S-1405.1			

#### SENATE BILL 5952

State of Washington 56th Legislature 1999 Regular Session

By Senators Bauer and Winsley

Read first time 02/17/1999. Referred to Committee on Education.

- 1 AN ACT Relating to the compact for education; and adding a new
- 2 chapter to Title 28A RCW.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 4 <u>NEW SECTION.</u> **Sec. 1.** The compact for education is hereby entered
- 5 into with all jurisdictions joining therein, in the form as follows:
- 6 COMPACT FOR EDUCATION
- 7 ARTICLE I--PURPOSE AND POLICY
- 8 A. It is the purpose of this compact to:
- 9 1. Establish and maintain close cooperation and
- 10 understanding among executive, legislative, professional
- 11 educational and lay leadership on a nationwide basis at the
- 12 State and local levels.
- Provide a forum for the discussion, development,
- 14 crystallization and recommendation of public policy
- 15 alternatives in the field of education.
- 16 3. Provide a clearinghouse of information on matters
- 17 relating to educational problems and how they are being met in
- different places throughout the Nation, so that the executive
- 19 and legislative branches of State Government and of local

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- communities may have ready access to the experience and record of the entire country, and so that both lay and professional groups in the field of education may have additional avenues for the sharing of experience and the interchange of ideas in the formation of public policy in education.
  - 4. Facilitate the improvement of State and local educational systems so that all of them will be able to meet adequate and desirable goals in a society which requires continuous qualitative and quantitative advance in educational opportunities, methods and facilities.
- 11 B. It is the policy of this compact to encourage and promote local and
  12 State initiative in the development, maintenance, improvement and
  13 administration of educational systems and institutions in a manner
  14 which will accord with the needs and advantages of diversity among
  15 localities and States.
- 16 The party States recognize that each of them has an interest in the 17 quality and quantity of education furnished in each of the other States, as well as in the excellence of its own educational systems 18 19 and institutions, because of the highly mobile character of individuals within the Nation, and because the products and 20 services contributing to the health, welfare 21 and economic advancement of each State are supplied in significant part by 22 23 persons educated in other States.

## ARTICLE II--STATE DEFINED

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As used in this Compact, "State" means a State, territory, or possession of the United States, the District of Columbia, or the Commonwealth of Puerto Rico.

### ARTICLE III--THE COMMISSION

The Education Commission of the States, hereinafter called "the 29 30 Commission", is hereby established. The Commission shall consist 31 of seven members representing each party State. One of such members shall be the Governor; two shall be members of the State 32 33 legislature selected by its respective houses and serving in such 34 manner as the legislature may determine; and four shall be 35 appointed by and serve at the pleasure of the Governor, unless the laws of the State otherwise provide. If the laws of a State 36 prevent legislators from serving on the Commission, six members 37 shall be appointed and serve at the pleasure of the Governor, 38 39 unless the laws of the State otherwise provide. In addition to any

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other principles or requirements which a State may establish for the appointment and service of its members of the Commission, the guiding principle for the composition of the membership on the Commission from each party State shall be that the members representing such State, shall, by virtue of their training, experience, knowledge or affiliations be in a position collectively to reflect broadly the interests of the State Government, higher education, the state education system, local education, lay and professional, public and nonpublic educational leadership. those appointees, one shall be the head of a state agency or institution, designated by the Governor, having responsibility for one or more programs of public education. In addition to the members of the Commission representing the party States, there may be not to exceed ten nonvoting Commissioners selected by the steering committee for terms of one year. Such Commissioners shall represent leading national organizations of professional educators or persons concerned with educational administration.

- 18 The members of the Commission shall be entitled to one vote each on 19 the Commission. No action of the Commission shall be binding 20 unless taken at a meeting at which a majority of the total number of votes on the Commission are cast in favor thereof. Action of 21 the Commission shall be only at a meeting at which a majority of 22 the Commissioners are present. The Commission shall meet at least 23 24 once a year. In its bylaws, and subject to such directions and 25 limitations as may be contained therein, the Commission may 26 delegate the exercise of any of its powers to the steering committee or the Executive Director, except for the power to 27 28 approve budgets or requests for appropriations, the power to make 29 policy recommendations pursuant to Article IV and adoption of the 30 annual report pursuant to Article III(J).
- 31 C. The Commission shall have a seal.

