- 2 **HB 1707** - S COMM AMD
- 3 By Committee on Government Operations
- 4 ADOPTED AS AMENDED 2/27/96
- 5 Strike everything after the enacting clause and insert the
- 6 following:
- "Sec. 1. RCW 35.01.020 and 1994 c 81 s 4 are each amended to read 7
- 8 as follows:
- 9 A second class city is a city with a population of ((more than))
- 10 fifteen hundred or more at the time of its organization or
- reorganization that does not have a charter adopted under Article XI, 11
- 12 section 10, of the state Constitution, and does not operate under Title
- 13 35A RCW.

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- 14 **Sec. 2.** RCW 35.01.040 and 1994 c 81 s 5 are each amended to read
- 15 as follows:
- 16 A town has a population of <u>less than</u> fifteen hundred ((or less)) at
- the time of its organization and does not operate under Title 35A RCW. 17
- 18 RCW 35.02.130 and 1994 c 154 s 308 are each amended to
- 19 read as follows:
- 20 The city or town officially shall become incorporated at a date
- 21 from one hundred eighty days to three hundred sixty days after the date
- 22 of the election on the question of incorporation. An interim period
- 23 shall exist between the time the newly elected officials have been
- elected and qualified and this official date of incorporation. During
- 25 this interim period, the newly elected officials are authorized to
- adopt ordinances and resolutions which shall become effective on or 26

after the official date of incorporation, and to enter into contracts

official date of incorporation. Periods of time that would be required

- 28 and agreements to facilitate the transition to becoming a city or town
- 29 and to ensure a continuation of governmental services after the
- to elapse between the enactment and effective date of such ordinances, 31
- 32 including but not limited to times for publication or for filing
- 33 referendums, shall commence upon the date of such enactment as though
- 34 the city or town were officially incorporated.

During this interim period, the city or town governing body may adopt rules establishing policies and procedures under the state environmental policy act, chapter 43.21C RCW, and may use these rules and procedures in making determinations under the state environmental policy act, chapter 43.21C RCW.

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During this interim period, the newly formed city or town and its 6 7 governing body shall be subject to the following as though the city or 8 town were officially incorporated: RCW 4.24.470 relating to immunity; 9 chapter 42.17 RCW relating to open government; chapter 40.14 RCW 10 relating to the preservation and disposition of public records; chapters 42.20 and 42.23 RCW relating to ethics and conflicts of 11 interest; chapters 42.30 and 42.32 RCW relating to open public meetings 12 and minutes; RCW 35.22.288, $((\frac{35.23.310}{5.23.24.220}))$ 35.23.221, 13 35.27.300, 35A.12.160, as appropriate, and chapter 35A.65 RCW relating 14 15 to the publication of notices and ordinances; RCW 35.21.875 and 16 35A.21.230 relating to the designation of an official newspaper; RCW 17 36.16.138 relating to liability insurance; RCW 35.22.620, 35.23.352, and 35A.40.210, as appropriate, and statutes referenced therein 18 19 relating to public contracts and bidding; and chapter 39.34 RCW 20 relating to interlocal cooperation. Tax anticipation or revenue anticipation notes or warrants and other short-term obligations may be 21 issued and funds may be borrowed on the security of these instruments 22 23 during this interim period, as provided in chapter 39.50 RCW. 24 also may be borrowed from federal, state, and other governmental 25 agencies in the same manner as if the city or town were officially 26 incorporated.

RCW 84.52.020 and 84.52.070 shall apply to the extent that they may be applicable, and the governing body of such city or town may take appropriate action by ordinance during the interim period to adopt the property tax levy for its first full calendar year following the interim period.

The governing body of the new city or town may acquire needed facilities, supplies, equipment, insurance, and staff during this interim period as if the city or town were in existence. An interim city manager or administrator, who shall have such administrative powers and duties as are delegated by the governing body, may be appointed to serve only until the official date of incorporation. After the official date of incorporation the governing body of such a new city organized under the council manager form of government may

extend the appointment of such an interim manager or administrator with such limited powers as the governing body determines, for up to ninety days. This governing body may submit ballot propositions to the voters of the city or town to authorize taxes to be collected on or after the official date of incorporation, or authorize an annexation of the city or town by a fire protection district or library district to be effective immediately upon the effective date of the incorporation as a city or town.

The boundaries of a newly incorporated city or town shall be deemed to be established for purposes of RCW 84.09.030 on the date that the results of the initial election on the question of incorporation are certified or the first day of January following the date of this election if the newly incorporated city or town does not impose property taxes in the same year that the voters approve the incorporation.

