CERTIFICATION OF ENROLLMENT

SENATE BILL 6289

Chapter 236, Laws of 1996

54th Legislature 1996 Regular Session

FRATERNAL BENEFIT SOCIETIES -- REGULATION

EFFECTIVE DATE: 6/6/96

Passed by the Senate March 2, 1996 YEAS 47 NAYS 0

JOEL PRITCHARD

President of the Senate

Passed by the House February 29, 1996 YEAS 96 NAYS 0

CERTIFICATE

I, Marty Brown, Secretary of the Senate of the State of Washington, do hereby certify that the attached is **SENATE BILL 6289** as passed by the Senate and the House of Representatives on the dates hereon set forth.

CLYDE BALLARD

Speaker of the House of Representatives

Approved March 28, 1996

MARTY BROWN

Secretary

FILED

March 28, 1996 - 5:11 p.m.

MIKE LOWRY

Governor of the State of Washington

Secretary of State State of Washington

SENATE BILL 6289

AS AMENDED BY THE HOUSE

Passed Legislature - 1996 Regular Session

State of Washington 54th Legislature 1996 Regular Session

By Senators Prentice, Fraser, Quigley and Pelz; by request of Insurance Commissioner

Read first time 01/10/96. Referred to Committee on Financial Institutions & Housing.

- 1 AN ACT Relating to fraternal benefit societies; amending RCW
- 2 48.36A.100, 48.36A.290, and 48.36A.310; adding new sections to chapter
- 3 48.36A RCW; and repealing RCW 48.36A.300.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 **Sec. 1.** RCW 48.36A.100 and 1987 c 366 s 10 are each amended to 6 read as follows:
- 7 A domestic society organized on or after January 1, 1988, shall be
- 8 formed as follows, but not until it has and continues to maintain
- 9 <u>unimpaired</u> surplus in the minimum amount of total capital and surplus
- 10 required by RCW 48.05.340:
- 11 (1) Seven or more citizens of the United States, a majority of whom
- 12 are citizens of this state, who desire to form a fraternal benefit
- 13 society, may make, sign, and acknowledge before some officer competent
- 14 to take acknowledgment of deeds, articles of incorporation, in which
- 15 shall be stated:
- 16 (a) The proposed corporate name of the society, which shall not so
- 17 closely resemble the name of any society or insurance company as to be
- 18 misleading or confusing;

- 1 (b) The purposes for which it is being formed and the mode in which 2 its corporate powers are to be exercised. The purposes shall not 3 include more liberal powers than are granted by this chapter;
 - (c) The names and residences of the incorporators and the names, residences, and official titles of all the officers, trustees, directors, or other persons who are to have and exercise the general control of the management of the affairs and funds of the society for the first year or until the ensuing election at which all the officers shall be elected by the supreme governing body, which election shall be held not later than one year from the date of issuance of the permanent certificate of authority.
- (2) The articles of incorporation, duly certified copies of the 12 13 society's bylaws and rules, copies of all proposed forms of certificates, applications therefor, and circulars to be issued by the 14 society, and a bond conditioned upon the return to applicants of the 15 16 advanced payments if the organization is not completed within one year shall be filed with the commissioner, who may require further 17 information as the commissioner deems necessary. 18 The bond with 19 sureties approved by the commissioner shall be in an amount, not less 20 than three hundred thousand dollars nor more than one million five hundred thousand dollars as required by the commissioner. 21 documents filed are to be in the English language. If the purposes of 22 the society conform to the requirements of this chapter and all 23 24 provisions of the law have been complied with, the commissioner shall 25 so certify, retain, and file the articles of incorporation and furnish the incorporators a preliminary certificate of authority authorizing 26 27 the society to solicit members as hereinafter provided.
- 28 (3) No preliminary certificate of authority granted under the provisions of this section shall be valid after one year from its date 29 30 or after a further period, not exceeding one year, as may be authorized by the commissioner upon cause shown, unless the five hundred 31 applicants required by subsection (4) of this section have been secured 32 and the organization has been completed under this chapter. 33 34 articles of incorporation and all other proceedings thereunder shall 35 become null and void in one year from the date of the preliminary certificate of authority, or at the expiration of the extended period, 36 37 unless the society shall have completed its organization and received a certificate of authority to do business under this chapter. 38

