S-0391.3		

#### SENATE BILL 5229

\_\_\_\_\_\_

State of Washington 56th Legislature 1999 Regular Session

By Senators T. Sheldon, Swecker, Goings and Hale

Read first time 01/18/1999. Referred to Committee on Agriculture & Rural Economic Development.

AN ACT Relating to downtown and neighborhood commercial district revitalization; adding a new section to chapter 82.04 RCW; adding a new section to chapter 84.36 RCW; adding a new section to chapter 82.14

4 RCW; adding a new chapter to Title 43 RCW; creating a new section;

5 providing an effective date; and declaring an emergency.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

## 7 PART I--LEGISLATIVE INTENT

- 8 NEW SECTION. Sec. 101. (1) The legislature finds:
- 9 (a) The continued economic vitality of downtown and neighborhood 10 commercial districts in our state's cities is essential to community 11 preservation, social cohesion, and economic growth;
- 12 (b) In recent years there has been a deterioration of downtown and 13 neighborhood commercial districts in rural and urban communities due to 14 a shifting population base, changes in the marketplace, and greater 15 competition from suburban shopping malls and discount centers;
- 16 (c) This decline has eroded the ability of businesses and property 17 owners to renovate and enhance their commercial and residential 18 properties; and

p. 1 SB 5229

- (d) Business owners in these districts need to maintain their local 1 2 economies in order to provide goods and services to adjacent residents, to provide employment opportunities, and to avoid disinvestment and 3 4 economic dislocations, and have developed downtown and neighborhood 5 commercial district revitalization programs to address these problems.
  - (2) It is the intent of the legislature to establish a program to:
  - (a) Work in partnership with these organizations;
- 8 (b) Provide technical assistance and training to local governments, 9 business organizations, downtown and neighborhood commercial district 10 organizations, and business and property owners to accomplish community 11 and economic revitalization and development of business districts; and
- (c) Certify a downtown and neighborhood commercial district 12 13 organization's use of available tax incentives.

## 14 PART II--DOWNTOWN AND NEIGHBORHOOD COMMERCIAL DISTRICT

## 15 REVITALIZATION INCENTIVES

- 16 NEW SECTION. Sec. 201. A new section is added to chapter 82.04 17 RCW to read as follows:
- 18 (1) There may be credit against the tax imposed by this chapter, the value of private contributions that are designed to assist in the 19 development and operation of a downtown and neighborhood commercial 20 21 district revitalization program for a city or town located within a
- 22 rural county.

28

29

30

31 32

33

35

6 7

- 23 (2) The credit allowed under this section is limited to an amount 24 equal to:
- 25 (a) Seventy-five percent of the value of the contribution that is made directly, by the business, to a downtown and neighborhood 26 27 commercial district revitalization program; or
- (b) Fifty percent of the value of the contribution that is made directly, by the business, to the department of community, trade, and economic development for distribution as financial or technical assistance under section 302 of this act. The total credits allowed under this section for an individual downtown and neighborhood commercial district cannot exceed one hundred thousand dollars in a calendar year. The total credits allowed under this section for a 34 business cannot exceed two hundred fifty thousand dollars in a calendar The total credits allowed on a state-wide basis cannot exceed 36 37 two million dollars in a calendar year.

SB 5229 p. 2

- 1 (3) Prior to making the contribution under this section, the 2 business must obtain approval from the department of community, trade, 3 and economic development. The businesses' request for approval must 4 include a description of the contribution and the value of the 5 contribution.
- 6 (4) This section applies only to contributions for which an 7 application is approved on or after the effective date of this act.
  - (5) As used in this section:

- 9 (a) "Contribution" means either cash or other in-kind contributions 10 or both.
- 11 (b) "Downtown and neighborhood commercial district revitalization 12 program" means a program designated by the department of community, 13 trade, and economic development under sections 101 and 301 through 306 14 of this act.
- 15 (c) "Rural county" means a county with a population density of less 16 than one hundred persons per square mile.
- NEW SECTION. **Sec. 202.** A new section is added to chapter 84.36 RCW to read as follows:
- 19 (1) A physical improvement to a commercial building upon real property, that is located within boundaries identified and approved by 20 the department of community, trade, and economic development under 21 section 303 of this act and that is located in a rural county, is 22 23 exempt from taxation for the ten assessment years subsequent to the 24 completion of the improvement, if the improvement meets the guidelines established by the local downtown and neighborhood commercial district 25 In addition, for buildings that meet the revitalization program. 26 definition of historic property as defined in RCW 84.26.020, the 27 improvements must be consistent with the definition of rehabilitation 28 29 as defined in RCW 84.26.020, and adhere to the historic preservation process and guidelines adopted by the community. A taxpayer desiring 30 to obtain the exemption granted by this section must file notice of 31 32 their intent to construct the improvement prior to the improvement being made on forms prescribed by the department of revenue and 33 34 furnished to the taxpayer by the county assessor. This exemption cannot be claimed more than once in a fifteen-year period. As used in 35 36 section, "downtown and neighborhood commercial 37 revitalization program" has the same meaning as in section 201 of this 38 act.