The newly elected officials shall take office immediately upon their election and qualification with limited powers during this interim period as provided in this section. They shall acquire their full powers as of the official date of incorporation and shall continue in office until their successors are elected and qualified at the next general municipal election after the official date of incorporation: PROVIDED, That if the date of the next general municipal election is less than twelve months after the date of the first election of councilmembers, those initially elected councilmembers shall serve until their successors are elected and qualified at the next following general municipal election as provided in RCW 29.04.170. For purposes of this section, the general municipal election shall be the date on which city and town general elections are held throughout the state of Washington, pursuant to RCW 29.13.020.

In any newly incorporated city that has adopted the council-manager form of government, the term of office of the mayor, during the interim period only, shall be set by the council, and thereafter shall be as provided by law.

The official date of incorporation shall be on a date from one hundred eighty to three hundred sixty days after the date of the election on the question of incorporation, as specified in a resolution adopted by the governing body during this interim period. A copy of the resolution shall be filed with the county legislative authority of the county in which all or the major portion of the newly incorporated

city or town is located. If the governing body fails to adopt such a resolution, the official date of incorporation shall be three hundred sixty days after the date of the election on the question of incorporation. The county legislative authority of the county in which all or the major portion of the newly incorporated city or town is located shall file a notice with the county assessor that the city or town has been authorized to be incorporated immediately after the favorable results of the election on the question of incorporation have been certified. The county legislative authority shall file a notice with the secretary of state that the city or town is incorporated as of the official date of incorporation.

Sec. 4. RCW 35.02.180 and 1986 c 234 s 17 are each amended to read 13 as follows:

The ownership of all county roads located within the boundaries of a newly incorporated city or town shall revert to the city or town and become streets as of the official date of incorporation. However, any special assessments attributable to these county roads shall continue to exist and be collected as if the incorporation had not occurred. Property within the newly incorporated city or town shall continue to be subject to any indebtedness attributable to these roads and any related property tax levies.

The territory included within the newly incorporated city or town shall be removed from the road district as of the official date of incorporation. The territory included within the newly incorporated city or town shall be removed from a fire protection district or districts or library district or districts in which it was located, as of the official date of incorporation, unless the fire protection district or districts have annexed the city or town during the interim period as provided in RCW ((52.04.160 through 52.04.200)) 52.04.061 through 52.04.101, or the library district or districts have annexed the city or town during the interim period as provided in RCW ((27.12.260 through 27.12.290)) 27.12.360 through 27.12.395.

The ownership of all assets and liabilities of any park and recreation district created and governed under the provisions of chapter 36.69 RCW that is located wholly within a city or town incorporated after August 1, 1995, shall, upon adoption of a resolution by the council of the newly incorporated city or town, revert to the city or town and become assets and liabilities of the city or town as

- 1 of the official date of incorporation. However, any special
- 2 assessments attributable to the park and recreation district shall
- 3 continue to exist and be collected as if the incorporation had not
- 4 occurred. Property that was within the boundaries of the park and
- 5 recreation district shall continue to be subject to any indebtedness
- 6 attributable to the park and recreation district and any related
- 7 property tax levies.
- 8 **Sec. 5.** RCW 35.22.010 and 1965 c 7 s 35.22.010 are each amended to 9 read as follows:
- 10 Cities of the first class shall be organized and governed according
- 11 to the law providing for the government of cities having a population
- 12 of ((twenty)) ten thousand or more inhabitants that have adopted a
- 13 charter in accordance with Article $((\frac{11}{2}))$ XI, section 10 of the state
- 14 Constitution.
- 15 **Sec. 6.** RCW 35.23.051 and 1994 c 223 s 17 and 1994 c 81 s 36 are 16 each reenacted and amended to read as follows:
- 17 General municipal elections in second class cities ((not operating
- 18 under the commission form of government)) shall be held biennially in
- 19 the odd-numbered years and shall be subject to general election law.
- 20 The terms of office of the mayor, city attorney, clerk, and
- 21 treasurer shall be four years and until their successors are elected
- 22 and qualified and assume office in accordance with RCW 29.04.170:
- 23 PROVIDED, That if the offices of city attorney, clerk, and treasurer
- 24 are made appointive, the city attorney, clerk, and treasurer shall not
- 25 be appointed for a definite term: PROVIDED FURTHER, That the term of
- 26 the elected treasurer shall not commence in the same biennium in which
- 27 the term of the mayor commences, nor in which the terms of the city
- 28 attorney and clerk commence if they are elected.
- 29 Council positions shall be numbered in each second class city so
- 30 that council position seven has a two-year term of office and council
- 31 positions one through six shall each have four-year terms of office.
- 32 Each councilmember shall remain in office until a successor is elected
- 33 and qualified and assumes office in accordance with RCW 29.04.170.
- In its discretion the council of a second class city may divide the
- 35 city by ordinance into a convenient number of wards, not exceeding six,
- 36 fix the boundaries of the wards, and change the ward boundaries from
- 37 time to time and as provided in RCW 29.70.100. No change in the

boundaries of any ward shall be made within one hundred twenty days 2 next before the date of a general municipal election, nor within twenty months after the wards have been established or altered. However, if 3 4 a boundary change results in one ward being represented by more councilmembers than the number to which it is entitled, those having 5 the shortest unexpired terms shall be assigned by the council to wards 6 where there is a vacancy, and the councilmembers so assigned shall be 7 8 deemed to be residents of the wards to which they are assigned for 9 purposes of determining whether those positions are vacant.