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(4) Upon receipt of a preliminary certificate of authority from the commissioner, the society may solicit members for the purpose of completing its organization, shall collect from each applicant the amount of not less than one regular monthly premium in accordance with its table of rates, and shall issue to each applicant a receipt for the amount collected. No society shall incur any liability other than for the return of the advance premium, nor issue any certificate, nor pay, allow, or offer or promise to pay or allow, any benefit to any person until:

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- 10 (a) Actual bona fide applications for benefits have been secured on 11 not less than five hundred applicants, and any necessary evidence of 12 insurability has been furnished to and approved by the society;
 - (b) At least ten subordinate lodges have been established into which the five hundred applicants have been admitted;
- (c) There has been submitted to the commissioner, under oath of the president or secretary, or corresponding officer of the society, a list of the applicants, giving their names, addresses, date each was admitted, name and number of the subordinate lodge of which each applicant is a member, amount of benefits to be granted, and premiums therefor; and
 - (d) It has been shown to the commissioner, by sworn statement of the treasurer, or corresponding officer of the society, that at least five hundred applicants have each paid in cash at least one regular monthly premium and the total amount of collected premiums equals at least one hundred fifty thousand dollars. The advance premiums shall be held in trust during the period of organization and if the society has not qualified for a certificate of authority within one year, the premiums shall be returned to the applicants.
- 29 (5) The commissioner may make such examination and require such 30 further information as the commissioner deems advisable. presentation of satisfactory evidence that the society has complied 31 with all the provisions of this chapter, the commissioner shall issue 32 to the society a certificate of authority to that effect and that the 33 society is authorized to transact business pursuant to the provisions 34 of this chapter. The certificate of authority shall be prima facie 35 evidence of the existence of the society at the date of the 36 37 certificate. The commissioner shall cause a record of the certificate of authority to be made. A certified copy of the record may be given 38 39 in evidence with like effect as the original certificate of authority.

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- 1 (6) Any incorporated society authorized to transact business in 2 this state at the time this chapter becomes effective shall not be 3 required to reincorporate.
- 4 (7) The commissioner may, by rule, require domestic fraternal societies to have and maintain a larger amount of surplus than the minimum amount of capital and surplus prescribed under RCW 48.05.340,
- 6 minimum amount of capital and surplus prescribed under RCW 48.05.340,
- 7 based upon the type, volume, and nature of insurance business
- 8 transacted, consistent with the principles of risk-based capital
- 9 modified to recognize the special characteristics of fraternal benefit
- 10 <u>societies</u>.
- 11 **Sec. 2.** RCW 48.36A.290 and 1987 c 366 s 29 are each amended to 12 read as follows:
- 13 (1) No foreign or alien society shall transact business in this
- 14 state without a license issued by the commissioner. Any society
- 15 desiring admission to this state shall comply substantially with the
- 16 requirements and limitations of this chapter applicable to domestic
- 17 societies and must have and continue to maintain unimpaired surplus in
- 18 the minimum amount of total capital and surplus required by RCW
- 19 <u>48.05.340</u>. A society may be licensed to transact business in this
- 20 state upon filing with the commissioner:
- 21 $((\frac{1}{1}))$ (a) A duly certified copy of its articles of incorporation;
- 22 $((\frac{(2)}{2}))$ (b) A copy of its bylaws, certified by its secretary or
- 23 corresponding officer;
- (((3))) (c) A power of attorney to the commissioner as prescribed
- 25 in RCW 48.36A.410;
- $((\frac{4}{1}))$ (d) A statement of its business under oath by its president
- 27 and secretary, or corresponding officers, in a form prescribed by the
- 28 commissioner, verified by an examination made by the supervising
- 29 insurance official of its home state or other state, territory,
- 30 province, or country, satisfactory to the commissioner;
- (((5))) (e) Certification from the proper official of its home
- 32 state, territory, province, or country that the society is legally
- 33 incorporated and licensed to transact business;
- (((6))) (f) Copies of its certificate forms; and
- $((\frac{7}{1}))$ (g) Such other information as the commissioner may deem
- 36 necessary; and upon a showing that its assets are invested in
- 37 accordance with the provisions of this chapter.

