S-4351.1		

## SUBSTITUTE SENATE BILL 6509

State of Washington 56th Legislature 2000 Regular Session

By Senate Committee on Labor & Workforce Development (originally sponsored by Senators Winsley and Fairley; by request of Department of Social and Health Services)

Read first time 02/01/2000.

- 1 AN ACT Relating to jurisdiction in child support matters; amending
- 2 RCW 26.09.175, 26.23.130, 74.20A.055, and 74.20A.056; adding a new
- 3 section to chapter 26.23 RCW; adding a new section to chapter 74.20A
- RCW; and repealing RCW 74.20A.058.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 **Sec. 1.** RCW 26.09.175 and 1992 c 229 s 3 are each amended to read 7 as follows:
- 8 (1) A proceeding for the modification of an order of child support
- 9 shall commence with the filing of a petition and worksheets. The
- 10 petition shall be in the form prescribed by the administrator for the
- 11 courts. There shall be a fee of twenty dollars for the filing of a
- 12 petition for modification of dissolution.
- 13 (2) The petitioner shall serve upon the other party the summons, a
- 14 copy of the petition, and the worksheets in the form prescribed by the
- 15 administrator for the courts. If the modification proceeding is the
- 16 first action filed in this state, service shall be made by personal
- 17 service. If the decree to be modified was entered in this state,
- 18 service shall be by personal service or by any form of mail requiring
- 19 a return receipt. If the support obligation has been assigned to the

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- 1 state pursuant to RCW 74.20.330 or the state has a subrogated interest
- 2 under RCW 74.20A.030, the summons, petition, and worksheets shall also
- 3 be served on the attorney general; except that notice shall be given to
- 4 the office of the prosecuting attorney for the county in which the
- 5 action is filed in lieu of the office of the attorney general in those
- 6 counties and in the types of cases as designated by the office of the
- 7 attorney general by letter sent to the presiding superior court judge
- 8 of that county. Proof of service shall be filed with the court.
- 9 (3) The responding party's answer and worksheets shall be served 10 and the answer filed within twenty days after service of the petition
- 11 or sixty days if served out of state. The responding party's failure
- 12 to file an answer within the time required shall result in entry of a
- 13 default judgment for the petitioner.
- 14 (4) At any time after responsive pleadings are filed, either party 15 may schedule the matter for hearing.
- 16 (5) Unless both parties stipulate to arbitration or the presiding
- 17 judge authorizes oral testimony pursuant to subsection (6) of this
- 18 section, a petition for modification of an order of child support shall
- 19 be heard by the court on affidavits, the petition, answer, and
- 20 worksheets only.
- 21 (6) A party seeking authority to present oral testimony on the
- 22 petition to modify a support order shall file an appropriate motion not
- 23 later than ten days after the time of notice of hearing. Affidavits
- 24 and exhibits setting forth the reasons oral testimony is necessary to
- 25 a just adjudication of the issues shall accompany the petition. The
- 26 affidavits and exhibits must demonstrate the extraordinary features of
- 27 the case. Factors which may be considered include, but are not limited
- 28 to: (a) Substantial questions of credibility on a major issue; (b)
- 29 insufficient or inconsistent discovery materials not correctable by
- 30 further discovery; or (c) particularly complex circumstances requiring
- 31 expert testimony.
- 32 **Sec. 2.** RCW 26.23.130 and 1991 c 367 s 43 are each amended to read
- 33 as follows:
- The department shall be given twenty calendar days prior notice of
- 35 the entry of any final order and five days prior notice of the entry of
- 36 any temporary order in any proceeding involving child support or
- 37 maintenance if the department has a financial interest based on an
- 38 assignment of support rights under RCW 74.20.330 or the state has a

subrogated interest under RCW 74.20A.030. Service of this notice upon 1 the department shall be by personal service on, or mailing by any form 2 of mail requiring a return receipt to, the office of the attorney 3 4 general; except that notice shall be given to the office of the prosecuting attorney for the county in which the action is filed in 5 lieu of the office of the attorney general in those counties and in the 6 types of cases as designated by the office of the attorney general by 7 8 letter sent to the presiding superior court judge of that county. 9 department shall not be entitled to terms for a party's failure to 10 serve the department within the time requirements for this section, unless the department proves that the party knew that the department 11 12 had an assignment of support rights or a subrogated interest and that 13 the failure to serve the department was intentional.

