2 **ESHB 2150** - S COMM AMD

3 By Committee on Transportation

4 ADOPTED 3/1/96

- 5 Strike everything after the enacting clause and insert the 6 following:
- 7 "NEW SECTION. Sec. 1. This act, authorizing investigation of
- 8 documents submitted with a driver's license application, is the second
- 9 stage of a three-part effort to increase the reliability and security
- 10 of the Washington driver's license document.
- 11 The first stage, accomplished with the enactment of chapter 452,
- 12 Laws of 1993, established procedures for identification documentation
- 13 screening and acceptance in the department of licensing field offices.
- 14 That act established a list of acceptable documents to be used as
- 15 primary identification documents, and provided for departmental review
- 16 of secondary identification documents commonly used to establish
- 17 identity.
- This act enhances the procedures established in chapter 452, Laws
- 19 of 1993, by directing the department of licensing to retain secondary
- 20 identification documentation where necessary to verify the validity of
- 21 the documents. It further requires a license applicant to sign a
- 22 statement that identifying documentation is valid. Making a false
- 23 statement regarding the validity of any identifying information
- 24 constitutes false swearing, a gross misdemeanor.
- 25 The third stage in the effort to improve the reliability and
- 26 security of the driver's license is the eventual adoption of a new
- 27 document with minimal potential for forgery. Such a document would
- 28 potentially include available antifraud safeguards, such as biometric
- 29 identifiers, and other technological advances as described in section
- 30 8 of this act. Development of a proposal for the new driver's license
- 31 document will follow the release of a recommendation on technology
- 32 currently being formulated by the department of licensing's driver's
- 33 document advisory committee. The committee's recommendation is
- 34 currently scheduled for release on November 15, 1996.

- NEW SECTION. **Sec. 2.** A new section is added to chapter 46.20 RCW to read as follows:
- 3 Every application for an identicard or a Washington state driver's
- 4 license must contain a statement of implied consent, notifying the
- 5 applicant that information contained in the application and any
- 6 documents submitted in support of the application may be made available
- 7 to law enforcement agencies, or federal, state, and local governmental
- 8 agencies for official purposes.
- 9 **Sec. 3.** RCW 46.20.035 and 1993 c 452 s 1 are each amended to read 10 as follows:
- 11 (1) The department may not issue an identicard or a Washington
- 12 state driver's license, except as provided in RCW 46.20.116, unless the
- 13 applicant has satisfied the department regarding his or her identity.
- 14 Except as provided in subsection (2) of this section, an applicant has
- 15 not satisfied the identity requirements of this section unless he or
- 16 she displays or provides the department with at least one of the
- 17 following pieces of valid identifying documentation:
- 18 (a) A valid or recently expired driver's license or instruction
- 19 permit that contains the signature, date of birth, and a photograph of
- 20 the applicant;
- 21 (b) A Washington state identicard or an identification card issued
- 22 by another state that contains the signature and a photograph of the
- 23 applicant;
- 24 (c) An identification card issued by the United States, a state, or
- 25 an agency of either the United States or a state, of a kind commonly
- 26 used to identify the members of employees of the government agency,
- 27 that contains the signature and a photograph of the applicant;
- 28 (d) A <u>United States</u> military identification card that contains the
- 29 signature and a photograph of the applicant;
- 30 (e) A United States passport that contains the signature and a
- 31 photograph of the applicant;
- 32 (f) An immigration and naturalization service form that contains
- 33 the signature and photograph of the applicant; or
- 34 (q) If the applicant is a minor, an affidavit of the applicant's
- 35 parent or guardian where the parent or guardian displays or provides at
- 36 least one piece of identifying documentation as specified in this
- 37 subsection along with additional documentation establishing the
- 38 relationship between the parent or guardian and the applicant.

- A person unable to provide identifying satisfactory 1 (2) documentation as specified in subsection (1) of this section may 2 request that the department review other available documentation in 3 4 order to ascertain identity. The department may retain documentation submitted for review under this subsection, in order to investigate its 5 validity, except as provided in subsection (3) of this section. 6 7 may waive the requirement for specific identifying department 8 documentation under subsection (1) of this section if it finds that 9 other documentation clearly establishes the identity of the applicant. 10 The department may issue a temporary driver's permit as provided in RCW 46.20.055(4), pending the investigation of documentation submitted by 11 an applicant for review. 12
- (3) The department may not retain originals of green cards or other documents issued by the immigration and naturalization service, or documents of foreign origin. The department may make photocopies of these documents in order to determine validity. The department may issue to the applicant a temporary driver's permit or temporary identicard as provided in RCW 46.20.055(4) and 46.20.117, pending an investigation of documentation submitted under this subsection.
  - (4) The department may not accept photocopied documents unless they are certified by the issuing authority. The department may not accept original documents transmitted by facsimile unless the documents are transmitted directly to the department from the issuing authority.

