## CERTIFICATION OF ENROLLMENT

## ENGROSSED SUBSTITUTE SENATE BILL 6165

Chapter 210, Laws of 1998

(partial veto)

55th Legislature 1998 Regular Session

IGNITION INTERLOCK DEVICES--MARY JOHNSEN ACT

EFFECTIVE DATE: 1/1/99

Passed by the Senate March 12, 1998 YEAS 49 NAYS 0

## BRAD OWEN

## President of the Senate

Passed by the House March 11, 1998 YEAS 97 NAYS 0

### CERTIFICATE

I, Mike O Connell, Secretary of the Senate of the State of Washington, do hereby certify that the attached is **ENGROSSED SUBSTITUTE SENATE BILL 6165** as passed by the Senate and the House of Representatives on the dates hereon set forth.

## CLYDE BALLARD

# Speaker of the House of Representatives

Approved March 30, 1998, with the exception of sections 3, 5, 6, and 8, which are vetoed.

## MIKE O'CONNELL

Secretary

FILED

March 30, 1998 - 2:47 p.m.

GARY LOCKE

Governor of the State of Washington

Secretary of State State of Washington

## ENGROSSED SUBSTITUTE SENATE BILL 6165

## AS RECOMMENDED BY CONFERENCE COMMITTEE

Passed Legislature - 1998 Regular Session

## State of Washington 55th Legislature

1998 Regular Session

By Senate Committee on Law & Justice (originally sponsored by Senators Rossi, Roach, Rasmussen, Goings, T. Sheldon, McCaslin, Strannigan, Zarelli, Long, Deccio, Oke, Kline, Wood, Schow, Swecker, Stevens, Haugen, Johnson, Benton and Winsley)

Read first time 1/15/98.

- 1 AN ACT Relating to use of ignition interlock devices; amending RCW
- 2 46.20.720, 46.20.740, and 46.55.113; reenacting and amending RCW
- 3 46.61.5055; adding a new section to chapter 46.61 RCW; creating new
- 4 sections; prescribing penalties; and providing an effective date.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 <u>NEW SECTION.</u> **Sec. 1.** This act may be known and cited as the Mary
- 7 Johnsen Act.
- 8 **Sec. 2.** RCW 46.20.720 and 1997 c 229 s 8 are each amended to read
- 9 as follows:
- 10 (1) The court may order that after a period of suspension,
- 11 revocation, or denial of driving privileges, and for up to as long as
- 12 the court has jurisdiction, any person convicted of any offense
- 13 involving the use, consumption, or possession of alcohol while
- 14 operating a motor vehicle may drive only a motor vehicle equipped with
- 15 a functioning ignition interlock or other biological or technical
- 16 device.
- 17 (2) If a person is convicted of a violation of RCW 46.61.502 or
- 18 46.61.504 or an equivalent local ordinance, the court shall order that

- 1 after a period of suspension, revocation, or denial of driving
- 2 privileges, the person may drive only a motor vehicle equipped with a
- 3 <u>functioning ignition interlock or other biological or technical device.</u>
- 4 The court may waive the requirement for the use of such a device if the
- 5 court makes a specific finding in writing that such devices are not
- 6 reasonably available in the local area.
- 7 (3) The court shall establish a specific calibration setting at
- 8 which the ignition interlock or other biological or technical device
- 9 will prevent the motor vehicle from being started and the period of
- 10 time that the person shall be subject to the restriction. <u>In the case</u>
- 11 of a person under subsection (2) of this section, the period of time of
- 12 the restriction will be as follows:
- 13 (a) For a person subject to RCW 46.61.5055 (1)(b), (2), or (3) who
- 14 has not previously been restricted under this section, a period of not
- 15 <u>less than one year;</u>
- 16 (b) For a person who has previously been restricted under (a) of
- 17 this subsection, a period of not less than five years;
- (c) For a person who has previously been restricted under (b) of
- 19 this subsection, a period of not less than ten years.
- For purposes of this section, "convicted" means being found guilty
- 21 of an offense or being placed on a deferred prosecution program under
- 22 chapter 10.05 RCW.
- 23 \*Sec. 3. RCW 46.20.740 and 1997 c 229 s 10 are each amended to
- 24 read as follows:
- 25 (1) The department shall attach or imprint a notation on the
- 26 driver's license of any person restricted under RCW 46.20.720 or
- 27 46.61.5055 stating that the person may operate only a motor vehicle
- 28 equipped with an ignition interlock or other biological or technical
- 29 device.
- 30 (2) It is a misdemeanor for a person with such a notation on his or
- 31 her driver's license to operate a motor vehicle that is not so
- 32 equipped. For the first such conviction, the minimum sentence is
- 33 thirty days in jail. For a second offense, the minimum sentence is
- 34 sixty days in jail. For a third or subsequent offense, the minimum
- 35 <u>sentence is ninety days in jail.</u>
- 36 \*Sec. 3 was vetoed. See message at end of chapter.