p. 3 SB 5229

- 1 (2) The department of revenue shall adopt those rules as are 2 necessary to properly administer the provisions of this section.
- 3 (3) As used in this section, "rural county" means a county with a 4 population density of less than one hundred persons per square mile.
- 5 <u>NEW SECTION.</u> **Sec. 203.** A new section is added to chapter 82.14 6 RCW to read as follows:
  - (1) The legislative authority of an eligible local government located in a rural county may impose a sales and use tax in accordance with the terms of this chapter. The tax is in addition to other taxes authorized by law and shall be collected from those persons who are taxable by the state under chapters 82.08 and 82.12 RCW upon the occurrence of any taxable event within the boundaries of the local government. The rate of tax shall not exceed two-tenths of one percent of the selling price in the case of a sales tax or value of the article used in the case of a use tax.
- (2) The tax imposed under subsection (1) of this section shall be deducted from the amount of tax otherwise required to be collected or paid to the department of revenue under chapter 82.08 or 82.12 RCW. The department of revenue shall perform the collection of such taxes on behalf of the local government at no cost to the local government.
- 21 (3) Moneys collected under this section shall only be used for the 22 purpose of paying the costs for a downtown and neighborhood commercial 23 district revitalization project in an eligible area.
- 24 (4) No tax may be collected under this section before January 1, 25 2000.
- 26 (5) Moneys collected under this section must be matched with one 27 dollar of local government or private funds for every two dollars of 28 funds collected under this section.
  - (6) As used in this section:

8

10

11

12

13 14

15

29

- 30 (a) "Downtown and neighborhood commercial district revitalization project" means: Public infrastructure improvements, including street and utility improvements; professional management, planning, and promotion within the eligible area, including the management and promotion of retail trade activities in the eligible area; maintenance and security for common or public areas in the eligible area; and historic preservation activities authorized under RCW 35.21.395.
- 37 (b) "Eligible local government" means a local government that is 38 implementing a program designated by the department of community,

SB 5229 p. 4

- 1 trade, and economic development at the partner-level or associate-level
- 2 under section 303 of this act.

- 3 (c) "Local government" means a city, code city, or town.
- 4 (d) "Rural county" means a county with a population density of less
- 5 than one hundred persons per square mile.

# 6 PART III--DOWNTOWN AND NEIGHBORHOOD COMMERCIAL DISTRICT

## REVITALIZATION PROGRAM

- 8 <u>NEW SECTION.</u> **Sec. 301.** The definitions in this section apply 9 throughout this section and sections 101 and 302 through 306 of this 10 act unless the context clearly requires otherwise.
- 11 (1) "Area" means a geographic area within a local government that 12 is described by a closed perimeter boundary.
- 13 (2) "Department" means the department of community, trade, and 14 economic development.
- 15 (3) "Director" means the director of community, trade, and economic development.
- 17 (4) "Local government" means a city, code city, or town.
- 18 (5) "Qualified levels of participation" means a local downtown and 19 neighborhood commercial district revitalization effort that has been
- 20 certified by the department, as being at the participant-level,
- 21 associate-level, or partner-level.
- NEW SECTION. Sec. 302. The Washington main street program is created within the department. In order to implement the Washington main street program, the department shall:
- 25 (1) Provide technical assistance to businesses, property owners, 26 organizations, and local governments undertaking a comprehensive
- 27 downtown and neighborhood commercial district revitalization and
- 28 management strategy within a specified area. Technical assistance
- 29 includes, but is not limited to: Initial site evaluations and
- 30 assessments; training for local programs; training for local program
- 31 staff; site visits and assessments by technical specialists; local
- 32 program design assistance and evaluation; and continued local program
- 33 on-site assistance;
- 34 (2) To the extent funds are made available, provide financial
- 35 assistance to local governments or local organizations to assist in