- (2) After June 30, 1997, a foreign or alien society which does not 1 have unimpaired surplus in the minimum amount of total capital and 2 3 surplus required by RCW 48.05.340 may not issue any new policies or 4 certificates until the society has unimpaired surplus in the minimum amount of total capital and surplus required by RCW 48.05.340; however, 5 a foreign or alien society may continue to issue new policies or 6 7 certificates to members of the society who have an existing policy or 8 certificate in force with the society on June 30, 1997. Once such a 9 foreign or alien society obtains unimpaired surplus in the minimum amount of total capital and surplus required by RCW 48.05.340, the 10 society must continue to maintain unimpaired surplus in the minimum 11 amount of total capital and surplus required by RCW 48.05.340; 12
- (3) After June 30, 1997, a foreign or alien society which had unimpaired surplus in the minimum amount of total capital and surplus required by RCW 48.05.340 on December 31, 1996, must continue to maintain unimpaired surplus in the minimum amount of total capital and surplus required by RCW 48.05.340; and
- 18 (4) The commissioner may, by rule, require foreign or alien 19 fraternal societies to have and maintain a larger amount of surplus 20 than the minimum amount of capital and surplus prescribed under RCW 21 48.05.340, based upon the type, volume, and nature of insurance 22 business transacted, consistent with the principles of risk-based 23 capital modified to recognize the special characteristics of fraternal 24 benefit societies.
- 25 **Sec. 3.** RCW 48.36A.310 and 1987 c 366 s 31 are each amended to 26 read as follows:
- (1) ((When the commissioner, upon investigation, finds that a foreign or alien society transacting or applying to transact business in this state)) The commissioner may refuse, suspend, or revoke a fraternal benefit society's license, if the society:
- 31 (a) Has exceeded its powers;
- 32 (b) Has failed to comply with any of the provisions of this 33 chapter;
- 34 (c) Is not fulfilling its contracts in good faith; ((or))
- 35 (d) Is conducting its business fraudulently ((or in a manner) 36 hazardous to its members or creditors or the public;
- 37 the commissioner shall notify the society of the deficiency or
- 38 deficiencies and state in writing the reasons for the commissioner's

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dissatisfaction. The commissioner shall immediately issue a written 1 notice to the society requiring that the deficiency or deficiencies 2 which exist be corrected. After the notice the society shall have 3 4 thirty days in which to comply with the commissioner's request for 5 correction. If the society fails to comply, the commissioner shall notify the society of such findings of noncompliance and require the 6 society to show cause on a date named why its license should not be 7 8 suspended, revoked, or refused. If on such date the society does not 9 present good and sufficient reasons why its authority to do business in this state should not be suspended, revoked, or refused, the 10 commissioner may suspend or refuse the license of the society to do 11 12 business in this state until satisfactory evidence is furnished to the commissioner that the suspension or refusal should be withdrawn or the 13 14 commissioner may revoke the authority of the society to do business in this state)) (e) Has a membership of less than four hundred after an 15 existence of one year or more; 16

- (f) Is found by the commissioner to be in such a condition that its further transaction of insurance in this state would be hazardous to certificate holders and the people in this state;
- 20 (g) Refuses to remove or discharge a trustee, director, or officer 21 who has been convicted of any crime involving fraud, dishonesty, or 22 like moral turpitude;
 - (h) Refuses to be examined, or if its trustees, directors, officers, employees, or representatives refuse to submit to examination or to produce its accounts, records, and files for examination by the commissioner when required, or refuse to perform any legal obligation relative to the examination;
- (i) Fails to pay any final judgment rendered against it in this state upon any certificate, or undertaking issued by it, within thirty days after the judgment became final or within thirty days after time for taking an appeal has expired, or within thirty days after dismissal of an appeal before final determination, whichever date is the later;
- of an appeal before final determination, whichever date is the later;

 (j) Is found by the commissioner, after investigation or upon

 receipt of reliable information, to be managed by persons, whether by

 its trustees, directors, officers, or by any other means, who are

 incompetent or untrustworthy or so lacking in fraternal benefit society

 managerial experience as to make a proposed operation hazardous to its

 members; or that there is good reason to believe it is affiliated
- 39 <u>directly or indirectly through ownership, control, or business</u>

