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SUBSTITUTE SENATE BILL 5378

State of Washington 56th Legislature 1999 Regular Session

By Senate Committee on Labor & Workforce Development (originally sponsored by Senators Wojahn, Fairley and Oke; by request of Department of Social and Health Services)

Read first time 02/25/1999.

- 1 AN ACT Relating to service and expiration of child support
- 2 documents on employers and others; amending RCW 26.09.175, 26.18.170,
- 3 26.18.180, 26.23.130, and 74.20A.080; adding a new section to chapter
- 4 26.18 RCW; and adding a new section to chapter $74.20 \mathrm{A}$ RCW.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 **Sec. 1.** RCW 26.09.175 and 1992 c 229 s 3 are each amended to read 7 as follows:
- 8 (1) A proceeding for the modification of an order of child support
- 9 shall commence with the filing of a petition and worksheets. The
- 10 petition shall be in the form prescribed by the administrator for the
- 11 courts. There shall be a fee of twenty dollars for the filing of a
- 12 petition for modification of dissolution.
- 13 (2) The petitioner shall serve upon the other party the summons, a
- 14 copy of the petition, and the worksheets in the form prescribed by the
- 15 administrator for the courts. If the modification proceeding is the
- 16 first action filed in this state, service shall be made by personal
- 17 service. If the decree to be modified was entered in this state,
- 18 service shall be by personal service or by any form of mail requiring
- 19 a return receipt. If the support obligation has been assigned to the

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- state pursuant to RCW 74.20.330 or the state has a subrogated interest
- 2 under RCW 74.20A.030, the summons, petition, and worksheets shall also
- 3 be served on the attorney general or the prosecuting attorney, as set
- 4 <u>forth in RCW 26.23.130</u>. Proof of service shall be filed with the
- 5 court.
- 6 (3) The responding party's answer and worksheets shall be served
- 7 and the answer filed within twenty days after service of the petition
- 8 or sixty days if served out of state. The responding party's failure
- 9 to file an answer within the time required shall result in entry of a
- 10 default judgment for the petitioner.
- 11 (4) At any time after responsive pleadings are filed, either party
- 12 may schedule the matter for hearing.
- 13 (5) Unless both parties stipulate to arbitration or the presiding
- 14 judge authorizes oral testimony pursuant to subsection (6) of this
- 15 section, a petition for modification of an order of child support shall
- 16 be heard by the court on affidavits, the petition, answer, and
- 17 worksheets only.
- 18 (6) A party seeking authority to present oral testimony on the
- 19 petition to modify a support order shall file an appropriate motion not
- 20 later than ten days after the time of notice of hearing. Affidavits
- 21 and exhibits setting forth the reasons oral testimony is necessary to
- 22 a just adjudication of the issues shall accompany the petition. The
- 23 affidavits and exhibits must demonstrate the extraordinary features of
- 24 the case. Factors which may be considered include, but are not limited
- 25 to: (a) Substantial questions of credibility on a major issue; (b)
- 26 insufficient or inconsistent discovery materials not correctable by
- 27 further discovery; or (c) particularly complex circumstances requiring
- 28 expert testimony.
- 29 **Sec. 2.** RCW 26.18.170 and 1995 c 34 s 7 are each amended to read
- 30 as follows:
- 31 (1) Whenever an obligor parent who has been ordered to provide
- 32 health insurance coverage for a dependent child fails to provide such
- 33 coverage or lets it lapse, the department or the obligee may seek
- 34 enforcement of the coverage order as provided under this section.
- 35 (2)(a) If the obligor parent's order to provide health insurance
- 36 coverage contains language notifying the obligor that failure to
- 37 provide such coverage or proof that such coverage is unavailable may
- 38 result in direct enforcement of the order and orders payments through,

