ENGROSSED SUBSTITUTE SENATE BILL 5693

State of Washington 56th Legislature 1999 Regular Session

By Senate Committee on Health & Long-Term Care (originally sponsored by Senators Wojahn, McDonald, Deccio, Thibaudeau, Roach, Winsley, Oke, Rasmussen, Prentice and Costa)

Read first time 03/03/1999.

1 AN ACT Relating to establishing a public/private endowment for 2 developmental disabilities services; amending RCW 43.79A.040; and 3 adding new sections to chapter 43.330 RCW.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 NEW SECTION. Sec. 1. LEGISLATIVE INTENT. The legislature recognizes that the main and most enduring support for persons with 6 7 developmental disabilities, along with public resources, is their immediate and extended families. The legislature recognizes that these 8 9 families are searching for ways to provide for the long-term continuing 10 care of their disabled family member when the family can no longer provide that care. It is the intent of the legislature to encourage 11 12 and assist families to engage in long-range financial planning and to 13 contribute to the lifetime care of their disabled family member. То 14 further these objectives, this chapter is enacted to finance long-term 15 care for persons with developmental disabilities through an endowment funded jointly by the investment of public funds and dedicated family 16 17 contributions.

18 The establishment of this endowment is not intended to diminish the 19 state's responsibility for funding services currently available to 1 future endowment participants, subject to available funding, nor is it 2 the intent of the legislature, by the creation of this public/private 3 endowment, to impose additional, unintended financial liabilities on 4 the public.

NEW SECTION. Sec. 2. DEVELOPMENTAL DISABILITIES ENDOWMENT TRUST 5 (1) The developmental disabilities endowment trust fund is 6 FUND. 7 created in the custody of the state treasurer. Expenditures from the 8 fund may be used only for the purposes of the developmental 9 disabilities endowment established under this chapter. Only the developmental disabilities endowment governing board or the board's 10 designee may authorize expenditures from the fund. The fund shall 11 12 retain its interest earnings in accordance with RCW 43.79A.040.

(2) The developmental disabilities endowment governing board shall 13 14 deposit in the fund all money received for the program, including state 15 appropriations and private matching contributions. With the exception 16 of investment and operating costs associated with the investment of money by the state treasurer and the investment board paid under RCW 17 18 43.08.190, 43.79A.040, 43.33A.160, and 43.84.160, the fund shall be 19 credited with all investment income earned by the fund. Disbursements from the fund are exempt from appropriations and the allotment 20 provisions of chapter 43.88 RCW. However, money used for program 21 22 administration is subject to the allotment and budgetary controls of 23 chapter 43.88 RCW, and an appropriation is required for these 24 expenditures.

25 Sec. 3. INVESTMENT OF FUNDS. (1) The state NEW SECTION. 26 investment board has the full power to invest, reinvest, manage, 27 contract, sell, or exchange investment money in the developmental 28 disabilities endowment trust fund. All investment and operating costs 29 associated with the investment of money shall be paid under RCW 43.08.190, 49.79A.040, 43.33A.160, and 43.84.160. With the exception 30 31 of these expenses, the earnings from the investment of the money shall be retained by the fund. 32

(2) All investments made by the state investment board shall be
 made with the exercise of that degree of judgment and care under RCW
 43.33A.140 and the investment policy established by the state
 investment board.

1 (3) As deemed appropriate by the investment board, money in the 2 fund may be commingled for investment with other funds subject to 3 investment by the board.

4 (4) The authority to establish all policies relating to the fund, 5 other than the investment policies as set forth in subsections (1) of this section, resides with the developmental 6 through (3) 7 disabilities endowment governing board acting in accordance with the 8 principles set forth in section 5 of this act. With the exception of 9 expenses of the state treasurer and the investment board set forth in subsection (1) of this section, disbursements from the fund shall be 10 made only on the authorization of the developmental disabilities 11 endowment governing board or the board's designee, and money in the 12 13 fund may be spent only for the purposes of the developmental disabilities endowment program as specified in this chapter. 14

(5) The investment board shall routinely consult and communicate with the developmental disabilities endowment governing board on the investment policy, earnings of the trust, and related needs of the program.