p. 5 SB 5229

- 1 initial program start-up costs, specific project feasibility studies,
- 2 market studies, and design assistance;
- 3 (3) Develop objective criteria for selecting recipients of 4 financial assistance under subsection (1) of this section and providing
- 5 designation of a local program under section 303 of this act;
- 6 (4) Operate the Washington main street program in accordance with 7 the plan described in section 304(2) of this act; and
- 8 (5) Consider other factors the department deems necessary for the 9 implementation of this chapter.
- 10 <u>NEW SECTION.</u> **Sec. 303.** (1) The department shall, by rule, adopt
- 11 criteria for the designation of the local downtown and neighborhood
- 12 commercial district revitalization programs and official local main
- 13 street programs. In establishing the criteria, the department shall
- 14 consider:
- 15 (a) The degree of interest and commitment to downtown and
- 16 neighborhood commercial district revitalization and, where applicable,
- 17 historic preservation by both the public and private sectors;
- 18 (b) The evidence of potential private sector investment in the
- 19 downtown and neighborhood commercial district;
- 20 (c) Where applicable, a downtown and neighborhood commercial
- 21 district with sufficient historic fabric to become a foundation for an
- 22 enhanced community image;
- 23 (d) The capacity of the organization to undertake a comprehensive
- 24 program and the financial commitment to implement a long-term downtown
- 25 and neighborhood commercial district revitalization program that
- 26 includes a commitment to employ a professional program manager with a
- 27 sufficient operating budget;
- 28 (e) The department's existing downtown revitalization services tier
- 29 system;
- 30 (f) The national main street center's criteria for designating
- 31 official main street cities; and
- 32 (g) Other factors the department deems necessary for the
- 33 designation of a local program.
- 34 (2) The department shall designate local downtown and neighborhood
- 35 commercial district revitalization programs and official local main
- 36 street programs. The programs shall be limited to the following three
- 37 categories: Partner-level, associate-level, and participant-level.

SB 5229 p. 6

- 1 (3) Sections 201, 202, and 203 of this act do not apply to any 2 local downtown and neighborhood commercial district revitalization 3 program unless the boundaries of the program have been identified and 4 approved by the department. The boundaries of a local downtown and 5 neighborhood commercial district revitalization program are typically 6 limited to the pedestrian core area or the central commercial district.
- NEW SECTION. Sec. 304. (1) The Washington main street advisory committee is created within the department. The members of the advisory committee are appointed by the director and consist of:
- 10 (a) The director, or the director's designee, who shall serve as 11 chair;
  - (b) One representative of private industry councils;
  - (c) Two representatives of local governments;

13

- 14 (d) The chair of the governor's small business improvement council;
- 15 (e) Five representatives from existing main street programs or 16 downtown and neighborhood commercial district programs; and
- 17 (f) One representative of the Washington state office of 18 archaeology and historic preservation.
- 19 (2) The department shall develop a plan for the Washington main 20 street program, in consultation with the Washington main street 21 advisory committee. The plan must describe:
- (a) The objectives and strategies of the Washington main street program;
- (b) How the Washington main street program will be coordinated with existing federal, state, local, and private sector business development and historic preservation efforts;
- 27 (c) The means by which private investment will be solicited and 28 employed;
- 29 (d) The methods of selecting and providing assistance to 30 participating local programs; and
- 31 (e) A means to solicit private contributions for state and local 32 operations of the Washington main street program.
- NEW SECTION. Sec. 305. The Washington main street trust fund account is created in the state treasury. All receipts from private contributions, federal funds, legislative appropriations, and fees for services, if levied, must be deposited into the account. Moneys in the account may be spent only after appropriation. Expenditures from the

p. 7 SB 5229

- 1 account may be used only for the operation of the Washington main
- 2 street program.
- 3 NEW SECTION. Sec. 306. Sections 101 and 301 through 306 of this
- 4 act may be known and cited as the Washington main street act.

## 5 PART IV--TECHNICAL PROVISIONS

- 6 <u>NEW SECTION.</u> **Sec. 401.** Sections 101 and 301 through 306 of this 7 act constitute a new chapter in Title 43 RCW.
- 8 <u>NEW SECTION.</u> **Sec. 402.** If any provision of this act or its
- 9 application to any person or circumstance is held invalid, the
- 10 remainder of the act or the application of the provision to other
- 11 persons or circumstances is not affected.
- 12 <u>NEW SECTION.</u> **Sec. 403.** Part headings as used in this act
- 13 constitute no part of the law.
- 14 <u>NEW SECTION.</u> **Sec. 404.** Sections 201 through 203 of this act are
- 15 necessary for the immediate preservation of the public peace, health,
- 16 or safety, or support of the state government and its existing public
- 17 institutions, and take effect July 1, 1999.

--- END ---

SB 5229 p. 8