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32 The Commission shall elect annually, from among its members, a chair, who shall be a Governor, a vice-chair and a treasurer. The 33 34 Commission shall provide for the appointment of an executive director. Such executive director shall serve at the pleasure of 35 the Commission, and together with the treasurer and such other 36 37 personnel as the Commission may deem appropriate shall be bonded in such amount as the Commission shall determine. The executive 38 39 director shall be secretary.

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- 1 E. Irrespective of the civil service, personnel or other merit system
  2 laws of any of the party States, the executive director subject to
  3 the approval of the steering committee shall appoint, remove or
  4 discharge such personnel as may be necessary for the performance of
  5 the functions of the Commission, and shall fix the duties and
  6 compensation of such personnel. The Commission in its bylaws shall
  7 provide for the personnel policies and programs of the Commission.
- 8 F. The Commission may borrow, accept or contract for the services of personnel from any party jurisdiction, the United States, or any subdivision or agency of the aforementioned governments, or from any agency of two or more of the party jurisdictions or their subdivisions.
- The Commission may accept for any of its purposes and functions 13 G. 14 under this compact any and all donations, and grants of money, 15 equipment, supplies, materials and services, conditional or 16 otherwise, from any State, the United States, or any other 17 governmental agency, or from any person, firm, association, foundation, or corporation, and may receive, utilize and dispose of 18 19 Any donation or grant accepted by the Commission 20 pursuant to this paragraph or services borrowed pursuant to paragraph (F) of this Article shall be reported in the annual 21 report of the Commission. Such report shall include the nature, 22 amount and conditions, if any, of the donation, grant, or services 23 24 borrowed, and the identity of the donor or lender.
- 25 H. The Commission may establish and maintain such facilities as may be 26 necessary for the transacting of its business. The Commission may 27 acquire, hold, and convey real and personal property and any 28 interest therein.
- In The Commission shall adopt bylaws for the conduct of its business and shall have the power to amend and rescind these bylaws. The Commission shall publish its bylaws in convenient form and shall file a copy thereof and a copy of any amendment thereto, with the appropriate agency or officer in each of the party States.
- J. The Commission annually shall make to the Governor and legislature of each party State a report covering the activities of the Commission for the preceding year. The Commission may make such additional reports as it may deem desirable.

ARTICLE IV--POWERS

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- In addition to authority conferred on the Commission by other provisions of the compact, the Commission shall have authority to:
- 1. Collect, correlate, analyze and interpret information and data 4 concerning educational needs and resources.
- 2. Encourage and foster research in all aspects of education, but with special reference to the desirable scope of instruction, organization, administration, and instructional methods and standards employed or suitable for employment in public educational systems.
- 9 3. Develop proposals for adequate financing of education as a whole 10 and at each of its many levels.
- 4. Conduct or participate in research of the types referred to in this Article in any instance where the Commission finds that such research is necessary for the advancement of the purposes and policies of this compact, utilizing fully the resources of national associations, regional compact organizations for higher education, and other agencies and institutions, both public and private.
- 5. Formulate suggested policies and plans for the improvement of public education as a whole, or for any segment thereof, and make recommendations with respect thereto available to the appropriate governmental units, agencies and public officials.
- 21 6. Do such other things as may be necessary or incidental to the 22 administration of any of its authority or functions pursuant to this 23 compact.

# ARTICLE V--COOPERATION WITH FEDERAL GOVERNMENT

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- If the laws of the United States specifically so provide, or if 25 26 administrative provision is made therefor within the Federal 27 Government, the United States may be represented on the Commission by not to exceed ten representatives. Any such representative or 28 representatives of the United States shall be appointed and serve 29 30 in such manner as may be provided by or pursuant to Federal law, 31 and may be drawn from any one or more branches of the Federal Government, but no such representative shall have a vote on the 32 33 Commission.
- 34 B. The Commission may provide information and make recommendations to 35 any executive or legislative agency or officer of the Federal 36 Government concerning the common educational policies of the 37 States, and may advise with any such agencies or officers 38 concerning any matter of mutual interest.

