/93.

- 1 AN ACT Relating to state and local government finance; adding a new
- 2 chapter to Title 39 RCW; and declaring an emergency.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 4 NEW SECTION. Sec. 1. LEGISLATIVE FINDINGS AND DECLARATIONS. The
- 5 legislature finds and declares that the issuance by state and local
- 6 governments of bonds and other obligations, and the investment of
- 7 moneys in connection with these obligations, involve exposure to
- 8 changes in interest rates; that a number of financial instruments are
- 9 available to lower the net cost of these borrowings, to increase the
- 10 net return on these investments, or to reduce the exposure of state and
- 11 local governments to changes in interest rates; that these reduced
- 12 costs and increased returns for state and local governments will
- 13 benefit taxpayers and ratepayers; and that the legislature desires to
- 14 provide state and local governments with express statutory authority to
- 15 take advantage of these instruments. In recognition of the complexity
- 16 of these financial instruments, the legislature desires that this
- 17 authority be subject to certain limitations, and be granted for an
- 18 initial period of two years.

- NEW SECTION. Sec. 2. DEFINITIONS. Unless the context clearly requires otherwise, the definitions in this section apply throughout this chapter:
- 4 (1) "Financial advisor" means a financial services or financial 5 advisory firm:
- 6 (a) With recognized knowledge and experience in connection with the 7 negotiation and execution of payment agreements;
- 8 (b) That is acting solely as financial advisor to the governmental 9 entity in connection with the execution of the payment agreement and 10 the issuance or incurring of any related obligations, and not as a 11 principal, placement agent, purchaser, underwriter, or other similar 12 party, and that does not control, nor is it controlled by or under 13 common control with, any such party;
- 14 (c) That is compensated for its services in connection with the 15 execution of payment agreements, either directly or indirectly, solely 16 by the governmental entity; and
- (d) Whose compensation is not based on a percentage of the notional amount of the payment agreement or of the principal amount of any related obligations.
- 20 (2) "Governmental entity" means state government or local 21 government.
 - (3) "Local government" means any city, county, port district, or public utility district, or any joint operating agency formed under RCW 43.52.360, that has or will have outstanding obligations in an aggregate principal amount of at least one hundred million dollars as of the date a payment agreement is executed or is scheduled by its terms to commence or had at least one hundred million dollars in gross revenues during the preceding calendar year.
- (4) "Obligations" means bonds, notes, bond anticipation notes, 30 commercial paper, or other obligations for borrowed money, or lease, 31 installment purchase, or other similar financing agreements or 32 certificates of participation in such agreements.
- (5) "Payment agreement" means a written agreement which provides for an exchange of payments based on interest rates, or for ceilings or floors on these payments, or an option on these payments, or any combination, entered into on either a current or forward basis.
- 37 (6) "State government" means (a) the state of Washington, acting by 38 and through its state finance committee, (b) the Washington health care 39 facilities authority, (c) the Washington higher education facilities

2223

24

25

26

27

- 1 authority, (d) the Washington state housing finance commission, or (e)
- 2 the state finance committee upon adoption of a resolution approving a
- 3 payment agreement on behalf of any state institution of higher
- 4 education as defined under RCW 28B.10.016: PROVIDED, That such
- 5 approval shall not constitute the pledge of the full faith and credit
- 6 of the state, but a pledge of only those funds specified in the
- 7 approved agreement.
- 8 <u>NEW SECTION.</u> **Sec. 3.** AUTHORITY TO ENTER INTO PAYMENT AGREEMENTS.
- 9 (1) Subject to subsections (2) and (3) of this section, any
- 10 governmental entity may enter into a payment agreement in connection
- 11 with, or incidental to, the issuance, incurring, or carrying of
- 12 specific obligations, for the purpose of managing or reducing the
- 13 governmental entity's exposure to fluctuations or levels of interest
- 14 rates. No governmental entity may carry on a business of acting as a
- 15 dealer in payment agreements.
- 16 (2) No governmental entity may enter into a payment agreement under
- 17 this chapter unless it first:
- 18 (a) Finds and determines, by ordinance or resolution, that the
- 19 payment agreement, if fully performed by all parties thereto, will (i)
- 20 reduce the amount or duration of its exposure to changes in interest
- 21 rates; or (ii) result in a lower net cost of borrowing with respect to
- 22 the related obligations, or a higher net rate of return on investments
- 23 made in connection with, or incidental to, the issuance, incurring, or
- 24 carrying of those obligations;

of this subsection is reasonable.

