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SENATE BILL 5608

State of Washington 56th Legislature 1999 Regular Session

By Senators Snyder, McDonald, Loveland, West, Bauer, Hale, Rasmussen and Oke; by request of Department of Revenue

Read first time 01/29/1999. Referred to Committee on Ways & Means.

- AN ACT Relating to revising the machinery and equipment tax exemption by more precisely describing terminology and eligibility; amending RCW 82.04.120, 82.08.02565, 82.08.02565, and 82.12.02565; creating new sections; providing an effective date; and declaring an emergency.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 7 The legislature finds that the application NEW SECTION. Sec. 1. 8 of the manufacturer's machinery and equipment sales and use tax exemption has, in some instances, been difficult and confusing for 9 10 taxpayers, and included difficult reporting and recordkeeping requirements. In this act, it is the intent of the legislature to make 11 12 clear its intent for the application of the exemption and delegate to 13 the department of revenue the responsibility 14 administratively sound method of determining which machinery and 15 equipment qualifies for the exemption, and to extend the exemption to the purchase and use of machinery and equipment for businesses that 16 17 perform testing of manufactured goods for manufacturers or processors for hire. 18

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1 **Sec. 2.** RCW 82.04.120 and 1998 c 168 s 1 are each amended to read 2 as follows:

3 "To manufacture" embraces all activities of a commercial or 4 industrial nature wherein labor or skill is applied, by hand or machinery, to materials so that as a result thereof a new, different or 5 useful substance or article of tangible personal property is produced 6 7 for sale or commercial or industrial use, and shall include: (1) The 8 production or fabrication of special made or custom made articles; 9 ((and)) (2) the production or fabrication of dental appliances, 10 devices, restorations, substitutes, or other dental laboratory products by a dental laboratory or dental technician; (3) cutting, delimbing, 11 and measuring of felled, cut, or taken trees; and (4) crushing and/or 12 blending of rock, sand, stone, gravel, or ore. 13

"To manufacture" shall not include: Conditioning of seed for use in planting; cubing hay or alfalfa; ((or)) activities which consist of cutting, grading, or ice glazing seafood which has been cooked, frozen, or canned outside this state; or the growing, harvesting, or production of agricultural products.

- 19 **Sec. 3.** RCW 82.08.02565 and 1998 c 330 s 1 are each amended to 20 read as follows:
 - (1) The tax levied by RCW 82.08.020 shall not apply to sales to a manufacturer or processor for hire of machinery and equipment used directly in a manufacturing operation or research and development operation, or to sales of or charges made for labor and services rendered in respect to installing, repairing, cleaning, altering, or improving the machinery and equipment, but only when the purchaser provides the seller with an exemption certificate in a form and manner prescribed by the department by rule. The seller shall retain a copy of the certificate for the seller's files.
 - (2) For purposes of this section and RCW 82.12.02565:
- (a) "Machinery and equipment" means industrial fixtures, devices, 31 32 and support facilities, and tangible personal property that becomes an 33 ingredient or component thereof, including repair parts and replacement 34 parts. "Machinery and equipment" includes pollution control equipment installed and used in a manufacturing operation or research and 35 36 development operation to prevent air pollution, water pollution, or contamination that might otherwise result from the manufacturing 37 operation or research and development operation. 38