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- 2 Α. To assist in the expeditious conduct of its business when the full 3 Commission is not meeting, the Commission shall elect a steering 4 committee of thirty-two members which, subject to the provisions of 5 this compact and consistent with the policies of the Commission, shall be constituted and function as provided in the bylaws of the 6 7 Commission. One-fourth of the voting membership of the steering 8 committee shall consist of Governors, one-fourth shall consist of 9 Legislators, and the remainder shall consist of other members of 10 the Commission. A Federal representative on the Commission may serve with the steering committee, but without vote. 11 members of the steering committee shall serve for terms of two 12 13 years, except that members elected to the first steering committee 14 of the Commission shall be elected as follows: Sixteen for one 15 year and sixteen for two years. The chair, vice-chair, and treasurer of the Commission shall be members of the steering 16 17 committee and, anything in this paragraph to the contrary notwithstanding, shall serve during their continuance in these 18 19 offices. Vacancies in the steering committee shall not affect its 20 authority to act, but the Commission at its next regularly ensuing meeting following the occurrence of any vacancy shall fill it for 21 the unexpired term. No person shall serve more than two terms as 22 23 a member of the steering committee; provided that service for a 24 partial term of one year or less shall not be counted toward the 25 two term limitation.
- 26 The Commission may establish advisory and technical committees composed of State, local, and Federal officials, and private 27 persons to advise it with respect to any one or more of its 28 functions. Any advisory or technical committee may, on request of 29 30 the States concerned, be established to consider any matter of 31 special concern to two or more of the party States. The Commission may establish such additional committees as its bylaws may provide.
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- 33 The Commission may establish such additional committees as its 34 bylaws may provide.

#### 35 ARTICLE VII--FINANCE

The Commission shall advise the Governor or designated officer or 36 officers of each party State of its budget and estimated 37 expenditures for such period as may be required by the laws of that 38 39 party State. Each of the Commission's budgets of estimated

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- expenditures shall contain specific recommendations of the amount or amounts to be appropriated by each of the party States.
- 3 B. The total amount of appropriation requests under any budget shall
  4 be apportioned among the party States. In making such
  5 apportionment, the Commission shall devise and employ a formula
  6 which takes equitable account of the populations and per capita
  7 income levels of the party States.
- 8 The Commission shall not pledge the credit of any party States. C. 9 The Commission may meet any of its obligations in whole or in part 10 with funds available to it pursuant to Article III(G) of this compact, provided that the Commission takes specific action setting 11 aside such funds prior to incurring an obligation to be met in 12 whole or in part in such manner. Except where the Commission makes 13 14 use of funds available to it pursuant to Article III(G) thereof, 15 the Commission shall not incur any obligation prior to the 16 allotment of funds by the party States adequate to meet the same.
- D. The Commission shall keep accurate accounts of all receipts and disbursements. The receipts and disbursements of the Commission shall be subject to the audit and accounting procedures established by its bylaws. However, all receipts and disbursements of funds handled by the Commission shall be audited yearly by a qualified public accountant, and the report of the audit shall be included in and become part of the annual reports of the Commission.
- 24 E. The accounts of the Commission shall be open at any reasonable time 25 for inspection by duly constituted officers of the party States and 26 by any persons authorized by the Commission.
- F. Nothing contained herein shall be construed to prevent Commission compliance with laws relating to audit or inspection of accounts by or on behalf of any government contributing to the support of the Commission.
- 31 ARTICLE VIII--ELIGIBLE PARTIES; ENTRY INTO AND WITHDRAWAL
- 32 A. This compact shall have as eligible parties all States, 33 Territories, and Possessions of the United States, the District of 34 members of the Commission from his or her State, and shall provide 35 to the Commission an equitable share of the financial support of 36 the Commission from any source available to him or her.
- 37 B. Any state or other eligible jurisdiction may enter into this 38 compact and it shall become binding thereon when it has adopted the 39 same: Provided that in order to enter into initial effect,