- 1 or has been submitted to, the Washington state support registry for
- 2 enforcement, then the department may, without further notice to the
- 3 obligor, send a notice of enrollment to the obligor's employer or union
- 4 ((by certified mail, return receipt requested)). The notice shall be
- 5 <u>served:</u>
- 6 (i) By regular mail;
- 7 <u>(ii) In the manner prescribed for the service of a summons in a</u> 8 <u>civil action;</u>
- 9 (iii) By certified mail, return receipt requested; or
- 10 (iv) By electronic means if there is an agreement between the
- 11 secretary and the person, firm, corporation, association, political
- 12 <u>subdivision</u>, <u>department</u> of the state, or <u>agency</u>, <u>subdivision</u>, or
- 13 <u>instrumentality of the United States to accept service by electronic</u>
- 14 means.
- 15 (b) The notice shall require the employer or union to enroll the
- 16 child in the health insurance plan as provided in subsection (3) of
- 17 this section.
- 18 (((b))) <u>(c) The returned answer to the division of child support by</u>
- 19 the employer constitutes proof of service of the notice of enrollment
- 20 <u>in the case where the notice was served by regular mail.</u>
- 21 <u>(d) The division of child support may use uniform interstate forms</u>
- 22 adopted by the United States department of health and human services to
- 23 take insurance enrollment actions under this section.
- 24 (e) If the obligor parent's order to provide health insurance
- 25 coverage does not order payments through, and has not been submitted
- 26 to, the Washington state support registry for enforcement:
- 27 (i) The obligee may, without further notice to the obligor send a
- 28 certified copy of the order requiring health insurance coverage to the
- 29 obligor's employer or union by certified mail, return receipt
- 30 requested; and
- 31 (ii) The obligee shall attach a notarized statement to the order
- 32 declaring that the order is the latest order addressing coverage
- 33 entered by the court and require the employer or union to enroll the
- 34 child in the health insurance plan as provided in subsection (3) of
- 35 this section.
- 36 (3) Upon receipt of an order that provides for health insurance
- 37 coverage, or a notice of enrollment:

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- 1 (a) The obligor's employer or union shall answer the party who sent 2 the order or notice within ((thirty-five)) twenty days and confirm that 3 the child:
 - (i) Has been enrolled in the health insurance plan;
- 5 (ii) Will be enrolled; or

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- 6 (iii) Cannot be covered, stating the reasons why such coverage 7 cannot be provided;
- 8 (b) The employer or union shall withhold any required premium from 9 the obligor's income or wages;
 - (c) If more than one plan is offered by the employer or union, and each plan may be extended to cover the child, then the child shall be enrolled in the obligor's plan. If the obligor's plan does not provide coverage which is accessible to the child, the child shall be enrolled in the least expensive plan otherwise available to the obligor parent;
- 15 (d) The employer or union shall provide information about the name 16 of the health insurance coverage provider or issuer and the extent of 17 coverage available to the obligee or the department and shall make 18 available any necessary claim forms or enrollment membership cards.
 - (4) If the order for coverage contains no language notifying the obligor that failure to provide health insurance coverage or proof that such coverage is unavailable may result in direct enforcement of the order, the department or the obligee may serve a written notice of intent to enforce the order on the obligor by certified mail, return receipt requested, or by personal service. If the obligor fails to provide written proof that such coverage has been obtained or applied for or fails to provide proof that such coverage is unavailable within twenty days of service of the notice, the department or the obligee may proceed to enforce the order directly as provided in subsection (2) of this section.
- 30 (5) If the obligor ordered to provide health insurance coverage elects to provide coverage that will not be accessible to the child because of geographic or other limitations when accessible coverage is otherwise available, the department or the obligee may serve a written notice of intent to purchase health insurance coverage on the obligor by certified mail, return receipt requested. The notice shall also specify the type and cost of coverage.
- 37 (6) If the department serves a notice under subsection (5) of this 38 section the obligor shall, within twenty days of the date of service:
 - (a) File an application for an adjudicative proceeding; or

1 (b) Provide written proof to the department that the obligor has 2 either applied for, or obtained, coverage accessible to the child.