- 1 **Sec. 4.** RCW 46.61.5055 and 1997 c 229 s 11 and 1997 c 66 s 14 are 2 each reenacted and amended to read as follows:
- 3 (1) A person who is convicted of a violation of RCW 46.61.502 or 4 46.61.504 and who has no prior offense within five years shall be 5 punished as follows:
- 6 (a) In the case of a person whose alcohol concentration was less 7 than 0.15, or for whom for reasons other than the person's refusal to 8 take a test offered pursuant to RCW 46.20.308 there is no test result 9 indicating the person's alcohol concentration:
- 10 (i) By imprisonment for not less than one day nor more than one Twenty-four consecutive hours of the imprisonment may not be 11 suspended or deferred unless the court finds that the imposition of 12 13 this mandatory minimum sentence would impose a substantial risk to the offender's physical or mental well-being. Whenever the mandatory 14 15 minimum sentence is suspended or deferred, the court shall state in writing the reason for granting the suspension or deferral and the 16 facts upon which the suspension or deferral is based; and 17
- (ii) By a fine of not less than three hundred fifty dollars nor more than five thousand dollars. Three hundred fifty dollars of the fine may not be suspended or deferred unless the court finds the offender to be indigent; and
- (iii) By suspension of the offender's license or permit to drive, 22 23 or suspension of any nonresident privilege to drive, for a period of 24 The period of license, permit, or privilege suspension ninety days. The court shall notify the department of 25 may not be suspended. 26 licensing of the conviction, and upon receiving notification of the 27 conviction the department shall suspend the offender's license, permit, 28 or privilege; or
- (b) In the case of a person whose alcohol concentration was at least 0.15, or for whom by reason of the person's refusal to take a test offered pursuant to RCW 46.20.308 there is no test result indicating the person's alcohol concentration:
- (i) By imprisonment for not less than two days nor more than one year. Two consecutive days of the imprisonment may not be suspended or deferred unless the court finds that the imposition of this mandatory minimum sentence would impose a substantial risk to the offender's physical or mental well-being. Whenever the mandatory minimum sentence is suspended or deferred, the court shall state in writing the reason

- 1 for granting the suspension or deferral and the facts upon which the 2 suspension or deferral is based; and
- 3 (ii) By a fine of not less than five hundred dollars nor more than 4 five thousand dollars. Five hundred dollars of the fine may not be 5 suspended or deferred unless the court finds the offender to be 6 indigent; and
- 7 (iii) By revocation of the offender's license or permit to drive, 8 or suspension of any nonresident privilege to drive, for a period of 9 one year. The period of license, permit, or privilege suspension may 10 not be suspended. The court shall notify the department of licensing 11 of the conviction, and upon receiving notification of the conviction 12 the department shall suspend the offender's license, permit, or 13 privilege; and
- 14 (iv) By a court-ordered restriction under RCW 46.20.720.
- 15 (2) A person who is convicted of a violation of RCW 46.61.502 or 16 46.61.504 and who has one prior offense within five years shall be 17 punished as follows:
- (a) In the case of a person whose alcohol concentration was less than 0.15, or for whom for reasons other than the person's refusal to take a test offered pursuant to RCW 46.20.308 there is no test result indicating the person's alcohol concentration:
  - (i) By imprisonment for not less than thirty days nor more than one year. Thirty days of the imprisonment may not be suspended or deferred unless the court finds that the imposition of this mandatory minimum sentence would impose a substantial risk to the offender's physical or mental well-being. Whenever the mandatory minimum sentence is suspended or deferred, the court shall state in writing the reason for granting the suspension or deferral and the facts upon which the suspension or deferral is based; and
- (ii) By a fine of not less than five hundred dollars nor more than five thousand dollars. Five hundred dollars of the fine may not be suspended or deferred unless the court finds the offender to be indigent; and
- (iii) By revocation of the offender's license or permit to drive, or suspension of any nonresident privilege to drive, for a period of two years. The period of license, permit, or privilege revocation may not be suspended. The court shall notify the department of licensing of the conviction, and upon receiving notification of the conviction

