S-1327.1

SUBSTITUTE SENATE BILL 5540

State of Washington 56th Legislature 1999 Regular Session

By Senate Committee on Health & Long-Term Care (originally sponsored by Senators Deccio, Wojahn and Thibaudeau; by request of Department of Health)

Read first time 03/03/1999.

1 AN ACT Relating to the disclosure of hospital information; and 2 amending RCW 70.41.150, 70.41.200, and 42.17.310.

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

4 **Sec. 1.** RCW 70.41.150 and 1985 c 213 s 24 are each amended to read 5 as follows:

6 (1) Information received by the department through filed reports, 7 inspection, or as otherwise authorized under this chapter, ((shall 8 not)) may be disclosed publicly ((in such manner as to identify 9 individuals or hospitals, except in a proceeding involving the question 10 of licensure. Such records of the department shall at all times be 11 available to the council and the members thereof)), as set forth under 12 chapter 42.17 RCW, except: 13 (a) Licensing inspections, or complaint investigations, may be

(a) Licensing inspections, or complaint investigations, may be
 disclosed no sooner than three business days after the hospital has
 received the resulting assessment report; and

16 (b) Information regarding administrative action against the license

17 may be disclosed after the hospital has received the documents

18 initiating the administrative action.

1 (2) The department may adopt rules necessary to implement this 2 section.

3 Sec. 2. RCW 70.41.200 and 1994 sp.s. c 9 s 742 are each amended to 4 read as follows:

5 (1) Every hospital shall maintain a coordinated quality improvement 6 program for the improvement of the quality of health care services 7 rendered to patients and the identification and prevention of medical 8 malpractice. The program shall include at least the following:

9 (a) The establishment of a quality improvement committee with the responsibility to review the services rendered in the hospital, both 10 retrospectively and prospectively, in order to improve the quality of 11 12 medical care of patients and to prevent medical malpractice. The committee shall oversee and coordinate the quality improvement and 13 14 medical malpractice prevention program and shall ((insure)) ensure that 15 information gathered pursuant to the program is used to review and to 16 revise hospital policies and procedures;

(b) A medical staff privileges sanction procedure through which credentials, physical and mental capacity, and competence in delivering health care services are periodically reviewed as part of an evaluation of staff privileges;

(c) The periodic review of the credentials, physical and mental
 capacity, and competence in delivering health care services of all
 persons who are employed or associated with the hospital;

(d) A procedure for the prompt resolution of grievances by patients
 or their representatives related to accidents, injuries, treatment, and
 other events that may result in claims of medical malpractice;

(e) The maintenance and continuous collection of information
concerning the hospital's experience with negative health care outcomes
and incidents injurious to patients, patient grievances, professional
liability premiums, settlements, awards, costs incurred by the hospital
for patient injury prevention, and safety improvement activities;

32 (f) The maintenance of relevant and appropriate information 33 gathered pursuant to (a) through (e) of this subsection concerning 34 individual physicians within the physician's personnel or credential 35 file maintained by the hospital;

(g) Education programs dealing with quality improvement, patient
 safety, injury prevention, staff responsibility to report professional
 misconduct, the legal aspects of patient care, improved communication

with patients, and causes of malpractice claims for staff personnel
 engaged in patient care activities; and

3 (h) Policies to ensure compliance with the reporting requirements4 of this section.

5 (2) Any person who, in substantial good faith, provides information 6 to further the purposes of the quality improvement and medical 7 malpractice prevention program or who, in substantial good faith, 8 participates on the quality improvement committee shall not be subject 9 to an action for civil damages or other relief as a result of such 10 activity.