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- 1 (b) "Machinery and equipment" does not include:
- 2 (i) Hand-powered tools;
- 3 (ii) Property with a useful life of less than one year;
- 4 (iii) Buildings, other than machinery and equipment that is 5 permanently affixed to or becomes a physical part of a building; and
- 6 (iv) Building fixtures that are not integral to the manufacturing
 7 operation or research and development operation that are permanently
 8 affixed to and become a physical part of a building, such as utility
 9 systems for heating, ventilation, air conditioning, communications,
 10 plumbing, or electrical.
- 11 (c) Machinery and equipment is "used directly" in a manufacturing 12 operation or research and development operation if the machinery and 13 equipment:
- 14 (i) Acts upon or interacts with an item of tangible personal 15 property;
- 16 (ii) Conveys, transports, handles, or temporarily stores an item of 17 tangible personal property at the manufacturing site;
- 18 (iii) Controls, guides, measures, verifies, aligns, regulates, or 19 tests tangible personal property at the site or away from the site;
- 20 (iv) Provides physical support for or access to tangible personal 21 property;
 - (v) Produces power for, or lubricates machinery and equipment;
- (vi) Produces another item of tangible personal property for use in the manufacturing operation or research and development operation;
- (vii) Places tangible personal property in the container, package, or wrapping in which the tangible personal property is normally sold or
- 27 transported; or

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- (viii) Is integral to research and development as defined in RCW 82.63.010.
- 30 The department shall develop a method by rule of determining which
- 31 machinery and equipment qualifies for the exemption if the equipment is
- 32 <u>used in both a qualifying and nonqualifying manner.</u>
- 33 (d) "Manufacturing operation" means the manufacturing of articles,
- 34 substances, or commodities for sale as tangible personal property.
- 35 ((The)) <u>A</u> manufacturing operation begins at the point where the raw
- 36 materials enter the manufacturing site and ends at the point where the
- 37 ((finished product)) processed material leaves the manufacturing site.
- 38 The term also includes that portion of a cogeneration project that is
- 39 used to generate power for consumption within the manufacturing site of

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- 1 which the cogeneration project is an integral part. The term does not
- 2 include the production of electricity by a light and power business as
- 3 defined in RCW 82.16.010 or the preparation of food products on the
- 4 premises of a person selling food products at retail.
- 5 (e) "Cogeneration" means the simultaneous generation of electrical 6 energy and low-grade heat from the same fuel.
- 7 (f) "Research and development operation" means engaging in research
- 8 and development as defined in RCW 82.63.010 by a manufacturer or
- 9 processor for hire.
- 10 <u>NEW SECTION.</u> **Sec. 4.** The legislature intends that sections 2 and
- 11 3 of this act be clarifying in nature and are retroactive in response
- 12 to the administrative difficulties encountered in implementing the
- 13 original legislation.
- 14 Sec. 5. RCW 82.08.02565 and 1999 c . . . s 3 (section 3 of this 15 act) are each amended to read as follows:
- 16 (1) The tax levied by RCW 82.08.020 shall not apply to sales to a
- 17 manufacturer or processor for hire of machinery and equipment used
- 18 directly in a manufacturing operation or research and development
- 19 operation, to sales to a person engaged in testing for a manufacturer
- 20 or processor for hire of machinery and equipment used directly in a
- 21 testing operation, or to sales of or charges made for labor and
- 22 services rendered in respect to installing, repairing, cleaning,
- 23 altering, or improving the machinery and equipment, but only when the
- 24 purchaser provides the seller with an exemption certificate in a form
- 25 and manner prescribed by the department by rule. The seller shall
- 26 retain a copy of the certificate for the seller's files.
- 27 (2) For purposes of this section and RCW 82.12.02565:
- 28 (a) "Machinery and equipment" means industrial fixtures, devices,
- 29 and support facilities, and tangible personal property that becomes an
- 30 ingredient or component thereof, including repair parts and replacement
- 31 parts. "Machinery and equipment" includes pollution control equipment
- 32 installed and used in a manufacturing operation, testing operation, or
- 33 research and development operation to prevent air pollution, water
- 34 pollution, or contamination that might otherwise result from the
- 35 manufacturing operation, testing operation, or research and development
- 36 operation.
- 37 (b) "Machinery and equipment" does not include:

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1 (i) Hand-powered tools;

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2 (ii) Property with a useful life of less than one year;

conditioning, communications, plumbing, or electrical.