DEVELOPMENTAL DISABILITIES ENDOWMENT 19 NEW SECTION. Sec. 4. GOVERNING BOARD. The developmental disabilities endowment governing 20 board is established to design and administer the developmental 21 22 disabilities endowment. To the extent funds are appropriated for this 23 purpose, the director of the department of community, trade, and 24 economic development shall provide staff and administrative support to 25 the governing board.

(1) The governing board shall consist of seven members as follows:
(a) Three of the members, who shall be appointed by the governor,
shall be persons who have demonstrated expertise and leadership in
areas such as finance, actuarial science, management, business, or
public policy.

(b) Three members of the board, who shall be appointed by the governor, shall be persons who have demonstrated expertise and leadership in areas such as business, developmental disabilities service design, management, or public policy, and shall be family members of persons with developmental disabilities.

36 (c) The seventh member of the board, who shall serve as chair of 37 the board, shall be appointed by the remaining six members of the 38 board.

1 (2) Members of the board shall serve terms of four years and may be 2 appointed for successive terms of four years at the discretion of the 3 appointing authority. However, the governor may stagger the terms of 4 the initial six members of the board so that approximately one-fourth 5 of the members' terms expire each year.

6 (3) Members of the board shall be compensated for their service 7 under RCW 43.03.240 and shall be reimbursed for travel expenses as 8 provided in RCW 43.03.050 and 43.03.060.

9 (4) The board shall meet periodically as specified by the call of 10 the chair, or a majority of the board.

11 <u>NEW SECTION.</u> Sec. 5. ENDOWMENT PRINCIPLES. The design, 12 implementation, and administration of the developmental disabilities 13 endowment shall be governed by the following principles:

14 (1) The design and operation of the endowment should reward 15 families who set aside resources for their child's future care and 16 provide incentives for continued caregiving by the family.

17 (2) The endowment should encourage financial planning and reward
 18 caregiving by a broad range of families, not just those who have
 19 substantial financial resources.

20 (3) Families should not feel compelled to contribute to the 21 endowment in order to meet the needs of continuing care for their 22 child.

(4) All families should have equal access to developmental
 disabilities services not funded through the endowment regardless of
 whether they contribute to the endowment.

(5) Services funded through the endowment should be stable,
 ongoing, of reasonable quality, and respectful of individual and family
 preferences.

(6) Endowment resources should be expended economically in order tobenefit as many families as possible.

31 (7) Endowment resources should be managed prudently so that 32 families can be confident that their agreement with the endowment on 33 behalf of their child will be honored.

(8) The private financial contribution on behalf of each person
 receiving services from the endowment shall be at least equal to the
 state's contribution to the endowment.

(9) In order to be matched with funding from the state'scontribution to the endowment, the private contribution on behalf of a

beneficiary must be sufficient to support the beneficiary's approved
 service plan for a significant portion of the beneficiary's anticipated
 remaining lifetime.

4 (10) The rate that state appropriations to the endowment are used 5 to match private contributions shall be such that each legislative 6 appropriation to the developmental disabilities endowment trust fund, 7 including principal and investment income, is not depleted in a period 8 of less than five years.

9 (11) Private contributions made on behalf of a particular 10 individual, and the associated state match, shall only be used for 11 services provided upon that person's behalf.

12 NEW SECTION. Sec. 6. PROPOSED OPERATING PLAN. To the extent funds are appropriated for this purpose, the developmental disabilities 13 14 endowment governing board shall contract with an appropriate 15 organization for the development of a proposed operating plan for the developmental disabilities endowment program. The proposed operating 16 plan shall be consistent with the endowment principles specified in 17 18 section 5 of this act. The plan shall address at least the following 19 elements:

(1) The recommended types of services to be available through theendowment program and their projected average costs per beneficiary;

(2) An assessment of the number of people likely to apply for
 participation in the endowment under alternative rates of matching
 funds, minimum service year requirements, and contribution timing
 approaches;

(3) An actuarial analysis of the number of disabled beneficiaries who are likely to be supported under alternative levels of public contribution to the endowment, and the length of time the beneficiaries are likely to be served, under alternative rates of matching funds, minimum service year requirements, and contribution timing approaches;

31 (4) Recommended eligibility criteria for participation in the 32 endowment program;

33 (5) Recommended policies regarding withdrawal of private
34 contributions from the endowment in cases of movement out of state,
35 death of the beneficiary, or other circumstances;