(3) Information and documents, including complaints and incident 11 reports, created specifically for, and collected, and maintained by a 12 13 quality improvement committee are not subject to discovery or introduction into evidence in any civil action, and no person who was 14 15 in attendance at a meeting of such committee or who participated in the 16 creation, collection, or maintenance of information or documents specifically for the committee shall be permitted or required to 17 testify in any civil action as to the content of such proceedings or 18 19 the documents and information prepared specifically for the committee. 20 This subsection does not preclude: (a) In any civil action, the discovery of the identity of persons involved in the medical care that 21 is the basis of the civil action whose involvement was independent of 22 any quality improvement activity; (b) in any civil action, the 23 24 testimony of any person concerning the facts which form the basis for 25 the institution of such proceedings of which the person had personal 26 knowledge acquired independently of such proceedings; (c) in any civil 27 action by a health care provider regarding the restriction or revocation of that individual's clinical or staff privileges, 28 29 introduction into evidence information collected and maintained by 30 quality improvement committees regarding such health care provider; (d) in any civil action, disclosure of the fact that staff privileges were 31 terminated or restricted, including the specific restrictions imposed, 32 if any and the reasons for the restrictions; or (e) in any civil 33 34 action, discovery and introduction into evidence of the patient's 35 medical records required by regulation of the department of health to be made regarding the care and treatment received. 36

37 (4) Each quality improvement committee shall, on at least a 38 semiannual basis, report to the governing board of the hospital in 39 which the committee is located. The report shall review the quality

improvement activities conducted by the committee, and any actions
 taken as a result of those activities.

3 (5) The department of health shall adopt such rules as are deemed 4 appropriate to effectuate the purposes of this section.

5 (6) The medical quality assurance commission or the board of osteopathic medicine and surgery, as appropriate, may review and audit 6 7 the records of committee decisions in which a physician's privileges are terminated or restricted. Each hospital shall produce and make 8 9 accessible to the commission or board the appropriate records and otherwise facilitate the review and audit. Information so gained shall 10 not be subject to the discovery process and confidentiality shall be 11 respected as required by subsection (3) of this section. Failure of a 12 hospital to comply with this subsection is punishable by a civil 13 penalty not to exceed two hundred fifty dollars. 14

15 (7) The department, the joint commission on accreditation of health care organizations, and any other accrediting organization may review 16 and audit the records of a quality improvement committee or peer review 17 committee in connection with their inspection and review of hospitals. 18 19 Information so obtained shall not be subject to the discovery process, 20 and confidentiality shall be respected as required by subsection (3) of this section. Each hospital shall produce and make accessible to the 21 department the appropriate records and otherwise facilitate the review 22 23 and audit.

24 <u>(8)</u> Violation of this section shall not be considered negligence 25 per se.

26 **Sec. 3.** RCW 42.17.310 and 1998 c 69 s 1 are each amended to read 27 as follows:

28 (1) The following are exempt from public inspection and copying:

(a) Personal information in any files maintained for students in
 public schools, patients or clients of public institutions or public
 health agencies, or welfare recipients.

32 (b) Personal information in files maintained for employees, 33 appointees, or elected officials of any public agency to the extent 34 that disclosure would violate their right to privacy.

35 (c) Information required of any taxpayer in connection with the 36 assessment or collection of any tax if the disclosure of the 37 information to other persons would (i) be prohibited to such persons by 38 RCW 84.08.210, 82.32.330, 84.40.020, or 84.40.340 or (ii) violate the 1 taxpayer's right to privacy or result in unfair competitive
2 disadvantage to the taxpayer.

3 (d) Specific intelligence information and specific investigative 4 records compiled by investigative, law enforcement, and penology 5 agencies, and state agencies vested with the responsibility to 6 discipline members of any profession, the nondisclosure of which is 7 essential to effective law enforcement or for the protection of any 8 person's right to privacy.

9 (e) Information revealing the identity of persons who are witnesses 10 to or victims of crime or who file complaints with investigative, law enforcement, or penology agencies, other than the public disclosure 11 commission, if disclosure would endanger any person's life, physical 12 13 safety, or property. If at the time a complaint is filed the complainant, victim or witness indicates a desire for disclosure or 14 15 nondisclosure, such desire shall govern. However, all complaints filed 16 with the public disclosure commission about any elected official or 17 candidate for public office must be made in writing and signed by the complainant under oath. 18

(f) Test questions, scoring keys, and other examination data usedto administer a license, employment, or academic examination.

(g) Except as provided by chapter 8.26 RCW, the contents of real estate appraisals, made for or by any agency relative to the acquisition or sale of property, until the project or prospective sale is abandoned or until such time as all of the property has been acquired or the property to which the sale appraisal relates is sold, but in no event shall disclosure be denied for more than three years after the appraisal.