14 **Sec. 3.** RCW 74.20A.055 and 1997 c 58 s 940 are each amended to 15 read as follows:

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(1) The secretary may, in the absence of a superior court order, or pursuant to an establishment of paternity under chapter 26.26 RCW, serve on the responsible parent or parents and custodial parent a notice and finding of financial responsibility requiring responsible parent or)) the parents to appear and show cause in an adjudicative proceeding why the finding of responsibility and/or the amount thereof is incorrect, should not be finally ordered, but should be rescinded or modified. This notice and finding shall relate to the support debt accrued and/or accruing under this chapter and/or RCW 26.16.205, including periodic payments to be made in the future. hearing shall be held pursuant to this section, chapter 34.05 RCW, the Administrative Procedure Act, and the rules of the department. Acustodian who is not the parent of a child and who has lawful physical custody of a child has the same notice and hearing rights that a custodial parent has under this section.

(2) The notice and finding of financial responsibility shall be served in the same manner prescribed for the service of a summons in a civil action or may be served on the responsible parent by certified mail, return receipt requested. The receipt shall be prima facie evidence of service. The notice shall be served upon the debtor within sixty days from the date the state assumes responsibility for the support of the dependent child or children on whose behalf support is sought. If the notice is not served within sixty days from such date,

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- 1 the department shall lose the right to reimbursement of payments made
- 2 after the sixty-day period and before the date of notification:
- 3 PROVIDED, That if the department exercises reasonable efforts to locate
- 4 the debtor and is unable to do so the entire sixty-day period is tolled
- 5 until such time as the debtor can be located. The notice may be served
- 6 upon the custodial parent, who is the nonassistance applicant or public
- 7 <u>assistance recipient</u>, by first class mail to the last known address.
- 8 If the custodial parent is not the nonassistance applicant or public
- 9 assistance recipient, service shall be in the same manner as for the
- 10 responsible parent.
- 11 (3) The notice and finding of financial responsibility shall set
- 12 forth the amount the department has determined the responsible parent
- 13 owes, the support debt accrued and/or accruing, and periodic payments
- 14 to be made in the future. The notice and finding shall also include:
- 15 (a) A statement of the name of the ((recipient or custodian))
- 16 <u>custodial parent</u> and the name of the child or children for whom support
- 17 is sought;
- 18 (b) A statement of the amount of periodic future support payments
- 19 as to which financial responsibility is alleged;
- 20 (c) A statement that the responsible parent or custodial parent may
- 21 object to all or any part of the notice and finding, and file an
- 22 application for an adjudicative proceeding to show cause why ((said
- 23 responsible parent should not be determined to be liable for any or all
- 24 of the debt, past and future)) the terms set forth in the notice should
- 25 not be ordered;
- 26 (d) A statement that, if <u>neither</u> the responsible parent ((<del>fails</del>))
- 27 <u>nor the custodial parent files</u> in <u>a</u> timely fashion ((<del>to file</del>)) an
- 28 application for an adjudicative proceeding, the support debt and
- 29 payments stated in the notice and finding, including periodic support
- 30 payments in the future, shall be assessed and determined and ordered by
- 31 the department and that this debt and amounts due under the notice
- 32 shall be subject to collection action;
- 33 (e) A statement that the property of the debtor, without further
- 34 advance notice or hearing, will be subject to lien and foreclosure,
- 35 distraint, seizure and sale, order to withhold and deliver, notice of
- 36 payroll deduction or other collection action to satisfy the debt and
- 37 enforce the support obligation established under the notice.
- 38 (4) A responsible parent or custodial parent who objects to the
- 39 notice and finding of financial responsibility may file an application

for an adjudicative proceeding within twenty days of the date of 1 2 service of the notice or thereafter as provided under this subsection. 3 ((An adjudicative proceeding shall be held in the county of residence

or other place convenient to the responsible parent.))