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- 1 relations, with any person or persons whose business operations are or
- 2 have been found to be in violation of any law or rule, to the detriment
- 3 of the members of the society or of the public, by bad faith or by
- 4 manipulation of the assets, or of accounts, or of reinsurance of the
- 5 <u>society; or</u>
- 6 (k) Does business through agents or other representatives in this
- 7 state or in any other state who are not properly licensed under
- 8 applicable laws and rules.
- 9 (2) Nothing in this section shall prevent a society from
- 10 continuing, in good faith, all contracts made in this state during the
- 11 time the society was legally authorized to transact business herein.
- 12 <u>NEW SECTION.</u> **Sec. 4.** The commissioner shall give a society notice
- 13 of his or her intention to suspend, revoke, or refuse to renew its
- 14 license not less than ten days before the effective date of the order
- 15 of suspension, revocation or refusal, except that advance notice of
- 16 intention is not required where the order results from a domestic
- 17 society's failure to make good a deficiency of assets as required by
- 18 the commissioner.
- 19 <u>NEW SECTION.</u> **Sec. 5.** The commissioner shall not suspend a
- 20 society's license for a period in excess of one year, and shall state
- 21 in his or her order of suspension the period during which the order is
- 22 effective.
- NEW SECTION. Sec. 6. A society whose license has been suspended,
- 24 revoked, or refused may not subsequently be authorized unless the
- 25 grounds for the suspension, revocation, or refusal no longer exist and
- 26 the society is otherwise fully qualified.
- 27 <u>NEW SECTION.</u> **Sec. 7.** Upon the suspension, revocation, or refusal
- 28 of a society's license, the commissioner shall give notice to the
- 29 society and shall suspend, revoke, or refuse the authority of its
- 30 agents to represent it in this state and give notice to the agents.
- 31 <u>NEW SECTION.</u> **Sec. 8.** The following standards may be considered by
- 32 the commissioner to determine whether the continued operation of any
- 33 society transacting an insurance business in this state might be deemed

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- 1 to be hazardous to the certificate holders or creditors. The 2 commissioner may consider:
- 3 (1) Adverse findings reported in either a financial condition or 4 market conduct examination report, or both, of a state insurance 5 department that could lead to impairment of surplus;
- 6 (2) The national association of insurance commissioners insurance 7 regulatory information system and its related reports;
- 8 (3) The ratios of commission expense, general insurance expense, 9 policy benefits, and reserve increases as to annual premium and net 10 investment income that could lead to an impairment of surplus;
- 11 (4) The society's asset portfolio when viewed in light of current 12 economic conditions is not of sufficient value, liquidity, or diversity 13 to assure the society's ability to meet its outstanding obligations as 14 they mature;
- 15 (5) The ability of an assuming reinsurer to perform and whether the 16 society's reinsurance program provides sufficient protection for the 17 society's remaining surplus after taking into account the society's 18 cash flow and the classes of business written as well as the financial 19 condition of the assuming reinsurer;
- 20 (6) The society's operating loss in the last twelve-month period or 21 any shorter period of time, including but not limited to net capital 22 gain or loss, change in nonadmitted assets, and cash refunds paid to 23 members, is greater than fifty percent of the society's remaining 24 surplus as regards certificate holders in excess of the minimum 25 required;
- (7) Whether any affiliate, subsidiary, or reinsurer is insolvent, threatened with insolvency, or delinquent in payment of its monetary or other obligation;
- 29 (8) Contingent liabilities, pledges, or guaranties which either 30 individually or collectively involve a total amount that in the opinion 31 of the commissioner may affect the solvency of the society;
 - (9) The age and collectibility of receivables;
- (10) Whether the management of a society, including officers, trustees, directors, or any other person who directly or indirectly controls the operation of the society, fails to possess and demonstrate the competence, fitness, and reputation deemed necessary to serve the society in such a position;