- 25 (b) Obtains, on or prior to the date of execution of the payment
- 26 agreement, a written certification from a financial advisor that (i)
- 27 the terms and conditions of the payment agreement and any ancillary
- 28 agreements, including without limitation, the interest rate or rates
- 29 and any other amounts payable thereunder, are commercially reasonable
- 30 in light of then existing market conditions; and (ii) the finding and
- 31 determination contained in the ordinance or resolution required by (a)
- 33 (3) Prior to selecting the other party to a payment agreement, a
- 34 governmental entity shall solicit and give due consideration to
- 35 proposals from at least two entities that meet the criteria set forth
- 36 in section 4(2) of this act. Such solicitation and consideration shall
- 37 be conducted in such manner as the governmental entity shall determine
- 38 is reasonable.

- NEW SECTION. Sec. 4. PAYMENT AGREEMENTS--TERMS. (1) Subject to subsections (2), (3), and (4) of this section, payment agreements entered into by any governmental entity may include those payment, term, security, default, remedy, termination, and other terms and conditions, and may be with those parties, as the governmental entity deems reasonably necessary or desirable.
- 7 (2) No governmental entity may enter into a payment agreement under 8 this chapter unless:
- 9 (a) The other party to the agreement has a rating from at least two
 10 nationally recognized credit rating agencies, as of the date of
 11 execution of the agreement, that is within the two highest long-term
 12 investment grade rating categories, without regard to subcategories, or
 13 the payment obligations of the party under the agreement are
 14 unconditionally guaranteed by an entity that then has the required
 15 ratings; or
 - (b)(i) The other party to the agreement has a rating from at least two nationally recognized credit rating agencies, as of the date of execution of the agreement, that is within the three highest long-term investment grade rating categories, without regard to subcategories, or the payment obligations of the party under the agreement are unconditionally guaranteed by an entity that has the required ratings; and
 - (ii) The payment obligations of the other party under the agreement are collateralized by direct obligations of, or obligations the principal and interest on which are guaranteed by, the United States of America, that (A) are deposited with the governmental entity or an agent of the governmental entity; and (B) maintain a market value of not less than one hundred two percent of the net market value of the payment agreement to the governmental entity, as such net market value may be defined and determined from time to time under the terms of the payment agreement.
- 32 (3) No governmental entity may enter into a payment agreement with 33 a party who qualifies under subsection (2)(a) of this section unless 34 the payment agreement provides that, in the event the credit rating of 35 the other party or its guarantor falls below the level required by 36 subsection (2)(a) of this section, such party will comply with the 37 collateralization requirements contained in subsection (2)(b) of this 38 section.

16

17

18 19

20

2122

2324

25

26

27

28

2930

- 1 (4) No governmental entity may enter into a payment agreement 2 unless:
- 3 (a) The notional amount of the payment agreement does not exceed 4 the principal amount of the obligations with respect to which the 5 payment agreement is made; and
- 6 (b) The term of the payment agreement does not exceed the final 7 term of the obligations with respect to which the payment agreement is 8 made.
- 9 NEW SECTION. Sec. 5. PAYMENT AGREEMENTS--PAYMENTS--CREDIT 10 ENHANCEMENTS. (1) Subject to any covenants or agreements applicable to 11 the obligations issued or incurred by the governmental entity, any 12 payments required to be made by the governmental entity under a payment agreement entered into in connection with the issuance, incurring, or 13 14 carrying of those obligations may be made from money set aside or pledged to pay or secure the payment of those obligations or from any 15 other legally available source. 16
- (2) Any governmental entity may enter into credit enhancement, 17 18 liquidity, line of credit, or other similar agreements in connection 19 with, or incidental to, the execution of a payment agreement. credit enhancement, liquidity, line of credit, or other similar 20 agreement may include those payment, term, security, default, remedy, 21 22 termination, and other terms and conditions, and may be with those 23 parties, as the governmental entity deems reasonably necessary or 24 desirable.