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33 34 order;

- (a) If the responsible parent or custodial parent files the 5 application within twenty days, the ((department)) office of 6 7 administrative hearings shall schedule an adjudicative proceeding to 8 hear the parent's or parents' objection and determine the ((parents')) 9 support obligation for the entire period covered by the notice and 10 finding of financial responsibility. The filing of the application stays collection action pending the entry of a final administrative 11 12
- (b) If both the responsible parent and the custodial parent 13 fail((s)) to file an application within twenty days, the notice and 14 15 finding shall become a final administrative order. The amounts for 16 current and future support and the support debt stated in the notice 17 are final and subject to collection, except as provided under (c) and (d) of this subsection; 18
- 19 (c) If the responsible parent or custodial parent files the application more than twenty days after, but within one year of the 20 date of service, the department shall schedule an adjudicative 21 proceeding to hear the parent's or parents' objection and determine the 22 ((parent's)) support obligation for the entire period covered by the 23 24 notice and finding of financial responsibility. The filing of the 25 application does not stay further collection action, pending the entry 26 of a final administrative order, and does not affect any prior collection action; 27
  - (d) If the responsible parent or custodial parent files the application more than one year after the date of service, the ((department)) office of administrative hearings shall schedule an adjudicative proceeding at which the ((responsible)) parent who requested the late hearing must show good cause for failure to file a timely application. The filing of the application does not stay future collection action and does not affect prior collection action:
- 35 (i) If the presiding officer finds that good cause exists, the presiding officer shall proceed to hear the parent's objection to the 36 37 notice and determine the ((parent's)) support obligation;
- 38 (ii) If the presiding officer finds that good cause does not exist, 39 the presiding officer shall treat the application as a petition for

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- prospective modification of the amount for current and future support established under the notice and finding. In the modification proceeding, the presiding officer shall set current and future support under chapter 26.19 RCW. The ((responsible)) petitioning parent need show neither good cause nor a substantial change of circumstances to justify modification of current and future support;
  - (e) The department shall retain and/or shall not refund support money collected more than twenty days after the date of service of the notice. Money withheld as the result of collection action shall be delivered to the department. The department shall distribute such money, as provided in published rules.

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- (5) If an application for an adjudicative proceeding is filed, the 12 13 presiding or reviewing officer shall determine the past liability and responsibility, if any, of the alleged responsible parent and shall 14 15 also determine the amount of periodic payments to be made in the 16 future, which amount is not limited by the amount of any public assistance payment made to or for the benefit of the child. 17 deviating from the child support schedule in 18 making these 19 determinations, the presiding or reviewing officer shall apply the 20 standards contained in the child support schedule and enter written findings of fact supporting the deviation. 21
  - (6) If either the responsible parent or the custodial parent fails to attend or participate in the hearing or other stage of an adjudicative proceeding, upon a showing of valid service, the presiding officer shall enter an order of default against each party who did not appear, and may enter an administrative order declaring the support debt and payment provisions stated in the notice and finding of financial responsibility to be assessed and determined and subject to collection action. The parties who appear may enter an agreed settlement or consent order, which may be different than the terms of the department's notice. Any party who appears may choose to proceed to the hearing, after the conclusion of which the presiding officer or reviewing officer may enter an order that is different than the terms stated in the notice, if the obligation is supported by credible evidence presented by any party at the hearing.
  - (7) The final administrative order establishing liability and/or future periodic support payments shall be superseded upon entry of a superior court order for support to the extent the superior court order is inconsistent with the administrative order.