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- the department shall revoke the offender's license, permit, 1 2 privilege; and
  - (iv) By a court-ordered restriction under RCW 46.20.720; or

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- 4 (b) In the case of a person whose alcohol concentration was at 5 least 0.15, or for whom by reason of the person's refusal to take a test offered pursuant to RCW 46.20.308 there is no test result 6 7 indicating the person's alcohol concentration:
- 8 (i) By imprisonment for not less than forty-five days nor more than 9 one year. Forty-five days of the imprisonment may not be suspended or 10 deferred unless the court finds that the imposition of this mandatory minimum sentence would impose a substantial risk to the offender's 11 physical or mental well-being. Whenever the mandatory minimum sentence 12 13 is suspended or deferred, the court shall state in writing the reason for granting the suspension or deferral and the facts upon which the 14 15 suspension or deferral is based; and
- 16 (ii) By a fine of not less than seven hundred fifty dollars nor more than five thousand dollars. Seven hundred fifty dollars of the 17 fine may not be suspended or deferred unless the court finds the 18 19 offender to be indigent; and
- (iii) By revocation of the offender's license or permit to drive, or suspension of any nonresident privilege to drive, for a period of The period of license, permit, or privilege 22 nine hundred days. 23 revocation may not be suspended. The court shall notify the department 24 of licensing of the conviction, and upon receiving notification of the 25 conviction the department shall revoke the offender's license, permit, 26 or privilege; and
- (iv) By a court-ordered restriction under RCW 46.20.720. 27
- (3) A person who is convicted of a violation of RCW 46.61.502 or 28 46.61.504 and who has two or more prior offenses within five years 29 30 shall be punished as follows:
- 31 (a) In the case of a person whose alcohol concentration was less than 0.15, or for whom for reasons other than the person's refusal to 32 33 take a test offered pursuant to RCW 46.20.308 there is no test result 34 indicating the person's alcohol concentration:
- 35 (i) By imprisonment for not less than ninety days nor more than one year. Ninety days of the imprisonment may not be suspended or deferred 36 unless the court finds that the imposition of this mandatory minimum 37 sentence would impose a substantial risk to the offender's physical or 38 39 mental well-being. Whenever the mandatory minimum sentence is