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- 24 **Sec. 4.** RCW 46.20.055 and 1990 c 250 s 34 are each amended to read 25 as follows:
- 26 (1) Any person who is at least fifteen and a half years of age may 27 apply to the department for an instruction permit for the operation of any motor vehicle except a motorcycle. Any person sixteen years of age 28 29 or older, holding a valid driver's license, may apply for an 30 instruction permit for the operation of a motorcycle. The department may in its discretion, after the applicant has successfully passed all 31 parts of the examination other than the driving test, issue to the 32 33 applicant a driver's or motorcyclist's instruction permit.
- 34 (a) A driver's instruction permit entitles the permittee while 35 having the permit in immediate possession to drive a motor vehicle upon 36 the public highways for a period of one year when accompanied by a 37 licensed driver who has had at least five years of driving experience 38 and is occupying a seat beside the driver. Except as provided in

1 subsection (c) of this subsection, only one additional permit, valid 2 for one year, may be issued.

- (b) A motorcyclist's instruction permit entitles the permittee while having the permit in immediate possession to drive a motorcycle upon the public highways for a period of ninety days as provided in RCW 46.20.510(((3))) (2). Except as provided in subsection (c) of this subsection, only one additional permit, valid for ninety days, may be issued.
- 9 (c) The department after investigation may issue a third driver's 10 or motorcyclist's instruction permit when it finds that the permittee 11 is diligently seeking to improve driving proficiency.
- (2) The department may waive the examination, except as to eyesight and other potential physical restrictions, for any applicant who is enrolled in either a traffic safety education course as defined by RCW 28A.220.020(2) or a course of instruction offered by a licensed driver training school as defined by RCW 46.82.280(1) at the time the application is being considered by the department. The department may require proof of registration in such a course as it deems necessary.
  - (3) The department upon receiving proper application may in its discretion issue a driver's instruction permit to an applicant who is at least fifteen years of age and is enrolled in a traffic safety education program which includes practice driving and which is approved and accredited by the superintendent of public instruction. Such instruction permit shall entitle the permittee having the permit in immediate possession to drive a motor vehicle only when an approved instructor or other licensed driver with at least five years of driving experience, is occupying a seat beside the permittee.
  - (4) The department may in its discretion issue a temporary driver's permit to an applicant for a driver's license permitting the applicant to drive a motor vehicle for a period not to exceed sixty days while the department is completing its investigation and determination of all facts relative to such applicant's right to receive a driver's license, including any necessary investigation into the validity of identification documentation submitted by the applicant. In the case of investigation of identification documents under RCW 46.20.035(3), the department may issue a temporary license pending the investigation of documentation submitted by an applicant for review. Such permit must be in the permittee's immediate possession while driving a motor

- 1 vehicle, and it shall be invalid when the permittee's license has been
- 2 issued or for good cause has been refused.

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state treasurer.

- 3 **Sec. 5.** RCW 46.20.091 and 1990 c 250 s 35 are each amended to read 4 as follows:
- (1) Every application for an instruction permit or for an original 5 driver's license shall be made upon a form prescribed and furnished by 6 7 the department which shall be sworn to and signed by the applicant before a person authorized to administer oaths. An applicant making a 8 9 false statement under this subsection is quilty of false swearing, a gross misdemeanor, under RCW 9A.72.040. Every application for an 10 instruction permit containing a photograph shall be accompanied by a 11 12 fee of five dollars. The department shall forthwith transmit the fees collected for instruction permits and temporary drivers' permits to the 13
- 15 (2) Every such application shall state the full name, date of birth, sex, and Washington residence address of the applicant, and 16 briefly describe the applicant, and shall state whether the applicant 17 18 has theretofore been licensed as a driver or chauffeur, and, if so, 19 when and by what state or country, and whether any such license has ever been suspended or revoked, or whether an application has ever been 20 21 refused, and, if so, the date of and reason for such suspension, 22 revocation, or refusal, and shall state such additional information as 23 the department shall require, including a statement that identifying 24 documentation presented by the applicant is valid.
- 25 (3) Whenever application is received from a person previously 26 licensed in another jurisdiction, the department shall request a copy 27 of such driver's record from such other jurisdiction. When received, 28 the driving record shall become a part of the driver's record in this 29 state.
- (4) Whenever the department receives request for a driving record from another licensing jurisdiction, the record shall be forwarded without charge if the other licensing jurisdiction extends the same privilege to the state of Washington. Otherwise there shall be a reasonable charge for transmittal of the record, the amount to be fixed by the director of the department.
- 36 **Sec. 6.** RCW 46.20.118 and 1990 c 250 s 37 are each amended to read 37 as follows:

The department shall maintain a negative file. It shall contain 1 negatives of all pictures taken by the department of licensing as 2 3 authorized by RCW 46.20.070 through 46.20.119. Negatives in the file 4 shall not be available for public inspection and copying under chapter 5 42.17 RCW. The department ((may)) shall make the file available to official governmental enforcement agencies 6 to assist the investigation by the agencies of suspected criminal activity. 7 The 8 department may also provide a print to the driver's next of kin in the event the driver is deceased. 9

10 **Sec. 7.** RCW 46.63.020 and 1995 1st sp.s. c 16 s 1, 1995 c 332 s 11 16, and 1995 c 256 s 25 are each reenacted and amended to read as 12 follows:

13 Failure to perform any act required or the performance of any act 14 prohibited by this title or an equivalent administrative regulation or 15 local law, ordinance, regulation, or resolution relating to traffic 16 including parking, standing, stopping, and pedestrian offenses, is designated as a traffic infraction and may not be classified as a 17 18 criminal offense, except for an offense contained in the following provisions of this title or a violation of an equivalent administrative 19 regulation or local law, ordinance, regulation, or resolution: 20

- 21 (1) RCW 46.09.120(2) relating to the operation of a nonhighway 22 vehicle while under the influence of intoxicating liquor or a 23 controlled substance;
  - (2) RCW 46.09.130 relating to operation of nonhighway vehicles;
- 25 (3) RCW 46.10.090(2) relating to the operation of a snowmobile 26 while under the influence of intoxicating liquor or narcotics or 27 habit-forming drugs or in a manner endangering the person of another;
  - (4) RCW 46.10.130 relating to the operation of snowmobiles;
- 29 (5) Chapter 46.12 RCW relating to certificates of ownership and 30 registration and markings indicating that a vehicle has been destroyed 31 or declared a total loss;
- 32 (6) RCW 46.16.010 relating to initial registration of motor 33 vehicles;
- 34 (7) RCW 46.16.011 relating to permitting unauthorized persons to 35 drive;
- 36 (8) RCW 46.16.160 relating to vehicle trip permits;

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- 1 (9) RCW 46.16.381 (6) or (9) relating to unauthorized use or
- 2 acquisition of a special placard or license plate for disabled persons'
- 3 parking;
- 4 (10) RCW 46.20.021 relating to driving without a valid driver's
- 5 license;
- 6 (11) RCW 46.20.091 relating to false statements regarding a
- 7 driver's license or instruction permit;
- 8 (12) RCW 46.20.336 relating to the unlawful possession and use of
- 9 a driver's license;
- 10  $((\frac{12}{12}))$  (13) RCW 46.20.342 relating to driving with a suspended or
- 11 revoked license or status;
- 12  $((\frac{13}{13}))$  RCW 46.20.410 relating to the violation of
- 13 restrictions of an occupational driver's license;
- $((\frac{14}{14}))$  (15) RCW 46.20.420 relating to the operation of a motor
- 15 vehicle with a suspended or revoked license;
- 16  $((\frac{15}{15}))$  (16) RCW 46.20.750 relating to assisting another person to
- 17 start a vehicle equipped with an ignition interlock device;
- 18  $((\frac{16}{16}))$  RCW 46.25.170 relating to commercial driver's
- 19 licenses;
- 20  $((\frac{17}{17}))$  (18) Chapter 46.29 RCW relating to financial
- 21 responsibility;
- $((\frac{18}{18}))$  (19) RCW 46.30.040 relating to providing false evidence of
- 23 financial responsibility;
- $((\frac{19}{19}))$  (20) RCW 46.37.435 relating to wrongful installation of
- 25 sunscreening material;
- 26  $((\frac{(20)}{(20)}))$  (21) RCW 46.44.180 relating to operation of mobile home
- 27 pilot vehicles;
- $((\frac{21}{2}))$  (22) RCW 46.48.175 relating to the transportation of
- 29 dangerous articles;
- $((\frac{(22)}{2}))$  RCW 46.52.010 relating to duty on striking an
- 31 unattended car or other property;
- $((\frac{(23)}{(24)}))$  (24) RCW 46.52.020 relating to duty in case of injury to
- 33 or death of a person or damage to an attended vehicle;
- $((\frac{(24)}{)}))$  (25) RCW 46.52.090 relating to reports by repairmen,
- 35 storagemen, and appraisers;
- 36  $((\frac{(25)}{)})$  (26) RCW 46.52.100 relating to driving under the influence
- 37 of liquor or drugs;

