S-0425.1		

SENATE BILL 5327

State of Washington 56th Legislature 1999 Regular Session

By Senators Hargrove, Swecker, T. Sheldon, Oke, Zarelli and Benton Read first time 01/20/1999. Referred to Committee on Health & Long-Term Care.

- 1 AN ACT Relating to parental notification for abortions provided to
- 2 minors; amending RCW 9.02.100; adding new sections to chapter 9.02 RCW;
- 3 creating a new section; prescribing penalties; and declaring an
- 4 emergency.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 <u>NEW SECTION.</u> **Sec. 1.** Sections 1 through 11 of this act may be 7 cited as the parental notification of abortion act.
- 8 NEW SECTION. Sec. 2. (1) The legislature finds that:
- 9 (a) Unemancipated minor children and incompetent persons often lack
- 10 the maturity or ability to make fully informed choices that take into
- 11 account both immediate and long-range consequences;
- 12 (b) The medical, emotional, and psychological consequences of
- 13 abortion are sometimes serious and can be lasting, particularly when
- 14 the patient is an immature or incompetent person;
- 15 (c) The capacity to become pregnant and the capacity for mature
- 16 judgment concerning the wisdom of an abortion are not necessarily
- 17 related;

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- 1 (d) Parents or guardians ordinarily possess information essential 2 to a physician's exercise of his or her best medical judgment 3 concerning an unemancipated minor child or an incompetent person;
- (e) Parents or guardians who are aware that an unemancipated minor daughter or incompetent person is having or has had an abortion may ensure that she receives adequate support, counseling, and medical attention before and after her abortion;
- 8 (f) Parental or guardian consultation and notification is usually 9 desirable and in the best interests of the unemancipated minor child or 10 incompetent person.
- 11 (2) The purpose of the legislature in enacting this parental 12 notification law is to further the important and compelling state 13 interests of:
- 14 (a) Protecting the constitutional rights of parents to rear 15 children who are members of their household;
- 16 (b) Fostering family unity and preserving the family as a viable 17 social unit; and
- 18 (c) Reducing teenage pregnancy and unnecessary abortion.
- NEW SECTION. Sec. 3. Unless the context clearly requires otherwise, the definitions in this section apply throughout sections 1 through 11 of this act.
- (1) "Abortion" means the use or prescription of any instrument, medicine, drug, or other substance or device to terminate the pregnancy of a woman for any other purpose than producing a live birth.
- (2) "Actual notification" means the giving of notification directly by conversing with the parent or guardian, either in person or by telephone.
- 28 (3) "Constructive notice" means notice by certified mail to the 29 last known address of the parent or guardian with delivery deemed to 30 have occurred forty-eight hours after the certified notice is mailed.
- 31 (4) "Coercion" means restraining or dominating the choice of an 32 unemancipated minor or incompetent person by use of force, threat of 33 force, or deprivation of necessary food and shelter or by use of fraud, 34 misrepresentation, or deceit.
- (5) "Emancipated minor" means a person under eighteen years of age who is or has been married or who has been emancipated.
- 37 (6) "Incompetent person" means a person who has been found to be 38 legally incompetent under chapter 11.88 RCW.

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(7) "Medical emergency" means a condition that, on the basis of the physician's good-faith clinical judgment, so complicates the medical condition of a pregnant woman as to necessitate the immediate termination of her pregnancy to avert her death or for which a delay will create serious risk of substantial and irreversible impairment of a major bodily function.

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- (8) "Neglect" means the failure of a parent or guardian to supply an unemancipated minor or incompetent person with necessary food, clothing, shelter, or medical care when reasonably able to do so or the failure to protect an unemancipated minor or incompetent person from conditions or actions that imminently and seriously endanger the unemancipated minor's or incompetent person's physical health when reasonably able to do so.
- 14 (9) "Physical abuse" means any physical injury that is 15 intentionally inflicted by a parent or guardian on an unemancipated 16 minor child or incompetent person and is medically significant as 17 determined by a physician.
- (10) "Sexual abuse" means an offense involving sexual contact or sexual intercourse as defined in RCW 9A.44.010 and committed against an unemancipated minor or incompetent person by a family member or guardian.
 - NEW SECTION. Sec. 4. (1) A physician may not perform an abortion upon an unemancipated minor or upon an incompetent person unless the physician has given forty-eight hours actual notification to a custodial parent or to the guardian of the pregnant unemancipated minor or pregnant incompetent person of his or her intention to perform the abortion. The notification may be given by a referring physician. The physician who performs the abortion must receive the written statement of the referring physician certifying that the referring physician has provided notification. If actual notice is not possible after a reasonable effort, the physician or his or her agent must give forty-eight hours constructive notice.
- 33 (2) Before notification is given under subsection (1) of this 34 section, the unemancipated minor or incompetent person must have signed 35 a form prepared by the department of health indicating that the 36 unemancipated minor or incompetent person has been fully informed of 37 the options available under sections 1 through 11 of this act. The