25

26

27

28

29

30

31

- NEW SECTION. Sec. 6. CALCULATIONS REGARDING PAYMENT OF OBLIGATIONS--STATUS OF PAYMENTS. (1) Subject to any covenants or agreements applicable to the obligations issued or incurred by the governmental entity, if the governmental entity enters into a payment agreement with respect to those obligations, then it may elect to treat the amounts payable from time to time with respect to those obligations as the amounts payable after giving effect to the payment agreement for the purposes of calculating:
- 33 (a) Rates and charges to be imposed by a revenue-producing 34 enterprise if the revenues are pledged or used to pay those 35 obligations;
- 36 (b) Any taxes to be levied and collected to pay those obligation; 37 and

- 1 (c) Payments or debt service on those obligations for any other 2 purpose.
- 3 (2) A payment agreement and any obligation of the governmental 4 entity to make payments under the agreement in future fiscal years 5 shall not constitute debt or indebtedness of the governmental entity 6 for purposes of state constitutional and statutory debt limitation 7 provisions if the obligation to make any payments is contingent upon 8 the performance of the other party or parties to the agreement, and no 9 moneys are paid to the governmental entity under the payment agreement
- NEW SECTION. Sec. 7. EXPIRATION DATE--VALIDITY OF CONTRACTS. (1)
 Except as provided in subsection (3) of this section, no governmental
 entity may enter a payment agreement under section 3 of this act after
 June 30, 1995.

that must be repaid in future fiscal years.

- 15 (2) The termination of authority to enter payment agreements after 16 June 30, 1995, shall not affect the validity of any payment agreements 17 or other contracts entered into under section 3 of this act on or 18 before that date.
- 19 (3) A governmental entity may enter into a payment agreement under 20 and in accordance with this chapter after June 30, 1995, to replace a 21 payment agreement that relates to specified obligations issued on or 22 before that date and that has terminated before the final term of those 23 obligations.
- 24 (4) The state finance committee shall make a report to the 25 appropriate legislative committees on payment agreements authorized in 26 this act. The report shall include the governmental entity entering 27 into a payment agreement, the amount of the agreement, the expected 28 savings resulting from the agreement, the transactions cost, and any 29 other information the state finance committee determines relevant. The 30 report shall be submitted on November 30, 1993, and December 30, 1994.
- NEW SECTION. Sec. 8. AUTHORITY CUMULATIVE. The powers conferred by this chapter are in addition to, and not in substitution for, the powers conferred by any existing law, and the limitations imposed by this chapter do not directly or indirectly modify, limit, or affect the powers conferred by any existing law.

- 1 <u>NEW SECTION.</u> **Sec. 9.** LIBERAL CONSTRUCTION. This chapter shall be
- 2 liberally construed to effect its purposes.
- 3 <u>NEW SECTION.</u> **Sec. 10.** CAPTIONS. Captions used in this chapter do
- 4 not constitute any part of the law.
- 5 <u>NEW SECTION.</u> **Sec. 11.** SEVERABILITY. If any provision of this act
- 6 or its application to any person or circumstance is held invalid, the
- 7 remainder of the act or the application of the provision to other
- 8 persons or circumstances is not affected.
- 9 <u>NEW SECTION.</u> **Sec. 12.** LEGISLATIVE DIRECTIVE. Sections 1 through
- 10 11 of this act shall constitute a new chapter in Title 39 RCW.
- 11 <u>NEW SECTION.</u> **Sec. 13.** This act is necessary for the immediate
- 12 preservation of the public peace, health, or safety, or support of the
- 13 state government and its existing public institutions, and shall take
- 14 effect immediately.

Passed the Senate April 20, 1993.

Passed the House April 18, 1993.

Approved by the Governor May 7, 1993.

Filed in Office of Secretary of State May 7, 1993.