- 1 (8) Debts determined pursuant to this section, accrued and not 2 paid, are subject to collection action under this chapter without 3 further necessity of action by a presiding or reviewing officer.
- 4 **Sec. 4.** RCW 74.20A.056 and 1997 c 58 s 941 are each amended to 5 read as follows:
- (1) If an alleged father has signed an affidavit acknowledging 6 7 paternity which has been filed with the state registrar of vital statistics before July 1, 1997, the division of child support may serve 8 9 a notice and finding of parental responsibility on him and the custodial parent. Procedures for and responsibility resulting from 10 acknowledgments filed after July 1, 1997, are in subsections (8) and 11 12 (9) of this section. Service of the notice shall be in the same manner as a summons in a civil action or by certified mail, return receipt 13 14 requested on the alleged father. The custodial parent shall be served by first class mail to the last known address, if the custodial parent 15 is the nonassistance applicant or public assistance recipient. If the 16 custodial parent is not the nonassistance applicant or public 17 18 assistance recipient, service shall be in the same manner as for the responsible parent. The notice shall have attached to it a copy of the 19 affidavit or certification of birth record information advising of the 20 existence of a filed affidavit, provided by the state registrar of 21 22 vital statistics, and shall state that:
- (a) The alleged father <u>or custodial parent</u> may file an application for an adjudicative proceeding at which ((he)) they both will be required to appear and show cause why the amount stated in the finding of financial responsibility as to support is incorrect and should not be ordered;
- 28 (b) An alleged father <u>or the mother</u>, <u>if she is also the custodial</u>
  29 <u>parent</u>, may request that a blood or genetic test be administered to
  30 determine whether such test would exclude him from being a natural
  31 parent and, if not excluded, may subsequently request that the division
  32 of child support initiate an action in superior court to determine the
  33 existence of the parent-child relationship; and
- (c) If <u>neither</u> the alleged father ((<del>does not request</del>)) <u>nor the</u> custodial parent requests that a blood or genetic test be administered or files an application for an adjudicative proceeding, the amount of support stated in the notice and finding of parental responsibility

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shall become final, subject only to a subsequent determination under RCW 26.26.060 that the parent-child relationship does not exist.

- 3 (2) An alleged father or custodial parent who objects to the amount 4 of support requested in the notice may file an application for an 5 adjudicative proceeding up to twenty days after the date the notice was served. An application for an adjudicative proceeding may be filed 6 7 within one year of service of the notice and finding of parental 8 responsibility without the necessity for a showing of good cause or 9 upon a showing of good cause thereafter. An adjudicative proceeding under this section shall be pursuant to RCW 74.20A.055. 10 issues shall be the amount of the accrued debt, the amount of the 11 current and future support obligation, and the reimbursement of the 12 costs of blood or genetic tests if advanced by the department. A 13 custodian who is not the parent of a child and who has lawful physical 14 custody of a child has the same notice and hearing rights that a 15 custodial parent has under this section. 16
- 17 (3) If the application for an adjudicative proceeding is filed 18 within twenty days of service of the notice, collection action shall be 19 stayed pending a final decision by the department. If no application 20 is filed within twenty days:
- 21 (a) The amounts in the notice shall become final and the debt 22 created therein shall be subject to collection action; and
- 23 (b) Any amounts so collected shall neither be refunded nor returned 24 if the alleged father is later found not to be a responsible parent.
  - (4) An alleged father ((who denies being a responsible parent)) or the mother, if she is also the custodial parent, may request that a blood or genetic test be administered at any time. The request for testing shall be in writing or as the department may specify by rule and served on the division of child support ((personally or by registered or certified mail)). If a request for testing is made, the department shall arrange for the test and, pursuant to rules adopted by the department, may advance the cost of such testing. The department shall mail a copy of the test results by certified mail, return receipt requested, to the alleged father's and the mother's, if she is also the custodial parent, last known address.
  - (5) If the test excludes the alleged father from being a natural parent, the division of child support shall file a copy of the results with the state registrar of vital statistics and shall dismiss any pending administrative collection proceedings based upon the affidavit

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in issue. The state registrar of vital statistics shall remove the alleged father's name from the birth certificate and change the child's surname to be the same as the mother's maiden name as stated on the birth certificate, or any other name which the mother may select.