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- 1 form must be made available to all physicians in the state and must 2 include information covering the following:
- 3 (a) That notification of a parent or guardian is generally required 4 before the unemancipated minor or incompetent person may obtain an 5 abortion;
- 6 (b) That notification of a parent or guardian of the mother of the 7 unborn child is not required if the mother is emancipated;
- 8 (c) That an alternative to providing notification to a parent or 9 guardian of the mother of the unborn child may be available under 10 section 5 of this act if the mother has been the victim of neglect or 11 sexual or physical abuse by a parent or guardian;
- (d) That notification to a parent or guardian of the mother of the unborn child may not be required under section 6 of this act if a medical emergency exists and there is insufficient time to obtain the required notification;
 - (e) That the mother of the unborn child will be provided courtappointed counsel at her request and that notification may be waived by a court under section 9 of this act if the court finds by clear and convincing evidence that: (i) She is sufficiently mature to decide whether to have an abortion, (ii) there is evidence of a pattern of sexual or physical abuse by a parent or guardian of the mother, or (iii) notification to a parent or guardian would not be in her best interest;
- 24 (f) That in any circumstance the mother of the unborn child may 25 choose to discuss her situation with her parent or guardian; and
- 26 (g) That it is a violation of the law for a person to coerce the 27 mother of an unborn child to have an abortion.

NEW SECTION. Sec. 5. If the unemancipated minor or incompetent 28 29 person declares in a signed written statement that she is a victim of sexual abuse, neglect, or physical abuse by either of her parents or 30 her guardian, the attending physician shall provide the notification 31 required by sections 1 through 11 of this act to a brother or sister of 32 the unemancipated minor or incompetent person who is over twenty-one 33 34 years of age, or to a stepparent or grandparent specified by the unemancipated minor or incompetent person. The physician who intends 35 36 to perform the abortion must certify in the unemancipated minor's or incompetent person's medical record that he or she has received the 37 written declaration of abuse or neglect. 38

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- A physician relying in good faith on a written statement under this section is not civilly liable under sections 1 through 11 of this act for failure to provide notification to a parent or guardian. The physician must ensure the written statement remains confidential.
- Receipt by a physician of a written statement under this section does not authorize the physician to perform an abortion. The physician must not perform an abortion unless authorized under sections 1 through 11 of this act.
- 9 <u>NEW SECTION.</u> **Sec. 6.** Notification is not required under section 10 4 or 5 of this act if:
- 11 (1) The attending physician certifies in the unemancipated minor's 12 or incompetent person's medical record that a medical emergency exists 13 and there is insufficient time to provide the required notification;
- 14 (2) Notification is waived in writing by the person who is entitled 15 to notification; or
- 16 (3) Notification is waived under section 9 of this act.
- 17 <u>NEW SECTION.</u> **Sec. 7.** A parent, guardian, or other person must not 18 coerce an unemancipated minor or incompetent person to have an abortion performed. If an unemancipated minor or incompetent person is denied 19 20 necessary food, clothing, or shelter by the parents or guardian of the 21 unemancipated minor or incompetent person related to the minor's or 22 incompetent person's refusal to have an abortion performed, the 23 unemancipated minor or incompetent person is considered dependent under 24 chapter 13.34 RCW.
- 25 NEW SECTION. Sec. 8. A monthly report indicating the number of notifications provided to a parent, the number of notifications 26 27 provided to a brother, sister, stepparent, or grandparent, and the number of notifications provided to a quardian during the preceding 28 month under sections 1 through 11 of this act, and the number of times 29 in which exceptions were made to the notification requirement under 30 sections 1 through 11 of this act, as well as the type of exception, 31 32 must be filed by the physician providing the notification with the department of health on forms prescribed by the department. 33 34 unemancipated minor's or incompetent person's name is to be used on the 35 A compilation of the data reported must be made by the 36 department on an annual basis and must be available to the public.

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NEW SECTION. Sec. 9. (1) The requirements and procedures under this section are available to unemancipated minors and incompetent persons whether or not they are residents of this state.

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(2) The unemancipated minor or incompetent person may petition a superior court for a waiver of the notification requirement and may participate in proceedings on her own behalf. The petition must include a statement that the complainant is pregnant and is an unemancipated minor or incompetent person. The court must appoint a guardian ad litem for her. A guardian ad litem appointed under this section must act to maintain the confidentiality of the proceedings.

The court must advise the unemancipated minor or incompetent person that she has a right to court-appointed counsel and provide the counsel upon request.