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- adoption by at least ten eligible party jurisdictions shall be required.
- 3 Adoption of the compact may be either by enactment thereof or by C. 4 adherence thereto by the Governor; provided that in the absence of 5 enactment, adherence by the Governor shall be sufficient to make his State a party only until December 31, 1967. During any period 6 7 when a State is participating in this compact through gubernatorial 8 action, the Governor shall appoint those persons who, in addition 9 to himself, shall serve as the members of the Commission from his 10 or her State, and shall provide to the Commission an equitable share of the financial support of the Commission from any source 11 available to him or her. 12
- Except for a withdrawal effective on December 31, 1967, in 13 D. 14 accordance with paragraph C of this Article, any party State may 15 withdraw from this compact by enacting a statute repealing the same, but no such withdrawal shall take effect until one year after 16 17 the Governor of the withdrawing State has given notice in writing of the withdrawal to the Governors of all other party States. No 18 19 withdrawal shall affect any liability already incurred by or 20 chargeable to a party State prior to the time of such withdrawal.

ARTICLE IX--CONSTRUCTION AND SEVERABILITY

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This compact shall be liberally construed so as to effectuate the purposes thereof. The provisions of this compact shall be severable and if any phrase, clause, sentence or provision of this compact is declared to be contrary to the constitution of any State or of the United States, or the application thereof to any Government, agency, person or circumstance is held invalid, the validity of the remainder of this compact and the applicability thereof to any Government, agency, person or circumstance shall not be affected thereby. If this compact shall be held contrary to the constitution of any State participating therein, the compact shall remain in full force and effect as to the State affected as to all severable matters.

33 <u>NEW SECTION.</u> **Sec. 2.** The seven members of the education 34 commission of the states representing the state of Washington are 35 designated or shall be appointed as follows: (1) The governor; (2) a 36 member of the senate appointed by the president; (3) a member of the 37 house of representatives appointed by the speaker; and (4) four members

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- 1 appointed by the governor. Appointments shall be made in accordance
- 2 with the guiding principles set forth in Article III(A) of the compact.
- 3 <u>NEW SECTION.</u> **Sec. 3.** The term of the members appointed by the
- 4 president and the speaker shall be dependent upon continued membership
- 5 in the house from which appointed and shall expire upon the adjournment
- 6 sine die of the regular session of the legislature during an odd-
- 7 numbered year next succeeding the appointment of such member.
- 8 Vacancies occurring during the term shall be filled for the unexpired
- 9 term by the appointment of a successor in the same manner as for the
- 10 vacating member. Members appointed by the governor shall serve at the
- 11 governor's pleasure.
- 12 <u>NEW SECTION.</u> **Sec. 4.** The governor or a member designated by the
- 13 governor shall be chair of the members of the commission representing
- 14 this state.
- The commissioners shall cooperate with all public and private
- 16 entities having an interest in educational matters.
- 17 The commissioners may employ such professional, technical and
- 18 clerical assistance as may be required to aid them in carrying out
- 19 their functions in this chapter prescribed.
- 20 <u>NEW SECTION.</u> **Sec. 5.** Each member of the commission from the state
- 21 of Washington shall be paid, from funds appropriated by the legislature
- 22 of the state of Washington for that purpose, travel expenses in
- 23 accordance with RCW 43.03.050 and 43.03.060. Such member may,
- 24 regardless of any charter or statutory provision to the contrary, be an
- 25 officer or employee holding another public position.
- NEW SECTION. Sec. 6. There is hereby granted to the commissioners
- 27 representing this state all the powers provided for in said compact and
- 28 all powers necessary or incidental to the carrying out of said compact
- 29 in every particular.
- 30 <u>NEW SECTION.</u> **Sec. 7.** All officers of this state are hereby
- 31 authorized and directed to do all things, falling within their
- 32 respective provinces and jurisdiction, necessary to or incidental to
- 33 the carrying out of the compact for education in every particular. All
- 34 officers, bureaus, departments and persons of and in the government or

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- 1 administration of this state are hereby authorized and directed, at
- 2 convenient times and upon the request of the commissioners representing
- 3 this state, to furnish the education commission with information and
- 4 data possessed by them or any of them, and to aid the commission by any
- 5 means lying within their legal powers respectively.
- 6 <u>NEW SECTION.</u> **Sec. 8.** Pursuant to Article III(I) of the compact,
- 7 the commission shall file a copy of its bylaws and any amendment
- 8 thereto with the secretary of state.
- 9 <u>NEW SECTION.</u> **Sec. 9.** Sections 1 through 8 of this act constitute 10 a new chapter in Title 28A RCW.

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