(h) Valuable formulae, designs, drawings, and research data
obtained by any agency within five years of the request for disclosure
when disclosure would produce private gain and public loss.

(i) Preliminary drafts, notes, recommendations, and intra-agency memorandums in which opinions are expressed or policies formulated or recommended except that a specific record shall not be exempt when publicly cited by an agency in connection with any agency action.

(j) Records which are relevant to a controversy to which an agency is a party but which records would not be available to another party under the rules of pretrial discovery for causes pending in the superior courts.

(k) Records, maps, or other information identifying the location of
 archaeological sites in order to avoid the looting or depredation of
 such sites.

4 (1) Any library record, the primary purpose of which is to maintain
5 control of library materials, or to gain access to information, which
6 discloses or could be used to disclose the identity of a library user.

7 (m) Financial information supplied by or on behalf of a person, 8 firm, or corporation for the purpose of qualifying to submit a bid or 9 proposal for (i) a ferry system construction or repair contract as 10 required by RCW 47.60.680 through 47.60.750 or (ii) highway 11 construction or improvement as required by RCW 47.28.070.

(n) Railroad company contracts filed prior to July 28, 1991, with the utilities and transportation commission under RCW 81.34.070, except that the summaries of the contracts are open to public inspection and copying as otherwise provided by this chapter.

(o) Financial and commercial information and records supplied by
 private persons pertaining to export services provided pursuant to
 chapter 43.163 RCW and chapter 53.31 RCW, and by persons pertaining to
 export projects pursuant to RCW 43.23.035.

(p) Financial disclosures filed by private vocational schools underchapters 28B.85 and 28C.10 RCW.

(q) Records filed with the utilities and transportation commission
 or attorney general under RCW 80.04.095 that a court has determined are
 confidential under RCW 80.04.095.

(r) Financial and commercial information and records supplied by businesses or individuals during application for loans or program services provided by chapters 43.163, 43.160, 43.330, and 43.168 RCW, or during application for economic development loans or program services provided by any local agency.

30 (s) Membership lists or lists of members or owners of interests of 31 units in timeshare projects, subdivisions, camping resorts, 32 condominiums, land developments, or common-interest communities 33 affiliated with such projects, regulated by the department of 34 licensing, in the files or possession of the department.

(t) All applications for public employment, including the names of
 applicants, resumes, and other related materials submitted with respect
 to an applicant.

(u) The residential addresses and residential telephone numbers ofemployees or volunteers of a public agency which are held by the agency

in personnel records, employment or volunteer rosters, or mailing lists
 of employees or volunteers.

3 (v) The residential addresses and residential telephone numbers of 4 the customers of a public utility contained in the records or lists 5 held by the public utility of which they are customers, except that 6 this information may be released to the division of child support or 7 the agency or firm providing child support enforcement for another 8 state under Title IV-D of the federal social security act, for the 9 establishment, enforcement, or modification of a support order.

10 (w)(i) The federal social security number of individuals governed under chapter 18.130 RCW maintained in the files of the department of 11 health, except this exemption does not apply to requests made directly 12 13 to the department from federal, state, and local agencies of national and state licensing, credentialing, 14 government, and 15 investigatory, disciplinary, and examination organizations; (ii) the 16 current residential address and current residential telephone number of 17 a health care provider governed under chapter 18.130 RCW maintained in the files of the department, if the provider requests that this 18 19 information be withheld from public inspection and copying, and 20 provides to the department an accurate alternate or business address and business telephone number. On or after January 1, 1995, the 21 current residential address and residential telephone number of a 22 health care provider governed under RCW 18.130.140 maintained in the 23 24 files of the department shall automatically be withheld from public 25 inspection and copying unless the provider specifically requests the 26 information be released, and except as provided for under RCW 42.17.260(9). 27

(x) Information obtained by the board of pharmacy as provided inRCW 69.45.090.

(y) Information obtained by the board of pharmacy or the department
 of health and its representatives as provided in RCW 69.41.044,
 69.41.280, and 18.64.420.

(z) Financial information, business plans, examination reports, and
 any information produced or obtained in evaluating or examining a
 business and industrial development corporation organized or seeking
 certification under chapter 31.24 RCW.

(aa) Financial and commercial information supplied to the state
 investment board by any person when the information relates to the
 investment of public trust or retirement funds and when disclosure

would result in loss to such funds or in private loss to the providers
 of this information.