10 Whenever such city is so divided into wards, the city council shall designate by ordinance the number of councilmembers to be elected from 11 12 each ward, apportioning the same in proportion to the population of the 13 wards. Thereafter the councilmembers so designated shall be elected by the voters resident in such ward, or by general vote of the whole city 14 15 as may be designated in such ordinance. Council position seven shall 16 not be associated with a ward and the person elected to that position 17 may reside anywhere in the city and voters throughout the city may vote at a primary to nominate candidates for position seven, when a primary 18 19 is necessary, and at a general election to elect the person to council 20 position seven. ((\(\frac{When}{When}\)) Additional territory that is added to the city ((it may)) shall, by act of the council, be annexed to contiguous 21 wards without affecting the right to redistrict at the expiration of 22 twenty months after last previous division. The removal of a 23 24 councilmember from the ward for which he or she was elected shall create a vacancy in such office. 25

26 Wards shall be redrawn as provided in chapter 29.70 RCW. Wards 27 shall be used as follows: (1) Only a resident of the ward may be a candidate for, or hold office as, a councilmember of the ward; and (2) 28 only voters of the ward may vote at a primary to nominate candidates 29 30 for a councilmember of the ward. Voters of the entire city may vote at the general election to elect a councilmember of a ward, unless the 31 city had prior to January 1, 1994, limited the voting in the general 32 election for any or all council positions to only voters residing 33 within the ward associated with the council positions. If a city had 34 35 so limited the voting in the general election to only voters residing within the ward, then the city shall be authorized to continue to do 36 37 The elections for the remaining council position or council positions that are not associated with a ward shall be conducted as if 38 39 the wards did not exist.

- Sec. 7. RCW 35.23.101 and 1994 c 223 s 19 and 1994 c 81 s 38 are each reenacted and amended to read as follows:
- The council of a second class city may declare a council position vacant if the councilmember is absent for three consecutive regular meetings without permission of the council. In addition, a vacancy in an elective office shall occur and shall be filled as provided in
- 6 an elective office shall occur and shall be filled as provided 7 chapter 42.12 RCW.
- Vacancies in offices other than that of mayor or city councilmember shall be filled by appointment of the mayor.
- 10 If there is a temporary vacancy in an appointive office due to
- 11 illness, absence from the city_ or other temporary inability to act,
- 12 the mayor may appoint a temporary appointee to exercise the duties of
- 13 the office until the temporary disability of the incumbent is removed.
- 14 **Sec. 8.** RCW 35.33.020 and 1985 c 175 s 4 are each amended to read 15 as follows:
- The provisions of this chapter apply to <u>all</u> cities of the first
- 17 class ((which)) that have a population of less than three hundred
- 18 thousand, to all cities of the second ((and third classes)) class, and
- 19 to all towns, except those cities and towns ((which)) that have adopted
- 20 an ordinance under RCW 35.34.040 providing for a biennial budget.
- 21 **Sec. 9.** RCW 35.34.020 and 1985 c 175 s 5 are each amended to read
- 22 as follows:
- This chapter applies to all cities of the first((τ)) and second((τ))
- 24 and third)) classes and to all towns ((which)), that have by ordinance
- 25 adopted this chapter authorizing the adoption of a fiscal biennium
- 26 budget.
- 27 **Sec. 10.** RCW 35.86.010 and 1975 1st ex.s. c 221 s 1 are each
- 28 amended to read as follows:
- 29 Cities of the first((-,)) and second((-, -)) classes are
- 30 authorized to provide off-street parking space and facilities located
- 31 on land dedicated for park or civic center purposes, or on other
- 32 municipally-owned land where the primary purpose of such off-street
- 33 parking facility is to provide parking for persons who use such park or
- 34 civic center facilities. In addition a city may own other off-street
- 35 parking facilities and operate them in accordance with RCW 35.86A.120.