- 3 (iii) Buildings, other than machinery and equipment that is 4 permanently affixed to or becomes a physical part of a building; and
- (iv) Building fixtures that are not integral to the manufacturing operation, testing operation, or research and development operation that are permanently affixed to and become a physical part of a building, such as utility systems for heating, ventilation, air
- 10 (c) Machinery and equipment is "used directly" in a manufacturing operation, testing operation, or research and development operation if the machinery and equipment:
- 13 (i) Acts upon or interacts with an item of tangible personal 14 property;
- (ii) Conveys, transports, handles, or temporarily stores an item of tangible personal property at the manufacturing site or testing site;
- 17 (iii) Controls, guides, measures, verifies, aligns, regulates, or 18 tests tangible personal property at the site or away from the site;
- 19 (iv) Provides physical support for or access to tangible personal 20 property;
- 21 (v) Produces power for, or lubricates machinery and equipment;
- (vi) Produces another item of tangible personal property for use in the manufacturing operation, testing operation, or research and development operation;
- (vii) Places tangible personal property in the container, package, or wrapping in which the tangible personal property is normally sold or transported; or
- (viii) Is integral to research and development as defined in RCW 82.63.010.
- The department shall develop a method by rule of determining which machinery and equipment qualifies for the exemption if the equipment is used in both a qualifying and nonqualifying manner.
- 33 (d) "Manufacturing operation" means the manufacturing of articles, 34 substances, or commodities for sale as tangible personal property. A 35 manufacturing operation begins at the point where the raw materials 36 enter the manufacturing site and ends at the point where the processed 37 material leaves the manufacturing site. The term also includes that 38 portion of a cogeneration project that is used to generate power for 39 consumption within the manufacturing site of which the cogeneration

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- l project is an integral part. The term does not include the production
- 2 of electricity by a light and power business as defined in RCW
- 3 82.16.010 or the preparation of food products on the premises of a
- 4 person selling food products at retail.
- 5 (e) "Cogeneration" means the simultaneous generation of electrical 6 energy and low-grade heat from the same fuel.
- 7 (f) "Research and development operation" means engaging in research
- 8 and development as defined in RCW 82.63.010 by a manufacturer or
- 9 processor for hire.
- 10 (g) "Testing" means activities performed to establish or determine
- 11 the properties, qualities, and limitations of tangible personal
- 12 property.
- (h) "Testing operation" means the testing of tangible personal
- 14 property for a manufacturer or processor for hire. A testing operation
- 15 begins at the point where the tangible personal property enters the
- 16 testing site and ends at the point where the tangible personal property
- 17 <u>leaves the testing site</u>. The term also includes that portion of a
- 18 cogeneration project that is used to generate power for consumption
- 19 within the site of which the cogeneration project is an integral part.
- 20 The term does not include the production of electricity by a light and
- 21 power business as defined in RCW 82.16.010 or the preparation of food
- 22 products on the premises of a person selling food products at retail.
- 23 **Sec. 6.** RCW 82.12.02565 and 1998 c 330 s 2 are each amended to
- 24 read as follows:
- 25 The provisions of this chapter shall not apply in respect to the
- 26 use by a manufacturer or processor for hire of machinery and equipment
- 27 used directly in a manufacturing operation or research and development
- 28 operation or to the use by a person engaged in testing for a
- 29 manufacturer or processor for hire of machinery and equipment used
- 30 <u>directly in a testing operation</u>.
- 31 <u>NEW SECTION.</u> **Sec. 7.** Sections 1 through 4 of this act are
- 32 necessary for the immediate preservation of the public peace, health,
- 33 or safety, or support of the state government and its existing public
- 34 institutions, and take effect immediately.
- 35 <u>NEW SECTION.</u> **Sec. 8.** Sections 5 and 6 of this act are necessary
- 36 for the immediate preservation of the public peace, health, or safety,

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- 1 or support of the state government and its existing public
- 2 institutions, and take effect July 1, 1999.

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