- suspended or deferred, the court shall state in writing the reason for granting the suspension or deferral and the facts upon which the suspension or deferral is based; and
- 4 (ii) By a fine of not less than one thousand dollars nor more than 5 five thousand dollars. One thousand dollars of the fine may not be 6 suspended or deferred unless the court finds the offender to be 7 indigent; and
- 8 (iii) By revocation of the offender's license or permit to drive, 9 or suspension of any nonresident privilege to drive, for a period of 10 three years. The period of license, permit, or privilege revocation The court shall notify the department of 11 may not be suspended. licensing of the conviction, and upon receiving notification of the 12 13 conviction the department shall revoke the offender's license, permit, or privilege; and 14
  - (iv) By a court-ordered restriction under RCW 46.20.720; or
- (b) In the case of a person whose alcohol concentration was at least 0.15, or for whom by reason of the person's refusal to take a test offered pursuant to RCW 46.20.308 there is no test result indicating the person's alcohol concentration:
  - (i) By imprisonment for not less than one hundred twenty days nor more than one year. One hundred twenty days of the imprisonment may not be suspended or deferred unless the court finds that the imposition of this mandatory minimum sentence would impose a substantial risk to the offender's physical or mental well-being. Whenever the mandatory minimum sentence is suspended or deferred, the court shall state in writing the reason for granting the suspension or deferral and the facts upon which the suspension or deferral is based; and
- (ii) By a fine of not less than one thousand five hundred dollars nor more than five thousand dollars. One thousand five hundred dollars of the fine may not be suspended or deferred unless the court finds the offender to be indigent; and
- (iii) By revocation of the offender's license or permit to drive, or suspension of any nonresident privilege to drive, for a period of four years. The period of license, permit, or privilege revocation may not be suspended. The court shall notify the department of licensing of the conviction, and upon receiving notification of the conviction the department shall revoke the offender's license, permit, or privilege; and
- 39 (iv) By a court-ordered restriction under RCW 46.20.720.

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- 1 (4) In exercising its discretion in setting penalties within the 2 limits allowed by this section, the court shall particularly consider 3 whether the person's driving at the time of the offense was responsible 4 for injury or damage to another or another's property.
- 5 (5) An offender punishable under this section is subject to the 6 alcohol assessment and treatment provisions of RCW 46.61.5056.

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- (6) After expiration of any period of suspension or revocation of the offender's license, permit, or privilege to drive required by this section, the department shall place the offender's driving privilege in probationary status pursuant to RCW 46.20.355.
- (7)(a) In addition to any nonsuspendable and nondeferrable jail 11 sentence required by this section, whenever the court imposes less than 12 13 one year in jail, the court shall also suspend but shall not defer a period of confinement for a period not exceeding two years. The court 14 shall impose conditions of probation that include: (i) Not driving a 15 16 motor vehicle within this state without a valid license to drive and proof of financial responsibility for the future; (ii) not driving a 17 motor vehicle within this state while having an alcohol concentration 18 19 of 0.08 or more within two hours after driving; and (iii) not refusing to submit to a test of his or her breath or blood to determine alcohol 20 concentration upon request of a law enforcement officer who has 21 reasonable grounds to believe the person was driving or was in actual 22 physical control of a motor vehicle within this state while under the 23 24 influence of intoxicating liquor. The court may impose conditions of 25 probation that include nonrepetition, installation of an ignition 26 interlock or other biological or technical device on the probationer's motor vehicle, alcohol or drug treatment, supervised probation, or 27 other conditions that may be appropriate. The sentence may be imposed 28 29 in whole or in part upon violation of a condition of probation during 30 the suspension period.
- (b) For each violation of mandatory conditions of probation under (a)(i) and (ii) or (a)(i) and (iii) of this subsection, the court shall order the convicted person to be confined for thirty days, which shall not be suspended or deferred.
  - (c) For each incident involving a violation of a mandatory condition of probation imposed under this subsection, the license, permit, or privilege to drive of the person shall be suspended by the court for thirty days or, if such license, permit, or privilege to drive already is suspended, revoked, or denied at the time the finding