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- (6) The alleged father or the mother, if she is also the custodial parent, may, within twenty days after the date of receipt of the test results, request the division of child support to initiate an action under RCW 26.26.060 to determine the existence of the parent-child relationship. If the division of child support initiates a superior court action at the request of the alleged father or the mother and the decision of the court is that the alleged father is a natural parent, the ((alleged father)) parent who requested the test shall be liable for court costs incurred.
- (7) If the alleged father or the mother, if she is also the custodial parent, does not request the division of child support to initiate a superior court action, or ((if the alleged father)) fails to appear and cooperate with blood or genetic testing, the notice of parental responsibility shall become final for all intents and purposes and may be overturned only by a subsequent superior court order entered under RCW 26.26.060.
- (8)(a) If an alleged father has signed an affidavit acknowledging paternity that has been filed with the state registrar of vital statistics after July 1, 1997, within sixty days from the date of filing of the acknowledgment:
- (i) The division of child support may serve a notice and finding of parental responsibility on him <u>and the custodial parent</u> as set forth under this section; and
  - (ii) The alleged father or any other signatory may rescind ((his)) the acknowledgment of paternity. The rescission shall be notarized and delivered to the state registrar of vital statistics personally or by registered or certified mail. The state registrar shall remove the father's name from the birth certificate and change the child's surname to be the same as the mother's maiden name as stated on the birth certificate or any other name that the mother may select. The state registrar shall file rescission notices in a sealed file. All future paternity actions on behalf of the child in question shall be performed under court order.
- 38 (b) If <u>neither</u> the alleged father ((<del>does not</del>)) <u>nor the custodial</u> 39 <u>parent</u> files an application for an adjudicative proceeding or ((<del>rescind</del>)

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- l his)) rescinds the acknowledgment of paternity, the amount of support
- 2 stated in the notice and finding of parental responsibility becomes
- 3 final, subject only to a subsequent determination under RCW 26.26.060
- 4 that the parent-child relationship does not exist.
- 5 (c) An alleged father or custodial parent who objects to the amount
- 6 of support requested in the notice may file an application for an
- 7 adjudicative proceeding up to twenty days after the date the notice was
- 8 served. An application for an adjudicative proceeding may be filed
- 9 within one year of service of the notice and finding of parental
- 10 responsibility without the necessity for a showing of good cause or
- 11 upon a showing of good cause thereafter. An adjudicative proceeding
- 12 under this section shall be pursuant to RCW 74.20A.055. The only
- 13 issues shall be the amount of the accrued debt and the amount of the
- 14 current and future support obligation.
- 15 (i) If the application for an adjudicative proceeding is filed
- 16 within twenty days of service of the notice, collection action shall be
- 17 stayed pending a final decision by the department.
- 18 (ii) If the application for an adjudicative proceeding is not filed
- 19 within twenty days of the service of the notice, any amounts collected
- 20 under the notice shall be neither refunded nor returned if the alleged
- 21 father is later found not to be a responsible parent.
- 22 (d) If an alleged father or the mother, if she is also the
- 23 custodial parent, makes a request for genetic testing, the department
- 24 shall proceed as set forth under RCW 74.20.360.
- 25 (e) If <u>neither</u> the alleged father ((<del>does not</del>)) <u>nor the custodial</u>
- 26 parent requests an adjudicative proceeding, or if neither the alleged
- 27 father ((fails to rescind his)) nor the mother rescinds the filed
- 28 acknowledgment of paternity, the notice of parental responsibility
- 29 becomes final for all intents and purposes and may be overturned only
- 30 by a subsequent superior court order entered under RCW 26.26.060.
- 31 (9) Affidavits acknowledging paternity that are filed after July 1,
- 32 1997, are subject to requirements of chapters 26.26 and 70.58 RCW.
- 33 (10) The department and the department of health may adopt rules to
- 34 implement the requirements under this section.
- 35 <u>NEW SECTION.</u> **Sec. 5.** A new section is added to chapter 26.23 RCW
- 36 to read as follows:
- 37 If this chapter requires service in the manner prescribed for
- 38 service of a summons in a civil action or by certified mail, valid

- 1 service also includes delivery by a parcel delivery service that
- 2 returns the signature of the addressee on a return receipt.
- NEW SECTION. Sec. 6. A new section is added to chapter 74.20A RCW to read as follows:
- 5 If this chapter requires service in the manner prescribed for
- 6 service of a summons in a civil action or by certified mail, valid
- 7 service also includes delivery by a parcel delivery service that
- 8 returns the signature of the addressee on a return receipt.
- 9 <u>NEW SECTION.</u> **Sec. 7.** RCW 74.20A.058 (Adjudicative proceeding contesting parental responsibility--Notice to mother) and 1989 c 55 s 11 5 are each repealed.

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