1 **Sec. 11.** RCW 35A.06.020 and 1995 c 134 s 11 are each amended to 2 read as follows:

3 The classifications of municipalities ((which existed prior to the 4 time this title goes into effect«)) as first class cities, second class cities, unclassified cities, and towns((\leftarrow)), and the restrictions, 5 limitations, duties, and obligations specifically imposed by law upon 6 7 such classes of cities and towns, shall have no application to 8 noncharter code cities, but every noncharter code city, by adopting 9 such classification, has elected to be governed by the provisions of 10 this title, with the powers granted hereby. However, any code city that retains its old plan of government is subject to the laws 11 12 applicable to that old plan of government until the city abandons its 13 old plan of government and reorganizes and adopts a plan of government under chapter 35A.12 or 35A.13 RCW. 14

15 **Sec. 12.** RCW 35A.12.010 and 1994 c 223 s 30 are each amended to 16 read as follows:

17 The government of any noncharter code city or charter code city 18 electing to adopt the mayor-council plan of government authorized by this chapter shall be vested in an elected mayor and an elected 19 The council of a noncharter code city having less than 20 twenty-five hundred inhabitants shall consist of five members; when 21 22 there are twenty-five hundred or more inhabitants, the council shall 23 consist of seven members((: PROVIDED, That)). A city with a 24 population of over two thousand but less than twenty-five hundred at 25 the time of reclassification as an optional municipal code city may choose to maintain a seven-member council. The decision concerning the 26 number of councilmembers shall be made by the council and be 27 incorporated as a section of the ordinance adopting for the city the 28 29 classification of noncharter code city. If the population of a city after having become a code city decreases from twenty-five hundred or 30 more to less than twenty-five hundred, it shall continue to have a 31 seven member council. If, after a city has become a mayor-council code 32 its population increases to twenty-five hundred or more 33 inhabitants, the number of councilmanic offices in such city may 34 increase from five to seven members upon the affirmative vote of a 35 36 majority of the existing council to increase the number of councilmanic offices in the city. When the population of a mayor-council code city 37 having five councilmanic offices increases to five thousand or more 38

- 1 inhabitants, the number of councilmanic offices in the city shall
- 2 increase from five to seven members. In the event of an increase in
- 3 the number of councilmanic offices, the city council shall, by majority
- 4 vote, pursuant to RCW 35A.12.050, appoint two persons to serve in these
- 5 offices until the next municipal general election, at which election
- 6 one person shall be elected for a two-year term and one person shall be
- 7 elected for a four-year term. The number of inhabitants shall be
- 8 determined by the most recent official state or federal census or
- 9 determination by the state office of financial management. A charter
- 10 adopted under the provisions of this title, incorporating the mayor-
- 11 council plan of government set forth in this chapter, may provide for
- 12 an uneven number of councilmembers not exceeding eleven.
- 13 A noncharter code city of less than five thousand inhabitants which
- 14 has elected the mayor-council plan of government and which has seven
- 15 councilmanic offices may establish a five-member council in accordance
- 16 with the following procedure. At least six months prior to a municipal
- 17 general election, the city council shall adopt an ordinance providing
- 18 for reduction in the number of councilmanic offices to five. The
- 19 ordinance shall specify which two councilmanic offices, the terms of
- 20 which expire at the next general election, are to be terminated. The
- 21 ordinance shall provide for the renumbering of council positions and
- 22 shall also provide for a two-year extension of the term of office of a
- 23 retained councilmanic office, if necessary, in order to comply with RCW
- 24 35A.12.040.
- 25 However, a noncharter code city that has retained its old mayor-
- 26 council plan of government, as provided in RCW 35A.02.130, is subject
- 27 to the laws applicable to that old plan of government.
- NEW SECTION. Sec. 13. RCW 35.21.620 shall be recodified as a
- 29 section in chapter 35.22 RCW.
- 30 <u>NEW SECTION.</u> **Sec. 14.** The following acts or parts of acts are
- 31 each repealed:
- 32 (1) RCW 35.21.600 and 1979 c 151 s 27, 1965 ex.s. c 47 s 6, & 1965
- 33 c 7 s 35.21.600;
- 34 (2) RCW 35.21.610 and 1965 ex.s. c 47 s 1; and
- 35 (3) RCW 35A.61.010 and 1967 ex.s. c 119 s 35A.61.010."

By Committee on Government Operations ADOPTED AS AMENDED 2/27/96 On page 1, line 1 of the title, after "towns;" strike the remainder of the title and insert "amending RCW 35.01.020, 35.01.040, 35.02.130, 35.02.180, 35.22.010, 35.33.020, 35.34.020, 35.86.010, 35A.06.020, and 35A.12.010; reenacting and amending RCW 35.23.051 and 35.23.101; adding

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repealing RCW 35.21.600, 35.21.610, and 35A.61.010."

a new section to chapter 35.22 RCW; recodifying RCW 35.21.620; and

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