- 1 of probation violation is made, the suspension, revocation, or denial
- 2 then in effect shall be extended by thirty days. The court shall
- 3 notify the department of any suspension, revocation, or denial or any
- 4 extension of a suspension, revocation, or denial imposed under this
- 5 subsection.
- 6 (8)(a) A "prior offense" means any of the following:
- 7 (i) A conviction for a violation of RCW 46.61.502 or an equivalent 8 local ordinance;
- 9 (ii) A conviction for a violation of RCW 46.61.504 or an equivalent 10 local ordinance;
- 11 (iii) A conviction for a violation of RCW 46.61.520 committed while 12 under the influence of intoxicating liquor or any drug;
- 13 (iv) A conviction for a violation of RCW 46.61.522 committed while 14 under the influence of intoxicating liquor or any drug;
- (v) A conviction for a violation of RCW 46.61.5249 or an equivalent local ordinance, if the conviction is the result of a charge that was originally filed as a violation of RCW 46.61.502 or 46.61.504, or an equivalent local ordinance, or of RCW 46.61.520 or 46.61.522;
- (vi) An out-of-state conviction for a violation that would have been a violation of (a)(i), (ii), (iii), (iv), or (v) of this subsection if committed in this state;
- (vii) A deferred prosecution under chapter 10.05 RCW granted in a prosecution for a violation of RCW 46.61.502, 46.61.504, or an equivalent local ordinance; or
- (viii) A deferred prosecution under chapter 10.05 RCW granted in a prosecution for a violation of RCW 46.61.5249, or an equivalent local ordinance, if the charge under which the deferred prosecution was granted was originally filed as a violation of RCW 46.61.502 or 46.61.504, or an equivalent local ordinance, or of RCW 46.61.520 or 46.61.522.
- 31 (b) "Within five years" means that the arrest for a prior offense 32 occurred within five years of the arrest for the current offense.
- 33 \*Sec. 5. RCW 46.55.113 and 1997 c 66 s 7 are each amended to read 34 as follows:
- Whenever the driver of a vehicle is arrested for a violation of RCW 46.61.502 or 46.61.504 or any similar municipal ordinance, the arresting officer may take custody of the vehicle and provide for its prompt removal to a place of safety. If the driver is in violation of

- a restriction under RCW 46.20.720 or 46.61.5055 to operate only a motor vehicle equipped with an ignition interlock or other biological or technical device, the arresting officer shall take custody of the vehicle and provide for its prompt removal to a place of safety. The vehicle will remain impounded for use as evidence at a trial regarding the violation of the restriction.
  - In addition, a police officer may take custody of a vehicle and provide for its prompt removal to a place of safety under any of the following circumstances:

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- (1) Whenever a police officer finds a vehicle standing upon the roadway in violation of any of the provisions of RCW 46.61.560, the officer may provide for the removal of the vehicle or require the driver or other person in charge of the vehicle to move the vehicle to a position off the roadway;
- (2) Whenever a police officer finds a vehicle unattended upon a highway where the vehicle constitutes an obstruction to traffic or jeopardizes public safety;
  - (3) Whenever a police officer finds an unattended vehicle at the scene of an accident or when the driver of a vehicle involved in an accident is physically or mentally incapable of deciding upon steps to be taken to protect his or her property;
- (4) Whenever the driver of a vehicle is arrested and taken into custody by a police officer;
- (5) Whenever a police officer discovers a vehicle that the officer determines to be a stolen vehicle;
  - (6) Whenever a vehicle without a special license plate, card, or decal indicating that the vehicle is being used to transport a disabled person under RCW 46.16.381 is parked in a stall or space clearly and conspicuously marked under RCW 46.61.581 which space is provided on private property without charge or on public property;
- (7) Upon determining that a person is operating a motor vehicle without a valid driver's license in violation of RCW 46.20.005 or with a license that has been expired for ninety days or more, or with a suspended or revoked license in violation of RCW 46.20.342 or 46.20.420.
- Nothing in this section may derogate from the powers of police officers under the common law. For the purposes of this section, a place of safety may include the business location of a registered tow truck operator.

- 1 \*Sec. 5 was vetoed. See message at end of chapter.
- \*NEW SECTION. Sec. 6. A new section is added to chapter 46.61 RCW to read as follows:
- 4 Charges of a violation of RCW 46.61.502, 46.61.503, or 46.61.504,
- 5 whether made by citation, complaint, or information, shall be filed,
- 6 and arraignment on those charges shall be held, within twenty-one days
- 7 following arrest.

purpose.