- 1  $((\frac{(26)}{)})$  RCW 46.52.130 relating to confidentiality of the
- 2 driving record to be furnished to an insurance company, an employer,
- 3 and an alcohol/drug assessment or treatment agency;
- 4  $((\frac{27}{27}))$  (28) RCW 46.55.020 relating to engaging in the activities
- 5 of a registered tow truck operator without a registration certificate;
- 6  $((\frac{(28)}{)})$  RCW 46.55.035 relating to prohibited practices by tow
- 7 truck operators;
- 8  $((\frac{(29)}{)})$  RCW 46.61.015 relating to obedience to police
- 9 officers, flagmen, or fire fighters;
- 10  $((\frac{30}{10}))$  (31) RCW 46.61.020 relating to refusal to give information
- 11 to or cooperate with an officer;
- 12  $((\frac{31}{10}))$  (32) RCW 46.61.022 relating to failure to stop and give
- 13 identification to an officer;
- (((32))) RCW 46.61.024 relating to attempting to elude
- 15 pursuing police vehicles;
- 16  $((\frac{33}{3}))$  (34) RCW 46.61.500 relating to reckless driving;
- (((34))) RCW 46.61.502 and 46.61.504 relating to persons under
- 18 the influence of intoxicating liquor or drugs;
- 19 ((<del>(35)</del>)) <u>(36)</u> RCW ((<del>46.61.5055 (section 5, chapter 332 (Substitute</del>
- 20 Senate Bill No. 5141), Laws of 1995))) 46.61.503 relating to a person
- 21 under age twenty-one driving a motor vehicle after consuming alcohol;
- (((36))) RCW 46.61.520 relating to vehicular homicide by motor
- 23 vehicle;
- $((\frac{37}{}))$  (38) RCW 46.61.522 relating to vehicular assault;
- (((38))) (39) RCW 46.61.525 relating to negligent driving;
- 26 (((39))) (40) RCW 46.61.527(4) relating to reckless endangerment of
- 27 roadway workers;
- (((40))) (41) RCW 46.61.530 relating to racing of vehicles on
- 29 highways;
- (((41))) RCW 46.61.685 relating to leaving children in an
- 31 unattended vehicle with the motor running;
- (((42))) (43) RCW 46.64.010 relating to unlawful cancellation of or
- 33 attempt to cancel a traffic citation;
- 34 (((43))) RCW 46.64.048 relating to attempting, aiding,
- 35 abetting, coercing, and committing crimes;
- (((44))) (45) Chapter 46.65 RCW relating to habitual traffic
- 37 offenders;

- 1 (((45))) (46) Chapter 46.70 RCW relating to unfair motor vehicle 2 business practices, except where that chapter provides for the 3 assessment of monetary penalties of a civil nature;
- 4 (((46))) (47) Chapter 46.72 RCW relating to the transportation of passengers in for hire vehicles;
- 6 (((47))) (48) Chapter 46.80 RCW relating to motor vehicle wreckers;
- 7 (((48))) (49) Chapter 46.82 RCW relating to driver's training 8 schools;
- 9 ((<del>(49)</del>)) <u>(50)</u> RCW 46.87.260 relating to alteration or forgery of a 10 cab card, letter of authority, or other temporary authority issued 11 under chapter 46.87 RCW;
- (((50))) (51) RCW 46.87.290 relating to operation of an unregistered or unlicensed vehicle under chapter 46.87 RCW.
- 14 <u>NEW SECTION.</u> **Sec. 8.** (1) The legislative transportation committee is directed to appoint a consultant to assist the committee in 15 undertaking a study of the methods and technology currently available 16 to create a driver's license and identicard that cannot be fraudulently 17 18 obtained from the department of licensing, thereby providing the public, businesses, and agencies with a more secure driver's license. 19 The scope of the study shall be determined by the legislative 20 21 transportation committee, but at a minimum, shall
- 23 (a) Improving identity verification with the use of biometric systems; determining the type of biometric system to be utilized; and 25 examining system costs. A "biometric system" refers to the use of 26 identification technology to verify the identity of individuals through 27 comparison of unique physical characteristics;

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examination of:

- (b) Digitized facial photography, and associated system costs;
- 29 (c) Coded information, such as a bar code, and associated system 30 costs; and
- 31 (d) Available technology to prevent alterations of the license and 32 identification cards, and associated costs.
- 33 (2) The consultant and the legislative transportation committee 34 shall work closely with the department of licensing in developing 35 recommendations.
- 36 (3) The legislative transportation committee shall deliver a final 37 report and recommendations to the legislature by December 15, 1996."

## 1 <u>ESHB 2150</u> - S COMM AMD 2 By Committee on Transportation

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ADOPTED 3/1/96

In line 2 of the title, after "identicards;" strike the remainder of the title and insert "amending RCW 46.20.035, 46.20.055, 46.20.091, and 46.20.118; reenacting and amending RCW 46.63.020; adding a new section to chapter 46.20 RCW; creating new sections; and prescribing penalties."

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