(6) Recommended matching rate of public and private contributions
 and, for each beneficiary, the maximum annual and lifetime amount of
 private contributions eligible for public matching funds;

1 (7) The recommended minimum years of service on behalf of a 2 beneficiary that must be supported by private contributions in order 3 for the contributions to qualify for public matching funds from the 4 endowment;

5 (8) The recommended schedule according to which lump sum or 6 periodic private contributions should be made to the endowment in order 7 to qualify for public matching funds;

8 (9) A recommended program for educating families about the 9 endowment, and about planning for their child's long-term future; and 10 (10) Recommended criteria and procedure for selecting an 11 organization or organizations to administer the developmental disabilities endowment program, and projected administrative costs. 12

Sec. 7. PROGRAM IMPLEMENTATION AND ADMINISTRATION. 13 <u>NEW SECTION.</u> 14 Based on the proposed operating plan under section 6 of this act, and 15 extent funds are appropriated for this purpose, the to the developmental disabilities endowment governing board shall implement 16 administer, or contract for the administration 17 and of, the 18 developmental disabilities endowment program under the principles 19 specified in section 5 of this act. By October 1, 2000, and prior to implementation, the final program design shall be submitted to the 20 appropriate committees of the legislature. 21

The secretary of the department of social and health services shall seek to maximize federal reimbursement and matching funds for expenditures made under the endowment program, and shall seek waivers from federal requirements as necessary for the receipt of federal funds.

The governing board may receive gifts, grants, and endowments from public or private sources as may be made from time to time, in trust or otherwise, for the use and benefit of the purposes of the endowment program and may expend the gifts, grants, and endowments according to their terms.

32 **Sec. 8.** RCW 43.79A.040 and 1998 c 268 s 1 are each amended to read 33 as follows:

(1) Money in the treasurer's trust fund may be deposited, invested,
and reinvested by the state treasurer in accordance with RCW 43.84.080
in the same manner and to the same extent as if the money were in the
state treasury.

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1 (2) All income received from investment of the treasurer's trust 2 fund shall be set aside in an account in the treasury trust fund to be 3 known as the investment income account.

4 (3) The investment income account may be utilized for the payment of purchased banking services on behalf of treasurer's trust funds 5 but not limited to, depository, safekeeping, 6 including, and 7 disbursement functions for the state treasurer or affected state 8 agencies. The investment income account is subject in all respects to 9 chapter 43.88 RCW, but no appropriation is required for payments to 10 financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section. 11

(4)(a) Monthly, the state treasurer shall distribute the earnings
credited to the investment income account to the state general fund
except under (b) and (c) of this subsection.

15 (b) The following accounts and funds shall receive their proportionate share of earnings based upon each account's or fund's 16 17 average daily balance for the period: The Washington advanced college tuition payment program account, the agricultural local fund, the 18 19 American Indian scholarship endowment fund, the Washington international exchange scholarship endowment fund, the developmental 20 disabilities endowment trust fund, the energy account, the fair fund, 21 the game farm alternative account, the grain inspection revolving fund, 22 the rural rehabilitation account, the stadium and exhibition center 23 24 account, the youth athletic facility grant account, the self-insurance 25 revolving fund, the sulfur dioxide abatement account, and the 26 children's trust fund. However, the earnings to be distributed shall 27 first be reduced by the allocation to the state treasurer's service fund pursuant to RCW 43.08.190. 28

(c) The following accounts and funds shall receive eighty percent of their proportionate share of earnings based upon each account's or fund's average daily balance for the period: The advanced right of way revolving fund, the advanced environmental mitigation revolving account, the federal narcotics asset forfeitures account, the high occupancy vehicle account, the local rail service assistance account, and the miscellaneous transportation programs account.

(5) In conformance with Article II, section 37 of the state
 Constitution, no trust accounts or funds shall be allocated earnings
 without the specific affirmative directive of this section.

<u>NEW SECTION.</u> Sec. 9. CAPTIONS NOT LAW. Captions used in this
 chapter are not any part of the law.

3 <u>NEW SECTION.</u> **Sec. 10.** Sections 1 through 7 and 9 of this act are 4 each added to chapter 43.330 RCW.

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