- 1 (11) Whether management of a society has failed to respond to 2 inquiries relative to the condition of the society or has furnished 3 misleading information concerning an inquiry;
- 4 (12) Whether management of a society either has filed any false or 5 misleading sworn financial statement, or has released a false or 6 misleading financial statement to lending institutions or to the 7 general public, or has made a false or misleading entry, or has omitted 8 an entry of material amount in the books of the society;
- 9 (13) Whether the society has grown so rapidly and to such an extent 10 that it lacks adequate financial and administrative capacity to meet 11 its obligations in a timely manner; and
- 12 (14) Whether the society has experienced or will experience in the 13 foreseeable future, either cash flow problems or liquidity problems, or 14 both.
- 15 <u>NEW SECTION.</u> **Sec. 9.** (1) For the purpose of making a 16 determination of a society's financial condition, the commissioner may:
- 17 (a) Disregard any credit or amount receivable resulting from 18 transactions with a reinsurer that is insolvent, impaired, or otherwise 19 subject to a delinquency proceeding;
- (b) Make appropriate adjustments to asset values attributable to investments in or transactions with parents, subsidiaries, or affiliates;
- (c) Refuse to recognize the stated value of accounts receivable if the ability to collect receivables is highly speculative in view of the age of the account or the financial condition of the debtor; or

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- (d) Increase the society's liability in an amount equal to any contingent liability, pledge, or guarantee not otherwise included if there is a substantial risk that the society will be called upon to meet the obligation undertaken within the next twelve-month period.
- (2) If the commissioner determines that the continued operation of the society authorized to transact business in this state may be hazardous to the certificate holders, then the commissioner may, in conjunction with or in lieu of a notice required or permitted by section 4 of this act, issue an order requiring the society to:
- 35 (a) Reduce the total amount of present and potential liability for 36 policy benefits by reinsurance;
- 37 (b) Reduce, suspend, or limit the volume of business being accepted 38 or renewed;

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- (c) Reduce general insurance and commission expenses by specified 1 2 methods;
 - (d) Increase the society's surplus;

- 4 (e) Suspend or limit the declaration and payment of refunds by a society to its members; 5
- (f) File reports in a form acceptable to the commissioner 6 7 concerning the market value of a society's assets;
- 8 (g) Limit or withdraw from certain investments or discontinue 9 certain investment practices to the extent the commissioner deems 10 necessary;
- 11 (h) Document the adequacy of premium rates in relation to the risks 12 insured; or
- (i) File, in addition to regular annual statements, interim 13 financial reports on the form adopted by the national association of 14 insurance commissioners or on a format promulgated by the commissioner. 15
- 16 (3) Any society subject to an order under subsection (2) of this 17 section may make a written demand for a hearing, subject to the requirements of RCW 48.04.010, by specifying in what respects it is 18 19 aggrieved and the grounds to be relied upon as basis for the relief to be demanded at the hearing. 20
- <u>NEW SECTION.</u> **Sec. 10.** (1) Any rehabilitation, liquidation, or 21 22 conservation of a domestic fraternal benefit society is the same as the 23 rehabilitation, liquidation, or conservation of an insurance company 24 and shall be conducted under the supervision of the commissioner 25 pursuant to the law governing the rehabilitation, liquidation, or conservation of insurance companies. The commissioner may apply for an 26 order directing the commissioner to rehabilitate, liquidate, or 27 conserve a domestic fraternal benefit society upon any one or more of 28 29 the following grounds: That the domestic fraternal benefit society:
 - (a) Is insolvent; or
- (b) Has ceased transacting insurance business for a period of one 31 32 year; or
- 33 (c) Is insolvent and has commenced voluntary liquidation or 34 dissolution, or attempts to commence or prosecute any action or proceeding to liquidate its business or affairs, or to dissolve its 35 36 corporate charter, or to procure the appointment of a receiver, trustee, custodian, or sequestrator under any law except this code; or 37 38

(d) Any of the matters set forth in RCW 48.36A.310.

- 1 (2) The priority of the distribution of claims from a domestic
- 2 fraternal benefit society's estate shall be as set forth in RCW
- 3 48.31.280.
- 4 <u>NEW SECTION.</u> **Sec. 11.** RCW 48.36A.300 and 1987 c 366 s 30 are each
- 5 repealed.
- 6 <u>NEW SECTION.</u> **Sec. 12.** Sections 4 through 10 of this act are each
- 7 added to chapter 48.36A RCW.

Passed the Senate March 2, 1996.

Passed the House February 29, 1996.

Approved by the Governor March 28, 1996.

Filed in Office of Secretary of State March 28, 1996.