3 (bb) Financial and valuable trade information under RCW 51.36.120.
4 (cc) Client records maintained by an agency that is a domestic
5 violence program as defined in RCW 70.123.020 or 70.123.075 or a rape
6 crisis center as defined in RCW 70.125.030.

7 (dd) Information that identifies a person who, while an agency 8 employee: (i) Seeks advice, under an informal process established by 9 the employing agency, in order to ascertain his or her rights in 10 connection with a possible unfair practice under chapter 49.60 RCW 11 against the person; and (ii) requests his or her identity or any 12 identifying information not be disclosed.

13 (ee) Investigative records compiled by an employing agency 14 conducting a current investigation of a possible unfair practice under 15 chapter 49.60 RCW or of a possible violation of other federal, state, 16 or local laws prohibiting discrimination in employment.

17 (ff) Business related information protected from public inspection 18 and copying under RCW 15.86.110.

(gg) Financial, commercial, operations, and technical and research information and data submitted to or obtained by the clean Washington center in applications for, or delivery of, program services under chapter 70.95H RCW.

(hh) Information and documents created specifically for, and collected and maintained by a quality improvement committee pursuant to RCW 43.70.510 or 70.41.200, or by a peer review committee pursuant to <u>RCW 4.24.250</u>, regardless of which agency is in possession of the information and documents.

(ii) Personal information in files maintained in a data basecreated under RCW 43.07.360.

(jj) Financial and commercial information requested by the public
 stadium authority from any person or organization that leases or uses
 the stadium and exhibition center as defined in RCW 36.102.010.

33 (kk) Names of individuals residing in emergency or transitional 34 housing that are furnished to the department of revenue or a county 35 assessor in order to substantiate a claim for property tax exemption 36 under RCW 84.36.043.

(11) The names, residential addresses, residential telephone
 numbers, and other individually identifiable records held by an agency
 in relation to a vanpool, carpool, or other ride-sharing program or

service. However, these records may be disclosed to other persons who
 apply for ride-matching services and who need that information in order
 to identify potential riders or drivers with whom to share rides.

4 (mm) Proprietary financial and commercial information that the submitting entity, with review by the department of health, 5 specifically identifies at the time it is submitted and that is 6 7 provided to or obtained by the department of health in connection with 8 an application for, or the supervision of, an antitrust exemption 9 sought by the submitting entity under RCW 43.72.310. If a request for 10 such information is received, the submitting entity must be notified of the request. Within ten business days of receipt of the notice, the 11 submitting entity shall provide a written statement of the continuing 12 13 need for confidentiality, which shall be provided to the requester. Upon receipt of such notice, the department of health shall continue to 14 15 treat information designated under this section as exempt from 16 disclosure. If the requester initiates an action to compel disclosure 17 under this chapter, the submitting entity must be joined as a party to demonstrate the continuing need for confidentiality. 18

(nn) Records maintained by the board of industrial insurance appeals that are related to appeals of crime victims' compensation claims filed with the board under RCW 7.68.110.

(oo) Financial and commercial information supplied by or on behalf of a person, firm, corporation, or entity under chapter 28B.95 RCW relating to the purchase or sale of tuition units and contracts for the purchase of multiple tuition units.

26 (2) Except for information described in subsection (1)(c)(i) of this section and confidential income data exempted from public 27 inspection pursuant to RCW 84.40.020, the exemptions of this section 28 29 are inapplicable to the extent that information, the disclosure of 30 which would violate personal privacy or vital governmental interests, 31 can be deleted from the specific records sought. No exemption may be construed to permit the nondisclosure of statistical information not 32 descriptive of any readily identifiable person or persons. 33

(3) Inspection or copying of any specific records exempt under the provisions of this section may be permitted if the superior court in the county in which the record is maintained finds, after a hearing with notice thereof to every person in interest and the agency, that the exemption of such records is clearly unnecessary to protect any individual's right of privacy or any vital governmental function.

1 (4) Agency responses refusing, in whole or in part, inspection of 2 any public record shall include a statement of the specific exemption 3 authorizing the withholding of the record (or part) and a brief 4 explanation of how the exemption applies to the record withheld.

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