- (3) Court proceedings under this section are confidential and must ensure the anonymity of the unemancipated minor or incompetent person. All court proceedings under this section must be sealed. The unemancipated minor or incompetent person has the right to file her petition in the court using a pseudonym or using solely her initials. All documents related to this petition are confidential and are not available to the public. These proceedings must be given precedence over other pending matters to the extent necessary to ensure that the court reaches a decision promptly. The court must rule, and issue written findings of fact and conclusions of law, within four court days from the time that the petition was filed, except that the four-day rule may be extended at the request of the unemancipated minor or incompetent person.
- (4) In the case of a petition by an unemancipated minor or incompetent person who is pregnant, if the court finds, by clear and convincing evidence, that the petitioner is sufficiently mature or able to decide whether to have an abortion, the court must issue an order authorizing the petitioner to consent to the performance or inducement of an abortion without providing notification to a parent or guardian. If the court does not make the finding specified in this subsection or subsection (5) of this section, it must dismiss the petition.
- (5) In the case of a petition by an unemancipated minor or incompetent person who is pregnant, if the court finds, by clear and convincing evidence, that there is evidence of a pattern of physical or sexual abuse by a parent or guardian of the petitioner, or that notification to a parent or guardian is not in the best interest of the

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- petitioner, the court must issue an order authorizing the petitioner to consent to the performance or inducement of an abortion without 2 notification to a parent or guardian. If the court does not make the 3 4 finding specified in this subsection or subsection (4) of this section, it must dismiss the petition.
- 6 (6) A court that conducts proceedings under this section must issue 7 written and specific factual findings and legal conclusions supporting 8 its decision and must order that a confidential record of the evidence 9 and the judge's findings and conclusions be maintained.

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- 10 (7) An expedited confidential appeal must be available, as the supreme court provides by rule, to an unemancipated minor or 11 incompetent person to whom the court denies a waiver of notification. 12 13 An order waiving the notification requirement is not subject to appeal.
- (8) No filing fees are required of an unemancipated minor or 14 15 incompetent person who petitions a court for a waiver of parental 16 notification under sections 1 through 11 of this act at either the 17 trial or the appellate level.
- 18 <u>NEW SECTION.</u> **Sec. 10.** The supreme court is respectfully requested 19 to establish rules to ensure that proceedings under sections 1 through 11 of this act are handled in an expeditious and confidential manner 20 21 and to satisfy requirements of federal courts binding on this 22 jurisdiction.
- 23 NEW SECTION. **Sec. 11.** (1) Any physician who intentionally 24 performs an abortion with knowledge that or with reckless disregard as 25 to whether the person upon whom the abortion is to be performed is an unemancipated minor or an incompetent person without providing the 26 required notification is quilty of a gross misdemeanor. 27
- 28 (2) Failure to provide the notification required under section 4 or 29 5 of this act is prima facie evidence of failure to provide notification and of interference with family relations in appropriate 30 civil actions. The prima facie evidence does not apply to an issue 31 32 other than failure to provide notification to the parents or guardian 33 and interference with family relations in appropriate civil actions. The civil action may be based on a claim that the act was a result of 34 35 simple negligence, gross negligence, wantonness, willfulness, intention, or other legal standard of care. The law of this state must 36 37 not be construed to preclude the award of exemplary damages in an

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- 1 appropriate civil action relevant to violations of sections 1 through
- 2 11 of this act. Nothing in sections 1 through 11 of this act may be
- 3 construed to limit the common law rights of parents.
- 4 (3) A person not authorized to receive notification under sections
- 5 1 through 11 of this act who signs a waiver of notification under
- 6 section 6(2) of this act is guilty of a misdemeanor.
- 7 (4) A person who coerces a minor to have an abortion is guilty of
- 8 a misdemeanor.
- 9 **Sec. 12.** RCW 9.02.100 and 1992 c 1 s 1 are each amended to read as
- 10 follows:
- 11 The sovereign people hereby declare that every individual possesses
- 12 a fundamental right of privacy with respect to personal reproductive
- 13 decisions.
- 14 Accordingly, it is the public policy of the state of Washington
- 15 that:
- 16 (1) Every individual has the fundamental right to choose or refuse
- 17 birth control;
- 18 (2) Every woman has the fundamental right to choose or refuse to
- 19 have an abortion, except as specifically limited by RCW 9.02.100
- 20 through 9.02.170 ((and)), sections 1 through 11 of this act, and
- 21 9.02.900 through 9.02.902;
- 22 (3) Except as specifically permitted by RCW 9.02.100 through
- 23 9.02.170 ((and)), sections 1 through 11 of this act, and 9.02.900
- 24 through 9.02.902, the state shall not deny or interfere with a woman's
- 25 fundamental right to choose or refuse to have an abortion; and
- 26 (4) The state shall not discriminate against the exercise of these
- 27 rights in the regulation or provision of benefits, facilities,
- 28 services, or information.
- 29 <u>NEW SECTION.</u> **Sec. 13.** The provisions of this act are to be
- 30 liberally construed to effectuate the policies and purposes of this
- 31 act. In the event of conflict between this act and any other provision
- 32 of law, the provisions of this act shall govern.
- 33 <u>NEW SECTION.</u> **Sec. 14.** If any provision of this act or its
- 34 application to any person or circumstance is held invalid, the
- 35 remainder of the act or the application of the provision to other
- 36 persons or circumstances is not affected.

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- NEW SECTION. Sec. 15. Sections 1 through 11 of this act are each 2 added to chapter 9.02 RCW.
- NEW SECTION. Sec. 16. This act is necessary for the immediate preservation of the public peace, health, morals, or safety, or support of the state government and its existing public institutions, and takes effect immediately.

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