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- (7) If the obligee serves a notice under subsection (5) of this section, within twenty days of the date of service the obligor shall provide written proof to the obligee that the obligor has either applied for, or obtained, coverage accessible to the child.
- (8) If the obligor fails to respond to a notice served under subsection (5) of this section to the party who served the notice, the party who served the notice may purchase the health insurance coverage specified in the notice directly. The amount of the monthly premium shall be added to the support debt and be collectible without further notice. The amount of the monthly premium may be collected or accrued until the obligor provides proof of the required coverage.
- (9) The signature of the obligee or of a department employee shall 14 15 be a valid authorization to the coverage provider or issuer for 16 purposes of processing a payment to the child's health services 17 provider. An order for health insurance coverage shall operate as an assignment of all benefit rights to the obligee or to the child's 18 19 health services provider, and in any claim against the coverage provider or issuer, the obligee or the obligee's assignee shall be 20 subrogated to the rights of the obligor. Notwithstanding the 21 provisions of this section regarding assignment of benefits, this 22 section shall not require a health care service contractor authorized 23 24 under chapter 48.44 RCW or a health maintenance organization authorized 25 under chapter 48.46 RCW to deviate from their contractual provisions 26 and restrictions regarding reimbursement for covered services. 27 coverage is terminated, the employer shall mail a notice of termination to the department or the obligee at the obligee's last known address 28 29 within thirty days of the termination date.
- 30 (10) This section shall not be construed to limit the right of the 31 obligor or the obligee to bring an action in superior court at any time 32 to enforce, modify, or clarify the original support order.
- 33 (11) Where a child does not reside in the issuer's service area, an 34 issuer shall cover no less than urgent and emergent care. Where the 35 issuer offers broader coverage, whether by policy or reciprocal 36 agreement, the issuer shall provide such coverage to any child 37 otherwise covered that does not reside in the issuer's service area.
 - (12) If an obligor fails to pay his or her portion of any deductible required under the health insurance coverage or fails to pay

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- l his or her portion of medical expenses incurred in excess of the
- 2 coverage provided under the plan, the department or the obligee may
- 3 enforce collection of the obligor's portion of the deductible or the
- 4 additional medical expenses through a wage assignment order. The
- 5 amount of the deductible or additional medical expenses shall be added
- 6 to the support debt and be collectible without further notice if the
- 7 obligor's share of the amount of the deductible or additional expenses
- 8 is reduced to a sum certain in a court order.
- 9 **Sec. 3.** RCW 26.18.180 and 1989 c 416 s 9 are each amended to read 10 as follows:
- 11 (1) An obligated parent's employer or union shall be liable for a
- 12 fine of up to one thousand dollars per occurrence, if the employer or
- 13 union fails or refuses, within ((thirty-five)) twenty days of receiving
- 14 the order or notice for health insurance coverage to:
- 15 (a) Promptly enroll the obligated parent's child in the health
- 16 insurance plan; or
- 17 (b) Make a written answer to the person or entity who sent the
- 18 order or notice for health insurance coverage stating that the child:
- 19 (i) Will be enrolled in the next available open enrollment period;
- 20 or
- 21 (ii) Cannot be covered and explaining the reasons why coverage
- 22 cannot be provided.
- 23 (2) Liability may be established and the fine may be collected by
- 24 the office of support enforcement under chapter 74.20A or 26.23 RCW
- 25 using any of the remedies contained in those chapters.
- 26 (3) Any employer or union who enrolls a child in a health insurance
- 27 plan in compliance with chapter 26.18 RCW shall be exempt from
- 28 liability resulting from such enrollment.
- 29 <u>NEW SECTION.</u> **Sec. 4.** A new section is added to chapter 26.18 RCW
- 30 to read as follows:
- 31 If this chapter requires service in the manner prescribed for
- 32 service of a summons in a civil action or by certified mail, valid
- 33 service also includes delivery by a parcel delivery service that
- 34 requires signature or return receipt.
- 35 **Sec. 5.** RCW 26.23.130 and 1991 c 367 s 43 are each amended to read
- 36 as follows:

The department shall be given twenty calendar days prior notice of 1 2 the entry of any final order and five days prior notice of the entry of 3 any temporary order in any proceeding involving child support or 4 maintenance if the department has a financial interest based on an assignment of support rights under RCW 74.20.330 or the state has a 5 subrogated interest under RCW 74.20A.030. Service of this notice upon 6 7 the department shall be by personal service on, or mailing by any form 8 of mail requiring a return receipt to, the office of the attorney 9 general; except that notice shall be given to the office of the prosecuting attorney for the county in which the action is filed in 10 lieu of the office of the attorney general in those counties and in the 11 types of cases as designated by the office of the attorney general by 12 letter sent to the presiding superior court judge of that county. The 13 department shall not be entitled to terms for a party's failure to 14 15 serve the department within the time requirements for this section, 16 unless the department proves that the party knew that the department 17 had an assignment of support rights or a subrogated interest and that the failure to serve the department was intentional. 18

- 19 **Sec. 6.** RCW 74.20A.080 and 1998 c 160 s 1 are each amended to read 20 as follows:
- (1) The secretary may issue to any person, firm, corporation, 21 association, political subdivision, department of the state, or agency, 22 23 subdivision, or instrumentality of the United States, an order to 24 withhold and deliver property of any kind, including but not restricted 25 to earnings which are or might become due, owing, or belonging to the 26 debtor, when the secretary has reason to believe that there is in the possession of such person, firm, corporation, association, political 27 subdivision, department of the state, or agency, subdivision, or 28 29 instrumentality of the United States property which is or might become 30 due, owing, or belonging to said debtor. Such order to withhold and deliver may be issued: 31
 - (a) At any time, if a responsible parent's support order:

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- (i) Contains notice that withholding action may be taken against a earnings, wages, or assets without further notice to the parent; or
- (ii) Includes a statement that other income-withholding action under this chapter may be taken without further notice to the responsible parent;

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- 1 (b) Twenty-one days after service of a notice of support debt under 2 RCW 74.20A.040;
- 3 (c) Twenty-one days after service of a notice and finding of 4 parental responsibility under RCW 74.20A.056;
- 5 (d) Twenty-one days after service of a notice of support owed under 6 RCW 26.23.110;
- 7 (e) Twenty-one days after service of a notice and finding of 8 financial responsibility under RCW 74.20A.055; or
- 9 (f) When appropriate under RCW 74.20A.270.
 - (2) The order to withhold and deliver shall:
- 11 (a) State the amount to be withheld on a periodic basis if the 12 order to withhold and deliver is being served to secure payment of 13 monthly current support;
- 14 (b) State the amount of the support debt accrued;
- 15 (c) State in summary the terms of RCW 74.20A.090 and 74.20A.100;
- 16 (d) Be served:

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- 17 (i) In the manner prescribed for the service of a summons in a 18 civil action;
- 19 (ii) By certified mail, return receipt requested;
- (iii) By electronic means if there is an agreement between the secretary and the person, firm, corporation, association, political subdivision, department of the state, or agency, subdivision, or instrumentality of the United States to accept service by electronic means; or
- (iv) By regular mail to a responsible parent's employer unless the division of child support reasonably believes that service of process in the manner prescribed in (d)(i) or (ii) of this subsection is required for initiating an action to ensure employer compliance with the withholding requirement.
- 30 (3) The division of child support may use uniform interstate 31 withholding forms adopted by the United States department of health and 32 human services to take withholding actions under this section when the 33 responsible parent is owed money or property that is located in another 34 state.
- 35 (4) Any person, firm, corporation, association, political 36 subdivision, department of the state, or agency, subdivision, or 37 instrumentality of the United States upon whom service has been made is 38 hereby required to:

- 1 (a) Answer said order to withhold and deliver within twenty days, 2 exclusive of the day of service, under oath and in writing, and shall 3 make true answers to the matters inquired of therein; and
- 4 (b) Provide further and additional answers when requested by the 5 secretary.
- (5) The returned answer or a payment remitted to the division of child support by the employer constitutes proof of service of the ((notice of payroll deduction)) order to withhold and deliver in the case where the ((notice)) order was served by regular mail.
- 10 (6) Any such person, firm, corporation, association, political subdivision, department of the state, or agency, subdivision, or 12 instrumentality of the United States in possession of any property 13 which may be subject to the claim of the department shall:
- 14 (a)(i) Immediately withhold such property upon receipt of the order 15 to withhold and deliver; and
- 16 (ii) Within seven working days deliver the property to the 17 secretary;
- (iii) Continue to withhold earnings payable to the debtor at each succeeding disbursement interval as provided for in RCW 74.20A.090, and deliver amounts withheld from earnings to the secretary within seven working days of the date earnings are payable to the debtor;
- (iv) Deliver amounts withheld from periodic payments to the secretary within seven working days of the date the payments are payable to the debtor;
- (v) Inform the secretary of the date the amounts were withheld as requested under this section; or
- (b) Furnish to the secretary a good and sufficient bond, satisfactory to the secretary, conditioned upon final determination of liability.
- 30 (7) An order to withhold and deliver served under this section 31 shall not expire until:
 - (a) Released in writing by the division of child support;
- 33 (b) Terminated by court order; ((or))
- (c) ((The)) A person or entity ((receiving)), other than an employer as defined in Title 50 RCW, who has received the order to withhold and deliver does not possess property of or owe money to the

37 debtor<u>; or</u>

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- 1 (d) An employer who has received the order to withhold and deliver 2 no longer employs, contracts, or owes money to the debtor under a 3 contract of employment, express or implied.
- 4 (8) Where money is due and owing under any contract of employment, 5 express or implied, or is held by any person, firm, corporation, or 6 association, political subdivision, or department of the state, or 7 agency, subdivision, or instrumentality of the United States subject to 8 withdrawal by the debtor, such money shall be delivered by remittance 9 payable to the order of the secretary.
- 10 (9) Delivery to the secretary of the money or other property held 11 or claimed shall satisfy the requirement and serve as full acquittance 12 of the order to withhold and deliver.
- (10) A person, firm, corporation, or association, political subdivision, department of the state, or agency, subdivision, or instrumentality of the United States that complies with the order to withhold and deliver under this chapter is not civilly liable to the debtor for complying with the order to withhold and deliver under this chapter.
- 19 (11) The secretary may hold the money or property delivered under 20 this section in trust for application on the indebtedness involved or 21 for return, without interest, in accordance with final determination of 22 liability or nonliability.
- 23 (12) Exemptions contained in RCW 74.20A.090 apply to orders to 24 withhold and deliver issued under this section.
- 25 (13) The secretary shall also, on or before the date of service of the order to withhold and deliver, mail or cause to be mailed a copy of 26 the order to withhold and deliver to the debtor at the debtor's last 27 known post office address, or, in the alternative, a copy of the order 28 29 to withhold and deliver shall be served on the debtor in the same 30 manner as a summons in a civil action on or before the date of service of the order or within two days thereafter. The copy of the order 31 shall be mailed or served together with a concise explanation of the 32 33 right to petition for judicial review. This requirement is not 34 jurisdictional, but, if the copy is not mailed or served as in this 35 section provided, or if any irregularity appears with respect to the mailing or service, the superior court, in its discretion on motion of 36 37 the debtor promptly made and supported by affidavit showing that the debtor has suffered substantial injury due to the failure to mail the 38 39 copy, may set aside the order to withhold and deliver and award to the

- 1 debtor an amount equal to the damages resulting from the secretary's 2 failure to serve on or mail to the debtor the copy.
- 3 (14) An order to withhold and deliver issued in accordance with 4 this section has priority over any other wage assignment, garnishment, 5 attachment, or other legal process.
- 6 (15) The division of child support shall notify any person, firm, 7 corporation, association, or political subdivision, department of the 8 state, or agency, subdivision, or instrumentality of the United States 9 required to withhold and deliver the earnings of a debtor under this 10 action that they may deduct a processing fee from the remainder of the debtor's earnings, even if the remainder would otherwise be exempt 11 under RCW 74.20A.090. The processing fee shall not exceed ten dollars 12 13 for the first disbursement to the department and one dollar for each subsequent disbursement under the order to withhold and deliver. 14
- NEW SECTION. **Sec. 7.** A new section is added to chapter 74.20A RCW to read as follows:
- If this chapter requires service in the manner prescribed for 18 service of a summons in a civil action or by certified mail, valid 19 service also includes delivery by a parcel delivery service that 20 requires signature or return receipt.

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