- 8 \*Sec. 6 was vetoed. See message at end of chapter.
- 9 <u>NEW SECTION.</u> **Sec. 7.** The legislature finds that driving is a 10 privilege and that the state may restrict that privilege in the interests of public safety. One such reasonable restriction is 11 12 requiring certain individuals, if they choose to drive, to drive only vehicles equipped with ignition interlock devices. 13 The legislature further finds that the costs of these devices are minimal and are 14 15 affordable. It is the intent of the legislature that these devices be paid for by the drivers using them and that neither the state nor 16 entities of local government provide any public funding for this 17
- \*NEW SECTION. Sec. 8. If this act mandates an increased level of service by local governments, the local government may, under RCW 43.135.060 and chapter 4.92 RCW, submit claims for reimbursement by the legislature. The claims shall be subject to verification by the office
- 23 of financial management.
- 24 \*Sec. 8 was vetoed. See message at end of chapter.
- 25 <u>NEW SECTION.</u> **Sec. 9.** This act takes effect January 1, 1999.

Passed the Senate March 12, 1998.

Passed the House March 11, 1998.

Approved by the Governor March 30, 1998, with the exception of certain items that were vetoed.

Filed in Office of Secretary of State March 30, 1998.

- 1 Note: Governor's explanation of partial veto is as follows:
- "I am returning herewith, without my approval as to sections 3, 5, 3 6, and 8, Engrossed Substitute Senate Bill No. 6165 entitled:
- 4 "AN ACT Relating to use of ignition interlock devices;"
- 5 ESSB 6165 requires that ignition interlock devices be used by 6 individuals convicted of drunk driving with a blood alcohol content of

0.15 or higher. I support the intent of this legislation; however, some sections are problematic.

 Section 3 of ESSB 6165 would mandate jail terms of 30, 60, and 90 days for driving without an interlock when required to do so. These mandatory sentences should not be enacted without a clear showing that they are necessary, and without carefully considering the costs to local governments. Before further restricting judges' discretion in these cases, we should gain experience with mandatory interlock use, frequency of violations, and reasons for violations. Section 3 would deny courts discretion to consider emergencies or other circumstances that might excuse or mitigate this behavior. Driving without an interlock in violation of a court order is currently punishable by up to 90 days in jail. I believe courts should continue to have sentencing discretion, especially in the early stages of mandatory interlock use.

Section 5 of ESSB 6165 would require that vehicles driven without interlocks, in violation of court orders, be impounded "for use as evidence." I am concerned about the substantial costs this requirement could impose on local governments. Currently, police officers have the authority to take custody of evidence when they need to do so, but they may not need to do so in all interlock violation cases. Impoundment, at the driver's expense, would be an appropriate remedy for violating court orders after a DUI, but this section does not assure that the driver, rather than the local government, would be financially responsible.

Section 6 of ESSB 6165 would require that all DUI charges be filed in court, and defendants be arraigned on those charges, within 21 days after arrest. I share the policy goal behind this section « to assure that defendants have a reasonable chance to qualify for deferred prosecution in appropriate cases. However, the effect of that requirement amounts to a 21-day statute of limitation on DUI cases. The vast majority of these cases can and should be charged much sooner than 21 days after arrest. But some require more time for legitimate investigative reasons, like getting blood test results or determining whether accident victims will recover. These are likely to be the more serious cases involving drunk driving, cases that should not be subject to dismissal because of such a deadline. The goal of informing defendants about deferred prosecution can be accomplished by bringing them to court promptly after arrest or filing charges, as required by section 2 of E2SSB 6293, which I signed today. Finally, I am concerned that section 6 falls outside the subject of the bill as expressed in the title, in violation of Article II, Section 19 of the State Constitution.

Section 8 of ESSB 6165 would require that the Office of Financial Management verify claims from local governments for increased levels of services mandated by the act. This section would add an unnecessary additional bureaucratic layer to the existing statutory and procedural process for handling these claims. I will direct the Office of Financial Management and the Department of General Administration to work collaboratively with the appropriate legislative committees to ensure that timely and accurate information is provided to the Legislature.

For these reasons, I have vetoed sections 3, 5, 6, and 8 of Engrossed Substitute Senate Bill No. 6165.

With the exception of sections 3, 5, 6, and 8, Engrossed Substitute Senate Bill No. 6165 is approved."